

City of Milwaukie testimony

July 8, 1991

THE MILWAUKIE CITY COUNCIL HAS SPENT SOME TIME UNDERSTANDING AND DEFINING ITS ROLE AS A MEMBER CITY IN THE METROPOLITAN PORTLAND REGION. OUT OF OUR DISCUSSIONS, WE HAVE ADOPTED TWO GOALS THAT MAY BE OF INTEREST TO THIS COMMITTEE. THE FIRST IS A VISION STATEMENT, AS FOLLOWS:

"MAINTAIN MILWAUKIE AS A GOOD PLACE TO LIVE WHICH IS:
CLEAN, SAFE, RESPONSIVE AND PROVIDES QUALITY SERVICES."

THIS VISION INCLUDES A COMMITMENT TO ACHIEVING AND MAINTAINING THESE CHARACTERISTICS:

- "THE SENSE OF PLACE, HISTORY AND FUTURE THAT DEFINES MILWAUKIE AND DISTINGUISHES IT FROM OTHER AREAS;
- A LIVEABLE, SAFE ENVIRONMENT INCLUDING PRESERVATION AND ENHANCEMENT OF BOTH BUILT AND PHYSICAL ENVIRONMENTS; AND
- A PRIVATE AND PUBLIC PARTNERSHIP WHICH PROVIDES FOR THE MAXIMIZATION OF BUSINESS AND INDIVIDUAL OPPORTUNITIES."

WITH THIS STATEMENT AS THE BACKGROUND, THE POINT I WOULD MAKE IS THAT IT IS IMPORTANT FOR THE COMMITTEE TO CONSIDER A FRAMEWORK THAT HONORS AND ACKNOWLEDGES THE DIVERSITY OF COMMUNITY IN THE REGION.

THE SECOND CITY GOAL THAT I WOULD LIKE TO BRING TO THE COMMITTEE'S ATTENTION IS MILWAUKIE'S ADOPTED "REGIONALIZATION POLICY," WHICH IS:

"WORK WITH THE COUNTY COMMISSIONERS AND SPECIAL DISTRICTS TO IDENTIFY ROLES FOR SERVICE DELIVERY IN NORTH CLACKAMAS COUNTY. WORK TOWARD COMPLETIONS OF INTERGOVERNMENTAL AGREEMENTS FOR: NORTH CLACKAMAS REGIONAL PARKS AND RECREATION DISTRICT, DELIVERY OF WATER, SEWER, STORM DRAINAGE, AND FIRE SERVICES."

LIKE OTHER CITIES WITHIN THE METROPOLITAN SERVICE DISTRICT, WE ACKNOWLEDGE THE NEED TO RESPOND TO REGIONAL QUESTIONS, AND LIKE OTHER CITIES, WE MAKE SOME DISTINCTIONS BETWEEN OUR IMMEDIATE AREAS OF MUTUUAL CONCERN AND MORE GENERAL AREAS OF REGIONAL NEEDS.

THEREFORE, OUR SECOND GENERAL POINT FOR THE COMMITTEE'S CONSIDERATION IS TO CONSIDER THE EFFORTS ALREADY UNDERWAY TO DEFINE LEGITIMATE AREAS OF REGIONAL COOPERATION AND NEED AND TO ACKNOWLEDGE THEM IN CONSTRUCTION OF CHARTER REVIEW AND PROPOSED AMENDMENTS.

THANK YOU FOR THIS OPPORTUNITY TO COMMENT. THE CITY OF MILWAUKIE LOOKS FORWARD TO PARTICIPATING IN A CONSTRUCTIVE WAY IN YOUR COMMITTEE'S DELIBERATION AND CONCLUSIONS.

We also recognize that Metro has powers given through statute that far surpass what is currently exercised. Local governments, however, feel that the Metro requirements through the adoption of functional plans gives that level of government an unseen, unaccountable, unresponsive power that undermines the abilities of local government to provide service that is responsive to the needs of our local citizens. We hope that the Metro charter is developed with respect for the integrity of local government, and that comprehensive planning and functional plans in particular should be developed only with the consent and cooperation of the affected local governments.

Our participation on regional committees headed by Metro leads us to comment on the sequence of events. Logically the Charter would be developed, then the Regional Urban Growth Goals and Objectives would be developed consistent with the powers and functions outlined in the Charter. Then, if appropriate, the functional planning process through the Regional Policy Advisory Committee would occur. Instead, Metro is in the process of developing functional plans, such as the one on Greenspaces, prior to the appointment of the body that is supposed to be involved in the functional planning process that comes from the implementation of the REG^{Urban} Growth Goals and Objectives. It seems reasonable to hold this process in abeyance while the Charter process is being completed so that powers and functions can be determined and followed in a logical manner.

We wish you well in your work and would be happy to be of assistance to you.

Haulex Stoly

Metro Charter Committee
Public Hearing
July 8, 1991

The Clackamas County Board of Commissioners ^{is} are pleased to have the opportunity to address the issues before the Charter Committee in drafting a charter for the Metropolitan Service District. We would like you to consider the following general points:

1. The structure of the governance needs to foster public participation and accessibility.

2. The powers and functions of Metro should be defined so that the public has a clear expectation of Metro's scope of authority.

3. The role of Metro as a coordinator of services should be recognized. The role of local government as providers of service should be maintained.

4. The funding mechanism for Metro should reflect the public constraints under which other local governments operate. Metro's practice of funding overhead through fees and transfers needs to be more accountable to the public.

5. *Metro's executive should be an appointed position.*

Clackamas County recognizes that Metro currently provides appropriate service to the region, and we support the continuation of a regional government to coordinate activities in the area of solid waste management, facilities operations, and transportation.

BILL KENNEMER
Clackamas County
District 12

REPLY TO ADDRESS INDICATED:

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Salem, Oregon 97310-1347
(503) 378-8076
- ☐ 18808 S.E. Mildred Way
Milwaukie, Oregon 97267
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OREGON STATE SENATE

July 8, 1991

Metro Charter Committee
& Milwaukie Senior Center
5440 Kellogg Creek
Milwaukie, OR 97267

Mister Chair and Members of the Committee:

I am State Senator Bill Kennemer representing District 12, a district exclusively in Clackamas County on the east side of the Willamette River. Thank you for the opportunity to make this presentation and share the concerns of my constituents with you regarding the development of a charter for Metro (or its replacement).

From my perspective and that of a substantial number of Clackamas County residents, Metro has historically been both a blessing and a curse. Please note that Clackamas County did not vote in favor of Ballot Measure 1 in the November, 1990 election. While we recognize that the metropolitan area, through the policy of infill and growth, is changing dramatically, we are concerned that in the enthusiasm to create a metropolitan-wide government that consideration for equity and the complexities and differences of the many constituencies may be lost.

I was the one who placed the only argument in opposition to Ballot Measure 1 in the Voters' Pamphlet this past election. Frankly, I thought the Ballot Measure title was misleading. Of course, everyone supports local control. However, Metro's history in dealing with the "step-counties" of Clackamas and Washington has been checkered at best. Metro already has extensive powers, and I wonder what additional powers might be warranted at this time. I and many of my constituents are concerned that Metro will continue its overlaying approach, simply adding onto governance structure and function.

I bring up these shortcomings of the past, not to bash Metro or the elective process. It is time to move forward. This background is to provide perspective why so many of us in the suburbs are cautious and concerned. Your job of crafting a self-governance charter is both difficult and vital. I am hopeful that you will chart a course of moderation so that change will not be unduly dramatic, disruptive, nor controversial.

- 1) While it is a difficult concept to write, I would urge that the process be one that moves Metro (or its new counterpart) forward in incremental steps as good faith and success are demonstrated.
- 2) Metro should serve in a coordinating position while leaving the role of provider to local government whenever possible.
- 3) The model developed should be based on a consensus oriented model, one that Metro has pioneered very successfully in the creation and workings of JPACT. This consensus oriented model has provided Clackamas County with a sense of inclusion, involvement, and trust.
- 4) Citizen participation by all the people of the Metro area should be strengthened and encouraged through equitable representation on various boards, sub-committees and task forces.
- 5) I also am hopeful that as Metro phases in that there will be the process for eliminating duplicative governance.
- 6) I would also urge that the District Electors be elected rather than appointed so that the voters will have direct access and control.
- 7) The Executive Officer should be an appointed position serving at the pleasure of the elected Board.
- 8) Efficiency and cost-effectiveness should be considered in every decision, especially those instituting new programs.
- 9) Finally, there must also be a way to counterbalance downtown dominance that will provide coequality, equity, and diversity to the entire region.

I thank you, again, for the opportunity to make these concerns known. I wish you well on this important and difficult mission to develop a charter for self-governance. I hope that as we move further toward metropolitan government that we do it gradually and with growth merited by successes.