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METRO

Memorandum

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Date: March 3, 1992

To: Metro Council, Executive, Interested Parties

From: Betsy Bergstein *BB*

Regarding: Status Report - February 13, 1992, February 20, 1992
February 27, 1992 Charter Committee Meetings and
Finance Subcommittee Meetings

The Charter Committee has begun a process to reach decisions on major components of the charter in order to give drafting instructions for writing the charter. Their schedule, according to the Committee Administrator, is to have a draft prepared by late April or early May, 1992.

Attached are two documents from the Committee; (1) a listing of issues where the Committee has taken votes and reached a decision point and (2) a report from the Finance Subcommittee, which the full Committee has not yet discussed or acted upon.

To summarize, the Charter Committee has approved the following:

Functions initially authorized:

All current functions and services being performed by Metro will be authorized to continue.

The Charter may specify additional functions for the regional government to perform.

Functions not initially authorized:

For functions not initially authorized in the charter, the regional government will be authorized to undertake them, if they are determined to be a "matter of metropolitan concern", through a process defined in the charter.

Creation of an RPAC:

The charter will mandate the creation of a RPAC type of body. Membership, representation, appointing authority and length of service are not yet determined.

When the regional government wants to undertake additional functions it must state why that function is a "matter of metropolitan concern".

New service function, previously performed by a unit of local government:

When the regional government wants to take on a service function, that is determined to be of "metropolitan concern", and that has previously been performed by a unit of local government, it must receive approval (majority vote) from either the RPAC or a vote of the people.

This does not apply to federally mandated functions, not being performed by another government; they can be undertaken simply as a decision of the regional government.

New service function, that has not been performed in whole or part by a unit of local government:

The Council may make this decision by ordinance or refer it to a vote of the people.

Decision must be referred to RPAC for advice and consultation.

New planning function or eliminating a planning function:

The Council must receive approval authority from either a majority vote of the RPAC or a vote of the people.

Functions required in charter: (This section is not yet complete.)

Adoption of a Future Vision document.

Adoption of a Regional Framework Plan.

FINANCE SUBCOMMITTEE RECOMMENDATIONS (Will be reviewed by Charter Committee March 12, 1992):

Regional governing body may continue to impose revenue-raising devices currently imposed.

Regional governing body may enact all revenue-raising devices, as currently permitted for Metro, by Oregon statutes.

The following taxes will require voter approval:

Personal income tax

Business income tax

Payroll tax, other than that as now imposed by Tri-Met

Property tax

Sales tax

Other revenue raising devices may be authorized by Council ordinance with a 90 day delay to allow for referendum to the people.

ISSUES DETERMINED BY COMMITTEE
(as of 2/27)

- I. Functions initially authorized.
 - A. The regional government will be authorized to continue the functions and services it is now performing.
 - B. The regional government will be initially authorized to perform additional functions as specified by the charter.

- II. Functions not initially authorized in the charter.
 - A. The regional government will be authorized to undertake additional functions, determined to be a matter of metropolitan concern, in accord with a process or processes defined in the charter.
 - 1. The charter will mandate the creation of a Regional Policy Advisory Committee (RPAC) or other body.
 - a. Membership representation and function are yet to be determined.
 - b. Membership is continuing, with length of service yet to be determined.
 - 2. If the regional government is to undertake an additional function, it must provide an explanation as to why that function is a matter of metropolitan concern.
 - B. Undertaking service functions of metropolitan concern that have been previously performed by one or more local governments.
 - 1. Proposed service functions under consideration must come from the regional governing body.
 - 2. Approval authority.
 - a. Majority vote of the RPAC body, or
 - b. Vote of the people.
 - C. Federally mandated functions, not currently performed by another government, will be undertaken as a decision of the regional government.

- D. Undertaking service functions of metropolitan concern that have not been performed in whole or in part by another local government.
 - 1. Approval authority.
 - a. Council ordinance, or
 - b. Vote of the people.
 - 2. Must refer decision to RPAC for advice and consultation.
- E. Undertaking or deleting planning functions of metropolitan concern.
 - 1. Approval authority.
 - a. Majority vote of RPAC, or
 - b. Vote of the people.

III. Functions required in the charter.

- A. The regional government will be required to adopt a Future Vision document.
 - 1. Definition of the Future Vision.
 - a. The Future Vision is a conceptual statement that indicates population levels and settlement patterns that the region and adjacent areas can accommodate within the carrying capacity of the land, water and air resources, and that achieves a desired quality of life.
 - b. The Future Vision is a long-term, at least 50-year, visionary outlook.
 - 2. Matters addressed by the Future Vision will include, but are not limited to:
 - a. The use, restoration and preservation of regional land and natural resources for the benefit of present and future generations.
 - b. How and where to accommodate the population growth for the region while sustaining and maintaining its livability and quality of life.

- c. Means of developing new communities and additions to the existing urban area in well-planned ways.
 - d. Economic growth and educational opportunity.
- B. There shall be a Regional Framework Plan adopted by the regional governing body. The existing local plans of the cities and counties within the region shall be modified over time by those cities and counties in order to be consistent with the Regional Framework Plan.
 - 1. Definition of Regional Framework Plan.
 - a. The Regional Framework Plan establishes and is limited to plans and policies for the matters addressed in 2 and 3 below, and provides the basis for coordination of local city and county plans.
 - b. The Regional Framework Plan must be consistent with Oregon's Statewide Planning Goals and describe its relationship to the Future Vision.
 - c. The Regional Framework Plan will include regional goals and objectives, functional plans and benchmarks for performance as implementation tools.

**METRO
CHARTER
COMMITTEE**

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FINANCE SUBCOMMITTEE REPORT SUMMARY

March 5, 1992

Finance Subcommittee Members:

Bob Shoemaker, Chair
Jon Egge
John Meek
Hardy Myers
Wes Myllenbeck
Ray Phelps

On February 24, 1992, the Finance Subcommittee adopted regional government finance authority recommendations to be made to the full Charter Committee. Briefly summarized these recommendations include the following:

1. The regional governing body may continue to impose revenue-raising devices currently imposed by Metro.
2. The regional governing body may enact all revenue-raising devices, as currently permitted for Metro's use by Oregon statutes.
3. Imposition of the following types of taxes will require voter approval: personal income tax, business income tax, payroll tax other than as now imposed by Tri-Met, property tax and sales tax.
4. Any other revenue-raising or financing devices may be authorized by council ordinance, with a 90-day delay to allow for referendum to the people.

Please note that these are only recommendations of the Finance Subcommittee and do not represent the views of the full committee. Charter committee consideration and adoption of finance provisions are scheduled to take place on March 12. Public hearings on these provisions are tentatively scheduled for March 30 and 31.



Janet Whitfield
Committee Administrator