

ISSUES DETERMINED BY COMMITTEE
(as of 7/2)

- I. The name of the government is METRO. (6/11)
- II. Legal capacity. (2/13,p.7)
 - A. The regional government is a municipal corporation of the state.
 - B. The regional government may have and use a seal.
 - C. The regional government has perpetual succession.
- III. Boundaries.
 - A. Territory may be added and withdrawn by council ordinance. (6/6)
 - B. Any ordinance changing the boundaries of the regional government is not subject to Local Government Boundary Commission review, and may require conforming legislation to achieve that end. (6/6)
- IV. Regional government functions.
 - A. General grant and construction of powers.
 - 1. When exercising authority over functions allowed or assumed under this charter, the Region has all powers that the laws of the United States and the State of Oregon now or in the future could allow the Region, just as if this charter specifically set out each of those powers. The powers specified in this charter are not exclusive. Their specification is not intended to limit authority. The powers in this charter shall be construed liberally. All powers continue unless the charter clearly indicates the contrary. (6/6)
 - B. The charter will authorize the government to continue exercise the functions and services it is now performing and such other functions as shall be authorized as provided in this charter. (2/13,p.11) (7/2, 'continue' replaced with 'exercise' and added all wording beyond 'performing')
 - C. Functions not initially authorized in the charter.
 - 1. The regional government will be authorized to undertake additional functions, determined to be a matter of metropolitan concern, in accord with a process defined in the charter. (2/13,p.17)
 - 2. The charter will mandate the creation of a ~~Regional Policy Advisory Committee (RPAC) or other body.~~ METRO Policy Advisory Committee (MPAC). (2/20 name superseded by 6/11 name)
 - a. Membership representation, 18 total. (6/11)
 - (1) One each from the counties in METRO, 3 total.

- (2) Two from the city of Portland.
- (3) One from the largest city (excluding Portland) in each county, 3 total.
- (4) One from the other cities in each county, 3 total.
- (5) Three from special districts.
- (6) One from Tri-Met (while it is not operated by METRO).
- (7) One private citizen from each county, 3 total.

b. MPAC Membership specifications. (6/11)

- (1) MPAC members must be elected officials, except for three citizens and Tri-Met representative.
- (2) Citizen MPAC members may not be METRO councilors, elected officials or employees of local government.
- (3) MPAC members serve at the pleasure of their respective appointing authority.

c. MPAC appointment procedure. (6/11)

- (1) Citizens appointed by Metro President.
- (2) Tri-Met member appointed by Tri-Met board.
- (3) County members appointed by county boards of commissioners.
- (4) City members appointed jointly by city councils in each county.
- (5) Special district members appointed jointly by special district boards.

d. The MPAC may determine the continuity of the appointments through the MPAC bylaws. ~~Membership is continuing, with length of service yet to be determined. (2/20 provision superseded by 6/11 provision)~~

e. The composition of the MPAC may be reviewed at any time subsequent to a majority vote of its members and a majority vote of the METRO council. (6/11)

f. MPAC representation will contemplate cities and counties added or absorbed into METRO's boundaries. (6/11)

3. If the regional government is to undertake an additional function, it must provide a statement indicating why the proposal has metropolitan significance and why it would be appropriate for the regional government to take on the function. (2/27,p.12)

D. Undertaking service functions of metropolitan concern that are presently being performed by one or more local governments.

1. Proposal under consideration must come from the regional governing body. *(2/20,p.9)*
 2. Approval authority. *(2/20,p.9)*
 - a. Majority vote of MPAC body, or
 - b. Vote of the people.
- E. Federally mandated functions, not currently performed by another government, will be undertaken as a decision of the regional government. *(2/20,p.14)*
- F. Undertaking service functions of metropolitan concern that are not currently being performed by any local government.
1. Must refer decision to MPAC for advice and consultation before the government makes a decision to undertake it. *(2/27,p.5)*
 2. Approval authority. *(2/27,p.5)*
 - a. Council ordinance sufficient, or
 - b. Vote of the people.
- G. Undertaking or deleting planning functions of metropolitan concern.
1. Approval authority. *(2/27,p.9)*
 - a. Majority vote of MPAC, or
 - b. Vote of the people.
- V. Planning functions required by the charter.
- A. The charter will require the regional government to adopt a regional Future Vision. *(2/27,p.14)*
1. Definition of the Future Vision. *(2/27,p.17)*
 - a. The Future Vision is a conceptual statement that indicates population levels and settlement patterns that the region and adjacent areas can accommodate within the carrying capacity of the land, water and air resources, and that achieves a desired quality of life.
 - b. The Future Vision is a long-term, at least 50-year, visionary outlook.
 2. Matters addressed by the Future Vision will include, but are not limited to: *(2/27,p.19)*
 - a. The use, restoration and preservation of regional land and natural resources for the benefit of present and future generations.
 - b. How and where to accommodate the population growth for the region while sustaining and maintaining its livability and quality of life.

- c. Means of developing new communities and additions to the existing urban area in well-planned ways.
 - d. Economic growth and educational resources. *(3/5,p.11)*
3. Development, adoption and review of the Future Vision. *(3/5,p.18)*
- a. The governing body will appoint a broad-gauged commission to serve without compensation. The commission will consider available data and public input and seek any additional information necessary to develop the proposed Future Vision within a timetable established by the governing body.
 - (1) The commission members shall represent private, public and academic sectors.
 - (2) One or more commission members must reside outside the boundaries of the regional government.
 - b. The governing body will adopt a Future Vision within 18 months after adoption of the charter.
4. The Future Vision may be reviewed and amended at such times and in such manner as the regional governing body shall determine and shall be completely reviewed and revised in the manner of its original development and adoption not less frequently than once every 15 years. *(3/5,p.18)*
5. Legal effect; reviewability. *(3/5,p.18)*
- a. The Future Vision is not a regulatory document.
 - b. The Future Vision is not reviewable by LUBA or judicially, and is not subject to LCDC acknowledgement or review.
 - c. The Future Vision affects the Regional Framework Plan in the manner described below.
- B. The charter will call for a Regional Framework Plan. *(2/27,P.22)*
- 1. Preamble of the Regional Framework Plan. *(2/27,p.23)*

There shall be a Regional Framework Plan adopted by the regional governing body. The existing local plans of the cities and counties within the region shall be modified over time by those cities and counties in order to be consistent with the Regional Framework Plan.
 - 2. Definition of the Regional Framework Plan. *(2/27,p.23)*
 - a. The Regional Framework Plan establishes and is limited to plans and policies for the matters addressed in 3 and 4 below, and provides the basis for coordination of local city and county plans.
 - b. The Regional Framework Plan must be consistent with Oregon's Statewide Planning Goals and describe its relationship to the Future Vision.

c. The Regional Framework Plan will include regional goals and objectives, functional plans and benchmarks for performance as implementation tools.

3. Matters addressed in the Regional Framework Plan. (3/5,p.23)

a. Regional transportation and mass transit systems.

b. Urban growth boundary.

(1) Management.

(2) Amendment.

c. Protection of lands outside the urban growth boundary for natural resource, future urban or other use.

d. Federal and state mandated planning functions.

e. The following matters to the extent determined through the process described below:

(1) The governing body, with the advice and consultation of the MPAC, will determine the aspects of the matters in (2) below that are of metropolitan concern and that will benefit from regional planning. The determination will include prioritizing matters as necessary in relation to available funding and recognition of completed and ongoing planning activities. The determination will describe the respective planning roles of regional and local governments and management of the planning process with respect to various elements of each matter.

(2) Matters addressed. (3/5,p.26)

(a) Water sources and storage.

(b) Housing densities.

(c) Greenspaces.

(d) Siting of significant land use developments.

(e) Solid waste disposal, reuse and recycling.

(f) Siting and operation of public exposition, recreation, cultural and convention facilities.

(g) Regional disasters. (3/5,p.28)

(3) The Regional Framework Plan may address other matters, determined in the process described in II.F. (3/12,p.1)

4. Procedures for development, adoption and review of the Regional Framework Plan. *(3/12,p.2)*
 - a. The Regional Framework Plan will be adopted within 42 months after installation of the governing body.
 - b. The governing body, with the advice and consultation of the MPAC, will adopt the Regional Framework Plan.
 - c. Periodic LCDC review of the Regional Framework Plan for Statewide Goal compliance will occur on a schedule established by LCDC.
 - d. The Regional Framework Plan may be amended on a schedule to be determined by the regional governing body.

C. City and county (local) plans. *(3/12,p.2)*

1. The charter will address city and county plans as part of the Regional Framework Plan. *(3/12,p.2)*
2. The charter will provide that all existing regional planning documents remain in effect following charter adoption and must be reviewed and updated within a specified amount of time. *(3/12,p.3)*
3. Local plans must be made consistent with the Regional Framework Plan by the next periodic review, or within three years after adoption of the Regional Framework Plan, whichever is longer. Prior to a determination of consistency by the governing body of the regional government, a local government shall make findings in connection with each land use action demonstrating that the action is consistent with the Regional Framework Plan. *(3/12,p.4)*
 - a. The issue of consistency with the Regional Framework Plan is appealable as provided by law. *(3/12,p.5)*
 - b. Upon delegation by LCDC, the regional government is expressly authorized to prepare and submit an acknowledgement report, with respect to local plans, directly to LCDC, in lieu of a report to DLCD. *(3/12,p.7)*
 - c. The regional government will have authority to review local government land use decisions, to determine if decisions are being made that are inconsistent with the Regional Framework Plan, and to require changes to local government standards and procedures, if necessary to reverse a pattern or practice of inconsistent decisions. (This authority is not in limitation of implicit authority to contest individual decisions allegedly inconsistent with the Regional Framework Plan.) *(3/12,p.9)*
 - d. The regional government will develop recommended model standards and procedures for local land use decision making that may be adopted by local governments. *(3/12,p.13)*

VI. Operational and service delivery powers and responsibilities.

- A. The regional government is authorized to deliver solid and liquid waste functions as provided in Oregon laws. (3/12,p.16)
- B. The regional government is authorized to own and operate a metropolitan zoo, and public cultural, trade, convention, exhibition, sports entertainment, and other spectator facilities. (3/12,p.15)
- C. The regional governing body may initiate assumption of Tri-Met functions. (3/19,p.12)
 - 1. Advice and consultation of JPACT, in its current configuration, required. (3/19,p.12)
 - 2. Incumbent Tri-Met board would be continued, with successor appointments to be made by the regional government. (3/19,p.12)
 - 3. Merger could take place by ordinance, subject to referendum, with a prohibition of an emergency clause. (3/19,p.12)
- D. The regional governing body may initiate assumption of the functions of the Portland Metropolitan Area Local Government Boundary Commission. (4/16,p.22)
 - 1. The regional governing body will review the process for resolving boundary changes and disputes within the metropolitan region and adopt any changes to the current process deemed necessary for the region.
 - 2. Advice and consultation of the MPAC will be required.
 - 3. The process will be developed in conjunction with the Regional Framework Plan, as well as with LCDC development of statewide rules relating to the coordination of service provision in the region.
 - 4. Until a new boundary process is adopted, the structure and duties of the Local Government Boundary Commission will remain as currently mandated.
 - 5. Voter approval of the Charter will serve as elector authorization to transfer the Boundary Commission functions to Metro, as provided in ORS 268.320.
- E. The regional government is authorized to acquire, develop, maintain and operate a system of parks, open spaces and recreational facilities of metropolitan concern regional greenspaces. (3/12,p.16) (7/2, wording beyond 'acquire' added)
- F. The regional government may impose and collect reasonable fees, based on market prices or competitive bids, for geographic data that are developed with a significant expenditure of public funds and that are an entire formula, device, technique, process, data base or system. (3/19,p.23)
- G. Miscellaneous.
 - 1. Contracts.
 - a. The regional government may contract with any public entity or any

private entity or individual to operate all or part of any facility the regional government is authorized to operate; or to perform all or part of any other function the regional government is authorized to perform. (3/19,p.27)

- b. The regional government shall not enter into an agreement which would limit its ability to subcontract for services. (3/19,p.27)
2. The regional government may exercise police power for the purposes of the authorized functions of the regional government and, in so doing, may adopt ordinances for the proper functioning of the regional government. (3/19,p.27)
3. To the extent necessary to carry out any function the regional government is authorized to perform, the regional government may acquire real or personal property within or outside the area of the regional government, including property of other public corporations, by purchase, condemnation, gift or grant. (3/19,p.27)

VII. Structure of the regional government.

A. Council.

1. The council is the legislative body. (4/2,p.13)
2. Number.
 - a. Fourteen members, including METRO president council-chair. (4/30 provision superseded by 6/11 provision)
 - b. Increase to 15 (14 districts, one at large) at next census, year 2000. (4/30,p.17)
 - c. Reapportionment. (4/30,p.29--from ORS 268.150)
 - (1) The council shall reapportion the subdistricts after each U.S. decennial census.
 - (2) The reapportionment shall provide for substantially equal population in each subdistrict.
3. Election.
 - a. Thirteen elected by districts, using current apportionment. (4/30,p.17)
 - b. Each councilor shall be a resident of the subdistrict from which the councilor is elected for not less than one year before taking office. (4/30,p.24)
 - c. Non-partisan. (4/30,p.17)
 - d. Four-year terms. (4/30,p.17)
 - e. Must receive at least 50 percent plus one of the votes cast for that

position in either the primary or general elections. (4/30,p.29)

f. Councilors elected after adoption of charter may serve no more than three consecutive terms. (4/30,p.24)

4. Pursuant to section 18, Article II of the Oregon Constitution, an elector from the subdistrict from which a councilor is elected may file a petition demanding the recall of the councilor. (4/30,p.32--from ORS 249.865)

5. Powers.

a. Adoption of regional plans and policy. (4/2,p.13)

b. Adoption of the budget. (4/2,p.13)

c. Administration of performance and financial auditing. (4/2,p.13)

d. Confirmation of boards and commissions of those embodied in the charter and created by ordinance, except as otherwise provided in the charter. (4/2,p.13)

e. Has all power in the government to set policy and ensure that it is being implemented. (4/30,p.17)

6. Serve part time. (4/30,p.21)

7. Salary roughly same as current system. (4/30,p.17)

~~3. Presiding officer. (superseded by 4/30 approval of council chair/vice chair structure)~~

~~a. Elected by a majority vote of the Council. (4/23,p.17)~~

~~b. Will serve for a minimum one year term, not subject to removal in the interim. (4/23,p.17)~~

8. Council vice chair. (4/30,p.17)

a. Selected by majority vote of the council.

b. One-year term.

c. Chairs council meetings if president is absent.

B. METRO President Council Chair. (4/30 name superseded by 6/11 name)

1. Election.

a. Elected at large. (4/30,p.17)

b. Non-partisan. (4/30,p.17)

c. Shall be a resident in the district for not less than one year before

taking office. (4/30,p.24)

- d. Four-year term. (4/30,p.17)
- e. Must receive at least 50 percent plus one of the votes cast for that position in the primary or general elections. (4/30,p.29)
- f. President chair elected after adoption of charter may serve no more than two consecutive terms. (4/30,p.24)

2. Powers and duties. (4/30, p.17)

- a. Chairs council meetings.
- b. Has one vote on all issues.
- c. Sets council agenda.
- d. Proposes agency budget.
- e. Hires administrative officer, subject to consent of the council.
- f. Performs other duties as assigned by council. (6/11)

3. Serves full time. (4/30,p.21)

4. Salary set as currently. (4/30,p.17)

5. Position effective January 1, 1993, with Rena Cusma completing her current term in the new position. (4/30,p.17)

6. Pursuant to section 18, Article II of the Oregon Constitution, an elector of the regional government district from which the president is elected may file a petition demanding the recall of the president. (4/30,p.32--from ORS 249.865)

D. Administrative officer. (4/30,p.17)

1. Employment.

- a. Hired by president, with approval by council.
- b. Fired by president.

2. Duties.

- a. Hires staff.
- b. Implements policies of the council.
- c. Prepares budget under the direction of the president.

3. There will be a non-interference clause in charter to minimize council involvement in operational matters.

VIII. Finance of the regional government.

A. The regional governing body may continue to impose revenue-raising devices currently imposed by Metro. (5/7,p.31)

1. The ad valorem tax will be continued at its current rate for its current purpose.
2. Continue use of planning service charges on local governments (per capita tax).
3. The imposition of service and user charges should be continued, with identification of enterprise revenue in each annual financial audit.
4. Continue authority to use revenue bonds, without change.
5. Continue authority to use general obligation bonds.

B. The regional governing body may enact all revenue-raising devices currently permitted for Metro's use by Oregon statutes, but not now used by Metro. (5/7,p.31)

1. The regional government will continue to have the authority to impose ad valorem property taxes beyond the current rate, subject to voter approval and as otherwise limited by statute.
2. Continue authority to use personal income tax.
3. Continue authority to use business income tax.
4. Continue authority to use vehicle registration fees.
5. Continue authority to levy special assessments.
6. Allow the regional government the authority to impose an excise tax on future regional government functions.

C. Imposition of the following types of taxes will require voter approval: (5/7,p.31)

1. Personal income tax.
2. Business income tax.
3. Payroll tax other than as now imposed by Tri-Met.
 - a. An exception is to allow the organization to make up payroll tax revenues lost because of the withdrawal of any local jurisdiction from transit services.
 - b. Approval by the voters of the region is not required for the rate or amount of any payroll tax imposed by mass transit district on June 1, 1992. (6/6)

4. Property tax.

5. Sales tax.

D. The regional government may enact any other revenue-raising or financing device by council ordinance. (5/7,p.31)

1. Restrictions. (5/7,p.31)

a. There will be a 90-day delay to allow for referendum to the people.

b. Consultation would be required with a Metro-appointed committee consisting of citizens, business and local government representatives of the region.

~~c. In the first fiscal year after charter adoption, revenues raised from taxes enacted by ordinance may total \$12.6 million. Any amount raised above that cap will require voter approval. In the next and subsequent years, taxes enacted by ordinance may be increased annually over the previous year's cap by the Consumer Price Index of major west coast cities. (7/2, deleted)~~

~~(1) Tax increment financing is not subject to the cap established above. (7/2, deleted)~~

2. Franchises may be established by ordinance.

IX. Initiative and referendum. (4/30,p.32--wording from ORS 268.050)

A. The electors of the district may exercise the powers of the initiative and referendum.

B. The council may refer any ordinance to the electors for their approval or rejection at any election date.

C. Upon petition of the electors of the district filed with the district election officer, the council shall call an election for the purpose of referring legislation or submitting initiative legislation to the electors for their approval or rejection.