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EXECUTIVE ORDER NO. EO - 91 - 07

STATE AGENCY COUNCIL FOR GROWTH ISSUES IN THE PORTLAND AREA

Several parts of Oregon are experiencing rapid growth. The Portland metropolitan area, in particular, is projected to grow by half a million people (more than 23%) over the next twenty years. Other parts of the state are experiencing similar growth rates. Such growth taxes the ability of state and local government to provide adequate public facilities and services and to protect the quality of air, water and land resources.

State, regional and local government must accommodate and manage growth in a way that achieves sustained economic prosperity while protecting and enhancing Oregon's livability. Public agencies face many difficult challenges as they strive to meet these objectives.

The actions of a number of state agencies affect growth-related issues at the regional and local levels. Improved coordination and cooperation among, and between, affected levels of government will enhance Oregon's ability to address growth issues.

State government can address growth issues more effectively by fostering communication and coordination among state agencies and working more closely with local and regional governments to identify and address growth problems. To that end, a state agency council was established by Executive Order No. EO-90-10. In order to reflect the increasing need to address issues relating to growth, the original executive order is amended.

IT IS ORDERED AND DIRECTED that Executive Order No. EO-90-10 is amended to read as follows:

1. There is created a State Agency Council for Growth Issues in the Portland area which shall consist of:
 - a. The directors of each of the following state agencies:
 - i. the Department of Land Conservation and Development;
 - ii. the Department of Environmental Quality;



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- iii. the Economic Development Department;
 - iv. the Water Resources Department;
 - v. the Department of Transportation;
 - vi. the Parks and Recreation Department;
 - vii. the Division of State Lands;
 - viii. the Oregon Housing Agency;
 - ix. the Department of Energy.
- b. An additional member appointed by the Governor, who shall be a member of the Land Conservation and Development Commission, the Environmental Quality Commission, the Water Resources Commission, the Transportation Commission, or the Parks and Recreation Commission.
2. a. The Governor shall designate one member of the Council as chair. The chair shall serve at the Governor's pleasure.
- b. To expedite the work of the Council, the chair may appoint subcommittees as necessary to examine specific issues. Such subcommittees may include additional non-voting members if the chair deems it appropriate.
3. The Council shall:
- a. Identify and articulate the state's interests in the Portland metropolitan area;
 - b. Act in accordance with the Land Conservation and Development Commission's "Statewide Planning Goals";
 - c. Coordinate and cooperate with local and regional government to identify and address growth related issues that warrant the state's attention and action;



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- d. Act to accommodate growth to achieve sustained economic prosperity while conserving air, water, and land resources and promoting affordable, accessible, and livable communities;
 - e. Foster coordination among state agencies to ensure that the state's regulatory, programmatic and capital investment decisions in the region are consistent with both the state's interest and regional and local growth management objectives;
 - f. Promote achievement of the "Oregon Benchmarks" related to air quality, transportation, affordable housing, the urban growth boundary, open space, and infrastructure planning and development;
 - g. Where appropriate, serve as a forum for problem-solving where proposed actions by one state agency may conflict with the goals of another with respect to growth in the region.
4. The Council shall advise the Governor with respect to legislative, budgetary, programmatic, or other initiatives that might increase the ability of state government to coordinate its interests and to promote sound growth management practices.
 5. The Council shall report its activities and accomplishments to the Governor at least quarterly.
 6.
 - a. The Council shall meet as needed at the call of the chair. A majority of the members shall constitute a quorum.
 - b. In scheduling and conducting its meetings, the Council shall conform to the requirements of the state's Open Meetings Law, ORS 192.610 to 192.710.
 - c. The Council shall hold a meeting at least once per quarter in which one or more representatives from each of the commissions listed in paragraph 1(b) are invited to participate.
 7. Staff assistance for the Council and its subcommittees shall be provided by the agencies whose directors serve as members of the Council.

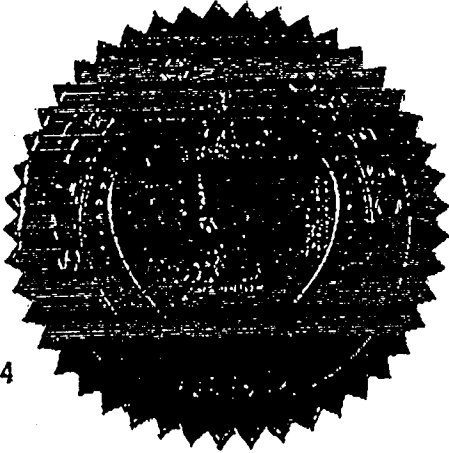
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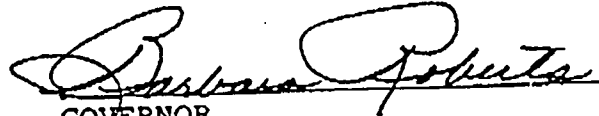


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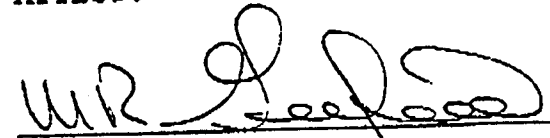
8. Not later than December 31, 1991, the Council shall submit recommendations to the Governor with respect to whether the Council's activities should focus more directly on regions other than the Portland area.

Done at Salem, Oregon this 24th day of May, 1991.




GOVERNOR

ATTEST:


Deputy SECRETARY OF STATE

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- STATE AGENCY GROWTH COUNCIL -

Growth Management Strategy

Council Purpose

To ensure that state regulatory, programmatic, and capital investment decisions are made in an integrated and comprehensive fashion to promote growth which achieves sustained economic prosperity while maintaining and enhancing Oregon's livable communities.

Council Roles/Responsibilities

- 1) To identify and articulate the state's interests in the Portland metropolitan area;
- 2) To coordinate and cooperate with local and regional governments to identify and address growth related issues that warrant the state's attention and action;
- 3) To foster coordination among state agencies to ensure that the state's regulatory, programmatic, and capital investment decisions in the region are consistent with both the state's interests and regional and local growth management objectives;
- 4) Where appropriate, to serve as a forum for problem-solving where proposed actions by one state agency may conflict with the goals of another with respect to growth in the region.

Guiding Principles

- 1) Council actions should be consistent with Oregon's "Statewide Planning Goals."
- 2) Council actions should promote achievement of the "Oregon Benchmarks" related to air quality, transportation, affordable housing, the Urban Growth Boundary, open space, and infrastructure planning and development.
- 3) The Council should work with local and regional governments to identify and to resolve growth-related issues.
- 4) Council actions should accommodate growth which achieves sustained economic prosperity while conserving air, water, and land resources and promoting livable communities. Elements of this principle include:
 - Encourage diversity and density by maximizing development, infill and redevelopment opportunities.
 - Maintain a healthy downtown Portland Central Business District while promoting transit-supportive activity centers in outlying areas.
 - Integrate land use and transportation relationships into the decision-making

process.

- Assist local jurisdictions in their efforts to provide adequate public facilities and service to accommodate growth.
- Promote the enhancement of large scale natural features such as parks and rivers to guide the urban form.

5) The Council should coordinate state agency activities and promote the use of incentives to encourage growth management. Elements of this principle include:

- Provide timely coordination, review and response on significant policy issues of statewide interest.
- Define state roles and responsibilities in Portland metropolitan area.
- Develop a short-, mid-, and long-range strategy/plan for the use of state resources in the Portland metropolitan area.
- Develop comprehensive investment strategies and incentives to encourage development consistent with local, regional and state growth management objectives.

6) The Council should consider the true costs of development when making decisions. Elements of this principle include:

- Determine financial impacts of development outside the Urban Growth Boundary.
- Determine potential for reflecting true costs in new development.
- Determine methods of capturing the added value of new growth through the tax system as growth occurs.

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STATE AGENCY GROWTH COUNCIL WORK PROGRAM (As proposed at April Work Session)

The work program is divided into two sections. The first section identifies process-related tasks and the second section identifies issue-related tasks.

CONTENTS

I. Process-Related Tasks

- A. Re-Write Executive Order
- B. Establish Process to Integrate Local Governments/Metro into Council's Decision-Making Process.
- C. Conduct a Fact-Finding Mission to the Bend/Redmond Area to Determine Possible Growth Council Role.
- D. Revise "Guiding Principles" to Include the "Oregon Benchmarks" and the "Statewide Planning Goals"

II. Issue-Related Tasks

- A. Integrate Growth Council Principles/Ideas Into Agency Programs/Funding Decisions
- B. Determine Possible Applications for "Transportation Rule Model" in the Areas of Parks and Water
- C. Provide Update on Metro's Regional Urban Growth Goals and Objectives (RUGGO)
- D. Prepare a "True Cost Analysis for Development"
- E. Make Decisions, or Take Positions, on the Following Critical Growth Issues
 - 1) Western Bypass (ODOT)
 - 2) How to Make the Urban Growth Boundary Work (DLCD)
 - 3) Metro Greenspaces Program - How Should Council Help Facilitate Open Space Program? (Parks)
 - 4) Lower Willamette River Management Plan (DSL)
 - 5) Metropolitan Service District Charter Commission (Robin McArthur-Phillips)
 - 6) Transportation Rule Implementation (ODOT, DLCD)
 - 7) Work with LCDC on Formulation of an Urban Rule (DLCD)

The following issues were identified at the work session, but no decisions were made as to whether to include them in the work program for the immediate future:

- 1) Investigate whether the state should play a role in infrastructure financing.
- 2) What can the state do to promote compliance with the clean air act?
- 3) What role should the state play in assuring that affordable housing is available near employment, commercial, and recreational opportunities?

I. PROCESS-RELATED TASKS

A. Re-Write Executive Order

Purpose: A new executive order is needed to reflect the addition of the Housing and Energy Departments. The new order should also reflect the new directions provided by the Governor and Council members at the April 24 work session.

When: Proposed draft will be available for review at May 29 Meeting.

Contact: Robin McArthur-Phillips, Kevin Smith

B. Establish Process to Integrate Local Governments/Metro into Council's Decision-Making Process

Purpose: The Governor has asked the Council to consider ways to improve coordination/communication with local governments and Metro. Better coordination among government entities will help to define roles and responsibilities and to achieve agreed upon growth management objectives.

When: Draft goals and objectives regarding ways to improve coordination will be available for review at May 29 meeting.

Contact: Robin McArthur-Phillips, Kevin Smith

C. Conduct a Fact-Finding Mission to the Bend/Redmond Area to Determine Possible Growth Council Role

Purpose: The Governor has asked the Growth Council to investigate whether it is appropriate to focus on other areas of the state which are experiencing growth related problems. The Council directed staff to work with the Governor's intergovernmental relations liaisons to assess whether/how to do this.

When: Status report will be made at May 29 meeting.

Contact: Robin McArthur-Phillips, Kevin Smith, Victor Vasques

D. Revise "Guiding Principles" to Include the "Oregon Benchmarks" and the "Statewide Planning Goals"

Purpose: The "Guiding Principles" were adopted by the Council in July 1990, three months after the Council was established. Throughout the past

year, the roles, responsibilities and issue areas of the Council have evolved. At the April work session, Council members agreed that the "Guiding Principles" should be revised to include the "Oregon Benchmarks" and to reference the State land use goals. Staff is recommending additional changes to define more clearly Council roles and responsibilities.

When: A revised draft of the "Guiding Principles" will be available for Council review and comment at the May 29 meeting.

Contact: Robin McArthur-Phillips

II. ISSUE-RELATED TASKS

A. Integrate Growth Council Principles/Ideas Into Agency Programs/Funding Decisions

Purpose: This task involves two parts. First, each agency agreed to allocate staff to critique agency programs and policies to determine how individual agency decisions affect growth management initiatives. (To begin with, it may be helpful to identify a few key issue areas for review). Criteria that will be used to review agency programs (including how well the programs meet the "Guiding Principles") should be discussed by the Council.

The expected product from this effort would be a document identifying (1) state roles and responsibilities in Portland metropolitan area; (2) ways that existing state programs meet (or could be changed to meet) growth management objectives/the "Guiding Principles"; and (3) possible incentives that could be incorporated into existing or proposed programs to encourage growth management. This product could be used as the first phase of work in developing a short-, mid-, and long-term strategy/plan for the investment of state state resources in the Portland metropolitan area.

Second, to integrate state growth management strategies into agency decision-making, in-house education is needed within each agency to help employees (especially at the project development and management levels) understand how their activities affect growth-related issues. There are a number of ways to achieve this goal and Council members may want to spend some time sharing ideas on how to proceed.

Council members agreed that future meetings should begin with a quick review of what each agency head has done to educate his/her staff.

When: ??

Contact: More discussion is needed to help decide how to proceed with the first part of this task. The second part of the task should be ongoing.

B. Determine Possible Applications For "Transportation Rule Model"

Purpose: Bill Young (for Water Resources) and Dave Talbot (for Parks) agreed to assess the benefits and drawbacks of developing an LCDC administrative rule or guidebook to address water and park related problems.

When: Report and recommendation for Council review to be available at September meeting.

Contact: Bill Young, Dave Talbot, Craig Greenleaf.

C. Update on Metro's Regional Urban Growth Goals and Objectives (RUGGO)

Purpose: Given the potential importance of the RUGGO process in establishing a "vision" for the Portland metropolitan area and in defining roles and responsibilities for growth management, the Council should be kept abreast of RUGGO's status. Bill Young is the Council's liaison to the RUGGO process as a representative of the Policy Advisory Committee. The Council has been allocated one position on the Regional Policy Advisory Committee (RPAC) that will be formed to guide RUGGO through the next phase.

The Council prepared a letter to Metro in September 1990, which provided comments from a number of state agencies on the content of the RUGGO's. Bill Young was asked to provide an update to Council members as to (1) whether the state agency comments were included in the revised RUGGO's, and (2) the status of the RUGGO process.

When: Coordination with Metro should be ongoing. Status report provided at May meeting.

Contact: Bill Young

D. Prepare a "True Cost Analysis For Development"

Purpose: Council members believe that an assessment of the "true costs of development" would be beneficial in determining how to address growth issues. Council members from the Departments of Environmental Quality, Transportation, and Energy agreed to take a preliminary look at what would be involved in such a study. Additional discussion is needed on this topic to clearly define what product is expected.

When: ??

Contact: Energy (lead agency), DEQ, and Transportation

E. Make Decisions, or Take Positions, on the Following Critical Growth Issues

- 1) Western Bypass (ODOT)
- 2) How to Make the UGB Work (DLCD)
- 3) Metro Greenspaces Program - How Should Council Help Facilitate Open Space Program? (Parks)
- 4) Lower Willamette River Management Plan (DSL)
- 5) Metropolitan Service District Charter Commission (Robin McArthur-Phillips)
- 6) Transportation Rule Implementation (ODOT, DLCD)
- 7) Work with LCDC on Formulation of an Urban Rule (DLCD)

Purpose: At the April work session, Council members identified the need to address the above issues sometime during the next year.

When: Positions or decisions should be developed at appropriate times over the next year. A proposed schedule should be developed with Council direction.

Contact: A lead agency is listed for each of the above issue areas. That agency will be responsible for providing the Council with an analysis and recommendation for Council action.