

## TRI-COUNTY LOCAL GOVERNMENT COMMISSION

June 17, 1976

TO: Commission Members

FROM: Ronald C. Cease, Chairman

This is to confirm the meeting of the Tri-County Local Government Commission:

Thursday Evening, June 17, 1976

7:30 p.m.

Portland State University

Smith Memorial Center - Room 338

S. W. Park &amp; Montgomery

Parking is available in the University Center Parking Garage, 5th and Harrison Streets entrance.

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A G E N D AI. BUSINESS (7:30 - 7:45)

1. Call to Order
2. Roll Call
3. Approval of Minutes for May 20 Commission meeting
4. Miscellaneous

II. PRESENTATION AND WORK SESSION (7:45 - 10:00)

1. Brief overview of report regarding constitutional and statutory obstacles to Reorganization - Bromleigh Lamb and Ken Martin
2. Discussion - Progress in making functional assignments and problems encountered - Committee Chairpersons
3. Discussion - Interrelationship of two and three tier models - Steve Telfer and Roger Yost
4. Discussion regarding Commission schedule for balance of project - Bill Cross
5. Other

RCC/bjg

MINUTES OF THE TRI-COUNTY LOCAL GOVERNMENT COMMISSION MEETING

Held: June 17, 1976, 7:30 p.m.

MEMBERS PRESENT: Cease, Chairperson; Halvorson, Vice-Chairperson; Bailey, Blunt, Bonyhadi, Buchanan, Coleman, Frewing, Gisvold, Herrell, Jaeger, Keller, Kirkpatrick, Lang, Landauer, Linstone, Mattersdorff, Mays, McGilvra, Montgomery, Nees, Nelson, Nightingale, Rieke, Shepherd, Simpson, Sprecher, Stahl, Stuhr, Telfer, Yost

EXCUSED: Bogue, Brickley, Bullier, Jordan, Schedeen, Schumacher, Tippens, Webber

STAFF: Cross, Lamb, Martin, Garbutt

The chairperson called the meeting to order and introduced Bromleigh Lamb and Ken Martin who have prepared a report entitled "Constitutional and Statutory Provisions Relating to Local Government Reorganization", which was mailed to Commission members June 16.

Lamb highlighted the six sections of the report which was written after consultation with several lawyers, including a leading authority on this subject, Orval Etter. Section V, he noted, was aimed at applying the entire report to the Models II and III, with which the five committees are currently working. Brom explained that since the report was written some of the information regarding model II might have become slightly outdated due to the committees' change in approach.

Martin said in preparation for the report he and Brom examined the services which might be provided on a regional basis. The statutes which were studied fell into three categories with few relationships between them. Martin found there is very little ability for one unit of government to take over functions of another and that little or no thought was apparently given to an overall urban policy at the time many of the enabling statutes were passed.

The chairperson thanked Lamb and Martin for their report and announced that Lamb has finished his work for the Commission as of today and is leaving to study for his bar examination.

Cease then called on the Committee Chairpersons for their reports. He indicated that the chairpersons of the Finance and Taxation Committee and the Human Services Committee could defer their reports and include them in their later presentation on the models.

Gisvold, Chairperson - Committee III, Land Use, Recreational & Cultural Activities

We have made tentative assignments of the functions for parks and libraries according to the information we received from representatives of these groups. Cultural activities including the auditorium, stadium and coliseum will be next in our studies. Currently the Committee is struggling with land use which is potentially the most significant of its charge.

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### Coleman, Chairperson - Committee IV, Public Safety

We are still in the process of hearing from resource persons representing the police and fire departments and have scheduled someone from the courts for next week's meeting.

### Simpson, Chairperson - Committee II, Public Works & Public Transportation

We have examined the franchising system of garbage collection in Clackamas and Washington Counties and discussed several approaches to waste disposal. Our Committee is continuing to explore the various aspects of water supply treatment, storage and distribution.

### Cease

The activities of the Commission are receiving increasing attention as people become more interested in the work we are doing. There will inevitably be rumors which we will all have to deal with. Each Commission member and staff person should keep in mind the basic facts about the Commission's inception and purpose. In discussions with non-members and the press, it should be emphasized that the Commission has not taken any basic stand on which model we will pursue nor have we adopted any proposals at this point. The staff will prepare guidelines and a background information sheet to assist individual Commission members in working with the press.

There is some confusion over the terms Model II and Model III. Our goal is to construct our recommendations in such a way as to leave room for expansion and adaptability. By early October our proposals for the Tri-County area should be clearly established.

Commission members Yost and Telfer made scheduled presentations using the wall charts of Models II and III.

### Yost, Chairperson - Committee I, Human Services

After all the time we have spent in studying this topic, it would still be difficult, because of the complexity of our system, for most of us to list all the human service agencies available.

What we want to achieve is a simplified, efficient, metro form of government. Looking at both physical and human services, we have been working on a framework model that allows us to progress from step one through the long-range consolidations into a two-tier system. Regional services and activities will be performed by a metro council with a chief executive officer empowered with the administrative responsibilities. Lower tier services and functions will be provided by cities and urban and rural community districts.

The essential framework must have a capacity for recognizing the need for change and evolution.

Neighborhood organizations were not included here because we feel they should be dealt with by the individual cities.

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## Telfer, Chairperson - Committee V, Finance, Taxation, Administrative Services

This committee has discovered it is almost impossible to discuss financing without developing a model from which to work. These charts represent only the first step in a flexible framework on which to build a functioning system. We are working on the concept of a metro council, Model III, with a chief executive officer elected to work full time with administrative powers. The functions of CRAG and MSD would be incorporated as departments of the metro council. Tri-Met and the Port of Portland would initially be treated as semi-autonomous entities with the metro council exercising overall policy, budgetary and appointive power. The governmental structure of cities, counties and special districts would not be affected by this model. This plan is extendable as services are needed.

We have spent some time studying neighborhood groups and feel they should be solely to meet local needs as those communities see them, without too much established authority.

Telfer requested that the staff work on the graphics for the next meeting.

Coleman would like an explanation of the power of each level of government on the charts for the July meeting.

Cease said the question of specifics, such as whether the executive director in Models II and III is elected or appointed, is not the major issue at this time. These two models can be used by the committees for their framework discussions.

Shepherd: Our present system should be analyzed for improvement that we can include in our proposed plan.

Cease announced that Howard Hallman of the National Panel will be the guest speaker at our July Commission meeting. He has been asked to address the question of the role of neighborhood organizations in local government.

Stuhr asked if we had contacted Larry Rice, Director of CRAG, for his ideas on the Commission studies. Cease replied that this had been done.

Bill Cross, Public Information Officer, presented the "time line" for major activities of the Commission. A copy of the time line was mailed to all Commission members.

Members of the Commission and staff are meeting with various community groups to inform them of our purpose and receive their opinions on issues that we are studying. We will also get together with legislators and interim committees between now and late fall to discuss the various aspects of our proposals. The Commission will participate in lobbying efforts for the passage of any legislative proposals that result from our project.

Our general information brochure is now completed and will be mailed to Commission members and the public over the next few months.

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Cease: The October meeting will be a two day session at Marylhurst at which time the Commission will adopt a tentative plan which will be refined and finalized in December. There may be a need to restructure this Commission again in late December when the implementation period begins.

Meeting Adjourned 9:30 p.m.

KM/bjg