

WORK PROGRAM

COMMITTEE II

Public Works and Public Transportation

Regular Meeting: Wednesday, Noon, CRAG, Conference Room D

SCHEDULE

- May 12 - - - - - Solid Waste - Richard Glanz, Partner,  
Metropolitan Desposal Company
- May 19 - - - - - David Phillips, Solid Waste Admin-  
istrator, Clackamas County  
Charles Kemper, Metropolitan  
Service District
- May 26 - - - - - Metropolitan Water Supply  
Bob Hyle, City of Portland Water  
Bureau  
Wayne Daigle, City Engineer,  
Milwaukie
- June 2 - - - - - George Birnie, Attorney for Water  
Districts Assn.  
Ray Norman, Clackamas Water District
- June 9 - - - - - Don Carlson, Director, Boundary  
Commission
- June 16 - - - - - Sewer Service
- June 23 - - - - - " "
- June 30 - - - - - Intermodal Public Transportation
- July 7 - - - - - " " "
- July 14 - - - - - Deliberation

May 17, 1976

WORK PROGRAM

COMMITTEE II

Public Works and Public Transportation

The Public Works and Public Transportation Committee for the next ten weeks, (ending July 15, 1976), will examine alternative proposals for the functional assignment of public services to both two and three-tiered models of government, from the lowest levels to the highest appropriate to economy of scale equity, efficiency, accountability, political feasibility, and actual service needs. There will be close liaison with other pertinent committees, in order to integrate some work programs and avoid duplication.

Methodology:

The committee will prepare a list of questions to be used in personal interviews and with speakers coming before the committee. This is intended to prevent inconsistency in querying resource people on each function researched.

Speakers from the functional areas being researched will be invited to assist in determining the assigning of functions to the most appropriate level and organizational structure.

The first meeting of the committee will set priority areas, in order to keep within the time frame limitations. Further, top priorities will be in those subject areas the committee can have the effect.

Prior to each meeting and speaker, the staff will distribute short working papers for background data on discussion and presentation. Approximately, two to two-and-a half meetings will be devoted to a subject area.

A deliberative period will be held following testimony to allow the committee to establish functional allocations and rationale.

Decisions:

By July 15, functions will be assigned within each model. It is assumed that at the end of each subject area discussion, a tentative decision would be made on assigning functions.

Research Needs:

It will be most helpful if the committee can have the assistance of a research person to assist in developing working papers in each functional area.

WORK PROGRAM

COMMITTEE III

Land Use, Recreational and Cultural Activities

Meets every Tuesday at noon.

May 11 - - - - - Library services

May 18 - - - - - Parks and recreation

May 25 - - - - - Land Use (initial meeting),  
with emphasis on state  
relations (LCDC)

June 1 - - - - - Work session to review  
findings to date and chart  
future meetings

Decisions on functional allocations should be made by  
July 6.

BSL:els

May 17, 1976

WORK PROGRAM

COMMITTEE IV

Public Safety

SCHEDULE

Regular Meeting - - Monday, 4:00 p.m. - - CRAG Conf. Rm. D

May 17 - - - - - Fire Protection,

Gary Nees, Lt., Beaverton F D

May 24 - - - - - Walt Plate, Chief, Washington  
County Fire District #1

June 7 - - - - - Dick Ham, Chief, Multnomah Fire  
District #10

Police Basic Enforcement

June 14 - - - - - Police Basic Enforcement

Enforcement Support Systems

June 21 - - - - - Judicial/Public Defender

June 28 - - - - - Juvenile Justice

July 5 - - - - - Adult Corrections

July 12 - - - - - Emergency Services

CB:els

WORK PROGRAM

COMMITTEE IV

Public Safety

The Public Safety Committee for the next nine weeks, ending July 12, 1976, will examine public safety, which includes police enforcement services; judicial; corrections; and fire protection for functional assignment to both two and three-tiered models of government, from the lowest levels to the highest appropriate to economy of scale and equity. There will be close liaison with other pertinent committees, in order to integrate some work programs and avoid duplication.

Methodology:

The committee will prepare a list of questions to be used in personal interviews and with speakers coming before the committee. This is intended to prevent inconsistency in querying resource people on each function researched.

Speakers from the functional areas being researched will be invited to assist in determining the assigning of functions to the most appropriate level and organizational structure.

The first meeting of the committee will set priority areas in order to keep within the time frame limitations. Further, top priorities will be in those subject areas in which the committee can have the most effect.

Prior to each meeting and speaker, the staff will distribute short working papers for background data on discussion and presentation. Approximately one to two meetings will be devoted to a subject area. Some flexibility must be allowed for some subjects because of their complexities.

A deliberative period will be held following testimony to allow the committee to establish functional allocations and rationale.

Decisions:

By July 15, functions will be assigned within each model. It is assumed that at the end of each subject area discussion, a tentative decision would be made on assigning functions.

Research:

Some research assistance will be required to search data, pulling information from reports, interviewing, and writing brief papers, from which the committee then may make decisions on functional allocations. This will require one full time person beside the regular staff assigned to the committee.

CB:els

WORK PROGRAMCOMMITTEE IHuman Services

Satisfying the charge from the full Commission as we design a new system of governance prompts this committee to begin its assignment deductively rather than by piecing the large picture together from an analysis of each separate function.

This approach was deemed necessary in order to reflect the fact that all services are interdependent and to establish a delivery system for human services to be adaptable during the volatile future of this functional area.

PART I: (First several meetings)

Initially we will expand and refine the details of both models which have been endorsed by the Commission. Broad categories or functional areas will be attached to the parts of each model deemed most appropriate.

PART II: (Rest of Phase II)

Human services will be analyzed and plotted by function onto the models, co-ordinating the task with idea oriented resource persons and the work of the other committees.

By conferring with appropriate practitioners and incorporating both their suggestions and those of the other committees, we will synthesize our work into a final product that will conform with the "work activities" charged to each committee.

There will be need for additional research beyond the two staff persons assigned to this committee.

PUBLIC WORKS & TRANSPORTATION

PLANNING

FUNDING

SETTING  
STANDARDS

OPERATIONS

MODEL II  
(two-tier)

S=State  
U=Upper-Tier (areawide  
county)  
L=Lower-Tier (cities &  
community districts)

In assigning functions and their aspects to the four levels above attempt to consider the following criteria:

- 1) Function is assigned to the most logical service area.
- 2) The resource base should conform with area and/or population being served.
- 3) Function is assigned to a level that can achieve economies of scale where present.
- 4) The function is assigned to a level that has or can develop adequate management capability.
- 5) If the function or its aspects involves a high degree of personalism then it should be assigned to a level that can provide personalized service.
- 6) If the function requires a high degree of citizen participation in order to be responsive it should be assigned to a level capable of fostering citizen participation.
- 7) The assignment should seek to eliminate duplication or overlap of services.

WATER:

Protection of Water Quality

Drinking Water Source  
Development (Supply)

Major Transmission System

Distribution System for Users

Collection of Water Bills

Irrigation/Soil Conservation

Storm run-off System

Diking & Drainage

Flood Control

SEWAGE:

Collection

Major Trunks & Interceptors

Treatment Facilities & Efficient  
Disposal

Sludge Disposal/ Recycling

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	PLANNING	FUNDING	SETTING STANDARDS	OPERATIONS
<b>SOLID WASTE:</b>				
Collect Solid Waste				
Dispose Solid Waste/Recycle				
Inspection of Handling & Disposal Facilities				
<b>R POLLUTION CONTROL:</b>				
Pollution				
Enforce Regulations & Policies (i.e. Auto Emission Control)				
<b>NOISE CONTROL:</b>				
<b>TRANSPORTATION:</b>				
Freeways & Expressways				
Other Principal Arterials				
Minor Arterials				
Collectors				
Local Streets & Roads				
Bikeways				
Public Parking Facilities				



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Traffic Control

Traffic Safety

Railroad Crossings

Goods Movement

Mass Transit System

Port & Harbor Facilities

Airport Facilities

Land Terminals

Regulating/Licensing Vehicles  
for Hire

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FINANCE, TAXATION, ADMINISTRATIVE SERVICES	PLANNING	FUNDING	SETTING STANDARDS	OPERATIONS
FINANCE & TAXATION Property Tax Assessment				
Property Tax Collection				
Budget & Property Tax Levy Review				
Borrow Money & Manage Debt				
Register Real Estate Transactions				
ADMINISTRATIVE SERVICES: Purchase Supplies & Equipment				
Budgeting				
Accounting				
Auditing				
Administer Elections				
Personnel				
Labor Relations				
Building Maintenance				



HUMAN SERVICES

PLANNING

FUNDING

SETTING  
STANDARDS

OPERATIONS

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	PLANNING	FUNDING	SETTING STANDARDS	OPERATIONS
HEALTH SERVICES:				
Contracted Health Care Delivery System				
Public Health Clinics				
Laboratory Services				
TB Control				
VD Control				
Communicable Disease (Other than TB & VD)				
Family Planning				
Prenatal Care				
Chronic Disease				
Home Health Care(Nursing)				
Developmental Disabilities (Mental Retardation)				
Dental Health				
Sanitation Inspection (Restaurant, School Bldg., Water Sampling, Day Care, Foster Home ect.)				

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PLANNING

FUNDING

SETTING STANDARDS

OPERATIONS

Mental Health Facilities and Counseling

Cemeteries

Pest-Control  
Animal  
Vector

SOCIAL SERVICES:

Needs Assessment/ Establish Goals/  
Control Monitoring

Alcohol Abuse Programs

Drug Abuse Programs

Aging Services (e.g. Transportation  
Community Centers, Homes for the Aged)

Child Welfare Services (Court,  
Protective Services)

Veterans Services

Food Stamps

Individual Social Services (Out-  
reach, Home Maint., Emerg. Food Comm  
Org. (MCCA) Public Guardian ect.)

Domestic Relations Counseling

Day Care Services

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PLANNING

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OPERATIONS

MANPOWER EMPLOYMENT:  
Job Training

Work Experience Programs

Public Service Employment

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LAND USE/RECREATION &  
CULTURAL ACTIVITIES

PLANNING

FUNDING

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STANDARDS

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	PLANNING	FUNDING	SETTING STANDARDS	OPERATIONS
<b>LAND USE:</b>				
Comprehensive Planning				
Zoning				
Subdivision Control (i.e. Water, Roads, & Sewers)				
<b>COMMUNITY DEVELOPMENT:</b>				
Building Code Enforcement				
Housing Code Enforcement				
Conventional Public Housing				
Leased Public/Private Housing				
Rural Housing Programs				
Economic Development				
<b>PARKS:</b>				
Plan, Acquire & Operate Major Parks				
Plan, Acquire & Operate Community Parks				
<b>Construct &amp; Maintain Recreational Facilities:</b>				
swimming pools				
wading pools				
tennis courts				
playgrounds				
athletic facilities				

	PLANNING	FUNDING	SETTING STANDARDS	OPERATIONS
Organize & Direct Recreational Programs				
<b>CULTURAL CENTERS/PROGRAMS</b>				
Auditorium				
Coliseum				
Stadium				
Museum				
Historical Sites				
Support Performing Arts: Opera, Ballet, Symphony, Drama				
Zoo				
Fairgrounds				
Exposition Halls				
<b>LIBRARY SERVICES:</b>				
Maintain Facility & Purchase Materials				
Operate Search & Lending Program				
Bookmobile				

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PUBLIC SAFETY

MODEL II  
(two-tier)

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	PLANNING	FUNDING	SETTING STANDARDS	OPERATIONS
<b>POLICE BASIC ENFORCEMENT SERVICES:</b>				
Patrol				
Apprehension & Detection				
Crime Prevention				
<b>ENFORCEMENT SUPPORT SYSTEMS:</b>				
Communications				
Equipment Maintenance				
Holding Facility				
Records				
Crime Laboratory				
Training				
<b>JUDICIAL:</b>				
Operate Courts				
District Attorneys				
<b>COURT APPOINTED &amp; PUBLIC DEFENDER</b>				
<b>JUVENILE JUSTICE:</b>				
Prosecution				

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	PLANNING	FUNDING	SETTING STANDARDS	OPERATIONS
Defense				
Detention Facilities				
Counseling Services				
ADULT CORRECTIONS: Operate Jail				
Pre-Trial Diversion				
Probation/Parole				
Work-release				
School-release				
Rehabilitation/Diversion				
Victim Assistance/Restitution				
CHILD PROTECTION: Inspection/Enforcement				
Communications				
Prevention Education				

