

GREENSPACES TECHNICAL ADVISORY COMMITTEE

AGENDA

Wednesday, Oct. 9
Room 370
1 to 3 p.m.

1. Introductions and Announcements (15 min, all)
2. Update on Trails BMP's Project – Guidelines (15 min., Jennifer Budhabhatti, Trails subcommittee)
clarification of purpose, schedule, opportunities for input
3. Greenspaces Master Plan update (60 min, Metro staff, all)
review updated Regional Greenspaces System Concept map; discuss Councilor McLain's request for moving update forward for Metro Council consideration/adoption in December; discuss process for establishing local support for map concept
4. Regional Trails Map review (15 min, all)

NEXT MEETING: November 13, 1 to 3 pm, Metro Regional Center, Room 370



METRO
PEOPLE PLACES • OPEN SPACES

goal 5 possible layer added?

Jennifer - works on goal 5, that map's inventory process is finished and updated

charlie - is it a concern that something regulatory will come through this eventually

barbara f - yes

charlie - no different than the current map which hasn't resulted in anything like this

might want to address in the resolution - quote the greenspaces master plan regarding what it means

chris n. - want to add beckman creek corridor (which is a goal 5 resource)

thom port - it might be good to show the areas that are not natural within corridors (like the willamette)

heather - tried to balance the desire to stay conceptual with wanting to be realistic

thom - new category?

chris - don't want to add a whole new category

"connecting corridors"

by next meeting, please bring list of ammendment proposals and we can discuss them as a gooup

don - define the arrows

deb - can we narrow the trails down to just there or not there rather than interregional, greenway, blah blah blah

changes agreed upon today

add "connecting corridors" category to the map legend to address the port's concern about

add boeckman creek

add abernethy creek

trails depicted on the map, but remove all distinctions except existing or proposed (will also keep the water trails distinction)

define the arrows

the map is for "visioning" purposes . . . changes to notes on the map

make additions (including mock's crest) for the city of portland to be consistent with e-zone maps

big red labels - make them consistent with everything else labeling-wise, geographic information will still be there but we will remove the feeling of there being a hierarchy

smaller size font on street names

add lightrail

airports

trails and greenways

goal 5 possible layer added?

Jennifer - works on goal 5, that map's inventory process is finished and updated

charlie - is it a concern that something regulatory will come through this eventually

barbara f - yes

charlie - no different than the current map which hasn't resulted in anything like this

might want to address in the resolution - quote the greenspaces master plan regarding what it means

chris n. - want to add beckman creek corridor (which is a goal 5 resource)

thom port - it might be good to show the areas that are not natural within corridors (like the willamette)

heather - tried to balance the desire to stay conceptual with wanting to be realistic

thom - new category?

chris - don't want to add a whole new category

"connecting corridors"

by next meeting, please bring list of ammendment proposals and we can discuss them as a gooup

don - define the arrows

deb - can we narrow the trails down to just there or not there rather than interregional, greenway, blah blah blah

changes agreed upon today

add "connecting corridors" category to the map legend to address the port's concern about

add boeckman creek

add abernethy creek

trails depicted on the map, but remove all distinctions except existing or proposed (will also keep the water trails distinction)

define the arrows

the map is for "visioning" purposes . . . changes to notes on the map

make additions (including mock's crest) for the city of portland to be consistent with e-zone maps

big red labels - make them consistent with everything else labeling-wise, geographic information will still be there but we will remove the feeling of there being a hierarchy

smaller size font on street names



METRO

September 25, 2002

Charlie Ciecko
Metro Regional Services

Dear Mr. Ciecko:

At the September Greenspaces Technical Advisory Committee (GTAC) meeting we discussed a strategy for completing the work of updating the Regional Greenspaces Master Plan. GTAC, together with many interested and involved citizens and stakeholders, has been working on this update for several years and the time is ripe for completing this work. To put this effort into context, I like to quote from the 1992 Metropolitan Greenspaces Master Plan. The words written there are as true today as they were ten years ago.

"The master plan is a program document, a planning activity that is the first step towards a regional system of greenspaces. It is not regulatory nor is it site specific. The recommendations are suggested guidelines to assist development of an interconnected system. It is a document based largely on ecological studies that identify the remaining natural areas within the urban and urbanizing parts of the region, evaluates their significance and relationship to the ecology of the regional landscape, and proposes a system of regional natural areas and connecting corridors to be designated for preservation, conservation and management."

--Metropolitan Greenspaces Master Plan, July 1992, page 5

A lot of progress has been made toward implementing this vision, but much work remains -- and the challenges before us today are different than they were a decade ago. It is important for us to refresh our vision, reconsider our roles and responsibilities and continue our work with renewed effort.

A good portion of the process of updating the Greenspaces Master Plan was completed when the Metro Council adopted the updated Regional Trails and Greenways Plan map on July 25, 2002. The second half of this involves updating the Regional Greenspaces System Concept. I am enclosing here a map and description of that work as completed by GTAC to date. Again, this is not a regulatory document, it is a vision. It is a guidepost that can help us identify our priorities and define our future work.

I ask that you review the enclosed information carefully. Talk with the staff of Metro's Regional Parks and Greenspaces department if you have questions or need additional information, or call my office directly. We will be contacting you to find out if additional

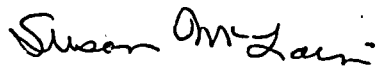
McLain letter to GTAC, September 25, 2002

Page 1

information is required and what steps are necessary for your organization to provide official recognition or endorsement of the updated Regional Greenspaces System Concept. **I need your input no later than November 27, 2002 in order to have this on the Council agenda for action in December.**

Thank you in advance for your attention. I look forward to working together with you and to another decade of success implementing our greenspaces vision.

Best regards,

A handwritten signature in black ink that reads "Susan McLain". The signature is written in a cursive, flowing style.

Susan McLain, Chair, Metro Natural Resources Committee

Regional Greenspaces System Concept Map

Background:

This is an update to the concept map developed as a component of the Metropolitan Greenspaces Master Plan (1992), which articulated the vision for a cooperative, interconnected system of parks, natural areas, trails and greenways for fish, wildlife and people. The plan identified 57 regional greenspace areas and 34 regional trails and greenways that would serve to connect greenspace areas.

The plan was a collaborative effort of local citizens, local governments and Metro to serve as a long term guide for a cooperative effort to protect and provide public access to the region's premier natural areas as the region's population continues to grow.

Since 1992, much has been accomplished. For example:

- 150 miles of regional trails and greenways have been constructed for public use
- More than 9,000 acres of natural areas have been acquired by the public for permanent protection.
- Environmental education programs serve thousands of students throughout the region each year.
- Thousands of citizens are involved annually in hands-on stewardship projects to improve greenspace habitat in their communities for fish, wildlife and people.

Based on recent conversations with local government representatives, it is clear that the goals and objectives of the master plan continue to enjoy strong support today -- ten years after its conception.

In an effort to keep the Metropolitan Greenspaces Master Plan current and vital, local government park providers, interested citizens and Metro have undertaken an effort to update the 1992 map depicting the concept for the regional greenspaces system. In addition, the Regional Trails and Greenways Concept Map was updated in July, 2002 by Metro Council resolution (02-3192).

What it is:

The updated Regional Greenspaces System Concept Map is a vision document.

It is intended to:

- Reaffirms long term vision and basis for collaborative actions
- Creates a context for cooperative regional protection and funding priorities
- Provides a basis for public land managers to discuss roles and responsibilities
- Provides private landowners with information about the relative importance of the region's natural areas
- Clearly depicts concept of a regional greenspaces system
- Reflects changes in the landscape that have occurred over the last decade
- Documents progress made in achieving the vision of the Metropolitan Greenspaces Master Plan

What it isn't

The updated Regional Greenspaces System Concept Map imposes no regulatory or land use application for the region. It establishes no requirements or obligations on public or private landowners.

Next Steps:

Local governments and park providers are reviewing the Regional Greenspaces System Concept Map to be sure that no important natural areas or greenway corridors have been overlooked or omitted. These agencies will provide Metro with some formal endorsement of the concept. This could be in the form of a letter or resolution.

Once Metro's local partners have indicated their support of the concept, the Metro Council will take action to adopt the map by resolution as an amendment to the Metropolitan Greenspaces Master Plan.

Timeline:

Local partners have been asked to complete their review by the end of 2002. Metro Council will take action at the direction of the new Council President (after January 2003).



METRO
PEOPLE PLACES • OPEN SPACES

UPDATING THE REGIONAL GREENSPACES SYSTEM CONCEPT MAP

In consultation with GTAC, identified a planning boundary for the update of the Metropolitan Greenspaces Master Plan using a "sub-watershed" basis.

1997 satellite images of land cover and the urban forest canopy within the planning boundary were mapped to determine the location of the region's "natural areas". Metro's RLIS database of land uses was combined with the satellite data.

Using computer modeling, the **best** natural areas were identified based on criteria or values consistent with the 1992 Metropolitan Greenspaces Master Plan

Ecological Values

- Size of the natural area
- Proximity to water (including floodplains and wetlands)
- Connection to other natural areas
- Species "richness" related to 56 species of concern from the Oregon Natural Heritage database

Community Values

- 2015 forecast population density within 1/2-mile of a natural area
- Proximity to regional trail corridors
- Proximity to schools, including public and private colleges and universities

Public Review (Spring 2000) of Ecological and Community values confirmed the continued use of these values with a priority given to ecological factors.

Applying the criteria to a computer model, Metro developed a map of the "Top 200" natural area sites.

During 2001, technical staff and "local experts" reviewed the "Top 200" sites. Local experts included GTAC members, state and federal natural resource agency staff, environmental community, citizens, watershed groups and independent scientists.

In workshops held at GTAC, local experts helped map the current existing and future desired corridors and natural connections and confirmed the important natural areas.

In 2001, the first draft Regional Greenspaces System Concept map produced.

During the remainder of 2001, Metro staff continued to collect comments and refine the Regional Greenspaces System Concept Map.

Final draft of the Regional Greenspaces System Concept map was completed by GTAC in 2002. The draft concept includes regional natural area "anchor" sites and connecting corridors for fish, wildlife and people.

Greenspaces Technical Advisory Committee: *Representatives*

organization	representative
Audubon Society of Portland	Mike Houck
City of Beaverton	Barbara Fryer
City of Cornelius	Richard Reynolds
City of Durham	Roel Lundquist
City of Fairview	Melissa Widman
City of Forest Grove	Jon Holan
City of Gladstone	Jonathan Block
City of Gresham	Phil Kidby
City of Happy Valley	Cathy Daw
City of Hillsboro	Scott Talbot
City of Lake Oswego	Kim Gilmer
City of Milwaukie	Joann Herrigel
City of Oregon City	Dee Craig
City of Portland	Janet Bebb
City of Tigard	Duane Roberts
City of Troutdale	Kevin Rauch
City of Tualatin	Paul Hennon
City of West Linn	Ken Worcester
City of Wilsonville	Chris Neamtzu
Clackamas County	Mike McLees
Metro Regional Services	Charlie Ciecko
Multnomah County	Susan Muir
North Clackamas Parks & Recreation District	Mike Henley
ODFW	Holly Michael
Port of Portland	Tom Bouillion
State of Oregon	Jack Wiles
Three Rivers Land Conservancy	Jayne Cronlund
Tualatin Hills Park & Recreation District	Steve Bosak
USFWS	Jennifer Thompson
Washington County Soil & Water Conservation District	Matt Dunnahoe
Washington County Parks	Chris Wayland

GREENSPACES TECHNICAL ADVISORY COMMITTEE

MEETING NOTES

1 to 3 p.m. Wednesday, Sept. 11
Metro Regional Center, Room 370

Metro Councilor Susan McLain

Councilor McLain thanked GTAC members and participants for their hard work on the Greenspaces Master Plan update. Calling it one of the most important pieces of work in the building, Councilor McLain read from the introduction to the Greenspaces Master Plan approved in 1992. She reminded the committee that the work being done to update the Regional Greenspaces System Concept is the "big picture vision". She emphasized the importance of moving the map through the Metro Council adoption process this fall. She said that having this update completed by the end of the year will put it in the best possible position to support other work happening at Metro and around the region in the next year -- including the possibility of the discussion of a future regional greenspaces funding measure.

Greenspaces Master Plan update

Heather Nelson Kent delivered a PowerPoint presentation chronicling 10 years of work in the region to implement the Greenspaces Master Plan. Metro along with its local parks partners, natural resource agencies, environmental groups, businesses and citizens have worked very hard to lay the framework for a cooperative, interconnected regional system of parks, natural areas, greenways and trails for fish, wildlife and people. Much has been accomplished through land acquisition, environmental education, volunteer stewardship, work with public and private land owners, long term planning and complementary regulatory programs. Still, much work remains, and we continue to hear from the public and our partners that parks and greenspaces are a top priority in the region. The next step is to complete GTAC's work updating the Regional Greenspaces System concept map.

Next steps

Charlie Ciecko asked the committee to discuss what would be needed to move the updated map forward for Metro Council consideration and adoption. He clarified that what Councilor McLain is asking for is to move the map forward on its own, separate from discussions we have had at GTAC to define what it means to be included in the regional system. He solicited input about the map itself, asking people to express their level of comfort with the map as it stands. He also asked GTAC members what they thought would be the appropriate process in their local jurisdictions to establish local support for the map update.

Comments about the map

- Heather Nelson Kent introduced the latest draft of the map and explained some of the changes that have been made since GTAC last looked at it, which are mostly aesthetic. The corridors were given a standard width, making them more conceptual and less property specific. Metro is also continuing to add to the information presented on the Washington State side of the map.
- There was a lot of discussion about the color coding on the map and the legend. Many people found it confusing and suggestions were made for improvement.
- One member suggested that people might feel more comfortable with the map if there had been a process similar to the one GTAC used to complete the Regional Trails Map.
- There were lingering questions and concerns about what it will mean down the road for a property to be on or off the map. What exactly is the relationship between the map and

future acquisition efforts? Is Metro still planning to enter into IGAs with public owners of land in the system?

- Councilor McLain reiterated that the map will only be a "concept" map and that further refinement would be necessary for an acquisition effort or any other specific actions. She also said that there will be a process in place to amend the map as needed, reassuring people that they would not have to wait another 10 years to make changes or additions to the map.
- It was also reiterated that the Greenspaces Mater Plan has no regulatory authority over local governments or private property owners.

Comments about local support

- Some representatives thought the map would need to go before their advisory boards and/or their council (or other elected body) for approval.
- Some representatives felt that if the map was only a "concept" map, then they did not need approval from their elected officials. This could come from the administrative level.
- Some jurisdictions will be affected by elections in the next couple of months, making this process more complicated and possibly more time consuming.
- A few representatives felt that the proposed timeline (finishing by December) was too aggressive. Some thought they could get a letter or recommendation in a month or two.
- There were mixed feelings about including a public process. At least one person felt it was important at this stage, but others felt that because it is so often mistaken for a regulatory program that conducting a public involvement process before there is a clear plan to go with the map will be confusing for people.
- Charlie said that Metro staff would be happy to come to the local jurisdictions to talk to people about the map and/or deliver the PowerPoint presentation.

It was agreed that Metro staff will mail out copies of the map and a short written explanation to go with it, so that GTAC representatives and participants can review it more closely and come back to the next meeting with specific comments.

MTIP

Metro transportation planner Bill Barbur gave an update on MTIP. The application will be finalized and available in September; applications are due in December. The primary policy objective for the 2004-07 program is to support town and regional centers, industrial areas and urban growth boundary expansion areas with completed concept plans. Other objectives include emphasizing modes that do not have other sources of revenue, completing gaps in modal systems, and developing a multi-modal transportation system.

Bill encouraged people to build coalitions within their own agencies for trail projects by working with by getting to know their transportation planners and engineers. Metro will be meeting with transportation staff from local jurisdictions soon and advised GTAC representatives to try to get themselves invited to those meetings. He also emphasized the effectiveness of multi-jurisdictional coalitions on regional projects. For more information, call Ted Leybold at (503) 797-1759 or send e-mail to leyboldt@metro.dst.or.us.

NEXT MEETING: October 9, 1 to 3 p.m., Metro Regional Center, Room 370

PROPOSED GREENSPACES CONCEPT MAP AMENDMENTS

Background: On October 9, 2002, the Greenspaces Technical Advisory Committee (GTAC) representatives made some technical and graphical recommendations to the regional greenspaces concept map. GTAC approved these recommendations which are now reflected on the updated map. The committee agreed that the changes made would improve the technical and graphic quality of the map. GTAC also granted Metro staff some leeway to experiment with the recommendations about the graphic representation of the map and to use their best judgement to depict these proposed changes.

Listed below are the technical and graphic recommendations.

Technical recommendations:

Jurisdiction	Technical Recommendation
City of Portland	Include north fork of Ash Creek and Stevens Creek to be consistent with the City of Portland environmental zones Include Mock's Crest as a corridor
City of Wilsonville	Include Boeckman Creek as a corridor
Three Rivers Land Conservancy	Extend the corridor on the Abernathy Creek to Beaver Lake.

Graphic recommendations:

1. Include the word connector to the legend. It will now read as "other natural areas and *connecting* corridors in the regional system".
2. Explain the significance of the arrow (as depicted in the map) in the legend.
3. Add the light rail layer to the map
4. Take the red labeling out, reduce the font size of the labels, and show no hierarchy in size of labeling.
5. Replace the wording in the legend from "this map is for *planning purposes* only and holds no regulatory authority" to "this map is a *vision* document and will not hold any regulatory authority"
6. Delete the term "greenways" from all the labeling in the map.
7. Label freeways and street names should have a smaller font size as compared to the city names.
8. Replace the word "*river* trails" with "*water* trails" in the legend.
9. Depict regional trails as existing, proposed or water only. Instead of red, use a more neutral color to highlight trails.
10. Add a symbol for airports.

[illegible]

GREENSPACES TECHNICAL ADVISORY COMMITTEE

please sign in . . .

name	organization
Ric Catzen	City of Gresham
Deb Lev	City of Portland
Jennifer Thompson	U.S. FWS
Kevin Rauch	City of Troutdale.
Don Baker	SWTRACUS
Mel Huie	MelHD

GREENSPACES TECHNICAL ADVISORY COMMITTEE

please sign in . . .

name	organization
Donna Stuber	Friends of Whitlock Trails
Chris Neuniger	Nikamille.
Jim Sjulian	Portland Parks
Barbara Freyer	Beaver (on)
Tom Bouillon	Port of Portland
gregg EVERHART	Portland Parks & Rec

Oct 2002

GREENSPACES TECHNICAL ADVISORY COMMITTEE

please sign in . . .

[illegible]