

**MINUTES OF THE COUNCIL  
OF THE METROPOLITAN SERVICE DISTRICT**

**February 26, 1981**

**Councilors in Attendance**

Presiding Officer Jack Deines  
Vice Presiding Officer Betty Schedeen  
Coun. Bob Oleson  
Coun. Charles Williamson  
Coun. Craig Berkman  
Coun. Corky Kirkpatrick  
Coun. James Rhodes  
Coun. Ernie Bommer  
Coun. Cindy Banzer  
Coun. Bruce Etlinger  
Coun. Mike Burton

**In Attendance**

Executive Officer Rick Gustafson

**Staff in Attendance**

Denton Kent  
Andrew Jordan  
Merle Irvine  
Dennis O'Neil  
Mike Holstun  
Sonnie Russell  
Jim Sitzman  
Judy Roupf  
Marilyn Holstrom  
Paula Godwin  
Doug Drennan  
Peg Hennwood  
Cynthia Wickmann  
McKay Rich  
Marie Nelson

**Others in Attendance**

Don Marx  
Jack Irwin  
Judith Irwin  
Chris Sandvig  
Michael McKillip  
Beth Blunt  
Bob Blunt  
Ted Spence  
Roy Larelt  
Richard Daniels  
Clarence Koennecke  
Bill Wyatt  
Rick Walker  
Gene Plew  
Jo Doennecke  
Al Myers  
William Plew  
Dennis Bernhardt  
Jeanne Norton  
Harold Alexander  
John Lamb  
Melinda Scott  
J. K. DeAllen  
Don Bryden

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**CALL TO ORDER**

After declaration of a quorum, the meeting was called to order by Presiding Officer Jack Deines at 7:35 p.m. in the Council Chamber, 527 S.W. Hall Street, Portland, Oregon.

**1. INTRODUCTIONS**

Coun. Williamson introduced a delegation of Boy Scouts to the Council, staff and visitors present. Vice Presiding Officer Schedeen introduced Jack and Judith Irwin, Al Myers, Mr. Coffey and Mr. Hannan to the Council, staff and visitors present.

**2. WRITTEN COMMUNICATIONS TO COUNCIL**

There were no written communications to Council at this meeting.

**3. CITIZEN COMMUNICATION TO COUNCIL ON NON-AGENDA ITEMS**

There were no citizen communications to Council on non-agenda items at this meeting.

**4. CONSENT AGENDA**

Coun. Bonner moved, seconded by Coun. Kirkpatrick, that the Consent Agenda be approved as distributed.

**4.6 Resolution No. 81-223, For the purpose of Endorsing Project  
Priorities Using Interstate Transfer Funds in FY 1981**

Vice Presiding Officer Schedeen proposed that a resolution requesting the 221-223 project be the top priority for unspent fiscal year 1981 interstate funds if they become available through project delays incurred within those projects listed as priority one. In addition, she requested that 221-223 projects be designated as the number one project for interstate highway turnback funds available to the region in fiscal year 1982. This would give an opportunity for the people of East County to be heard by TPAC, JPAC and the Council, she stated.

**4.10 Appointment of Members to Fill Vacancies on the Housing Policy  
Alternatives Committee (HPAC)**

Presiding Officer Deines reported that prospective committee members have been contacted and since Julie Sterling has accepted a similar position with the State Housing Advisory Committee, she will not be able to serve. Her name should be deleted from the list of prospective committee members.

A vote was taken on the motion to approve the Consent Agenda as distributed. All Councilors present voting aye, the Consent Agenda was approved.

5. ORDINANCES

5.1 PUBLIC HEARING on Ordinance No. 81-106, For the Purpose of Extending the Date for Conversion of Rossman's Landfill to Weight Basis Rates; Establishing Additional Charges at St. Johns Landfill; and Amending Code Section 4.06.010, and Ordinance No. 80-100 (First Reading)

There being no objections from Council, Presiding Officer Deines opened the public hearing on Ordinance 81-106. Mr. Merle Irvine explained the proposed ordinance would accomplish three tasks: 1) It would impose an additional charge for waste entering the landfill for vehicles that are deemed to be overloaded. This would help to ensure overloaded trucks would not enter the landfill site and thus, not perpetrate structural damage to the bridge crossing the Columbia River near the site. Additional funds collected would also be used to provide a one-way grid system or mechanism to allow trucks to cross the bridge safely. 2) The ordinance would impose a one ton minimum charge for waste entering the site. This recommendation was made by the garbage collection industry in September, 1980, when this ordinance was proposed to the Regional Services Committee. 3) The ordinance would modify the method of charging for disposal at Rossman's Landfill from a cubic yard basis to a weight basis effective April 1, 1981. This would be consistent with the Clackamas County Board of Commissioner's decision to change the method of charging at the landfill. The Council voted in September, 1980, to reach such an agreement with Clackamas County by January 1, 1981. This ordinance would require the agreement to be reached by April 1, 1981.

Mr. Gene Plew, 8305 N.E. Union Avenue, Portland, objected to the proposed conversion of Rossman's Landfill to a weight basis. He said it would be difficult to determine what rates to charge customers. He also questioned whether Metro would not again increase rates in a short period of time and challenged Metro to justify the current rates being charged at the landfills. Mr. Plew also objected to the fact that private vehicles would be charged \$4.50 per vehicle and would not be subject to a weight charge.

Mr. Irvine responded that the \$9.73 per ton rates adopted by the Council in September were not proposed to change. The additional charge would only be imposed on overloaded trucks.

Coun. Rhodes explained that the \$4.50 charge per load for private vehicles is a temporary convenience to the public and allows for expedient handling of these loads. This practice would end in the future when transfer stations would be built for the public. Mr. Irvine also added that the \$4.50 rate was established after determining the average weight of private loads. Weighing each private vehicle that entered the landfill would take too much time, he said.

Coun. Banzer suggested that Mr. Plew draft proposed amendments to the ordinance for the Regional Services Committee to review if he had alternative solutions to perceived problems.

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Dennis Bernhardt, 8305 N.E. Union Avenue, Portland, was concerned that private vehicles would be given a rate advantage and that commercial haulers would not. He was also concerned that the disposal fee one year ago was \$1.90 per cubic yard for compacted waste and today the fee is \$2.82. He felt it difficult to quote prices to customers and could not be assured rates would not again increase. He also asked if written notices would be provided to haulers advising them of a rate increase if the ordinance was adopted.

Mr. Irvine responded that the proposed ordinance was not increasing rates. He also suggested that haulers could charge their customers on an average weight basis or deposit basis as is now being done by haulers in other parts of the country. Mr. Irvine said a written notice has already been distributed to collectors some months ago. The notice informed collectors that, effective October 1, 1980, the landfill rates had changed and effective April 1, 1981, they would be charged on a weight basis.

Mr. Harold Alexander, 810 North Hunt Street, Portland, testified he had been in the garbage business in Portland since 1952. He anticipates he will have problems in passing weight based rates along to his customers since it will be difficult to accurately estimate in advance how much the waste will weigh. He felt that many collectors will have to absorb the difference in prices quoted versus the actual landfill fee and thus, eliminate profits. He questioned whether Metro needs to increase their rates and whether they need to charge on a weight basis. If the integrity of a bridge is at stake, he said, perhaps additional funds could be sought for bridge repair.

Presiding Officer Deines replied that Metro's rates are fair and that the agency makes no profit from running the St. Johns Landfill. Fees collected from haulers pay the contractor operating the landfill.

Mr. Don Bryden, 3031 N.E. 158th, Portland, said that 100 percent increases proposed in this ordinance were unfair to the people of Portland. He also asked why private citizens would not be allowed in the St. Johns Landfill at some future point in time.

Coun. Rhodes replied that the ordinance would not increase disposal rates. She also explained that future plans called for the public who wished to do so to dispose of waste at various transfer stations. The waste would then be hauled to a resource recovery plant for use as fuel or to a landfill for final disposal.

Mr. Walt Soder, Route 1, Portland, stated that the costs of Metro's landfill operation were increasing because of too many unnecessary staff such as planners.

There being no further public testimony, Presiding Officer Deines closed the public hearing on Ordinance No. 81-106. Coun. Bonner moved and Vice Presiding Officer Schedeen seconded that a vote on Ordinance No. 81-106 be taken at the March 5, 1981, Council meeting. A vote was taken on the motion, all councilors present voting aye. The motion carried.

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5.2 Ordinance No. 81-105, For the Purpose of Establishing  
Procedures for Locational Adjustments to Metro's Urban  
Growth Boundary (Second Reading)

In order to give Councilors time to review the proposed changes in this ordinance, Coun. Bonner moved, seconded by Vice Presiding Officer Schadeen, that action be taken at the March 5, 1981 Council meeting. All Councilors present voting aye, the motion carried.

6. REPORTS

6.1 CH<sub>2</sub>M Hill Report on Wildwood Feasibility Study

Mr. Mike Kennedy, consulting engineer with the firm of CH<sub>2</sub>M Hill, gave a presentation illustrating the feasibility of siting a new landfill at the proposed Wildwood location. Councilors asked questions of Mr. Kennedy after the presentation.

Coun. Banzer asked why native wildlife would migrate from the site if it were to be used as a landfill. Mr. Kennedy replied the activity of the operation and loss of natural ground cover would cause migration to nearby locations. Coun. Banzer also asked how long first phase landscaping would take once a section of the fill was complete. Each terrace would require about two to four years to complete, Mr. Kennedy said.

Coun. Bonner inquired which nearby residents would receive the greatest impact of noise generated by the operation. Mr. Kennedy said that residents living in the seven homes along the access road would be subject to the most noise. Those living on Morgan and King roads would be the second highest impacted.

Coun. Bonner also asked Mr. Kennedy to further explain the landfill's drainage plan. Mr. Kennedy said the natural slope and geological makeup of the area would direct leachate to a barrier system. If the monitoring wells should indicate leachate was escaping past these barriers, a second barrier system could be installed.

Coun. Etlinger questioned the amount of total traffic increase in the adjacent area due to the operation's activities. Mr. Kennedy replied that a one to two percent increase in traffic was anticipated.

Denton Kent asked of what archeological importance was the proposed site. Mr. Kennedy said the site was once an old homestead and salt mine.

6.2 Executive Officer's Report

The Executive Officer had nothing to report at this meeting.

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**6.3 Committee Reports**

There were no committee reports at this meeting.

**7. GENERAL DISCUSSION**

There was no general discussion.

There being no further business, the meeting was adjourned at 9:55 p.m.

Respectfully submitted,

A handwritten signature in cursive script that reads "A. Marie Nelson".

**A. Marie Nelson  
Acting Clerk of the Council**