

Council meeting agenda

Thursday, March 3, 2022 10:30 AM <https://zoom.us/j/615079992> (Webinar ID:
615079992) or 888-475-4499 (toll free)

Please note: To limit the spread of COVID-19, Metro Regional Center is now closed to the public. This meeting will be held electronically.

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- 1. Call to Order and Roll Call**
- 2. Public Communication**

Public comment may be submitted in writing and will also be heard by electronic communication (videoconference or telephone). Written comments should be submitted electronically by emailing legislativecoordinator@oregonmetro.gov. Written comments received by 4PM the day before the meeting will be provided to the council prior to the meeting.

Those wishing to testify orally are encouraged to sign up in advance by either: (a) contacting the legislative coordinator by phone at 503-797-1916 and providing your name and the agenda item on which you wish to testify; or (b) registering by email by sending your name and the agenda item on which you wish to testify to legislativecoordinator@oregonmetro.gov. Those requesting to comment during the meeting can do so by using the "Raise Hand" feature in Zoom or emailing the legislative coordinator at legislativecoordinator@oregonmetro.gov. Individuals will have three minutes to testify unless otherwise stated at the meeting.

- 3. Consent Agenda**

- 3.1 Consideration of the January 20, 2022 Council Meeting Minutes
Attachments: [012022c Minutes](#)

[22-5661](#)

- 3.2 Resolution 22-5247, For the Purpose of Re-appointing Members of the Natural Areas and Capital Program Performance Oversight Committee

[RES 22-5247](#)

Attachments: [Resolution No. 22-5247.pdf](#)
[Staff Report.pdf](#)
[Exhibit A](#)

- 3.3 Resolution No. 22-5248, For the Purpose of Adopting a Project Work Plan to Develop the Garbage and Recycling System Facilities Plan

[RES 22-5248](#)

Attachments: [Staff Report](#)
[Resolution No. 22-5248](#)
[Exhibit A to Resolution No. 22-5248](#)

4 Resolutions

- 4.1 Resolution No. 21-5215, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to Amend the Funding and Add Detail to the Existing I-5 Boone Bridge Planning Project

[RES 21-5215](#)

Presenter(s): Margi Bradway (she/her), Metro
John Mermin (he/him), Metro
Chris Ford (he/him), ODOT
Scott Turnoy (he/him), ODOT
Vanessa Vissar (he/him), ODOT

Attachments: [Resolution No. 21-5215](#)
[Exhibit A](#)
[Staff Report](#)

- 5. **Chief Operating Officer Communication**
- 6. **Councilor Communication**
- 7. **Adjourn**

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សេចក្តីជូនដំណឹងអំពីការមិនរើសអើងរបស់ Metro

ការគោរពសិទ្ធិពលរដ្ឋរបស់ ។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលបានកម្មប្រណឹងរើសអើងសម្រាប់សេចក្តីណែនាំ www.oregonmetro.gov/civilrights។ បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃច្រើនការ) ប្រាំពីរថ្ងៃ ថ្ងៃច្រើនការ មុនថ្ងៃប្រជុំដើម្បីអាចឲ្យគេសម្រួលតាមសំណើរបស់លោកអ្នក ។

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Agenda Item No. 3.1

Consideration of the Council meeting minutes for January 20, 2022
Consent Agenda

Metro Council Meeting
Thursday, March 03, 2022

Metro

*600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov*



Metro

Minutes

Thursday, January 20, 2022

10:30 AM

Revised 1/19

**<https://zoom.us/j/615079992> (Webinar ID: 615079992) or
888-475-4499 (toll free)**

Council meeting

1. Call to Order and Roll Call

Deputy Council President Lewis called the Metro Council Meeting to order at 10:32 a.m.

Present: 6 - Councilor Shirley Craddick, Councilor Christine Lewis, Councilor Juan Carlos Gonzalez, Councilor Mary Nolan, Councilor Gerritt Rosenthal, and Councilor Duncan Hwang

Excused: 1 - Council President Lynn Peterson

2. Public Communication

Deputy Council President Lewis opened the meeting to members of the public wanting to testify on a non-agenda items.

There was none.

3. Presentations

3.1 National Penguin Day

Deputy Council President Lewis introduced Travis Koons, (he/him), Oregon Zoo.

Staff presented live video of the Penguins.

Council Discussion

Councilor Gonzalez expressed his love for penguins and appreciation of zoo staff. He asked Travis to share how climate change is impacting the penguin's natural habitats.

Travis explained they are mostly affected by ocean warming patterns that are reducing the penguin's food supply.

Councilor Rosenthal asked where their natural habitat is.

Travis answered their habitat is near the coast of Peru and surrounding areas.

Deputy Council President Lewis commented on the bond passed in 2008 which supports water systems at the zoo.

Councilor Craddick thanked Travis for joining the council meeting and giving the councilors the ability to bring awareness to the penguins.

Seeing no further discussion on the topic, Deputy Council President Lewis moved on to the next agenda item.

4. Consent Agenda

Deputy Council President Lewis called for a motion to approve the Consent Agenda.

Councilor Gonzalez pulled agenda item 4.4, Resolution No. 21-5215, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to Amend the Funding and Add Detail to the Existing I-5 Boone Bridge Planning Project off the consent agenda and asked to add it to the resolution section of the meeting.

Resolution No. 21-5215 was pulled from the consent agenda and added to the resolution section of the meeting.

A motion was made by Councilor Rosenthal, seconded by Councilor Craddick, to adopt items on the consent agenda.

The motion passed by the following vote:

Aye: 5 - Councilor Craddick, Councilor Lewis, Councilor Gonzalez, Councilor Rosenthal, and Councilor Hwang

Excused: 2 - Council President Peterson, and Councilor Nolan

- 4.1 Considerations of the Council Meeting Minutes for the December 9, 2021 Meeting
 - 4.2 Resolution No. 21-5211, For the Purpose of amending the FY 2021-22 Unified Planning Work Program (UPWP) to Add the Sunrise Gateway Corridor Community Visioning Project That was Funded Since the UPWP
-

was Adopted

- 4.3 Resolution No. 22-5233, For the Purpose of Authorizing the Chief Operating Officer to Purchase Certain Property in the Clackamas River Greenway 2006 Target Area under the 2019 Natural Areas Bond Measure
- 4.5 Resolution No. 21-5216, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to Add the Regional Mobility Pricing Project that was Funded Since the UPWP was Adopted

5. Resolutions

- 5.1 Resolution No. 22-5243, Resolution Amending Resolution No. 20-5096 to Delegate Certain Putrescible Waste Authority to Metro's Chief Operating

Deputy Council President Lewis called on Roy Brower (he/him), Metro Director of Waste Prevention and Environmental Services, to present to Council.

Staff Explained this current resolution is amending the previous Resolution No.20-5096 and would allow Metro's COO to delegate waste flow to alternative facilities during high waste periods. Roy explained the increase in waste is a result of staffing challenges, availability of equipment, and unusual weather.

Council Discussion:

Councilor Craddick thanked Roy for the update and asked for clarification on whether the company Waste Connections will be the permanent facility used to ship excess waste to.

Roy remarked Waste Connections was only an example of facilities that could be used.

Shane Abam explained this resolution is not permanent and is a result of Covid-19 and will end once the council ends the

emergency declaration previously adopted. Shane expressed It would be helpful to adopt this resolution for future emergencies when quick action is needed.

Councilor Rosenthal asked if Resolution No. 20-5096 has a termination date or if the council has to act to end it.

Shane responded that the resolution requires council action for termination.

Councilor Craddick expressed future support for making this resolution permanent.

Deputy Council President Lewis agreed future council conversation on this topic would be important to addressing future emergencies.

A motion was made by Councilor Gonzalez, seconded by Councilor Rosenthal, that this Resolution was adopted. The motion carried by the following vote:

Aye: 5 - Councilor Craddick, Councilor Lewis, Councilor Gonzalez, Councilor Rosenthal, and Councilor Hwang

Excused: 2 - Council President Peterson, and Councilor Nolan

5.2 Resolution No. 21-5229, For the Purpose of Creating and Appointing Members of the Tualatin Valley Highway Steering Committee

Deputy Council President Lewis called on Eryn Kehe (she/her), and Malu Wilkinson (she/her), Metro Investment Areas Manager, to present to Council.

Staff pulled up the TV Highway Steering Committee presentation to present to Council.

Eryn explained H.O.P.E is a grant that addresses transportation challenges in areas of consistent poverty.

She further illustrated goals for TV highway that include, public engagement, equitable development, grant outcomes, and partnerships. Finally, she concluded with the purpose of the TV Highway Steering Committee.

Council Discussion:

Councilor Rosenthal expressed delight that the Highway Steering committee is coming together quickly and asked if the committee will have designated representatives along with alternatives when committee members are not present.

Eryn shared that there is a process in place to have alternatives.

Councilor Craddick asked what process staff plans to follow in order to involve all groups along the corridor.

Eryn reported staff is working with organization who they have previously established relationships with to help reach other organizations, specifically smaller ones.

Councilor Hwang inquired about the timeline and asked if there could be a mechanism for this process to carry beyond the LPA timeline.

Eryn expressed hope that the equitable development strategy will help create a coalition that will go beyond the TV Highway project.

Councilor Gonzalez thanked staff for their work and expressed hope for community expertise that can help continue advocacy in this area.

Eryn shared that through the equitable development strategy staff hopes to have a focused conversations about the non-transportation needs of the TV Highway community.

Counselor Gonzalez followed up with asking if there is a precedent to hire people from the community to Metro to continue work such as being done with TV Highway.

Malu acknowledged that there is not a clear precedent set but pointed out that this process gives Metro an opportunity to think about implementing a similar model in the future.

Counselor Craddick cautioned to not create unachievable expectation about the project.

Eryn responded that staff is working to identify what is possible for TV Highway before having conversations with community members.

Counselor Rosenthal thanked Counselor Craddick for her comment and noted as co-chair of the Steering Committee he and counselor Gonzalez will look to staff for their advice going forward.

A motion was made by Councilor Gonzalez, seconded by Councilor Rosenthal, that this Resolution was adopted. The motion carried by the following vote:

Aye: 5 - Councilor Craddick, Councilor Lewis, Councilor Gonzalez, Councilor Rosenthal, and Councilor Hwang

Excused: 2 - Council President Peterson, and Councilor Nolan

5.3 Resolution No. 22-5236, For the Purpose of Authorizing an Exemption from Competitive Bidding and Procurement of Construction Manager/General Contractor Services by Competitive

Request For Proposals for the Oregon Zoo Black Bear Improvement Project

Deputy Council President Lewis recessed the Metro Council and reconvened as the Metro Contract Review Board.

Deputy Council President Lewis called on Staci Pfau, Metro Contract manager, and Deanna Podbielan, Metro Procurement analyst to present to Council.

Staff asked Local contract review board to authorize an alternative procurement method for the Oregon Zoo Black Bear Project.

Council Discussion:

Counselor Rosenthal asked if animal welfare/ habitat is considered in the qualifications under the contract selection and expressed it should be specifically mentioned in the criteria.

Staff responded animal welfare/ habitat experience is taken into account in the RIP process for contractor selection along with other required qualifications.

Counselor Craddick asked if Metro will have an experienced general manger on metro staff that will work with the contractor through the process if needed support arises.

A motion was made by Councilor Nolan, seconded by Councilor Gonzalez, that this Resolution was adopted. The motion carried by the following vote:

Aye: 6 - Councilor Craddick, Councilor Lewis, Councilor Gonzalez, Councilor Nolan, Councilor Rosenthal, and Councilor Hwang

Excused: 1 - Council President Peterson

5.3.1 Public Hearing for Resolution No. 22-5236

Deputy Council President Lewis opened public hearing to the

resolution.

There was none.

4.4 Resolution No. 21-5215, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to Amend the Funding and Add Detail to the Existing I-5 Boone Bridge Planning Project

Deputy Council President Lewis adjourned the Metro Contract Review Board and reconvened as the Metro Council.

Deputy Council President Lewis called on Margi Bradway, Metro Deputy Director of The Planning Department, and John Mermen Metro.

Staff explained the plans for the Boon Bridge Project.

Council Discussion:

Councilor Gonzalez explained he pulled the item off the consent agenda in order to develop a deeper understanding of the project plans.

Deputy Council President Lewis removed the resolution off the agenda after councilor Hwang expressed the he would like to receive additional information about the project.

Councilor Craddick expressed since this project was not on the constrained list originally, the process feels like a back door effort. She then asked what impact removing the resolution off the agenda has on the project.

Staff explained they encourage partners to do work in the UPWP phase. They also explained removing it from the agenda means the planning work is delayed but there are no constructions impacts.

Councilors Nolan also expressed wanting more information in advanced so councilors can have time to thoroughly digest and understand the project plans.

This item was tabled.

6. Ordinances (Second Reading)

6.1 Ordinance No. 22-1475, For the Purpose of Amending Metro Code Chapter 11.01 to Align Certain Sections with Terms in the Supportive Housing Services Intergovernmental Agreements with Multnomah, Clackamas, and Washington Counties

The first reading and public hearing for Ordinance No. 22.1475 took place on Thursday, January 13th .

Deputy Council President Lewis called on Patricia Rojas, Regional Housing Director Metro, to present to Council.

Staff pulled up the Metro Council Meeting Ordinance 22-1475 presentation to present to Council.

Staff explained this Ordinance was brought to council for the purpose of amending Metro code chapter 11.01 to align certain sections with terms in the Supportive Housing Services intergovernmental agreements with Multnomah, Clackamas and Washington counties.

A motion was made by Councilor Rosenthal, seconded by Councilor Craddick, that this Ordinance was adopted. The motion carried by the following vote:

Aye: 6 - Councilor Craddick, Councilor Lewis, Councilor Gonzalez, Councilor Nolan, Councilor Rosenthal, and Councilor Hwang

Excused: 1 - Council President Peterson

7. Chief Operating Officer Communication

Marissa Madrigal provided an update on the following events or items:

- Budget note amended number 1
- Expo development opportunity study and engagement work

Councilor Rosenthal asked if the use of Expo center as a Covid-19 rapid testing site is being moved to Multnomah county.

Marissa responded testing is transferring from OHSU to OHA.

8. Councilor Communication

Councilors provided updates on the following meetings and events:

- Deputy Council President Lewis provided an update on the Willamette Falls Locks Commission.
- Councilor Hwang provided an update Parks and Nature Implementation measure.
- Councilor Craddick provided information on the 1/20/2022 JPACT meeting.

Councilor Rosenthal asked if the regionally tolling pricing applies to Washington.

Councilor Craddick responded that it does not apply to Washington.

9. Adjourn

There being no further business, Deputy President Lewis adjourned the Metro Council Meeting at 12:15 p.m.

Respectfully submitted,

Brianna Dolbin

Brianna Dolbin, Legislative Assistant



Council meeting action update

Thursday, January 20, 2022

10:30 AM

<https://zoom.us/j/615079992> (Webinar ID: 615079992) or 888-475-4499 (toll free)

1. Call to Order and Roll Call

Present: 6 - Councilor Shirley Craddick, Councilor Christine Lewis, Councilor Juan Carlos Gonzalez, Councilor Mary Nolan, Councilor Gerritt Rosenthal, and Councilor Duncan Hwang

Excused: 1 - Council President Lynn Peterson

4. Consent Agenda

A motion was made by Councilor Rosenthal, seconded by Councilor Craddick, to adopt items on the consent agenda.

The motion passed by the following vote:

Yes: 5 - Councilor Craddick, Councilor Lewis, Councilor Gonzalez, Councilor Rosenthal, and Councilor Hwang

Excused: 2 - Council President Peterson, Councilor Nolan

4.1 Considerations of the Council Meeting Minutes for the December 9, 2021 Meeting

4.2 **Resolution No. 21-5211**, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to Add the Sunrise Gateway Corridor Community Visioning Project That was Funded Since the UPWP Was Adopted

4.3 **Resolution No. 22-5233**, For the Purpose of Authorizing the Chief Operating Officer to Purchase Certain Property in the Clackamas River Greenway 2006 Target Area Under the 2019 Natural Areas Bond Measure

4.5 **Resolution No. 21-5216**, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to Add the Regional Mobility

Revised 1/19

Pricing Project That Was Funded Since the UPWP Was Adopted

5. Resolutions

- 5.1 **Resolution No. 22-5243**, Resolution Amending Resolution No. 20-5096 to Delegate Certain Putrescible Waste Authority to Metro's Chief Operating Officer

A motion was made by Councilor Gonzalez, seconded by Councilor Rosenthal, that this Resolution was adopted.

The motion carried by the following vote:

Yes: 5 - Councilor Craddick, Councilor Lewis, Councilor Gonzalez, Councilor Rosenthal, and Councilor Hwang

Excused: 2 - Council President Peterson and Councilor Nolan

- 5.2 **Resolution No. 21-5229**, For the Purpose of Creating and Appointing Members of the Tualatin Valley Highway Steering Committee

A motion was made by Councilor Gonzalez, seconded by Councilor Rosenthal, that this Resolution was adopted.

The motion carried by the following vote:

Yes: 5 - Councilor Craddick, Councilor Lewis, Councilor Gonzalez, Councilor Rosenthal, and Councilor Hwang

Excused: 2 - Council President Peterson and Councilor Nolan

- 5.3 **Resolution No. 22-5236**, For the Purpose of Authorizing an Exemption From Competitive Bidding and Procurement of Construction Manager/General Contractor Services by Competitive Request for Proposals for the Oregon Zoo Black Bear Improvement Project

A motion was made by Councilor Nolan, seconded by Councilor Gonzalez, that this Resolution was adopted. The motion carried by the following vote:

Yes: 6 - Councilor Craddick, Councilor Lewis, Councilor Gonzalez, Councilor Nolan, Councilor Rosenthal, and Councilor Hwang

Excused: 1 - Council President Peterson

- 4.4 **Resolution No. 21-5215**, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to Amend the Funding and Add Detail to the Existing I-5 Boone Bridge Planning Project

This item was tabled.

6. Ordinances (Second Reading)

6.1 Ordinance No. 22-1475, For the Purpose of Amending Metro Code Chapter 11.01 to Align Certain Sections With Terms in the Supportive Housing Services Intergovernmental Agreements With Multnomah, Clackamas, and Washington Counties

A motion was made by Councilor Rosenthal, seconded by Councilor Craddick, that this Ordinance was adopted. The motion carried by the following vote:

Yes: 6 - Councilor Craddick, Councilor Lewis, Councilor Gonzalez, Councilor Nolan, Councilor Rosenthal, and Councilor Hwang

Excused: 1 - Council President Peterson

PLEASE NOTE: Official copies of legislation will be available in electronic format via format via [Metro Online Records](#). For assistance, please contact Becky Shoemaker, Metro Records Officer at ext. 1740.

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF JANUARY 20, 2022

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
1.0	Powerpoint	1/20/2022	Ordinance No. 22-1475 Presentation Powerpoint	012022c-01
2.0	Powerpoint	1/20/2022	TV Highway Steering Committee Presentation Powerpoint	012022c-02

Agenda Item No. 3.3

Resolution 22-5247, For the Purpose of Re-appointing Members of the Natural Areas and Capital Program Performance Oversight Committee

Resolutions

Metro Council Meeting
Thursday, March 03, 2022

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF RE-APPOINTING)	RESOLUTION NO. 22-5247
MEMBERS TO THE NATURAL AREAS AND)	
CAPITAL PROGRAM PERFORMANCE)	Introduced by Chief Operating Officer Marissa
OVERSIGHT COMMITTEE)	Madrigal with the Concurrence of Metro
)	Council President Lynn Peterson

WHEREAS, at the general election held on November 5, 2019, Metro Area voters approved the 2019 Parks and Nature Bond Measure (“Bond Measure”), authorizing the issuance of general obligation bonds in an amount not to exceed \$475,000,000.00 for the purpose of funding natural area and water quality protection and to connect people to nature close to home; and

WHEREAS, the Bond Measure calls for community oversight and states that an independent community oversight committee will review bond expenditures and provide annual reports; and

WHEREAS, Metro Code Chapter 2.19.220 creates and governs the Natural Areas and Capital Program Performance Oversight Committee, which consists of 9 to 21 members, appointed by the Metro Council President and subject to confirmation by the Metro Council; and

WHEREAS, in Resolution No. 21-5155, the Metro Council confirmed the Council President’s appointment of 19 members to the Committee; and

WHEREAS, the Metro Council President has reappointed 9 members to the Committee to serve an additional two-year term, as set forth in Exhibit A; and

WHEREAS, the Metro Council desires to confirm the Metro Council President’s appointments; now therefore,

BE IT RESOLVED that the Metro Council confirms the appointments to the Natural Areas and Capital Program Performance Oversight Committee as set forth on Exhibit A.

ADOPTED by the Metro Council this ___ day of _____ 2022.

Lynn Peterson, Council President

Approved as to Form:

Carrie MacLaren, Metro Attorney

Exhibit A to the Resolution No. 22-5247

**Natural Areas and Capital Program Performance Oversight Committee
Committee Member Re-appointments for 2022**

The following persons will be appointed to a two year term beginning in 2022 and eligible to serve two additional two-year terms thereafter:

John Ferguson	Former geotechnical engineer
Shantae Johnson	Owner, Mudbone Grown LLC
Michelle Lin	Oregon Food Bank
PK Melethil	Environmental Scientist, private practitioner
Tabitha Palmer DuPau	Underwriting Counsel, Fidelity National Title Group
Vivek Shandas	Professor, Portland State University
Shannon Shoul	Director, Procurement Sustainability
Erin Upton	Environmental social scientist and landscape architect

IN CONSIDERATION OF RESOLUTION NO. 22-5247 FOR THE PURPOSE OF RE-APPOINTING MEMBERS TO THE NATURAL AREAS AND CAPITAL PROGRAM PERFORMANCE OVERSIGHT COMMITTEE

Date: February 11, 2022
Department: Parks and Nature
Meeting Date: March 3, 2022

Prepared by: Beth Cohen

ISSUE STATEMENT

Independent community oversight has been essential to Metro's accountability and delivery on promises made to voters in its funding measures. In February 2021, the Metro Council established the Natural Areas and Capital Program Performance Oversight Committee, charged with providing independent and transparent oversight Metro's use of capital funds from the \$475 million 2019 parks and nature bond, the parks and natural areas local option levy and remaining funds from the 2006 natural areas bond, and confirmed the appointment of a slate of 19 members.

Metro Council Ordinance No. 21-1460, which established the oversight committee in Metro Code section 2.19.222, states that the Committee will be composed of no fewer than 9 and no more than 21 members and that committee members can serve up to three two-year terms. In order to avoid the entire committee membership turning over at the same time, half the committee members were appointed to an initial one-year term and half the members were appointed to an initial two-year term.

The purpose of Resolution No. 22-5247 is to re-appoint individuals appointed for a one-year term in 2021 to serve on the Natural Areas and Capital Program Performance Oversight Committee for a second term.

ACTION REQUESTED

Staff requests approval of Resolution No. 22-5247 to re-appoint individuals to serve on the Natural Areas and Capital Program Performance Oversight Committee.

IDENTIFIED POLICY OUTCOMES

The current makeup of the oversight committee reflects the Council's direction for members to bring a deep understanding of conservation values and racial equity as well as multiple complementary backgrounds and knowledge across a range of topics including conservation, habitat and biodiversity, finance, working lands, understanding of the disability community and the urban Indigenous community and of issues around tribal sovereignty.

The Metro Council has asked the oversight committee to monitor how bond implementation activities are meeting the direction in the bond measure, to monitor financial aspects of program administration and to share with the Metro Council related concerns or recommendations to help adjust work moving forward.

STAFF RECOMMENDATIONS

Staff recommends that the Metro Council approve Resolution No. 22-5247 to re-appoint individuals to serve on the Natural Areas and Capital Program Performance Oversight Committee.

BACKGROUND

In February 2021, the Metro Council amended the Metro code to establish the Natural Areas and Capital Program Performance Oversight Committee and approved a slate of 19 members to serve on the committee to represent the region and bring diverse expertise.

The oversight committee has been meeting since April 2021 and has been focused on building the foundations for oversight work through affirmation of bylaws and group agreements, focused discussions on the 2019 parks and nature bond and programs within and the three bond criteria. The committee is currently focused on developing a year one report back to the Metro Council expected in spring 2022. Of the 19 members initially appointed, 17 are electing to continue to serve.

There will be opportunities for additional recruitment of members as early as fall 2022 based on committee membership and Council direction.

ATTACHMENTS

Exhibit A to the resolution (list of members for re-appointment)

Agenda Item No. 3.4

Resolution No. 22-5248, For the Purpose of Adopting a Project Work Plan to Develop the Garbage and Recycling System Facilities Plan

Resolutions

Metro Council Meeting
Thursday, March 03, 2022

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF ADOPTING A) RESOLUTION NO. 22-5248
PROJECT WORK PLAN TO DEVELOP THE)
GARBAGE AND RECYCLING SYSTEM) Introduced by Chief Operating Officer
FACILITIES PLAN) Marissa Madrigal with the concurrence of
) Council President Lynn Peterson

WHEREAS, Metro is responsible for planning and overseeing the garbage and recycling system in the greater Portland area and that system is composed of a network of public, private and non-profit owned facilities that provide disposal, waste transfer, recycling and reuse services to over 1.6 million people in the greater Portland region; and

WHEREAS, the 2030 Regional Waste Plan adopted by Metro Council Ordinance No. 19-1431 in March 2019 is the long-range blueprint for managing toward a healthier, more resilient and more equitable garbage and recycling system; and

WHEREAS, the 2030 Regional Waste Plan sets goals and policies for the region to reduce the amount of waste it generates, promote greater reuse and recycling of items, and manage the waste that is leftover in a manner that protects the environment and public health, gets the best value for the public's money, and advances racial equity, diversity and inclusion in the region; and

WHEREAS, to support implementation of the 2030 Regional Waste Plan, Metro Council is directing the Waste Prevention and Environmental Services Department to develop a Garbage and Recycling System Facilities Plan that will be guided by the same Values, Principles and Vision of the Regional Waste Plan and outline future infrastructure investments and services needed to fulfill Regional Waste Plan goals over the next 20 years; and

WHEREAS, the process outlined in Exhibit A to develop the Garbage and Recycling Facilities Plan will assess the region's current public, private and non-profit garbage, recycling and reuse infrastructure, identify service gaps and infrastructure needs, and present potential approaches and a plan for future system investments; and

WHEREAS, the Garbage and Recycling System Facilities Plan is proposed to include a summary of Metro Council's direction on policy and values for developing the plan; an overview of the facility-based garbage, recycling and reuse services necessary for achieving the goals of the 2030 Regional Waste Plan; a description of the current and anticipated gaps in those services; alternative scenarios for the public, private and non-profit sectors to fill the gaps or mitigate the need to fill them over the next 20 years; and an implementation plan and financing options for Metro's role in advancing the plan and building new facilities; and

WHEREAS, the scenarios developed for the Garbage and Recycling System Facilities Plan will consider projects such as the construction of new facilities, incorporation of new services in existing facilities, and non-facility based alternatives, if practical, and the scenarios will consider costs and ratepayer impacts and will elevate the needs of communities of color and other groups historically underserved or impacted by the solid waste system; and

WHEREAS, the Garbage and Recycling Facilities Plan project will not develop detailed financial pro forma statements for filling each identified service gap; detailed estimates of the costs of

implementing non-facility based actions in the 2030 Regional Waste Plan; or itemized lists of the services, staffing, equipment and specific site locations of future facilities; and

WHEREAS, the Garbage and Recycling Facilities Plan development process is proposed to be conducted in five phases between February 2022 and summer 2023 and will seek input at key decision points from Metro Council, the Metro Policy Advisory Committee, the Regional Solid Waste Advisory Committee and the Committee on Racial Equity, concluding with Metro Council considering adoption of the plan during the final phase; and

WHEREAS, the engagement efforts conducted during the Garbage and Recycling System Facilities Plan development process will seek participation of all potentially affected and interested individuals, communities and organizations, as well as local governments, businesses, reuse organizations and advocacy organizations, and while those engagement efforts will conduct outreach to the general public through a variety of means, particular emphasis will be placed on engaging communities of color, urban indigenous peoples and tribal nations and other communities who may be more directly impacted by the decisions that affect the garbage and recycling system, but may have fewer opportunities to influence and shape that system; now therefore,

BE IT RESOLVED that the Metro Council:

1. Approves the Garbage and Recycling System Facilities Plan project work plan, attached as Exhibit A.

ADOPTED by the Metro Council this 3rd day of March 2022.

Lynn Peterson, Council President

Approved as to Form:

Carrie MacLaren, Metro Attorney



600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov

Garbage and Recycling System Facilities Plan

Project Work Plan

February 2, 2022

If you picnic at Blue Lake or take your kids to the Oregon Zoo, enjoy symphonies at the Schnitz or auto shows at the convention center, put out your trash or drive your car – we’ve already crossed paths.

So, hello. We’re Metro – nice to meet you.

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Christine Lewis, District 2

Gerritt Rosenthal, District 3

Juan Carlos González, District 4

Mary Nolan, District 5

Duncan Hwang, District 6

Auditor

Brian Evans

600 NE Grand Ave.

Portland, OR 97232-2736

503-797-1700

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Purpose and Background

The purpose of this document is to outline the project work plan, including the planning process and engagement approach, for developing the Garbage and Recycling System Facilities Plan.

The Garbage and Recycling System Facilities Plan, adopted by Metro Council, will outline future infrastructure investments and services needed to fulfill the goals in the 2030 Regional Waste Plan.

The planning process will assess the region's current public, private and non-profit garbage, recycling and reuse infrastructure, identify services gaps, and present potential approaches and a plan for future system investments. Specifically, the plan will include:

1. An overview of the facility-based garbage, recycling and reuse services necessary for achieving the goals of the 2030 Regional Waste Plan,
2. The current and anticipated gaps in those services,
3. Alternative scenarios for the public, private and non-profit sectors to fill the gaps or mitigate the need to fill them over the next 20 years, and
4. An implementation plan and financing options for Metro's role in advancing the plan and building new facilities.

The scenarios may include construction of new facilities, incorporation of new services in existing facilities, and non-facility based alternatives, if practical. The scenarios will consider costs and ratepayer impacts, and will elevate the needs of communities of color and other groups historically underserved or impacted by the solid waste system. The plan resulting from this project will support strategic decision-making by Metro to deliver long-term solutions through 2030 and beyond. The plan will be completed in five phases from February 2022 to June 2023.



Policy Foundation and Guidance

Metro has broad authority, from the Metro Charter, the Oregon Constitution, and Oregon statutes, for planning, managing and overseeing the regional solid waste system. In 1987, the Metro Council designated solid waste as an area and activity appropriate for a functional plan (Metro Ordinance 87-740), recognizing the complexity of managing this system across two dozen cities and portions of three counties, over a million residents, thousands of businesses and many solid waste service providers. This complexity demands regional coordination.

The 2030 Regional Waste Plan, adopted by the Metro Council, is the greater Portland area's long-range blueprint for managing and reducing the environmental impacts of goods consumed in the region, from production to disposal. The plan sets goals and policies for the region to reduce the amount of waste it generates, promote greater reuse and recycling of items, and manage the waste that is leftover in a manner that protects the environment and public health, gets the best value for the public's money, and advances racial equity, diversity and inclusion in the region.

This plan will build on the 2030 Regional Waste Plan to implement facility based goals and needs and will be guided by the same Values, Principles and Vision. The principles of Community Restoration and Partnership, specifically call for:

- Actively including communities that have been historically marginalized from decision-making processes,
- Equitably distributing costs and benefits, taking into account historical system impacts,
- Expanding the voice and decision-making opportunities for communities of color, and
- Supporting resilient community relationships by creating ongoing opportunities for leadership development

Specifically, this plan will advance Goal 16 of the 2030 Regional Waste Plan: Maintain a system of facilities, from smaller recycling drop-off depots to larger full-service stations, to ensure equitable distribution of and access to services. The seven actions within this goal, and others in the plan, lay the framework for the work necessary to ensure that a more equitable garbage and recycling system is in place.

2030 Regional Waste Plan Guidance

Values

- Protect and Restore the Environment and Promote Health for All
- Conserve Natural Resources
- Advance Environmental Literacy
- Foster Economic Well-being
- Ensure Operational Resiliency, Adaptability and Sustainability
- Provide Excellent Service and Equitable System Access

Principles

Community Restoration

Take action to repair past harms and disproportionate impacts caused by the regional solid waste system

Community Partnership

Develop authentic partnerships and community trust to advance the plan's vision

Community Investment

Emphasize resource allocation to communities of color and historically marginalized communities

Project Overview

The Garbage and Recycling System Facilities Plan will serve as a companion document for implementing the 2030 Regional Waste Plan. From February 2022 to summer 2023, Metro will engage the public and local government partners to develop the new plan, which will be completed in five major phases.

Phase 1: Policy Direction and Values	Develop a shared understanding of existing policy guidance and commitment to values that will guide the development of the plan.
Phase 2: Gap Analysis	Identify current and future gaps in the garbage and recycling system that include public, private and non-profit facilities.
Phase 3: Scenarios Development	Develop alternative future scenarios to consider tradeoffs of different paths forward and select a preferred scenario.
Phase 4: Implementation Strategy	Metro Council endorses facility priorities and financing options for plan implementation.
Phase 5: Plan Adoption	Metro Council considers adoption of the Garbage and Recycling System Facilities Plan.

The project will not include detailed financial pro forma statements for filling each identified service gap, detailed estimates of the costs of implementing non-facility based actions from the 2030 Regional Waste Plan, or itemized lists of the services, staffing, equipment and specific site location of future facilities.

Project Organization

The development of the Garbage and Recycling System Facilities Plan will involve a wide range of individuals, formal bodies and informal groups. Metro is responsible for the overall development of the plan, engaging others and adoption of the final plan.

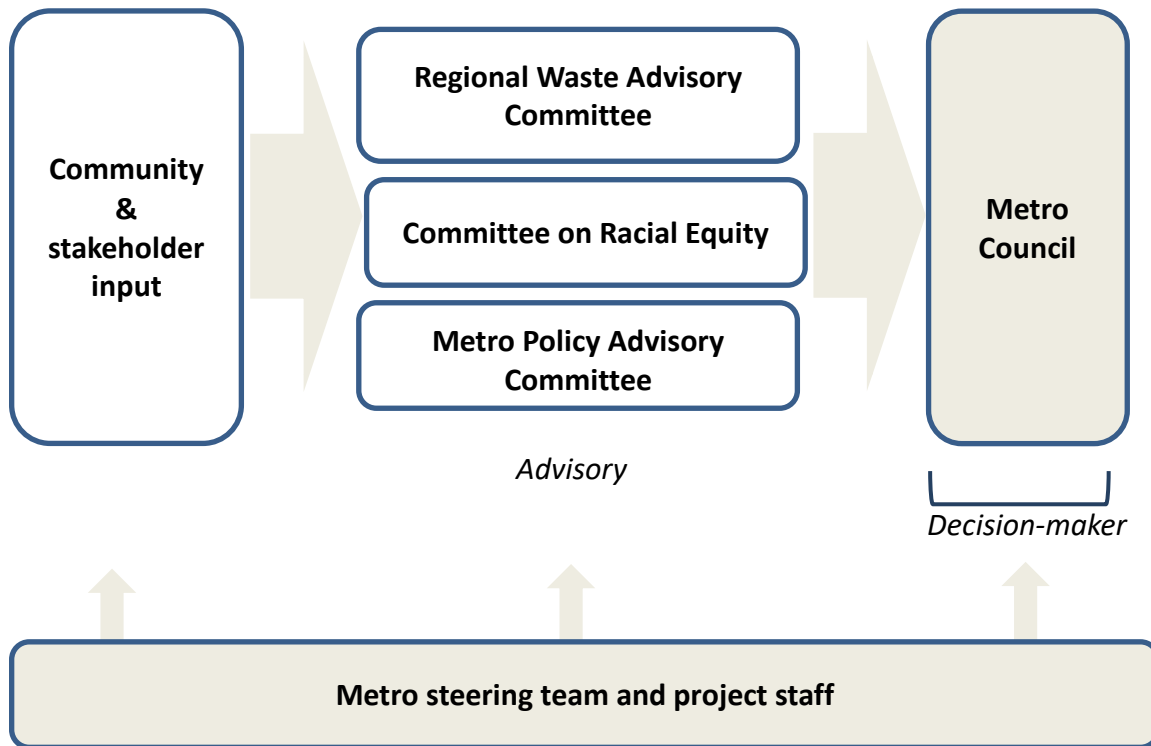
The Metro Policy Advisory Committee, Regional Solid Waste Advisory Committee and Committee on Racial Equity will provide input at key decision points. Integral to this decision-making process is providing timely opportunities for community partners and the public to provide input to these advisory committees.

The engagement efforts will seek participation of all potentially affected and interested individuals, communities and organizations. While Metro will engage the general public at large through a variety of means, particular emphasis will be placed on engaging communities of color, urban indigenous peoples and tribal nations and other communities

who may be more directly impacted by the decisions that affect the garbage and recycling system, but may have fewer opportunities to influence and shape that system.

Local governments will be engaged through Metro Council formal advisory committees, as well as through forums and other activities. Engagement will also include participation by businesses, reuse organizations and advocacy organizations.

To help develop the plan, Metro will use a combination of Metro staff and consultants. The process for selecting the consultants will encourage participation by COBID-certified firms and consultants with expertise in engaging historically-marginalized communities and developing programs and services that advance racial equity.





Project Work Plan

The development of the Garbage and Recycling System Facilities Plan will be completed from February 2022 to summer 2023.

Timeline for Garbage and Recycling System Facilities Plan



Project Milestones

February 2022	Metro Council has understanding of project and future roles in plan development.
April 2022	Metro Council endorses values and assumptions that will guide plan development.
August 2022	Metro Council had understanding of the gap analysis and needs.
December 2022	Metro Council endorses scenario for plan implementation.
April 2023	Metro Council endorses facility priorities and financing approach for plan implementation.
Summer 2023	Metro Council considers adoption of the Garbage and Recycling System Facilities Plan.

Objective: Develop an understanding of existing facilities policy guidance in previous reports and plans, goals in the 2030 Regional Waste Plan that guide the management of garbage and recycling facilities and what community feedback has already been provided to understand to create a baseline for beginning the plan.

The purpose of the first phase is to review existing guidance that will guide plan development:

- A review of existing Metro Council policy guidance documents related to advancing racial equity and environmental justice, environmental sustainability and green building, disaster resilience, industrial lands, and other relevant topics.
- A review of both internal and external plans and reports that address facilities needs for direction and potential gaps and questions to be answered in Phase 2.
- A summary of Regional Waste Plan values, principles and goals that apply to the development of facility-based infrastructure and services to be used as a framework throughout the plan development.
- Capture all previous stakeholder feedback received during the development of the Regional Waste Plan related to facilities and identify any gaps that can inform the engagement and outreach strategy.
- A review of facilities plans in other jurisdictions that can guide plan development, but specifically around scenario development, implementation approach and financing options.
- Learnings, assumptions, opportunities and challenges from the Jennifer St. and Cornelius property process.
- Best practices from other jurisdictions on facility plan development.

The outcome of this phase will be a baseline of existing plans goals and feedback given related to garbage and recycling facilities, as well as Council’s direction on policy and values that will guide the development of the plan.

Key Activities

Planning	<ul style="list-style-type: none">• Review and summarize existing plans and reports• Summary of Regional Waste Plan goals related to facilities• Summary of existing community feedback• Summary of key findings and recommendations from other facilities plans and recent experiences
Engagement	<ul style="list-style-type: none">• Discussion with Regional Waste Advisory Committee• Discussion with Committee on Racial Equity• Discussion with Metro Policy Advisory Committee• Discussion with Metro Council• Community and stakeholder engagement activities

Milestones

- Metro Council endorses values and policy direction

Deliverables

- Summary report of existing plans and reports
- Summary of existing community and stakeholder input
- Summary of Council's policy guidance and values

Phase 2: Gap Analysis**May – August 2022**

Objective: Establish current and future gaps in the garbage and recycling system that include public, private and non-profit facilities and develop a scenario based approach to filling those gaps.

The purpose of this phase is to develop an understanding of what materials and services require a facility for collection, processing or retailing and then look at what facilities currently provide these and where gaps exist in the present and 20 years in the future.

The work in this phase includes multiple areas of analysis. First, summarizing the Metro region's existing facilities within the public-private solid waste system and how the system is currently managed, regulated, and financed. Second, identifying the facility-based services necessary to achieve the goals of the 2030 Regional Waste Plan, including a review of all Regional Waste Plan goals that address facilities, as well as Senate Bill 582 and other policies. Third, identifying gaps related to managing materials prioritized in the Regional Waste Plan; considering hard to collect or recycle materials, current and potential end markets for materials, advancing racial equity, diversity, and inclusion principles outlined in the Regional Waste Plan, as well as resiliency; ensuring services are geographically distributed throughout the region; and preparing for regional and sub-regional population growth.

When looking into the future, some amount of visioning will be required, especially around current and future policy and how it plays into the development of facilities. The analysis will also be data- and spatially-driven, focusing on current facilities and existing gaps in the services they provide and highlighting who benefits and who is left out or burdened in the region. A close examination of how filling these gaps may impact communities both positively and negatively will be included in this phase.

Key questions will include:

- What are the different types of facilities that would best meet the gaps (large sub-regional facilities, smaller localized sites/depots, etc.)?
- How many and where these facilities should be located to best meet regional customer needs, based on racial equity, geographic and growth considerations and resiliency?
- Where are the reuse and repair services located?

During this phase, community and stakeholders will be engaged through a variety of approaches ranging from surveys, listening sessions, roundtables and workshops to collect input on needs and guidance.

Key Activities

Planning	<ul style="list-style-type: none"> • Develop list of material and services to use in gap analysis • Establish spatial criteria for gap analysis • Identify current and future land use trends
Engagement	<ul style="list-style-type: none"> • Engage community and stakeholders to provide input on needs and gaps • Discussion with Regional Waste Advisory Committee • Discussion with Committee on Racial Equity • Discussion with Metro Policy Advisory Committee • Discussion with Metro Council
Milestones	<ul style="list-style-type: none"> • Metro Council reviews gap analysis
Deliverables	<ul style="list-style-type: none"> • Community engagement summary • Gap analysis report

Phase 3: Scenarios Development September – December 2022

Objective: Develop a preferred scenario for future system investments.

This includes developing a set of alternative scenarios to identify tradeoffs or balance in terms of the policy direction and values developed in Phase 1. This phase will include engagement of interested persons from communities of color and other marginalized communities, along with representatives of local governments, the garbage and recycling industry and the reuse sector, in a variety of different forums to outline up to three potential scenarios for how the region’s garbage and recycling system might look in the future and what it could achieve.

Key Activities

Planning	<ul style="list-style-type: none"> • Develop outcome based scenarios for filling gaps
Engagement	<ul style="list-style-type: none"> • Engage community and stakeholders to provide input on the scenarios • Discussion with Regional Waste Advisory Committee • Discussion with Committee on Racial Equity • Discussion with Metro Policy Advisory Committee • Discussion with Metro Council
Milestones	<ul style="list-style-type: none"> • Metro Council endorses a preferred scenario

Deliverables

- Community input summary
- Scenario approaches to be used in filling facilities gaps

Phase 4: Implementation Strategy**November 2022 – April 2023**

Objective: Develop an implementation strategy with facility prioritization and financing options available for public financing and incentives and policy for the private and non-profit sectors, as well as measurements for success.

A framework to prioritize facility investments will be developed with Metro Council. Staff will also review with Council funding mechanisms available for any facilities best suited for public ownership and how Metro could approach private and non-profit ownership. Indicators will be developed to measure success of the plan’s implementation over time and how those will be tracked and shared.

A tool kit will be developed for siting facilities that will include a current list of policies and other considerations to be used in siting and development, such as Capital Asset Management Plans, sustainability plans, C2P2 goals, and resiliency plans.

The outcome of this phase will be a prioritization list with finance options and other resources available to implement them, such as policy and incentives.

Key Activities

Planning	<ul style="list-style-type: none"> • Gap prioritization • Development of financing and other tools available to implement plan • Toolkit for siting and developing facilities • Indicators and reporting on plan’s success
Engagement	<ul style="list-style-type: none"> • Discussion with Regional Waste Advisory Committee • Discussion with Committee on Racial Equity • Discussion with Metro Policy Advisory Committee • Present prioritization list and finance options to Metro Council
Milestones	<ul style="list-style-type: none"> • Metro Council endorses priorities and understands options for financing and incentives for plan implementation
Deliverables	<ul style="list-style-type: none"> • Facilities prioritization list • Finance options • Implementation Toolkit of siting considerations • Indicators and measurement for plan success

Objective: Engage stakeholders in review of the plan and bring to the Metro Council for adoption.

The purpose of this phase is to draft the plan based on the findings and guidance and present the plan to key decision-makers and the community for review.

Key Activities

Planning	<ul style="list-style-type: none">• Draft plan and technical documentation
Engagement	<ul style="list-style-type: none">• Release plan for public comment• Discussion with Regional Waste Advisory Committee• Discussion with Committee on Racial Equity• Discussion with Metro Policy Advisory Committee• Metro Council reviews and considers plan for adoption
Milestones	<ul style="list-style-type: none">• Metro Council considers adopting the Garbage and Recycling System Facilities Plan
Deliverables	<ul style="list-style-type: none">• Community input report• Draft plan• Final adopted plan

Exhibit "A" to Resolution No. 22-5248

STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 22-5248 FOR THE PURPOSE OF ADOPTING A PROJECT WORK PLAN TO DEVELOP THE GARBAGE AND RECYCLING SYSTEM FACILITIES PLAN

Date: February 14, 2022
Department: Waste Prevention and
Environmental Services
Meeting Date: March 3, 2022

Prepared by: Luis Sandoval,
luis.sandoval@oregonmetro.gov

ISSUE STATEMENT

The Waste Prevention and Environmental Services Department is preparing to develop a Garbage and Recycling System Facilities Plan. The plan will outline future infrastructure investments and services needed to fulfill the goals in the 2030 Regional Waste Plan. The Garbage and Recycling Facilities System Plan is expected to be completed by summer 2023.

BACKGROUND

The development of the Garbage and Recycling Facilities System Plan will serve as a companion document for implementing the 2030 Regional Waste Plan. The planning process is expected to be completed in five phases from February 2022 to summer 2023. In the last phase of the process, project staff would bring to the Metro Council a final draft of the Garbage and Recycling System Facilities Plan for Council to consider for adoption.

Plan development will include assessing the region's current public, private and non-profit garbage, recycling and reuse infrastructure, identify service gaps, and present potential approaches and a plan for future system investments. Throughout the process, the project will seek to engage all potentially affected and interested individuals, communities and organizations, as well as local governments, businesses, reuse organizations and advocacy organizations.

At the Metro Council Work Session on January 25, 2022, project staff provided an update on the status of the Garbage and Recycling System Facilities Plan process and sought the Council's input on a draft version of the work plan to develop the plan. Based on the feedback provided by Council, staff have revised the project work plan to include:

- Additional emphasis on engaging local government representatives through Metro Council formal advisory committees, as well as through forums and other activities;
- Language that affirms the project will encourage participation in the procurement process by COBID-certified firms and consultants with expertise in engaging historically-marginalized communities and developing programs and services that

advance racial equity;

- A description of how the planning process will be guided by the 2030 Regional Waste Plan principles related to environmental justice;
- A review during the first phase of the project of existing Metro Council policy guidance related to advancing racial equity and environmental justice, environmental sustainability and green building, disaster resilience, industrial lands, and other relevant issues; and
- Adding current and potential end markets for recyclable materials as criteria to consider when analyzing gaps in the region's garbage and recycling system infrastructure.

This resolution would adopt the project work plan for developing the Garbage and Recycling System Facilities Plan, as revised by project staff to incorporate the feedback provided by the Metro Council at the January 25, 2022 Council Work Session (see Attachment A).

ACTION REQUESTED

Approve Resolution No. 22-5248, adopting the project work plan to develop the Garbage and Recycling System Facilities Plan.

IDENTIFIED POLICY OUTCOMES

The Garbage and Recycling System Facilities Plan will develop alternative scenarios for the public, private and non-profit sectors to fill the gaps identified in the facility-based garbage, recycling and reuse services necessary to achieve the goals of the 2030 Regional Waste Plan.

The scenarios may include construction of new facilities, incorporation of new services in existing facilities, and non-facility based alternatives, if practical. The scenarios will include consideration of costs and ratepayer impacts, and will elevate the needs of communities of color and other groups historically underserved or impacted by the solid waste system. After developing the alternative scenarios with community and stakeholder input, staff will present those scenarios for Metro Council's consideration and endorsement of a preferred scenario.

The Garbage and Recycling System Facilities Plan is envisioned to include a strategy for Metro to implement the plan under the preferred scenario endorsed by Council over the next 20 years. The plan will present financing options for building new facilities and other investments identified in the preferred scenario. The plan will also include indicators to measure success in implementing the plan and to share progress with the Metro Council, formal advisory committees, local governments, private and non-profit stakeholders and community members.

STAFF RECOMMENDATION

Approve Resolution No. 22-5248.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

Known Opposition

None

Legal Antecedents

Metro has broad authority, from the Metro Charter, the Oregon Constitution, and Oregon statutes, for planning, managing and overseeing the regional solid waste system. In 1987, the Metro Council designated solid waste as an area and activity appropriate for a functional plan (Metro Ordinance 87-740), recognizing the complexity of managing this system across two dozen cities and portions of three counties, over a million residents, thousands of businesses and many solid waste service providers.

The 2030 Regional Waste Plan, adopted by the Metro Council in 2019 (Metro Ordinance 19-1431), is the greater Portland area's long-range blueprint for managing and reducing the environmental impacts of goods consumed in the region, from production to disposal. The plan sets goals and policies for the region to reduce the amount of waste it generates, promote greater reuse and recycling of items, and manage the waste that is leftover in a manner that protects the environment and public health, gets the best value for the public's money, and advances racial equity, diversity and inclusion in the region.

Anticipated Effects

With approval of this resolution, the Waste Prevention and Environmental Services Department will proceed to develop the Garbage and Recycling System Facilities Plan.

Agenda Item No. 4.1

Resolution No. 21-5215, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to Amend the Funding and Add Detail to the Existing I-5 Boone Bridge Planning Project

Resolutions

Metro Council Meeting
Thursday, March 03, 2022

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE FY) RESOLUTION NO. 21-5215
2021-22 UNIFIED PLANNING WORK)
PROGRAM (UPWP) TO AMEND THE FUNDING) Introduced by Chief Operating Officer
AND ADD DETAIL TO THE I-5 BOONE) Marissa Madrigal in concurrence with
BRIDGE PLANNING PROJECT) Council President Lynn Peterson

WHEREAS, the Unified Planning Work Program (UPWP) describes all federally-funded transportation planning activities for the Portland-Vancouver metropolitan area to be conducted in FY 2021-22; and

WHEREAS, the FY 2021-22 UPWP indicates federal funding sources for transportation planning activities carried out by Metro, Southwest Washington Regional Transportation Council, TriMet, Oregon Department of Transportation (ODOT) and other local jurisdictions; and

WHEREAS, In 2019, the Oregon Legislature directed ODOT to determine the best way to widen and seismically retrofit the I-5 Boone Bridge over the Willamette River; and

WHEREAS, In March 2021, the Oregon Transportation Commission allocated \$3.7M to complete the Planning Phase; and

WHEREAS, all federally-funded transportation planning projects for the Portland-Vancouver metropolitan area must be included in the FY 2021-22 UPWP; now therefore,

BE IT RESOLVED that the Metro Council hereby amends the FY 2021-22 UPWP to amend the funding and add detail to the I-5 Boone Bridge project as shown in the attached Exhibit A.

ADOPTED by the Metro Council this 20th day of January, 2022.

Lynn Peterson, Council President

Approved as to Form:

Carrie MacLaren, Metro Attorney

ODOT – Interstate 5 Boone Bridge Seismic Enhancement and Interchange Improvement Study

Staff Contact: Vanessa Vissar, vanessa.vissar@odot.oregon.gov

Description

In 2017-2018, ODOT and the City of Wilsonville partnered on a Southbound I-5 Boone Bridge Congestion Study. The study led to the adoption of the I-5 Wilsonville Facility Plan, which documented a southbound auxiliary lane concept consistent with implementation recommendations for this corridor (see Project 11990 and 11304 on the 2018 RTP Financially Constrained List).

As directed by the 2019 Legislature, ODOT evaluated the I-5 Boone Bridge widening and interchange improvements between Wilsonville Road and the Canby-Hubbard Highway. The I-5 Boone Bridge and Seismic Improvement Project Technical Report was completed and submitted to the Oregon Legislature in January 2021. Along with the engineering analysis of the bridge, ODOT worked with Metro to analyze the effects of bridge widening on travel patterns in the region.

In March 2021, the Oregon Transportation Commission allocated \$3.7M for the Planning Phase. ODOT will consider recommendations from the I-5 Boone Bridge and Seismic Improvement Project Technical Report and analysis of the effects of bridge widening on travel patterns to complete the Planning Phase. ODOT will further refine a cost estimate range, update traffic analysis with tolling assumptions, advance seismic design, determine bicycle and pedestrian access, evaluate land use, conduct environmental analysis, and complete other pre-NEPA activities. The Planning Phase is estimated to be completed in 2023.

Key Project Deliverables / Milestones



FY 2021-22 Cost and Funding Sources

Requirements:

Personal Services	\$ 200,000
Materials & Services	\$ Click here to enter text.
TOTAL	\$ 200,000

Resources:

Federal grant	\$ 160,000
Local Match	\$ 40,000
TOTAL	\$ 200,000

STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 21-5211 FOR THE PURPOSE OF AMENDING THE FY 2021-22 UNIFIED PLANNING WORK PROGRAM (UPWP) TO AMEND THE FUNDING AND ADD DETAIL TO THE EXISTING 1-5 BOONE BRIDGE PLANNING PROJECT

Date: November 24, 2021
Department: Planning
Meeting Date: January 20, 2022

Prepared by: John Mermin, john.mermin@oregonmetro.gov, Glen Bolen, glen.a.bolen@odot.state.or.us, Vanessa Vissar, Vanessa.vissar@odot.state.or.us

ISSUE STATEMENT

The UPWP is developed annually and documents metropolitan transportation planning activities performed with federal transportation funds. The UPWP is a living document, and may be amended periodically over the course of the year to reflect changes in project scope or budget.

ACTION REQUESTED

Approval of the requested amendment to the 2021-2022 UPWP.

IDENTIFIED POLICY OUTCOMES

The near-term investment strategy contained in the 2018 Regional Transportation Plan (RTP) focuses on key priorities for the purpose of identifying transportation needs, including projects and the planning activities contained in the UPWP. These investment priorities include a specific focus on four key outcomes:

- Equity
- Safety
- Managing Congestion
- Climate

The planning activities within the Boone Bridge Project are consistent with 2018 RTP policies and intend to help the region achieve these outcomes.

STAFF RECOMMENDATIONS

Approve Resolution No. 21-5215 and amend the FY 2021-22 UPWP.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

Known Opposition

None

Legal Antecedents

Metro Council Resolution No. 21-5165 FOR THE PURPOSE OF ADOPTING THE FISCAL YEAR 2021-22 UNIFIED PLANNING WORK PROGRAM

Anticipated Effects

Approval will result in funds added to the existing I-5 Boone Bridge Project, which will allow ODOT to initiate planning work in the current fiscal year (prior to June 30, 2022).

BACKGROUND

In 2019, the Legislature directed ODOT to determine the best way to widen and seismically retrofit the I-5 Boone Bridge over the Willamette River. In March 2021, the Oregon Transportation Commission allocated \$3.7M to complete the Planning Phase. The Planning Phase is estimated to be completed in Fiscal Year 2023 and will further refine a cost estimate range, update traffic analysis with tolling assumptions, advance seismic design, determine bicycle and pedestrian access, evaluate land use, conduct environmental analysis, and complete other pre-NEPA activities.