



Metro  
600 NE Grand Ave.  
Portland, OR 97232-2736

# Metro Policy Advisory Committee (MPAC)

## agenda

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Wednesday, January 26, 2022

5:00 PM

<https://zoom.us/j/95889916633> (Webinar

ID: 958 8991 6633)

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### 1. Call To Order, Declaration of a Quorum & Introductions (5:00 PM)

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### 2. Public Communication on Agenda Items (5:05 PM)

Public comment may be submitted in writing and will also be heard by electronic communication (videoconference or telephone). Written comments should be submitted electronically by emailing [legislativecoordinator@oregonmetro.gov](mailto:legislativecoordinator@oregonmetro.gov). Written comments received by 4:00 pm on Tuesday, January 25 will be provided to the committee prior to the meeting.

Those wishing to testify orally are encouraged to sign up in advance by either: (a) contacting the legislative coordinator by phone at 503-797-1916 and providing your name and the agenda item on which you wish to testify; or (b) registering by email by sending your name and the agenda item on which you wish to testify to [legislativecoordinator@oregonmetro.gov](mailto:legislativecoordinator@oregonmetro.gov). Those requesting to comment during the meeting can do so by using the "Raise Hand" feature in Zoom or emailing the legislative coordinator at [legislativecoordinator@oregonmetro.gov](mailto:legislativecoordinator@oregonmetro.gov). Individuals will have three minutes to testify unless otherwise stated at the meeting.

### 3. Council Update (5:10 PM)

### 4. Committee Member Communication (5:15 PM)

### 5. Consent Agenda (5:20 PM)

5.1 Consideration of the December 8, 2021 MPAC Minutes

[COM](#)  
[21-0518](#)

Attachments: [120821 MPAC minutes](#)

### 6. Action Items (5:25 PM)

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- 6.1 MPAC Vote on New 2022 Officers [COM](#)  
[21-0519](#)

Attachments: [MPAC Officer Nomination Memo](#)

**7. Information/Discussion Items (5:30 PM)**

- 7.1 Metro Planning & OMA Overview (5:30 PM) [COM](#)  
[22-0512](#)

Presenter(s): Margi Bradway (she/her), Metro  
Elissa Gertler (she/her), Metro  
Carrie MacLaren (she/her), Metro

Attachments: [MPAC Worksheet](#)

- 7.2 I-205 Tolling Discussion (6:00 PM) [COM](#)  
[21-0517](#)

Presenter(s): Mandy Putney (she/her), ODOT

Attachments: [Worksheet](#)  
[Attachment 1](#)

- 7.3 RTP - Vision and Priority Outcomes for the 2023 Regional  
Transportation Plan-Discussion (6:30 PM) [COM](#)  
[22-0515](#)

Presenter(s): Kim Ellis (she/her), Metro

Attachments: [Worksheet](#)  
[2018 RTP Vision Priorities Goals](#)  
[2023 RTP Scoping Schedule](#)  
[Draft2023RTP-Simplified-Timeline](#)  
[2023 RTP overview](#)

**8. Adjourn (7:00 PM)**

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ការគោរពសិទ្ធិពលរដ្ឋរបស់ ។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលបានការបណ្តឹងរើសអើងសូមចូលទស្សនាគេហទំព័រ [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights)។  
បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃធ្វើការ) ប្រាំពីរថ្ងៃ ថ្ងៃធ្វើការ មុនថ្ងៃប្រជុំដើម្បីអាចឲ្យគេសម្រួលតាមសំណើរបស់លោកអ្នក ។

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## 2022 MPAC Work Program

*As of 1/10/2021*

*Items in italics are tentative*

<p><b><u>January 26, 2022</u></b></p> <ul style="list-style-type: none"> <li>• Metro Planning &amp; OMA Overview (Margi Bradway, Elissa Gertler, &amp; Carrie MacLaren; 30 min)</li> <li>• I-205 Tolling Discussion ( Mandy Putney, ODOT; 30 min)</li> <li>• RTP - Vision and Priority Outcomes for the 2023 Regional Transportation Plan-Discussion (Kim Ellis, Metro; 40 min)</li> </ul>	<p><b><u>February 23, 2022</u></b></p> <ul style="list-style-type: none"> <li>• I-205 Tolling Discussion &amp; Consider Action on RTP Amendment ( Mandy Putney, ODOT; 30 min)</li> <li>• 2023 Regional Transportation Plan Update Work Plan and Engagement Plan-Recommendation to Council (Kim Ellis, Metro; 30 min)</li> <li>• RTP- Emerging Trends in Transportation (Eliot Rose, Metro; 30 min)</li> </ul>
<p><b><u>March 23, 2022</u></b></p> <ul style="list-style-type: none"> <li>• WPES Budget Development &amp; Fee Setting Update (Pam Peck &amp; Holly Stirnkorb, Metro)</li> <li>• Garbage and Recycling System Facilities Plan (Pam Peck, Metro)</li> <li>• Regional Mobility Policy Update – Discuss Case Study Findings and Recommendations for Updating Policy (Kim Ellis, Metro and Glen Bolen, ODOT; 40 min)</li> <li>• <i>Quarterly Supportive Housing Services Check In and Discussion</i></li> </ul>	<p><b><u>April 27, 2022</u></b></p> <ul style="list-style-type: none"> <li>• Climate Friendly Equitable Communities Rule Making Update (Margi Bradway, Metro; Kirstin Greene, DLCD)</li> <li>• Ridwell DEQ Decision Update (Pam Peck, Metro; Audrey O’Brien, DEQ)</li> <li>• Food Scraps Requirement Policy Update (Pam Peck &amp; Holly Stirnkorb, Metro)</li> <li>• <i>RTP - Goals, Objectives and Targets for the 2023 RTP (Kim Ellis and Eliot Rose, Metro)</i></li> <li>• </li> </ul>
<p><b><u>May 25, 2022</u></b></p> <ul style="list-style-type: none"> <li>• <u>RTP - Congestion Pricing Policy Development for 2023 RTP (Alex Oreschak and Kim Ellis, Metro)</u></li> <li>• <i>RTP - Safe and Healthy Urban Arterials Policy Development for 2023 RTP (John Mermin &amp; Lake McTighe, Metro)</i></li> <li>• <i>RTP - Regional Mobility Policy for 2023 RTP (Kim Ellis and ODOT staff; 30 min)</i></li> </ul>	<p><b><u>June 22, 2022</u></b></p> <ul style="list-style-type: none"> <li>• <i>RTP - Climate Smart Strategy Update and Climate Analysis for 2023 RTP (Kim Ellis, Metro)</i></li> <li>• <i>RTP - Transportation Equity Analysis for the 2023 RTP (Eliot Rose, Metro)</i></li> <li>• <i>RTP - Congestion Pricing Policy for 2023 RTP (Alex Oreschak and Kim Ellis, Metro)</i></li> <li>• <i>RTP - Emerging Transportation Trends Study Recommendations for 2023 RTP (Eliot Rose, Metro; 30 min)</i></li> </ul>



<p><b><u>July 27, 2022</u></b> Quarterly SHS Check In</p> <ul style="list-style-type: none"> <li>• <i>RTP - High Capacity Transit Strategy Update for 2023 RTP (Ally Holmqvist, Metro)</i></li> <li>• <i>RTP - Transportation Needs and Disparities Analysis for 2023 RTP (Eliot Rose, Metro)</i></li> </ul>	<p><b><u>August 24, 2022- CANCELLED</u></b></p>
<p><b><u>September, 28, 2022</u></b></p> <ul style="list-style-type: none"> <li>• RTP - Needs Analysis and Performance Measures for Evaluating 2023 RTP Priorities (Eliot Rose, Metro)</li> <li>• RTP - Revenue Forecast and Call for Projects for 2023 RTP (Kim Ellis, Metro)</li> </ul>	<p><b><u>October 26, 2022</u></b></p>
<p><b><u>November 09, 2022</u></b></p> <ul style="list-style-type: none"> <li>• <i>RTP - High Capacity Transit Strategy Update for 2023 RTP (Ally Holmqvist, Metro)</i></li> <li>• Freight Commodity Study (Tim Collins, Metro)</li> </ul>	<p><b><u>December 14, 2022</u></b></p>

*Note: Some 2023 RTP topics are placeholders pending approval of the work plan and engagement plan by JPACT and the Metro Council.*

**Parking Lot:**

- Place making Grants- Dana Lucero ( data & assessment for grantees, for interns )
- Andy, Anneliese, Jeff Raker, employment & industrial land panels
- Tigard, mid-cycle UGB review- Ted Reid or Councilor Lewis to give and update and discussion
- New transfers station sites
  - Larger conversation of regional solid waste
- Parks bond progress report
- Expo Development Opportunity Study and regional venues
- Employment land

- Transportation funding
- Growth Trends (Ted will schedule)
- Metro code updates to facilitate city and county compliance with HB 2001 Middle Housing requirements (Tim O'Brien or Ted Reid, Metro)
- 2040 Planning and Development grantee highlights (TBD grant recipients)- follow up with Lisa
- *Regional Solid Waste Discussion 60 min*
- *Regional Emergency Transportation Routes Update Phase 2 (John Mermin, Metro and Laura Hanson, RDPO)*
- 

#### Notes from Elissa

Functional plan update

Mid-cycle UGB review

2024 UGB cycle

2023 RTP

Possibly 2040 Visioning/ Refresh

Parks and Nature staff to consult on the Parks and nature levy renewal in November

Housing – MPAC as systems planning body?

Garbage- later in the year

Most important- understanding the outflow issue of Supportive housing services, but not weighing in on as much as the inflow of homelessness

- Work with our data folks to look at indicators of homelessness

- Need to articulate to the region what everyone needs to do to end homelessness

Joint JPACT/MPAC panels on industrial lands

Incorporate Quarterly reports and updates from the Chair to the Metro Council

Regular SHS updates

**5.1 Consideration of the December 8, 2021 MPAC  
Minutes**

*Consent Agenda*

Metro Policy Advisory Committee  
Wednesday, January 26, 2022



600 NE Grand Ave.  
Portland, OR 97232-2736  
oregonmetro.gov

## **METRO POLICY ADVISORY COMMITTEE (MPAC)**

Meeting Minutes  
December 08, 2021

### MEMBERS PRESENT

Susheela Jayapal  
Gerritt Rosenthal  
Christine Lewis  
Gordon Hovies

Peter Truax  
Steve Callaway  
Vince Jones-Dixon  
Ed Gronke  
Luis Nava  
Thomas Kim  
Kirstin Greene  
Terri Preeg Riggsby

Temple Lentz  
Pam Treece  
Rachel Lyles Smith  
Martha Schrader  
Kathy Hyzy  
Mark Watson

### AFFILIATION

Multnomah County  
Metro Council  
Metro Council  
Tualatin Valley Fire & Rescue, Special Districts in  
Washington County  
City of Forest Grove, Other Cities in Washington County  
City of Hillsboro, Largest City in Washington County  
City of Gresham, Second Largest City in Multnomah County  
Citizen of Clackamas County  
Citizen of Washington County  
TriMet  
Oregon Department of Land Conservation and Development  
West Multnomah Soil & Water Conservation District, Special  
Districts in Multnomah County  
Clark County  
Washington County  
City of Oregon City, Second Largest City in Clackamas County  
Clackamas County  
City of Milwaukie, Cities of Clackamas County  
Hillsboro School District Board of Directors, Governing Body of  
a School District

MEMBERS EXCUSED

Ted Wheeler  
Brian Hodson  
James Fage  
Brian Cooper  
Elizabeth Kennedy-Wong  
Lacey Beaty  
Linda Glover  
Carmen Rubio  
Joe Buck

AFFILIATION

City of Portland  
City of Canby, City in Clackamas County outside UGB  
City of North Plains, City in Washington County outside UGB  
City of Fairview, Other Cities in Multnomah County  
Port of Portland  
City of Beaverton, Second Largest City in Washington County  
City of Vancouver  
City of Portland  
City of Lake Oswego, Largest City in Clackamas County

ALTERNATES PRESENT

Brett Sherman  
Anthony Martin  
Randy Lauer

AFFILIATION

City of Happy Valley, Other Cities in Clackamas County  
City of Hillsboro, Largest City in Washington County  
City of Troutdale, Other Cities in Multnomah County

OTHERS PRESENT: Adam Barber, Amy Ruiz, Anne Debbaut, Chris Deffebach, Colin Cooper, David Berniker, Eli Kelly, Erin Doyle, Jaimie Lorenzini, Jamie Stasny, Jean Senechal Biggs, Jeannine Rustad, Jeff Gudman, Laura Kelly, Megan McKibben, MJ Jackson, Monique Smiley, Tom Armstrong, Tom Markgraf, Mandy Putney, Brendan Finn

STAFF: Andy Shaw, Anne Buzzini, Elliot Rose, Margi Bradway, Ramona Perrault, Roger Alfred, Ted Reid, Elissa Gertler, Connor Ayers, Jaye Cromwell, Carrie MacLaren, Kim Ellis

**1. CALL TO ORDER, INTRODUCTIONS, CHAIR COMMUNICATIONS**

Chair Steve Callaway (he/him) called the virtual meeting to order at 5:00 PM.

**2. PUBLIC COMMUNICATIONS ON AGENDA ITEMS**

Chris Smith (he/him) of No More Freeways testified on Agenda Item 6.1. He commented that it is bad policy to use the funds to pay for freeway expansions.

Joe Cortright (he/him) gave testimony on Agenda Item 6.1 and 6.2. He agreed with Chris' remarks on tolling. He emphasized the need to understand how tolling will affect demand on I-205 before starting the project. He commented that tolling can be used to reduce congestion, while widening a freeway creates induced demand. He added that he had submitted a list of trends that MPAC members should consider as they discuss emerging trends in the region.

Adah Crandall, Taylor Walker, Orelia, Naomi, Kate, Kiera, Austin, Lucia, and Yukiah asked that tolling revenue be put towards funding alternative modes of transportation.

**3. COUNCIL UPDATE**

Councilor Gerritt Rosenthal (he/him) gave the Council Update. He shared that Newell Creek Canyon Park is now open and Chehalem Ridge Nature Park will be opening soon. He noted that February 22 is the deadline for applying to the trails program. He announced that Metro has completed its redistricting process and opened nominations for District 6. He shared that the RID patrol has been expanded and reduced clean up times.

**4. COMMITTEE MEMBER COMMUNICATIONS**

Chair Callaway congratulated Thomas Kim (he/him) on becoming a naturalized citizen. He noted that this is his last meeting as chair and thanked staff for their support over the last year.

Mayor Peter Truax (he/him) noted that yesterday was the 80<sup>th</sup> anniversary of Pearl Harbor. He also expressed concern that those who gave testimony did not fully identify themselves or sign up in the usual way.



Kirstin Greene (she/her) announced that the Department of Land Conservation and Development is looking for their next director. The position description will be posted on the website and closes on January 15.

Councilor Rosenthal thanked Chair Callaway for his time chairing MPAC on behalf of President Peterson and the Metro Council.

## 5. **CONSENT AGENDA**

**MOTION:** Mayor Truax motioned to accept the consent agenda. Director Terri Preeg Riggsby (she/her) seconded.

**ACTION:** With all in favor, the motion passed.

## 6. **INFORMATION/DISCUSSION ITEMS**

### **6.1 Discussion of public comments and proposed RTP amendment for I-205 Toll Project (PE Phase)**

Chair Callaway commented that this is purely an informational item to learn about feedback that has been received and an opportunity to ask questions. He introduced Metro Staff Kim Ellis (she/her) and ODOT Staff Mandy Putney (she/her) and Brendan Finn (he/him).

*Key points of the presentation included:*

Kim gave an overview of the progress that has been made since the last time MPAC discussed the I-205 Toll Project. She stated that this presentation would share comments that had been received on the project and proposed changes to the Regional Transportation Plan and Metropolitan Transportation Improvement Program amendments resulting from public comments. She shared that the Metro Technical Advisory Committee would also be receiving information about the project and voting on it in January.

Brendan shared the guiding pillars of the Urban Mobility Office which included equity, climate change, congestion, safety, and reliable funding. He gave an overview of congestion management and mobility projects in the region. He noted that there is an Equity and Mobility Advisory Committee that guides the Oregon Transportation Commission and shared their foundational statements. He shared plans to create an income based tolling system to address low income impacts.

Mandy reviewed concerns that they are considering which included diversion, noise, air quality, access to local businesses, and seniors, youth, and people living with a disability. She discussed diversion and how they are studying it. She acknowledged that transportation options are more limited in the area and noted that they are developing a transit and multimodal strategy. She explained what the preliminary engineering phase is and the questions it will answer. She shared why they are bringing the proposed amendments forward now and the different committees they will go through. She gave an overview of the comments that had been received and proposed edits to the RTP and MTIP amendments.

*Member Discussion Included:*

Ed Gronke (he/him) commented that it is not clear that the purpose of tolling is to raise funds for construction on I-205. He added that tolling will move traffic onto roads surrounding the highway.

Mandy commented that they are trying to make clear that tolling is meant to both raise revenue and to manage congestion. She noted that they will try to make it more clear in their communications.

Councilor Kathy Hyzy (she/her) commented that the C4 group would ask OTC to consider investing federal funds in the I-205 bridge project. She noted that a major concern for Clackamas County is that they will be tolled before the rest of the region gets tolling, which felt unfair. She suggested aligning the implementation of congestion pricing with the rest of the region.

Mandy noted that the OTC is just starting to consider investments with the federal infrastructure package. She noted that tolling is currently scheduled to start in Clackamas County at the end of 2024 and for the rest of the region a year later.

Commissioner Susheela Jayapal (she/her) asked for clarification on the primary purpose of the tolling and how that shapes the model that is used. She noted that the term “congestion pricing” conveys the idea that the primary purpose is to manage congestion.

Mandy answered that both raising revenue and managing congestion have both been parts of the project, and that prioritizing one over the other would not change the analysis. She noted that the toll will vary during peak commute hours and will integrate fully with the regional congestion pricing program.

Brendan commented that the project is a learning process for the state which they hope to receive help from local partners with. He emphasized the need for gathering data and learning more.

Commissioner Jayapal asked how tolling would affect the design of the construction project that funds would be used for.

Mandy explained that there is a seven mile section of I-205 that does not match the design of the rest of the freeway. The project aims to complete the system by making it three lanes in both directions, make interchange improvements, and fund earthquake renovations.

Brendan added that their goal is to create a uniform system throughout the region.

Chair Callaway read Commissioner Martha Schrader's (she/her) comment that was put in the chat at the beginning of the meeting: Our Commission and our Clackamas county coordinating council are opposed to tolling and will present a letter to the group stating our opposition.

Councilor Hyzy clarified that the letter referenced by Commissioner Schrader does not contain an opposition to tolling, but requests that the Oregon Transportation Commission considers using federal infrastructure funds for the Abernathy bridge project and delay tolling.

Chair Callaway agreed that using federal funds could be a good way to make sure that tolling starts in the region at the same time and is not unbalanced.

## **6.2 Emerging Transportation Trends**

Chair Callaway noted that the pandemic had a major impact on transportation in the region, and the Emerging Transportation Trends Study aims to understand how those impacts might continue in the future. He introduced Metro Staff Eliot Rose (he/him).

### *Key points of the presentation included:*

Eliot reviewed the scope, time frame, and goals of the study. The study will take place over the next year. He reviewed how the timeline for the study lines up with the timeline for the Regional Transportation Plan update. He explained that changes are things that happened in the past and trends are changes that will continue to impact the region in the future. He discussed changes due to COVID-19. He shared graphs showing the difference between pre and post pandemic transportation uses and how many people are able to telework. He noted that many low-income people still rely on transit. Other major trends have included a growth in e-commerce, a rise in traffic deaths, a boom in recreational bicycling, and more people buying electric vehicles and e-bikes. He shared a list of the trends that the study will look at. He asked for feedback from MPAC members on what other trends they would like to see included in the study.

### *Member Discussion Included:*

Councilor Hyzy asked why urban arterials do not match highways in terms of their use as drivers return to the road.

Eliot answered that one possibility is that goods continue to be moved and use transit at about the same level, and they use the highways more than arterials. This could explain why arterials did not recover as quickly as highways.

Councilor Hyzy commented that many cities in Clackamas County are focusing on transit and that the area does not have as many transit options. She expressed a desire to see more research into who is served by transit services. She expressed concern for BIPOC community members feeling unsafe on transit.

Commissioner Pam Treece (she/her) discussed the issue of safety in transportation. She encouraged staff to look into the behavioral aspect of safety.

Director Mark Watson (he/him) asked staff when they think autonomous vehicles will start to have a major impact on transportation.

Eliot acknowledged that autonomous vehicles had been included in the list of potential trends. He noted that the study is focused on the next ten years and that predictions for autonomous vehicles has been pushed back frequently.

Commissioner Jayapal agreed with Commissioner Treece about prioritizing safety. She also encouraged staff to look into the reasons behind BIPOC community members feeling less safe on public transit.

Chair Callaway asked if traffic on diversionary routes had increased at the same rate as traffic has increased in general through the pandemic.

Eliot answered that this was something that he plans to look into more closely with the help of Hillsboro staff.

Chair Callaway asked how he sees the trends impacting the TSP.

Eliot commented that right now they are trying to determine how long and how much of an impact the trends will have. Some policy questions could be raised during the RTP update process.

7. **ADJOURN**

Chair Callaway adjourned the meeting at 6:41 PM.

Respectfully Submitted,

*Connor Ayers*

Connor Ayers

Recording Secretary

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF DECEMBER 08, 2021**

<b>ITEM</b>	<b>DOCUMENT TYPE</b>	<b>DOC DATE</b>	<b>DOCUMENT DESCRIPTION</b>	<b>DOCUMENT No.</b>
<b>2.0</b>	Testimony	12/08/21	RMPP Purpose and Needs Comments	120821m-01
<b>2.0</b>	Testimony	12/08/21	Joe Cortright Testimony	120821m-02
<b>6.1</b>	Presentation	12/08/21	I-205 Toll Project Presentation	120821m-03
<b>6.2</b>	Presentation	12/08/21	Emerging Transportation Trends Presentation	120821m-04

## **6.1 MPAC Vote on New 2022 Officers**

*Action Items*

Metro Policy Advisory Committee  
Wednesday, January 26, 2022



# Memo



**Metro**

600 NE Grand Ave.  
Portland, OR 97232-2736

Date: Thursday, Jan. 20, 2022  
To: MPAC Chair Buck & MPAC Members  
From: Jaye Cromwell, Legislative & Engagement Coordinator  
Subject: Election of Officers at MPAC January 2022 meeting

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To MPAC Chair Buck & MPAC Members,

At our first MPAC meeting of the year on January 26<sup>th</sup> MPAC will need to take action to vote in its officers for the year. The MPAC officer nominating committee, consisting of Mayor Buck, Commissioner Jayapal, Mayor Callaway, and Councilor Lewis met at the beginning of the month to nominate members. In accordance with MPAC's bylaws, recommends the following nominations:

- MPAC Chair: Lake Oswego Mayor Joe Buck
- Vice Chair: Gresham Councilor Vince Jones-Dixon
- Second Vice Chair: Washington County Commissioner Pam Treece

Sincerely,  
Jaye Cromwell  
Legislative & Engagement Coordinator

DRAFT

## **7.1 Metro Planning & OMA Overview**

*Information/Discussion Items*

Metro Policy Advisor Committee  
Wednesday, January 26, 2022

# MPAC Worksheet

**Agenda Item Title:** MPAC 2022 Overview

**Presenters:** Elissa Gertler, Director and Margi Bradway, Deputy Director, Planning, Development, and Research; Carrie MacLaren, Office of Metro Attorney

**Contact for this worksheet/presentation:** Jessica Martin, [Jessica.martin@oregonmetro.gov](mailto:Jessica.martin@oregonmetro.gov)

**Purpose/Objective:**

Provide an overview of the role and responsibilities of MPAC to orient new and returning committee members and provide an overview of the 2022 MPAC work program

**Outcome:**

MPAC members will have an understanding of the role MPAC plays in advising Metro Council on land use issues and other matters of regional concern. MPAC members will have a sense of the work and topics that are expected to come before them for information, discussion, and input this year.

**What has changed since MPAC last considered this issue/item?**

This topic is one that comes before MPAC at their first meeting of each year. While the role and responsibilities of MPAC described in the Metro charter and bylaws have not changed, the policy issues for MPAC and Metro consideration change annually. This year, MPAC's work program is expected to focus on a wide range of topics including:

- 2023 Regional Transportation Plan
- Congestion Pricing and Tolling
- Supportive Housing Services Implementation
- Affordable Housing Bond Implementation
- Economic Development and Employment Land
- Emerging Growth Trends
- Kickoff of 2024 Urban Growth Management Decision
- Implementation of HB 2001 and 2003
- Solid Waste Policy
- Parks Funding and Development

**What packet material do you plan to include?**

A PowerPoint presentation will be provided at the MPAC meeting.

**7.2 I-205 Tolling Discussion**

*Information/Discussion Items*

Metro Policy Advisory Committee  
Wednesday, January 26, 2022

# MPAC Worksheet

**Agenda Item Title:** I-205 Tolling Discussion

**Presenters:** Mandy Putney, ODOT

**Contact for this worksheet/presentation:** Kim Ellis, kim.ellis@oregonmetro.gov

## **Purpose/Objective**

- Provide an opportunity for additional discussion on I-205 tolling and the proposed amendment to the 2018 Regional Transportation Plan (RTP).

## **Outcome**

- MPAC discusses the amendment requested by the Oregon Department of Transportation (ODOT). **NO ACTION WILL BE TAKEN AT THIS MEETING.**

## **What has changed since MPAC last considered this item?**

- In December 2021, the Clackamas County Coordinating Committee (C4) and the Joint Policy Advisory Committee on Transportation (JPACT) requested that action on the proposed RTP amendment be delayed. The delay was requested to allow time for the Oregon Transportation Commission (OTC) to consider funding from the federal Infrastructure Investment and Jobs Act (IIJA) to help finance Phase 1A of the I-205 capital project. The OTC is scheduled to discuss this at their Jan. 20 meeting. ODOT staff will provide an update on the OTC discussion and at this meeting.
- Metro staff, in consultation with ODOT, prepared an updated timeline for discussion and consideration of the RTP amendment.
- On Jan. 19, 2022, the Metro Technical Advisory Committee (MTAC) discussed the proposed RTP amendment. ODOT staff will share MTAC feedback at this meeting.
- On Jan. 20, 2022, the JPACT discussed I-205 tolling and the proposed RTP amendment. ODOT staff will share JPACT feedback at this meeting.

## **What packet material do you plan to include?**

- Timeline for Proposed I-205 Toll Project Amendments

## Coordinated Timeline for Proposed I-205 Toll Project Amendments September 2021 to March 2022

This document summarizes key milestones and decisions for consideration of proposed [I-205 Toll Project](#) amendments to the [2018 Regional Transportation Plan](#) (RTP) and the [2021-24 Metropolitan Transportation Improvement Program](#) (MTIP).

- RTP Amendment for I-205 Toll Project is in **blue**
- MTIP Amendment for I-205 Toll Project is in **green**
- Public notices and comment periods are in shaded grey
- Action items (votes) in **bold\***

<b>2021 Dates</b>	<b>What</b>
Sept. 16	<i>Advance public notice of opening of public comment period for RTP Amendment (published 15 days in advance of public comment period)</i>
Oct. 1	<i>DLCD Form 1 and proposed amendment submitted to DLCD via email</i>
Oct. 1 to Nov. 15	<i>45-day public comment period on proposed RTP amendment for I-205 Toll Project published by Metro at <a href="http://oregonmetro.gov/">oregonmetro.gov/</a></i>
Oct. 1	<b>TPAC – Introduce RTP amendment for I-205 Toll Project</b>
Oct. 21	<b>JPACT – Introduce RTP amendment for I-205 Toll Project</b>
Oct. 27	<b>MPAC – Introduce RTP amendment for I-205 Toll Project</b>
Nov. 4	<b>Metro Council (Meeting) – Introduce RTP amendment for I-205 Toll Project</b> <i>Public hearing as part of public comment period/1st Read of Ordinance No. 21-1467 on RTP amendment for I-205 Toll Project</i>
Nov. 15	<i>Close of 45-day public comment period on RTP amendment for I-205 Toll Project</i>
Nov. 17	<b>MTAC – Introduce RTP amendment for I-205 Toll Project and discussion of public comments and draft legislation for proposed RTP amendment</b>
Nov. 30 to Jan. 6	<i>30-day public comment period on proposed MTIP amendment for I-205 Toll Project published by Metro</i>
Dec. 3	<b>TPAC – Discussion of public comments and draft legislation for proposed RTP amendment for I-205 Toll Project</b> <b>TPAC – Introduce MTIP amendment for I-205 Toll Project</b>
Dec. 8	<b>MPAC – Discussion of public comments and draft legislation for proposed RTP Amendment for I-205 Toll Project</b>
Dec. 14	<b>Metro Council (Work Session) – Discussion of public comments and draft legislation for proposed RTP amendment for I-205 Toll Project</b> <b>Metro Council (Work Session) – Introduce MTIP amendment for I-205 Toll Project</b>
Dec. 16	<b>JPACT – Discussion of public comments and draft legislation for proposed RTP amendment for I-205 Toll Project</b> <b>JPACT – Introduce MTIP amendment for I-205 Toll Project</b>

\* Actions are shown as proposed for discussion and consideration with actions at the discretion of each body to approve, deny or defer



<b>2022 Dates</b>	<b>What</b>
Jan. 6	<i>Close of 30-day public comment period on MTIP amendment for I-205 Toll Project</i>
Jan. 19	MTAC – Discussion on RTP amendment for I-205 Toll Project
Jan. 20	JPACT – Discussion of public comments and draft legislation for proposed RTP amendment for I-205 Toll Project JPACT – Discussion on MTIP amendment for I-205 Toll Project
Jan. 26	MPAC – Discussion on RTP amendment for I-205 Toll Project
<b>Feb. 4*</b>	TPAC – Discussion and consider action on RTP amendment for I-205 Toll Project TPAC – Discussion and potential action on MTIP amendment for I-205 Toll Project
<b>Feb. 17*</b>	JPACT – Discussion and consider action on RTP amendment for I-205 Toll Project JPACT – Discussion and consider action on MTIP amendment for I-205 Toll Project
<b>Feb. 23*</b>	MPAC – Discussion and consider action on RTP amendment for I-205 Toll Project
<b>March 3*</b>	Metro Council (Meeting) – Discussion or consider action on RTP amendment for I-205 Toll Project; 2 <sup>nd</sup> Read of Ordinance No. 21-1467 on RTP amendment for I-205 Toll Project Metro Council – Discussion or consider action on MTIP amendment for I-205 Toll Project
<i>If approved, PAPA Adoption Notice with final action submitted to DLCD within 20 days after RTP amendments adopted by the Metro Council; there is an opportunity for appeal period.</i>	

\* Actions are shown as proposed for discussion and consideration with actions at the discretion of each body to approve, deny or defer

**7.3 RTP - Vision and Priority Outcomes for the  
2023 Regional Transportation Plan-Discussion**

*Information/Discussion Items*

Metro Policy Advisory Committee  
Wednesday, January 26, 2022

# MPAC Worksheet

**Agenda Item Title:** 2023 Regional Transportation Plan – Vision and Priority Outcomes

**Presenters:** Kim Ellis, Principal Transportation Planner

**Contact for this worksheet/presentation:** kim.ellis@oregonmetro.gov

## Purpose/Objective

- Provide an update on the scoping process
- Seek feedback on the 2018 RTP vision and priority outcomes
  - See **Attachment 1** for discussion worksheet and background information on the 2018 RTP vision, priority outcomes and adopted goals and objectives

## Outcome

MPAC feedback on these policy questions:

- Do you have feedback on the 2018 RTP vision? Anything missing?
- What policy outcomes are most important for this update to address? Anything missing?
- Do you have other feedback for the work plan and engagement plan for the update?

## What has changed since MPAC last considered this issue/item?

Metro is initiating a major update to the Regional Transportation Plan (RTP). With MPAC support, the Metro Council adopted with the 2018 RTP in 2018. The next plan update is due by Dec. 6, 2023.

- In October 2021, the Metro Council, the Joint Policy Advisory Committee on Transportation (JPACT) and MPAC provided feedback on the scoping process and priorities to be addressed through the update.
- Since October, staff continued to seek input from local, regional and state partners, community and business leaders and the public. Research and engagement activities have focused on identifying transportation trends and challenges affecting the quality of life in the region, priorities for the update to address, and ways to engage local, regional and state public officials and staff, community and business leaders and members of the public in shaping the updated plan. Activities included:
  - **Briefings and presentations to regional advisory committees and county-level coordinating committees** (policymakers and staff) on the 2023 RTP process.
  - **Four language-specific focus groups** conducted as part of updating Metro's Limited English Proficiency Plan. Participants included historically underrepresented community members (people of color, people with low-income and people with limited English proficiency). A summary report will be available in early 2022.
  - **One community leaders forum.** Metro invited more the 60 community representatives from culturally-specific, environmental justice and transportation-focused community based organizations from across the region. Thirteen community leaders participated. A summary report will be available in January.
  - **Participation in a Tribal Summit on Climate Leadership.** The summit provided an opportunity for the Metro Council and senior staff to learn about the challenges Tribes are facing regarding climate change and the Tribes' respective priorities for addressing these challenges. The summit also aimed to explore opportunities for partnership and collaboration with the Tribes in support of Metro's efforts to advance the region's six

desired outcomes and other goals and priorities of the agency, including implementation of the [2040 Growth Plan](#), [Metro's Strategic Plan for Advancing Racial Equity, Diversity and Inclusion](#) and [Climate Smart Strategy](#).

- **Interviews** of local, regional and state public officials and Portland-area business and community leaders. The interviews have been completed. A summary report will be available in January.

#### **UPCOMING SCOPING ENGAGEMENT ACTIVITIES**

Scoping engagement activities will continue in early 2022 to seek feedback on the vision and priorities for the future transportation system, topics to be the focus of the technical work and policy discussions and ideas for how best to engage public officials, community and business leaders and the public in shaping the updated plan. Planned activities include:

- **On-line survey** on transportation trends and challenges affecting the quality of life in the region and the plan's vision and priority outcomes for the future transportation system.
- **Briefings and presentations to regional advisory committees**, including Metro's Committee on Racial Equity (CORE), and county-level coordinating committees (policy and staff).
- **Consultation meetings** with Federal and State Agencies and Tribes.

The central themes and topics identified through these different engagement activities will be summarized in a scoping engagement report. The topics identified during the scoping phase in combination with recommendations from the 2018 Regional Transportation Plan and more recently completed studies, and new federal and state requirements will inform the draft work plan and engagement plan developed to guide the plan update.

#### **NEXT STEPS FOR SHAPING 2023 RTP WORK PLAN AND ENGAGEMENT PLAN**

A schedule of the scoping engagement activities and Metro Council and regional advisory committee discussions is provided in **Attachment 2**. Upcoming discussions include:

- **January to February 2022** Metro Council, regional advisory committees and stakeholders discuss values, priorities and desired outcomes; engage stakeholders through interviews, online survey, consultation with Tribes and federal and state agencies to inform work plan and engagement strategy.
- **February to March 2022** Metro Council and regional advisory committees discuss draft work plan and engagement strategy.
- **March 2022** JPACT and Metro Council consider approval of work plan and engagement strategy (by Resolution).

#### **What packet material do you plan to include?**

1. Discussion worksheet and background information on the 2018 RTP vision, priority outcomes and adopted goals and objectives
2. Schedule of the scoping engagement activities
3. Proposed planning process for the 2023 Regional Transportation Plan Update
4. Overview of 2023 RTP Update



## 2023 REGIONAL TRANSPORTATION PLAN

### SHARE YOUR THOUGHTS

#### on the 2018 Regional Transportation Plan (RTP) Vision and Priority Outcomes

*The 2023 RTP update is an opportunity to review the plan’s vision and priority outcomes to ensure they still make sense*

The [Regional Transportation Plan](#) (RTP) is a state- and federally-required long-range transportation plan for the Portland metropolitan area. As the federally-designated Metropolitan Planning Organization (MPO) for the Portland metropolitan area, Metro is responsible for leading and coordinating updates to the RTP every five years. The next update is due by Dec. 2023.

In December 2018, JPACT and the Metro Council unanimously adopted a significant update to the RTP following three years of engagement that included more than 19,000 touch points with community members, community and business leaders, and local, regional and state jurisdictional partners. Through the [extensive engagement that shaped the plan](#), Metro heard clear desires for safe, smart, reliable and affordable transportation options for everyone. The 2018 RTP established a shared regional vision and prioritized equity, safety, climate and congestion to guide planning and investment in the greater Portland transportation system.

**Figure 1. 2018 Regional Transportation Vision**

**2018 RTP Vision**

*In 2040, everyone in the Portland metropolitan region will share in a prosperous, equitable economy and exceptional quality of life sustained by a safe, reliable, healthy, and affordable transportation system with travel options.*

Source: 2018 Regional Transportation Plan Chapter 2 (Our Shared Vision and Goals for Transportation)

**Figure 2. 2018 Regional Transportation Plan Priority Policy Outcomes**



Summarized from the 2018 Regional Transportation Plan (Chapters 3 and 6)

**DISCUSSION WORKSHEET**

The 2023 RTP update is an opportunity to review the plan’s vision and priority outcomes to ensure they still make sense. Please share your thoughts on these questions.

1. Do you think that this **Vision statement** still makes sense?

Yes / No / Unsure

2. If no, what would you change?

3. Do these **priority areas make sense** to you? Is anything missing?

4. How would you **rank these priorities** in terms of importance?

equity  safety  climate  congestion

5. Why did you rank the priorities this way?

6. To the extent that *your agency or organization* has tried to address priorities like these, what have been the main **challenges to making progress** towards achieving your highest priority goals (besides lack of funding)?



**2018 REGIONAL TRANSPORTATION PLAN GOALS (adopted)**  
*Source: 2018 Regional Transportation Plan (Chapter 2)*

**GOAL 1: Vibrant Communities**

The greater Portland region is a great and affordable place to live, work and play where people can easily and safely reach jobs, schools, shopping, services, and recreational opportunities from their home by walking, biking, transit, shared trip or driving.

**GOAL 2: Shared Prosperity**

People have access to jobs, goods and services and businesses have access to workers, goods and markets in a diverse, inclusive, innovative, sustainable and strong economy that equitably benefits all the people and businesses of the greater Portland region

**GOAL 3: Transportation Choices**

People throughout the region have safe, convenient, healthy and affordable options that connect them to jobs, school, services, and community places, support active living and reduce transportation-related pollution.

**GOAL 4: Reliability and Efficiency**

The transportation system is managed and optimized to ease congestion, and people and businesses are able to safely, reliably and efficiently reach their destinations by a variety of travel options.

**GOAL 5: Safety and Security**

People's lives are saved, crashes are avoided and people and goods are safe and secure when traveling in the region.

**GOAL 6: Healthy Environment**

The greater Portland region's biological, water, historic and cultural resources are protected and preserved.

## **2018 RTP Goals (adopted)**

### **GOAL 7: Healthy People**

People enjoy safe, comfortable and convenient travel options that support active living and increased physical activity, and transportation-related pollution that negatively impacts public health are minimized.

### **GOAL 8: Climate Leadership**

The health and prosperity of people living in the greater Portland region are improved and the impacts of climate change are minimized as a result of reducing transportation-related greenhouse gas emissions.

### **GOAL 9: Equitable Transportation**

The transportation-related disparities and barriers experienced by historically marginalized communities, particularly communities of color, are eliminated.

### **GOAL 10: Fiscal Stewardship**

Regional transportation planning and investment decisions provide the best return on public investments.

### **GOAL 11: Transparency and Accountability**

Regional transportation decisions are open and transparent and distribute the benefits and burdens of our investments in an equitable manner.





## 2018 Regional Transportation Plan Objectives (adopted)

Source: 2018 Regional Transportation Plan (Chapter 2)

<b>Goal 1. Vibrant Communities</b>
<b>Objective 1.1 2040 Growth Concept Implementation</b> – Focus growth and transportation investment in designated 2040 growth areas (the Portland central city, regional and town centers, corridors, main streets, and employment and industrial areas).
<b>Objective 1.2 Walkable Communities</b> – Increase the share of households in walkable, mixed-use areas served by current and planned frequent transit service.
<b>Objective 1.3 Affordable Location-Efficient Housing Choices</b> – Increase the number and diversity of regulated affordable housing units within walking distance of current and planned frequent transit service.
<b>Objective 1.4 Access to Community Places</b> – Increase the number and variety of community places that households, especially households in historically marginalized communities, can reach within a reasonable travel time for all modes of travel.
<b>Goal 2. Shared Prosperity</b>
<b>Objective 2.1 Connected Region</b> – Build an integrated system of throughways, arterial streets, freight routes and intermodal facilities, transit services and bicycle and pedestrian facilities, with efficient connections between modes that provide access to jobs, markets and community places within and beyond the region.
<b>Objective 2.2 Access to Industry and Freight Intermodal Facilities</b> – Increase access to industry and freight intermodal facilities by a reliable and seamless freight transportation system that includes air cargo, pipeline, trucking, rail, and marine services to facilitate efficient and competitive shipping choices for goods movement in, to and from the region.
<b>Objective 2.3 Access to Jobs and Talent</b> – Attract new businesses and family-wage jobs and retain those that are already located in the region while increasing the number and variety of jobs that households can reach within a reasonable travel time.
<b>Objective 2.4 Transportation and Housing Affordability</b> – Reduce the share of income that households in the region spend on transportation to lower overall household spending on transportation and housing.
<b>Goal 3. Transportation Choices</b>
<b>Objective 3.1 Travel Choices</b> – Plan communities and design and manage the transportation system to increase the proportion of trips made by walking, bicycling, shared rides and use of transit and reduce vehicle miles traveled.
<b>Objective 3.2 Active Transportation System Completion</b> – Complete all gaps in regional bicycle and pedestrian networks.
<b>Objective 3.3 Access to Transit</b> – Increase household and job access to current and planned frequent transit service.
<b>Objective 3.4 Access to Active Travel Options</b> – Increase household and job access to planned regional bike and walk networks.
<b>Goal 4. Reliability and Efficiency</b>
<b>Objective 4.1 Regional Mobility</b> – Maintain reasonable person-trip and freight mobility and reliable travel times for all modes in the region’s mobility corridors, consistent with the designated modal functions of each facility and planned transit service within the corridor.
<b>Objective 4.2 Travel Management</b> – Increase the use of real-time data and decision-making systems to actively manage transit, freight, arterial and throughway corridors.
<b>Objective 4.3 Travel Information</b> – Increase the number of travelers, households and businesses with access to real-time comprehensive, integrated, and universally accessible travel information.

<b>Objective 4.4 Incident Management</b> – Reduce incident clearance times on the region’s transit, arterial and throughway networks through improved traffic incident detection and response.
<b>Objective 4.5 Demand Management</b> – Increase the number of households and businesses with access to outreach, education, incentives and other tools that increase shared trips and use of travel options.
<b>Objective 4.6 Pricing</b> – Expand the use of pricing strategies to manage vehicle congestion and encourage shared trips and use of transit.
<b>Objective 4.7 Parking Management</b> – Manage the supply and price of parking in order to increase shared trips and use of travel options and to support efficient use of urban land.
<b>Goal 5. Safety and Security</b>
<b>Objective 5.1 Transportation Safety</b> – Eliminate fatal and severe injury crashes for all modes of travel.
<b>Objective 5.2 Transportation Security</b> – Reduce the vulnerability of the public and critical passenger and freight transportation infrastructure to crime and terrorism.
<b>Objective 5.3 Preparedness and Resiliency</b> – Reduce the vulnerability of regional transportation infrastructure to natural disasters, climate change and hazardous incidents.
<b>Goal 6. Healthy Environment</b>
<b>Objective 6.1 Biological and Water Resources</b> – Protect fish and wildlife habitat and water resources from the negative impacts of transportation.
<b>Objective 6.2 Historic and Cultural Resources</b> – Protect historic and cultural resources from the negative impacts of transportation.
<b>Objective 6.3: Green Infrastructure</b> – Integrate green infrastructure strategies in transportation planning and design to avoid, minimize and mitigate adverse environmental impacts.
<b>Objective 6.4: Light pollution</b> – Minimize unnecessary light pollution to avoid harm to human health, farms and wildlife, increase safety and improve visibility of the night sky.
<b>Objective 6.5: Habitat Connectivity</b> – Improve wildlife and habitat connectivity in transportation planning and design to avoid, minimize and mitigate barriers resulting from new and existing transportation infrastructure.
<b>Goal 7. Healthy People</b>
<b>Objective 7.1 Active Living</b> – Improve public health by providing safe, comfortable and convenient transportation options that support active living and physical activity to meet daily needs and access services.
<b>Objective 7.2 Clean Air</b> – Reduce transportation-related air pollutants, including criteria pollutants and air toxics emissions.
<b>Objective 7.3 Other Pollution Impacts</b> – Minimize air, water, noise, light and other transportation-related pollution health impacts.
<b>Goal 8. Climate Leadership</b>
<b>Objective 8.1 Climate Smart Strategy Implementation</b> – Implement policies, investments and actions identified in the adopted Climate Smart Strategy, including coordinating land use and transportation; making transit convenient, frequent, accessible and affordable; making biking and walking safe and convenient; and managing parking and travel demand.
<b>Objective 8.2 Greenhouse Gas Emissions Reduction</b> – Meet adopted targets for reducing transportation-related greenhouse gas emissions.
<b>Objective 8.3 Vehicle Miles Traveled</b> – Reduce vehicle miles traveled per capita.
<b>Objective 8.4 Low and Zero Emissions Vehicles</b> – Support state efforts to transition Oregon to cleaner, low carbon fuels and increase the adoption of more fuel-efficient vehicles and alternative fuel vehicles, including electric and hydrogen vehicles.
<b>Objective 8.5 Energy Conservation</b> – Reduce transportation-related consumption of energy and reliance on sources of energy derived from petroleum and gasoline.

**Objective 8.6 Green Infrastructure** – Promote green infrastructure that benefits both climate and other environmental objectives, including improved stormwater management and wildlife habitat.

### **Goal 9. Equitable Transportation**

**Objective 9.1 Transportation Equity** – Eliminate disparities related to access, safety, affordability and health outcomes experienced by people of color and other historically marginalized communities.

**Objective 9.2 Barrier Free Transportation** – Eliminate barriers that people of color, low income people, youth, older adults, people with disabilities and other historically marginalized communities face to meeting their travel needs.

### **Goal 10. Fiscal Stewardship**

**Objective 10.1 Infrastructure Condition** – Plan, build and maintain regional transportation assets to maximize their useful life, minimize project construction and maintenance costs and eliminate maintenance backlogs.

**Objective 10.2 Sustainable Funding** – Develop new revenue sources to prepare for increased demand for travel on the transportation system as our region grows.

### **Goal 11. Transparency and Accountability**

**Objective 11.1 Meaningful Public and Stakeholder Engagement** – Engage more and a wider diversity people in providing input at all levels of decision-making for developing and implementing the plan, particularly people of color, English language learners, people with low income and other historically marginalized communities.

**Objective 11.2 Performance-Based Planning** – Make transportation investment decisions using a performance-based planning approach that is aligned with the RTP goals and supported by meaningful public engagement, multimodal data and analysis.

**Objective 11.3 Coordination and Cooperation** – Improve coordination and cooperation among the owners and operators of the region’s transportation system.



## 2023 REGIONAL TRANSPORTATION PLAN

### Key Dates for Developing Work Plan and Engagement Strategy to Guide Update

#### October 2021 to February 2022

**Outcome:** Seek feedback on values, priority policy outcomes and engagement to guide update.

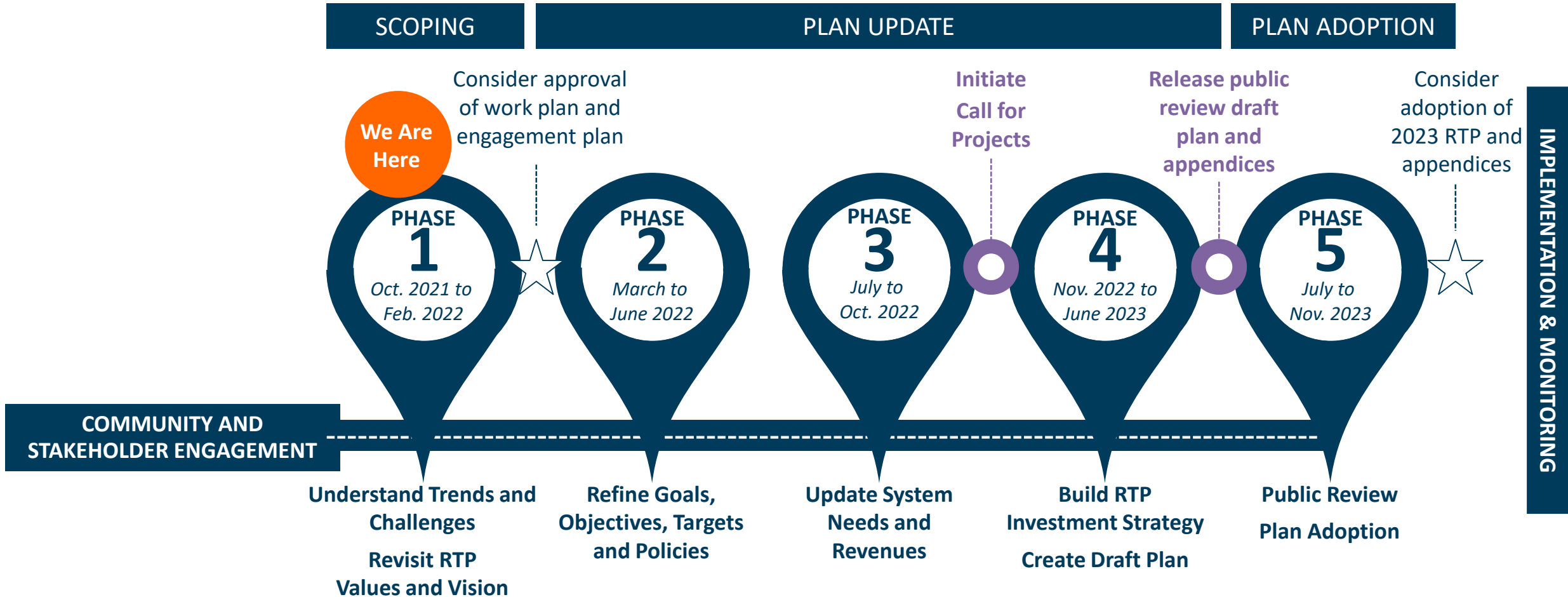
Date	Who
October 12	Metro Council (work session)
October 21	Joint Policy Advisory Committee on Transportation (JPACT)
November 3	East Multnomah County Transportation Committee TAC
November 4	Washington County Coordinating Committee TAC
November 10	Transportation Policy Alternatives Committee (TPAC)
November 10	Metro Policy Advisory Committee (MPAC)
November 17	Metro Technical Advisory Committee (MTAC)
November 17	Community Leaders Forum
November	Four language-specific focus groups for community members in coordination with update to Metro's Limited English Proficiency Plan
November 15	East Multnomah County Transportation Committee (policy)
November 15	Washington County Coordinating Committee (policy)
November 16	Clackamas County TAC
November 17	Clackamas County C-4 subcommittee (policy)
November 19	Tribal Summit on Climate Leadership and Urban Planning
November to early January	Stakeholder interviews (local, regional and state public officials, Portland area business and community leaders, and other identified stakeholders)
January-early Feb. 2022	<ul style="list-style-type: none"> <li>• Public online survey on priorities (~3 weeks)</li> <li>• TPAC and MTAC discussions on values, vision and priorities (Jan. 6 and Jan. 19)</li> <li>• MPAC discussion on values, vision and priorities (Jan. 26)</li> <li>• Consultation meetings with Federal and State Agencies and Tribes (Feb.)</li> <li>• Metro Council Work Session on values, vision and priorities (TBD)</li> <li>• JPACT Workshop on values, vision and priorities (TBD)</li> </ul>

#### February to March 2022

**Outcome:** Seek JPACT and Metro Council approval of the work plan and engagement plan.

Date	Who
February 15	Metro Council Work Session discussion on draft work plan and engagement plan
February 16	TPAC/MTAC workshop discussion on draft work plan and engagement plan
February 17	JPACT discussion on draft work plan and engagement plan Committee on Racial Equity (CORE) discussion on draft work plan and engagement plan
February 23	MPAC discussion on draft work plan and engagement plan
March 4	TPAC recommendation to JPACT
March 16	MTAC recommendation to MPAC
March 17	JPACT recommendation to Metro Council
March 23	MPAC recommendation to Metro Council
March 31	Metro Council considers action on MPAC and JPACT recommendations

# Proposed planning process for 2023 RTP Update



Metro Council decision on JPACT and MPAC recommendations



Key Milestone

IMPLEMENTATION & MONITORING



## 2023 REGIONAL TRANSPORTATION PLAN UPDATE OVERVIEW

Transportation shapes our communities and our everyday lives. Access to transit, biking and walking connections, and streets and highways where traffic flows allows us to reach our jobs, schools and families. It connects us to the goods and services we depend on and helps keep nature and recreation opportunities within reach. Investment in a transportation system to provide safe, healthy, accessible and reliable options for getting around is important for the region’s long-term prosperity and our quality of life.

As the federally-designated Metropolitan Planning Organization (MPO), Metro is responsible for leading and coordinating updates to the [Regional Transportation Plan](#) every five years to address the needs of our growing and changing region. The RTP uses an outcomes-based planning framework that is used to guide planning and investment in the region’s transportation system. Metro works closely with local jurisdictions, port districts, transit providers and state agencies in preparing the RTP. Metro adopted the most recent update of the RTP in December 2018.

During 2022 and 2023, Metro will engage the public and local, regional, and state partners to update the RTP through the year 2045. This document outlines the key elements of the RTP and anticipated timeline for developing the 2023 RTP.

### WHAT IS THE REGIONAL TRANSPORTATION PLAN?

The RTP is the greater Portland area’s long-range blueprint for guiding planning and investments in the region’s transportation system for all forms of travel – motor vehicle, transit, biking, and walking – and the movement of goods and freight. The plan establishes four overarching priorities – equity, safety, climate and congestion – and eleven goals and supporting objectives, performance targets and policies that together guide planning and investment decisions to meet those needs.

The plan identifies current and future regional transportation needs, investment priorities to meet those needs, and local, regional, state and federal transportation funds the region expects to have available to make those investments.

The plan contains:

- **a long-term vision** for the region’s transportation system and **four overarching priorities**;
- **eleven goals and supporting objectives and performance targets** that identify what outcomes the region wants to achieve and indicators to measure progress;
- **policies** that guide decisions and actions in pursuit of our desired outcomes;
- **a financial plan** that identifies how the region will pay for investments; and
- **an investment strategy** that includes major local, regional and state transportation investment priorities that help accomplish the vision and desired outcomes identified in the plan.

Figure 1. Elements of the Regional Transportation Plan





## WHAT IS THE ANTICIPATED TIMELINE FOR THE UPDATE?



### Getting Started (largely internal)

**June to Sept. 2021**

- Develop work plan and stakeholder engagement process for scoping phase.
- Identify what has changed since 2018 and should be considered during scoping and the plan update, including Metro Strategic Framework and Metro Racial Equity Framework.
- Identify (and develop) data and tools needed to support update.
- Initiate development of background policy briefs to inform update:
  - Emerging Transportation Trends, Safe and Healthy Urban Arterials, Climate Justice and Resilience, Equitable Finance, Regional Needs and Disparities, and others TBD.

**Milestone:** Metro staff initiate scoping phase.

### Scoping

**Oct. 2021 to Feb. 2022**

- Seek Council values, desired outcomes and topics to address.
- Engage local, regional, state and community partners to inform the overall scope of the update and values that will guide the development of the updated plan, including stakeholder interviews, community leaders forum, briefings to regional policy and technical advisory committees and county coordinating committees, and Consultation activities with tribes, resource agencies and others.

**Decision:** JPACT and the Metro Council consider approval of work plan and public engagement plan (by Resolution).

### Plan Update<sup>1</sup>

**Feb. 2022 to June 2023**

- **Policy updates:** complete by June 2022 to inform/guide project list updates.
- **Financial Plan updates:** complete by June 2022 to support project list updates
- **Project List/Investment Strategy updates:** Fall 2022-Spring 2023

**Milestone:** Public review draft 2023 RTP and appendices released for 45-day public comment period.

### Plan Adoption

**July to Nov. 2023**

- **~July 1 to Aug. 14, 2023:** 45-day public comment period with hearing(s), briefings to regional policy and technical advisory committees and county coordinating committees, and Consultation activities with tribes, resource agencies and others.
- **Sept.-Oct.:** MTAC and TPAC consider public comment and make recommendations to MPAC and JPACT.
- **Oct.-Nov.:** MPAC and JPACT consider public comment and make recommendations to the Metro Council.
- **Nov. 30:** Metro Council considers final action.

**Decision:** JPACT and the Metro Council consider adoption of the plan (by Ordinance).

<sup>1</sup> Engagement activities for this phase will be identified during the scoping phase.

Materials following this page were distributed at the meeting.





Metro



# Welcome to MPAC!

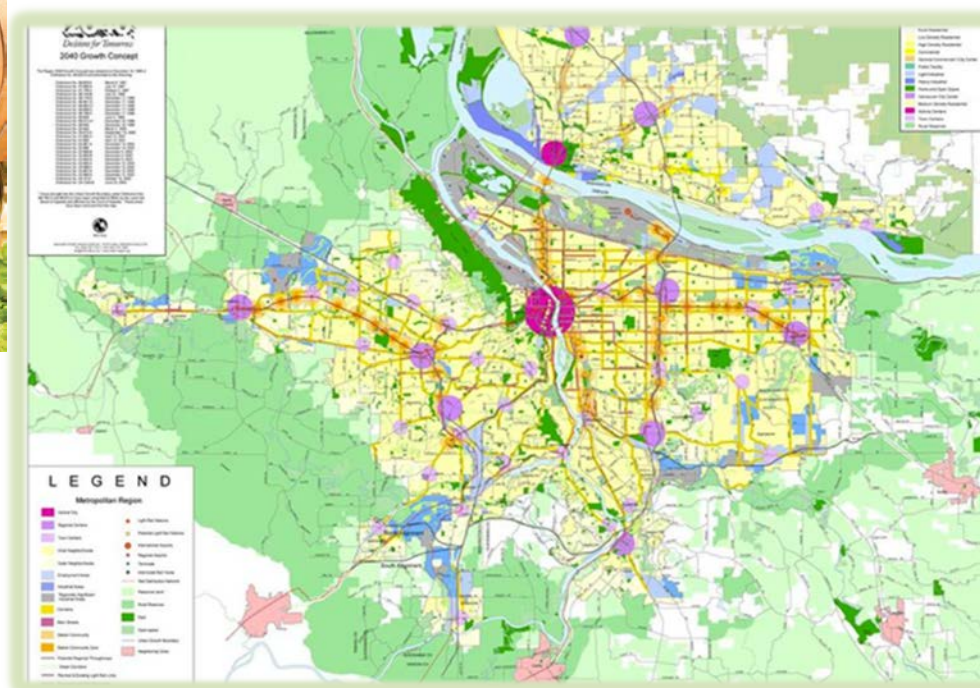
January 26, 2022



# Metro, Your Regional Government



What does Metro do?  
What is the 2040 Vision?



What makes Metro different?

# What is MPAC?

- Established by Metro Charter in 1992 to advise Metro Council on the Regional Framework Plan, other matters of metropolitan concern
- A regional body of cities, counties, special districts, school districts, and Tri-Met, as well as public members, public agencies, and Metro Council liaisons.

# MPAC By-Laws

- Membership & Appointments
  - 21 voting members representing cities, counties, special districts, school districts, Tri-Met, and the public
  - 6 non-voting members, representing public agencies, Clark County, and City of Vancouver
  - 3 non-voting Metro Council liaisons
  - Appointment process varies by type of position
- Conduct of Meetings & Quorum
  - Quorum = majority of voting and non-voting members/alternates
  - Action = majority of voting members/alternates present
- Officers & Duties
  - Rotating regional leadership

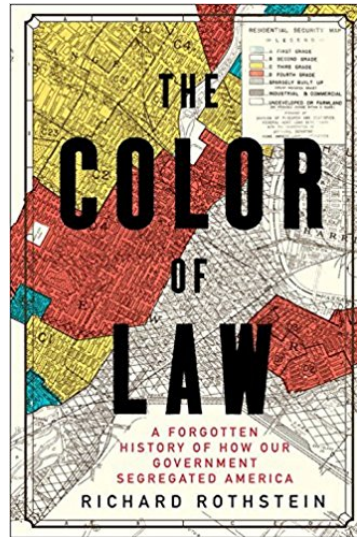
# Making Regional Connections

- Urban Growth Management
- Regional Transportation Planning
- Affordable Housing Development
- Supportive Housing Services
- Transit Oriented Development
- Brownfields Redevelopment
- Economic Development
- Emerging Trends
- Community Placemaking





# An Eye to the Future Informed by Our Past



# Planning, Development, and Research

## Urban Policy and Development

- Urban Growth Management
- 2040 Planning and Development Grants
- Economic Development and Economic Forecasting
- Transit Oriented Development/Redevelopment
- Community Placemaking
- RLIS, Data Resource Center

## Regional Transportation Planning

- RTP/Climate Smart
- Regional Congestion Pricing
- Modeling and Forecasting
- Emerging Transportation Trends
- Corridor Planning and Investment Areas
- MTIP/RFFA/TSMO/RTO/TSMO (JPACT)

## Regional Affordable Housing

- Affordable Housing Bond
- Supportive Housing Services
- Build Small Coalition
- Equitable Housing Framework



# Local Lessons and Best Practices



- What's working where you are?
- What can we learn and share?
- Expert Panels
- Community Voices





# Questions/Discussion

- Which MPAC topics most interest you or the jurisdiction you represent?
- Are there other topics you think MPAC should consider or discuss this year?
- What questions do you have for us?





# I-205 Toll Project: Regional Transportation Plan (RTP) Amendment

MPAC

## Presenters:

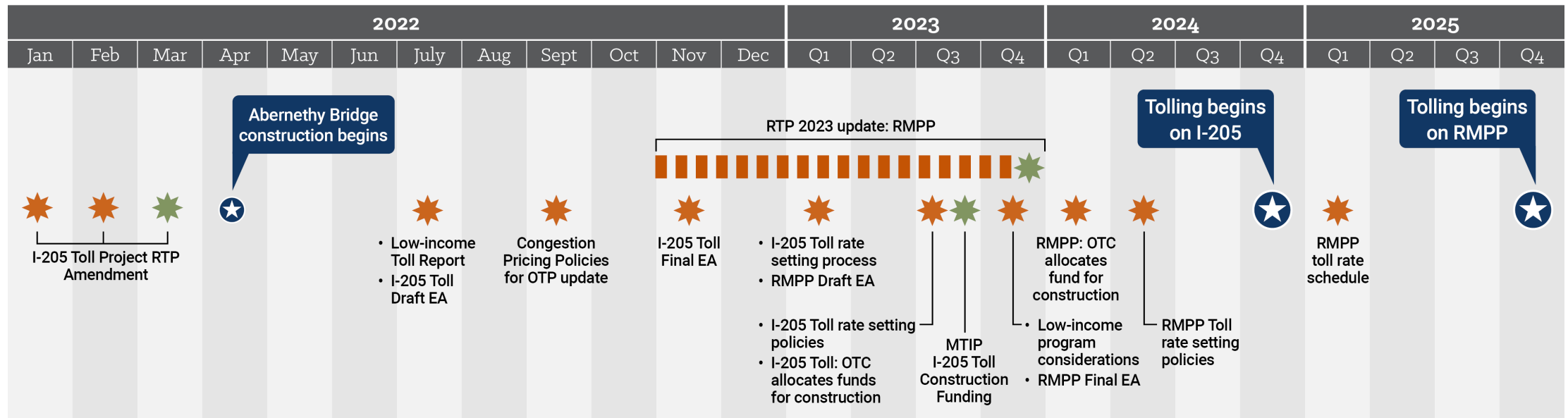
**Mandy Putney** (she/her)



**Della Mosier** (she/her)

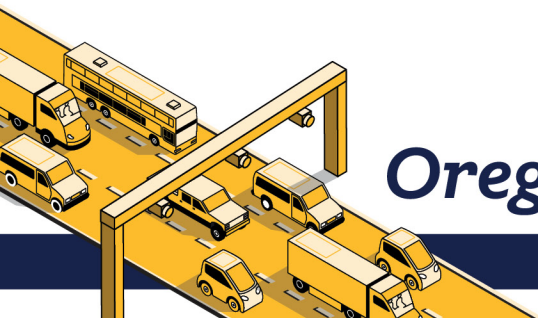
January 26, 2022

# This is one of many opportunities to comment on the I-205 Toll Project.

## Metro Engagement Opportunities



LEGEND  Engagement milestone with Metro  Metro formal action



# Oregon Toll Program



# ODOT Commitments – 205 Toll Project

- Incorporate Equity Framework developed by Equity and Mobility Advisory Committee
- Determine multimodal mitigation projects and timeline in cooperation with local jurisdictions and transit
- Develop and implement diversion monitoring program by end of 2024 and before I-205 Tolls are collected
- Continue to share analysis and information as it is updated
- Engage partners as tolling program policies are developed, including
  - Income based toll rates
  - Oregon Highway Plan/Oregon Transportation Plan updates
  - Ongoing updates on toll rate setting process, including other toll discounts
- Collaborate with transit agencies and local jurisdictions to identify transit and multimodal solutions
- Continue to develop a project that supports climate change goals through emission reductions



***Oregon Toll Program***



# I-205 Toll Project RTP Amendment

## Background

- I-205 Improvements Project is already in the 2018 RTP, for preliminary engineering and construction phases, and is assumed in regional land use and transportation plans
- 2018 RTP project description states source of construction funds are unknown
- HB 3055 (2021 Legislative Session) creates financial link between I-205 Improvements and tolling
- Metro staff has recommended approval for this amendment based on a review of consistency with RTP policy

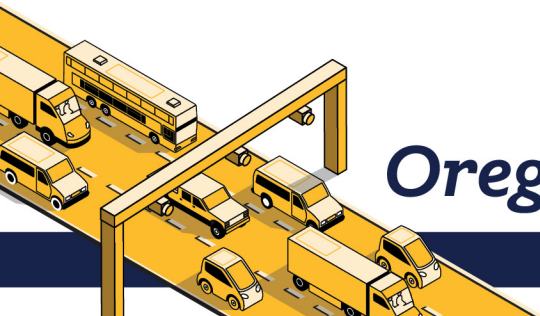


***Oregon Toll Program***

# I-205 Toll Project RTP Amendment

## What is in the proposed amendment?

- Adds I-205 Toll Project to the fiscally constrained list (PE phase only)
- Connects construction financing for Phase 1A of I-205 Improvements Project
- Clarifies purpose – to manage congestion and raise revenue
- Describes analysis to be completed under NEPA process
- Next step: describe partner coordination to identify mitigation projects (transit/multimodal investments) and incorporate equity framework



***Oregon Toll Program***

# What does this amendment fund?

- Continued planning for tolling implementation in Oregon
- Inclusive, equitable community engagement
- Further analysis on diversion and potential mitigation for impacts
- Development of potential multimodal strategies
- Development of low-income toll rate strategies
- Completion of Environmental Assessment with partner agency and public input
- Preliminary design of the tolling gantries for I-205
- Traffic and revenue study to understand funding potential and schedule for construction of other phases of I-205 improvements



***Oregon Toll Program***

# What happens if we delay the I-205 Toll Project environmental analysis?

- Inability to finalize traffic analysis, develop mitigation commitments, and answer outstanding questions about benefits and impacts
- Inability to reduce congestion, or improve reliability and safety because I-205 Improvements Project will not be implemented
- I-205 Improvement costs increase, likely resulting in a higher toll



***Oregon Toll Program***



# What's next?

- Coordinating with people who are most impacted, the Equity and Mobility Advisory Committee, and transit service and transportation option providers to **identify mitigation measures to offset potential impacts**
- Mitigation measures and the full analysis is published for public comments as a **draft Environmental Assessment in June-July 2022**
- Income based toll setting draft report available for review **summer 2022**



*Oregon Toll Program*

# Tolling Timeline

- **May**  
Equity framework
- **November**  
EMAC foundational statements, informs EMAC recommendations

2021

2022

- **January**  
I-205: Begin mitigation discussion
- **June**  
I-205 Toll Project publish EA
- **July**  
EMAC recommendations
- **September**  
Income-based toll rates report (HB 3055) and toll/congestion pricing policy options
- **Q4**  
RMPP begins NEPA
- **December**  
Adoption of toll operation rules
- **December**  
I-205 Toll Project publish Environmental decision document

2023

- **January**  
Oregon Transportation Plan: updated congestion pricing/toll policies
- **Q3**  
RMPP publish NEPA document
- **July**  
RMPP: EMAC recommendations
- **December**  
Adoption of toll operation rules

2024

- **February**  
I-205: EMAC recommendations on toll rates and revenue distribution
- **Q3**  
RMPP issue final NEPA document and findings
- **Q4**  
I-205: OTC sets toll rates
- **Q4**  
RMPP: USDOT decision on toll agreement

Toll Opening (I-205)

2025

- **May**  
RMPP: EMAC recommendations on toll rates and revenue distribution
- **Q4**  
RMPP: OTC sets toll rates

Toll Opening (RMPP)

## Work Stream

- Policy and Operations
- I-205
- Regional Mobility Pricing Project (RMPP)

# Please contact us with your questions

**Mandy Putney, Urban Mobility Office Director of Strategic Initiatives**

Mandy.Putney@odot.Oregon.gov  
503.720.4843

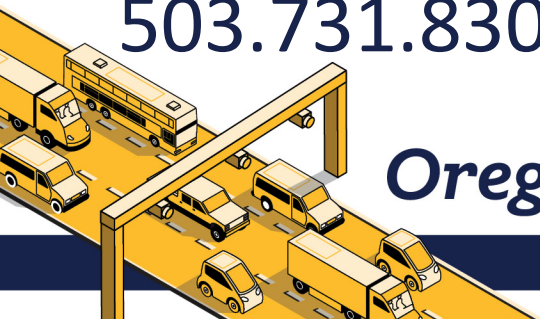


**Della Mosier, ODOT Urban Mobility Office Deputy Director**

Della.D.Mosier@odot.Oregon.gov  
503.731.8309



*Oregon Toll Program*





Metro

# I-205 Toll Project (PE Phase) Amendment Process

Presentation to MPAC

Margi Bradway, Deputy Director

January 26, 2022

# Today's purpose

Review RTP amendment process

Discuss the RTP amendment and MTAC feedback

Prepare for consideration of RTP amendment in February

**NO ACTION WILL BE TAKEN  
TONIGHT**

## I-205 Toll Project

RTP Amendment Public Comment Report

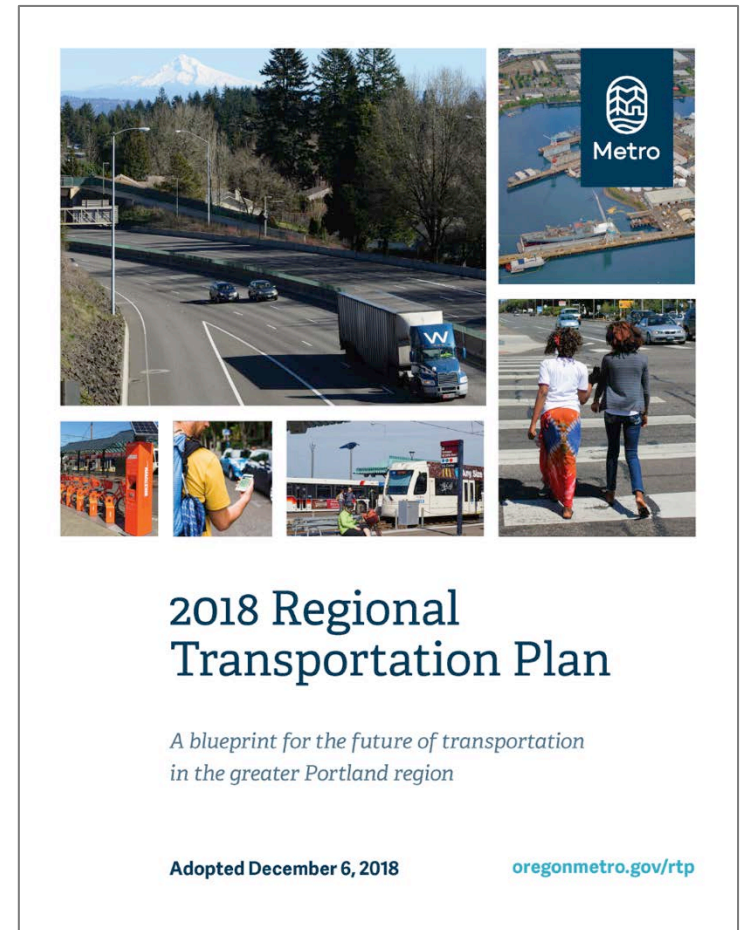
DRAFT  
November 23, 2021



# What is the Regional Transportation Plan (RTP)?

## 20+ year transportation plan

- Blueprint to guide planning and investment in the region's transportation system
- Includes policies, strategies and projects
- Coordinates local, regional and state investments
- Establishes priorities for state and federal funding
- Updated every five years





# What is the Metropolitan Transportation Improvement Program (MTIP)?

- Detailed list of regionally significant projects & programs
- Existing 2021-2024 MTIP
- ***Projects must be in the RTP to be listed in the MTIP***



# What is the amendment process?

## RTP AMENDMENT

Sponsor submits request and information for Metro review

45-day public comment period

MPAC recommendation to Council

JPACT/Council approval by Ordinance

Submit to DLCD; appeal period

## MTIP AMENDMENT

Sponsor submits request and information for Metro review

30-day public comment period

JPACT/Council approval by Resolution



# Upcoming I-205 Toll Project amendments schedule – Potential Actions

When	Who	What
Feb. 4*	TPAC	Discussion and consider action on RTP amendment Discussion and consider action on MTIP amendment
Feb. 17*	JPACT	Discussion and consider action on RTP amendment Discussion and consider action on MTIP amendment
Feb. 23*	MPAC	Discussion and consider action on RTP amendment
March 3*	Metro Council	Discussion or consider action on RTP amendment Discussion or consider action on MTIP amendment

\* Actions are shown as proposed for discussion and consideration with actions at the discretion of each body to approve, deny or defer

# 1/19/22 MTAC Discussion

- Metro staff has recommended approval for this amendment based on a review of consistency with RTP policy
- MTAC has reviewed the proposal and due to calendar constraints was not able to make a formal recommendation to MPAC
- In lieu of a formal recommendation, MTAC has identified topics for MPAC to consider

# 1/19/22 MTAC Discussion Summary

- Future opportunity for local input and ability to influence the project
- Importance of “getting this right” as the region’s first effort to implement congestion pricing
- Understanding the broader significance of tolling as a new revenue source in the region
- Risk of the larger RMPP project not moving forward to complement this project
- Data on the performance and implications of the project is just beginning to be available
- More clarity will be needed on how diversion to local streets will be addressed and monitored
- Important to get I-205 Improvements Project completed

# Proposed I-205 Toll Project (PE Phase) amendment

Questions about the  
RTP amendment process?

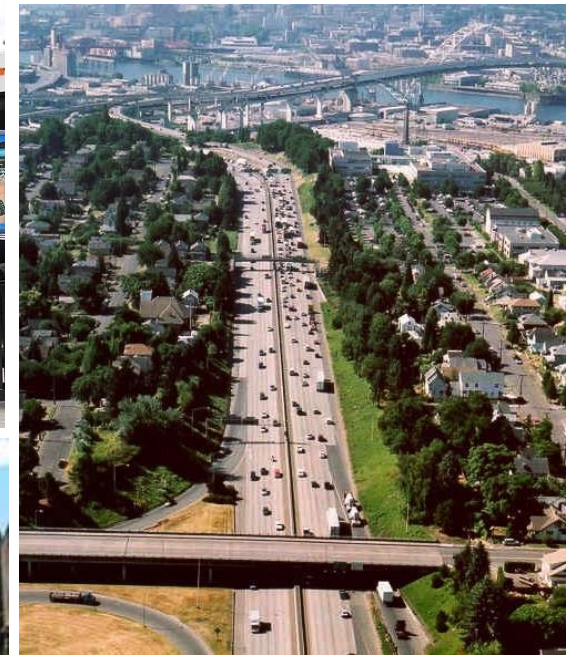
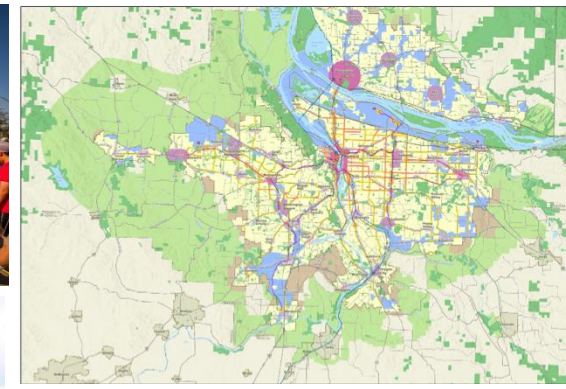
# 2023 Regional Transportation Plan update

MPAC Briefing  
January 26, 2022

Kim Ellis, RTP Project Manager



Metro



# Today's purpose

**Provide update on scoping engagement and next steps**

**Hear from you on:**


1. 2018 RTP Vision statement
2. 2018 RTP policy priorities
3. Other feedback?



# What is the Regional Transportation Plan? (RTP)?

## 20+ year transportation plan

- Blueprint to guide investments in the region's transportation system
- Includes policies and projects
- Sets the stage for what communities will look like in the future
- Coordinates local, regional, and state investments
- Establishes priorities for federal and state funding



**2018 Regional Transportation Plan**

*A blueprint for the future of transportation in the greater Portland region*

Adopted December 6, 2018 [oregonmetro.gov/rtp](http://oregonmetro.gov/rtp)



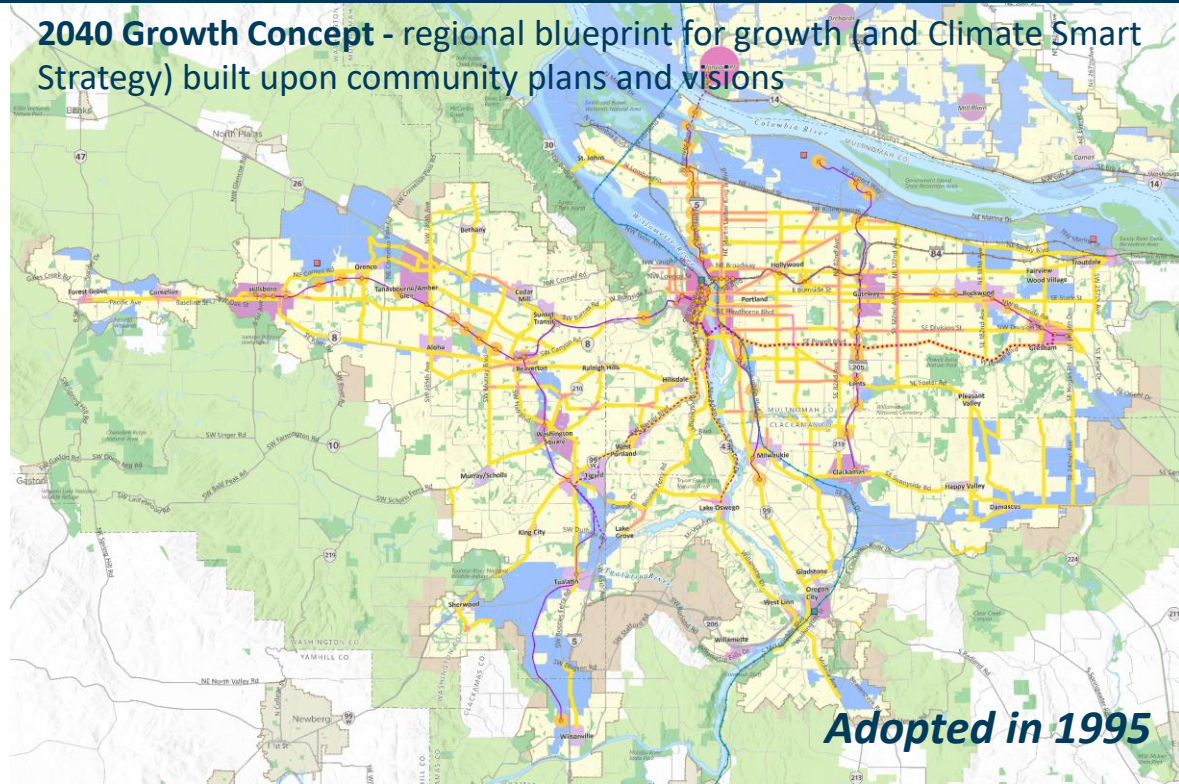
# 2018 Regional Transportation Plan Vision Statement

*"In 2040, everyone in the Portland metropolitan region will share in a prosperous, equitable economy and exceptional quality of life sustained by a safe, reliable, healthy and affordable transportation system with travel options."*

**Does the RTP vision  
still make sense?**

**Anything missing?**

**2040 Growth Concept** - regional blueprint for growth (and Climate Smart Strategy) built upon community plans and visions



# 2018 Regional Transportation Plan Goals

## WHAT WE WANT TO ACHIEVE

Vibrant communities

Shared prosperity

Transportation choices

Reliability and efficiency

Safety and security

Healthy environment

Healthy people

Climate leadership

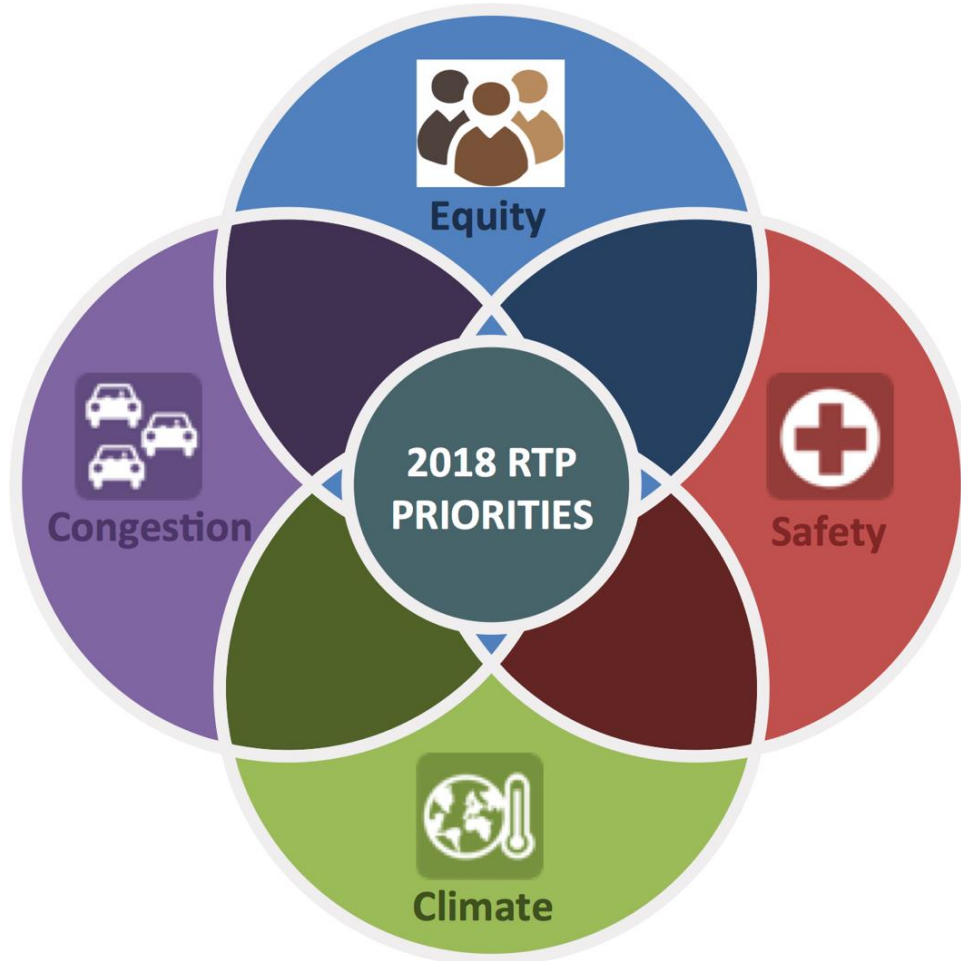
## HOW WE GET THERE

Equitable transportation

Fiscal stewardship

Transparency and accountability

# 2018 Regional Transportation Plan Policy Priorities

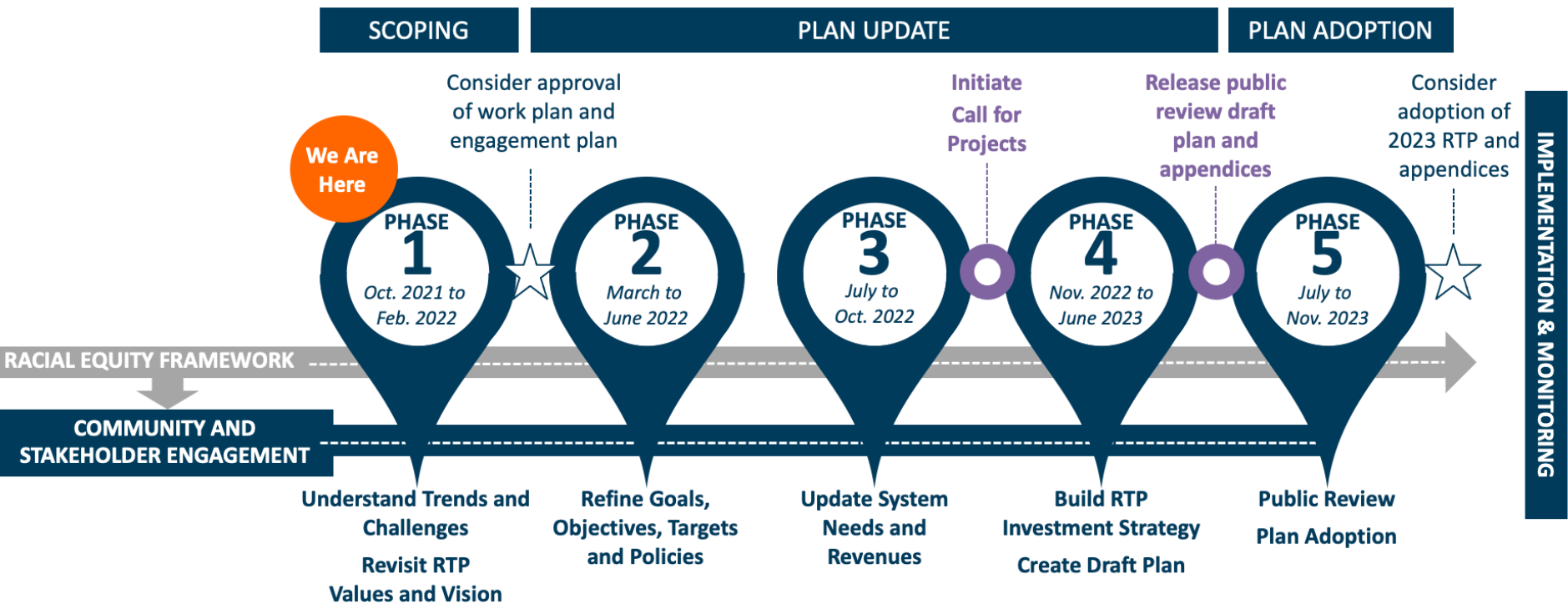


**Do these still make sense?**

**Anything missing?**

**What's most important for this update to address?**

# Proposed process for 2023 RTP Update



 Metro Council decision on JPACT and MPAC recommendations  
 Key Milestone

# Engaging partners and the public

- Briefings and presentations
- Language-specific focus groups
- Community Leaders Forum
- Tribal Summit on Climate Leadership
- Stakeholder interviews
- On-line survey (*coming soon*)
- Consultation meetings (*Feb/Mar*)



# Finalizing the work plan and engagement plan

- **January and February** Metro Council, regional advisory committees discuss values, priorities and desired outcomes, on-line public survey, consultation with Tribes and federal and state agencies
- **February and March** Metro Council and regional advisory committees consider stakeholder input and discuss draft work plan and engagement strategy
- **March 4 and 16** TPAC and MTAC recommendations on work plan and engagement plan
- **March 17** JPACT considers approval of work plan and engagement plan
- **March 23** MPAC recommendation to Metro Council on work plan and engagement plan
- **March 31** Metro Council considers approval of work plan and engagement plan



# Discussion and feedback

1. Do you have feedback on the RTP vision statement? Anything missing?
2. What policy outcomes are most important for this update to address? Anything missing from the four priorities?
3. Other feedback for the work plan and engagement plan?



# Learn more about the **Regional Transportation Plan** at:



**Metro**

**Kim Ellis, AICP**

RTP Project Manager

[kim.ellis@oregonmetro.gov](mailto:kim.ellis@oregonmetro.gov)

[oregonmetro.gov/rtp](https://oregonmetro.gov/rtp)

# What We Heard From Council

- **Focus on people and values**
- **Advance** Metro's commitment to **racial justice, climate leadership and resilient communities**
- **Improve understanding** of regional transportation **needs and disparities and transportation funding**
- Use **storytelling and inclusive engagement** strategies **combined with quantitative data**
- **Update process for updating and prioritizing the project list**

Lead with racial equity.

Prioritize equity, climate, safety and mobility outcomes while advancing other goals and outcomes.

Better address safety and equity issues on region's urban arterials.

Accelerate implementation of the Climate Smart Strategy.

Bring to life the experiences and needs of people living and working in the region.

Identify underserved communities and barriers to meeting daily needs.

Better manage and operate the existing transportation system.

# What We Heard From JPACT members

- Provide space for more **robust funding discussions**
- **Think differently about how to fund transportation to support climate and equity outcomes**
- Define a **path for funding transit, bike and pedestrian connections**
- Recognize **different areas in the region have different needs and priorities**
- **Connect analysis to policy outcomes and investment priorities**
- Investment **priorities must be informed by community** members

This is last RTP to meaningfully address climate issue.

Would like to see the region make walking, biking and transit our top priority in this RTP.

RTP analysis should highlight the benefits and tradeoffs of policies and investments in different communities.

Funding sources and investment priorities need to be connected with our values.

It is important for this process to include lots of community engagement and engagement with elected leaders to create a shared vision for equity and climate – we are all in really different places on what this means for each community.

# What We Heard From MPAC members

- Provide space for more **robust policy discussions** on climate, congestion pricing and transit
- **Improve safety in underserved and most vulnerable populations**
- Prioritize how to make it easier to **bike, walk and use transit**
- Recognize **different areas in the region have different needs and priorities**
- Leverage and **build on equity work already happening** in communities
- **Opportunity to position the region** for federal funding

Center this RTP on equity and climate; with those in the center safety and congestion will be addressed .

Would like to see the region make walking, biking and transit our top priority in this RTP.

Let's dream big and be ambitious.

Funding sources and investment priorities need to be connected with our values.

Engage city councils and other electeds in the process.

# What we've heard from community:

## Key themes

- **Focus on people.** Address racial, social and economic disparities and disinvestment and decisions that have harmed communities
- **Invest in communities** underserved by the current transportation system while **addressing displacement**
- **Address the impacts of transportation on climate change and air and water quality**
- **Improve safety, security and health outcomes and access for communities**



# What we've heard from community:

## Increase access to:

- A **well-connected**, integrated and seamless transportation system with a **variety of travel options**
- Jobs, education, and other **community destinations**
- **Quality transit service**, including fast, frequent and reliable transit service for all (including at off-peak travel times)
- **Affordable transportation options**, especially more affordable transit that connects people to the places and things they need to thrive.
- **Accessible, reliable and convenient** transportation options
- **Universally-designed** transportation infrastructure and services that serves everyone, including people with disabilities and a growing aging population.

# What we've heard from community: Continue to improve processes

- Invest in the **civic and community engagement capacity** of community-based organizations serving Black, Indigenous and people of color
- Provide clarity/**transparency** around decision making
- **Work with community** to identify/prioritize metrics related to **racial equity outcomes**.
- Metro and its jurisdictional partners allow enough time to conduct meaningful engagement to allow for **more inclusive engagement and responsiveness to engagement outcomes**.