

MINUTES OF THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

Special Meeting
January 16, 1986

Councilors Present: Councilors DeJardin, Gardner, Hansen,
Kirkpatrick, Kafoury, Kelley, Oleson,
Van Bergen and Waker

Councilors Absent: Councilors Cooper and Myers

Also Present: Rick Gustafson, Executive Officer

Staff Present: Don Carlson, Eleanore Baxendale, Doug
Drennen, Randi Wexler, Norm Wietting,
Dennis Mulvihill, Buff Winn, Vickie Rocker,
Phillip Fell, Peg Henwood, Chet Gregg and
Ray Barker

Presiding Officer Waker called the special meeting to order at 6:05 p.m. for the purpose of considering Resolution No. 86-619 entitled: "For the Purpose of Selecting a Site for the Washington County Transfer & Recycling (WTRC) and Authorizing the Executive Officer to Enter into Negotiations to Acquire the Site."

The Presiding Officer noted Councilor Cooper was out of town and could not attend the meeting.

Randi Wexler introduced staff involved in the WTRC site selection process and presented staff's report on the Resolution. She explained since August 1984 staff and the WTRC Advisory Group had evaluated 79 sites based on criteria of development and transportation issues, proximity to the center of waste and compatibility with adjacent land uses. She then introduced members of the WTRC Advisory Group and thanked them for their commitment and diligent work on the project. Ms. Wexler stated the Advisory Group's recommendation for preferred sites for the transfer facility were ranked as follows in priority order: 1) Champion Building at Western Avenue & Allen Boulevard in Beaverton; 2) 160th and T.V. Highway in Beaverton; and 3) Cornelius Pass Road and Sunset Highway site. She then showed a series of slides which illustrated features of each of the three sites recommended by the Group.

At Ms. Wexler's request, Bud Furber, traffic consultant, presented an overview of a traffic study performed on the potential sites. He explained the traffic studies examined whether traffic in surrounding areas would be significantly impacted and whether the proposed sites were appropriate based on projected traffic impacts. It was

estimated vehicles would make approximately 590 round trips to and from the facility on an average weekday period. Daily numbers of trips were estimated according to garbage collection rates, he said.

Mr. Furber reported traffic volumes had been measured during peak-hours (20 vehicles during 7:00 a.m. to 8:00 a.m., 30 vehicles during noon to 1:00 p.m., and 90 vehicles during 4:30 p.m. to 5:30 p.m.). He noted peak volumes at the transfer station would not coincide with peak demands on the transportation system. Mr. Furber then presented a comparative summary of different industries in the area and the traffic they generated during the evening peak traffic period compared to the proposed transfer station:

<u>Land Use</u>	<u>Total Vehicles</u>
WTRC	30
Hi Tech Office	45
General Office	145
Light Industry	45
Champion Operation	30

Mr. Furber concluded the presense of a transfer station would result in no significant traffic impact to transportation systems surrounding the sites. He rated the Cornelius Pass Road site slightly better from a traffic standpoint because of its close proximity to the Sunset Highway. This, he said, would tend to minimize the concentration of long-haul garbage vehicles through business and residential areas.

In response to Presiding Officer Waker's question, Mr. Furber explained traffic estimates were based on a garbage collection rate of 900 tons per day. Current collection was at a rate of 700 tons per day, he said, and it was not certain at what date collection levels would reach the 900 ton mark.

Councilor Hansen asked if the traffic consultants had measured traffic volumes during the 2:30 p.m. to 4:30 p.m. period. Mr. Furber said those volumes had not been measured, but measurements could be performed at staff's request. Councilor Hansen said he was concerned that the afternoon rush hour period in Washington County could start early. Mr. Furber said he had noted garbage truck traffic using the CTRC facility fell off sharply after 2:00 p.m.

Ms. Wexler reported that in addition to the evaluation criteria process applied by the WTRC Advisory Group, staff compared the three sites with each other according to the following criteria: proximity of center of waste, service by a principal highway, development

Metro Council
January 16, 1986
Page 3

constraints and design flexibility, land use issues, and acquisition of land. She noted these qualitative ratings were formed through judgment and technical information. She then reviewed the "Decision Matrix" in the staff report which compared the three sites according to the above criteria. Ms. Wexler noted the city of Beaverton's recent decision to look at changing the land use process for transfer stations on Light Industrial and Industrial Park zones from a Permitted Use to a Conditional Use process was not reflected in the Decision Matrix. In response to Presiding Officer Waker's question, Ms. Wexler said it was possible a site's rating could change if the city of Beaverton decided to revise their land use permit process.

In conclusion, staff preferred the Champion site at Western Avenue and Allen Boulevard for a transfer station facility for the following reasons: 1) it was closest to the projected center of waste; 2) transportation access was rated "good" because of access to Highway 217 and the Beaverton/Hillsdale Highway; 3) the site had good development flexibility; and 4) zoning was, to date, compatible with the intended use.

Presiding Officer Waker requested each Councilor state his or her preferred site. If a preferred site was not the Western Avenue site, he requested Councilors explain why they preferred another site. This, he said, would assist staff in developing appropriate findings to support the Council's conclusions.

Councilor Kelley said from the beginning of the process she had been concerned about the numbers of people that would be negatively impacted if each site were selected. She preferred the Cornelius Pass site because of superior transportation access and less negative impact to neighbors. She said her second and third choices would be Western Avenue and 160th/T.V. Highway respectively.

Councilor Kafoury reported she had visited all three sites, had read all the correspondence from concerned citizens, and after careful consideration had determined her site preferences were Cornelius Pass Road, Western Avenue and 160th/T.V. Highway in that order. She said that after visiting the sites and examining adjacent land uses, she was amazed at the level of hysteria of Royal Woodlands residents and Sunset Corridor business owners. The Cornelius Pass site was compatible with existing land uses and presented the best transportation access which would help control litter and manage traffic, she said.

Councilor DeJardin explained after several visits to the sites, he preferred the Cornelius Pass Road site because of superior transportation access and no pending land use issues. He said the

Metro Council
January 16, 1986
Page 4

Western Avenue site would be another good choice if not for uncertain land use issues.

Councilor Kirkpatrick reported either the Western Avenue or Cornelius Pass Road sites would serve well for a transfer station. In response to her question, Doug Drennen explained the differences in development costs for both sites were not significant. The Councilor then stated she preferred the Cornelius Pass site because that land posed fewer development constraints.

Councilor Van Bergen asked when the city of Beaverton would make a final land use decision about the Western Avenue site. Eleanore Baxendale said the hearing process before the Beaverton Planning Commission and the enactment of an emergency ordinance by the City Council would probably result in a final action by the first part of April at the earliest. Councilor Van Bergen explained under those circumstances, he would disregard the pending action and would state his preference for the Western Avenue site. The site, he said, was best located to serve the community. The Cornelius Pass site would be his second choice, he said.

Councilor Oleson noted the first consideration in making a selection should be the well-being of the solid waste system. The site, he said, should be west of the city of Beaverton and south of Sunset Highway. He preferred the 160th/T.V. Highway site because it was the most acceptable to the public, was less than one mile from the center of waste, and was in the middle of the service area. The Councilor then stated he was disappointed in the lack of constructive involvement by the city of Beaverton. He said the City had the obligation to provide options to the Metro Council and that had not occurred.

Presiding Officer Waker explained he also favored the 160th/T.V. Highway site for the reasons stated by Councilor Oleson. He said he was not convinced traffic volumes were an issue for any of the three sites. The 160th/T.V. Highway site, however, would cause fewer changes to traffic patterns for people currently disposing at the Hillsboro limited purpose landfill, he said.

The Presiding Officer then read into the record a letter from Executive Officer Rick Gustafson from Councilor Cooper who was absent from the meeting. The letter stated: "Dear Rick, This past weekend I personally inspected each of the three proposed sites for the garbage transfer station. In order, I would recommend the Sunset/Cornelius Pass site as the best option. Second, I would recommend the Champion Building site. The last option is a distant third. Please enter my vote on Thursday. Very truly yours, Larry L. Cooper." (NOTE: because Councilor Cooper was not present at the meeting, he was not eligible to vote.)

Councilor Hansen said he was leaning towards the Cornelius Pass/Sunset Highway site based on traffic consideration. He explained because his job had required him to drive extensively in the Washington County area, he was very sensitive to any impacts on traffic.

Councilor Gardner noted the decision process had been a difficult one for him and for many other Councilors. Many factors had to be weighted, he said, and no one site was clearly superior. The most important factor was the best good for the solid waste disposal and collection system, he said, and he therefore preferred the Western Avenue site. He explained the publically maligned term "centroid of waste" was a very critical factor and translated into a way of measuring convenience. He was also not convinced traffic impacts would be that great for any of the three sites. The Councilor explained the Cornelius Pass site would be his close second choice, and the 160th/T.V. Highway site was not suitable due to its distant location from the center of waste generation and the resulting inconvenience of that site to its users.

The Presiding Officer noted that of the nine Councilors in attendance, five preferred the Cornelius Pass Road/Sunset Highway site, two preferred the Western Avenue site, and two indicated the 160th/T.V Highway site as their first choice. Councilor Cooper, who was absent, had also indicated a preference for the Cornelius Pass Road site. He then announced there was no majority support for Resolution No. 86-615.

Motion: Councilor Gardner moved to select the area of Cornelius Pass Road/Sunset Highway as the preferred site for the Washington Transfer & Recycling Center and that staff bring back a resolution with appropriate findings stating this preference at the earliest convenience.

Vote: A vote on the motion resulted in:

Ayes: Councilors DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley and Van Bergen

Nays: Councilors Oleson and Waker

Absent: Councilors Cooper and Myers

The motion carried.

Councilor DeJardin commended the WTRC Advisory Group on performing what he said was an excellent example of public service to the

Metro Council
January 16, 1986
Page 6

region. Councilor Waker added that westside citizens had conducted themselves well on the issue which was appreciated by the Council. Councilor Kafoury said staff deserved an enormous amount of support and appreciation for their fine work on the project.

There being no further business, Presiding Officer Waker adjourned the meeting at 7:05 p.m.

Respectfully submitted,



A. Marie Nelson
Clerk of the Council

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