

MINUTES OF THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

May 7, 1992

Council Chamber

Councilors Present: Presiding Officer Jim Gardner, Deputy
Presiding Officer Judy Wyers, Larry
Bauer, Roger Buchanan, Tanya Collier,
Richard Devlin, Ed Gronke, Sandi Hansen,
Ruth McFarland, Susan McLain, George Van
Bergen and Ed Washington

Councilors Absent: None

Also Present: Executive Officer Rena Cusma

Presiding Officer Gardner called the special meeting to order at
5:35 p.m.

1. INTRODUCTIONS

None.

2. CITIZEN COMMUNICATIONS TO THE COUNCIL ON NON-AGENDA ITEMS

None.

3. EXECUTIVE OFFICER COMMUNICATIONS

None.

4. CONSENT AGENDA

4.1 Minutes of February 27, March 12, and March 26, 1992

Motion: Councilor Devlin moved, seconded by Councilor
Wyers, for adoption of the Consent Agenda.

Vote: Councilors Bauer, Buchanan, Collier, Devlin,
Gronke, Hansen, McFarland, McLain, Van Bergen,
Washington, Wyers and Gardner voted aye. The vote
was unanimous and the Consent Agenda was adopted.

5. ORDINANCES, FIRST READINGS

5.1 Ordinance No. 92-455, For the Purpose of Amending Metro
Chapter Code 5.02, Disposal Charges and User Fees at Metro
Facilities

The Clerk read the ordinance for a first time by title only.

Presiding Officer Gardner announced Ordinance No. 92-455 had been referred to the Solid Waste Committee for consideration at a special meeting on Wednesday, May 13, 1992, at 5:30 p.m.

6. NON-REFERRED RESOLUTIONS

6.1 Resolution No. 92-1586, For the Purpose of Approving the FY 1992-93 Budget and Transmitting the Approved Budget to the Tax Supervising and Conservation Commission

Motion to Suspend the Rules: Councilor Collier moved, seconded by Councilor Devlin, to suspend the Council's rules requiring resolutions be referred by Committee so that the Council as a whole could consider Resolution No. 92-1586.

Vote on Motion to Suspend: Councilors Bauer, Buchanan, Collier, Devlin, Gronke, Hansen, McFarland, McLain, Van Bergen, Washington, Wyers and Gardner voted aye. The vote was unanimous and the motion passed.

Main Motion: Councilor Van Bergen moved, seconded by Councilor Hansen, to adopt Resolution No. 92-1586.

Councilor Van Bergen gave the Budget Committee's report and recommendations ("Budget Committee Report and Recommendations on the FY 1992-93 Proposed Budget" memorandum, dated May 1, 1992). He said the FY 1992-93 Budget would decrease overall by \$2.165 million. He said that was the first time he had seen such a budget reduction since his tenure on the Budget Committee. He said that decrease was coupled with an increase of 7.5 Full Time Employees (FTE). He said 8 of the 18 budget funds would be reduced, 8 would be increased, and 2 would remain at the same allocations. He said the Budget Committee met 12 times during the Budget process. He said substantive committee participation in the budget process was much improved compared to participation in previous years. He said the Committee's recommendations focussed and tightened the budget and that meant Metro would be more prudent about expenditures.

Councilor Hansen gave the Budget Committee's recommendations on the Zoo and Metropolitan Exposition-Recreation Commission (MERC) budgets. She said the Zoo's budget had not substantially changed and that Zoo fees would not increase. She said the Budget Committee continued merging MERC's and Metro's accounting systems and FTEs as recommended in the Centralization/Decentralization Study by Benson & McLaughlin dated December 1990 and discussed other decreases in MERC operations. She discussed reductions in transfers to support funds for the Oregon Convention Center and

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said those reductions would be put into the Unappropriated Balance fund. She discussed conflict between Portland/Oregon Visitors Association (P/OVA) and MERC based on P/OVA's requested budget increases and discussed other regional recreational facility funding details.

Councilor Wyers gave the Budget Committee's recommendations on the Solid Waste Department budget. She said Solid Waste Revenue Fund revenues and expenditures had declined from \$115 million to approximately \$90 million which led to Metro's overall budget reduction. She said the Budget Committee eliminated a \$12.25 million loan from the Building Management Fund to the Sears Building and noted some account balances such as St. Johns Landfill had dropped because those funds were being spent for closure costs. She said there were 89.7 FTEs in the Solid Waste Department. She said 4 Planning positions were added after the Planning & Development Department dissolved and noted 4 Education FTEs were transferred from the Public Affairs Department for accounting purposes only. She said the Budget Committee recommended reducing the Solid Waste budget by \$550,000. She said \$250,000 of that was a cut from funds for a de-watering station at Metro Central Station; a reduced contribution by \$75,000 to the environmental impairment liability insurance fund; and discussed various Solid Waste Department program allocations related to the 1% for Recycling and SOLV-IT programs. She said the Committee decided not to fund a mobile household hazardous waste vehicle this fiscal year and explained cuts to various contracts.

Councilor Devlin explained the Planning Fund, Smith & Bybee Lakes Trust Fund and the Greenspaces Fund. He discussed the fiscal impacts of merging the Planning & Development Departments into the Transportation and Solid Waste Departments.

Councilor Van Bergen explained the Central Service and General Service Budgets.

Councilor Van Bergen said Metro would not place a ballot measure on the November ballot for the End of the Oregon Trail project. He said that was not because the Council considered the project unimportant, but because such a project was not feasible this year in light of Metro's other fiscal responsibilities.

Councilor Van Bergen said the Budget Committee's and Metro staff's work was excellent throughout the entire process.

Presiding Officer Gardner thanked Councilors Van Bergen, Hansen, Wyers and Devlin. He believed this year's budget process was the best ever.

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The Council as a whole discussed the Budget Committee's recommendations.

Executive Officer Cusma referred to her May 6, 1992 memorandum "FY 1992-93 Proposed Budget -- Budget Committee Recommendations." She asked the Council to restore \$7,500 of the \$9,500 recommended reduction for Citispeak surveys to the Office of Government Relations Budget and the staff position cut from the Regional Facilities Department in the amount of \$63,041. She supported the Budget Committee's work and was prepared to accept changes made during the process, but said her requests represented needed program work.

Presiding Officer Gardner opened a public hearing.

Burton Weast, Western Advocates, explained the Citispeak Program was performed throughout the State of Oregon to get the public's opinions and ideas about issues that would affect the future of Metro. He said the surveys would assist in future Legislative sessions and other important issues. He said the program was different from a standard poll and designed to solicit varied opinions from the public.

The Council discussed the Citispeak surveys with Mr. Weast. Councilor Collier asked if the polls would assist the Council with research on Greenspaces, regional recreational facility funding issues and whether Metro should merge with Tri-Met. Mr. Weast said questions on those issues could be added if they were not already there. Councilor Devlin noted \$9,500 was originally requested for four surveys and asked how much each survey would cost. Mr. Weast said SDAO could perform three surveys for \$7,500 including follow-ups. Councilor Hansen asked if the same group would be surveyed or if different groups would be used. Mr. Weast said calls would be made at random, but the same people would be used for follow-ups. Councilor McLain asked how survey questions on Greenspaces would interface with questions on the Region 2040 Program. Mr. Weast said questions asked would be broad in nature but that answers would be correlated to related programs.

Motion No. 1: Councilor Collier moved, seconded by Councilor Wyers, to restore \$7,500 of the recommended \$9,500 cut to the Office of Governmental Relations budget for the Citispeak surveys.

Councilor McFarland asked what fund would be reduced. Presiding Officer Gardner said the amendment meant a \$7,500 reduction to the General Fund. Don Carlson, Council Administrator said the

restored funds should come from the Unappropriated Fund Balance or the Contingency Fund.

Councilor Collier amended her motion to state the restored funds should come from the Unappropriated Fund Balance. Presiding Officer Gardner said the Governmental Affairs Committee should have input on how the surveys would be conducted.

Vote No. 1: Councilors Bauer, Buchanan, Collier, Devlin, Gronke, Hansen, McFarland, McLain, Washington, Wyers and Gardner voted aye. Councilor Van Bergen voted nay. The vote was 11 to 1 in favor and Motion No. 1 passed.

Executive Officer Cusma said her recommendation to restore Regional Facilities Department cuts came in two parts and the first part involved restoring 1 FTE at a cost of \$63,041 (salary, materials and fringe) to continue work on the End of the Oregon Trail project.

Commissioner Darlene Hooley, Clackamas County Commission, said regardless of whether the End of the Oregon Trail Project (Project) was on the November ballot or not, that the 1 FTE performed important program work and hoped the Council would restore the position.

Councilor McLain asked Commissioner Hooley for justification on why the position should be restored because she said she was present at the Budget Committee when the cut was made and discussed. She noted the Regional Facilities Department would continue work on the Project regardless of whether the 1 FTE was restored or not. Commissioner Hooley said she knew the 1 FTE would perform other program work for Metro in addition to Project work. She noted plans for a Preview Theatre for the 1993 celebration which would attract approximately 3 million people. She said that event would generate a great deal of publicity through the fall of 1993 and said she did not want to see publicity and public awareness wasted. She said such enthusiasm could support a ballot measure on the May ballot in 1993. She said work on the ballot measure would require work by Metro and Clackamas County staff via a joint effort.

Councilor Devlin said he voted nay on the Budget Committee's recommendation to eliminate the 1 FTE because later the Council could decide to make the Project a priority and the position could be added back. He said each Councilor had to decide whether the Project should be a regional project, but agreed with Commissioner Hooley that the timing was right to inform the public about the Project and said it was a regional priority.

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Councilor Collier expressed support for the Project also but noted that Clackamas County had been critical of Metro and its work in the past and asked that the Clackamas County Commission be more supportive of Metro's efforts in return for support of the End of the Oregon Trail Project. Presiding Officer Gardner concurred with Councilor Collier and noted the Clackamas County Commission had been critical of Metro and its spending, but that Clackamas County was now asking Metro to spend \$63,000 that could be spent on planning and other program efforts.

Executive Officer Cusma noted previous Council discussion that the work involved did not justify the 1 FTE request. She said the Regional Facilities Department was responsible for a variety of high-risk, politically sensitive programs and projects and said 1.3 FTEs were not enough to cover the work involved.

Motion No. 2: Councilor Devlin moved, seconded by Councilor Gronke, to restore the 1 FTE to the Regional Facilities Department via \$32,000 drawn from the Contingency Fund and \$31,041 drawn from Unappropriated Balance.

Councilor Van Bergen said the argument for the 1 FTE at this meeting was not made during Budget Committee deliberation on the issue. He said the decision to cut the 1 FTE was made because there was not adequate justification for the position with regard to the Project and other programs. He said he had not heard similar arguments for the Project from the other two counties and referred to the Laventhol & Horwath study dated April 1989 which made detailed recommendations on these issues. He said he would vote nay on Motion No. 2.

Councilor Gronke said he had met with Clackamas County representatives on this and other issues and believed the position was justified based on those discussions. He hoped to see the Project on the ballot in the spring. He agreed with Councilor Devlin and said the position was needed.

Councilor Buchanan agreed with Councilors Devlin and Gronke and recalled discussions during his tenure on the Convention Center Committee. He said the 1 FTE would also work on funding issues for the regional recreational facilities.

Councilor Wyers asked Mr. Carlson to explain what the 1 FTE would do. Mr. Carlson explained the 1 FTE was a project manager for the Facilities Funding Task Force and would coordinate with Clackamas County on the Project.

Councilor McFarland said the 1 FTE had been viewed in too narrow a manner and said the position should be funded now. She said

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the Project would have statewide rather than regional or county impact and supported the motion.

Councilor McLain said all arguments made were good, but believed the Executive Officer would not recommend a superfluous position. She said discussion of the 1 FTE position had turned into a debate on policy.

Vote No. 2: Councilors Bauer, Buchanan, Collier, Devlin, Gronke, McFarland and Washington voted aye. Councilors McLain, Van Bergen, Wyers and Gardner voted nay. Councilor Hansen was absent. The vote was 7 to 4 in favor and Motion No. 2 passed.

Executive Officer Cusma asked the Council to restore facilities management and building management, placed in the Finance & Management Information (FMI) Department budget via Budget Committee action, back in the Regional Facilities Department budget. She said FMI should focus on its primary charge and said the changes proposed were not logical in relation to program work and goals.

The Council discussed the proposed restoration.

Mr. Carlson said the Budget Committee's recommendations created a \$47,000 reduction in expenditure.

Jennifer Sims, Director of Finance & Management Information, said if services were kept in the appropriate departments, savings could still be achieved. She said the services provided by FMI were reviewed during the FY 1991-92 budget process and removed from the Regional Facilities Department at that time.

Motion No. 3. Councilor Bauer moved, seconded by Councilor Buchanan, to restore the functions to the Regional Facilities Department removed from the Finance and Management Information Department by the Budget Committee and that the \$47,000 cost savings effected by the Budget Committee would be provided elsewhere.

Ms. Sims committed to effecting the \$47,000 in savings. She said staff could go back to their original work papers and could identify the specific line items and effect those savings.

Vote on Motion No. 3: Councilors Bauer, Buchanan, Collier, Devlin, Gronke, Hansen, McLain and Washington voted aye. Councilors McFarland, Van Bergen, Wyers and Gardner voted nay. The vote was 7 to 4 and Motion No. 3 passed.

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Executive Officer Cusma discussed cuts made to the budget allocation for Western Advocates. Mr. Carlson said Metro provided for \$5,500 per month during the legislative session and \$5,000 during non-legislative months for a total of \$68,000 per year for lobbying services. He said the Budget Committee recommended the SDAO budget remain the same because \$100,000 allocated for miscellaneous personal services could be utilized. Councilor Devlin asked Western Advocates to comment on the budget recommendation. He noted Office of Government Relations staff did not do direct legislative work or lobbying.

Mr. Weast said Western Advocates did cooperate on work with Office of Government Relations staff to ensure there was no confusion on who spoke for the agency or who to contact on legislative matters.

Councilor Devlin asked about the contract allocation for this fiscal year. He asked the difference between this and last years' budget. Mr. Weast said the \$5,000 in question covered office rent, use of a computer and a Willamette University student intern. Mr. Carlson said those expenditures were already in the budget for Western Advocates and not covered by the \$5,000 in question. Councilor Devlin said the \$5,000 could be clarified after the Tax Supervising & Conservation Commission reviewed the budget.

Councilor Wyers said she would direct staff to draft a budget note to clarify that waste reduction programs provide reports to the Department of Environmental Quality as soon as goals and specifics for those reports were defined.

The Council as a whole discussed the budget process and decisions made to-date. Councilor Bauer said the Council should meet as a whole to give the Budget Committee direction on policy before the budget process started for FY 1993-94. Councilor Van Bergen noted solid waste rates and revenues for FY 1992-93 had not been addressed.

Vote on the Main Motion: Councilors Bauer, Buchanan, Collier, Devlin, Gronke, Hansen, McFarland, McLain, Van Bergen, Washington, Wyers and Gardner voted aye. The vote was unanimous and Resolution No. 92-1586 was adopted.

Councilor McLain noted the Student Congress had been postponed from its original May 9, 1992, date to October 10, 1992, and would be held at the Memorial Coliseum. She said the October date would receive more media support for the Congress.

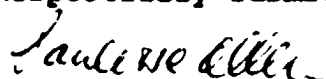
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All business having been attended to, Presiding Officer Gardner adjourned the special meeting at 7:45 p.m.

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "Paulette Allen".

**Paulette Allen
Clerk of the Council**