



600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION (JPACT)

Meeting Minutes

May 19, 2022

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Shirley Craddick (Chair)
Juan Carlos González
Christine Lewis
Nafisa Fai
Sam Desue
Temple Lentz
Carley Francis
Travis Stovall
Anne McEnerny-Ogle
Rian Windsheimer
Steve Callaway

AFFILIATION

Metro Council
Metro Council
Metro Council
Washington County
TriMet
Clark County
Washington State Department of Transportation
Cities of Multnomah County
City of Vancouver
Oregon Department of Transportation
Cities of Washington County

MEMBERS EXCUSED

Curtis Robinhold
Jessica Vega Pederson
Paul Savas
Jo Ann Hardesty
Kathy Hyzy
Nina DeConcini

AFFILIATION

Port of Portland
Multnomah County
Clackamas County
City of Portland
Cities of Clackamas County
Oregon Department of Environmental Quality

ALTERNATES PRESENT

Emerald Bogue
Michael Orman
Ty Stober
Jef Dalin
Chris Ford
Brendan Finn

AFFILIATION

Port of Portland
Oregon Department of Environmental Quality
City of Vancouver
Cities of Washington County
Oregon Department of Transportation
Oregon Department of Transportation

OTHERS PRESENT: Aaron Deas, Al Bannan, Allison Boyd, André Lightsey-Walker, Brenda Bartlett, Brian Monberg, Chris Deffebach, Chris Fick, Chris Smith, Cody Field, Dave Roth, Don Odermott, Doug Allen, Eric Hesse, Erin Doyle, Glen Bolen, Jamie Snook, Jamie Stasny, Jean

Senechal Biggs, Jeff Gudman, John Williams, Jonathan Maus, Julie Hajduk, Katherine Kelly, Laurie Lebowsky, Maddy Do, Mark Dorn, Mark Gamba, Mark Ottenad, Monica Tellez-Fowler, Patrick Brennan, Pal Comery, Scott Langer, Shilpa Mallem, Steve W., Tara O'brien, Taylor Steenblock, Will Farley, Zach Lindahl

STAFF: Anneliese Koehler, Caleb Winter, Craig Beebe, Dan Kaempff, Grace Cho, Jaye Cromwell, John Mermin, Ken Lobeck, Kim Ellis, Lake McTighe, Lisa Hunrichs, Michelle Bellia, Malu Wilkinson, Matt Bihn, Monica Krueger, Ramona Perrault, Ted Leybold, Tom Kloster, Tyler Frisbee, Connor Ayres, Carrie MaClaren, Elissa Gertler, Stellan Roberts.

1. CALL TO ORDER AND DECLARATION OF A QUORUM

JPACT Chair Shirley Craddick (she/her) called the virtual Zoom meeting to order at 7:30 am.

Chair Craddick called the role and declared a quorum.

2. PUBLIC COMMUNICATION ON AGENDA ITEMS

Chris Smith (he/him) with No More Freeways gave testimony. Chris noted that the Abernathy Bridge project is now similar in price to the price of the Rose Quarter project so for future urban mobility projects, tolling is now being looked at as the main form of funding. Chris asked what will happen when the same cost escalation occurs with the much larger Interstate Replacement Project.

Doug Allen, a citizen residing in southeast Portland, provided testimony, expressing that the current I-205 project is no longer the same project that it was when it was originally proposed on the 2018 Regional Transportation Plan (RTP). Doug explained that today's MTIP amendment should require ODOT to formally separate the phases into two projects and initiate an appropriate environmental analysis. He went on to note that the seven miles of lane widening does not qualify for categorical exclusion and should have required an environmental process.

3. UPDATES FROM THE CHAIR

Chair Craddick announced that the revenue for the Metropolitan Transportation Improvement Program (MTIP) that JPACT reviewed last summer has been updated to reflect the new federal transportation funding bill.

Chair Craddick asked Metro Staff Lake McTighe to read the names of those who have died in traffic accidents in the Clackamas, Multnomah, and Washington Counties.

Lake provided information about how Metro staff compiles the fatal crash data, explained that Metro tracks and analyzes serious crash data trends occurring in the region, and shared the names and ages of victims during the months of April and the beginning of May:

Shane Johnson, 43, David Carl Paulsen, 36, Joseph Dubois, 44, Andrew Michael Backman, 21, Kathleen Hupp, 72, Eric Canty, 43, Mathew Amaya, 17, Wendy Falk, 52, Michael Phillip Frainey, 52, Angela C. Boyd, 47, and three unidentified persons.

4. **CONSENT AGENDA**

MOTION: Mayor Anne McEnerny-Ogle (she/her) moved to approve the consent agenda seconded by Mayor Travis Stovall (he/him)

ACTION: With all in favor, consent agenda passed.

5. **ACTION ITEMS**

5.1 Resolution No. 22-5265, For the Purpose of Amending the 2021-26 Metropolitan Transportation Improvement Program (MTIP) to Increase the Construction Phase for the I-205: I-5 OR 213, Phase 1A Project Allowing the Construction Phase to Move Forward and be Implemented (MY22-11-MAY1).

Chair Craddick introduced Metro staff Ted Leybold (he/him) and Mandy Putney (she/her) with ODOT to present to JPACT.

Key elements of the presentation included:

Ted introduced Resolution No. 22-5265.

Mandy Putney explained reasons behind the cost increase for the project which was in large part due to the increased costs of steel and concrete being experienced globally. Mandy reminded JPACT members about what is being done in this project.

Ted explained the Metropolitan Planning Organization (MPO) compliance requirements and described the May 2022 formal amendment timeline/process.

Member discussion included:

Councilor Gonzalez (he/him/el) thanked ODOT for the thorough updates in advance of this meeting and invited JPACT members to chime in with their perspective or experience with projects that have increased in price recently.

Mayor Steve Callaway (he/him) responded to Councilor Gonzalez remarks by describing the

difficulties of a few capital projects that have doubled in cost estimates recently.

Rian Windsheimer (he/him) described that this team negotiated to bring the cost of this project as low as possible. Rian went on to note that the OTC approval that is mentioned in the resolution happen on April 29, not May 12 as is stated in the resolution.

Ted agreed with Rian and stated that that change will be made in the materials.

Councilor Lewis (she/her) reflected that this is a project from 2017 and celebrated that the region is moving forward with a large project and highlighted the importance of the Abernathy Bridge to the Clackamas area.

Mayor Stovall agreed with the group that there are concerns about cost escalations but stressed the importance of this project and that the cost will not go down.

Councilor Gonzalez asked how cost increases will affect projects that are currently under construction. He also asked how ODOT prioritizes what projects are postponed or cancelled.

Ted responded by describing that with local projects if these projects have not yet signed a construction contract, adjustments will have to be made to deal with cost increases.

Rian explained that flexibility in funding is what allows a project to move forward and when there is not enough funding for a project ODOT looks to delay or pushout a project instead of cancelling projects.

Metro attorney Carrie MacLaren (she/her) confirmed that the date discrepancy mentioned by Rian Windsheimer earlier in the meeting can be fixed without a formal amendment being made.

Chair Craddick called for a motion on Resolution No. 22-5265.

MOTION: Councilor Lewis moved to approve Resolution No. 22-5265. Seconded by Rian Windsheimer.

ACTION: With all in favor the motion to approve Resolution No. 22-5265 passed.

5.2 Resolution No. 22-5244, For the Purpose of Adopting the Fiscal Year 2022-23 Unified Planning Work Program and Certifying That the Portland Metropolitan Area is in Compliance with Federal Transportation Planning Requirements

Chair Craddick introduced Metro staff John Mermin (he/him) to present to JPACT.

Key elements of the presentation included:

John described what the Unified Planning Work Program (UPWP) is, what it isn't, and next steps.

Member discussion included:

Chair Craddick called for a motion on Resolution No. 22-5244.

MOTION: Mayor Stovall moved to approve Resolution No. 22-5244. Seconded by Mayor McEnery-Ogle.

ACTION: With all in favor the motion to approve Resolution No. 22-5244 passed.

6. INFORMATION/DISCUSSION ITEMS

6.1 Update on JPACT Trip to DC

Chair Craddick introduced Tyler Frisbee (she/her), Metro and Tom Markgraf, TriMet, to present to JPACT.

Key elements of the presentation included:

Tyler provided background information on the JPACT trip to Washington DC.

Tom highlighted that JPACT trips have been occurring for almost 40 years, the importance of the trip, and the influence it has. Tom stressed the importance of presenting as one, united body.

Tyler proposed that JPACT present the five policy principles that JPACT approved as their legislative agenda last year.

Tom discussed scheduling logistics of the trip.

Member discussion included:

Rian Windsheimer expressed excitement for the trip and thanked Tyler and Tom.

Commissioner Nafisa Fai (she/her) stated that she is unable to attend the trip this year but Commissioner Roy Rodgers will be attending in her place.

6.2 Regional Flexibility Funds Allocation (RFFA) - summarize call for projects, present draft project outcomes evaluation report

Chair Craddick introduced Dan Kaempff (he/him), Metro to present to JPACT.

Key elements of the presentation included:

Dan explained the two funding sources, federal and local, totaling \$67.3 million. Dan broke down the 29 applications that were received, described the RFFA program direction, RFFA funding criteria, Trails Bond funding criteria, and how criteria areas were used. He explained the four project categories, some project ratings examples, the development process for draft funding proposals, described JPACT's role in funding decisions, and next steps.

Member discussion included:

Rian stressed the importance of making sure total costs are taken into account when making grant decisions.

Mayor Callaway asked Dan to describe efforts to ensure that funding distribution reflects population distribution and highlighted Washington County's diversity and JPACT's commitment to serving underserved communities.

Dan described that the project's objectives is to distribute funding around the region and that federal funding does not allow a formulaic funding. He went on to explain that it is up to JPACT to describe what an equitable distribution looks like.

Mayor Callaway highlighted that projects that are not in a neighborhood are sometimes not recognized for the support that they provide to people of color. He gave the example of Brookwood overpass which supports key demographics that Metro and JPACT hope to support but because the project is not in a neighborhood it is not recognized as much as it should be. Mayor Callaway expressed hope that Metro Council and JPACT will take this into consideration.

Dan explained that coordinating committee input and the public comment period are meant to round out the story behind some of these projects that help communities in places where a technical evaluation cannot.

Mayor Callaway followed up by noting that projects in areas of limited public transit options should also be considered.

Councilor Gonzalez voiced support for projects on the West side and appreciated the human element to funding decisions.

6.2 Interstate Bridge Replacement Project (IBRP) Introduction to the Modified Locally Preferred Alternative (LPA) Discussion

Chair Craddick introduce Matt Bihn, Metro, to introduce the Interstate Bridge Replacement (IBR) team.

Key elements of the presentation included:

Matt introduced Greg Johnson, IBR, and Raymond Mabey, IBR, to present to JPACT.

Greg recognized the initiating IBR efforts, highlighted the program timeline, oversight and advisory groups, described the purpose and need of this project, highlighted that equity and climate are key priorities, identified what the LPA is and is not and summarized the modified LPA.

Ray described the costs and funding of the project, explained variable rate tolling, next steps and how they fit together, the project's timeline, and Metro's next steps.

Member discussion included:

Mayor Callaway asked the IBR team if fewer auxiliary lanes reduces the life expectancy of the corridor and asked what sea-level rise is being assumed in the design of the project.

Greg responded to Mayor Callaway's first question by first highlighting the difficulties around auxiliary lanes. He explained that one auxiliary significantly improves traffic flow but when a second is added there are a number of drawbacks, including costs and property usage. Greg voiced that having one less auxiliary lane will have a minimal impact on the overall lifecycle of the bridge.

Ray explained that the sea-level rise that is being used for planning is three feet at the mouth of the Colombia but by the time you work your way up the Colombia it is about a half a foot rise.

Sam Desue thanked leaders, technical staff, and C-Tran for all the work that has been done with this bridge.

7. UPDATES FROM JPACT MEMBERS

There was none.

8. ADJORN

Chair Craddick adjourned the meeting at 9:27 am.

Respectfully Submitted,

Stellan Roberts

Stellan Roberts
Recording Secretary

5/19/2022 JPACT

Minutes 7

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF MAY 19, 2022

ITEM	DOCUMENT TYPE	DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
2.0	Written Testimony	5/19/2022	Sharon Nasset Written Testimony	05192022-01
2.0	Written Testimony	5/19/2022	Doug Allen Written Testimony	05192022-02
2.0	Written Testimony	5/19/2022	Public Comment Summary Report, Resolution No. 22-5265	05192022-03
3.0	Presentation	5/19/2022	Fatal Crash Slide	05192022-04
5.1	Presentation	5/19/2022	MTIP Resolution No. 22-5265 Slides	05192022-05
5.2	Presentation	5/19/2022	UPWP Resolution No. 22-5244 Slides	05192022-06
6.2	Presentation	5/19/2022	RFFA Draft Project Outcomes Evaluation Report	05192022-07
6.3	Presentation	5/19/2022	IBRP Introduction to the Modified LPA Slides	05192022-08