
coordinated by:

**Smith & Bybee Lakes Wildlife Area
Management Committee**

*Nancy Hendrickson, Chair
Troy Clark, Vice Chair*

Metro

600 NE Grand Ave.
Portland, OR 97232
(503) 797-1870

Smith & Bybee Lakes Management Committee Meeting

- 5:30 p.m. - 7:10 p.m., Tuesday, October 27, 1998
Metro Regional Center, Room 270
600 N E Grand Ave.
Portland, Oregon 97232

- Note the proposed additional 10 minutes for this meeting only

AGENDA

<i>Presentation - Dan Noelle, Multnomah County Sheriff Bobbi Luna, Lt., Multnomah County Sheriff's Office Possible Jail Siting in Rivergate (1 hour)</i>	5:30 – 6:30 pm
<i>Presentation – James Davis Environmental Education Program for Smith & Bybee Lakes (30 min.)</i>	6:30 - 7:00 pm
<i>Updates (10 min.)</i>	7:00 – 7:10 pm
<i>Adjournment</i>	7:10 pm

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Enclosures – None this mailing.

September Meeting Notes will be sent at a later date along with any pertinent materials.

Note: Although the September Management Committee meeting was only last week, we are sending you the agenda today for the October meeting as a reminder to mark your calendar. The first hour will be devoted to Sheriff Noelle's presentation on the important issue of the jail siting. Knowing also that the Committee is looking forward to meeting James Davis and hearing his thoughts and plans on environmental ed, we did not want to cut short his 30 minutes. We are asking, therefore, if you would be agreeable to extending the meeting a "mere" 10 minutes to hear updates.

Thanks,
Patricia Sullivan



Smith & Bybee Lakes Management Committee Summary Meeting Notes

Metro Regional Center
Room 270
Tuesday, October 27, 1998
5:30 PM

In Attendance:

Gerald Wright *	Fuel Processors
Holly Michael *	O D F & W
Troy Clark *	Portland Audubon Society
Nancy Hendrickson *	Portland BES
Bobbi Luna, Lt.	Multnomah County Sheriff's Office
Tim Dabareiner	Barney & Worth, Inc.
Dan Noelle, Sheriff	Multnomah County Sheriff's Office
Susan Oman *	Port of Portland
Emily Roth	Metro - RP&G
Jim Morgan *	Metro - RP&G
James Davis	Metro - RP&G
Frank Opila *	Friends of Smith & Bybee Lakes
Paul Vandenberg	Metro - Regional Environmental Management
Pat Sullivan	Metro - RP&G
Jim Sjulín *	Portland Parks
Charlie Ciecko	Metro - RP&G
Bill Bach	Port of Portland
Heather Nelson	Metro - RP&G
Pam Arden	Multnomah County – District 2 staff

* voting member

Presentation – Possible Jail Siting in Rivergate (Dan Noelle, Bobbi Luna, Multnomah County Sheriff's Office)

Nancy Henderson, in calling the meeting to order, reminded the gathering that if the Ledbetter Peninsula is chosen as the site for a new jail, Metro will be looking at this Management Committee for recommendations on appropriate input to the process.

Several pages of "Frequently Asked Questions" and their answers were distributed by the Sheriff's Office as well as a copy of the "New Jail Newsletter" which gave further information on the siting process. These covered such topics as the size of the new facility (both initially and at 'build-out') to its proximity to the 40-Mile Loop Trail. In providing historical background on the need for new jail space, Sheriff Noelle cited a statistic of more than 36,000 inmates having been released from the jails due to overcrowding over the past ten years.

In May of 1996, the County was successful in going to voters with a bond levy, part of which was for new jail construction. A siting advisory committee was created by the Board of Multnomah County Commissioners to review all possible sites, i.e. - all industrial properties within Multnomah County. The committee's first choice was a property referred to as the "radio tower site", which was subsequently rejected by the Board. The Sheriff's office was then directed to conduct a site assessment for the North Rivergate property at the outer end of

Ledbetter Peninsula. They hope to receive the analysis sometime in November and make a first appearance before the Board in December.

It was determined the jail design done for the radio towers site would fit on the North Rivergate parcel just as well. A description of the initial phase of such a facility is a one story building, 25' tall, covering a 70,000 sq ft. area. During initial construction an access road and perimeter fencing inside it would be added. The facility would house 225 all-male inmates in three 75-bed dorms. At "build-out" the facility would expand to 4,000 jail beds over 500,000 sq ft. The goal of the County would be to blend into the Rivergate industrial/ warehouse environment.

The siting committee has met with various community groups which could be affected to identify potential issues of concern. They include: 1) lighting, 2) screening, 3) noise, 4) pedestrian and canoe access and 5) land use issues among others.

Questions from the Management Committee to the Sheriff and his staff elicited the following information:

- The public entrance to the facility would be at the north end for security reasons.
- Prisoner transfers and a loading dock for supplies would be situated at the south side.
- The design would point lighting into the facility, preventing "bleed-out".
- Visiting hours for a 225 bed facility would likely be Saturdays and Sundays from 9 a.m. to 9 p.m.
- At "build-out" to a 2000 bed facility, visiting hours would likely be seven days a week, for 12 hours on the weekend and evening hours on weekdays.
- Estimates indicate 4000 jail beds will be needed in the next 20 years.
- A time frame to build-out is nebulous.
- Intake and transport of prisoners typically occur in early morning and late afternoon.
- There will be a great deal of traffic in and out of the facility, obviously necessitating headlights during evening hours.
- Visual screening in the form of 40' vegetative buffers (from the top of the bank to the interior) would be situated at the perimeter of the site.
- Walker & Macy, landscape architects for the project, have been out on the lake obtaining perspectives from there.
- The design for the road did come from the Port of Portland, however the County will also require a route for access and egress.
- No response could be given at this point to the suggestion of moving the facility 150 ft. up the peninsula from the lake to increase the buffer area.
- A valuable breeding population of Western painted turtles, found in the area of Bybee Lake, prefer sandy open meadow area to a forested (buffer) zone.
- The Port was interested in selling the property in question to the County after the needed jail site was reduced from 35 acres to 17 - 20.
- The Port would retain some property along the perimeter.
- Construction on the site will not be continuous. It historically occurs with the passage of a bond measure and has a limited amount of time to be completed.

Additional points included: The Management Committee emphasized the importance of including habitat as an important issue. On the topic of access, Charlie Ciecko encouraged the Committee to make a pro-active choice rather than a re-active one. Jim Morgan mentioned Metro's passing an ordinance requiring local jurisdictions to provide a minimum of a 50 ft buffer around wetlands and streams. Sheriff Noelle responded to the suggestion of the County buying more land to provide a larger buffer as presenting a two-fold problem – 1) the County, in trying

to be a good steward to bond measure funds, does not want to spend more money and 2) the reason the Port is offering the site is because the County reduced the site size.

Nancy encouraged any Committee members having additional questions to contact Bobbi Luna. An invitation to join the tour of Inverness Jail on Monday, November 2nd was extended to the Committee.

Presentation – Environmental Education Program for Smith & Bybee Lakes – (James Davis)

James Davis, the naturalist hired to replace Neil Schulman, introduced himself to the Committee. He presented slides of some of the programs he has been involved with since his addition to the Metro staff. He also discussed volunteer groups which have been a valuable component of many of the programs. An aerial photo mapping project being conducted by George Middle School was another program discussed. Students will be giving a presentation of their work to Metro Council sometime during the last two weeks in January.

James emphasized the fact that Smith & Bybee Lakes Wildlife Area (the largest urban freshwater wetland in the country) is one of the metro area's "best kept secrets". He is concentrating on spreading the word about this valuable resource to educators.

It is his intention to make quarterly reports to the Management Committee in writing and in person. He added he will welcome members' input.

Updates

Approval of July and August Management Committee meeting **minutes** was carried over from previous meetings due to lack of time. In addition September minutes were also brought up for consideration. Holly Michael made a motion that the minutes of all three months be approved as submitted. Troy Clark seconded the motion, which passed by a vote of seven in favor and one abstention (Frank Opila).

Boat Launch Siting Process – Emily Roth distributed a copy of a memo she submitted to Charlie Ciecko regarding convening a short-term stakeholders advisory group to provide input in siting and design of a boat launch at the lakes area. The memo included the process outlined at the last Management Committee meeting and the tentative membership of the group. Approval of the location includes a permitting process. A consensus was reached that an initial meeting of the stakeholders group should occur in November to get the preliminaries underway so that the main crux of the work can begin in January.

The \$30,000 **IGA from the Port of Portland** has been received by Metro and is now being reviewed. As funding for part of the turtle monitoring study at Smith & Bybee Lakes, the first \$10,000 will be given in this fiscal year and \$5,000 in each of the successive four years.

November Agenda

Items will include: ground water monitoring, update on the jail siting and update on the boat launch process.

**METRO**

Date: October 27, 1998

To: Charles Ciecko

From: Emily Roth *EmR*

RE: Convening Short-term Stakeholders Advisory Group to provide input on siting and design of a boat launch at Smith and Bybee Lakes Wildlife Area

The Smith and Bybee Lakes Management Committee is interested in siting a boat launch at the lakes. The present "default" launch, through one of the unnamed sloughs, requires boaters to portage under the power lines into Bybee Lake. The slough is also prime basking and feeding habitat for Western Painted Turtles. Boating through the slough disturbs the turtles. The management committee would like to convene a stakeholder group to provide input on the siting and design of the boat launch.

Attached is a brief outline of the process and membership of the stakeholders committee. The committee would meet between 4-6 times during the process. Their task would be to recommend a location and design to the Smith and Bybee Lakes Management Committee and Metro.

The FY1998-99 budget for the wildlife area allocated \$25,000 for facilities improvement under Misc. Professional Services. Approximately \$5,000 would be used to contract with a landscape architect, and a portion of the remainder used for construction of the facility. The FY1999-00 budget allocates \$10,000 for road and parking lot improvements for the boat launch.

This process will also depend on the outcome of the Multnomah County jail siting. If the jail is sited and built on the fill peninsula adjacent to Bybee Lake, a boat launch may be built as a community amenity. This would require an amendment to the natural resources plan for the area as the primary use for Bybee Lake is an environmental preserve.

I would like to start the process in the next couple of weeks. Please let me know if the purpose, process and membership seem reasonable to you and is consistent with Metro's policy of convening short-term stakeholders groups to review Metro projects.

C: Dan Kromer
Smith and Bybee Lakes Management Co.

Process for Locating Boat Launch, Parking Lot and Access Road
Smith and Bybee Lakes Wildlife Area

1. Create a mailing list of interested citizens.
2. Contract a landscape architect to draw 2-3 concept designs for placement of the facilities and give estimates for final design and construction.
3. Establish a short-term stakeholders advisory group to provide ongoing review.
4. Establish design criteria and parameters for preliminary environmental impact assessment and facilities.
5. Distribute meeting notices to interested citizens.
6. Press release for public meeting.
7. One public meeting to receive input on project direction and concept designs through a questionnaire and comment sheets.
8. Questionnaire results and meeting summaries mailed to public meeting participants.
9. Distribution of final design for review and comment.
10. Second public meeting for presenting selected design (optional).
11. Approval of location and final design by the Smith and Bybee Lakes Management Committee and Metro.

Responsibilities of the advisory group are to review criteria, provide ongoing planning input and guidance, and to make a recommendation to the Smith and Bybee Lakes Management Committee and Metro on the best location and design. The group will meet 4-5 times over the course of 3-4 months.

Potential Project Advisory Group Members

- | | |
|---|---------------------------------------|
| 1. Smith and Bybee Lakes Management Committee | 8. Port of Portland |
| 2. Friends of Smith and Bybee Lakes | 9. Portland Planning Bureau |
| 3. Portland Parks and Recreation | 10. 40-Mile Loop Land Trust |
| 4. Paddling Interest - <i>alder creek</i> | 11. Rivergate Business Representative |
| 5. Recreation Consultant | 12. Neighborhood Association |
| 6. Natural Resource Expert | 13. Education Interest |
| 7. Transportation Expert | |

14. *BES?*

15. *Native American*

permitting process comes after

start in November - ~~to~~ cook over the holidays