

APPROVED

ate 2-2-93

MINUTES OF THE COUNCIL SOLID WASTE COMMITTEE
OF THE METROPOLITAN SERVICE DISTRICT

December 15, 1992

Council Chamber

Committee Members Present: Judy Wyers (Chair), Ruth McFarland (Vice Chair), Roger Buchanan, Sandi Hansen, George Van Bergen

Chair Wyers called the regular meeting to order at 5:36 p.m.

1. Consideration of August 4, 1992 and November 17, 1992 Solid Waste Committee Meeting Minutes

Motion: Councilor Hansen moved

Vote: Councilors Buchanan, Hansen, McFarland, Van Bergen & Wyers voted aye.

The vote was unanimous and the motion passed.

2. Solid Waste Updates

o General Staff Reports

Bob Martin, Director of Solid Waste Department, presented the staff report and said the composter hearings were still underway. He expected one more hearing in January, 1993.

Councilor Buchanan indicated he understood the January, 1993 would be a public hearing. Chair Wyers said she understood the hearing would be held at Whittaker School at 55th & Kellog. Councilor Buchanan said he understood would be around January 14th to 16th.

Mr. Martin referenced the October 1992 Monthly Financial Report from Roosevelt Carter, Solid Waste Budget and Finance Manager. This document has been made part of the permanent meeting record. Mr. Carter noted Terry Petersen's group did the tonnage forecasting, and felt accuracy was improving in that regard. Mr. Carter noted as tonnages were down expenditures were also down from actual. He expected expenditures figures would begin to increase as expenses to be reported were allocated.

In response to Councilor Buchanan, Mr. Carter and Mr. Martin concurred it was expected revenues and expenditures would go down together. He said the question was whether they went down in parallel fashion. He said that was the case this year as opposed to the situation the previous year.

(Continued)

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In response to Councilor Van Bergen, staff said expenses to be reported included a DEQ quarterly payment in the amount of approximately \$150,000. Mr. Carter noted host fee payments were not reflected in the October 1992 report as well.

In response to Chair Wyers, Mr. Carter said, although the DEQ payment was made in October when it was due, accounting reports from the Finance and Information Department were not yet received and included in the Solid Waste Department reporting. Mr. Carter said adjustments would be made when the accounting reports were received.

o Waste Reduction Program Activities

Debbie Gorham, Waste Reduction Manager, presented the staff report, and described components of the Metro Recycles In House Recycling program. She distributed three cards for use to notify vendors concerning packaging usages, a laser printer cartridge recycling brochure. These documents have been made part of the permanent meeting record. She also demonstrated how a new "green page" would be incorporated in the Metro Employee Phone Book, and showed the Committee an example of the book.

Chair Wyers said she would be interested in using the cards in a generic form to the Underwriters Insurance for whom she planned to speak on January 15th. She said she would also like a copy of the Phone Book with the "green page" inclusion.

3. Ordinance No. 92-474, An Ordinance Amending Ordinance No. 92-449B Revising the FY 1992-93 Budget and Appropriations Schedule for the Purpose of Funding Increases in the Solid Waste Revenue Fund Operating Account

Sam Chandler, Solid Waste Facilities Manager, presented the staff report, and said the program could be considered the best system around. He said figures from other systems indicated costs of about \$220 per customer coming into the facility, whereas Metro cost was about \$90 per customer. He said recycling efforts by Metro were seen as an opportunity, whereas other jurisdictions viewed them as a cost at times. He emphasized Metro's concern to assure a safe facility, which he felt would be a benefit to Metro's risk management program. He said the goal was to create the best possible system Metro could design, and mentioned the handling of orphan waste. He noted the goal was also to minimize cost and maximize efficient use of the facility with good training programs for the employees, and to meet contractual obligations with Jack Gray Transport, BFI and Oregon Waste Systems that unacceptable materials be eliminated from waste they handle. He noted Metro was in compliance with the Clean Air Act concerning handling of freon.

Mr. Chandler said successful work had been done with the Metro In House Recycling Task Force, with the Zoo, and discussed work with

Conditionally Exempt Generators (CEG's) to help them learn how to manage their waste in a responsible and cost effective manner.

Mr. Chandler said 350 tons or 2,200 55 gal. drums of Household Hazardous Waste materials had been processed at the facility over the previous 10 months. He said approximately 75 lbs. material per customer had been received, which he said averaged about \$1.55 per pound. He said the range was about 2 cents per pound to recycle, 93 cents per pound to landfill, 96 cents for energy recovery, \$1.93 for treatment to denature, and slightly more than \$3 for destructive incineration for pesticides and poisons. He said throughout the past 10 months over 25 tons of metal had been successfully recycled. He noted the cardboard containers HHW was delivered in was successfully recycled as well.

He said 200 tons of trash had been generated and disposed including such items as plastic pails, but he said the HHW technicians were finding more ways to recycle metal such as solvent based cans which produces a small amount of income.

He said approximately 250 customers went through the facility per week as an average in the summer with about 200 per week in the fall. He noted the schedule for the second facility at Metro Central was about two to three weeks behind, but expectations were for the facility to come on line in March 1993.

Mr. Chandler outlined the two options as described in the agenda packet, and noted Option #2 was recommended by the Department, and he displayed graphic charts demonstrating options costs. Mr. Chandler commented a number of activities under project review such as utilizing the contents of aerosol cans, fire extinguisher recharging and the recycling of household batteries. He said the difference in the amount of Personal Services costs under the recommended option versus a proposed FY 1993-94 budget request would be \$608,000 disposal cost and \$1.1 million with additional staff. He said it was necessary to look at total budget impact of increased Personal Services with disposal amount, which he said would be \$3 million versus \$2.4 million. He said \$95,000 would be covered by the revenue impact of the freon program of approximately \$30,000 anticipated this year and about \$75,000 to \$80,000 next year. He said \$145,000 spending authority was being requested for the remainder of this fiscal year.

Mr. Chandler said the Department was working to obtain DEQ grant funding, and discussed establishing a CEG pilot program. He noted plans were under development to charge customers a fee in the future, and said he felt customers would be willing to pay a nominal amount having seen the value of the program. He reminded the Committee that regulations concerning CEG waste gave Metro the authority to appropriately manage those materials.

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Mr. Chandler discussed the value of the recycled paint, pointed out the color range and noted Yamhill fairgrounds used 4,000 gallons of Metro recycled paint recently. He felt \$3.00 per gallon could be considered a fair price for the paint.

Mr. Chandler said landfill savings should accrue at approximately \$40,000 this year and about \$60,000 possible savings next year.

Mr. Chandler emphasized he was not trying to propose a \$145,000 program, but for the ability to get through the rest of the year operating the program as demonstrated for the Committee. He said the Department would be back during the budget process with a request for authorization for continuation of the staff request for next year as well, a \$600,000 increase. He said the other options would be at greater cost and requests would be forthcoming for funding to dispose of the HHW materials rather than a HHW management process. He felt that request would be approximately a \$1.1 million budget increase.

In response to Chair Wyers, Mr. Chandler said the request would place the number of technicians at 22 FTE. He said satellite collection events were in the planning stages with DEQ and the counties for four separate events to be held in Spring 1993. He said additional savings would likely accrue in terms of hiring additional staff due to the fact that the HHW facility was about one month behind schedule.

In response to Councilor Van Bergen, Mr. Martin concurred that a rate or user fee for the HHW facility should be heard before the Rate Review Committee. He felt the fee should not be so large as to reduce use at the facility. Mr. Martin noted meetings with Senator Springer were underway regarding the matter as well. Councilor McFarland noted the next meeting of the Rate Review Committee was scheduled to be held in January. Councilor Van Bergen pointed out the rate or fee should be in place by March 1993 when the second HHW facility opened. Mr. Martin said July 1993 had been a time frame under consideration, and he pointed out the Metro Charter specified restraints concerning Emergency Clauses for new revenues.

In response to Councilor Van Bergen, staff indicated 6% to 8% of the customers came from outside the region.

Councilor Van Bergen referenced a letter from Washington County to the Solid Waste Committee dated December 15, 1992 which addressed the HHW requested budget increase.

Chair Wyers opened a public hearing.

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Delyn Kies, Solid Waste Management Coordinator, Washington County, testified before the Committee. She noted the County did not oppose the budget ordinance amendment, but stated three concerns as outlined in the December 15th letter distributed to the Committee. This document has been made part of the permanent meeting record. She said the three concerns included: 1) that HHW service levels be consistent throughout the region; 2) that local governments and communities needed to be involved in planning and implementing HHW programs; and, 3) that resources needed to be increased for public education and promotion of HHW programs.

In response to Councilor Van Bergen, Ms. Kies said two permanent fixed facilities were considered adequate for the need. The Committee and Ms. Kies discussed the differences between the fixed HHW facility, mobile facilities, and one day event concepts as well as alternative revenue resources such as user fees, disposal fees, and the possibility of a front end fee at either the manufacturing or retail level.

In response to Councilor McFarland, Ms. Kies said a mobile collection facility had been determined in the plan at the time it was adopted to be less expensive than a permanent facility. She indicated the County was willing to go along with the current proposal, but she hoped it would not become a pattern for the future without any possibility of change.

Chair Wyers closed the public hearing.

Councilor Van Bergen said he did not feel comfortable with moving forward on the matter at this time and pointed out the expenditure was sizable. He was concerned about the locations set at Clackamas County and Metro Central only. He said he could see the need developing in the future for Eastern Multnomah County and Washington County.

Councilor McFarland expressed concern about voting on the matter at this meeting, and said she wanted more time to consider the matter.

Councilor Van Bergen asked if the HHW program could be funded for the remaining areas of potential need. Mr. Martin displayed a chart showing potential funding sources, and said planning within the Department included funding for additional HHW facilities in the future.

Mr. Martin said the second HHW facility would not start up until April 1993, which he felt might be enough lead time. He understood the Committee might need additional time to consider the proposed ordinance.

Chair Wyers commended Mr. Chandler for the work to date on the HHW program, and said she believed Metro needed to move forward on front end funding for the HHW program. She advocated that a strong recommendation come from the Metro legislative committee subject to review by the Solid

Waste Committee to take to the state level. Mr. Martin agreed and said he intended to do so.

Chair Wyers asked if there was a way to work through the neighborhoods to establish a mobile van mini-collection of household batteries once a year at a specific time. Mr. Chandler agreed and said a work plan was underway to develop a system along those lines. Chair Wyers requested Mr. Chandler bring back to the Committee a proposal to fund HHW education in the proposed ordinance.

Mr. Martin proposed to bring to the Committee a program showing cost and recommended structuring such a program into next fiscal year's budget.

Councilor Hansen recommended the Department take the time to develop an educational HHW program for next fiscal year's budget proposal.

Chair Wyers stated her strong recommendation that HHW promotion and education funds be injected at this time, and indicated she was not sure she wanted to vote for the proposed ordinance without that funding as a part of it.

Chair Wyers continued the matter for consideration at the next Solid Waste meeting to be held January 5, 1993.

4. Public Hearing Related to the Status of the Eastern Washington County Transfer Station and the Recent Staff Memorandum Addressing Various Issues Concerning the Facility

Mr. Martin and James Watkins, Solid Waste Engineering & Analysis Manager, presented the staff report.

Chair Wyers referenced a letter from A.C. Trucking dated December 11, 1992 to the Solid Waste Committee. This document has been made part of the permanent meeting record.

The Committee and staff discussed issues concerning the proposed Eastern Washington County transfer station facility.

Mr. Watkins displayed a graphics map demonstrating travel distances to each facility.

John Atkins, Assistant to Beaverton Mayor Larry Cole and a member of the Washington County Solid Waste System Design Steering Committee, testified before the Committee. He read a letter signed by representatives of Washington County and cities of Washington County, members of the Steering Committee, dated December 15, 1992 to Chair Judy Wyers into the record. This document has been made part of the permanent meeting record.

Councilor McFarland recalled Departmental projections of the solid waste stream to the year 2027 indicated under certain scenarios the facility might not be needed. Mr. Martin pointed out the capacity in the system was not located appropriately under the current system.

Mr. Atkins said he agreed with the wisdom of not going ahead with the Forest Grove expansion, and said he believed it would be beneficial to go ahead with the Wilsonville facility from the long term future viewpoint.

Councilor McFarland commented her constituents were concerned about increasing garbage rates and taxes.

In response to Councilor Van Bergen, Mr. Atkins said he believed a compactor would be used at the Wilsonville transfer station to process garbage for direct transport to Arlington.

In response to Councilor Buchanan, Mr. Atkins said because there was still room for subdivisions to be built in Washington County, population would increase. He advocated for increased system disposal capacity in the Washington County to maintain economic viability.

Councilor Devlin addressed the Committee, and said both capacity and location requirements would need to be met. He said not only tipping fees should be considered, but per can cost as well.

Councilor McFarland said that Metro would have to justify having more capacity than materials in the waste stream.

Rod Adams, Attorney for A.C. Trucking, testified before the Committee, and said his company would want to continue to conduct their franchise with Metro.

Councilors Van Bergen and Buchanan and Mr. Adams discussed the issues of flow control. Mr. Adams confirmed that he had been heard at the Washington County Steering Committee.

Chair Wyers said she felt Metro South was over capacity, Metro Central was not at capacity, was not convinced the composter was going to come on line, and felt the need for the facility in Washington County was evident.

Councilor Van Bergen recalled a letter entered as testimony in the previous Solid Waste Committee meeting from Clackamas County dated November 30, 1992, and noted the documents considered at the previous meeting should be under consideration at this time as well.

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Mr. Martin said it was not Metro's intention to cut the Forest Grove transfer station to 30,000 tons.

There being no further business, the meeting adjourned at 7:40 p.m.

Respectfully submitted,

Marilyn Geary-Symons
Committee Recorder

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