

MINUTES OF THE COUNCIL SOLID WASTE COMMITTEE  
OF THE METROPOLITAN SERVICE DISTRICT

February 26, 1990

Trinity Lutheran Church

Committee Members Present: Gary Hansen (Chair), Larry Bauer (V. Chair), Roger Buchanan, Tom DeJardin and Judy Wyers

Committee Members Absent: None

Other Councilors Present: David Knowles

Chair Hansen called the special meeting to order at 7:01 p.m.

1. Consideration of Ordinance No. 90-331, Adding Chapter 5.06 to the Metro Code to Provide for a Composter Community Enhancement Program and Creating a Composter Community Enhancement Committee

Chair Hansen said the purpose of this meeting was to receive input from citizens on Ordinance No. 90-331 which would create the permanent Composter Community Enhancement Committee.

Chair Hansen read into the record a letter from Representative Ron Cease, Composter Community Enhancement Advisory Committee (CCEAC) member, to Chair Hansen, dated February 23, 1990. Representative Cease asked the Solid Waste Committee to enlarge the permanent enhancement committee to nine members to provide representation for Concordia, Cully, Rose City, North Madison and Beaumont-Wilshire Neighborhood Associations, located wholly or partially within the enhancement area, and to include both Metro Councilors from Districts 10 and 11.

Chair Hansen read into the record a letter from Senator Frank Roberts, CCEAC member, to Chair Hansen dated February 26, 1990, which said the CCEAC addressed all issues in a comprehensive manner and urged the Solid Waste Committee to approve Ordinance No. 90-331 as written.

Chair Hansen said he served as North Portland Enhancement Committee chair and when that committee began citizens were suspicious of Metro, but the committee had proved successful.

Chair Hansen opened the public hearing.

Patrick Jones, Alameda Neighborhood Association vice-chair and Central Northeast Neighbors board member, said he was not concerned about the site or boundaries as defined, but was concerned about the recommended committee composition and methods to select the permanent committee. He said the issues concerned Alameda and other neighborhood associations including Beaumont-Wilshire and Rose City Park. He asked who would serve on the permanent enhancement committee and how members would be selected. Mr. Jones said citizens present at this meeting were invested in neighborhood associations and had a strong interest in true

neighborhood representation. He did not think a process had taken place which gave validity to the philosophy of broad-based support. He said Ordinance No. 90-331 proposed the Executive Officer appoint six of the seven members from a list of nominations submitted by some but not all neighborhood associations. He said Alameda was not listed as one of the associations and said four members could easily be appointed from one neighborhood association. He said one member as proposed from the business associations and one member appointed by the Executive Officer was acceptable. Mr. Jones said the Alameda Association was willing to share a representative with Beaumont-Wilshire.

Chair Hansen asked if Alameda was located within the enhancement boundary. Mr. Jones said Alameda and 33rd would be impacted one lot in. He said arterials up Fremont as far as Killingsworth would be impacted and hoped the Alameda Neighborhood Association could give input.

Tom Lunday, CCEAC member and Central Northeast Neighbors board member, said he attended all CCEAC meetings except the last meeting held December 13. He said five committee members were not present at that meeting and members and citizens had difficulty finding the building where the meeting was held. He expressed concern about the formation of the permanent committee and method of appointment. He said Ordinance No. 90-331, Section 5.06.040 (1), page 3, required all members reside within the boundary and said that requirement was not always possible. He said committee members should be able to continue to serve regardless of geographical concern. He asked what appeal process there was since the final decisions were made in an abrupt manner. Mr. Lunday discussed traffic concerns and the CCEAC review of traffic issues. He said the CCEAC ignored Sandy Boulevard as a factor although it was known it would be used by haulers. He said CCEAC members and citizens were not informed the December 13 meeting would be the last one held.

Councilor Bauer asked Mr. Lunday if any areas would be restricted from use by haulers. Mr. Lunday proposed the boundaries be brought up to Sandy Boulevard, if not the Central Northeast Neighbors area, which he said had only a small area from which to draw members. He noted Addie Lindstrom, CCEAC member, polled haulers who said they would use Sandy Boulevard to access the composter facility.

Councilor Wyers noted Mr. Lunday said the CCEAC's last meeting ended CCEAC deliberations without notice to absent members and the public and asked about earlier discussion by the CCEAC. Mr. Lunday said concerns were expressed over who would serve on the permanent committee and how funds would be allocated. He said the permanent committee was based on the North Portland model which had much more funding than the permanent committee would. He said the CCEAC decided to let the permanent committee define guidelines for the expenditure of funds.

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Councilor Wyers asked Chair Hansen how neighborhood associations would be represented on the permanent committee. Chair Hansen said essentially all associations would be represented and noted Linnton was not within the boundaries but would be affected. Chair Hansen explained how the North Portland Enhancement Committee functioned. He said the Executive Officer made sure North Portland and the North Peninsula would be represented. He said not all neighborhood associations were included but all affected geographical areas were.

Mr. Lunday again expressed concern about procedure at the CCEAC meeting December 13 and impact on locations not included within the boundaries.

Allison Stoll, Beaumont-Wilshire Neighborhood Association chair, expressed Beaumont-Wilshire's concern on the formation of the permanent committee as stated on page 3 of the ordinance. She said all neighborhood associations should have representation. She said Beaumont-Wilshire disagreed with appointment of the chair as designated in the ordinance and said the District 11 Councilor should serve on the permanent committee.

Ray Stout, Central Northeast Neighbors and Alameda Neighborhood Association board member, noted he previously served as chair for the Alameda Neighborhood Association. Mr. Stout distributed a map of Metro Council Districts 10 and 11 and said there was more area and population in Metro District 11 closer to the composter site than the area and population in District 10 was. Mr. Stout recommended the permanent committee include two Metro Councilors, the District 11 Councilor serve as chair, and to change language that stipulated the Metro Councilor from District 10 serve as chair for the first four-year term.

George Walker, Rose City Park Neighborhood Association president, read into the record a memorandum from Rose City Park Neighborhood Association to Councilors Buchanan and Knowles dated February 24, 1990, which requested reconsideration of the boundaries as defined by the CCEAC and recommended changes to the boundaries. He said the traffic volume generated along N.E. Sandy Boulevard from the access at N.E. 39th and also at N.E. 47th Avenue was not adequately considered despite citizen requests for information from Metro staff since April 1989.

Mr. Walker read into the record a second memorandum from Rose City Park Neighborhood Association to the CCEAC dated February 24, 1990, which asked that Metro Council staff's report be amended to show true traffic impact in Northeast Portland around the composter facility. He said Metro's Transportation Department model left out two potentially impacted streets and requested relief from noise and traffic which would occur 10 blocks from Sandy Boulevard.

Addie Lindstrom, CCEAC member, concurred with Representative Cease's letter and said it provided good input on the boundaries and how they

should be extended. She said each neighborhood association should have representation. She concurred with Mr. Lunday that citizens should have been informed the December 13 meeting would be the last meeting or that a final meeting should have been scheduled with proper notice. Ms. Lindstrom discussed business association representation and said committee members should not be required to reside within the boundaries.

Ed Washington, CCEAC member, said he did not believe the CCEAC acted in a hasty manner. He said the enhancement committee's work was almost complete by the December 13 meeting and CCEAC members were aware of that. He did not object to all affected neighborhood associations being represented. He recommended Metro Councilors from Districts 10 and 11 serve as co-chairs.

Si Standish, citizen, concurred with Mr. Washington co-chairs would be acceptable and with Mr. Lunday's testimony on the December 13 meeting. He said there was no reason neighborhood associations not included could not be represented on the permanent committee. He said too much emphasis was placed on traffic impact caused by the composter facility and said additional traffic would not appreciably add to existing traffic neighborhoods had sustained for years. He recommended the CCEAC meet again to resolve and finalize lingering issues.

Gordon Hunter, Cully Neighborhood Association president, said it was important to recall the facility's real impact would be on the immediate surrounding area. He said Metro's traffic assumptions were good and truckers preferred the fastest routes with the least amount of stops. He said haulers not from N.E. Portland were most likely to use Columbia Boulevard, the freeway, or Martin Luther King, Jr. Boulevard. He said the area surrounding the composter facility had many problems and funds should be spent where they were most needed. He said if a neighborhood association represented 65 percent of a given area, it should have more than one vote.

Mr. Hunter noted he supported the original proposal to have two Metro Councilors serve on the permanent enhancement committee and said he supported the committee report and boundaries as stated.

Bill Markwart, citizen, recommended equitable representation opportunities for citizen involvement and that two Councilors serve. He noted Central Northeast Neighbors Association had a majority of neighborhood associations under its auspices.

Ron Paddock, Cully Association vice-chair, expressed concern about traffic impact and noted he had been a hauler. He did not concur with Metro's traffic assessment of the area affected.

Chair Hansen said enhancement funds were not meant to mitigate already existing problems but were meant to mitigate any problems caused by the facility in question.

Chair Hansen asked if anyone else present wished to testify. No other persons present wished to testify. Chair Hansen closed the public hearing.

Chair Hansen said the Committee would not recommend the ordinance to the full Council for adoption at this meeting. He said the Committee would direct staff on amendments for when the Council Solid Waste Committee next considered the ordinance.

Chair Hansen recessed the meeting at 8:25 p.m.

The meeting reconvened at 8:37 p.m.

Main Motion: Councillor Buchanan moved to recommend the full Council adopt Ordinance No. 90-331.

Councillor Buchanan said he wished to address concerns expressed about how the December 13 meeting had been handled. He said the CCEAC completed its charge at that meeting and Senator Roberts was in attendance and carefully negotiated details. He said the majority of CCEAC members were there and all votes were unanimous.

Councillor Bauer said there was consensus at this meeting the boundaries were acceptable; that the area represented by the Cully Neighborhood Association would be the most impacted and it was logical Cully receive most of the resources; but that five other associations were affected also and it appeared fair to give them representation. He endorsed the recommendation the two Metro Councillors serve as co-chairs. He said there were not sufficient funds for urban renewal and to stop crime and the funds were only sufficient to mitigate negative impacts from the facility. He agreed with amendment language proposed by Councillor Knowles, but recommended Section 5.06.040(3) language "One member appointed at the discretion of the Executive Officer. This member shall reside with the Composter Community Enhancement Program boundary" be changed to "This member shall reside with the Cully Neighborhood Association Boundary."

Councillor DeJardin noted he served on the enhancement committee for Metro South Station. He concurred that both Metro Councillors from Districts 10 and 11 serve on the permanent committee, but did not prefer they serve as co-chairs. He noted he did not serve as chair for the Metro South Station enhancement committee but served as a member only. He believed citizens should serve as chairs. He said such committees needed committed citizens and all five neighborhood associations should be represented. He endorsed the amendment proposed by Councillor Knowles

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with Councilor Bauer's recommended amendment. Councilor Knowles said he prepared the amendment to ensure equitable representation. Councilor Wyers said as many citizens as possible should be included on the permanent committee. Councilor Knowles agreed with Councilor Bauer's suggestion to add another representative from the Cully Neighborhood Association. Councilor Bauer said if more members were added to the committee, the members should be selected in ratio to population.

Chair Hansen instructed Ray Barker, Council Analyst, to prepare an amendment to the ordinance to include Councilor Bauer's recommendation an additional member be added from the Cully Neighborhood Association. He said amendment language would also be prepared to state members reside or work within a neighborhood which is all or partly within the enhancement boundaries and to add the Metro Councilor from District 11.

Councilor Bauer noted he served as chair of the Bi-State Committee which used the co-chair system and said it worked well. Chair Hansen said he would vote against co-chairs because of logistical considerations. Chair Hansen requested Mr. Barker also include amendments as submitted by Mr. Walker.

Chair Hansen adjourned the meeting at 9:06 p.m.

Respectfully submitted,



Paulette Allen  
Committee Clerk  
SWC90.057