

MINUTES OF THE METRO COUNCIL SOLID WASTE COMMITTEE

March 1, 1994

Council Chamber

Committee Members Present: Ruth McFarland (Chair), Sandi Hansen, Susan McLain, Rod Monroe, Judy Wyers

Councilors Also Present: George Van Bergen

Committee Members Absent: Roger Buchanan

1. Consideration of February 15, 1994 Solid Waste Committee Meeting Minutes

Motion: Councilor Hansen moved to approve the February 15, 1994 Solid Waste Committee meeting minutes as submitted.

Vote: Councilors Hansen, McLain, Monroe, Wyers and McFarland voted aye.

The vote was unanimous and the motion passed.

2. Solid Waste Updates

• General Staff Reports

Sam Chandler, Facilities Manager, reported on an investigation in the enforcement area that had begun in October 1993. He noted savings thus far incurred in the amount of \$65,000 overall due to enforcement efforts.

• Waste Reduction Program Activities

Debbie Gorham, Waste Reduction Division Manager, reported to the Committee that Metro and Wilsey & Ham Pacific had received an Honor Award for Engineering Excellence in erosion control work using yard debris compost.

Genya Arnold, Associate Solid Waste Planner, reported to the Committee regarding waste utilization and Buy Recycled activities with the emphasis on the hotel and restaurant industry.

Councilor McLain requested a brief document showing who the sponsors were that could be shown to interested parties around the region.

Jennifer Ness, Associate Solid Waste Planner, reported to the Committee regarding waste reduction and Buy Recycled activities with emphasis on regional grocery stores. She said the program was planned to be a model for other regions in the country.

Andy Sloop, Associate Solid Waste Planner, reported to the Committee regarding recycled products marketing, and referenced a document, "Proposal Abstract", which was distributed to the Committee. This document has been made part of the permanent meeting record.

In response to Councilor Wyers, Ms. Gorham said the budget proposed for marketing development was approximately \$200,000 and noted last year's budget was about \$150,000.

3. Ordinance No. 94-531. For the Purpose of Amending Metro Code Chapter 5.02 to Adjust Disposal Fees Charged at Metro Solid Waste Facilities. Provide for Special Exemptions From Fees and Establish Covered Load Rebates

Roosevelt Carter, Budget and Finance Manager, presented the staff report and said the ordinance would amend the rate section of the Metro Code. He highlighted the changes that ordinance, if approved, would provide. He noted the regional user fee would reduce from \$19.00 per ton to \$17.50 per ton, and said while the overall rate remained the same, the shift was in who was paying what. Mr. Carter referenced Attachment A to a memorandum dated February 9, 1994 from the Rate Review Committee, which provided a comparison of rates Mr. Carter referenced also Attachment A to the Staff Report. Both documents were contained in the agenda packet for this meeting, and are part of the permanent meeting record.

Mr. Chandler discussed the proposal to provide an incentive to properly cover loads rather than the current disincentive for uncovered loads. He said the concept of a 25% rebate to a customer who is in compliance with policy was being proposed in order to alter the psychology from a confrontational one to one of reward for compliance. He noted that with 500 customers on a given Sunday, less than one minute was available per customer. In response to Councilor McLain, Mr. Chandler said customers who did not have the cash to cover the cost of a load that was determined to be uncovered would receive an envelope to send in with their remittance. He said people often did send in the difference. He said the motive was to change behavior, not to make the action punitive. In response to John Houser, Council Analyst, Mr. Chandler said no revenue had been appropriated in the FY 1994-95 Proposed Budget to account for the possible positive cash flow result of the effort.

Mr. Chandler discussed the issues around conditionally exempt generators (CEG), and said the DEQ had ruled that H2W and CEG waste could now be combined. He said it was anticipated the volume of CEG waste would increase substantially FY 1994-95, and said the ordinance would provide for establishing charges for H2W from non-household sources and CEG waste based on actual disposal costs of such waste. Mr. Chandler noted \$632,000 was proposed in the budget and said the amendment would provide for acceptance of that revenue.

Mr. Carter said the amendment would provide authorization for the Solid Waste Director, on a case-by-case basis, to waive fees for disposal of solid waste generated by a public agency, local government or qualified not-for-profit entity.

Chair McFarland opened a public hearing. No citizens appeared before the Committee to testify. Chair McFarland closed the public hearing.

Motion Councilor Monroe moved to recommend Ordinance No. 94-532 to the full Council for adoption.

Vote Councilors Hansen, McLain, Monroe, Wyers and McFarland voted aye.

The vote was unanimous and the motion passed.

4. Resolution No. 94-1914. For the Purpose of Authorizing an Exemption to Metro Code Chapter 2.04.060. Personal Services Contracts Selection Process, and Authorizing a Sole-Source Contract with Stop Oregon Litter and Vandalism (SOLV) for Sponsorship of the Annual "Solv-It" CleanUp Event on Saturday, April 23, 1994

Judith Mandt, Administrative Manager, presented the report, and said the fifth annual "SOLV-IT" Cleanup event was scheduled for Saturday, April 23. She introduced Jack and Jan McGowan, representing SOLV, and noted primary sponsors other than Metro were KINK Radio, KGW TV 8, Bank of America and Weyerhaeuser. Mr. McGowan addressed the Committee and noted SOLV was celebrating its 25th anniversary, having been started by late Governor Tom McCall. He said close to 2 million pounds had been collected through the efforts of over 16,800 volunteer citizens in participation with SOLV.

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Mr. McGowan presented a video to the Committee, in which SOLV-IT clean up events were shown. The video, a clip from the Channel 2 newsroom, noted SOLV-IT was known as the nation's largest one day clean up effort.

Mrs. McGowan addressed the Committee and briefly described areas in which previous efforts were undertaken and the areas scheduled for SOLV-IT this year. She noted tree planting in certain areas to prevent access was proposed, and indicated work with the City of Portland was underway to do so.

Motion Councilor McLain moved to recommend Resolution No. 94-1914 to the full Council for adoption.

Vote Councilors Hansen, McLain, Monroe, Wyers and McFarland voted aye.

The vote was unanimous and the motion passed.

5. Resolution No. 94-1915, For the Purpose of Updating the Regional Solid Waste Management Plan to Include New Options for Managing the Region's Organic Waste

Redford Reid, Senior Engineer, presented the staff report, and said there was no current integrated plan for managing organic waste in the Metro region.

Councilor Hansen offered an amendment to strike the last Whereas on the first page of the proposed resolution.

Motion to Amend: Councilor Hansen moved to delete the 7th Whereas (on page 1) which read:
"Whereas, Resolution No. 93-1892 authorized the revision of Chapter 5, Facilities and such other elements of the Regional Solid Waste Management Plan and Metro Code as may be necessary to prepare a new facility plan, and Chapter 1, Waste Reduction of the Regional Solid Waste Management Plan is also in the process of being revised; and"

Vote on Motion to Amend: Councilors Hansen, McLain, Monroe, Wyers and McFarland voted aye.

Main Motion as Amended: Councilor Hansen moved to recommend Resolution No. 94-1915A to the full Council for adoption.

Vote on Motion as Amended: Councilors Hansen, McLain, Monroe, Wyers and McFarland voted aye.

Chair McFarland recessed the Committee at 7:10 p.m.

Chair McFarland reconvened the Committee at 7:41 p.m.

6. Committee Discussion and Public Hearing Related to Proposed Amendment to the Oregon Waste Systems Contract for Disposal Services at Columbia Ridge Landfill

[Recorder's Note: For further detail a verbatim transcript of this agenda item has been prepared and has been made a part of the public meeting record. This material is available upon request.]

Chair McFarland referenced a document distributed at the Committee meeting; i.e. proposed Resolution No. 94-1904, For the Purpose of Authorizing the Executive Officer to Execute an Amendment to Metro's Contract with Oregon Waste Systems. Councilor Wyers questioned the resolution designation as introduced by the Solid Waste Committee, and felt it was being introduced by the Executive Officer.

Mr. Martin addressed the Committee, and recommended approval of the proposed amendment to the disposal agreement between Metro and Oregon Waste Systems, and indicated a cost savings expectation if the amendment were approved. Mr. Martin noted pending federal and state legislation under consideration presented uncertainties regarding flow control issues from state to state.

Mr. Watkins said the question was whether or not Waste Management would profit by building the landfill in Adams County. He discussed the Department's analysis of the Deloitte and Touche report, and said there were errors in the report. He noted an error in computing mileage, assuming the viable route from Seattle would be by rail through the Columbia Gorge, at 4 cents per mile of 100 miles round trip. He noted certain market rates had been used in error as well.

Mr. Watkins displayed overhead graphics to the Committee demonstrating adjustments made by the Department as corrections to the Deloitte & Touche report.

The Committee discussed the viability of an Adams County landfill being built by 1996, as Mr. Watkins had suggested. Mr. Watkins noted the siting had been underway as being sought for several years to date.

Hard copies of the overhead graphic charts have been made part of the permanent meeting record.

Mr. Watkins summarized and said that by changing the assumptions using the Deloitte & Touche model, it would appear that an Adams County landfill siting was a viable option. He said if that were the case there was every possibility that Waste Management would build the landfill in Adams County, and Metro could end up with nothing if Metro did nothing.

Chair McFarland opened a public hearing.

Charles McGlashan, Deloitte & Touche, addressed the Committee, and noted he had not seen the Department's analysis of their report until this evening, and requested the material be made available to him. Chair McFarland concurred.

Mr. McGlashan discussed the variances between his report and what the Department had viewed as incorrect information. He pointed out the Adams County landfill could not likely be built by 1995.

Mr. McGlashan recommended Metro wait until 1995 to make the policy decision that would be established by the proposed amendment, noting at that time more information would be available by which to make such a decision.

Mr. McGlashan referenced his firm's document, which was distributed to the Committee, dated March 1, 1994, subtitled "Seattle Only Scenario". Mr. McGlashan presented several scenarios with varying assumptions and said, in all cases, his firm believed Metro would be better off with the current contract unamended.

Mr. McGlashan said his firm's analysis concluded Waste Management would continue to compete vigorously without the amendment. He said his firm strongly urged the Committee not to accept the amendment in any of its various forms.

Councilor Monroe indicated he understood Mr. McGlashan's recommendation to be that Metro should wait until January 1995 to make a decision because more would be known about whether or not Adams County would be built. Councilor Monroe felt there could be a point of no return, and Metro could be caught in a situation where they would not be willing to negotiate.

Pat Clancy, Public Financial Management, presented a report to the Committee and distributed a document dated March 1, 1994, Metro Solid Waste Contract Analysis, and discussed the determining variables in the analysis and their impact on Metro and Waste Management. This document has been made part of the permanent meeting record.

The Committee discussed the issues further.

Laura Pryor, Judge, Gilliam County, addressed the Committee and discussed the issues affecting Gilliam County in the matter.

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In response to Councilor McLain, Judge Prayer said Waste Management permits were approved in March 1987, and the first load of Metro regional waste was delivered in January 1990. She said Gilliam County felt it would be two years from the time

Lee Prees, Yamhill County, addressed the Committee and discussed the issues affecting Yamhill County in the matter.

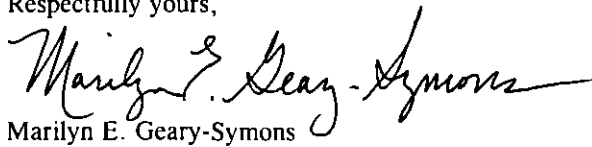
Bruce MacIntosh, District Manager for Sanifill Northwest, addressed the Committee, and indicated his opposition to the proposed contract amendment.

In response to Councilor McLain, Mr. MacIntosh said 30% of the waste stream was going to Riverbend landfill.

Chair McFarland continued the matter of Resolution No. 94-1904 for consideration to the next Solid Waste Committee meeting to be held March 15, 1994.

There being no further business, the meeting adjourned at 9:31 p.m.

Respectfully yours,

A handwritten signature in cursive script that reads "Marilyn E. Geary-Symons". The signature is written in dark ink and is positioned above the typed name.

Marilyn E. Geary-Symons
Committee Recorder