

MINUTES OF THE COUNCIL SOLID WASTE COMMITTEE
OF THE METROPOLITAN SERVICE DISTRICT

March 19, 1991

Council Chamber

Committee Members Present: Judy Wyers (Chair), Ruth McFarland (Vice Chair), Tom DeJardin, Jim Gardner, Susan McLain

Chair Wyers called the regular meeting to order at 4:03 p.m.

1. Consideration of February 5, 1991 Minutes

Motion: Councilor DeJardin moved for approval of the minutes.

Vote: Councilors DeJardin, McLain and Wyers voted aye.

The vote was unanimous and the motion passed.

Chair Wyers opened a public hearing.

Rodney C. Adams, A.C. Trucking, presented an Industrial Revenue Bond Application for Expansion for the Forest Grove Transfer Station to the Committee for comment and review. He indicated the feasibility of obtaining financing for the expansion project, and he requested Metro support. The application has been part of the permanent meeting record.

Howard Rankin, Attorney, said in order to meet the requirements of federal tax exempt law a hearing must be held before the Economic Development Commission. He noted costs of project development would not be reimbursed from bond proceeds as dates for hearings were extended. Mr. Rankin said A.C. Trucking was seeking an extended term franchise from Metro for expansion and operation of the facility in order to meet the security requirements for financing. He indicated the hearing was anticipated to occur the third week in April. Mr. Adams commented regarding the state cap on allocation of revenue bonds.

Rich Carson, Director of Planning and Development, presented the staff report and said the Washington County Technical and Policy Analysis was scheduled for release by the end of March, and would include a report from Public Finance Management. He indicated plans were set for a joint informational briefing for the Council Solid Waste Committee and the Steering Committee on April 1 with public hearing scheduled for the Council Solid Waste Committee meeting to be held on April 16. Mr. Carson indicated the level of government support would have a bearing on priority of state allocation of revenue bonds.

Chair Wyers closed the public hearing.

(Continued)

The Committee discussed the issues of timing and the technical analysis report, and noted the matter would need to be heard before the full Council.

2. Report on the Residential Salvageable Building Materials Recovery Demonstration Project

Debbie Gorham, Waste Reduction Manager, presented the staff report and indicated the project was completed.

Chair Wyers opened a public hearing.

Rod Grimm, Grimm's Fuel Co. said his company was a yard debris and demolition processing operation in Lake Oswego and Sherwood, Oregon, and spoke to the issue of the procurement process for yard and demolition debris. He referred to Metro's Regional Solid Waste Management Plan (RSWMP), Special Waste Chapter, page 64, and raised an objection to a section which named several companies which had been recycling wood and demolition waste and ... "may also serve as interim facilities prior to the development of a primary processing system..." He said these facilities were in business presently and said they could continue to handle special waste processing. In response to Councilor McFarland, Mr. Grimm said his and other companies could, through the procurement process, lose business.

Councilor Wyers requested copies of the Request for Information from the Solid Waste department be distributed to the Committee for review.

In response to Councilor McLain, Ms. Gorham said the procurement process was not detrimental to established special waste businesses.

Jeanne Roy testified before the Committee and noted the staff report gave a negative conclusion regarding collection of salvageable building materials. She encouraged Metro to continue waste reduction efforts of this nature, and noted other locations in the state where special waste reduction endeavors have been promising.

Councilor McFarland commented the future of salvageable building materials may change.

Mrs. Louise Weidlich, Director, Neighborhoods Protective Association, Post Office Box 19224, Portland, Oregon 97219, spoke in support of Mr. Grimm's remarks.

Chair Wyers closed the public hearing.

In response to Councilor Wyers, Ms. Gorham said the project had been publicized and said she would provide information to the Committee regarding the campaign.

3. Ordinance No. 91-386A, For the Purpose of Amending Metro Code Chapter 5.02, Establishing Solid Waste Disposal Rates for FY 1991-92

Bob Martin, Director, Solid Waste Department, presented the staff report and directed remarks to several previous questions from the Committee regarding the proposed ordinance. The issues he noted were: 1) the timing of adoption of the rate; 2) inclusion of the excise tax in the rate or as a subsequent addition to the rate; 3) definitions in the staff report and not included in the rate ordinance.

Mr. Martin said if the rate did not take effect until August 5, it would impact haulers and would necessitate increasing the rate in the amount of \$1.00 in order to balance the budget by compensating for the revenue which would not be collected in July and early August. He said revenue provided by excise tax collections would be decreased by approximately \$42,000 for that time.

Mr. Martin presented proposed Ordinance No. 91-386B to the Committee which provided for the rate effective at the beginning of the fiscal year with the excise tax included, \$66.75, and referred also to the inclusion of fee definitions. He said \$.25 per ton for the orphan site account would be added on to the rate as required by state law, \$.50 per ton for the DEQ fee as required by House Bill No. 3515, and \$.50 per ton for the enhancement fee. He said the total charge of \$68 per ton would be collected at the gate house.

In response to Councilor McFarland, Mr. Martin explained a \$10 million fund established by state statute created the orphan site account for local jurisdictions for the purposes of defraying costs of clean up of old waste disposal sites.

Chair Wyers opened a public hearing.

Estle Harlan, Tri-County Consultants, said the timing of the Metro rate increase concerned haulers, and noted in the past Metro had increased the rate on January 1, 1986; April 1, 1987; November 1, 1988; and July 1, 1990. She said haulers were having difficulty with operating costs and meeting expenses. Ms. Harlan said haulers wanted the rate effective by July 1 to be compatible with the end of their fiscal year.

Ms. Harlan noted rates were approximately \$12.50 per can at present, and said rates would approach \$20 per can when the new Metro rates were implemented and with yard debris programs added in the future as planned.

Jeanne Roy commented regarding rates for source separated yard debris, and said the rate of \$49, which she noted was slightly lower at St. Johns landfill, offered no incentive to encourage yard debris loads,

clean and free from other materials. She asked the Committee to consider a separate, lower rate for clean yard debris at St. Johns landfill or to prohibit any yard debris from being deposited at St. Johns. She noted a minimum rate for garbage at the transfer station was \$15, but said the minimum rate for source separated yard debris at the transfer station was \$25. She emphasized this offered no incentive to deliver pure loads of yard debris.

Councilor Wyers said she was interested in further information from staff regarding these issues.

Mrs. Weidlich spoke, and said she was a proponent of backyard burning. She presented an article by Frank Ivancie regarding backyard burning as a recycling measure for Committee review.

Chair Wyers closed the public hearing.

Mr. Martin noted data has been available for both tonnage and costs, and said the rate figure is consistent with and derived from the solid waste budget.

Councilor McLain felt it was important for Metro to be consistent and to set July 1 as the effective date for the Metro solid waste rate from now on. She expressed concern that rates would continue to increase and as a result illegal dumping would increase as well.

Motion to Amend: Councilor McFarland moved to amend Resolution No. 91-386B to include Fee Definitions and change the language as noted below.

Page 10, Section 5.02.025, change last paragraph from "...\$.50 DEQ Orphan Site Program Fee..." to read "...\$.25 DEQ Orphan Site Program Fee..."

Vote on Motion to Amend: Councilors DeJardin, Gardner, McFarland, McLain and Wyers voted aye.

The vote was unanimous and the motion passed.

Councilor McFarland said Council staff had a preliminary review of the solid waste budget and said many were impacted by the Metro solid waste rate. She felt that the rate must be tied to the budget.

Councilor Gardner said he would prefer the budget be approved for the current year before setting the rates. He noted budget approval would occur by May 2. He added in order for the rate to take effect by July 1 the emergency clause would need to be invoked. He commented in future years the rates should stabilize.

Mr. Martin said this year Metro was taking the final step in the "ramping process" and that this was the first year all waste was going to Arlington. He added the majority of Metro's solid waste budget was tied to contractual commitments. He said it was a goal of the Solid Waste Department to tie the rate to the budget.

Chair Wyers asked the department to have the budget one month earlier next year in order to better serve the parties impacted. She asked also that the solid waste rate resolution be presented in the future including the excise tax. She added the Solid Waste Committee was interested in an evaluation of the Rate Review Committee and to bring that committee under closer Council purview.

Main Motion: Councilor McFarland moved to recommend that the Finance Committee support Resolution No. 91-368B for recommendation to the full Council.

Vote on Main Motion: Councilors DeJardin, Gardner, McFarland, McLain and Wyers voted aye.

The vote was unanimous and the motion passed.

5. Committee Information Requests: Solid Waste Information System

Chair Wyers referred to her memo to Mr. Martin dated March 5, 1991 in which she requested future reports be preceded by a narrative summary to assist the reader in understanding the impact of the data presented. She asked Mr. Carter to work with Karla Forsythe, Council Analyst, on this matter if desired.

Councilor McFarland noted the SWIS Program Summary and Introduction sheet included in the agenda packet depicted tonnage forecasts lower in 1992 than in 1991. She asked staff were the figures based on an recycling expectations. Mr. Martin said forecasts reflected the full impact of the compost facility as well as the integration of systems with operation of new transfer stations.

6. Committee Discussion of Budget Issues

Chair Wyers opened a public hearing.

Jeanne Roy testified before the committee and said a five year waste reduction work plan in solid waste planning had been completed. She referred to a program, System Measurement Study, which she said established programs from which a forecast for recycling for the future was to be made. She said included in the programs were 1) multi-family containers, 2) wood waste collection site, 3) post collection material recovery, 4) material recovery centers for high grade commercial waste. Ms. Roy said a new future waste reduction work plan should be a Metro

priority. She advocated for planning soon for 1) source separation and collection of commercial waste, 2) accessible commercial high grading material recovery sites and systems, 3) provision of containers for multi-family recycling, and 4) local government yard debris programs.

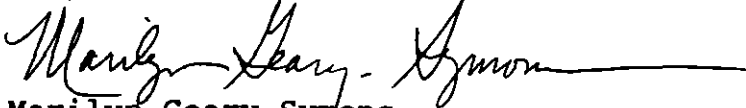
In response to Ms. Roy, Chair Wyers suggested she contact Jennifer Sims, Finance and Management Information Director, to obtain a copy of the proposed budget.

Chair Wyers closed the public hearing.

Councilors McLain and Gardner felt discussion was necessary to address solid waste priorities to be placed before the Budget Committee at the next meeting of the Solid Waste Committee with emphasis regarding redundancy of effort should Planning & Development and the Solid Waste Departments pursue particular work programs. Chair Wyers requested staff assistance in this area as soon as possible.

The meeting adjourned at 5:50 p.m.

Respectfully submitted,



Marilyn Geary-Symons
Committee Clerk