

MINUTES OF THE COUNCIL SOLID WASTE COMMITTEE
OF THE METROPOLITAN SERVICE DISTRICT

April 17, 1990

Council Chamber

Committee Members Present: Gary Hansen (Chair), Roger Buchanan and Judy Wyers

Committee Members Absent: Larry Bauer (V. Chair) and Tom DeJardin

Chair Hansen called the meeting to order at 5:45 p.m. Chair Hansen noted Councilors Bauer and DeJardin were excused from attendance at this meeting.

1. Consideration of Minutes of February 26, March 6, 7, 12, 20 and 22, and April 3, 1990

Motion: Councilor Buchanan moved for approval of the minutes.

Vote: Councilors Buchanan, Hansen and Wyers voted aye. The vote was unanimous and the minutes were approved.

2. Update on the Regional Yard Debris Plan

Richard Carson, Director of Planning & Development, gave historical information leading to the development of the Regional Yard Debris Plan.

Becky Crockett, Senior Solid Waste Planner, said five key factors included policy directives, market/processing capacity, ranking of collection options, ease and practicality in transitioning collection, and local government flexibility. She said three options included source reduction, self-haul, and curbside pick-up. She said local jurisdictions had to meet policy directives as developed by the Solid Waste Policy Committee, a market-driven plan with a conservative approach, and local jurisdictions could implement any option they chose if they met stated goals. She said the Policy Committee recommended region-wide market capacity be re-assessed July 1993. She said Metro would be responsible to act as a valve if the market became overloaded. She discussed regulation of processors. Ms. Crockett said receiving standards had to be consistent with product quality and discussed rate incentives.

Mr. Carson noted Department of Environmental Quality (DEQ) representatives were present to testify. He said DEQ abstained from voting at the Technical Committee and Waste Reduction Subcommittee joint meeting March 30, 1990, and said DEQ's support of the Plan was questionable. He said DEQ endorsed the Washington County Yard Debris Plan. He said staff would complete the draft Plan and bring it back to Committee with DEQ comments and the Council could consider the Plan after outstanding issues were resolved. Mr. Carson noted Metro would hold a public workshop--the Regional Yard Debris Recycling Workshop at Metro Center April 18 as well as local government officials' workshops in Clackamas County April 27, in Multnomah County April 25, and in Washington County April 23, 1990.

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Chair Hansen said if staff submitted the Plan to DEQ before Council review, Council latitude was eliminated and the Council would have to abide by DEQ directives. Mr. Carson said staff would ask DEQ for substantive review and comment, not approval or disapproval. Councilor Wyers asked when the Council would consider the final Plan. Ms. Crockett said per the Environmental Quality Commission (EQC) Stipulated Order, an ordinance would be submitted July 1, 1990. She said the ordinance would amend the Solid Waste Management Plan (SWMP). Chair Hansen said it was difficult to deal with all the issues in a timely fashion and coordinate with all the regulatory agencies. Councilor Wyers asked the purpose of the workshops. Mr. Carson said the workshops would inform citizens of work done, the various options, and receive input. Ms. Crockett said staff would review the preliminary recommendation.

David Rozzelle, DEQ Waste Reduction Manager, introduced Peter Spendelow, DEQ Recycling Specialist, and said Metro staff's preliminary yard debris data represented some of the best work done anywhere in the country. He said it was difficult to be certain about the process because the numbers were soft but implementable. He said DEQ objected to the Plan primarily because the Policy Committee recommended a less stringent Plan than the Plan Washington County recommended. He said Metro met the statutory assessment of market capacity by stating 151,000 cubic yards could be sold, but said Metro's numbers were conservative. He said based on trends, DEQ believed the numbers could be higher. He said Alternatives 3 and 4 represented primary areas of concern. He said EQC gave Metro flexibility, but DEQ would ask if the Plan was consistent with the market and its capabilities. He noted Rod Grimm of Grimm's Fuel Company said the market was growing rapidly, and by the end of the year, Grimm's would not have sufficient yard debris to fill their needs. He said DEQ's point of evaluation was whether Metro's Plan was consistent with market data and said it was not. He said DEQ would also evaluate the Plan as to how Metro planned to market all available regional yard debris.

Mr. Spendelow said yard debris was recyclable and noted the cost of collecting and recycling yard debris was \$57 per ton opposed to collection and disposal which cost \$107 per ton. He said some local jurisdictions with yard debris plans had received outright DEQ approval because their plans were much more aggressive. He said Metro had demonstrated there were good markets, but collection option numbers did not show the marketable amount would actually be collected.

Mr. Rozzelle said DEQ was operating under the assumption the final Yard Debris Plan would be completed by the stated date. Councilor Wyers asked what penalties Metro would incur if DEQ did not find Metro in compliance. Mr. Rozzelle said instead of penalizing Metro, DEQ could go directly to local governments and tell them they were not in compliance. Councilor Wyers noted local jurisdiction officials served on the Policy Committee and had to be aware DEQ could enforce that option. Mr. Rozzelle said another alternative was that DEQ could inform Metro the Plan was insufficient in certain areas and give the Plan conditional

approval. Mr. Spendelow said the Stipulated Order only required Metro produce and implement a plan and said no fines would be imposed. Councilor Wyers said she was more worried about the recycling of yard debris than DEQ's approval. Chair Hansen said staff would research Metro as the market guarantor. Councilor Wyers asked staff what consensus the Policy Committee had since it was aware local jurisdictions had to comply whether the Metro Plan was acceptable to DEQ or not. Mr. Carson said all parties were in agreement staff's work was good. He said all parties believed Metro had taken a good and prudent approach. He said regardless of DEQ, the Plan required public consensus. Mr. Carson said if Metro's Plan was not acceptable, DEQ would tell Metro to implement goals at a higher level. Mr. Carson said hundreds of hours had been spent on the Plan in both regular and ad hoc committees on the Plan.

Councilor Wyers said depots would not benefit most homeowners and curbside collection was the most beneficial collection option. Mr. Carson said staff planned to develop such markets, but must start and build from some basis before curbside collection could be completely integrated.

3. Consideration of Resolution No. 90-1250, For the Purpose of Approving a Request for Proposals to Conduct an Analysis for Washington County System Alternatives and Establishing Policy Direction for the Analysis

Mr. Carson said Council adoption of Resolution 89-1156, For the Purpose of Establishing Minimum Standards and a Process for Considering Local Government Solutions for the Regional Solid Waste Plan (October 10, 1989), established minimum standards and a process to consider local government solutions to the Regional SWMP which initiated development of the Washington County Solid Waste System to be completed September 1990. He said that process meant a conceptual plan must be adopted March 1990 and policy and technical analysis completed by September 1990. He said Washington County delivered their conceptual plan April 2.

Ms. Crockett reviewed the conceptual plan, request for proposals (RFP), Executive Officer approval of contract, base-case analysis, and public versus private ownership analysis. Staff explained Executive Officer approval was necessary because Council approval would add two additional months to an already tight schedule. Chair Hansen said all of the elements involved--the Washington County conceptual plan, the RFP, the waiver of Council review and assignment to a vendor, base-case analysis, and public versus private options, were fairly complicated and to approve all of them as a package would be difficult. He said if the Committee approved the resolution at this meeting, some problems could arise later. He said each phase must be clearly understood before embarking on the next. Mr. Carson said the schedule of events was self-imposed via Resolution No. 89-1156 and that Washington County met their deadline to submit the conceptual plan.

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Commissioner Steve Larrance, Washington County, said if there were holes in the conceptual plan, it was because it was a conceptual plan and the technical analysis would answer questions. Commissioner Larrance introduced Paul Morris, McKeever & Morris, consultants for the conceptual project. Commissioner Larrance noted Washington County did not have solid waste facilities on-line, while other regional jurisdictions did, and said Washington County needed them because of expected growth. He expressed concern about the base-case analysis and said the 209th/TV Highway site was not appropriate for Metro to use in public versus private analysis. He hoped Metro would use a Washington County Steering Committee member for the technical analysis phase.

Mr. Morris said the first phase was finished and the schedule for the project was aggressive. He said the Steering Committee took their charge seriously and worked to build consensus on the issues. He said the Steering Committee reached consensus to move to the technical phase. He said by the end of 1990, the Steering Committee and Metro would be able to go into the procurement phase. He said base-case analysis would be helpful and Washington County was anxious to see what resulted from that analysis.

Councilor Wyers asked why Metro East was not considered for the Washington County system. Mr. Morris said Metro East was part of a three-station concept plan. He said a second alternative was a two-station system in the northwest corner of the county. He said a third alternative would put a facility in the north/northeast area of the county to split the county into three portions. Councilor Wyers asked Commissioner Larrance if he knew of any definite sites. Commissioner Larrance said he knew of no definite sites at this time. The Committee, Commissioner Larrance, and Mr. Morris discussed possible sites. Mr. Morris said the Steering Committee began with the premise to utilize existing solid waste facilities and then balance the effects to determine the best sites possible. Commissioner Larrance said their haulers did not want to make the trip to Metro East and were aware of the neighborhoods.

Chair Hansen asked what would happen if technical analysis, especially base-case analysis, recommended a public facility at the 209th/TV Highway. Commissioner Larrance said not many favored that site and would be surprised if the site were recommended as the best option. He said if the site was recommended, they would have to work on buy-off. He noted Washington County did not have heavy industry as a whole. Ms. Crockett said staff would anticipate public versus private options by evaluating costs and corresponding rate structures. Chair Hansen asked if the Steering Committee had reviewed the RFP. Commissioner Larrance said they had not. Councilor Wyers asked Commissioner Larrance if the Steering Committee would meet soon and could review the RFP and base-case analysis. Commissioner Larrance said a meeting was scheduled Monday, April 23. Chair Hansen said if the Steering Committee could review both in further detail and return to the Solid Waste Committee with their findings, it would give the Solid Waste Committee additional time and more specific information to consider the issues. Ms. Crockett

said staff could support deferring consideration of the resolution if Council realized it delayed the schedule of events listed in Resolution No. 89-1156 by two weeks.

Motion: Councilor Wyers moved to continue consideration of Resolution No. 90-1250 to the May 1, 1990, meeting.

Vote: Councilors Buchanan, Hansen and Wyers voted aye. Councilors Bauer and DeJardin were absent. The vote was unanimous and the motion passed.

Chair Hansen called a recess at 7:28 p.m.

The meeting reconvened at 7:40 p.m.

4. Consideration of Resolution No. 90-1246, For the Purpose of Adopting the Annual Waste Reduction Program for Local Government and the "Metro Challenge"

Debbie Gorham, Waste Reduction Manager, said the Metro Challenge was a five-year budgetary action to provide necessary financial assistance to local governments. She said the six minimum objectives in Year 1 were listed in Exhibit A, page iii. She said \$681,000 would be distributed according to the plan in Attachment A. She said local governments could apply for funds by asking Metro directly or applying at their own waste shed. Councilor Wyers asked when goals would be implemented. Ms. Gorham said staff forecasted how much tonnage could be kept out of the landfill, because of office paper recycling and other waste reduction programs, and would take 7 years for 11 percent of all waste to be reduced.

Motion: Councilor Wyers moved to recommend the full Council adopt Resolution No. 90-1246.

Vote: Councilors Buchanan, Hansen and Wyers voted aye. Councilors Bauer and DeJardin were absent. The vote was unanimous and the motion passed.

5. Consideration of Resolution No. 90-1244, For the Purpose of Approving a Contract with Grimm's Fuel Company and McFarlane's Bark, Inc. for a Yard Debris Compost Coupon Campaign

Ms. Gorham said yard debris recycling required market development and the coupon program would create market market stability. She said coupons would be distributed at the Street of Dreams and the Street of Affordable Homes and signage to that effect would be posted. She said the contract was on the "A" contracts list. She said vendors had not contributed before and staff believed the Spring Coupon Campaign would be more successful than previous campaigns. Councilor Wyers asked the status of funding. Ms. Gorham said Metro had \$20,000 carried over from the yard debris program. She said \$6,000 would be used this year and the remainder next year. Councilor Wyers asked why the contract was an

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A contract. Ms. Gorham said per the Metro Code, the contract fell under the A designation and was also a large line item. Councilor Wyers expressed concern policy would be implemented before it was adopted. Ms. Gorham said staff did not originally realize the contract would be designated an A contract.

Councilor Wyers asked Ray Barker, Council Analyst, if the Metro Code contained policy on this type of item. Mr. Barker said there was no written policy and said the closest written policy was Metro Code Section 2.04.070 Sale of Metro Goods and Services, which stated for sale of any item the procedure in place must be followed and there must be legal precedent. He said examples of items Metro had sold thus far were Zoo souvenirs and food, tarps at transfer stations, copies of the Metro Code, and other sundry items. Councilor Wyers stated her support for the coupon program, but said ordinance language must be clear on what pertained to selling items. She asked Mr. Barker to confer with Don Carlson, Council Administrator, on whether revised or new language would be necessary. Chair Hansen concurred with Councilor Wyers. He said over-all policy should be set although he did not know if such policy would apply to the coupon program or not.

Motion: Councilor Wyers moved to recommend the full Council adopt Resolution No. 90-1244.

Vote: Councilors Buchanan, Hansen and Wyers voted aye. Councilors Bauer and DeJardin were absent. The vote was unanimous and the motion passed.

6. Consideration of Resolution No. 90-1248, For the Purpose of Adopting a Policy to Require Weighing of All Vehicles at Metro Transfer Facilities

Chair Hansen noted issues related to Resolutin No. 90-1248 were thoroughly explored during consideration of the FY 1990-91 Solid Waste Budget and the rates via Ordinance No. 90-337. He asked why staff brought forward Resolution No. 90-1248 at this time and noted the action seemed early.

Jim Watkins, Engineering & Analysis Manager, said staff wanted to establish policy Metro would weigh all public vehicles. He said there were funds to retrofit Metro South Station and staff would do a change order to equip Metro East Station with necessary weighing equipment. Councilor Wyers asked if policy could be implemented earlier than February 1991. Mr. Watkins said staff wanted to wait for closure of St. Johns. Chair Hansen asked how much the scales would cost. Mr. Watkins said \$35,000 had been budgeted for Metro South and would be the easiest facility to retrofit. He said Metro East would require an additional scalehouse, scale, and change in traffic pattern which would cost \$400,000 to \$500,000. He said staff was negotiating with Trans Industries on design. Councilor Wyers commended staff on bringing the resolution forward early.

Motion: Councilor Wyers moved to recommend the full Council adopt Resolution 90-1248.

Vote: Councilors Buchanan, Hansen and Wyers voted aye. Councilors Bauer and DeJardin were absent. The vote was unanimous and the motion passed.

7. Consideration of Resolution No. 90-1251, For the Purpose of Supporting and Approving a Grant Award for KINK Radio/SOLV (Stop Oregon Litter and Vandalism) Clean-Up Day

Anne Marie Messano, KINK, explained the resolution called for a community-wide clean-up of 30 neighborhoods and 12 illegal dumpsites Saturday, May 19, 1990. She explained KINK Radio would do promotion.

Pat Merkle, SOLV, said funding would help keep yard debris source separated and data supplied to Metro.

Councilor Wyers said the Solid Waste Committee should schedule a discussion on illegal dump sites. She asked Ms. Messano to invite Metro elected officials to the KINK event and noted she had supported funds for neighborhood clean-ups in the FY 1990-91 Budget.

Motion: Councilor Wyers moved to recommend the full Council adopt Resolution No. 90-1251.

Vote: Councilors Buchanan, Hansen and Wyers voted aye. Councilors Bauer and DeJardin were absent. The vote was unanimous and the motion passed.

Chair Hansen adjourned the meeting at 8:15 p.m.

Respectfully submitted,



Paulette Allen
Committee Clerk
SWC90.107