

MINUTES OF THE COUNCIL SOLID WASTE COMMITTEE  
OF THE METROPOLITAN SERVICE DISTRICT

May 1, 1990

Council Chamber

Committee Members Present: Gary Hansen (Chair), Larry Bauer (Vice Chair), Roger Buchanan and Tom DeJardin

Committee Members Absent: Judy Wyers

Other Councilors Present: Richard Devlin

Chair Hansen called the meeting to order at 5:36 p.m.

1. Consideration of Minutes of April 17, 1990

Motion: Councilor Buchanan moved for approval of the minutes.

Vote: Councilors Bauer, Buchanan, DeJardin and Hansen voted aye. Councilor Wyers was absent. The vote was unanimous and the minutes were approved.

2. Consideration of Ordinance No. 90-346, Amending Ordinance No. 89-294A Revising the FY 1989-90 Budget and Appropriations Schedule for the Purposes of Increased Solid Waste Operations and Establishing a Renewal and Replacement Reserve in the Solid Waste Capital Fund (Public Hearing)

Chair Hansen opened the public hearing. No one appeared to testify and the public hearing was closed.

Roosevelt Carter, Budget & Finance Manager, explained the FY 1989-90 Adopted Budget allocated an average fringe rate to calculate benefits for Solid Waste Department employees. He said the average fringe rate did not account for the higher workers compensation rate for Operations Division employees. He said Ordinance No. 90-346 would authorize a \$25,000 transfer from Operations Division Capital Outlay to Personal Services to fund the additional fringe benefit costs for those employees. Chair Hansen asked if Metro paid workers compensation costs or if costs were covered by insurance. Mr. Carter said the Finance & Administration Department told Solid Waste staff numbers to use to calculate fringe and compensation. Chair Hansen asked why the Operations Division workers compensation was higher than the average. Mr. Carter said the amount was based on the amount of risk exposure compared to office/desk employees.

Mr. Carter said the ordinance would also authorize the purchase and installation of office panels. He said funds for panels were appropriated in a budget adjustment adopted by the Council March 1989, but the panel order was not properly processed. He said the funds were carried over as part of the FY 1989-90 beginning fund balance, but the current adopted FY 1989-90 did not include an appropriation for panel purchases. He said the panels were currently rented. He said the cost of panels and connectors was \$18,518 with a one-time configuration fee of \$1,152. Staff requested \$19,670 be transferred from the Solid Waste

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Operating Fund Contingency to the Budget and Finance, Waste Reduction, and Engineering Divisions to avoid further rental costs.

Mr. Carter explained \$.50 per ton payments to the Forest Grove Transfer Station January 1 through June 30, 1989, were an FY 1988-89 expenditure but Metro's obligation to pay was not incurred until FY 1989-90 and could not be charged to the FY 1988-89 budget. He said the six months of retroactive payments were an unbudgeted expense for this fiscal year. He said the ordinance would transfer \$15,000 from the Solid Waste Operating Fund Contingency to the Budget and Finance Division, Materials and Services, and Payments to Other Agencies.

Mr. Carter said Master Bond Ordinance No. 89-319 adopted November 21, 1989, required establishment of a renewal and replacement account for the Solid Waste system. He said the ordinance would transfer \$51,000 from the Solid Waste Operating Fund Contingency to the line item "Transfer of Resources to the Solid Waste Capital Fund."

Motion: Councilor DeJardin moved to recommend the full Council adopt Ordinance No. 90-346.

Vote: Councilors Bauer, Buchanan, DeJardin and Hansen voted aye. Councilor Wyers was absent. The vote was unanimous and the motion passed.

3. Consideration of Resolution No. 90-1263, For the Purpose of Receiving the Washington County Conceptual Plan

Staff explained the resolution was to officially acknowledge Metro received the Washington County Solid Waste Management Concept Plan.

Commissioner Steve Larrance, Washington County, discussed the process and said the Washington County Steering Committee had consensus on the Concept Plan and recommended the Committee forward Resolution Nos. 90-1263 and 90-1250A to the full Council for adoption.

Motion: Councilor Bauer moved to recommend the full Council adopt Resolution No. 90-1263.

Vote: Councilors Bauer, Buchanan, DeJardin and Hansen voted aye. Councilor Wyers was absent. The vote was unanimous and the motion passed.

Chair Hansen requested Councilor Bauer present the Committee report on Resolution No. 90-1263 to the full Council.

4. Consideration of Resolution 90-1250, For the Purpose of Approving a Request for Proposals to Conduct an Analysis for Washington County System Alternatives and Establishing Policy Direction for Analysis

Richard Carson, Director of Planning and Development, distributed Resolution No. 90-1250A. He said the Washington County Steering

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Committee reviewed and signed off on the Concept Plan. He said the resolution would approve the RFP; initiate a public versus private ownership analysis of the Washington County system components; and authorize the Executive Officer to approve and enter into a contract with the successful vendor.

Mr. Carson said the RFP included technical and policy review of the conceptual plan; capital costs of the system; ownership options; analysis of viable financing options, and review of rate structure impact. He said the RFP was budgeted at \$160,000 and included in the FY 1990-91 Budget. Mr. Carson said staff would the process could be shortened by one month to six weeks because of Executive Officer approval.

Ray Barker, Council Analyst, recommended preferred language for the conditions to the waiver of Council approval: "The Executive Officer is authorized to execute such contract as long as the scope of work is not materially changed from the scope of work approved by the Council and the amount of the original contract does not exceed \$160,000." Mr. Carson recommended one Solid Waste Committee member and one Washington County Steering Committee member, specifically Washington County Commissioner Steve Larrance, be appointed to serve on the RFP selection committee.

Mr. Carson noted the public versus private ownership analysis was required by the Regional Solid Waste Management Plan (RSWMP). He said staff recommended that analysis be part of the planning process before the acquisition of any facilities. He said such issues should be resolved before the conceptual plan was completed.

Mr. Carson said, in addition to acknowledgement of receipt of the Concept Plan via Resolution No. 90-1263, staff eliminated consideration of the 209th/TV Highway site for public versus private consideration. Staff removed language from Resolution No. 90-1250: "That the Council establishes the 209th/TV Highway site as appropriate to be used as a part of the 'base case' system for analytical comparison of the Washington County system alternatives."

Councilor Bauer asked if the RFP would give dollar impacts based on different facility assumptions to provide the Committee with the best options available. Mr. Carson said it would and that the RFP would perform four tasks: 1) Analysis of two versus three transfer stations; 2) Analysis of high-grade processing; 3) Analysis of public versus private ownership; and 4) Rate impact analysis. He said each task would be performed sequentially and would build upon the task previously performed. The Committee discussed language changes as proposed by Council staff.

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First Motion to Amend: Councilor Buchanan moved to amend Resolution No. 90-1250A, BE IT RESOLVED, Section 2 with additional language: The Executive Officer is authorized to execute such a contract as long as the scope of work is not substantially changed from the scope of work approved by the Council and the amount of the original contract does not exceed \$160,000.

Chair Hansen requested staff place new Section 2 language where appropriate.

Vote on First Motion to Amend: All four Councilors present voted aye. The vote was unanimous and the amendment passed.

The Committee discussed language further.

Second Motion to Amend: Councilor Bauer moved to amend Resolution No. 90-1250A Exhibit 2, Request for Proposals to Perform System Analyses for Alternative Solid Waste Transfer, Post Collection Material Recovery and High Grade Processing Facilities in Washington County, page 7, Sub-task 2.1, by deletion of language: [without the need for financial incentives].

Vote on Second Motion to Amend: All four Councilors present voted aye. The vote was unanimous and the motion passed.

Main Motion as Amended: Councilor Buchanan moved to recommend Resolution No. 90-1250A as amended to the full Council for adoption.

Vote on Main Motion as Amended: All four Councilors present voted aye. The vote was unanimous and the motion passed.

5. Consideration of Resolution No. 90-1245, For the Purpose of Approving a Contract for Personal Services to Assist in the Drafting of a Model Zoning Ordinance

Mr. Carson explained the RSWMP required appropriate zoning for solid waste facilities using clear and objective standards. He said when the RSWMP was adopted in 1988, Planning & Development staff committed to drafting language to assist local jurisdictions to implement this policy. He said staff recommended the consulting firm McKeever/Morris and the contract amount budgeted was \$24,995. Mr. Carson said the Executive Officer recommended approval of the contract.

Motion: Councilor Bauer moved to recommend the full Council adopt Resolution No. 90-1245.

Vote: Councilors Bauer, Buchanan, DeJardin and Hansen voted aye. Councilor Wyers was absent. The vote was unanimous and the motion passed.

6. Update on Yard Debris and Select Waste

Mr. Carson said the yard debris workshops Metro hosted in conjunction with local jurisdictions were successful.

Mr. Carson distributed to the Committee copies of a letter to himself from David Rozzell, Waste Reduction Division Manager, Department of Environmental Quality (DEQ), dated April 24, 1990. He said DEQ agreed staff could refer the yard debris plan via resolution to the Council for review. He said DEQ would review the plan in draft form, send it back with comments, and Metro would have 90 days to respond. He said the plan would then be referred back to DEQ for final approval.

7. Consideration of Resolution No. 90-1258, For the Purpose of Amending the Operations Contract for the St. Johns Landfill to Conduct a Residential Salvageable Building Materials Recovery Demonstration Project

Debbie Gorham, Waste Reduction Manager, introduced Keith Thomsen, Senior Management Analyst. Mr. Thomsen said the resolution would amend Metro's contract with Browning-Ferris Industries (BFI) at the St. Johns Landfill to allow Metro to conduct a residential salvageable building materials recovery demonstration project. He said the project would evaluate the feasibility of receiving salvageable residential building material at Metro disposal facilities. He said staff had gathered a great deal of data on construction demolition materials, but very little on the portion generated by residential home owners that was possibly recoverable and recyclable. He said the project would look at the quantities of the various materials available, the availability of local market channels to purchase and absorb recovered materials, current prices for various materials, the quantities of those material available and general operating information that could be developed as a result of the demonstration project. He said BFI had agreed to operate the project for Metro at the landfill. Mr. Thomsen described the different types of hardware and other materials for possible recovery. He said the contract was multi-year and would exceed the 10 percent limitation for change orders with regard to Metro's contract with BFI.

Chair Hansen said salvageable wood could be reclaimed for firewood. Ms. Gorham said staff they would evaluate that alternative, but noted this project was very small in scope. The Committee and staff discussed the project further and its possibilities further.

Motion: Councilor DeJardin moved to recommend the full Council adopt Resolution No. 90-1258.

Vote: Councilors Bauer, Buchanan, DeJardin and Hansen voted aye. The vote was unanimous and the motion passed.

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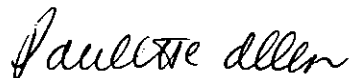
8. Review of Environmental Risk Investigation by Dames & Moore of  
Metro East Site

Bob Martin, Director of Solid Waste, reviewed the additional environmental risk investigations done by Dames & Moore at the Metro East Station as required by Resolution No. 89-1190. He said this report followed through on recommendations made by Dames & Moore in their previous report to the Solid Waste Committee. He said staff now had a complete sampling of the entire site and said hydrostatic tests performed before had all been done simultaneously. He said new testing confirmed the previous report on groundwater and contaminant migration from the Gould site onto the Trans Industries site. He said testing confirmed no detectable battery casing chips. He said the soil had lead content but testing confirmed the lead content would not violate federal standards. He said the groundwater testing showed the presence of some organic compounds primarily associated with herbicides, pesticides as well as some ethyl benzene and xylene. He said the benzene was at a fairly high level. He said testing confirmed the contaminants were not from the Trans Industries/American Steel site. He said regulatory agencies would tell Metro and Trans Industries what steps were necessary to secure the site, but said the report had confirmed staff's conclusions the site was safe from the environmental standpoint. He said the report concluded there was no reason a solid waste transfer station facility should not be located at the site.

Jim Watkins, Engineering & Analysis Manager, noted PCBs were not found on the site. He said with regard to mediation on pesticides and herbicides in groundwater, he said the only real option was to pump and treat which would not affect transfer station operations. He said staff foresaw no operational problems. He said Dames & Moore representatives were present and available to answer questions. Councilor Buchanan noted he received calls from constituents who expressed concern about the site. Mr. Martin said staff had correspondence from DEQ and the Environmental Quality Commission (EQC) with their opinions on the condition of the site and its suitability for such a facility. He said he would provide Councilor Buchanan with copies of that correspondence for his constituents.

Chair Hansen adjourned the meeting at 6:35 p.m.

Respectfully submitted,



Paulette Allen  
Committee Clerk  
SWC90.121