

APPROVED
Date 6-7-94

MINUTES OF THE METRO COUNCIL SOLID WASTE COMMITTEE

May 3, 1994

Council Chamber

Committee Members Present: Ruth McFarland (Chair), Sandi Hansen, Susan McLain, Rod Monroe, Judy Wyers

Committee Members Absent: Roger Buchanan (Vice Chair)

Councilors Also Present: Terry Moore

Chair McFarland called the regular meeting of the Solid Waste Committee to order at 4:03 p.m.

1. Consideration of April 27, 1994 Solid Waste Committee Meeting Minutes

Motion: Councilor Hansen moved to approve the April 27, 1994 Solid Waste Committee meeting minutes as submitted

Vote: Councilors Hansen, Monroe, Wyers and McFarland voted aye. Councilors Buchanan and McLain were absent

The vote was unanimous and the motion passed

2. Solid Waste Updates

- General Staff Reports

There were no general staff reports.

- Waste Reduction Division

Debbie Gorham, Waste Reduction Division Manager, presented the staff report, and said 30 attendees were present at a recent regional recycling roundtable. She distributed a document to the Committee entitled "Residential Roundtable Summary" which contained responses from the attendees to a questionnaire on recycling. She noted 97% of the responses were in the affirmative that they would be willing to separate materials for curbside pickup. She said attendees indicated they were desirous that mixed waste paper be curbside recyclable. Ms. Gorham noted the majority of attendees felt recycling goals were just right, and felt rates should reflect true cost of services. She noted the attendees were well informed recycling advocates and that the survey could not be considered a sampling of the general populace necessarily.

2. Ordinance No. 94-541, An Ordinance Amending the FY 1993-94 Budget and Appropriations Schedule For the Purpose of Reflecting Funding Increases Due to Delivered Solid Waste Tonnage in Excess of Budget Expectations, Restoring Funding for the Neighborhood Annual Cleanup Program, Recognizing New Grant Funds and Related Expenditures, Funding Unanticipated Personal Services Requirements, and Transferring Appropriations Within the Solid Waste Revenue Fund and the Rehabilitation and Enhancement Fund, and Declaring an Emergency

Roosevelt Carter, Budget and Finance Manager, Solid Waste Department, addressed the Committee and said the matter of the Neighborhood Annual Cleanup Program in the amount of \$35,000 had been inadvertently left out of the FY 1993-94 Adopted Budget as an administrative error. Ms. Gorham described the program benefits and distributed documents pertinent to the program to the Committee. These documents have been included in the permanent meeting record.

Councilor Monroe said the Finance Committee had been concerned about the previous deliberations regarding the item and had asked that the records be provided for review prior to disposition. Mr. Carter confirmed the line

item had been placed in the original staff reports for the FY 1993-94 budget, but had later been omitted in error from the Proposed Budget.

John Houser, Council Analyst, briefed the Committee regarding the record of the FY 1993-94 budget deliberations, and distributed materials pertinent to those records to the Committee which included: 1) page 4 of the March 30, 1994 Budget Committee meeting minutes; 2) page 24 of Bob Martin's memorandum to John Houser dated March 30, 1993; 3) and draft minutes for Finance Committee meeting, April 27, 1994. These documents have been made part of the permanent meeting record.

Motion Councilor Hansen moved to refer Ordinance No. 94-541 back to the Finance Committee and to recommend Ordinance No. 94-541 to the full Council for adoption.

Chair McFarland opened a public hearing. No citizens appeared before the Committee to testify. Chair McFarland closed the public hearing.

Vote Councilors Hansen, McLain, Monroe, Wyers and McFarland voted aye.
Councilors Buchanan was absent.

The vote was unanimous and the motion passed.

3. Resolution No. 94-1952, For the Purpose of Authorizing an Intergovernmental Agreement with Clackamas County to Provide Litter Collection Services

Sam Chandler, Facilities Manager, presented the staff report, and said the proposed resolution would approve an Intergovernmental Agreement with the Clackamas County Department of Transportation and Development to provide litter collection services in the area of the Metro South Transfer Station. Mr. Chandler made the distinction that the litter involved was not to be considered illegal dumping, but referred rather to materials that inadvertently fell from trucks proceeding to the transfer station.

Motion Councilor McLain moved to recommend Resolution No. 94-1952 to the full Council for adoption.

Vote Councilors Hansen, McLain, Monroe, Wyers and McFarland voted aye.
Councilors Buchanan was absent.

The vote was unanimous and the motion passed.

4. Resolution No. 94-1940, For the Purpose of Expressing Metro Council Support for the "Bottoms Up, Threes Down" Campaign to Boycott and Eliminate PVC (#3) Containers

Chair McFarland indicated that the proposed resolution would likely require further consideration and would not be passed out of the Solid Waste Committee at this meeting. She noted all testimony on the matter would be welcome.

Councilor Wyers addressed the Committee and said she felt, based on newer information, that the proposed resolution should undergo further review prior to disposition.

Chair McFarland announced that no meeting of the Solid Waste Committee would be held May 17, 1994, election day.

Mr. Houser presented the staff report, and said he had prepared the proposed resolution as a document supportive of the Recycling Advocates "Bottoms Up, Threes Down" publicity campaign. He noted the language in the

resolution was similar to the language found in a fact sheet they provided. Mr. Houser pointed out materials were included in the agenda packets from representatives of the plastics industry in which questions were raised pertaining to statements made in the proposed resolution particularly regarding PVC's.

Councilor Wyers noted she was in receipt of a study from the National Wildlife Federation, and said she would make that study available to the Committee for review.

Mr. Houser anticipated receipt of further background materials from both the proponents of the campaign and from the plastics industry, and said he would use the month's time before the next Solid Waste Committee meeting to be held June 7, 1994 for review. Councilor McLain indicated interest in the materials as well, and Chair McFarland requested such materials be made available to both the Committee and to the full Council.

Ray Phelps and Laurie Hansen, representing the American Plastics Council, and Steve Engel, Waste Matters Consulting, Portland, Oregon, agreed with the concept of encouraging recycling, but felt the resolution would discourage the plastics industry from being aggressive in their recycling effort because of the banning process, and refuted specific language contained in the proposed resolution. He said they had provided an alternative resolution which they felt would encourage recycling of these materials.

Mr. Engel pointed out Lane County had just begun its all resins collection program, and said the expectation was positive because of the industry's commitment to install a plastics recycling capable of auto-sorting a broad range of resins with high accuracy, which he referred to as a "PRF"; i.e. Plastics Recycling Facility. He said a Request for Proposals (RFP) had been issued to 25 organizations with budget approval. This document has been made a part of the permanent meeting record.

Mr. Engel noted Bill Carrol, Occidental Chemical Corporation, had addressed the Committee at its last meeting, and noted further background information as well as Mr. Carrol's testimony of April 5, 1994 was contained in the permanent record for this meeting. Mr. Engel referenced a catalog entitled "Scrap Plastics" in which he said PVC's were actively being marketed.

Mr. Engel referenced a letter from Ken Sandusky, Lane County Public Works, Waste Management Division, Eugene, Oregon, dated April 14, 1994, which had been distributed to the Committee in which Mr. Sandusky urged the AOR Board not to support the boycott. This document has been made part of the permanent meeting record.

The Committee and Plastics Industry representatives discussed the matter further.

Mr. Engel responded to Councilor Wyers saying the AOR had taken a position in favor of the "Bottoms Up/Threes Down" campaign

Mr. Houser posed the question that should the PRF be established in the region, would there be enough interest among interested parties to go to curbside recycling of plastics. Mr. Hansen answered in the affirmative, and further discussion ensued.

The Committee discussed recycling versus waste reduction.

Jeanne Roy, Recycling Advocates, said the Association of Recyclers voted to endorse the PVC boycott. Ms. Roy gave a historical perspective and overview of the use of plastics in the state and legislation to mandate recycling goals. Ms. Roy noted Thriftway Stores discontinued their plastics recycling program as it was costing \$200,000 a year.

In response to Chair McFarland, Todd Sadlo, Senior Assistant Counsel, said legislation by the Council was by ordinance and that a resolution was a statement of opinion and not a requirement of the residents of the district,

Metro employees or public officials. He noted Whereas clauses had less effect than BE IT RESOLVED clauses while agreeing accuracy was important.

Councilor Hansen advocated the Committee consider the issue from the vantage point of Metro policy, rather than what the market would or would not bear.

The matter was continued to the next meeting of the Committee to be held June 7, 1994.

5. Committee Review of Issues Related to Disposition of Waste From the Forest Grove Transfer Station, Including a Staff Update of Negotiations and Further Committee Discussion of Issues and Options

Mr. Martin discussed possible options related to the disposition of waste from the Forest Grove Transfer Station, and said he would provide the Committee with a one page summary of those options. Mr. Martin pointed out no decisions had been made, but that a fact finding process was occurring. He defined the options as long term or short term or interim.

Mr. Martin defined long term as inclusive of a 4 to 6 months period to implement. He said long term options would include: 1) to bid the transport and disposal out to a low bidder with an alternative to bid transport and disposal separately. He described a 10 month to one year process to implement that option. He said another long term option would be 2) to exercise the provision contained in the current franchise with A.C. Trucking to have a compactor installed and Jack Gray Transport pick up the waste directly at the station in Forest Grove. He described the equipment necessary to implement that option, and the time frame involved noting the franchise operator would have up to 6 months to get the compactor installed and operating. Mr. Martin said another long term option possibility provided for in the franchise would be 3) the implementation of a proposal currently being worked on by A.C. Trucking in which they would provide for their own transportation to the landfill, noting such a proposal would be subject to review and approval.

Mr. Martin described another long or short term option as a position of doing nothing, leaving everything just as it was with regard to the Forest Grove waste. He said he would not recommend such an option as it was important to realize savings.

Mr. Martin said an opportunity to realize savings on a short term basis was available due to the negotiations on the Waste Management contract. He said one possibility would be 1) to have the Forest Grove operator, A.C. Trucking, deliver his waste to Metro Central rather than Riverbend. He said it could be reloaded at Metro Central at no added cost because of the put-or-pay arrangement there, and said Jack Gray Transport could handle the waste from there. Mr. Martin said that plan would initiate the \$1 per ton reduction, but the transportation from Metro Central to Arlington would be a loss. He pointed out that plan would not be cost effective. Mr. Martin discussed a possible alternative should all parties agree in which A.C. Trucking would establish a direct relationship with Columbia Ridge, bring the waste to Metro Central, and get it reloaded there. He said Metro would receive a credit back from Waste Management that would not be as much as the \$1 per ton reduction. He said the specific numbers for this possible arrangement were not yet available. Mr. Martin said another possibility for immediate savings would be 2) approach Riverbend, which he noted had been done, and negotiate directly a lower price for continuing to allow the waste to go to Riverbend. He said a proposal for that option was forthcoming. He understood current review of that proposal with the Yamhill County Commission was under way.

Mr. Martin said the question remained whether anything should be pursued immediately while the time necessary was invested in implementation of a more permanent option.

In response to Councilor McLain, Mr. Martin explained if the waste were to be bid out that he felt both transport and disposal should be bid together as it would be easier to evaluate the results.

Councilor McLain commented that policy implications were involved and that Metro must remain fair handed, and felt the fairest way to handle the waste would be to bid it out as a package. She expressed concern about the impact caused by disruption of the system and costs to the community. Councilor McLain indicated she appreciated the staff presentation regarding the potential options as described, and asked staff to look at: 1) two changes versus one change; 2) 4 months is a fairly short time; and 3) the fairness issue; i.e. were we being fair to all potential vendors and businesses, and she advocated that if the waste were to be bid out that both transportation and disposal would be bid out in the same package. She looked forward to staff's return with further information.

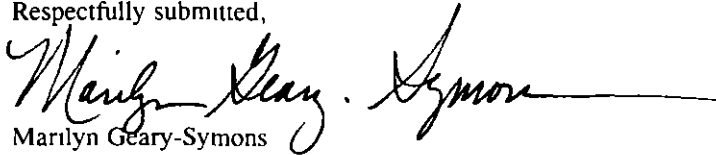
Chair McFarland said her number one concern was the region's rate payers, even though she agreed fairness to all was important.

In response to Councilor Hansen, Mr. Martin said 8 to 16 trucks were involved over an extended day. He said documents could propose appropriate scheduling of traffic.

Mr. Martin emphasized that much of what might be heard on the subject was rumors and should not be accepted as fact.

There being no further business, the meeting adjourned at 6:13 p.m.

Respectfully submitted,

A handwritten signature in cursive script that reads "Marilyn Geary-Symons". The signature is written in black ink and is positioned above the typed name and title.

Marilyn Geary-Symons
Committee Recorder