

MINUTES OF THE COUNCIL SOLID WASTE COMMITTEE
OF THE METROPOLITAN SERVICE DISTRICT

May 7, 1991

Council Chamber

Committee Members Present: Judy Wyers (Chair), Ruth McFarland (Vice Chair), Tom DeJardin, Jim Gardner, Susan McLain

Chair Wyers called the regular meeting to order at 4:06 p.m.

1. Consideration of July 10, 1990, and January 15, 1991 Minutes

The minutes for July 10, 1990 and January 15, 1991 Solid Waste Committee meeting were approved as submitted.

2. Resolution No. 91-1410, For the Purpose of Declaring Certain Property Surplus and Authorizing the Execution of a Lease

Ray Barker, Assistant Facilities Manager, presented the staff report and said the department was requesting the Council authorize the Executive Officer to enter into an agreement with Jack Gray Transport, Inc. (JGT) to lease approximately 175 square feet of office space located in the new building owned by Metro on the site of the Metro Central Transfer Station. He noted JGT has a staging area with approximately 40 trailers for their shuttle operation near the transfer station and wanted to lease the office for operations management. He added lease of office space to JGT was planned when the building was erected, and said monthly rent was proposed at \$204.00 per month plus two parking spaces at \$30 per month each for a lease term of five years.

In response to Councilor McFarland, Mr. Barker said the rent was fixed for the five year term at \$204.00 per month. Councilor McFarland said Metro should be in a position to reconsider the rental amount on a yearly basis.

Motion: Councilor DeJardin moved to recommend Resolution 91-1410 to the full Council for adoption.

Vote: Councilors DeJardin, Gardner, McFarland and Wyers voted aye.

The vote was unanimous and the motion passed.

3. Resolution No. 91-1443, For the Purpose of Authorizing the Issue of a Request for Bids and Execution of a Contract for Work Associated with, and Including, Procurement, Transport, and Stockpiling of Subgrade Embankment Material and Sand on St. Johns Landfill

(Continued)

Chair Wyers noted Resolution 91-1443 was placed on the agenda for discussion only at this meeting, and said the resolution would be considered by the committee for further action at a later date. Dennis O'Neil, Senior Solid Waste Planner, presented the staff report, and said the resolution would authorize the issuance of a Request for Bids (RFB) for site preparation, procurement, transport and placement of approximately 840,000 cubic yards of subgrade embankment material and sand at St. Johns Landfill with associated work pertaining to gas collection trenches and monitoring wells. He added this resolution would authorize the Executive Officer to enter into a contract with the lowest responsible, responsive bidder.

Mr. O'Neil said Metro was moving from the planning and design phase into the action phase of the St. Johns Landfill closure project proposed for 1991 and 1992. He said during this time Metro would purchase and stockpile materials on-site, and said these materials would accelerate settlement before final cover is applied, which he said would reduce the risk of cover failure. Mr. O'Neil said cost savings to Metro was anticipated, and said Metro would be in compliance with DEQ permit requirements to begin construction of gas and leachate control facilities in 1991.

Mr. O'Neil presented illustrations and demonstrated project concepts to the committee. He said ten firms had come to hear a presentation on the morning of May 7th regarding the proposed RFB. He said the RFB would allow the contractor until November 1992 to complete the work. He added certain tasks such as removal of existing cover and building of roads would need to be done during dry weather, and noted a contractor would need to mobilize as early as possible to perform the work. He said should Council approve the resolution, subsequent bid submission and selection of a contractor would occur. He noted work could begin early August should Council decide to waive review of bids and approval of the contract. He added if the Council did not choose to waive review and approval, the contract could not be signed before August 23rd and construction activity could not begin until mid-September. Mr. O'Neil said the department recommended the Council waive review and approval of the contract to ensure construction activity begin in order to meet the need for dry weather conditions.

James Watkins, Engineering and Analysis Manager, said 5.45 million dollars was allocated in the proposed 1991-92 budget for tasks included in this RFB. He said Parametrics had estimated the subgrade embankment material cost at \$4.00 per ton, and he noted the figure was later revised to \$6.00 per ton bringing total cost for these tasks to an estimated \$7 million by November 1992. Mr. Watkins indicated contingency plans included delay of other closure items if additional funds were necessary or a supplemental budget request implemented.

Councilor McFarland indicated reluctance for Council to waive right of review on a contract of over \$5 million. In response to Councilor

McFarland, Mr. O'Neil said the department had received proposals for petroleum-contaminated soil, soils treated with micro-organisms, and noted less than one half of the materials needed were being requested in this RFB. He added department projections suggested such sources could potentially yield 50 to 100 thousand cubic yards a year over a five year period.

Councilor Gardner said he felt Council should review the final contract, which he noted would be a multi-year contract. He said the delay noted in the staff report could be lessened, and discussed with staff timelines to accomplish department objectives.

Councilor DeJardin suggested the resolution be presented at the next committee meeting for approval and said the process could be dealt with in an expeditious manner.

In response to Councilor McFarland, Mr. Watkins said a goal was recovery of the gas collected at the landfill for utilization as an energy resource.

Bob Martin, Solid Waste Director, noted creativity in the market for materials and energy resources was encouraging to the department.

In response to Chair Wyers, Mr. Watkins said funds for closure of subarea #1 could be delayed until the summer of 1992 and that rates would not be affected. Chair Wyers requested the resolution be redrafted to exclude waiver of Council approval, and noted the committee would work to expedite the process.

Chair Wyers opened a public hearing.

George Ward, Consulting Engineer, 4941 S.W. 26th Drive, Portland, Oregon, discussed a proposal for treated petroleum-contaminated soils for the closure of the landfill. Mr. Ward said Metro would realize cost savings through implementation of his proposal.

Chair Wyers closed the public hearing.

Chair Wyers continued Resolution No. 91-1443 to the Solid Waste Committee meeting of May 21.

4. Resolution No. 91-1445, For the Purpose of Authorizing the Executive Officer to Lease the Property from Riedel Environmental Technologies, Inc., Located at 5610 NE Columbia Boulevard for a Transport Trailer Storage Area

Mr. Watkins presented the staff report and said the resolution would authorize the Executive Officer to execute a twenty year lease with Riedel for the purpose of providing a trailer storage and staging area for JGT trailers on a site adjacent to the composter. He said Metro was required

by contract to provide development and operation services and had reserved the right to negotiate with the Contractor the transportation of waste to or from any additional transport sites. He said Metro was required to provide an area at each transfer station for JGT to temporarily store up to five trailers, and indicated Metro had determined through experience at Metro South and Metro Central that a larger staging area was necessary.

Mr. Watkins noted specific lease provisions for the Riedel Compost Facility were still under negotiation. He said included in the proposed lease agreement were 1) Metro's agreement to pay Riedel \$241,000 plus permit fees and construction costs to provide a storage/staging area to accommodate up to 15 trailers; 2) Metro's agreement to pay Riedel \$1,860 per month to cover lease costs, electricity, general maintenance and litter patrol; 3) JGT's agreement to accept yearly pass-through costs estimated at approximately \$810 per month.

Councilor McFarland inquired whether Metro was obligated to furnish a staging area to JGT. Mr. Watkins said Metro would pay either directly or indirectly for the costs of staging. Councilor McFarland questioned whether the space needed to be as large as was planned.

Mr. Martin said Metro was not obligated to provide a staging area and said Metro was obligated to use JGT to haul waste. He said other options were available, and indicated the department had concluded the present offer was reasonable.

Councilor Gardner noted ten spaces had been allocated at Metro Central, which he noted handled greater tonnage. He questioned the need for more space at a facility which handled less tonnage. Mr. Watkins said the ten spaces at Metro Central were for staging and said an additional storage area was allocated for storage at the same location. He said the allocation of space for fifteen trailers at the Riedel Compost Facility was for a combination of storage and staging. Mr. Martin noted the staging/storage combination space allocation at Metro South was for a total of forty trailers.

Councilor Gardner inquired whether staff had reviewed costs in the vicinity for other parking areas to determine whether the offer was reasonable. Mr. Watkins said no additional study had been done, and said an adjustment had been made for the rate of return relating to the underlying property.

Mr. Martin noted the department would provide the committee with a graphic layout of the property demonstrating vehicle accommodations when the item was before the committee again.

Councilor McFarland noted her questions were based on constituent response to the proposed resolution.

Chair Wyers continued Resolution No. 91-1445 to the Solid Waste Committee meeting to be held May 21.

5. Resolution No. 91-1444, For the Purpose of Awarding a Multi-Year Contract for a Modeling System to Simulate Solid Waste Generation, Reduction, Transport and Delivery

Terry Petersen, Associate Solid Waste Planner, presented the staff report and said the resolution was for award of a contract to Cambridge Systematics, Inc. for forecasting and waste simulation work, the result of a joint project between the Planning Department and the Solid Waste Department. He said the contract objective was technical work related to the amount of waste being generated and recycled, as well as where the waste is being transported and delivered. He said the information obtained will enable the department to answer economic questions such as measuring the benefits of incentives for recycling. He said the scope of work encompassed two areas, 1) technical work providing statistics and econometrics, and 2) software development.

Mr. Peterson outlined the RFP process and noted four firms had submitted proposals. He said an evaluation committee reviewed the proposals and conducted interviews, and said Cambridge Systematics, Inc. was selected through the process. He said the firm was recognized internationally for their technical expertise, had a proven track record with local clients, the firm's proposed software could be maintained and updated by Metro staff.

He noted the contract was for \$200,000, which he noted was \$15,000 less than had been budgeted FY 1990-91.

Councilor Gardner noted forthcoming questions regarding the other proposals would be concerned with relative costs. Mr. Peterson said the proposals submitted were within \$1,000 of each other, and the work to be received was a deciding factor.

In response to Chair Wyers, Mr. Peterson said staff was confident the work delineated in the RFP would be accomplished. He added additional requests for funds for updates and improvements beyond the original scope of work were conceivable.

Senior Management Analyst Gerry Uba said a subcommittee of the Solid Waste Technical Committee would be advising the contractor. Chair Wyers requested a list of the names of members of the subcommittee when formed be provided to the Solid Waste Committee.

Motion: Councilor DeJardin moved Resolution No. 91-1444 be recommended to the full Council for adoption.

Vote: Councilors DeJardin, Gardner, McFarland, McLain and Wyers voted aye.

The vote was unanimous and the motion passed.

Councilor DeJardin agreed to carry the resolution to the full Council.

6. Resolution No. 91-1415, For the Purpose of Recognizing the Model Solid Waste Facility Siting Ordinance as Meeting the Requirements of Chapter 16 of the Regional Solid Waste Management Plan

Rich Carson, Planning and Development Director, referred to his memorandum dated May 7 which responded to Chair Wyers memorandum dated May 1 containing questions regarding the model ordinance.

Mark Turpel, Senior Regional Planner, Planning and Development Department, referred to page three of the memorandum entitled Attachment #1. He said Metro documents providing policy direction relating to the siting of a solid waste facility were outlined which included sections from the Regional Solid Waste Management Plan (RSWMP), Chapter 16, and Chapter 18, which he noted was in the process of being written. Other documents pertinent to siting facilities noted were the Model Ordinance for Siting Solid Waste Facilities, the Model Mitigation Agreement, the Intergovernmental Agreement, the Washington County System Plan, and City or County Zoning Ordinances.

Mr. Turpel referred to page 1 of the May 7 memorandum and responses to the Chair's questions of May 1. He noted the proposals for facilities expected in the next five years included an expanded transfer station system in Washington County, household hazardous waste facilities, yard debris collection depots, materials recovery facilities, a high-grade facility in Washington County, an upgrade at Metro South for post-collection material recovery processing, and potential Metro franchises in the private sector, such as a petroleum-contaminated soil treatment facility.

He said several steps were going to be taken to ensure appropriate zoning for siting was in place. He noted the Planning and Development staff would contact each city and county with an information packet and survey once the model ordinance was approved for use in order to determine which method of compliance or consistency would be pursued and what were anticipated timelines. He said several jurisdictions had already expressed interest in adopting provisions of a model ordinance, and said Washington County had made review and adoption of a model ordinance part of their work plan for the current year.

He said Metro was monitoring the periodic review process, and added Metro staff was documenting locational criteria for solid waste facilities which a city or county could use to make siting or zoning decisions or in intergovernmental agreements.

In response to the final question of Chair Wyers May 1 memorandum, Mr. Turpel said siting could be initiated through one of four options, 1) under the existing zoning ordinances, 2) through the adoption of the model ordinance, 3) a jurisdiction writing their own clear and objective standards, or 4) use of the mitigation agreement method under Chapter 16 of RSWMP. He noted planning for a transfer station in the western portion of the region was a joint process between Metro and Washington County governments, and said the System Plan for Washington County proposed for adoption by Metro would not be site specific and would include recommendations.

Councilor McFarland and Councilor DeJardin indicated they felt comfortable that the model ordinance met the requirements of Chapter 16 of RSWMP.

Councilor Gardner said a committee request had been made that Metro review zoning ordinances elsewhere in the country to see if others incorporated in the zoning ordinances fully detailed permitting criteria of the other agencies (such as DEQ) involved in permitting similar facilities, and he asked if that review had been done.

Mr. Carson noted general purpose zoning dated back to 1920, and said solid waste zoning for other than landfills was a relatively new phenomena. Mr. Turpel distributed a chart which he noted represented work done in the initial stages with the consulting team in a review of 22 zoning ordinances in this region and questions of clear and objective standards regarding impacts. He said the consulting team had prepared a 70-page document which further explained the information in the chart. He said other states the department had looked at were Washington and Wisconsin, and said the approaches were quite different when compared with Oregon DEQ standards. Mr. Turpel said a regional precedent existed placing DEQ standards (noise standards) within a local ordinance. He said Jim Rapp, City Manager of Sherwood and committee chair for the Land Use Sub Committee would have additional information relating to discussion at the sub committee level. Mr. Turpel noted the Land Use Committee was the major reviewing body for the model siting ordinance in its formative stages. He proposed three options for the Solid Waste Committee's consideration, 1) approval of the ordinance in its present form, 2) remove option #1 to provide the community the ability to take and use DEQ ordinances directly, and 3) to allow a community to use DEQ standards if an outright use were permitted.

Councilor Gardner noted concern regarding approval of a model zoning ordinance containing detailed DEQ standards. He felt such a Metro zoning ordinance would be unnecessarily complex as DEQ would apply DEQ criteria during its review of a request for permit. Mr. Carson suggested local jurisdictions could benefit from knowledge of expectations for both environmental and land use criteria.

Councilor Gardner said Metro had proposed designing a model zoning code with clear and objective standards for siting solid waste facilities to be

conveyed to local jurisdictions for adoption or disapproval. He said he felt if the model zoning code was restrictive it could be an impediment to local jurisdictions.

Mr. Carson said technical assistance would be made available for local jurisdictions to work with the model ordinance. Mr. Turpel said Washington County staff had indicated they preferred not to use option #1 and to defer to DEQ.

Councilor Gardner inquired whether a community could enter into an intergovernmental agreements with jurisdictions which adopted clear and objective standards, which he felt could fix location of facilities. Mr. Turpel said the intergovernmental agreement had been changed and was not an agreement between communities, and said it would be an agreement between the jurisdiction and Metro. Councilor Gardner said Metro would be agreeing with the jurisdiction's assertion that siting was not feasible, such as not having the right type of land for zoning for a facility.

Motion: Councilor DeJardin moved Resolution No. 91-1415 be recommended to the full Council for adoption.

Councilor Gardner indicated Metro was in the solid waste disposal business, similar to a utility to dispose of solid waste. He said in long term, self interest, Metro should make it easy to site solid waste facilities. He said local jurisdictions were in the comprehensive planning business and concerned with the positive aspect of facilities for their area, which would tend toward making it difficult to site solid waste facilities. He said Metro should write a simplified model zoning ordinance to present to the local jurisdictions, and said the model zoning code before the committee was written as though Metro were a city with restrictive objectives. He said he felt the goal of removing subjectivity and discretion from the model had been achieved. He added although objectivity had been realized, he felt the model ordinance written would suit the interests of a jurisdiction that wanted to affirm not having a facility sited.

Mr. Carson said the concerns of the cities were sound, and said in approving any facility Metro should have similar concerns.

Vote: Councilors DeJardin, McFarland, McLain and Wyers voted aye. Councilor Gardner voted nay.

The motion passed.

Mr. Carson noted the companion piece to Resolution No. 91-1415, Ordinance No. 91-393, the amendment to RSWMP, was approved on April 2 and was set aside to be sent forth to Council as a companion to Resolution No. 91-1415.

Chair Wyers agreed and Councilor McLain was designated to carry the companion pieces forward to the full Council.

7. Solid Waste Updates

o Waste Reduction Program Activities

Debbie Gorham, Waste Reduction Manager, presented the staff report and distributed a memorandum dated May 7 to the committee regarding the department's Commercial Recycling Program which focused on the waste audit services to businesses within Metro's jurisdiction. She referred to a list of organizations in which waste audits were done from November 1990 through March 1991, and said the department was in the process of producing a video with the cooperation of Fred Meyer, Nike, Tektronics, Portland General Electric and Tualatin Vineyards.

Chair Wyers called for a 15 minute recess at 5:47 p.m. in order for Councilors to go to the Charter Committee installation of members.

Chair Wyers reconvened the meeting at 6:05 p.m.

8. Discussion of Organic Waste Recovery

Chair Wyers opened a public hearing.

Rick Breuner, Smurfit Corporation, introduced members of the Northwest Organic Waste Processors and Consumers Association (NOWPCA) which included Dan Walsh, Walsh & Sons; Rod Grimm, Grimm's Fuel; Bob Keeney, Smurfit; John McFarlane, McFarlane's Bark; Jerry Herrmann, Johns Inskeep Environmental Learning Center. Mr. Breuner reviewed for the committee and distributed a handout outlining the purpose of the organization, its adopted goals and objectives and mission statement. The handout has been made a part of the permanent meeting record.

Mr. Grimm said he had communicated with the National Compost Association and the Washington Organic Recycling Council, which he said had similar goals and objectives as NOWPCA. He noted the processors were establishing networking both statewide and nationally.

In response to Councilor DeJardin, Mr. Herrmann said NOWPCA would be interested in establishing a relationship interfacing with Metro's Solid Waste and Planning Departments as well as with the Solid Waste Committee. Mr. Breuner suggested the association would be available to provide specific information to the committee as needed. Chair Wyers asked Metro Solid Waste staff to plan to meet with the group. Mr. Herrmann said the organization was in the process of developing work plans to review with Metro staff.

9. Resolution No. 91-1437, For the Purpose of Establishing Policy for Development of the Washington County Solid Waste System Chapter to the Regional Solid Waste Management Plan

Chair Wyers said she conceived the discussion before the committee as an opportunity to address the questions contained in Councilor Gardner's memo dated May 3 and to continue discover questions pertaining to need. She said committee members were concerned with how many facilities were needed in the Washington County system and with giving time for committee consideration.

Mr. Carson presented the staff report and said property tax implications were addressed in a memorandum dated May 2, which could be found in the agenda packet and said a staff person from Public Financial Management was present to answer questions.

Mr. Carson distributed a memorandum dated May 7 to Chairs Wyers from himself and Mr. Martin, which he noted contained answers to Councilor Gardner's questions in his memorandum of May 3, and he reviewed each question and answer with the committee. This May 7 memorandum has been made part of the permanent meeting record. Mr. Carson referred to the chart on the last page of the memorandum and noted the column entitled "Total Regional G.P. (General Purpose) Waste" denoted total waste delivered for disposal into the Metro system facilities, including the compost facility. Mr. Turpel noted the differential between the column indicating Total Regional Tons and the last column included tonnages which would be going to places such as K.B. Recycling, Oregon Processing and Recovery Center. He added that materials which would be going to markets such as Far West Fibers were not included in any of the figures since they were considered a commodity having already been source-separated, and said they were not considered waste. Mr. Martin said another factor in the difference between the two columns was the amount of waste that went to limited purpose landfills.

In response to Councilor Gardner, Mr. Martin noted the 1990 figure for Total Regional G.P. Waste, 814,387 tons, was projected, and said the actual figure was approximately 831,000 tons. Mr. Turpel said the actual tonnages experienced were less than 5% variant from projections for 1990, and noted the current projections were within less than 2% of 1991 projections.

In response to question number 9, Mr. Carson presented a map to the committee outlining the general service areas for the four facilities should no transfer station be added in Washington County, assuming expansion of the Forest Grove facility. Mr. Martin said the ideal was to have a system of facilities operating within their capacity all of which would have room for expansion and growth, and said, in the current system, Metro South was the only facility which had room for growth and expansion. In response to Councilor McFarland, Mr. Martin said Metro Central was designed to be able to provide 20 years of service to the waste shed which

it will serve. Mr. Carson added that in the projected 10 year scenario capacity would be maximized at Metro Central.

In response to Councilor Gardner, Mr. Martin said specific retrofiting plans for Metro South were not developed, and he added emphasis was currently placed on reduction of waste flow to the facility and plan development to follow.

Councilor Gardner was interested to know when the Washington County system would need to have the new facility in place and operating.

Councilor McLain indicated the Forest Grove station at present tonnages of 70,000 bought into the Washington County plan and expansion to tonnages of 120,000 with a transfer station planned at a Wilsonville location.

Councilor Gardner said it would be cost effective at this time to implement expansion of the Forest Grove transfer station.

Mr. Martin said a per ton rate break occurred at Metro Central at 35,000 tons per month, and said it was anticipated to operate below that level for approximately 1 1/2 to 2 years. The committee and staff discussed various aspects of the amount of tonnages disposed of at each of the facilities. Mr. Martin noted tonnages disposed at Metro South often exceeded the facility's capacity on a daily basis and presented a variety of problems.

Councilor DeJardin commented the officials at Oregon City had been patient with Metro and said Metro had a responsibility to the agreements.

In response to Councilor McLain, Mr. Carson said the Washington County System Technical Analysis assessed scenarios with both two or three stations placed in operation. She noted three issues were at hand, 1) cost of the present system, 2) cost of the Washington County plan with two or three transfer stations there, and 3) cost projections without two transfer station built in Washington County.

Chair Wyers referred to Section 2, page 2, paragraph 4, and based on the text she asked how Metro Central and the composter could be expanded to accommodate the waste in question with the addition of one transfer station to the Washington County system.

Mr. Turpel referred to Appendix R of the analysis, page 13, Table 10, total Metro system rate FY 1992-93. He said a rate of \$65.70 per ton assumed operational costs would remain comparable without having additional facilities on line and that facilities presently on line would not be operating at their capacities. He added should capacities be exceeded, cost recovery through increases to the rate would occur.

Mr. Carson noted under Resolution 91-1358B, December/1990, the Council said the base case was a two-transfer station system, which was analyzed in the

technical analysis. He added the case for a single facility and its impact on existing facilities was not analyzed.

Mr. Martin said expanding the composter was not realistic, and said expanding Metro Central was unnecessary, which he noted had the capacity to handle the projected tonnage.

In response to Councilor Gardner, Karla Forsythe, Council Analyst, noted information she had provided regarding rate level increases to of 13% approximately \$76 had been calculated with the inclusion of the excise tax.

Mr. Martin said rate levels were projected to reflect growth over two or more years plus the cost impact of implementation of the Washington County system. Chair Wyers noted the committee's interest in reviewing the proposed system costs.

Councilor DeJardin said Metro had fallen behind. He said Metro had discussed the compatibility of the Washington County plan with Metro's overall policies and overall plan and found favor with the plan. He said Metro had not changed policy and had entered into an agreement with expectations, and said the Washington County task force had delivered. He said additional details would not serve Metro's best interests. He outlined deliberations had occurred over a six month period regarding public and private ownership, property taxes, and noted Washington County presently provided support for facilities in Multnomah and Clackamas County. He said the Wilsonville site was necessary, and that Metro had a responsibility to citizens to get the plan in operation in order to be helpful to Oregon City, promote materials recovery, alleviate traffic on Highway 26, create better routes, and asked what information was needed to move the resolution out of committee at the present time.

Councilor Gardner said Metro's solid waste responsibility to the region included cost effective disposal and to avoid overbuilding the system. He said post-collection materials recovery was a recent development and impact in the waste stream was difficult to measure.

Councilor DeJardin said he felt delay was not beneficial overall.

In response to Chair Wyers, Mr. Carson said the Washington County Steering Committee had been meeting since 1988. Chair Wyers noted the current meeting was the second meeting in which the Solid Waste Committee had deliberated on the Washington County plan, and encouraged the committee to review the plan thoroughly.

Councilor McLain said she was in favor of Resolution 91-1437 and noted the task given to the Washington County Steering Committee had been accomplished. She added she supported the chair's efforts to maintain councilors' endeavors to question, discuss and determine that their vote as a publicly elected official was appropriate.

COUNCIL SOLID WASTE COMMITTEE

May 7, 1991

Page 13

Councilor McLain said she felt information before the committee supported the need to build a disposal system in Washington County, and added costs issues were relevant. She said the committee process was satisfied and the committee received the answers necessary regarding costs or whether or not to build, she would be in favor of moving the resolution to the floor.

Rena Cusma, Executive Officer, said full discussion within Metro had occurred over a four and one half year period on the issues currently before the Solid Waste Committee. She said she was present at the first meeting with the Washington County delegation, and said she was in favor of the proposal before the committee. She added the current availability of an identified site with Washington County consent was a factor to be considered, and urged the committee to approve the resolution without delay.

Councilor Gardner noted the Washington County Steering Committee process had occurred over an approximately two year period, he said the Solid Waste Committee had been in the process of review for approximately a month. He said his review of the proposal before the committee was to conclude the proposal was consistent with the Regional Solid Waste Management Plan. He indicated he had questions regarding the timing of the need for two stations in Washington County, and noted expansion of the Forest Grove transfer station was imminent. He said committee review of traffic concerns raised by neighbors of the Wilsonville site was appropriate.

Mr. Martin said Appendix R of the analysis was beneficial information, and said approval of the resolution would provide for current expansion of the Forest Grove site and siting of a facility in the south of Washington County anticipated for 1993-94. Mr. Martin noted the impact on rates of siting no facility in Washington County would be less than \$3 per ton in the tip fee, and expressed concern regarding system impacts which would be realized in materials recovery programs and haulers' and public traffic and safety considerations. He noted the cost impact of public versus private options were around \$1.00 per ton.

Mr. Carson noted delay could mean the loss of a possible vendor for the Wilsonville site, and added he had received direction from the Council five months previously to analyze for a two transfer station system.

Chair Wyers noted the committee consensus was to proceed with the current expansion of the Forest Grove station and subsequently begin the process for siting another transfer station elsewhere. Mr. Carson said a two phase, open, competitive procurement process was a departmental objective.

Councilor Gardner said Metro control of the facilities was essential, which would allow for changing circumstances and redirecting the flow as necessary, and said public versus private ownership was a subject for review.

COUNCIL SOLID WASTE COMMITTEE
May 7, 1991
Page 14

Councilor McLain said after the present discussion she supported the proposal from the Steering Committee and was in favor of the resolution without amendment, noting the discussion was moving in a direction away from the Washington County Plan.

Councilor DeJardin said the function of the Solid Waste Committee was that of a policy body, not that of a task force or staff. He said policy had been followed and the results were acceptable, and noted the validity of phasing in the procurement process.

Chair Wyers asked for a list of the solid waste facilities in the system which included proposed materials recovery facilities with projected tonnages. In response to Chair Wyers, Mr. Martin said flow control had been implemented through adopted ordinances which direct haulers' use of the compost facility and defining service areas to facilitate haulers' needs.


Councilor Gardner and staff discussed further traffic related issues for Metro Central and Metro South.

Chair Wyers continued Resolution No. 91-1437 to the next Solid Waste Committee meeting to be held May 21, and noted amendments would be forthcoming. In response to Councilor DeJardin, Chair Wyers said amendments regarding competitive bidding and public ownership would be presented and discussion would be opened. She noted also proposed amendments from the Steering Committee would be introduced.

In response to Chair Wyers March 20 request for a medical waste study, Mr. Martin indicated he would present it to the committee.

The meeting adjourned at 8:30 p.m.

Respectfully submitted,


Marilyn Geary Symons
Committee Clerk