

MINUTES OF THE COUNCIL SOLID WASTE COMMITTEE  
OF THE METROPOLITAN SERVICE DISTRICT

June 4, 1991

Council Chamber

Committee Members Present: Judy Wyers (Chair), Ruth McFarland (Vice Chair), Tom DeJardin, Jim Gardner, Susan McLain

Chair Wyers called the regular meeting to order at 5:36 p.m.

1. Consideration of March 5, 1991 Solid Waste Committee Minutes

Motion: Councilor McFarland moved for approval of the Solid Waste Committee meeting minutes of March 5, 1991.

Vote: Councilors DeJardin, Gardner, McFarland, McLain and Wyers voted aye.

The vote was unanimous and the motion passed.

2. Discussion of Residential Salvageable Building Materials Recovery Demonstration Project

Chair Wyers opened a public hearing.

Jerry W. Greene, 2416 N. Marine Drive, Suite 123, Portland, OR 97217, a recycling advocate, testified before the Committee and referred to his communications to Chair Judy Wyers regarding the Metro staff report to the Solid Waste Committee dated March 11, 1991 and written by Debbie Gorham and Steve Kraten entitled Final Report on the Residential Salvageable Building Materials Recovery Demonstration Project as well as his letter to Steve Kraten dated March 8, 1991. He supported Metro's implementation of a demonstration project to recover salvageable residential building materials, but felt the project could have been successful if it had been designed differently. He felt the warehouse should have been ready earlier on in the project, and said citizens should have been aware sooner that items were for sale. He referred to a successful 15 year project in Berkeley, California, noting recycling boxes were located at the entrance to the landfill. He said citizens were educated and put their recyclables on the back of their loads, and said a two acre section was set up for building materials which were dropped off and/or purchased at the site. Mr. Greene felt salvageable residential building materials projects should be kept separate from construction demolition projects, and said he would appreciate the opportunity to address the subject with Metro staff and give the benefit of his experience.

Bob Martin, Director of Solid Waste Department, indicated he would meet with Mr. Greene and referred to a response to Mr. Greene's communication

(Continued)

dated June 3, 1991 by Steven Kraten, Recycling Program Manager. The response has been made a part of the permanent meeting record.

3. Ordinance No. 91-405, For the Purpose of Amending Chapter 5.02 of the Metro Code to Amend Section 5.02.025(c) Regarding the Recyclable Material Credit

Mr. Martin presented the staff report and said the ordinance would amend Metro Code regarding the recyclable materials credit. Mr. Martin noted drop off boxes at Metro Central for recyclables prior to queuing up at the scales would obviate the need for the \$3.00 credit, and noted the credit would continue to be in force at Metro South.

Mr. Martin referred to a memorandum dated May 29, 1991 from Karla Forsythe, Council Analyst, and said the recycling depot at Metro Central was scheduled to open in July, 1991. He said the department would develop a brochure to hand out and notify self haul customers currently using the facility as well as a press release for others who had not used the facility in the past.

In response to Councilor McLain, Mr. Martin said citizens would have an opportunity to drop off recyclables prior to going through the gate house thus weight charges would be for garbage, not recyclables. He said it was two stops for a customer with both garbage and recyclables.

In response to Councilor DeJardin, Mr. Martin said if the program was implemented at Metro South there could be some impact to the Environmental Learning Center program since Metro would charge no fee. He said Metro's goal was to make recycling at Metro facilities as convenient as possible, while at the same time encouraging citizens to use curbside and other recycling markets.

Motion as Amended: Councilor Gardner moved to recommend Ordinance No. 91-405 to the full Council for adoption with amended language as suggested by Council staff.

Chair Wyers opened a public hearing. No citizens appeared to testify. Chair Wyers closed the public hearing.

Vote on Motion as Amended: Councilors DeJardin, Gardner, McFarland, McLain and Wyers voted aye.

The vote was unanimous and the motion passed.

4. Ordinance No. 91-404, For the Purpose of Amending Chapter 5.02 of the Metro Code Fees and Other Fees Submitted to Metro for Solid Waste Generated Within the District Shall Be Calculated on a Tonnage Basis Using Certified Scale Weights

Mr. Martin presented the staff report and said approval of the ordinance would assure that facilities receiving solid waste generated within the Metro District would be using a consistent means of measurement and that User Fees and other Metro fees or taxes would be collected on a uniform basis, that is, on a tonnage basis rather than cubic yard. He said undercollection of revenue was a likely result of inconsistent methods of measurement. Mr. Martin said no one had done anything wrong but the conversion factor was an imperfect measure.

He recommended 60 days be allowed from the time of adoption of the proposed ordinance for scales to be put into operation and notification of the public to occur.

In response to Chair Wyers, Mr. Martin said he did not know what kind of increase in revenues to expect.

Chair Wyers opened a public hearing.

Mike Sandberg, representing the Hillsboro landfill, testified before the Committee, and said he supported the ordinance but had concerns regarding the length of time for implementation. He said he was not sure the scales could be installed and operational within 60 days, and noted August 1, 1991 was their target date.

Councilor Gardner noted the proposed ordinance, if approved, would be heard before the full Council June 13, 1991 at the earliest, and said if approved by the Council to take effect in 60 days the effective date would be August 13, 1991.

Mr. Sandberg asked for assistance from Metro regarding the formula for conversion rates in order to present a report to the county.

Mr. Martin said the Solid Waste Department would provide technical advice and assistance.

Motion: Councilor DeJardin moved to recommend Ordinance No. 91-404 to the full Council for adoption with the understanding date effective to be 60 days from Council adoption.

Vote: Councilors DeJardin, Gardner, McLain, McFarland and Wyers voted aye.

The vote was unanimous and the motion passed.

5. Resolution 91-1446, For the Purpose of Authorizing an Exemption to Metro Code Chapter 2.04.041(c), Competitive Bidding Procedures, and Authorizing a Sole-Source Contract with Information Systems, Inc. for Consulting Services for Weight Systems Software at Solid Waste Disposal Facilities

Sam Chandler, Solid Waste Facilities Manager, presented the staff report, and said the resolution proposed the authorization of a sole-source contract with Information Systems, Inc., and said Metro's experience with the firm had been excellent. He noted the service provided software support through a copyrighted, proprietary system which provided justification for sole-source.

In response to Chair Wyers, Todd Sadlo, Assistance Counsel, said if the Committee found staff was able to provide justification for sole-source, they were free to approve the resolution.

Motion: Councilor DeJardin moved to recommend Resolution No. 91-1446 to the full Council for adoption.

Vote: Councilors DeJardin, Gardner, McFarland, McLain and Wyers voted aye.

The vote was unanimous and the motion passed.

6. Resolution No. 91-1445, For the Purpose of Authorizing the Executive Officer to Lease the Property from Riedel Environmental Technologies, Inc., Located at 5610 NE Columbia Boulevard for a Transport Trailer Storage Area

Ms. Forsythe referred to a memorandum dated June 4, 1991 to the Committee from Mr. Sadlo regarding a proposed amendment to the lease appending the resolution.

Jim Watkins, Engineering and Analysis Manager, presented the staff report, and said the resolution would permit the Executive Officer to execute a 20 year lease with Riedel Environmental Technologies for an area located at 5610 N.E. Columbia Blvd. adjoining the Riedel Compost Facility to provide a trailer storage/staging area for Jack Gray trailers. Mr. Watkins presented a pictorial representation of the area and described the traffic flow and management involved.

Councilor McFarland asked why it was Metro's responsibility to furnish the area for Jack Gray Trucking (JGT). Mr. Watkins said prior to Metro's contract with Riedel, the original contract with JGT stated Metro would provide five staging area spaces at each transfer station. He added Metro's contractual obligation with JGT was not reflected in the Riedel contract, and said there were not five staging areas provided on the Riedel site. He said Metro would have had to enter into an agreement with Riedel to locate the five additional slots on their property. He said JGT did not bid the Riedel job specifically at the time JGT bid their transport contract. He said Metro's contract with JGT specified Metro would enter into negotiations with them for each additional facility as it became operational, and said additional staging/storage areas would be reflected in the negotiation. He said the location of the area was ideal, and noted

COUNCIL SOLID WASTE COMMITTEE

June 4, 1991

Page 5

Metro would be obligated to pay for any shuttle arrangement should JGT find it necessary to negotiate another location independently.

In response to Councilor McLain, Mr. Watkins said negotiations were for from five trailers up to fifteen since JGT required a combined storage as well as staging area in order to drop off empty and pick up full loads.

Councilor Gardner asked about additional Metro costs related to hauling waste from the composter to the landfill, and asked if it would be better for Metro to negotiate the storage/staging area with Riedel rather than negotiate it into the contract with JGT. Mr. Watkins said Metro was operating currently under a change order agreement with Jack Gray, and said therefore negotiation were not yet concluded. He explained Metro was in the design phase to implement a conveyer system rather than a compactor system for load out to the trucks, and said costs had escalated. Mr. Watkins said that since it was not clear as to the type of vehicle needed, JGT was leasing top-loaded trailers to haul the residual on a temporary basis until the design phase and long haul agreements were completed. Mr. Watkins said the department concluded it would be advantageous for Metro to negotiate with Riedel for the land use, rather than JGT negotiate with Riedel and pass through the cost to Metro.

Mr. Martin said the unit price for JGT would remain the same with a compactor system. He said loading the trucks and trailers with a conveyer system was more expensive, and said also JGT would be compensated on a per load basis for non-compacted loads. He said the question of whether Metro or Riedel would be impacted by additional transport costs as Metro attempted to comply with a different loading system had not been decided.

Councilor McLain said constituents were asking why a 20 or, as in some cases, a 30 year lease. Mr. Watkins said the 20 year lease before the Committee was tied to the service agreement with Riedel, and said the lease could be terminated within a year in any year of the agreement. Councilor McLain said she also favored reviewing 10 and 15 year leases.

In response to Councilor Gardner, Mr. Martin agreed that corresponding Metro's lease agreements terms to coincide with the end of the contract periods should be taken into consideration.

In response to Chair Wyers, Mr. Watkins said the lease amount would escalate in correlation to the cost of living, and said the figure of \$241,000 had been arrived at subsequent to a process during which the amount had originally been over \$400,000.

Mr. Watkins referred to the amendment which stipulated Metro would not pay on the lease agreement until after the land use approval was completed.

Motion: Councilor Gardner moved to recommend Resolution No. 91-1445 to the full Council for adoption with amendments as suggested by Legal Counsel.

Vote: Councilors DeJardin, Gardner, McFarland, McLain and Wyers voted aye.

The vote was unanimous and the motion passed.

7. Solid Waste Staff Updates  
o General Staff Reports

No general staff reports were presented.

o Waste Reduction Program Activities

Debbie Gorham, Waste Reduction Manager, said the division would be asking to carry forward funds into the next fiscal year for both the 1% for Recycling Grants and the curbside recycling container matching grant in the amount of \$180,000. She said the City of Portland was not yet prepared to purchase their recycling containers in the current fiscal year.

Ms. Gorham said the division was preparing multi-family recycling container matching grants, and said five local governments involved in the demonstration project had applied to use Metro's financial assistance.

She noted an invitation had been extended to the Councilors to the Fulton Community Gardens to celebrate the opening of Metro's first home composting on June 11.

Ms. Gorham reported ground glass prices had dropped from \$40 per ton to \$20 per ton.

She noted Metro was in the process of conducting the 1990 Recycling Survey as an in house project, and said results were forthcoming.

She said the date of March 20, 1992 had been set for the 1992 Buy Recycled Conference to be held in Portland at the Oregon Convention Center.

Ms. Gorham said Metro had sent a representative, Pat Vernon, to the Western States Recycling Coalition which met the previous week in San Francisco. Ms. Vernon had reported to the department that the focus was on minimum content standards and institutional purchased of recycled products.

In response to Councilor DeJardin, Mr. Martin and Mr. Chandler reported the Household Hazardous Waste (HHW) project at Metro South was on schedule. Mr. Martin indicated there had been a number of cost increases, and added safety measures being defined as Metro progresses could serve the rest of the country as a model.

Councilor McLain commented regarding a citizen who was having trouble recycling bleach bottles, which could not be recycled at the curb. Mr. Chandler indicated he would contact the individual with assistance in the matter.

Chair Wyers noted the summer edition of Reflections resource directory carried an article about the plastics collection vehicle, and said she would pass it along to Ms. Forsythe for distribution. She noted also an article concerning an national organization called Greenseal, which was beginning to stamp and approve products as environmentally friendly.

Mr. Martin said Senate Bill 66 had passed the Senate unanimously and was amended in the House Environment and Energy (E & E) Committee. He said originally the E & E had removed the clauses regarding statewide HHW collection, funding the statewide recycling information hotline, and funding for any activities associated with the bill. As hearings progressed the funding and HHW collection clauses were added back in. He said the Ways and Means Committee would be hearing the bill next, and he said Metro would then testify in support of the statewide recycling information hotline.

Councilor DeJardin commented an article in the National Geographic had suggested mining of old landfills and removal of recyclables. He asked if that were a viable solution for the region. Mr. Martin said it was beneficial under certain circumstances although not an option currently at St. Johns. He said he believed Metro's regional landfill space needs were solved for the near future and suggested the space be used conservatively.

#### 8. Committee Review of Contracts List for FY 1991-92

Chair Wyers indicated the Committee was to review the contracts list for FY 1991-92 and recommend to the Council which contracts should be designated for further Council review. She referred to Ms. Forsythe's memorandum dated May 29, 1991 to the Committee in the agenda packet which outlined the definition of the proposed designations, and the attachment thereof in which Ms. Forsythe had prepared suggested designations based on input from the department.

Ms. Forsythe said this was the next step following the Council budget approval process of appropriation of funds for those contracts.

She explained an "A" designation meant continuing review would occur; a "B" designation meant no further review would occur.

The Committee discussed and department staff responded to the suggested designations, and noted areas of agreement and/or discussion.

Ms. Forsythe noted a memorandum was forthcoming regarding emerging bid documents for contracts not listed, one of which was for the Buy Recycled

Conference and one for the purchase of six personal computers, both of which she indicated would probably get "B" designations.

The Committee agreed in consensus to accept and recommend to the full Council the suggested designations as discussed.

## 9. Other

### **Diaper Brochure**

Chair Wyers said the proposed diaper brochure had been reviewed and responses had been received with concerns regarding wording. The current, revised brochure was presented to the Committee for review and discussion. The responses have been made a part of the permanent meeting record.

Chair Wyers opened a public hearing.

Paul Cosgrove, American Paper Institute, testified before the Committee and distributed a handout to the Committee which has been made a part of the permanent meeting record.

Mr. Martin and Vickie Rucker, Public Affairs Director, commented before the Committee regarding the numerous pros and cons pertaining to the issue.

Brian Boe, Kimberly Clark Corporation, testified before the Committee and supported the removal of the words referring to Dioxin, and expressed concern regarding the reference to the words, "wood chips."

Councilor Gardner and Councilor McLain agreed on the use of the word "expensive" for landfill space. Councilor McLain stressed the issue of safety. Councilor McFarland felt the original statement regarding the limitation of landfill space was appropriate. Chair Wyers commented in favor of leaving the reference to Dioxin in the brochure, but agreed to its removal based on new information from Paul Cosgrove.

Councilor McLain suggested the word "care-givers" be included.

Chair Wyers noted the policy decision regarding going forward with the diaper brochure had been made, and said, while the issues debate would continue, the Committee consensus was to remove the word "Dioxin" and insert the word "expensive."

### **Advertising Agency Selection Process**

Ms. Rucker said July 16 and July 17 were set for round one of interviews for the selection of an advertising agency and July 19 was set for round two and said approximately six agencies would be interviewed.



COUNCIL SOLID WASTE COMMITTEE

June 4, 1991

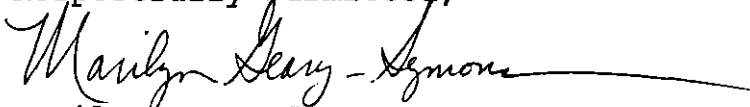
Page 9

Councilor Gardner suggested Ms. Forsythe attend the last round of the interviews.

Ms. Rocker indicated and Chair Wyers agreed that a departmental update once a month would be beneficial. Chair Wyers requested a report regarding the selection of the advertising agency.

There being no further business, the meeting adjourned at 8:20 p.m.

Respectfully submitted,

A handwritten signature in cursive script that reads "Marilyn Geary-Symons". The signature is written in black ink and extends across the width of the page.

Marilyn Geary-Symons  
Committee Clerk