

MINUTES OF THE COUNCIL SOLID WASTE COMMITTEE
OF THE METROPOLITAN SERVICE DISTRICT

August 1, 1989

Council Chamber

Committee Members Present: Gary Hansen (Chair), Tom DeJardin (Vice Chair), and Roger Buchanan

Committee Members Absent: Mike Ragsdale and Judy Wyers

Chair Hansen announced at 3:35 p.m. because of the lack of a quorum he would not call the meeting formally to order but would ask staff to proceed with the informational agenda item General Staff Reports.

1. General Staff Reports

Metro East Station
Compactor - Metro South
Compost Facility

Bob Martin, Director of Solid Waste, said the Metro East Station evaluation time table had been revised. He said the Evaluation Committee met this date. He said each proposal was unique and different. He discussed the schedule of events and said staff's first presentation to the Solid Waste Committee would be August 14, 1989, and staff would explain differences between the four proposals. Mr. Martin said discussions had been held with Public Affairs staff on the public information process.

Mr. Martin discussed Metro South Station. He discussed operations consolidation and the enhanced buffer areas around the station. Mr. Martin discussed moving the compactors and said the first compactor would be placed in the existing loading area. He discussed the public main entrance and said there would be room for 80 trailers. He said run-off water would be handled on-site. He said all-weather surfacing and security lighting in all parking areas would be added. Chair Hansen asked if used building materials would be salvaged. Mr. Martin said yes and explained part of the site would be designated as a drop-off area. Chair Hansen asked if Jack Gray Transport, Inc. (JGT) would lease space. Mr. Martin was unsure what the business arrangements with JGT would be, but said shuttling trailers would be the responsibility of the transfer station operator. He said space could be traded and JGT employees could possibly shuttle trailers. He said the space available would need evaluation. Mr. Martin said the staging area would have room for 10 to 12 trailers. He said more trailers would be beneficial for JGT. He said trailer shuttling responsibilities could be negotiated which would be beneficial for Metro.

Mr. Martin said the JGT contract was progressing well. Mr. Martin discussed the pending Public Utility Commission (PUC) permit briefly.

Mr. Martin said staff planned to rely on R. W. Beck's study of possible Metro East Station sites. He said R. W. Beck evaluated suggested sites and evaluated costs comparisons and that staff would compare those costs with

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proposals received for the Metro East Station. He said each of the four proposals received would be evaluated on the public versus private option.

Councilor Buchanan said in reference to the proposed Riedel Composter facility that the DANO process required large amounts of water. He said the area on which the facility would be built did not have a sewer system. Mr. Martin said the DANO process circulated water used and said Riedel would need a properly designed septic tank for waste water. Councilor Buchanan asked if a plan of that septic system was available. Mr. Martin said yes. Councilor Buchanan said constituents from his Metro District 10 had expressed concern related to DANO's methods to dispose of waste water. He noted the Columbia Slough at the site would be contaminated if a system was not installed and/or would not work properly. Mr. Martin said every precaution would be taken.

Chair Hansen called a recess at 3:55 p.m. The meeting reconvened at 4:05 p.m.

Chair Hansen announced Councilor Tom DeJardin had been appointed to the Solid Waste Committee as vice chair to fill the vacancy left by former Metro Councilor Sharron Kelley who was elected to the Multnomah County Board of Commissioners June 27, 1989. Commissioner Kelley resigned her Metro District 7 seat July 7, 1989. Chair Hansen said Resolution No. 89-1125, For the Purpose of Confirming the Appointment of Councilor Tom DeJardin to the Council Solid Waste Standing Committee was adopted July 27.

Chair Hansen announced Agenda Item No. 2, Ordinance No. 89-304, Amending Metro Code Section 5.01.085 of the Metro Code Relating to Major Disposal System Components was removed from the agenda because it was removed from the July 27 Council agenda at Executive Officer Cusma's request and therefore did not receive a first reading and could not be considered at this meeting.

3. Consideration of Ordinance No. 89-300, For the Purpose of Dedicating the St. Johns Reserve Fund for the Purposes Established by OAR 340-61-034 (Public Hearing)

Staff distributed the draft Revised Closure & Financial Assurance Plan for the St. Johns Landfill August 1989. Mr. Martin said there were four policy objectives to be considered in closure of the St. Johns Landfill. He said to be considered were: 1) State and federal statutory requirements to close the landfill as completely as possible; 2) A closure compatible with community end-use purposes and the Slough; 3) To use to the maximum extent the recycling of compost and other filler materials to cap the landfill which would provide an opportunity in the closure to create a market and re-use materials; and 4) The number of people who had ideas to test for proper or improper closure which included gas, settling, leachate and cover.

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Mr. Martin said Ordinance No. 89-300 provided financial assurance to DEQ that there would be sufficient funds to close the landfill. He said \$31 million would cover the capital costs of closure and \$12 million would cover any unforeseen aspects such as mitigation of environmental impact.

Dennis O'Neil, Senior Solid Waste Planner, referred to "Attachment A, St. Johns Landfill Closure and Post Closure Maintenance." He said it emphasized funding to cover leachate from ground and rainwater forced into the sloughs. He said the best solution was to stop the seepage. He said the landfill was an old landfill and not lined, but said natural protection surrounded the landfill. He said the SWEET-EDWARDS/Emcom recommended plastic membrane roof over the landfill and said such a roof would be expensive. He said the closure would take five years to close on an incremental basis and would involve 35 years of post-closure maintenance.

Mr. O'Neil said necessary reasons to accumulate the reserve fund were required grading, stormwater management, leachate mitigation control, existing contamination mitigation, the possible acquisition of surrounding property and possible future management of Bybee Lake.

Chair Hansen said the establishment of a dedicated fund was acceptable, but preferred not to commit to specific plan for closure at this meeting. He asked if DEQ required a specific plan in addition to the dedication of the fund. Mr. O'Neil said state law required Metro to develop an actual plan with costs. He said the Council was committed to setting aside a certain amount of money. Mr. Martin said after the draft closure plan was completed, staff would return with a resolution for specific closure plans. Chair Hansen expressed concern over the considerable expenditure involved.

Councilor DeJardin asked about gas collection pipes visible above the level of the landfill. Mr. Martin said the closure was a multi-year process. He said costs would be accrued in stages. He said when the final cap was in place, then the final gas collection system would be installed. He said as the years progressed, there would be less gas generated. He said it was easier to adjust pipes above the ground because they could rupture and become a possible maintenance problem.

Chair Hansen opened the public hearing.

Michael "Mikey" Jones, 8733 N. Tyndale, Portland, said he loved the lakes located in North Portland. He said how the landfill had been managed to date should cause trepidation in those whose neighborhood would get the new transfer station. He said costs listed in Table 3, page III-3 of the draft closure plan were inaccurate. He said the landfill would cost more to close than staff estimated. He said previously the City of Portland had approved Metro action on the landfill and asked who would represent the citizens of North Portland in the closure process. He said all costs were primarily slated for end-use planning. He said there was no possible end-use for current citizens in their lifetimes. He said he had seen five

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different pictures of proposed parks built on the landfill two years after closure. He said such plans represented false promises. He said Metro should use the end-use funds to enhance other areas. He said the landfill had such steep slopes it could never be used. He said over the past few months, Metro staff had agreed with the concerns he had raised and said he was surprised by the closure document distributed at this meeting. He did not believe DEQ would approve it. He said closure plans had changed radically from the original City of Portland closure plan. He said to look at the landfill and the surrounding lakes and said water control choked the lakes now. He said he would gladly argue with Metro's consultants on any one of these issues. He said the lakes were degraded and not developed because of the landfill. He said Metro did not allow the public access to the lakes through the landfill. He said it was time to make mitigation for damage done to the lakes. He said the Environmental Protection Agency (EPA) had assured mitigation for the lakes would be included in this plan. He said that was not true. He asked, if there were no health hazards, why it was necessary to spend \$31 million. He said the end-use plan was not good and would not leave the area ecologically viable. He said he served on the Columbia Slough Leadership Group. He said it would take \$150 million to clean up the Slough. He asked Metro staff to prove their claim that leachate material would not affect the Slough. He said the first closure plan he had ever seen was estimated at \$5 million.

Chair Hansen told Mr. Jones there would be another opportunity for public comment. Mr. Jones said there was opportunity to formulate a good plan now. He asked Metro to develop a good plan for the affected area.

George Ward, 4941 S. W. 26th Drive, said he was employed as a civil engineer and discussed successful landfill closures around the country. He advocated the use of lime from the Union Carbide property to stabilize soil at the landfill and to control organisms and pathogens.

Motion: Councilor DeJardin moved to recommend the full Council adopt Ordinance No. 89-300.

Chair Hansen expressed concern about the ordinance. He said he only wanted to approve the dedicated fund at this time and not an actual closure plan. He said Mr. Jones and Mr. Ward had raised several issues to consider. He said the committee needed more information on the plastic membrane roof and the landfill's relationship to surrounding lakes. He said the Metro Council should be aware of different options available to close the landfill and asked when staff would submit the resolution for the draft closure plan.

Mr. Martin said the draft closure plan would undergo a review process did not know how long the review process would take. Chair Hansen asked if it was appropriate to designate \$30 million for closure before there was a finalized plan. He asked what options there were if the estimate was higher after final public testimony and the final closure document. Mr.

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Martin said closure would return late in August for consideration. He said the numbers quoted by Mr. Jones were inaccurate. He said the cost proposal had been agreed upon by the City of Portland.

Mr. Martin discussed the closure further and responded to public testimony given at this meeting. He said Metro would have sufficient capital to close the landfill. The Committee and staff discussed Metro's relationship with the City of Portland after closure. Councilor DeJardin asked if DEQ had any issues to raise on Metro staff's proposed plans. Mr. Martin said Metro staff had worked closely with DEQ staff, but would not second guess any future judgments. He said he would not be surprised if DEQ submitted questions, but said there would be no big surprises.

Vote: Councilors Buchanan, DeJardin and Hansen voted aye and the motion to recommend Ordinance No. 89-300 to the full Council for adoption was unanimous.

4. Consideration of Resolution No. 89-1124, For the Purpose of Awarding a Two-Year Contract to Coates Advertising and Public Relations to Design and Implement Portions of the Public Education and Promotion Program for the Solid Waste Reduction Program

Vickie Roker, Director of Public Affairs, explained this contract was required to implement the promotion and public education component of the Solid Waste Reduction Program. She said \$250,000 had been budgeted for the contract cost. The contract would support a comprehensive, two-year effort to motivate the public to increase recycling and reduce waste. She explained Coates Advertising would use solid waste and recycling market research prepared for Metro as the basis to develop a comprehensive plan and a minimum of two campaigns per year. She said first year campaigns would focus on building awareness of, and participation in, office paper, yard debris and general recycling. She said those areas would be emphasized in the second year also with newly developed programs introduced. She said in addition to developing television, radio, print and direct mail advertising, the contractor would identify opportunities for cooperative promotions, special events, community outreach and other public relations elements as deemed appropriate.

Ms. Roker said 35 firms received the request for proposals beginning June 7, 1989. She said advertisements were placed in The Oregonian, the Daily Journal of Commerce, and The Skanner. She said notification was sent to disadvantaged business enterprises. She said 13 firms submitted proposals June 29, 1989. Ms. Roker said three staff persons from the Public Affairs Department and the Zoo evaluated the proposals on approach, experience of staff, past work and costs.

Ms. Roker said the interviews were held July 11, 1989, with Adams, McKinney and Johnson; Coates Advertising and Public Relations; L.A. Advertising; and Whitman Advertising and Public Relations. She said the

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evaluation committee judged Coates Advertising and L.A. Advertising to be the two best firms. Those firms returned for second interviews with Executive Management and Public Affairs staff and Coates Advertising was selected. Ms. Rocker noted when she began work at Metro, Metro had no public advertising campaign.

Michael Coates, Coates Advertising, said the office paper recycling market would be easy to target. He said it had been demonstrated that businesses were very receptive to such programs.

Ms. Rocker noted House Bill 3515 directed Metro to keep permanent funds on hand for Household Hazardous Waste Days which would continue to be promoted under this contract.

Councilor DeJardin asked what percentage of office paper was recycled. Ms. Rocker said Marie Nelson, Assistant Solid Waste Planner, performed office waste paper audits, and said with other surveys, staff would soon have a target number. She noted the \$40 received per ton created incentive. Ms. Rocker said 52 percent was the regional goal for all recyclables. She said it would not be unrealistic to expect a 50 percent level of recycling for office paper.

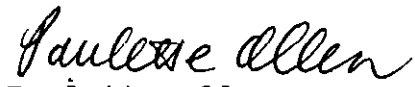
Motion: Councilor DeJardin moved to recommend Council adoption of Resolution No. 89-1124.

Vote: Councilors Buchanan, DeJardin and Hansen voted aye. Councilors Ragsdale and Wyers voted aye. The vote was unanimous and the motion passed.

The Committee and staff discussed Resolution 89-1124 briefly.

Chair Hansen adjourned the meeting at 5:35 p.m.

Respectfully submitted,


Paulette Allen
Committee Clerk
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