

MINUTES OF THE METRO COUNCIL SOLID WASTE COMMITTEE

October 5, 1993

Council Chamber

Committee Members Present: Ruth McFarland (Acting Chair), Susan McLain, Ed Washington, Judy Wyers

Councilors Also Present: Richard Devlin, Mike Gates, Terry Moore

Acting Chair McFarland called the regularly scheduled Solid Waste Committee meeting at 4:02 p.m.

1. Consideration of August 3, 1993 Solid Waste Committee Meeting Minutes

Motion Councilor McLain moved to approve the August 3, 1993 Solid Waste Committee meeting minutes as submitted.

Vote Councilors McLain, Washington and McFarland voted aye

The vote was unanimous and the motion passed.

2. Solid Waste Updates

- Metro's In-House Recycling and Procurement Programs

Debbie Gorham, Waste Reduction Manager, presented the staff report, and noted it was important for Metro employees to be all informed and to use good waste reduction methods as an example to the region, and, she said, to that end an In-House Waste Reduction Program had been developed. She introduced Genya Arnold, Associate Solid Waste Planner, the new Chair of the In-House Waste Reduction Task Force who briefed the Committee on the work of the program. Ms. Arnold, in turn, introduced Pam Juett, outgoing chair of the Task Force. Ms. Jewett reported to the Committee concerning the activities and accomplishments of the Task Force for FY 1992-93. Ms. Arnold discussed activities planned for FY 1993-94 to further Metro's in-house recycling and waste reduction goals as outlined in Executive Order No. 47.

Mark Hunter, Construction/Capital Projects Manager, Metro ER Commission, highlighted MERC's waste reduction activities and accomplishments FY 1992-93 for the Committee.

Judy Munro, Metro Washington Park Zoo, described this year's activities and accomplishments in waste reduction and recycling at the Zoo.

Leigh Zimmerman, Market Development Manager, presented a report to the Committee and distributed a document entitled, "Report on Metro's In House 'Buy-Recycled' Program, FY 1992-93." The report contained a summary of recycled products purchased by Metro FY 1992 and has been made part of the permanent meeting record.

Bob Martin, Solid Waste Department Director, commended Metro staff effort overall for "practicing what we preach."

- Issues Related to the Wilsonville Transfer Station
 - Possible Revision of the Regional Solid Waste Management Plan (RSWMP)

Mr. Martin said he believed an update to the RSWMP should be done, regardless of the status of the Wilsonville Transfer Station. He suggested a comprehensive view of alternatives be undertaken, and anticipated it could take about a year to 18 months to complete. He suggested such a review of facility related issues could be undertaken in the spring, 1994.

In response to Councilor Devlin, Mr. Martin clarified the franchise application for the Wilsonville Transfer Station was active and indicated he had received and read Councilor Moore's statement regarding the matter.

- Possible Operational Changes at Metro Central or Metro South

Mr. Martin said some traffic control changes were in process at Metro Central and Metro South which had met with some success. The Committee and Staff discussed self-hauling issues.

- Timing of the Use of Metro's Flow Control Authority

The Committee and Staff discussed self-hauling further. Sam Chandler, Solid Waste Facilities Manager, noted revenue from self-haulers exceeded the cost of disposal. Mr. Chandler and Mr. Martin displayed a map of the region demonstrating current solid waste flows to Metro Central and to Metro South. The map showed the franchise areas which haulers represented. Mr. Martin explained he had been directed by the Executive Officer to develop a plan to shift tonnage flows by specifically directing haulers to use either Metro Central or Metro South. Discussion of flow control and possible shifts of tonnage from Metro South followed. Mr. Martin discussed potential savings to Metro as compared to costs and impacts to haulers. He believed Metro could realize substantial savings overall with implementation of one of the plans under development of over \$200,000 per year with a shift of approximately 67,000 tons from Metro South to Metro Central. With that savings, he said, the possibility existed for a \$.40 per ton rate reduction. Mr. Martin said the Department believed data demonstrated approximately a \$30,000 impact to haulers, and appeals by individual haulers might occur and would be considered in the process. He discussed possible impacts on the franchise areas, and options to be considered.

In response to Councilor Gates, Mr. Martin said he anticipated the earliest implementation of such a plan would be December 1993 - January 1994. He said notice would go out to potentially affected haulers within the next two weeks, followed by a meeting near the end of October or the beginning of November, after which a directed use order would be issued. Mr. Martin said 30 days would elapse before the directed use order would go into effect. In response to Councilor Gates, Mr. Martin said flow was not being shifted across state lines and as such was not to be affected by recent federal rulings. He said the Department believed Metro's authority to conduct such directed use was secure.

Councilor Wyers said she looked forward to receiving information, however rough, regarding mileage and costs to haulers pertinent to changes in disposal locations. She did not agree that Washington County haulers could not take waste to Metro Central. Councilors McLain and Moore emphasized that flow control and franchise issues and decisions receive full discussion by the Committee. Mr. Martin agreed, and believed by the next Solid Waste Committee meeting further information would be forthcoming from the haulers and further discussion could occur. In response to Councilor Moore, Mr. Martin said recycling levels were currently at 8% of all tonnage into Metro Central which would be inclusive with the shift of 67,000 tons from Metro South. Councilor Moore asked Mr. Martin to provide information showing the comparisons in costs for actual travel time versus costs for actual miles travelled. Councilor McLain asked Mr. Martin to provide information on administrative costs as well as overall transportation system costs which affect the region. Mr. Martin concurred, and indicated his viewpoint would be inclusive of those costs. Councilor Gates noted the relative disparity that existed between haulers concerning their own costs, and said he hoped the Department could work with those numbers toward development of true hauler costs. Mr. Martin indicated he intended to administer implementation of the plan with current staff, but he added, other future projects might be impacted. He noted the budget for RLIS would likely be impacted as well, as RLIS becomes an increasingly useful tool.

- Status of the Forest Grove Franchise Application

Mr. Martin said the application was received late September, and said it was anticipated the matter would come before the Committee on November 3, 1993 following departmental communications with the applicant with plans to continue. He said the existing facility would be continued rather than expanded, and noted the existing franchise had expired. The Committee discussed contractual obligations regarding tonnage flows to Arlington.

- Implementation of the Multnomah County Sheriff's Enforcement and Illegal Dumping Contract

Mr. Chandler discussed the status of the Multnomah County Sheriff's Enforcement and Illegal Dumping Contract. He said Multnomah County had provided three experienced deputies for assignment to the task, Karl Hutchison, Dennis Fitz, a pilot, and Jim Dusevoir. He said the officers were currently located temporarily on the second floor of the building, and said they would eventually be located on the basement level in their own offices. Mr. Chandler said protocols were currently being established for taking and tracking complaints, and noted meetings with local governments was underway to prevent duplication of services and promote coordination consistent with the needs of the communities. He said several investigations were underway, and the unit was anticipating the soon delivery of a truck to facilitate the work. Mr. Chandler noted future reports to the Committee were planned.

- Status of the Rate Structure Study

Terry Petersen, Planning and Technical Services Manager, said the first meeting of the Rate Structure Study group would occur October 6, 1993 at 8:30 a.m. He discussed various possibilities for discussion of what he termed rate/revenue collection mechanisms. He said a short list recommendation from the Rate Structure Study group would be presented on October 20, 1993 to a joint meeting of the Solid Waste Advisory Committee and Rate Review Committee with a more detailed analysis planned for November/December on those alternatives. Councilor McFarland noted time restraints might prevent application of the recommendations for the coming year. In response to Councilor McLain, Mr. Petersen said he did not plan to have minutes taken at the meeting, but would provide any materials presented at the meeting to interested parties. He said he hoped to have a final recommendation for the Committee by January, 1994 with plans for full discussion at the Committee level. Councilor Devlin felt progress would be benefited by clarity so that all parties understand the impacts involved. Mr. Martin agreed.

- Status of the Organic Wastestream Study

Mr. Petersen discussed a workshop held on September 22 with good public involvement and interest, and discussed plans for comprehensive strategies and alternatives for handling organic waste followed by a series of workshops. He said a public conference was scheduled for December 8 to which vendors and other interested parties would be invited at which the results of the workshops would be presented.

- Progress of the Annual Waste Reduction Program for Local Governments

Jennifer Ness, Associate Solid Waste Planner, presented the Annual Waste Reduction Program for Local Governments staff report and referenced the report located in the agenda packet for this meeting.

Councilor McLain expressed frustration that commercial recycling goals were under-implemented. Ms. Gorham agreed to provide information regarding what local governments current accomplishments at the end of the fourth year and goals for the fifth year proposal. Ms. Gorham suggested reporting to the Committee regarding success stories from businesses which had been approached by local governments and/or Metro and had subsequently made changes.

- Status of Development of the New Waste Reduction Plan

Ms. Gorham discussed the progress and development of a calendar for the New Waste Reduction Plan.

- Status of the Petroleum Contaminated Soils (PCS) Disposal Fee Exemption Policies

Mr. Martin said he would have further information regarding a request of the Department for exempting the Aloha Fire and Rescue Unit from Metro fees for PCS at the next Solid Waste Committee meeting. He said development of a general minor exemption ordinance was in draft form, and he said he would bring the draft ordinance to the Committee for review and recommendation at the next Solid Waste Committee meeting.

The Committee and Staff discussed PCS soils and legislation, HB 2776, which Mr. Martin noted provided an exemption for service station operators who were in a hardship status and qualified for state funding and relief in tank cleaning operations. He said such operators were exempted from paying locally imposed fees for the disposal of PCS. He noted most operators in the region did not qualify for the exemption.

3. Ordinance No. 93-513, For the Purpose of Amending Metro Code Chapter 2.04, Adopting a Recycled Product Procurement Program for Metro

Ms. Zimmerman presented the staff report, and said the ordinance would enhance Metro's policies and serve as an example model ordinance for local governments and for use in helping the business sector in their procurement policies. She noted a 10% price preference was written into the ordinance, which she said was higher than the 5% price preference required by the state mandate. She said the State of Oregon had a 12% price preference for paper, and noted other jurisdictions had instituted higher percentages as well. She said the higher price preference would give Metro the flexibility to buy products that needed market development, often from new companies that needed a boost. She said such decisions would be made on a case by case basis.

Motion Councilor McLain moved to recommend Ordinance No. 93-513 to the full Council for adoption.

Acting Chair McFarland opened a public hearing.

Vote Councilors McLain, Washington, Wyers and McFarland voted aye.

The vote was unanimous and the motion passed.

Resolution No. 93-1853, For the Purpose of Hosting a Recycled Products Trade Show at Metro Regional Center in Support of Metro's Recycled Product Procurement Program

Ms. Zimmerman presented the staff report, and noted the In House Waste Reduction Task Force was seeking support from the Council for the Recycled Products Trade Show planned for the last week in October, 1993. Councilor McLain stressed the need to reach out to businesses. Ms. Zimmerman concurred, and said the invitations were being sent to many regional and local businesses as well as other local jurisdictions.

Motion Councilor McLain moved to recommend Resolution No. 93-1853 to the full Council for adoption.

Vote Councilors McLain, Washington, Wyers and McFarland voted aye.

The vote was unanimous and the motion passed.

5. Resolution No. 93-1850, For the Purpose of Authorizing the Executive Officer to Enter Into a Contract with Amtest Inc. for Laboratory Services for St. Johns Landfill

James Watkins, Engineering and Analysis Manager, presented the staff report, and said the proposed resolution would authorize Metro to enter into a contract for laboratory services for the St. Johns Landfill. Acting Chair McFarland noted the contract was going to be for less money than originally expected.

Motion: Councilor Washington moved to recommend Resolution No. 93-1850 to the full Council for adoption.

Vote Councilors McLain, Washington, Wyers and McFarland voted aye.

The vote was unanimous and the motion passed.

Resolution No. 93-1852, For the Purpose of Approving Four Contracts with Successful Proposers to Perform Hazardous Waste Disposal Services at Metro Facilities

Acting Chair McFarland noted that breaking the contract which one vendor had held last year into four contracts this year, Metro realized savings overall. Mr. Chandler concurred, and indicated savings was anticipated of 50% per barrel. Councilor McLain hoped disposal cost savings could be directed toward purchasing a van to provide improved Household Hazardous Waste collection services in the outlying areas of the region. In response to Councilor Wyers, Mr. Chandler said some minor construction issues would need to be resolved prior to opening the facility.

Motion Councilor McLain moved to recommend Resolution No. 93-1852 to the full Council for adoption.

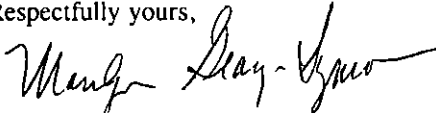
Vote Councilors McLain, Washington, Wyers and McFarland voted aye.

The vote was unanimous and the motion passed.

Councilor Wyers requested a periodic Departmental report to the Committee regarding usage of the HHW facility.

There being no further business, the meeting adjourned at 7:21 p.m.

Respectfully yours,



Marilyn E. Geary-Symons
Committee Recorder