MINUTES OF THE COUNCIL SOLID WASTE COMMITTEE OF THE METROPOLITAN SERVICE DISTRICT

October 15, 1991

Council Chamber

Committee Members Present: Judy Wyers (Chair), Ruth McFarland (Vice

Chair), Tom DeJardin, Jim Gardner, Susan

McLain

Chair Wyers called the regular meeting to order at 5:34 p.m.

1. Consideration of May 21, 1991 Minutes

Motion: Councilor DeJardin moved to approve the May 21, 1991 Solid

Waste Committee meeting minutes.

<u>Vote</u>: Councilors DeJardin, McLain, McFarland and Wyers voted aye.

The vote was unanimous and the motion passed.

2. Resolution No. 91-1520, For the Purpose of Approving the One Percent for Recycling Program Criteria, Application and Project List for FY 1991-92

Judith Mandt, Administrative Manager and program manager for the "One Percent for Recycling Program" presented the staff report, and introduced two members of the One Percent for Recycling Committee, Forrest Soth, also a representative from Washington County to the One Percent Advisory Committee, and Linda Mullen.

Mr. Soff said he had been member of the committee since its inception, and said changes in the criteria would include educational aspects of recycling, innovative recycling projects such as products made from construction demolition debris, and ways to increase marketing demand for recycled materials.

Councilor McFarland expressed her support of the program, and suggested setting up a revolving fund which would provide for grants and repayment of those grants. Mr. Soff agreed to report the concept to the committee for consideration.

Councilor DeJardin suggested local workshops to spread the word to the community. Mr. Soff agreed and said the committee had been experiencing success with informal public meetings.

Councilor McLain commended the committee on its efforts, and said she was pleased with the positive response to the evaluation criteria.

(Continued)

Councilor Gardner expressed concern that the application packet did not appear to address the reported program emphasis on product development and strengthening of markets for recyclable materials.

Councilor McLain referred to page 9, Section 5, the Evaluation Criteria, noting the six criteria listed applied to market areas, and said the criteria needed to be flexible to address other projects should no projects related market development, etc. be submitted.

The Committee, Mr. Soff and staff discussed further areas in the application and brochure which addressed pertinent issues and described various types of projects.

Chair Wyers and Councilor Gardner noted Council discussion and concern that a proposal not be eliminated based solely on size of impact on the waste stream. Councilor McLain agreed and indicated the philosophy of the program was supportive of creativity.

Motion: Councilor DeJardin moved to recommend Resolution No. 91-1520 to the full Council for adoption.

<u>Vote</u>: Councilors DeJardin, Gardner, McLain, McFarland and Wyers voted aye.

The vote was unanimous and the motion passed.

3. Ordinance No. 91-393A, For the Purpose of Amending Ordinance No. 88-266B Adopting the Regional Solid Waste Management Plan to Identify Options for Implementing Local Government Facility Siting Standards

Rich Carson, Planning and Development Director, presented the staff report, and noted the ordinance had been reviewed previously by the Committee.

The Committee and staff discussed the proposed amendments to the ordinance as described in Mr. Houser's memorandum dated October 9, 1991 to the Solid Waste Committee, and further staff revisions were approved by the Committee.

Chair Wyers opened a public hearing. No citizens appeared to testify. Chair Wyers closed the public hearing.

Motion: Councilor McFarland moved to recommend Ordinance No. 91-393A as amended to the full Council for adoption.

<u>Vote</u>: Councilors DeJardin, Gardner, McFarland, McLain and Wyers voted aye.

The vote was unanimous and the motion passed.

4. Resolution No. 91-1415, For the Purpose of Recognizing the Model Solid Waste Facility Siting Ordinance as Meeting the Requirements of Chapter 16 of the Regional Solid Waste Management Plan

Todd Sadlo, Senior Assistant Counsel, discussed the contents of Mr. Houser's memorandum dated October 9, 1991. He explained briefly the technical and style amendments to the ordinance, and commented regarding amendments made following correspondence from Oregon Waste Systems. Chair Wyers requested a copy of the letter be made available to the Committee. Mr. Sadlo felt the prohibition of conditions relating to facility ownership amendment was straightforward in nature, and said it was at Committee discretion whether or not it should be in the ordinance.

Councilor Gardner said the language of the ordinance stipulated whether the facility were publicly or privately owned could not be a condition for approval by local governments, and said a local ordinance would have to be neutral on facility ownership in the land use approval process.

Mr. Carson referenced a graphics chart on page 9, which he indicated was incorrect. He said the original draft had the correct chart, and requested permission to make revisions to the chart to reflect the correct information.

Motion: Councilor DeJardin moved to recommend Resolution No. 91-1415A to the full Council for adoption.

Councilor Gardner commented on the key change to the ordinance. He said the question previously was whether or not Metro would suggest local governments incorporate DEQ standards in their land use criteria for siting of these facilities. He said Metro had taken a position regarding the criteria for model siting standards without implication concerning DEQ standards, and supported the change.

<u>Vote</u>: Councilors DeJardin, Gardner, McFarland, McLain and Wyers voted aye.

The vote was unanimous and the motion passed.

5. Resolution No. 91-1518, For the Purpose of Authorizing an Exemption to the Competitive Procurement Procedures of Metro Code Chapter 2.04.053, and Authorizing a Change Order to the Personal Services Agreement with Associated Marketing Research

Terry Peterson, Senior Solid Waste Planner, presented the staff report, and said the Transportation Department currently had a contract to collect building permit data as it affected housing stock in the region.

He said the department tracked new construction, not demolition, and noted the Solid Waste Department wanted to make changes in the contract held with the vendor in order to accommodate department needs. He said the department proposed collecting demolition permits and pending permits as well. He said the department would then have the opportunity to inform recyclers three to six months in advance concerning upcoming generators of construction and demolition debris. Mr. Peterson presented an RLIS developed map showing previous building permit data in Multnomah County with retrievable demographic information for materials recovery processors. He said the contract amount would change from \$35,000 to \$49,000. He said a map such as the one displayed had a commercial value, and suggested it was a policy issue to consider whether or not to provide such maps at no charge to recyclers.

Mr. Peterson responded to questions contained in Mr. Houser's memorandum dated October 8, 1991 to the Committee. He said in response to the proposed termination of the program at the end of April, 1992, that although the department had received numerous responses to the program, it was being done on a trial basis for nine months. He said if the program proved successful it could be continued after the trial period with a request for budget funding.

Mr. Houser questioned whether potential bidders may have been closed out of the process on an expanded scope of work by not rebidding.

Councilor DeJardin said the proposed change order to the contract was appropriate, and said to ask the existing firm to rewrite a proposal would be costly and time consuming.

Councilor McLain agreed it was reasonable to expect a project to undergo changes after the initial startup based on new data.

Councilor Gardner said the timing of the process should be considered and noted if the Solid Waste Department need had been known prior to issuance of the RFP, the matter before the Committee would not have been appropriate. He noted the RFP had not been signed.

Councilor McFarland indicated concern when contracts expand without others having an opportunity to bid, but indicated she would not object to the proposed change order.

Chair Wyers echoed agreement with Councilor McFarland's statements.

Councilor Gardner discussed marketing RLIS products, and noted departmental studies were currently being conducted with hearings planned before the Transportation and Planning Committee regarding types of products, potential markets and pricing.

Councilor Dejardin agreed in concept, but cautioned against overpricing products which would be beneficial to Metro recycling goals.

Motion: Councilor McFarland moved to recommend Resolution No. 91-1518 to the full Council for adoption. Councilor McFarland recommended the Committee not consider RLIS product marketing at this time, noting consideration of such would come before the Transportation and Planning Committee.

<u>Vote</u>: Councilors DeJardin, Gardner, McFarland, McLain and Wyers voted aye.

The vote was unanimous and the motion passed.

6. Solid Waste Updates

o General Staff Reports

Bob Martin, Director of Solid Waste Department, indicated he would pass along the Committee's concerns regarding contract expansion without rebidding to the procurement office.

Mr. Martin presented the department's August, 1991 Monthly Financial Management Report, and noted tonnages, revenues and expenditures were down. He commended Roosevelt Carter, Solid Waste Budget and Finance Manager, and his staff on the report format. The report has been made a part of the permanent meeting record. He said plans were to bring the September, 1991 report to the next Solid Waste Committee meeting, and noted future plans to bring the report to the Committee on a monthly basis.

Councilor Gardner noted with solid waste revenues were down 16%, which he noted indicated excise taxes would be down as well. Mr. Martin noted other Metro facilities could show an increase in excise tax collections based on potential increased revenues.

In response to Councilor McFarland, Mr. Martin said non-putrescible, or non-household generated, waste would not be received at St. Johns landfill any longer. He said post closure maintenance operating expenses would continue to a degree at St. Johns landfill, and said certain inert materials beneficial to the landfill closure would still be received.

Mr. Martin explained further the charted figures relating to salary and/or fixed costs as well as direct costs compared to revenues.

Chair Wyers indicated the Committee would like to review the report and bring forth suggestions at the next meeting, if any. She requested the report be made available to Council staff and the Committee prior to the

meeting. She asked Mr. Houser to review the report with Councilor Hansen or the Council Analyst for the Finance Committee to see how the report dovetailed with reports in process with the Finance Committee.

Councilor McLain and Mr. Martin discussed a constituent complaint regarding rates and follow up with the constituent.

Mr. Martin reported on a Household Hazardous Waste (HHW) clean up event recently held one day at two locations. He said 1,653 citizens were served, and said 928 barrels of HHW were collected. He said the cost was approximately \$280,000. He noted eight events had been held since 1986, 14,500 vehicles had been served, 5,316 barrels of HHW had been collected, and \$1.6 million had been spent.

Chair Wyers reported she attended the HHW event in Gresham, and noted she arrived at 7:10 a.m. to find 20 cars in the line. She said staff started the event early which pleased the customers. She favored establishing a charge for use of the HHW facility in the future. Chair Wyers added that the HHW brochure which described the types of HHW was helpful.

Mr. Martin recognized several staff and their associates who had been helpful in the organizational aspects of the event, which he said included Sam Chandler, Sally Koch, Ray Barker and Jim Quinn.

Chair Wyers indicated she was interested in legislative issues regarding HHW, and addressed the concept of returnable containers similar to returnable bottles as prescribed by law.

Mr. Martin reported the compost facility was considering physical modifications to the plant in order to trap and treat odors as allowed under the recently issued DEQ order as well as financing for such changes should they occur.

Mr. Martin presented a six month report concerning Jack Grey Transport for the period of January through June 30, 1991. He said 7.2 million miles had been clocked with one accident, approximately one tenth the accident rate experienced in the industry in Oregon. The report has been made a part of the permanent meeting record.

There being no further business, the meeting adjourned at 7:15 p.m.

Respectfully submitted,

Marilyn Geary-Symons

Committee Clerk mgs\swc91\101591sw.MIN