

**APPROVED**  
**Date** 11-16-93

MINUTES OF THE METRO COUNCIL SOLID WASTE COMMITTEE

November 2, 1993

Council Chamber

Committee Members Present Ruth McFarland (Acting Chair), Susan McLain, Ed Washington,  
Judy Wyers

Acting Chair McFarland called the regular meeting of the Solid Waste Committee to order at 4 01 p m

I. Solid Waste Updates

• General Staff Reports

Bob Martin, Solid Waste Director, gave the general staff report, and referenced his memorandum dated November 2, 1993, regarding tonnage data. This document has been made part of the permanent meeting record. He noted tonnage was approximately 2% higher than previously forecasted for the three month period of July/August/September, and said that equated to approximately 17,000 tons when projected over the period of a year.

Councilor Wyers requested the memorandum be distributed to all Metro Councilors as well as make the information available to other interested parties. She asked also that a rough draft report for the month of October be prepared and distributed as well. Mr. Martin noted the regular monthly tonnage report would be prepared for distribution shortly and said that report would contain more comprehensive information.

Terry Petersen, Planning and Technical Services Manager, referenced a document which had been distributed to the Committee entitled, "Review of Metro's Forecasting of the Demand for Solid Waste Disposal Services, Phase I Report, Review of Basic Forecasting Issues". The report was prepared for Metro by Synergic Resources Corporation, and has been made part of the permanent meeting record. Mr. Petersen noted the technical charts had been made an appended portion of the report.

In response to Councilor Wyers, Mr. Petersen said the study cost was approximately \$25,000. He said the report provided valuable information to the Department, and pointed to a long term recommendation to improve the quality of the input data and to disaggregate the data to produce better forecasting, such as residential, commercial, and waste type. Mr. Petersen noted other recommendations included looking at housing starts and "wet" and "dry" tons.

Councilor McLain requested the Committee entertain the possibility of having the consultant come before the Committee to provide an in depth explanation concerning the report. Councilor McLain was especially concerned with the reasons why tonnage projections should be limited to the shorter term, such as 3 months to five years, rather than longer term, over 5 years.

Councilor Wyers suggested that other Councilors be invited to attend such a discussion with the consultants.

Acting Chair McFarland requested the Department make arrangements to bring the consultants before the Committee for further discussion.

Debbie Gorham, Waste Reduction Manager, addressed the Committee and discussed the Buy Recycled Trade Show held at Metro on October 28, 1993 sponsored by the In House Waste Reduction Task Force. Ms. Gorham noted the Trade Show was a success with over 30 vendors participating and over 200 registered visitors. She said there was interest in replicating the show in the counties so that others could be involved who had not been able to attend.

(Continued)

Ms Gorham referenced an Oregonian article about Deja Shoes, manufactured locally in Tigard from recycled materials. She said Julie Lewis was the founder of the company, and noted the company had been named as winner of the National Recycling Association's "Best Recycling Innovation" award for 1993. Mr. Martin noted the article had appeared on the first page of the Business section.

2. Consideration of October 5, 1993 Solid Waste Committee Meeting Minutes

Motion Councilor Wyers moved to approve the October 5, 1993 Solid Waste Committee meeting minutes as submitted.

Vote. Councilors McLain, Wyers, and McFarland voted aye.

The vote was unanimous and the motion passed.

3. Informational Presentation of the Performance Audit of the Waste Reduction Program

Jack Talbot and Brad Rayfish, representing Talbot, Korvola and Warwick, presented highlights from their Performance Audit Report of Metro's Regional Waste Reduction Program. He said the report endeavored to assess how well the Waste Reduction Program had operated against the five year plan. In addition, he said, the report attempted to project into the future in terms of resources and personnel available to continue the process along with recommendations where discerned appropriate. The report was distributed to the Committee, and a copy has been made part of the permanent meeting record.

Mr. Talbot and Mr. Rayfish outlined their recommendations, 1) Metro, in conjunction with local governments and DEQ, should (a) define specific roles for each, and, (b) clarify appropriate levels of enforcement; 2) Metro should re-focus its efforts to meet the current needs of the region, 3) Metro should expand its role in conducting commercial waste audits, 4) Metro should (a) communicate activities on a quarterly basis, and, (b) produce a comprehensive summary report of the evaluation of waste reduction programs in the region, 5) Metro should continue allocating grant funding to local governments, and, 6) The Metro Solid Waste Reduction Program should consider changing its current organizational structure.

The Committee and Messrs. Talbot and Rayfish held discussion. The transfer of the Recycling Information Center to the Solid Waste Department as stipulated in a Budget Note to the Adopted FY 1993-94 Budget was discussed.

Acting Chair McFarland opened a public hearing.

Jeanne Roy, Recycling Advocates, testified before the Committee, and commented on programs that had been successful, such as "Paper Training Your Staff," "Home Composting," the Challenge Grant Program and Metro's dollars for recycling containers as well as the Yard Debris program. She supported the work on developing measuring systems, waste composition studies and the annual recycling surveys. Ms. Roy commented on the recommendations as described in the Performance Audit, said she agreed with the need to clarify roles for local governments and with the recommendation regarding refocusing. Ms. Roy felt Metro needed to do more work with the residential curbside yard debris plan and scrap paper programs, and felt the rate incentives did not seem to be successful and should be revisited. Ms. Roy agreed with continued waste audit programs, and felt Metro should do an annual evaluation of the Waste Reduction Program for both Metro and the local governments. She agreed with granting funding through the Challenge Grants to local governments to achieve specific goals. She felt the two most important performance standards to be met were in the area of a yard debris plan goal and a commercial recycling plan goal.

Acting Chair McFarland closed the public hearing.

Ms. Gorham said a meeting was planned involving local governments in the first week of December, and agreed with Councilor McLain to continue discussion at that meeting. The Committee and Ms. Gorham discussed the use of terms such as "performance standards," and discussed pursuing clarification of collaborative goals and priorities.

4. Resolution No. 93-1867, For the Purpose of Revising the Initial Term Commencement Dates for Members of the Solid Waste Rate Review Committee to Allow for a More Orderly Transition Between Terms

Roosevelt Carter, Budget and Finance Manager, presented the staff report, and said the purpose of the proposed resolution was to adjust the beginning and ending dates of the terms of Rate Review Committee members, in order that new members would not be coming on the Committee in the middle of the Budget session deliberations

Motion Councilor Wyers moved to recommend Resolution No. 93-1867 to the full Council for adoption

Vote Councilors McLain, Washington, Wyers and McFarland voted aye

The vote was unanimous and the motion passed

5. Ordinance No. 93-519, For the Purpose of Granting a Franchise to Energy Reclamation, Inc. (ERI), For the Purpose of Operating a Solid Waste Processing Facility, and Declaring an Emergency

Mr. Martin presented the staff report, and said ERI was a subsidiary of Metropolitan Disposal Corporation, a major commercial and industrial hauler in the region. He said the facility, if franchised, would recover and market recyclable materials from construction and demolition debris collected by MDC, dry nonputrescible and non-hazardous mixed wastes as well as process source-separated materials obtained from residential and commercial recycling programs.

Mr. Martin said it was anticipated that the facility would process approximately 47,000 tons per year, which included about 26,000 tons currently processed at Metro Central and Metro South. He felt the franchise would prove beneficial in the goal of reducing tonnage to Metro South.

Mr. Carter explained the franchisee would be required to provide a surety bond in the amount of \$65,000 or a conditional lien in order to assure protection for the region should the facility be discontinued.

In response to Councilor Wyers, Mr. Martin commented that the proposed franchised facility would assist in meeting flow control goals, and he said a projected revenue loss of approximately \$477,000 was outweighed by recycling benefits provided by the facility, especially in the area of recycling of construction and demolition debris. He noted Metro had been promoting such recycling for some time.

Mr. Martin said certified scale records would be provided by the facility to provide measurements that could be used in forecasting.

Mr. Martin said dialogue had occurred with the neighborhoods, and said the principal neighborhood association supported the proposed facility franchise.

Steve Donovan, James Cozzetto, Jr., and Bruce Broussard, representing ERI, testified before the Committee, and made a presentation concerning the facility. They urged the Committee to a "yes" vote, and said the facility would help Metro meet its recycling goal, and noted mileage reductions would be realized as related to the disposal of the materials that would be received at the facility. They noted the facility would create 15-20 new jobs in the North Portland community. Mr. Cozzetto discussed the company's involvement with the local neighborhoods and business neighbors. He said other facilities had proved to be able to recover 30% to 55% and

said he believed 45% was a comfortable baseline Mr Cozzetto displayed a map showing the location and layout of the proposed facility

Mr. Cozzetto said it was hoped to get underway with construction by November 15, 1993 should the proposed franchise be approved

Mr Broussard addressed the Committee, and said he was gratified by his association with ERI, and said he believed minority groups in the community would benefit by approval of the franchise

Acting Chair McFarland opened a public hearing

Mark McGregor, construction company owner, Clean It Up Mark', and Tigard resident, testified before the Committee, and said his company recycled from job sites by source separating into trucks Mr McGregor said he had viewed a previous presentation by ERI at Metro's construction and demolition debris advisory group and they had endorsed the facility He believed the company had a good plan to help the small remodeler and felt the 45% assumption was do-able He said he understood the company would be aiming at the remodel market and percentages would be affected. Mr McGregor noted estimates based on prior waste audits, developed by Jim Goddard, Recycling Section Supervisor, gave percentages of how much waste was retrievable from various types of construction, i e. new, commercial, and remodel He said both remodel and commercial demonstrated figures two to three times higher than those from new home construction. He felt plenty of material would be available for ERI

Tom Markgraf, Piedmont Neighborhood Association Chair, addressed the Committee and said the company had made a special effort to solicit the views of the association, had made a presentation to the group and had satisfied all of their concerns

The Committee and Staff discussed the proposed franchise further.

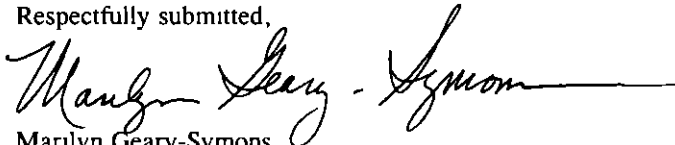
Motion Councilor McLain moved to recommend Ordinance 93-519 to the full Council for adoption

Vote Councilors McLain, Washington, Wyers and McFarland voted aye

The vote was unanimous and the motion passed

There being no further business, the meeting adjourned at 6:29 p m

Respectfully submitted,



Marilyn Geary-Symons  
Committee Recorder