

APPROVED
Date 12-7-93

MINUTES OF THE METRO COUNCIL SOLID WASTE COMMITTEE

November 16, 1993

Council Chamber

Committee Members Present Roger Buchanan (Chair), Ruth McFarland, Susan McLain, Ed Washington, Judy Wyers

Other Councilors Present: Richard Devlin

1. Consideration of September 22, 1993 Solid Waste Committee Meeting Minutes

Motion: Councilor McFarland moved to approve the November 2, 1993 Solid Waste Committee meeting minutes as submitted

Vote Councilors McLain, Washington, Wyers, McFarland and Buchanan voted aye

The vote was unanimous and the motion passed

2. Informational Presentation Related to the New City of Portland Mixed Scrap Paper Recycling Program

Bruce Walker, representing the City of Portland Environmental Services, reported to the Committee regarding the City of Portland Scrap Paper Recycling Program. He distributed handouts to the Committee including an overview of the scrap paper curbside recycling program which began in September, 1993 and a brochure entitled, Wow! Recycle My Scrap Paper. Like This Brochure At Curbside? This document has been made part of the permanent meeting record. He said 260 tons per month of scrap paper was collected in the first two months, and said the amount was expected to increase to the 600-800 tons per month range. He noted program costs were being looked at as well as ways to increase public awareness. He said implementation of plans announced by the mills for increasing recycling capacity would benefit the program.

Councilor McFarland asked about envelopes containing windows. Mr. Walker said it was not likely the public could be expected to tear out the windows on a regular basis. Councilor Wyers suggested a comment in the brochure regarding the recycling of phone books would be helpful.

3. Solid Waste Updates

- General Staff Reports
- Waste Reduction Program Activities/

Andy Sloop, Associate Solid Waste Planner, presented a staff report and distributed documents to the Committee; 1) Metro's 1992-93 Mixed Scrap Paper Market Profile dated August 1993, and 2) a press release dated November 15, 1994 regarding market profiles of recycled materials. He noted Metro had produced market profiles of 13 different materials recycled in the region, and said the profiles were available from Metro's Solid Waste Department. These documents have been made part of the permanent meeting record.

Mr. Sloop briefed the Committee regarding a study recently done on waste glass conducted by the Clean Washington Center, a division of the Washington State Department of Trade and Economic Development. He noted research for the study was conducted by the Seattle office of Dames & Moore, an international engineering firm, and said the study was intended to assist engineers in determining how the material would perform in the field, its environmental impact, safety and handling factors as well as cost factors. He distributed a pamphlet containing information concerning the study entitled, Using Recycled Glass As Construction Aggregate. This document has been made part of the permanent meeting record. Mr. Sloop presented a video news clip from

(Continued)

Channel 8 News which discussed uses locally of crushed green glass as aggregate for pathways. The new clip featured the safety of the crushed glass.

Ron Andrico, Solid Waste Planner, addressed the Committee and distributed the Metro FY 1992-93 Waste Reduction Division Annual Report. He said the report contained information about the study aforementioned by Mr Sloop, the Department's market profiles, the new building's resourceful renovation, grant funding to local governments; e g. Metro Challenge Grants, Multi-Family Grants, Curbside Container Grants, and solid waste programs. He said the report would be distributed to local governments and interested parties when printing was completed. This document has been made part of the permanent meeting record.

Councilor McFarland asked why Metro Challenge Grants had been increased to Clackamas County. Debbie Gorham, Waste Reduction Manager, said Clackamas County was to provide services within Challenge Grant criteria to cities outside of the Metro boundary but within Clackamas County increasing their per capita distribution

Councilor McLain noted under Construction/Demolition Program ten contracts for services were completed for a total of \$122,394, and she requested a list of those contracts. Chair Buchanan requested the list of contracts be distributed to all Councilors as well as copies of the FY 1992-93 Waste Reduction Annual Report.

Councilor Wyers requested one set of the 13 market profiles.

Lauren Ettlin, Associate Solid Waste Planner, briefed the Committee on the status of the Home Composting Education Program. She said attendance had increased 69% at the workshops between 1992 and 1993. She said the workshops were shorter and that twice as many were being done. She noted plastic benches made with post consumer recycled plastic plus signage to alternatives to pesticides had been placed at the compost sites. Ms. Ettlin said 41 volunteers had made presentations on home composting throughout the community to over 4,000 citizens in the region. Councilor McLain asked that a listing of the workshops be posted in the Council Office. Ms. Ettlin noted the new schedule would begin in the Spring of 1994, and said she would do so. She invited Councilors to come to the workshops

Possible Subjects

- Wilsonville Transfer Station

Bob Martin, Solid Waste Department Director, addressed the Committee and recalled a motion to reconsider the Wilsonville transfer station Resolution No. 93-1848 had passed at the Metro Council. [Note. The Council meeting at which the motion to reconsider passed was held September 23, 1993. A motion to refer Resolution No 93-1848 back to the Solid Waste Committee for consideration at the same time the Committee was to consider the franchise application for A C Trucking for the Forest Grove Transfer Station also passed at the September 23rd meeting.] Mr. Martin noted the matter of the Wilsonville transfer station would be brought forward at the same time the franchise agreement would be brought forward for the Forest Grove facility, which he estimated would be the first Solid Waste Committee meeting held in December; i.e. December 7, 1993. He suggested the Committee forward any specific questions pertinent to the matter to him prior to the meeting.

Mr. Martin said a report was forthcoming on flow forecasting and noted Metro's flow forecasting consultant would be present and available at the time.

David Knowles, representing Willamette Resources, Inc addressed the Committee. He commented regarding the accuracy of flow forecasting models noting that six months previously when the Executive Officer made her recommendation concerning Wilsonville, staff projected the region would not reach a level of 800,000 tons until the year 2000. Mr Knowles said should current trends continue as they had over the course of 1993 that level would be reached in December. He said WRI had retained Echo Northwest, consultants in Eugene, to assist in evaluating Metro's forecasting methods as were currently being used. Mr Knowles asked the Chair for a place on the agenda for the Solid Waste Committee meeting to be held on December 7, 1993 in order to bring more

information before the Committee and also to ask the Committee whether there was particular information they wished WRI and its consultant to pursue. He said it was WRI's intent to make that resource available to Metro if so desired. Chair Buchanan agreed to place WRI on the December 7, 1993 agenda.

Merle Irvine, WRI, addressed the Committee in response to Councilor McLain's question regarding which forecasting model was going to be evaluated. Mr. Irvine said Metro had provided its tonnage forecasting model software and data to WRI, and he said that was the model to be evaluated. Councilor McLain felt a connection existed between the tonnage forecasting model and the revenue forecasting model. She asked for help in understanding why such a connection might be considered not to exist.

- Forest Grove Franchise Agreement

Councilor McLain commented regarding a meeting held the previous week with the City of Forest Grove, its Economic Development Commission, transportation people, the Forest Grove Chamber of Commerce, transfer station people, engineers, and River Bend in which she had participated. She perceived a general attitude that the issues around the Forest Grove facility franchise contained broader Washington County issues, and she shared information from that meeting. She said the City of Forest Grove was concerned about truck traffic, the sound wall and mitigation of problems at the transfer station. She said the attendants wished to be involved in the negotiations and wished to review what was negotiated at the outcome.

Mr. Martin pointed out the Forest Grove franchise should be handled in a timely manner, and expressed concern that interested parties from Forest Grove would have enough time to preview the proposed franchise resolution.

Councilor McLain said she believed the Forest Grove interested parties would wish to attend the December 7, 1993 meeting at which the Committee was to hear the matter and give input.

Councilor McLain and Mr. Martin discussed traffic flow patterns. In response to Mr. Martin, Councilor McLain indicated it was her understanding from the parties involved that it was preferred that full trucks from Forest Grove go south to Yamhill rather than east to other destinations.

Councilor Wyers felt such a discussion before the Committee would be beneficial, but felt the franchise issue and the Wilsonville transfer station issue should be separate issues. She raised a question regarding the motion passed by the Council to reconsider the Wilsonville matter, and asked whether the motion included that a discussion of the Forest Grove facility be included at the same time for consideration. Mr. Martin indicated he understood that was the intent of the motion.

Chair Buchanan indicated John Houser, Council Analyst, was reviewing the matter of the intent of the motions acted upon at the September 23, 1993 Metro Council meeting. Councilor Wyers reiterated her feeling that the matters were not related, and asked if there were to be language in the Forest Grove franchise resolution that would put to rest the question of the Wilsonville transfer station. Mr. Martin agreed they were not related, but, he said, he was attempting to bring forward discussion simultaneously, although, he said, his argument would be they were independent decisions.

Councilor McLain felt connections as related to flow control existed, and flow control could impact any transfer station. She said there was no question as to whether or not there should be a Forest Grove transfer station, but the question of Forest Grove's system impact now and in the future would be affected by whether or not there was a Wilsonville transfer station. Councilor McLain felt if the Wilsonville option was closed off, she for one would view the Forest Grove franchise differently.

Mr. Martin said he intended to comply with Council's request and would bring both the proposed franchise agreement and the Wilsonville agreement before the Committee at the same time. Mr. Martin said one issue was whether the franchise would continue as it currently existed, i.e. allowing the owner/operator decide where the waste would be delivered, or whether Metro should step in and make that decision. Mr. Martin said he expected

to bring a recommendation for a franchise placing Metro in the role making a determination as to where the waste was transferred. He noted that might not be proposed to occur immediately upon approval of the franchise renewal and that it did not necessarily mean the waste would not continue to go to Riverbend. Mr. Martin discussed the status of the Washington County Plan, which originally contained two transfer stations and said Washington County was interested to know whether Metro was attempting to implement the Washington County Plan with the Forest Grove franchise or attempting to maintain the status quo. He said it was his intention to bring forward a franchise for the Forest Grove facility that would implement as many elements or the spirit of the Washington County Plan. He admitted this was not what the original Washington County Plan envisioned, but, he said, it was an attempt to produce a franchise that would bring that transfer station into the system in a similar manner and operation as the other system transfer stations.

Councilor McLain commented recalling the original intent to not have what she termed as "mega station "

- Flow Control

The Committee and Staff discussed aspects of flow control, and the question of whether the waste should go to Riverbend. Councilor McFarland emphasized the need for flow control. Mr. Martin noted court cases in various parts of the country have occurred with challenges raised regarding flow control and said, although Metro was granted authority by the state legislature to have flow control, there was some uncertainty about the legal aspects.

In response to Councilor Devlin, Mr. Martin indicated Metro had a responsibility to determine where the waste was to go. Mr. Martin noted the Sanifill landfill was a good westside landfill. He asked Mr. Martin if he was seeking action December 7 for the franchise for Forest Grove. He noted a transportation improvement hearing regarding the Oregon Convention Center had been publicized widely, and asked Mr. Martin to consider whether there might be a conflict by having both items at the same time.

The Committee discussed the nature and intent of the original motion by Councilor Moore at the full Council to reconsider the Wilsonville matter by the Solid Waste Committee at the same time as the Forest Grove franchise before the 15th of January. Councilor Devlin asked Mr. Houser to look into the matter. The Committee agreed.

Councilor Devlin felt all issues should be under discussion together; e.g. the Forest Grove franchise, the Wilsonville transfer station, flow control, new tonnage forecasts, impact on the fiscal integrity of the system, and the impact to the rate payers.

- Rate Structure Study

Mr. Martin said two rate issues existed: 1) whether or not any changes to the current rate structure were desirable; and 2) the time frames involved in the setting of the rates. He noted at a meeting of the Rate Review Committee was to be held the following evening.

He commented that assumptions were being made which included that the excise tax would be reduced again to 6%, and noted a rate of \$78 could be calculated based on current assumptions.

The Committee discussed the rate setting process further. Mr. Martin responded to Councilor McLain, and said in the process programs were not necessarily assumed at current program level status. Councilor McFarland emphasized Metro was not to make a profit on the disposal of solid waste.

- Sheriff's Enforcement Contract

Mr. Martin said he did not have a comprehensive report regarding the Sheriff's Enforcement Contract. In response to Chair Buchanan, Mr. Martin indicated approximately a dozen cases were currently under investigation. He noted cases of illegal dumping and flow going outside of the region were being investigated.

The Committee and Staff discussed shifts in where tonnage would be disposed and cost impacts. Councilor Wyers noted directed use orders would be an administrative decision based on adopted policy. Mr. Martin said the Council would have opportunity to review the manner of implementation.

- Annual and Five Year Waste Reduction Plan

Debbie Gorham, Waste Reduction Manager, addressed the Committee and said she would be ready to bring forward a report concerning the Fifth Year Waste Reduction Plan for local governments in the near future, and reported on the status of the Five Year Plan. She said a meeting was scheduled with the local governments Recycling Coordinators on December 1, 1993, and indicated further discussion would occur then.

There being no further business, the meeting adjourned at 5:59 p.m.

Respectfully yours,

Marilyn E. Geary-Symons
Committee Recorder

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