

MINUTES OF THE COUNCIL SOLID WASTE COMMITTEE  
OF THE METROPOLITAN SERVICE DISTRICT

November 19, 1990

Room 440

Committee Members Present: Tom DeJardin (Chair), Judy Wyers (Vice Chair), Tanya Collier and David Saucy

Committee Members Absent: Roger Buchanan

Also Present: Councilor Gary Hansen; Councilors-Elect Sandi Hansen and Susan McLain

Chair DeJardin called the special meeting to order at 5:03 p.m.

Councilor Saucy introduced Councilor-Elect Susan McLain, District No. 1, to those present.

1. Solid Waste Facility Changes: Issues and Options

- a) St. Johns Landfill Closure
- b) Composter
- c) Metro "Northwest"
  - o Timeline
  - o Rate Changes
  - o Flow Control
  - o Budget Impacts
  - o Contracting Needs

Bob Martin gave estimated timelines for regional solid waste facilities: 1) January 12, 1991 - Metro East Station completed (for transfer of solid waste only); 2) February 1, 1991 - St. Johns Landfill stops accepting municipal solid waste; 3) March 1, 1991 - Riedel Composter facility begins testing (200 tons per day); 4) April 1, 1991 - Composter facility begins full scale operation (600 tons per day); 5) May 1, 1991 - Metro East completed for full scale operation (recycling); 6) May 1, 1991 - Household Hazardous Waste (HHW) Station opens at Metro South Station; and 7) June 1, 1991 - Remodelling/construction completed at Metro South.

Mr. Martin said the St. Johns Landfill closure and Metro East construction were on schedule. He said the landfill closure scheduled for February did not leave much leeway and related logistical details related to closing the landfill and opening Metro East.

Mr. Martin said when the composter facility began testing, Metro would have to be able to direct haulers. He said when testing was completed, the composter facility could process 600 tons per day. He said Metro's agreement with Riedel called for 63 days, or a full composting cycle, of testing.

Mr. Martin said Trans Industries would be very interested in avoided cost disposal.

Mr. Martin said the Household Hazardous Waste station would soon be fully operational at Metro South. He said Oregon City still needed to modify the conditional use permit. He said Metro would hire a consultant to make a presentation to Oregon City because Metro South issues were sensitive for Oregon City but that they had been responsive to Metro's concerns. He noted Metro South would be landscaped in the spring.

Councilor Collier asked who would be considered responsible if Metro East did not open January 12. Mr. Martin said there could be some claims related to time but if the opening was only two weeks late those claims would not delay closure. He said if Metro East opened late because of Metro, Metro would pay any liability costs and if Metro East opened late because of Trans Industries (TI), TI would pay any liability costs.

Mr. Martin discussed upcoming agenda items. He said the Solid Waste Committee (SWC) would consider Ordinance No. 90-372, For the Purpose of Amending Metro Code Chapter 5.02 Establishing Tonnage Based Solid Waste Disposal Rates at Metro Facilities. He said to meet scheduling requirements, staff would ask the ordinance be declared an emergency due to the need for the 65 day waiting period. He said Metro would still provide 1.5 months' notice to customers.

Mr. Martin said staff would bring forward operating contracts for services to be on-line January 12 such as litter pick-up, tire hauling, hauling unacceptable waste, armored car services, computer maintenance and yard debris disposal. He said staff would submit Metro Code amendments by January 12 or possibly later related to regulatory rules related to covered loads and medical and hazardous wastes. He said staff needed to update Metro Code provisions on penalties and when to impose penalties.

Mr. Martin said staff had to decide what types of waste would be accepted at the St. Johns Landfill prior to its closure as a municipal landfill. He said St. John's current rate of disposal was \$48 per ton and would remain so for FY 1990-91 and the landfill would accept whatever demolition debris came at that rate. He said a special rate for St. Johns Landfill as a limited purpose landfill would be an issue outside the regular rate setting process.

Mr. Martin discussed Metro's post-closure contract with Browning-Ferris Industries (BFI) and noted he discussed the issues at the Solid Waste Committee (SWC) November 6 meeting. He said the contract ran to September 1992. He said the scope of work needed redefinition and said the contract was originally executed in 1984.

Councilor-Elect McClain asked how long St. Johns Landfill would take construction debris. Mr. Martin said Metro needed to develop a long-

term regional recycling approach which probably would not be ready until 1993. He said the landfill would take construction/demolition debris to meet Department of Environmental Quality (DEQ) contouring requirements. Councilor Wyers asked what would be done with piles of yard debris at the landfill. Mr. Martin said they would be ground up and used for ground cover at the landfill. Councilor Wyers asked if there was enough yard debris for that purpose and Mr. Martin said there was not. Mr. Martin said Metro would eventually have to import some material at \$4 to \$6 per ton. He said it would be much cheaper to dispose of what Metro could charge for and save \$2 to \$6 million dollars. The Committee and staff discussed other types of fill materials for St. Johns Landfill post-closure and at what cost. He said Metro did not want to accept semi-hazardous waste.

Mr. Martin discussed operating contracts for the composter facility which would be submitted March 1991. He discussed unacceptable waste for the composter facility. He said standards for waste would be much higher for the composter facility and said hand-sorting would be utilized there.

Mr. Martin discussed a budget amendment which would result because of the facility time lines. He said staff would submit a flow control ordinance March 1991 to regulate regional flow.

The Committee and staff discussed necessary funds for the Metro South HHW station. Mr. Martin said it would cost \$600,000 to construct one at Metro South. Mr. Martin said it was essential it be constructed properly and noted they were not done elsewhere nationally. Councilor Collier asked how much the two Household Hazardous Waste Days per year cost. Jim Watkins, Engineering & Analysis Manager, said they cost \$500,000 annually. Councilor Saucy asked if Metro would utilize a mobile unit and Mr. Martin said Metro would per legislative mandate, but that staff did not oppose the requirement. The Committee and staff discussed mobile HHW collection and where it would be centered, and its function and capability. Don Carlson, Council Administrator, asked if HHW mobile units would be a DEQ function. Mr. Martin said they could possibly be a legislative function. He said the state could take responsibility for state mobile collection and have portions of service allocated to Metro which Metro would pay for through possible state tip fee increases.

The Committee and staff discussed the flow-control ordinance further. Mr. Martin said staff would submit it in March of 1991 because enough facilities would be on line by then for reasonable hauling distances. Councilor Wyers asked if the ordinance would address Washington County flow control issues. Mr. Martin said it would because the ordinance would be regional in scope. He said flow control should be used to discipline the system and the key to good flow control was to place