

MINUTES OF THE METROPOLITAN SERVICE DISTRICT

COUNCIL SOLID WASTE COMMITTEE

December 8, 1987

Room 330

Committee Members Present: Tom DeJardin, Jim Gardner, Gary Hansen, Sharron Kelley

Committee Members Absent: Corky Kirkpatrick

Staff Present: Leigh Zimmerman, Roosevelt Carter, Pat Vernon, Vickie Rocker, Don Carlson, Rich Owings, Jim Shoemake

Others Present: Estle Harlan, Richard M. Botteri, Dee Lockwood, Greg Deblock, Clifford Clark, Bob Hurley, Ted Stanwood, Wayne Trewhitt, Merle Irvine

Chair Gardner called the meeting to order at 5:10 p.m.

1. Approval of Minutes for October 20, October 6, and September 15, 1987, Meetings

Chair Gardner noted that he did not move for adoption of minutes of the August 25, 1987, Solid Waste Committee meeting, as he was recorded doing in the minutes of October 6, 1987.

Motion: Councilor DeJardin moved, seconded by Councilor Kelley, for approval of all three sets of minutes as corrected.

Vote: The vote was unanimous and the motion passed.

2. Status Report on the Waste Reduction Program

Rich Owings, Director of Solid Waste, gave the status report in lieu of Becky Crockett, Solid Waste Analyst, who was absent. Mr. Owings introduced Vickie Rocker, Director of Public Affairs, who gave the first part of the status report on public information/participation.

COUNCIL SOLID WASTE COMMITTEE

December 8, 1987

Page 2

Ms. Rocker said Marilyn Matteson, Public Information Specialist, had been meeting with the Technical and Policy Committees to institute the public information segment of the Waste Reduction Productions.

Ms. Rocker discussed the "White Paper" a survey method in which the public could contribute input. Ms. Rocker distributed a memorandum entitled "Public Involvement Process on Solid Waste Plan" which detailed the process the White Paper would take.

Ms. Rocker said the program would include budgeting for an interactive computer for public access, mentioning that the Department of Environmental Quality (DEQ) and the Bonneville Power Administration (BPA) had great success with their computers. Ms. Rocker said a number of public meetings would be scheduled; White Papers had been mailed out; and there would be a 30-day review period of the White Papers before public hearings are scheduled.

Councilor DeJardin asked what response had been received to date. Ms. Rocker said the issues were not yet "hot," but said it was important at the beginning of a project to solicit public involvement. Don Carlson, Council Administrator, asked who produced the White Papers. Ms. Rocker said the various Solid Waste Subcommittees produced them. Mr. Carlson said all White Paper data should be reviewed by the Council before it was accepted as final. Councilor Kelley asked that each Councilor receive the specific information pertaining to their own district.

Mr. Owings resumed his report discussing public information and public review. Mr. Owings said there were three subcommittees in addition to the Planning and Technical Committees. Mr. Owings showed to Councilors and staff a timeline of the Landfill Chapter illustrating how staff planned to fulfill statutory requirements of need and compatibility with the Solid Waste Plan. Mr. Owings showed another timeline regarding the Transfer Station/Depot Request for Proposal (RFP) Process. The two timelines displayed different committees' roles in project development. Mr. Owings discussed the Committees' recommendations, including the Technical Committee's recommendations to a) have a transfer station only; b) have a depot only; or c) maintain both types of facilities.

Councilor Kelley expressed concern that the public would not have enough input regarding potential landfill sites. Councilor Kelley said there were some problems involved, including traffic congestion and citizen participation. Mr. Owings said the Committee consensus was the private sector could pick a site more successfully than Metro.

Mr. Owings also discussed the inventory review of the plan. Copies would be distributed to the Councilors as soon as possible, Mr. Owings said. The inventory plan showed the real impact of waste-handling in a community.

Mr. Owings said that Metro's agreement with the Riverbend Landfill in Yamhill County had expired because it was a yearly-renewable contract. Mr. Owings said Yamhill County had requested the Council adopt a resolution to recognize "their long-term relationship. Mr. Owings said in the past Metro had sent as much as 30,000 tons of waste per year to the Riverbend Landfill. Yamhill County would accept up to 60,000 tons of waste per year, Mr. Owings said. Councilor Hansen asked if there were problems related to the fact that Riverbend Landfill was an older landfill. Mr. Owings said the Department of Environmental Quality (DEQ) did not think there were any special problems with the arrangement.

Chair Gardner asked what effect a resolution would have if Metro was not committed to send waste to Yamhill County. Mr. Owings said the Council, Yamhill County and the Riverbend Landfill would have a formalized relationship; the resolution would recognize that relationship. Mr. Owings said a side issue was involved related to the bids Metro put out for private landfills. Mr. Owings said interlocal agreements, according to state statute, were exempt from the bid process. Thus, Mr. Owings said, Metro could negotiate directly with other jurisdictions for this kind of service; bids were not necessary.

Councilor Hansen said such a interlocal agreement would also recognize the relationship between McMinnville and Forest Grove.

3. Waste Reduction Goal Setting Process Report

Pat Vernon, Solid Waste Analyst, presented the Waste Reduction Goal Setting Process Report entitled "Waste Reduction Goal Setting Process Methodology." Ms. Vernon said the goal-setting process had been incorporated into the functional planning process. The result would be, Ms. Vernon said, waste reduction goals and programs for the facilities for the region.

Ms. Vernon explained the Waste Reduction Formula which would analyze recyclable materials, their marketability, and feasibility for recovery. Ms. Vernon said staff were in the program analysis phase of their work. The purpose of this phase will be to develop and analyze program options that will facilitate recovery of recyclable materials. Each program will look at potential participation rates and material available for recovery. With the exception of program costs, Phase II has been completed, Ms. Vernon said. Staff will revise cost assumptions based on the Waste Reduction Subcommittee's review and comment.

4. Interim Washington County Transfer Station

Roosevelt Carter, Solid Waste Operations Manager, briefed the Committee on the current status of the interim Washington County transfer

station. Mr. Carter said that the staff report previously distributed to Councilors and staff in the agenda packet contained some inaccuracies. Mr. Carter said staff wanted the Committee's support to seek an interim transfer station in Washington County. There were several reasons for proposing such a facility: (a) the need to divert waste from St. John's, (b) a major Washington County waste handling firm wished to increase utilization of its existing transfer facility; and (c) a site in Washington County would give Metro some experience with a private transfer station.

Mr. Carter encouraged increasing the shipment of waste to Yamhill County 100 percent (from 30,000 to 60,000 tons). He said the waste could be shipped from Forest Grove and the Clackamas Transfer & Recycling Center (CTRC). For this to happen, the Council would need to recognize the historical relationship between Yamhill County and Metro by adoption of a Council resolution as Mr. Owings had mentioned.

Mr. Carter said Mr. Ambrose Calgano and Mr. Rodney Adams, owners of the Forest Grove Transfer Station, approached staff in October 1987 regarding utilization of their facility. Mr. Carter said if all the elements could be brought together satisfactorily to use the facility it would be an attractive proposal. If staff followed this option, Mr. Carter said, staff would feel it necessary to offer the same opportunity to other facilities including the Hillsboro Landfill and the Hillsboro Sanitary Reload Facility.

Mr. Carlson asked staff what their proposal was. Mr. Owings said staff wanted to advise the Council of this proposal, that staff wanted to meet with the three proprietors in Washington County and ascertain their views, and meet with Mayor Clark of Forest Grove and ascertain his views. Staff wanted to know if a revision of permits would be needed, what kind of concerns would be addressed or criteria be evaluated. Mr. Owings said Mayor Clark was concerned about the Forest Grove facility handling both public and private waste.

Mr. Clifford Clark, Mayor of Forest Grove, said Mr. Owings was correct in stating his concerns. He appeared in person, he said, because he wanted to assure the Solid Waste Committee that Forest Grove wanted to do its part. Mayor Clark said he was frank to admit he did not want to become the mayor of "Garbage City." Mayor Clark said he was concerned about the increase in litter in the area around the facility and the changes in policy that might impair Forest Grove's city services. Chair Gardner thanked Mayor Clark for appearing before the Committee.

Mr. Owings said the issue of public versus private ownership will assert itself and would have to be mandated in some way. Mr. Owings said it made sense to work in conjunction with a private facility in this case because they were there; they could be on-line relatively soon to provide service for the upcoming interim period.

Councilors and staff further discussed the issue. Staff urged more privatization of solid waste facilities. Councilors were concerned that this new trend was not consistent with previous policy.

5. Update On Out-of-Region Landfills

Mr. Owings said since the Request for Proposal (RFP) documents had been issued in October, staff received verbal and written comments from potential vendors and amendments had been made. Mr. Owings said he wanted to bring Councilors up-to-date on the changes made as a result of vendor input. The original contract document was meant to be a 20-year agreement but Metro would have the right to extend that period. Vendors said this caused a problem for them because they would not know how long they had to provide the service. Mr. Owings said staff changed the contract specifications. The new contract specifications again call for an original 20-year contract; at the end of 20 years the contract can be renewed in five year increments. If a five year extension could not be made on the then-current market values, then the contract would go to arbitration.

To make this change, Mr. Owings said, the concept of the values had also been reassessed. With waste reduction and recycling activities, the potential landfill could easily last longer than 20 years. Mr. Owings said staff took the 20-year projection and reduced it by 30 percent. Mr. Owings said the ultimate goal was to have a 52 percent recycling goal.

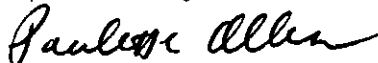
Councilors and staff discussed the change in the RFP's and vendors' concerns.

6. Assumptions of Transportation Costs

Mr. Owings asked Councilors, due to the length of the meeting, if he could give them the transportation cost data and postpone his presentation until the next Solid Waste Committee meeting January 12, 1988. Councilors agreed.

All business on the agenda having been attended to, Chair Gardner adjourned the meeting at 7:55 p.m.

Respectfully submitted,



Paulette Allen, Clerk
SWC87.342/D.1