

MINUTES OF THE METRO COUNCIL GOVERNMENTAL AFFAIRS COMMITTEE

Council Chambers

January 7, 1993

Committee Members Present: Mike Gates (Chair), Jim Gardner (Vice Chair), Sandi Hansen, Terry Moore, Judy Wyers

Committee Members Absent: none

Other Councilors Present: Jon Kvistad, Susan McLain, Ed Washington, Roger Buchanan, Rod Monroe, Richard Devlin

Chair Gates called the regular meeting to order at 4:05 p.m.

1. Consideration of Ordinance No. 93-477, Establishing Criteria for Council District Apportionment, and Declaring an Emergency

Don Carlson, Council Administrator, summarized the issues contained in Casey Short's December 31, 1992 memorandum, a copy of which is included in the record of the minutes. He said the four issues were: representation by county; apportionment commission public hearings; source of population data; and definition of community of interest.

Councilor Devlin discussed the apportionment commission public hearing issue. He proposed an amendment be included to mandate the apportionment commission to hold public hearings throughout the process of reapportionment.

Chair Gates opened the public hearing.

Dave Kanner, City of Wilsonville, appeared to testify. He noted a letter was distributed as testimony, a copy of which is included in the record of this meeting. Councilor McLain acknowledged the concern of the City of Wilsonville.

Councilor Devlin noted the City of Wilsonville was in District five prior to the reapportionment in 1991. He noted Wilsonville was now in District four. He stated the intent of the committee was not to divide cities with population less than \$25,000. He noted certain cities were divided but communities of interest were maintained.

No other citizens appeared to testify. Chair Gates closed the public hearing.

Councilor Buchanan questioned what data were used in the 1991 reapportionment. Mr. Carlson noted the 1990 census was used. He said updated information will be received and added to the 1990 census information.

Councilor Wyers noted the item should be held over to consider testimony from Clackamas County. Mr. Carlson noted the Ordinance needed to be forwarded by February first.

Councilor Devlin said the February deadline was to appoint members of the commission. Dan Cooper, General Counsel, noted the Charter was not clear about the dates for establishing criteria. He said if the Council adopted the Ordinance at the first meeting in February it would be okay.

Councilor Devlin spoke in favor of including public hearings in the ordinance. He said the meetings should be held in each of the proposed seven new districts. Councilor Wyers stated she was in favor of public hearings in the three counties. Councilor McLain discussed public outreach. She favored holding more than three meetings. Councilor Hansen noted the public provided correct information about community boundary lines during the hearings on the 1991 reapportionment. She favored holding more than three public hearings.

Chair Gates said public hearings should be held. He noted the timing of the ordinance passage would dictate the amount of time the apportionment committee had to hold those hearings.

Related to the communities of interest, Councilor Moore requested further definition be provided. She said the definition should not be exclusionary.

Councilor Wyers asked if the communities of interest were defined in the 1991 reapportionment process. Councilor Devlin noted an exact definition was not provided. He said an example was provided and further definition was allowed throughout the process.

Councilor Monroe supported Councilor Devlin's comments. He noted the language should not be absolute. He said the requirements should be flexible.

The Committee discussed the appointment process. Chair Gates scheduled the item for further consideration at the next regular meeting of the committee.

2. Consideration of Ordinance No. 93-479, Creating the Office of Citizen Involvement; Establishing a Citizen's Involvement Committee and a Citizen Involvement Process; and Declaring an Emergency

Mr. Carlson presented the staff report. He said the resolution implemented the provisions of Charter section 28 for the Office of Citizens Involvement and the Committee for Citizen Involvement. He

said the resolution would approve the Metro Committee for Citizen Involvement (MCCI) as the committee outlined in the Charter.

Councilor Hansen asked what the budget impact was. Mr. Carlson noted the impact was \$26,800 for the current fiscal year. He said Judy Shioishi, Council Analyst, would be increased from .5 full time equivalent (FTE) to 1.0 FTE. Councilor Hansen asked if additional funds would be required for office expenses. Mr. Carlson stated the costs would be absorbed in the existing budget. He said budget information would be evaluated. He said an additional amendment might be requested if necessary. He noted the FY 93-94 budget would include projected expenses.

Councilor Buchanan noted problems existed in the appointment process. He stated two people involved in a lawsuit against each other were designated appointees. Mr. Carlson noted every effort was made to communicate Councilor Buchanan's concerns to Multnomah County. He stated Metro can not control the process of other jurisdictions.

Councilor Moore suggested including language to include Councilor participation in the interview process.

Councilor McLain noted Councilors wanted to be included in notification and interview process. She stated their process needed to continue without hindrance from Metro.

Councilor Devlin noted procedurally, the Ordinance established the office. He noted the bylaws contained procedure for appointment. He said if the Council requested changes to the process, an amendment would need to be made to the bylaws.

Councilor Buchanan expressed dissatisfaction with being refused his right to be included in the process. He said his right was not protected.

Chair Gates noted the resolution states the Office of Citizen Involvement was not a department of Metro. He questioned how the office related to Metro in terms of structure.

Councilor Hansen questioned if the ordinance would prevent Ms. Shioishi from working at 1.0 FTE level. Mr. Carlson noted the Ordinance to change the budget would be heard by the Finance Committee.

Chair Gates requested copies of the bylaws be distributed to the committee to discuss changes to correct the problems Councilor Buchanan experienced.

Councilor Wyers noted the MCCI needed to have a place to report to. She also requested the MCCI review the Resolution prior to passage. Mr. Carlson noted the office would perform an administrative function. He requested the position remain in the Council Department.

Councilor Kvistad requested language be included to direct the work plan of the MCCI. Mr. Carlson noted the language in the resolution parallels the language in the Charter. He said Ms. Shioishi would prepare the proposed work plan. He said discussion of the work plan could occur at committee or Council. He spoke to the position as a liaison function.

Councilor Moore suggested language in section 2.12.010 to define sentence two to clarify the reporting and placement of the office. The sentence would read: The Office of Citizen Involvement shall report to the Metro Council and is not a department of Metro.

Chair Gates requested changes to section 2.12.020 sub five. The new sentence would read: "Members (or designated alternates) shall be expected to present a balanced representation of the interest of their district at all meeting of the Metro CCI".

Councilor Wyers noted the MCCI would likely want to report to the full Council.

Chair Gates opened the public hearing.

Sidney Bass, MCCI member, appeared to testify. He stated he was on the Committee to create the bylaws. He spoke to Councilor Buchanan's concerns. He said the group was to be a process group, not an advocacy group. He noted the intent of the MCCI was to advise all standing committees as necessary. He encouraged the Committee to pass the ordinance to the Council for adoption.

Councilor McLain encouraged the Committee to take action on the resolution. She noted an amendment could be made at a future date to alleviate the problems addressed at this meeting.

Councilor Buchanan suggested the Committee solve the issues prior to passing the ordinance.

Mr. Bass noted all appointments require Council ratification.

The Committee discussed the appointment process. Councilor Moore requested the bylaws be reconsidered for potential amendments.

Chair Gates closed the public hearing.

GOVERNMENTAL AFFAIRS COMMITTEE  
Minutes of January 7, 1993  
Page 5

Motion: Councilor Moore moved to recommend full Council adoption of the Ordinance including the language changes suggested by her and Chair Gates.

Vote: Councilors Moore, Wyers, and Gates voted aye. Councilors Gardner and Hansen were absent. The vote was 3/0 and the motion passed.

Councilor McLain requested a flow chart of the organization be prepared.

With no further business before the committee, Chair Gates adjourned the meeting at 5:20 p.m.

Respectfully Submitted,



Susan Lee  
Committee Recorder

h:\ga\1793.min