

MINUTES OF THE COUNCIL INTERGOVERNMENTAL RELATIONS COMMITTEE
OF THE METROPOLITAN SERVICE DISTRICT

August 15, 1989

Council Chamber

Committee Members Present: Jim Gardner (Chair), Larry Bauer, Tom DeJardin and Richard Devlin

Committee Members Absent: Tanya Collier (Vice Chair)

Chair Gardner called the meeting to order at 6:11 p.m.

1. Presentation on Water Supply Authorities

Charles R. Harrison, Clackamas Water District General Manager, gave an informational presentation on regionalization of water authorities. He distributed "Reasons for Regionalization" to those present. Mr. Harrison explained what a water authority was; how water authorities differed from special districts or individual municipalities and the reasons for regionalization. He said there were seven reasons for regionalization: Economies of scale, political aspects, long term guarantee of service and resource management, financial aspects, management effectiveness, operations efficiency and environmental impact. Mr. Harrison explained a water/sewer authority was an independent agency, governmental or private, which overlapped political boundaries. Mr. Harrison explained consolidation of water authorities and noted such consolidation enhanced voter access to the governing body and met most citizen concerns. Mr. Harrison explained to form a water authority, two or more municipalities must be joined.

Councilor Devlin asked if state statute addressed what happened when two cities merged their water authority and one city had a bad water system and the other had a good water system. Mr. Harrison explained rate differentials could be used as was done in the City of Barlow's case. He explained non-withdrawal was important because it eliminated piecemeal utility system development, eliminated questionable service availability, guaranteed coordinated long-term use planning, guaranteed a more stable financing base, and standardized charges and fees. He said past experience demonstrated why non-withdrawal was necessary for optimal water resources. Mr. Harrison displayed a map of the states which had water authorities.

Mr. Harrison discussed the advantages and disadvantages of HB 3155. Chair Gardner asked if the bill allowed negotiated withdrawal. Mr. Harrison said not if the water authority had been formed.

Councilor Bauer noted there were approximately 27 water districts in the State of Oregon. He believed what set Oregon apart from other states were Oregon's water resources. He said the issues discussed at this meeting were local political problems. He said there would be resistance to regionalization of water authorities because cities would lose their water revenues. He said the Metro Council should advance Mr. Harrison's reasons

COUNCIL INTERGOVERNMENTAL RELATIONS COMMITTEE

August 15, 1989

Page 2

for regionalization for consideration as part of Metro's evolving water management policy.

Mr. Harrison said the issues involved were quite large. He said technical problems could always be solved but political issues were not as easy to resolve. The Committee and Mr. Harrison discussed the issues further. Chair Gardner thanked Mr. Harrison for his report.

2. Parks and Natural Areas Inventory and Analysis, Staff Update on Scope of Work

Rich Carson, Director of Planning and Development, introduced Resolution No. 89-1129, For the Purpose of Endorsing the Metro Planning & Development Department Scope of Work for the Regional Natural Areas Inventory and Analysis. He explained the resolution was a vehicle for the Committee and the Council to express their support of the Metro Planning and Development Department's proposed scope of work to conduct the FY 1989-90 natural areas inventory and analysis.

Mel Huie, Senior Regional Planner, distributed "Aerial Photography Project: Co-Sponsors List" dated August 15, 1989. He said the list represented a great deal of participation. He said any excess funds raised would be used for the natural areas analysis. He said total revenues raised to date were \$33,761. He said staff's goal was to raise the rest of the funds needed from non-Metro sources.

Chair Gardner asked if the Council should expect a budget amendment. Mr. Carson said the project would be phased over two budget years since the scope of work was divided into five phases. He said the question was whether staff could legally exceed a dollar-amount approved contract. Mr. Carson said also to be considered was whether there were other ways to approach the project and whether Mr. Huie could raise all the funds necessary.

Councilor Bauer commended Mr. Huie on the list of contributors and stated for the record that Mr. Huie had been instrumental on the project. Councilor Devlin concurred with Councilor Bauer and noted that in his discussion with staff, there were no anticipated requests for Metro funds in FY 1989-90 but there would possibly be a request FY 1990-91.

Mr. Huie said Metro would enter into a scope of work with Portland State University (PSU) as an intergovernmental relations agreement (IGA) rather than a contract. Mr. Huie said Mike Houck, Audubon Society, had provided a great deal of assistance as well as \$4,000.

Mr. Huie introduced Joe Poracsky, PSU Geography Department, and Esther Lev, Environmental Consultant. Mr. Poracsky explained how PSU would participate in the scope of work throughout the five phases of the project. He said it was necessary to design data collection schemes. He said the aerial

COUNCIL INTERGOVERNMENTAL RELATIONS COMMITTEE

August 15, 1989

Page 3

photography would be used to create maps. He said field identification would be done but not at all sites surveyed. He discussed plans to classify sites and mesh them with known habitats; for example, the study would detail how many acres there were of wetlands and of coniferous forests. He said the map scale would be one inch equalled 2,000 feet because that scale already existed in RLIS in digital form. He said that would be done as part of Phase III.

Councilor Bauer hoped the study would identify what areas within the UGB were in danger of development. Councilor Devlin noted in preliminary discussions, it was agreed the study would help to determine what areas would be susceptible to loss. Mr. Poracsky said when the map was completed it would be used during Phase III for field collection. The Committee and staff briefly discussed budget issues.

Motion: Councilor DeJardin moved to recommend the full Council adopt Resolution No. 89-1129.

Councilor Devlin noted it was previously discussed whether the study would analyze areas outside the region because those areas could be important in the future. Chair Gardner asked Mr. Huie to explain budgeting further. Mr. Huie said Phase I had been paid for, Phase II had sufficient funds, and staff could begin Phase III. He said funds available were \$33,761, less \$20,000, the cost of the aerial photography project. He said the excess \$13,000 would be applied to analysis. Mr. Huie said when Phase III was completed, a total of \$45,000 would have been spent. Councilor Bauer recalled budget discussion on this issue and asked staff if there were sufficient funds to complete the project in total.

Mike Houck, Audubon Society, said funds were available from the Fred Meyer Charitable Trust. He said Audubon was working on a very similar project to the parks and natural areas inventory and said of Metro's project that he had never seen a more fundable project. He said he came to this meeting to make clear the project was an extremely high priority. He said every effort made-to-date would be wasted if the project did not go forward immediately. He pledged the necessary funds would be raised because the project was extremely popular. Mr. Houck listed foundations he had contacted as possible funding sources. Councilor DeJardin concurred with Mr. Houck on the project's popularity. Councilor Devlin noted Presiding Officer Mike Ragsdale asked him August 14 to act as Metro liaison to the Parks and Natural Areas Committee to fill former Metro Councilor Sharron Kelley's vacancy. He encouraged other Metro Councilors to attend that committee's meetings.

Vote: Councilors Bauer, Devlin, DeJardin and Gardner voted aye to recommend Resolution No. 89-1129 to the full Council for adoption. Councilor Collier was absent. The vote was unanimous and the motion passed.

COUNCIL INTERGOVERNMENTAL RELATIONS COMMITTEE

August 15, 1989

Page 4

3. FY88-89 Fourth Quarter Program Progress Report, Planning & Development Update on FY88-89 Year-End Program and Budget Results

Mr. Carson gave the Planning and Development Department's FY88-89 Fourth Quarter Program Progress Report. Mr. Carson reviewed the Land Use Program Administration and said its budget was adopted after review by the Local Government Advisory Committee, Executive Management, Council Intergovernmental Relations Committee, Council Budget Committee, the full Council and the Tax Supervising and Conservation Commission. He said a three hour land use training workshop was held for interested Councilors May 22, 1989, and that six Councilors attended.

Mr. Carson reviewed UGB Periodic Review and Maintenance. He said June 5 a public workshop was held on the Draft Periodic Order (DPO). He said the Intergovernmental Relations Committee held a public hearing on the DPO. In response to a recommendation from the Urban Growth Management Technical and Policy Advisory Committees, the Intergovernmental Relations Committee recommended the Council request an extension of the periodic review from DLCDC to coincide with completion of the Urban Growth Management Plan.

Mr. Carson reviewed the contested cases before the Land Use Board of Appeals: 86-1, Zurcher; 87-3, Blazer Homes; 88-2, Mt. Tahoma Trucking; and 88-3, St. Francis Church.

Mr. Carson reviewed the regular schedule of meetings for the Urban Growth Management Plan. He said the principal product of the Policy and Technical Advisory Committees thus far was the recommendation of a revised processing procedure and schedule for the Urban Growth Management Plan and Periodic Review.

Mr. Carson reviewed Parks and Natural Areas Planning. He said the Parks Directory, which reflected results of the inventory phase, was distributed in June. He reviewed conferences and seminars attended by staff and discussed the Parks and Natural Areas Inventory and Analysis.

Mr. Carson reviewed water resources management and noted staff had prepared the Water Quality Issues report; regional land use coordination; the intern assistance program to be terminated after fiscal year 1988-89; local government coordination; publications and workshops; regional economic development planning; and under solid waste planning--staff hires; legislation; waste reduction; yard debris; select waste; land use; and system design.

Councilor Devlin asked Mr. Carson if all jurisdictions were informed the intern assistance program was scheduled for termination. Councilor Devlin requested the next quarterly report include an update on Metro's staff person in Oregon City. Mr. Carson said Sandy Gurkewitz, Senior Management Analyst, currently performed that staff function and a facilities person would be hired to staff Oregon City.

ADDITIONAL AGENDA ITEM

Consideration of Ordinance No. 89-308, Amending Ordinance No. 89-294A, Revising the FY 1989-90 Budget and Appropriations Schedule for the Purpose of Expanding the Water Quality Study Program and Adding an Associate Management Analyst Position in Executive Management

Mr. Carson requested the Committee recommend endorsement of Ordinance No. 89-308 to the Finance Committee August 17, 1989. He said the ordinance would budget funds for a second water quality issues analyst to work in Executive Management.

Motion: Councilor Bauer moved to endorse Ordinance No. 89-308 for referral to the Finance Committee August 17 for their consideration.

Councilor Devlin asked whether it was appropriate the additional position be funded from the General Fund. He said it was necessary to look at the wide scope of policy issues and whether two people were necessary to analyze water quality issues in one fiscal year. Chair Gardner concurred and asked if the work the new person would perform was a General Fund activity. Chair Gardner said further explanation would make clearer how the new position related to broader policy analysis that was budgeted for. He asked Mr. Carson if such an explanation would be given the Finance Committee. Mr. Carson said it would. Mr. Carson explained an FTE position was necessary to properly do the technical work involved.

Vote: Councilors Bauer and Devlin voted aye. Councilor Gardner abstained. Councilors Collier and DeJardin were absent. The motion passed.

Chair Gardner said he abstained from voting because he wished to reserve his vote since he served on the Finance Committee as well.

Chair Gardner adjourned the meeting at 7:31 p.m.

Respectfully submitted,



Paulette Allen
Committee Clerk
#1C:\IGR89.227