



600 NE Grand Ave.  
Portland, OR 97232-2736  
oregonmetro.gov

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION (JPACT)

Meeting Minutes

September 15, 2022

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Shirley Craddick (Chair)  
Juan Carlos González  
Christine Lewis  
Steve Callaway  
Paul Savas  
Kathy Hyzy  
Nafisa Fai  
Carley Francis  
Rian Windsheimer  
Jo Ann Hardesty  
Sam Desue  
Ali Mirzakhali  
Jessica Vega Pederson

AFFILIATION

Metro Council  
Metro Council  
Metro Council  
Cities of Washington County  
Clackamas County  
Cities of Clackamas County  
Washington County  
Washington State Department of Transportation  
Oregon Department of Transportation  
City of Portland  
TriMet  
Oregon Department of Environmental Quality  
Multnomah County

MEMBERS EXCUSED

Curtis Robinhold  
Anne McEnerny-Ogle  
Temple Lentz  
Travis Stovall

AFFILIATION

Port of Portland  
City of Vancouver  
Clark County  
Cities of Multnomah County

ALTERNATES PRESENT

Chris Ford  
JC Vannatta  
Jef Dalin  
Chris Warner  
Emerald Bogue  
Michael Orman

AFFILIATION

Oregon Department of Transportation  
TriMet  
City of Cornelius  
City of Portland  
Port of Portland  
Oregon Department of Environmental Quality

OTHERS PRESENT: Allison Boyd, Caitlin Reff, Chris Fick, Cody Field, Dave Roth, Don Odermott, Swight Brashear, Eric Hesse, Erin Doyle, Gavin Oien, Gerik Kransky, Gwenn Baldwin, Jamie Lorenzini, Jamie Stasny, Jean Senchal Biggs, Jeff Gudman, Jim Sjulín, Karen Buehrig, Katherine Kelly, Laurie Lebowsky-Young, Mandy Putney, Marc Farrar, Mark Ottenad, Mike Bezner, Mike McCarthy, Monica Tellez- Fowler, Noel Mickelberry, Sarah Paulus, Scott, Shelley Rishards, Shoshana Cohen, Tara O'Brien, Will Farley, Zach Lindahl.

STAFF: Alex Oreschak, Ally Holmqvist, Andy Shaw, Anne Buzzini, Anneliese Koehler, Brianna Dolbin, Caleb Winter, Craig Beebe, Dan Kaempff, Eliot Rose, Grace Cho, Grace Stainback, Harrison Husting, Jaye Cromwell, John Mermin, Kate Hawkins, Kim Ellis, Ken Lobeck, Lake McTighe, Lisa Hunrichs, Malu Wilkinson, Matthew Flodin, Michelle Bellia, Ramona Perrault, Robert Spurlock, Summer Blackhorse, Tom Kloster, Tyler Frisbee, Victor Sin, Ted Leybold, Connor Ayers, Carrie MacLaren, Margi Bradway, Stellan Roberts.

**1. CALL TO ORDER AND DECLARATION OF A QUORUM**

JPACT Chair Shirley Craddick (she/her) called the virtual Zoom meeting to order at 7:30 am.

Chair Craddick called the role and declared a quorum.

**2. PUBLIC COMMUNICATION ON AGENDA ITEMS**

Mayor Lacey Beaty (she/her) from the City of Beaverton on the Regional Flexible Funds Allocation (RFFA) funding and process. Mayor Beaty voiced support for two trail projects that are up for funding and expressed frustration that the Allen Boulevard project was not recommended to JPACT for RFFA funding. Mayor Beaty voiced displeasure with the scoring mechanism used to recommend RFFA funding.

Councilor Wendy Lawton from the Fairview City Council provided testimony in support of the staff recommendation for RFFA funding in East Multnomah County.

**3. UPDATES FROM THE CHAIR**

Chair Craddick reminded JPACT about the upcoming Regional Transportation Plan (RTP) workshop and invited Nina DeConcini from the Department of Environmental Quality to say a few words and introduce their successor.

Nina DeConcini shared thanked members of JPACT and introduced Ali Mirzakhali.

In the chat Rian Windsheimer put the following link and announced the 100<sup>th</sup> anniversary celebration of the Arch Bridge: <https://www.orcity.org/community/arch-bridge-centennial-celebration-event>

Chair Craddick asked for approval from JPACT members to send a letter to the Oregon Transportation Commission (OTC) expressing concerns about the proposed tolling amendments to the statewide Oregon Highway Plan (OHP).

Commissioner Paul Savas expressed overall appreciation for the letter but stressed that there should be a greater emphasis on safety concerns that will be made worse by diversion.

Council President Kathy Hyzy (she/her) also voiced overall support for the letter but wants stronger language calling for adherence to the recommendation that the Equity and Mobility Advisory Committee (EMAC) made.

Rian Windsheimer abstained from approving the sending of the letter.

Metro Staff Margi Bradway (she/her) shared the names and ages of traffic victims during the month of August and early September:

Lynn Proctor, 75, Legi Vargas, 31, Ashlee Diane McGill, 26, Robert Dean Miller, 60, Jonathan Alexander Rojas, 39, Jeremy Thomas Hoffmann, 49, and six unidentified individuals.

#### 4. **CONSENT AGENDA**

**MOTION:** Commissioner Jo Ann Hardesty (she/her) moved to approve the consent agenda seconded by Commissioner Jessica Vega Pederson (she/her).

**ACTION:** With all in favor, consent agenda passed.

#### 5. **ACTION ITEMS**

##### **5.1 Resolution No. 22-5284, For the Purpose of Allocating \$152.7 Million of Regional Flexible Funding for the Years 2025-2027, Pending Adoption of the 2024-2027 Metropolitan Transportation Improvement Program (MTIP)**

Chair Craddick introduced Metro Staff Dan Kaempff (he/him) to present to JPACT.

*Key elements of the presentation included:*

Dan discussed the purposed of today's discussion, summarized TPAC's step 2 recommendation, the parks bond trails recommendation, and requested action to approve Resolution No. 22-5284.

*Member discussion included:*

**MOTION:** Mayor Steve Callaway (he/him) moved to approve Resolution No. 22-5284, seconded by Commissioner Hardesty.

**MOTION:** Mayor Callaway moved to amend the original motion to add Allen Boulevard to the project list, seconded by Commissioner Nafisa Fai (she/her)

Metro staff Margi Bradway voiced that there is a budget for these funds so if JPACT would like to include the Allen Boulevard project then funds would have to be removed from another

project.

Metro staff Dan confirmed Margi's statement and provided details on the funding request made by Allen Boulevard.

Commissioner Fai expressed frustration with the amount of funding that is recommended to Washington County.

Mayor Callaway expressed that marginalized voices are continuing to be ignored and highlighted the stark disparity of funding that is making its way to Washington County.

Commissioner Fai explained that Allen Boulevard cannot remain unfunded.

Commissioner Savas expressed concern over disparities in transportation funding for smaller jurisdictions and discussed safety concerns along major corridors in parts of Clackamas County. Commissioner Savas also explained difficulties in changing the funding allocation at this stage in the process.

Metro Attorney Carrie MacLaren (she/her) provided clarification on the amendment process.

**MOTION:** Commissioner Fai moved to amend the amendment made by Mayor Callaway to move \$500,000 from the Fanno Creek project to the Allen Boulevard project, seconded by Commissioner Hardesty.

Rian Windsheimer discussed the challenges of having a project partially federally funded and asked for more information the funding plan for the project.

Commissioner Fai responded by explaining that \$500,000 will be enough to start the planning and design phase of the project.

Councilor Juan Carlos Gonzalez (he/him) asked for clarification that the Allen Boulevard project can be completed for \$500,000 and that the Fanno Creek project can be completed with \$500,000 less.

Dan responded by explaining that Metro will be working with staff to make sure progress can be made with these funding amendments.

**ACTION:** Commissioner Savas abstained, with all else in favor the motion to amend the amendment, to move \$500,000 from the Fanno Creek project to the Allen Boulevard project passed.

**ACTION:** Commissioner Savas abstained, with all else in favor the motion to amend the original motion to add Allen Boulevard to the project list by moving \$500,000 from the Fanno Creek

project to the Allen Boulevard project passed.

**ACTION:** With all in favor, the motion to approve Resolution No. 22-5284 as amended passed.

Council President Hyzy asked when questions raised by TPAC in the staff memo will be discussed.

Metro staff Ted Leybold (he/him) explained that the issues discussed by TPAC will be taken up as the first issues that will be addressed in the next round of allocations.

## **6. INFORMATION/DISCUSSION ITEMS**

### **6.1 2023 Regional Transportation Plan (RTP) Vision and Goals**

Chair Craddick introduced Metro staff Kim Ellis (she/her) to present to JPACT.

*Key elements of the presentation included:*

Kim described the importance of the RTP, summarized key themes from the June 30<sup>th</sup> JPACT/Metro Council Workshop, described the draft vision and five draft goals for the 2023 RTP. The five goals are centered around, equity, climate, economy, safety and mobility.

*Member discussion included:*

Council President Hyzy expressed appreciation for the draft goals and vision that Kim described. She added that she wanted to commit to having climate friendly options available to everyone in the vision statement and overall strengthening of language around climate impacts.

Commissioner Savas voiced appreciation for the goals but explained that the vision statement needs language that strives for a regional transportation system. Commissioner Savas expressed that there are areas in the region that have a very few transportation options. He added that we should be striving for an economically viable region.

Commissioner Hardesty discussed the importance of infrastructure investments made by cities and the intersection of transportation, housing, and safety infrastructure. Commissioner Hardesty added that she would like to see reducing vehicle miles traveled (VMT) in the vision statement and spoke on the importance of a strong stance on climate mitigation.

Commissioner Fai recommended incorporating language around a vibrant and equitable economy as a goal.

Kim described next steps for the draft vision and goals.

## 5.2 Regional Congestion Pricing Policy

Chair Craddick introduced Alex Oreschak (he/him) to present to JPACT.

*Key elements of the presentation included:*

Alex provided an overview for the 2023 RTP update schedule and work done to date, summarized what was discussed during the July 28<sup>th</sup> JPACT/Metro Council Workshop, and walked through each revised draft RTP pricing policies. These policies are around mobility, equity, safety, diversion, climate, and technology and user experience. Alex addressed the continuing work being done on RTP policies, summarized discussions from the September 2 TPAC meeting, and provided next steps.

*Member discussion included:*

Council President Hyzy discussed considerations to ensure that pricing does not unfairly impact low-income individuals.

Emerald Bogue (she/her) emphasized the importance of clarity in definitions.

Margi briefly described the RTP update process and agreed on the importance of definitions.

Alli Mirzakhilili asked why a reduction in VMT per capita is being used as opposed to total VMT.

Margi explained that the use of VMT per capita relates to a state law that implements Climate Smart and acknowledged the importance of both VMT per capita and total VMT.

Rian stressed the importance of mention of operation and maintenance of the roadway as an option for where toll funding could be spent. Rian also expressed concerns over the consequences of significant changes of roadway capacity policy.

Commissioner Savas expressed agreement with previous comments made by Emerald, Alli, and Rian and expressed the importance of building out the grid systems. Commissioner Savas voiced concerns around diversion and the burden that pricing systems will be place on local roadways.

Councilor Christine Lewis (she/her) stressed the problems with diversion and explained the importance of prioritizing funds to go into local community needs.

Carley Francis (she/her) voiced the importance of clarity around where tolling funds can legally be used.

Commissioner Fai agreed with the concerned raised by Rian.

Mayor Callaway highlighted that funding should be available for investment in areas where diversion will have the greatest impacts.

Chair Craddick expressed concern that the Oregon Transportation Commission (OTC) is focused on generating revenue as opposed to lowering greenhouse gas emissions and asked how these goals can be aligned.

Rian stated that the point of tolling is to generate revenue for projects and reduce congestion and discussed the importance of achieving goals comprehensively.

Commissioner Savas stressed that shifting congestion from freeways to local roads will not reduce greenhouse gas emissions.

Margi explained that Metro did not intend to move away from system completeness and capacity policies, detailed the role of the RTP, and stressed that the OTC is the final tolling authority.

In the chat, Rian posted the following: "It does walk away from system completion as drafted. Happy to work on language changes to address the rule and maintain our system completion approach."

#### **7. UPDATES FROM JPACT MEMBERS**

*There were none.*

#### **8. ADJORN**

Chair Craddick adjourned the meeting at 9:30 am.

Respectfully Submitted,

Stellan Roberts  
Recording Secretary

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF SEPTEMBER 15, 2022**

<b>ITEM</b>	<b>DOCUMENT TYPE</b>	<b>DATE</b>	<b>DOCUMENT DESCRIPTION</b>	<b>DOCUMENT NO.</b>
2.0	Written Testimony	9/15/2022	Francie Royce Testimony	091522j-01
3.0	Written Testimony	9/15/2022	Lindsey Wise Testimony	091522j-02
3.0	Written Testimony	9/15/2022	Lou Reynoldson Testimony	091522j-03
6.1	Written Testimony	9/15/2022	Michael Hendrickson Testimony	091522j-04
	Written Testimony		Shawne Martinez Testimony	
6.2	Presentation	9/15/2022		091522j-05
6.3	Presentation	9/15/2022		091522j-06