

MINUTES OF THE COUNCIL PLANNING COMMITTEE

August 24, 1993
Metro Regional Center
Council Chamber

Committee Members Present: George Van Bergen (Chair), Jon Kvistad (Vice Chair), Terry Moore, Richard Devlin, Rod Monroe, Mike Gates

Committee Members Absent: None

Other Councilors Present: Susan McLain, Ed Washington

Chair Van Bergen called the regular meeting to order at 4:00 p.m.

1. Consideration of the July 27, 1993 Planning Committee minutes

Motion: Councilor Moore moved to approve the minutes as written.

Vote: All those present voted aye. The vote was unanimous and the motion passed.

2. Consideration of Resolution No. 93-1830, Making a Citizen Appointment aid the Transportation Policy Alternatives Committee (TPAC)

Councilor Gates presented the resolution. He noted the issues related to the resolution as discussed in Gail Ryder, Senior Council Analyst, August 17, 1993 memorandum, a copy of which is included in the record of this meeting.

Motion: Councilor Gates moved to recommend adoption of the resolution.

Chair Van Bergen asked that a copy of the resolution be forwarded to the TPAC prior to Council consideration.

Vote: All those present voted aye. The vote was unanimous and the motion passed.

3. Consideration of Resolution No. 93-1833, Approving an Addition of Representatives from Clark County and Vancouver, Washington to the Metro Policy Advisory Committee (MPAC)

Andy Cotugno, Planning Director, presented the staff report, a copy of which is included in the record of this meeting.

Motion: Councilor Gates moved to recommend adoption of the resolution.

Chair Van Bergen asked if the Bi-State Policy Advisory Committee would be dissolved as a result of the resolution. Mr. Cotugno stated he did not participate in the Bi-State Policy Advisory Committee. He noted the Bi-State Policy Advisory Committee discussed issues outside of the MPAC.

Vote: The vote was unanimous and the motion passed.

Chair Van Bergen requested the issue of continuance of the Bi-State Policy Advisory Committee be forwarded to the Presiding Officer and Councilor McFarland (Council representative on the Committee).

4. Consideration of Resolution No. 93-1838, Extending Contracts for Environmental Work Associated with the Completion of the Hillsboro Corridor Final Environmental Impact Statement

Mr. Cotugno presented the staff report, a copy of which is included in the record of this meeting.

Motion: Councilor Kvistad moved to recommend adoption of the resolution.

Vote: All those present voted aye. The vote was unanimous and the motion passed.

5. Columbia South Shore UGB Amendment

Stuart Todd, Temporary Assistant Regional Planner, presented the staff report, a copy of which is included in the record of this meeting. He distributed an updated map, a copy of which is included in the record of this meeting. To meet the procedural requirements for UGB amendments, the Committee scheduled a public hearing on the issue for October 26, 1993 with Council first reading on September 9, 1993.

Councilor Gates asked why the proposed boundary change bisected an existing marina. Mr. Todd said the proposed amendment was to be consistent with the area comprehensive plan. He also noted that the portion outside of the proposed amendment was considered rural while the remainder of the marina was considered urban.

Chair Van Bergen asked if questions regarding the proposed amendment were acceptable at this time. Larry Shaw, Senior Associate Counsel, stated that the questions would be included in the presentation and that discussions in a public meeting forum were allowable.

Councilor Kvistad queried about including the entire mid-channel of the Columbia River in the amendment. Mr. Todd stated the Regional Technical Advisory Committee (RTAC) advised against that approach due to the variety of activities on the river. Councilor Kvistad noted the protection of sensitive areas would be provided under the Greenspaces program and requested further consideration of expanding the proposed UGB. Mr. Shaw summarized the discussions at RTAC. He explained goal findings would need to be examined in all areas of the river prior to adoption. Mr. Todd noted the RTAC advised further examination of the issue as a long term project.

Councilor Washington noted he concurred with the statements made by Councilor Kvistad. He expressed concerns about defining the duration of "long term" as suggested by the RTAC.

Councilor Devlin noted that the Greenspaces Plan was a master plan, not a regulatory plan. He stated the Greenspaces plan did not provide regulatory protection. He expressed concern about urbanization of sensitive areas including, but not limited to islands in the Columbia River. He noted the actual line was not clear according to the language used in the documentation. He stated he did not share Councilor Kvistad's concerns. He said he was interested in clarifying descriptions of the boundary lines.

Chair Van Bergen requested information about what precedent adoption of the amendment might establish. He requested the question be addressed prior to the hearing.

6. HB 3045 Passage - Briefing

Mr. Shaw discussed the issues related to passage of House Bill 3045 included in his memorandum dated August 5, 1993, a copy of which is included in the record of this meeting.

Councilor McLain favored continued dialogue to address the potential issues resulting from passage of the bill. Mr. Shaw stated language could be added to existing legislative language. Councilor Gates asked if Metro had ever exercised legislative powers to enforce compliance. Mr. Shaw said work was usually accomplished by consensus. Councilor Gates noted inclusion of language might not be enforced. Mr. Shaw stated methods for enforcement could be developed.

In response to Councilor Moore, Mr. Shaw speculated on application scenarios of the legislation.

7. Planning Department - Fourth Quarter Report

Mr. Cotugno presented the Planning Department Fourth Quarter Report, a copy of which is included in the record of this meeting.

Chair Van Bergen recessed the meeting at 5:20 p.m. Chair Van Bergen reconvened the meeting at 5:30 p.m.

8. Consideration of Resolution No. 93-1829, Endorsing the Region's Priority FY 95-97 Congestion Mitigation/Air Quality Program Projects for Submission to the Oregon Transportation Commission for Inclusion of these Projects

Mike Hoglund, Transportation Planning Manager, presented the staff report, a copy of which is included in the record of this meeting.

Chair Van Bergen opened the public hearing.

Barbara Walker, 40 Mile Loop Land Trust representative, 1906 SW Edgewood Rd., Portland, appeared to testify. She discussed her participation in the Greenspaces Trails Committee. She said the aim of the Committee was to reduce vehicle miles travelled (VMT). She favored the OMSI and Springwater Trail Corridor alignments. She invited the Committee to participate in a tour and referred members to Mel Huie, Greenspaces staff, for additional information.

Fred Russell, 4206 SE Salmon, Apt. #8, Portland, appeared to testify. He supported bicycle and pedestrian projects. He favored alignments with existing trails. He thanked the Committee for spending money on these types of projects. He requested future consideration of project 014, Central city arterial street bike lanes.

Paul Bonneau, 12600 SW Tremont, Portland, appeared to testify. He favored bicycle commuting. He did not support project 032, Cedar Hills Boulevard: Parkway Ave. to Butner Road. He stated better uses of the funds could be utilized.

George Hudson, Portland Parks and Recreation representative, 1120 SW 5th Ave., Room #1302, Portland, appeared to testify. He supported project 019, Springwater-Milwaukie corridor. He reported the results of trail user studies. He distributed a report entitled Rails with Trails, a copy of which is included in the record of this meeting.

Douglas Klotz, Willamette Pedestrian Coalition representative, 2630 SE 43rd Ave., Portland, appeared to testify. He distributed written testimony, a copy of which is included in the record of this meeting.

Ellen Vanderslice, Citizen Alternate on TPAC and Willamette Pedestrian Coalition representative, 2951 NW Raleigh St., Portland, appeared to testify. She concurred with testimony provided by Douglas Klotz. She advocated improved public involvement in future decisions.

Tammy Wood, 3370 SW 110th Ave., Portland appeared to testify. She concurred with testimony regarding project 032, Cedar Hills Boulevard. She favored the use of the funds for other Eastern Washington County projects. She offered a Highway 217 or Beaverton Hillsdale Highway alignment as suggestions.

Nathalie Gilmore Darcy, 9355 SW Brooks Bend Lane, Portland, appeared to testify. She expressed concerns about the public involvement process in Washington County.

Joe Blowers, Bicycle Transportation Alliance, 2050 SW 78th Ave., Portland, appeared to testify. He spoke in favor of project 028, Sunset Transit Center. He concurred with comments related to project 032, Cedar Hills Boulevard.

He favored consideration of other projects in the area. He supported reducing bike lane width and providing longer routes. He suggested Beaverton Hillsdale Highway improvements. He stated the possible intent of Washington County officials was to widen Cedar Hills Boulevard to five lanes for vehicular traffic.

Rex Burkholder, Bicycle Transportation Alliance, Box 9072, Portland, appeared to testify. He noted this may be the only opportunity to fund bicycle and pedestrian projects. He favored careful examination of the projects. He urged Metro to provide a bicycle dedicated staff person. He encouraged formation of a bicycle and pedestrian advisory committee. He supported adding project 031, Barbur Boulevard back into the funded projects. He stated this route would complete the link between SW Portland and Tigard, noting it was a 2% grade that would be easily utilized by bicyclists.

Jeff Tashman, City of Milwaukie, 6585 SW Parkhill Dr., Portland, appeared to testify. He referred to a letter included in the record of the meeting from Maggie Collins, Milwaukie Project Manager.

Michael Borresen, Washington County, appeared to testify. He supported project 032, Cedar Hills Boulevard. He explained the project was a part of the County Bike Plan. He noted the project would link Cedar Hills to Highway 26 and provide connections to other existing bikeways on Walker Road and Barnes Road. He disputed plans to construct a five lane road. He noted the project was estimated high to ensure completion of the project. Councilor Moore clarified specification of the projects.

Mike Houck, Urban Streams Council representative, appeared to testify. He concurred with testimony provided by Barbara Walker. He noted the projects were multiple use projects and connected significant Greenspaces areas.

Chair Van Bergen recessed the meeting at 6:55 p.m. Chair Van Bergen reconvened the meeting at 7:00 p.m.

Nancy Christie, Willamette Pedestrian Coalition, Box 304, Beaverton (SW Portland resident), appeared to testify. She endorsed project numbers 001, 009, 010, 021, 028, and 031.

Jim Ferner, Bicycle Transportation Alliance, 2609 SE Stephens, Portland, appeared to testify. He opposed projects 003 and 032. He favored project 028 and improving access to transit centers.

Gillian Holbrook, Bicycle Transportation Alliance, 5022 NE 22nd, Portland, appeared to testify. She favored adding project 014 to the funded project list. She favored adding funding to project 021. She opposed project 032. She urged development of a bicycle advisory committee.

Randy Augbright, Bicycle Transportation Alliance, 2609 SE Stephens, Portland, appeared to testify. He opposed project 032. He favored adding funding to projects 021A and 014.

Jim Howell, Citizens for Better Transit representative, 3325 NE 45th Ave., Portland appeared to testify. He favored removing project 005. He doubted the reliability of the technical data used in analysis for need of the project. He stated the project might increase VMT. He stated the project was not cost effective. Councilor Moore asked Mr. Howell for his opinion on project 003. Mr. Howell noted without the bridge, trains had to be transported in segments, utilizing locomotive engines and contributing to air quality reduction.

Chair Van Bergen read written testimony into the record, copies of which are included in the record of this meeting. Ms. Ryder read written testimony into the record, copies of which are included in the record of this meeting. She noted the Metro Committee for Citizen Involvement was considering recommendations to present to the Metro Council related to the public involvement process.

With no further citizens appearing to testify, Chair Van Bergen closed the public hearing.

First Motion: Councilor Kvistad moved to recommend Council adoption of the resolution.

Councilor Monroe favored forwarding the package with the exception of project 032. He queried Planning staff as to procedure. Mr. Cotugno suggested approving the portions the Committee agreed with and then returning the other items to JPACT for consideration.

Councilor Moore queried staff regarding decisions related to specific projects.

Mr. Cotugno noted jurisdictional allocations were disallowed. He explained that funding projects from each county was desirable but all projects were considered based on criteria other than the county submitting the project. He noted Metro had consistently supported Cedar Hills Boulevard projects and favored funding project 032. He noted project 005 might reduce VMT in the long term. He stated Metro was proposing to utilize these funds for more alternative transportation modes than the rest of the nation.

Councilor Moore expressed concerns about the public involvement process. She expressed concerns about the ranking process used. She opposed project 032. She noted people needed to be able to get to the buses safely to encourage transit use.

The Committee discussed process.

Councilor Devlin favored approving the resolution, excluding project 032.

Councilor McLain discussed concerns with the public involvement process and project ranking criteria.

First Motion to Amend: Councilor Monroe moved to amend the resolution by removing project 032 from the resolution.

Councilor Kvistad noted the Metro region was utilizing funds for projects other than vehicles. He defended Washington County's recommendations. He expressed concerns about comments related to Washington County and the communities included in that region.

Chair Van Bergen noted JPACT endorsed the resolution. He stated it was a regional decision.

Vote on First: Councilors Moore, Devlin and Monroe voted aye. Councilors Van Bergen and Kvistad voted nay. The vote was 3/2 and the motion passed.

Councilor Kvistad stated he would vote nay on the main motion, but that his vote did not reflect opposition to the projects.

Vote on Main Motion: Councilors Moore, Devlin, Monroe and Van Bergen voted aye. Councilor Kvistad voted nay. The vote was 4/1 and the motion passed.

The Committee discussed potential processes to deal with project 032.

Second Motion: Councilor Devlin moved to examine project 032 at the next regular meeting, including Committee consideration of staff recommendations for project 032 and alternatives to project 032 and forward a recommendation to JPACT for further consideration.

Councilor Devlin stated he did not necessarily oppose project 032, but wanted additional information to make an informed decision.

Vote on Second Motion: Councilors Monroe, Moore, Devlin, and Van Bergen voted aye. Councilor Kvistad voted nay. The vote was 4/1 and the motion passed.

Third Motion: Councilor Kvistad moved to reconsider project 031 for addition to the contingent funding list.

Vote on Third Motion: All those present voted aye. The vote was unanimous and the motion passed.

With no further business before the Committee, Chair Van Bergen adjourned the meeting at 8:45 p.m.

Respectfully Submitted,



Susan Lee
Committee Recorder

APPROVED
Date 9/14/93