

MINUTES OF THE METRO COUNCIL PLANNING COMMITTEE

February 23, 1993
Council Chamber

Committee Members Present: George Van Bergen (Chair), Jon Kvistad (Vice Chair), Terry Moore, Richard Devlin, Rod Monroe, Mike Gates

Committee Members Absent:

Other Councilors Present: Susan McLain, Judy Wyers

Chair Van Bergen called the regular meeting to order at 4:20 p.m.

1. Consideration of the November 10, and November 18, 1992 Transportation and Planning Committee meetings

Motion: Councilor Devlin motion to approve the minutes

Vote: Councilors Devlin, Gates, Monroe and Van Bergen voted aye. Councilor Kvistad abstained. Councilor Moore was absent. The vote was 4/0 and the motion passed.

2. Future Vision Commission Work Plan/Scope of Work - Work Session

John Fregonese, Regional Planning Supervisor, discussed the issues of integrating Future Vision with the Region 2040 Plan. He distributed and summarized the time line for the integration of the two studies, a copy of which is included in the record of this meeting.

Andy Cotugno, Planning Director, discussed the objectives of integrating the study.

Mr. Fregonese favored improving an educational element for public outreach on Metro activity.

Robert Liberty, 522 SW Fifth, Portland, OR 97201, appeared to testify. He questioned the inclusion of other regional framework plan elements.

Mr. Fregonese stated nine areas were to be included according to the Metro Charter. He noted the Region 2040 Study would address five of the items; and Future Vision would address the four remaining issues.

Mr. Liberty questioned if a one year planning process would be sufficient in terms of level of detail. Mr. Cotugno stated the plan did not presuppose the level of detail of any plan. Mr. Liberty expressed concerns about the policy development related to

the plan. He also expressed concerns about staffing and budget levels for the study.

Councilor Moore was pleased with the staff recommendations. She expressed concerns about the title of the study. She suggested calling the interim concept choice a draft concept choice.

Councilor Devlin concurred with Councilor Moore's comments. He stated problems existed related to procedure. He said a meeting was held February 22, 1993 and he was not informed. He noted a quorum of the Planning Committee was in attendance. He said notice to Councilors and the public was necessary. He suggested a weekly Council schedule be published and noticed.

Councilor Devlin expressed some concerns about the time lines perhaps being too short.

Councilor Gates noted his concern about further specifying tasks. He favored creating more depth for the work plan.

Councilor McLain said the names and labels used to explain the program needed to be easily understood by the public. She favored the Council involvement in the development of any public outreach efforts.

Councilor Wyers favored coordination of the work plan with respect to budget and staffing.

Councilor Devlin discussed the relationship between the framework plan and regional comprehensive plans. Mr. Fregonese noted portions of the plan might be regulated, while other might not. Councilor Devlin stated he felt regulation was within the scope of the agency.

Councilor Moore favored making it clear to the public that the integration of the plan would result in budget economies.

Councilor Wyers noted the process for identifying areas to be included in the plan was occurring at this time.

3. Earthquake Program - Update

Mr. Cotugno discussed the earthquake program pilot project.

Gerry Uba, Senior Management Analyst, reported the success of a conference held Friday, January 29, 1993. He said a report related to the conference proceedings was forthcoming. He discussed the liability issues related to compiling the information.

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Mr. Cotugno noted an earthquake was not considered an, "act of God", in terms of liability because it can be planned for. He stated responsibility issues needed to be addressed.

Councilor Moore questioned what steps Metro needed to take. Mr. Cotugno said the answer was a policy issues and needed to be examined further.

Councilor Wyers favored having additional discussions related to earthquake liability issues.

Mr. Cotugno stated an Intergovernmental Agreement (IGA) was executed by the Council for a pilot project near the Oregon Convention Center. He noted the pilot was developed to show what could be done in terms of mapping for the region. He said federal funds primarily funded the project. He said a state employee was transferred from the State of Oregon through a Council action to perform earthquake study functions. He said an open questioned existed to aid in earthquake preparedness issues.

Councilor Gates noted in the event of any natural disaster, any jurisdiction involved would be sued. He noted Metro was in the information business, not the response business. He said Metro had an opportunity to provide a service to jurisdictions to assist them in response efforts. He said advancement of discussions might address potential Metro involvement.

Chair Van Bergen noted he questioned the extent of involvement during the early stages of earthquake consideration. He said he felt the issues was a state issue, not a local issue. He stated he did not agree with the liability issue. He said liability might occur if planning were done based on earthquakes. He noted an inflammatory article about Federal Emergency Management Administration (FEMA) was recently in the paper indicating excessive waste by FEMA. He did not favor Metro participation. He disagreed with assuming the State of Oregon employee.

Councilor McLain noted the issues presented today had not been discussed. She favored further discussion of those issues. She stated as a service provider examining earthquake issues was desirable.

Councilor Devlin noted specific language was included in the Metro Charter related to emergency planning. He briefly discussed the funding of the program. He noted the state did not have the ability to perform the functions.

Councilor Moore stated she favored Metro's involvement in earthquake preparedness. She favored discussion of the matter at the Council.

Mr. Uba added there was a need for identification of what to do with Solid Waste and emergency routes in the event of an earthquake.

Unscheduled Item - Resolution No. 93-1773, Urging Adoption of Interim Light Rail Station Overlay Zone

Larry Shaw, Assistant Senior Counsel, distributed a copy of the resolution, a copy of which is included in the record of the meeting.

Chair Van Bergen noted this item was discussed at the 3:00 p.m. work session and staff was asked to prepare a resolution.

Motion: Councilor Devlin moved to file the resolution with the Clerk of the Council and recommend Council adoption of the resolution.

Vote: All those present voted aye. The vote was unanimous and the motion passed.

Chair Van Bergen recessed the meeting at 5:35 p.m. Chair Van Bergen reconvened the meeting at 5:45 p.m.

4. Tri-Met Strategic Plan - Update

Mr. Cotugno explained Tri-Met was considering their Strategic Plan. He said Metro should consider testifying as the plan relates to Metro's planning functions. He distributed and discussed the Tri-Met Strategic plan, a copy of which is included in the record of this meeting.

Mr. Cotugno explained that the strategic plan included an aggressive increase in transit. He noted current studies might contradict the plan. He said the plan might preselect one of the Region 2040 Study alternatives. He stated Metro should be supportive of the concept of the plan, but not the particular scenario.

Councilor Moore favored action by the Planning Committee. She noted the cost of planning for transit should be included in their report. Chair Van Bergen disagreed with taking a position on the matter at this time. Councilor McLain noted Tri-Met was requesting input. She favored further discussion of the matter.

The Committee discussed action to be taken. Councilor Devlin expressed interest in approving Mr. Cotugno's February 3, 1993 comments, copies of which are included in the record of this meeting.

Councilor Monroe spoke to solving the problem by pursuing a merger. He favored implementing the Metro Charter provisions for a merger.

Councilor Kvistad stated he did not feel it was necessary for a response. He noted the comments made by other jurisdictions were germane. He noted he did not favor taking over a deficit bus system.

Motion: Councilor Moore moved to endorse Mr. Cotugno's comments dated 2-3-93 including Tri-Met participating in the Region 2040 study to achieve an urban form that Tri-Met can afford to serve.

Councilor McLain offered her support of the motion.

Councilor Monroe clarified that the provision in the Charter was to study a merger.

Councilor Devlin expressed his support of the motion. He note he felt it was appropriate for the Committee to provide comment to Tri-Met.

Vote: Councilors Moore, Devlin, Monroe, and Gates voted aye. Councilors Van Bergen and Kvistad voted nay. The vote was 4/2 and the motion passed.

5. Legislative Package: Planning Issues

Presiding Officer Wyers noted the Governmental Affairs Committee reviewed the proposed legislation. The committee discussed the designations of position and the process.

Mr. Cotugno over-viewed the bills included in a memorandum dated February 23, 1993, from Casey Short, Council Analyst, a copy of which is included in the record of this meeting.

Jim Howell, 3325 NE 25th, Portland, OR, appeared to testify. He represented Oregonians for Cost Effective Transportation (OFCEt). He distributed a written copy of his testimony, a copy of which is included in the record of this meeting. He distributed copies of SJ 2 and the results of a public opinion poll, copies of which are included in the record of this meeting.

Fred Nussbaum, 2614 NE 43rd, Portland, OR, appeared to testify. He supported Mr. Howell's position. He spoke to issues of equitable distribution of tax liability and benefits.

Mr. Liberty testified. He encourage the committee to move SJR 2 to support.

Councilor Kvistad noted he did not support HB 2419.

Motion: Councilor Kvistad moved to remove HB 2419 and HJR7 from support to oppose.

Councilor Devlin noted the history of the bill. He noted the bill might be unfair, but certain parts were important.

Councilor Monroe noted the bills were generated by Metro and there may be a problem with opposing them. He noted they would likely die in the legislature. He said he would favor moving SJR2 to support.

Mr. Cotugno noted they might not be dead. He stated a necessity to continue support. He favored moving SJR 2 at monitor, possible support. He noted transit financing and air quality needed to be addressed.

Vote: Councilors Kvistad and Van Bergen voted aye. Councilors Devlin, Gates, and Monroe voted nay. Councilor Moore was absent. The vote was 2/3 and the motion failed.

Motion: Councilor Gates moved to move HB 2419 and HJR 7 from support to monitor, possible support.

Councilor McLain expressed concerns about the focus and mission. She noted the bills were not contradictory with Metro's focus and mission in content.

Vote: Councilor Gates voted aye. Councilors Devlin, Monroe, and Van Bergen voted nay. Councilor Moore was absent. The vote was 1/3 and the motion failed.

Motion: Councilor Devlin moved to move SJR 2 from monitor with no position to monitor with possible support.

Chair Van Bergen noted he did not favor the motion.

Vote: Councilors Devlin, Monroe, and Gates voted aye. Councilor Van Bergen voted nay. Councilor Moore was absent. The vote was 3/1 and the motion passed.

Councilor Gates discussed the legislative procedure adopted by the Governmental Affairs Committee and the Council.

Councilor Monroe noted two bills would eliminate using lottery dollars for capital projects related to economic development.

Motion: Councilor Monroe moved to oppose two bills (HJR 15 and HJR 19) restricting the use of lottery funds from utilization of capitol projects related to economic development.

Vote: Councilors Devlin, Gates, and Monroe voted aye. Councilor Van Bergen voted nay. Councilors Moore and Kvistad were absent. The vote was 3/1 and the motion passed.

Councilor Monroe asked staff to provide a position on those two bills.

Chair Van Bergen noted he personally opposed HB 2420.

Mr. Shaw referred to a memorandum dated February 23, 1993, Land Use Bills, a copy of which is included in the record of this meeting. He recommended the committee move HB 2533, HB 2217, and SB 122 from possible support to monitor.

Mr. Cotugno noted the dues resolution would be discussed at Council on Thursday, February 25, 1993. The committee discussed the dues issues. They discussed the merits of voluntary versus mandatory dues.

Councilor Devlin asked for information about any bills discussing real estate transfer tax and related moratorium.

Motion: Councilor Devlin moved HB 2533, HB 2217, and SB 122 from monitor, possible support to monitor, no position.

Vote: Councilors Devlin, Gates, Monroe, and Van Bergen voted aye. Councilors Kvistad and Moore were absent. The vote was 4/0 and the motion passed.

Motion: Councilor Monroe moved the remaining items forward as recommended.

Vote: Councilors Devlin, Gates, and Monroe voted aye. Councilor Van Bergen voted nay. Councilors Kvistad and Moore were absent. The vote was 3/1 and the motion passed.

6. Five Year Planning Process, Phase II - Planning Department

Mr. Liberty provided testimony. He spoke to the issue of a regional framework plan driving the budget. He questioned if the budgeted staff and resources were appropriate to the level of work indicated in the Five Year Plan. He discussed his vision of the Five Year Work Plan. He favored Metro developing strategic plans.

Mr. Liberty referred to the five year plan and noted projects that were sunset for completion would just be starting at the scheduled completion date. He said implementation would be the largest part of many programs. He said sufficient time was not planned for implementation of the proposed programs. He noted the funding did not match the responsibilities.

Chair Van Bergen deferred additional discussion of this item to a future meeting of the committee.

7. Second Quarter Report, FY 92-93 - Planning Department

Chair Van Bergen deferred discussion of this item to a future meeting of the committee.

8. Councilor Comments

Councilor Devlin readdressed his concerns about scheduling.

Chair Van Bergen noted the proper place to discuss these matters was the full Council. He stated he favored conducting meetings of the Council as a whole rather than continuing the committee process. He said responsibilities hide in the committee structure. He expressed concerns about the lack of a budget adjustment for the Region 2040 plan.

Councilor Gates agreed with eliminating the committee structure.

With no further business before the committee, Chair Van Bergen adjourned the meeting at 8:00 p.m.

Respectfully Submitted,



Susan Lee
Committee Recorder

MINUTES OF THE METRO COUNCIL PLANNING COMMITTEE

February 23, 1993
Council Chamber

Committee Members Present: George Van Bergen (Chair), Terry Moore, Richard Devlin, Rod Monroe, Mike Gates

Committee Members Absent: Jon Kvistad (Vice Chair)

Other Councilors Present: Roger Buchanan, Susan McLain, Judy Wyers

Chair Van Bergen called the work session meeting to order at 3:05 p.m.

1. PLANNING COMMITTEE BRIEFING

Chair Van Bergen noted the intent of the meeting was to provide briefings to the committee about planning related issues.

Metropolitan Greenspaces Program

Planning staff distributed handouts, copies of which are included in the record of this meeting.

Pat Lee, Regional Planning Supervisor, introduced the staff present: Mel Huie, Senior Regional Planner; David Ausherman, Associate Regional Planner; Ellen Lanier-Phelps, Senior Regional Planner; Jim Morgan, Senior Regional Planner; and Eric Sample, Program Assistant.

Mr. Lee discussed the history of the Greenspaces Program. Chair Van Bergen questioned if the Greenspaces program was mandated through the Charter. Mr. Lee stated the program was allowed through the Charter and work would continue on the Greenspaces objectives.

Mr. Huie discussed the land inventory activity of the Greenspaces program. He noted the program proposed ownership of Greenspaces property by other jurisdictions and private non-profit organizations.

Mr. Ausherman discussed marketing of Greenspaces. He discussed several programs in Europe as examples of marketing efforts. Councilor Moore spoke to enhancing the system such that one could enjoy Greenspaces in their, "back yard". Councilor Devlin noted many of the trails were very good. He noted more park related plans went undeveloped.

Ms. Lanier-Phelps noted strong community support and education would be needed for the program. She discussed the trip into nature program. She said an information line was available. She

discussed a summer walk or run for promotion of the program. She said the program would be marketed heavily to the schools. She stated an open house was tentatively set for June at the new facility. She discussed the GreenCity Data Project.

Mr. Morgan discussed the Smith and Bybee Lakes management area. He discussed the history of the project. He noted the plan established 2000 acres of land for preservation. He discussed the process of acquisition and management of the land. He explained a cooperative work program that would train at-risk students in natural resource management. He discussed the educational opportunities at Smith and Bybee Lakes. He said the arts were incorporated into the plan.

- High Speed Rail

Chair Van Bergen noted this item would be deferred to a future meeting of the committee.

Unscheduled Item - Interim Light Rail Transit Station Overlay Ordinance

Larry Shaw, Senior Assistant Counsel, distributed and discussed a memorandum dated February 23, 1993, a copy of which is included in the record of this meeting. He said the ordinance would address zoning problems related to the light rail project. He said the objective was to allow interim regulations to protect property development in the vicinity of light rail stations. He said the intent of the project was to reduce vehicular traffic and increase ridership in the area.

Mr. Shaw noted Hillsboro was considering a permit application for a new Parr Lumber warehouse and sales building at 185th. He noted this type of development was auto dependant and was not consistent with the type of development desirable near light rail.

Mr. Shaw said the next hearing on the matter was set for March 9, 1993 at Washington County. He favored Council participation at the hearing. He stated if local governments did not enact their own regulations, Metro would need to take action.

Councilor Devlin asked if Tri-Met had taken a position. Mr. Shaw stated Tri-Met was very active in encouraging Washington County to proceed with the ordinance. Councilor Devlin noted Metro could enforce action through an amendment to the Regional Transportation Plan (RTP).

In response to a question from Councilor Gates, Mr. Shaw clarified that the Parr Lumber issue might still be solved.

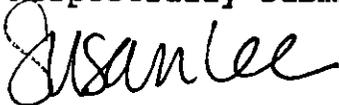
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Councilor Moore noted the inaction by Washington County. She favored using a stronger voice with Washington County.

The Committee consensus was to have staff draft a resolution for consideration during the regular committee session.

With no further business before the committee, Chair Van Bergen adjourned the meeting at 4:10 p.m.

Respectfully Submitted,

A handwritten signature in cursive script that reads "Susan Lee".

Susan Lee
Committee Recorder