

MINUTES OF THE COUNCIL TRANSPORTATION AND PLANNING COMMITTEE
OF THE METROPOLITAN SERVICE DISTRICT

March 10, 1992

Council Chamber

Committee Members Present: Richard Devlin (Chair), Susan McLain
(Vice Chair), Larry Bauer, Roger
Buchanan, Ed Washington

Committee Members Absent: None

Chair Devlin called the regular meeting to order at 6:15 p.m.

1. Consideration of Resolution No. 92-1564, For the Purpose of
Endorsing the "Oregon Ecosystems Program"

Pat Lee, Regional Planning Supervisor, presented the staff report. He said the resolution had recommendation from the Greenspaces Policy Advisory Committee. He said the U.S. Fish and Wildlife Services (USFWS) established the program to fund urban natural resource programs similar to the Greenspaces program. He said part of the grant funds could be used for restoration grants. He said the program had potential as a continuing funding program.

Chair Devlin noted discussions in Washington, D.C. indicated the funding level would be around \$250,000 to \$300,000. He said positive reaction to the program was received by the offices of Congressman AuCoin and Congresswoman Unsoeld.

Motion: Councilor McLain moved to recommend Council adoption of Resolution No. 92-1564.

Vote: All those present voted aye. The vote was unanimous and the motion passed.

2. Consideration of Resolution No. 92-1575, For the Purpose of
Approving FY 1993 Unified Work Program

Andy Cotugno, Transportation Director, said this Resolution would approve the Unified Work Program (UWP) and allow Metro to apply for grants. He said the UWP identifies transportation planning activities anticipated in the Portland metropolitan area beginning or continuing as of July 1, 1992. He noted amendments could be made if the results of the budget process warranted changes to the UWP.

Mr. Cotugno said the level of federal highway funds in the program were significantly higher. He said staff costs are associated with responding to the requirements the new Intermodal Surface Transportation Efficiency Act (ISTEA) created. He said allocation of funds to be used at the discretion of the region would enable staff to address Rule 12 requirements. He said this year, \$250,000

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had been allocated for this purpose. He said the regional Light Rail Study scope of work was still under development and the UWP would hold the level of staff at the current level. He said \$750,000 was allocated for a travel behavior survey contingent on funding. He said a transit stationary planning program was under development.

Motion: Councilor Bauer moved to recommend Council adoption of Resolution No. 92-1575.

Councilor Buchanan questioned the relationship of Resolution No. 92-1575 and I-205 Light Rail funding. Mr. Cotugno said the UWP included the I-205/Milwaukie alternatives analysis grant for an 18 month work program. He said the scope of the project was \$1.2 million total project cost. He said \$997,000 was the federal share which was funded out of the interstate transfer funds set aside for the McLoughlin corridor and the I-205 bus lanes. He said that grant action was approved in September 1991 by the Council and application was made September 30, 1991 and the award was received January 1, 1992.

Councilor Buchanan asked if any funds in the UWP were directed towards I-205 Light Rail. Mr. Cotugno said \$425,000 was directed to the I-205 Light Rail Project. He said the funds were approved by action of the Council. Councilor Buchanan stated he did not recall the action. Mr. Cotugno said he presented the matter in resolution form to the Council.

Chair Devlin asked for clarification of the origins of \$997,000. Mr. Cotugno said \$425,000 came from I-205 and the remainder came from the McLoughlin corridor project.

Councilor Bauer asked Councilor Buchanan what his concern was. Councilor Buchanan said he objected to the use of I-205 funds on other projects. Mr. Cotugno said federal regulation required the adoption of the UWP to secure any project. He said the next step in the process would include an environmental impact statement and the final step would include final engineering prior to any project proceeding. He said Metro must follow this process to use federal funds on any project. Councilor Bauer asked if this would change priority of the projects. Mr. Cotugno said it would allow both the I-205 and the McLoughlin project to be studied at the same time. Councilor Buchanan asked if the I-205 project had priority over the McLoughlin project. Mr. Cotugno said both projects would be considered at the same time. Chair Devlin said both projects are in pre-alternatives analysis. He said only one project was allowed to be in alternatives analysis and the project currently in alternatives analysis was the 185th to Hillsboro extension.

The Committee continued discussion of the process for authorizing the study of these projects.

Councilor Buchanan asked that the Resolution be held over until further information on the priority of the projects was provided. Chair Devlin disagreed, stating through other resolutions the contents of the UWP had been determined. Councilor McLain said the UWP was the accumulation of many actions that had evolved over a long period of time.

Withdrawal of Motion: Councilor Bauer withdrew his previous motion to recommend Council adoption of Resolution No. 92-1575.

Councilor Washington said as a new member of the Committee, he would like further explanation of the item.

Mr. Cotugno further explained the history of Light Rail funding. He explained that under ISTEA, Light Rail funding requests needed to be appropriated during FY 1992-93 because the funds would no longer be available after that fiscal year.

Chair Devlin stated the issue of the I-205 Light Rail funds was not being considered at this time. He said the issue before the Committee was the UWP.

Councilor Buchanan asked Mr. Cotugno to summarize the recommendations that were arrived at during a meeting with Senator Roberts the previous week. Mr. Cotugno said his understanding was that a request would be made for more flexibility and if flexibility be exercised and funds are transferred to a purpose other than light rail that other funds be committed back to light rail in the I-205 corridor.

The Committee continued discussion of the federal limitation of light rail funds.

Motion: Councilor McLain moved to recommend Council adoption of Resolution No. 92-1575.

Councilor McLain said the issue of the light rail funds was a separate issue that needed to be addressed, but that Resolution No. 92-1575 should proceed.

Vote: Councilors Devlin and McLain voted aye. Councilors Buchanan and Washington voted nay. Councilor Bauer abstained. The vote was 2/2 and the motion failed.

Motion: Councilor McLain moved to place the item on the March 24, 1992.

Vote: All those present voted aye. The vote was unanimous and the motion passed.

Chair Devlin asked the Transportation Department staff to prepare a summary of actions taken related to I-205 light rail funding.

3. Consideration of Resolution No. 92-1583, For the Purpose of Amending FY 1992 Unified Work Program

Mr. Cotugno presented the staff report. He said Resolution No. 92-1583 would amend the FY 1992 UWP. He said the amendment was related to the Land Use Transportation and Air Quality (LUTRAQ) study sponsored by 1,000 Friends of Oregon. He said Metro was contributing \$80,000 in funding for the study. He said the overall work program of the study was developed in June, 1991 and work has been underway since that time. He said Resolution No. 92-1583 would pass through the Federal Highway Administration (FHA) and Tri-Met funds in the amounts of \$101,200 and \$26,500 respectively.

Mr. Cotugno said the FHA would be adding to the scope of work for their contribution to the study. He said the FHA had not yet specified the proposed scope of work.

Keith Bartholomew, 1,000 Friends of Oregon, summarized the funding process to date. He described the process of the study as going in "fits and starts." He explained the FHA funds were designated for research grants. He said the funds were not taking money away from other projects. He said the FHA was interested in the study because of the connection between transportation and land-use. He said they may develop the study into a national model.

Councilor McLain stated she observed a demonstration of the model. She complimented Metro staff and 1,000 Friends of Oregon for their cooperative interaction and quality of the product.

Councilor Bauer noted he voted against the original resolution establishing the study. He said he felt 1,000 Friends of Oregon's objection to the Western Bypass would cause 1,000 Friends of Oregon to use the study to create evidentiary material to continue their case against the construction of a Western Bypass. He felt their may be a preconceived position on the result of the project. He noted the use of the word "alternative" in the staff report indicated a conclusion that an alternative was environmentally better than building a bypass.

Mr. Bartholomew stated 1,000 Friends of Oregon did not know what the appropriate solution to the transportation problems in Washington County. He said the concern that led 1,000 Friends of Oregon to file two lawsuits against Metro was that the issues had not been studied in a broad enough fashion. He stated this

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previous position would not compromise the result of the decision making process of LUTRAQ. He said the best alternative may be construction of the Western Bypass.

Councilor Bauer reiterated that he felt 1,000 Friends of Oregon could not be neutral.

Councilor Devlin noted that ISTEA may require these types of studies in the future.

Mr. Cotugno noted an amended version of the resolution had been distributed to the Committee, a copy of which is included in the record of this meeting.

Motion: Councilor McLain moved to recommend Council adoption of Resolution No. 92-1583A.

Vote: Councilors Devlin, McLain and Washington voted aye. Councilors Bauer and Buchanan vote nay. The vote was 3/2 in favor and the motion passed.

4. Consideration of Resolution No. 91-1582, For the Purpose for Certifying the Portland Metropolitan Area is in Compliance with Federal Transportation Planning Requirements

Mr. Cotugno presented the staff report. He said the resolution would certify that the Portland Metropolitan Area was in compliance with Federal Transportation Planning Requirements. He said a similar resolution was adopted each year. He said this year certifies compliance under the old regulations and next year the process would be more complicated.

Motion: Councilor McLain moved to recommend full Council adoption of Resolution No. 91-1582.

Vote: Councilors McLain, Bauer, Washington and Devlin voted aye. Councilor Buchanan was absent. The vote was unanimous and the motion passed.

7. Planning and Development Department: Departmental Merger and FY 1992-93 budget implications

Dick Engstrom, Deputy Executive Officer, briefed the Committee on the merger of the Planning and Development Department into the Transportation Department. He said due to the reduction in solid waste tonnage, Metro's 1991-92 budget had a significant shortfall. He said the Executive Officer's response to the shortage was the merger.

Mr. Engstrom said the merger included the elimination of the housing program and reductions to emergency planning, economic development and water planning programs. He said nine (9) Full Time Equivalent (FTE) employees were dismissed effective March 31, 1992. He distributed a handout summarizing these changes, a copy of which is included in the record of this meeting.

Councilor McLain expressed concerns about the elimination of the Housing Program. She said work in process needed to be continued. Councilor Bauer concurred.

Paula Paris, Personnel Manager, described measures being taken to assist the dislocated employees. She said the Personnel department was assisting with updating resumes. She said Metro requested cities and counties to reopen recent positions for consideration. She said the CAPE employee assistance program was notified.

Councilor Bauer asked if any severance pay was given. Ms. Paris said the represented employees did not include severance pay in their contract agreement and that non-represented employees were not given severance pay. She said a 30 day notice was given to the affected employees.

6. Planning and Development Department: Second Quarter Report for FY 1991-92

Mr. Lee summarized the Planning Department Second Quarter Report for FY 1991-92, a copy of which is included in the record of this meeting.

5. Transportation Department: Second Quarter Report for FY 1991-92

Mr. Cotugno summarized the Transportation Department Second Quarter Report for FY 1991-92, a copy of which is included in the record of this meeting.

Chair Devlin noted a special meeting would be held April 1, 1992 to discuss budget issues.

With no further business before the Committee, Chair Devlin adjourned the meeting at 9:05 p.m.

Respectfully submitted,



Susan Lee