

MINUTES OF THE COUNCIL TRANSPORTATION AND PLANNING COMMITTEE
OF THE METROPOLITAN SERVICE DISTRICT

May 14, 1991

Council Chamber

Committee Members Present: Jim Gardner (Chair), Richard Devlin
(Vice Chair), Susan McLain, George
Van Bergen

Committee Members Absent: Lawrence Bauer

Chair Gardner called the regular meeting to order at 6:04 p.m.

1. Consideration of the January 8, 1991 Intergovernmental
Relations and April 9 and 23, 1991 Transportation and
Planning Regular Meeting Minutes

Chair Gardner deferred the April 9 and 23, 1991 minutes to a
future meeting.

Motion: Councilor Devlin moved to approve the January 8,
1991 Intergovernmental Relations minutes.

Vote: All those present voted aye. The vote was
unanimous and the minutes were approved.

2. Resolution No. 91-1452, For the of Purpose Allowing the
Walter E. Nelson Company Exemption to Metro Ordinance No.
90-336 Prohibiting the Sale or Distribution of Cleaning
Agents Containing Phosphorus

Jim Morgan, Associate Management Analyst, reported the Walter E.
Nelson Company was seeking an exemption to Metro Ordinance No.
90-336, prohibiting the sale and distribution of cleaning agents
containing phosphorus within Metro boundaries. He said the
company is using a 1/2 percent by weight phosphorus compound to
clean ink stained rags used at the Oregonian printing press.

Councilor Van Bergen asked where the waste residue went. Mr.
Morgan said it emptied into the sewer system. Councilor Van
Bergen asked what the economic impact would be if the Oregonian
used disposable rags. Councilor Devlin noted suggesting the use
of disposable rags may be in conflict with solid waste
objectives.

Dave Henzi, Representative, Walter E. Nelson Company, reported
his firm had lost the Oregonian account. He said the firm's
dispensers were still in place and they may resume business with
the Oregonian in the future.

The Committee discussed regional compliance levels with the
phosphate ban. Councilor Van Bergen asked if there was an

association or regulating agency to inform affected industries about the phosphate ban. Mr. Henzi said he would supply the Council with a list of various organizations.

Chair Gardner said he would have supported this resolution but felt the item should be tabled. He said if the Walter E. Nelson Company resumed business with the Oregonian, they could request reconsideration of the resolution. Councilor Devlin concurred with Chair Gardner.

Motion: Councilor Devlin moved to table Resolution No. 91-1452. The motion was non-debateable and proceeded directly to a vote.

Vote on Motion: All those present voted aye. The vote was unanimous and the resolution was tabled.

3. Resolution No. 91-1440, Endorsing Demonstration Grants for Management of Transportation Mobility

Andy Cotugno, Transportation Director, reported Resolution No. 91-1440 would endorse two proposed demonstration grants: 1) a multi-modal service delivery system to assist in the formation of carpools and vanpools, provision of consumer information, dispatching of demand-responsive transit services and integration with fixed route transit service; and 2) development of an area wide traffic management system for freeways and major arterials and an incident-response system. He said the proposed applicant for the first grant was Tri-Met with assistance from Metro, Washington County, Hillsboro and Portland and the proposed applicant for the second grant was the Oregon Department of Transportation (ODOT) with assistance from the City of Portland. He said the program would utilize the Topographically Integrated Information System (TIGER) file detail. In response to Committee questions, Mr. Cotugno noted the grant funds would go directly to the applicants; Metro would not process any of the funding.

Motion: Councilor Van Bergen moved to recommend full Council adopt Resolution No. 91-1440.

Vote on Motion: All those present voted aye. The vote was unanimous and the motion passed.

4. Resolution No. 91-1441, For the Purpose of Initiating the Public Involvement Process and Adopting the Purpose and Need Statement for the Western Bypass Study

Andy Cotugno, Transportation Director, introduced Michal Wert, Project Manager for ODOT and Bob Brennan, Consultant with Parsons Bickerhoff.

Mr. Cotugno noted Resolution No. 91-1441 takes two actions related to the Western Bypass Study Intergovernmental Agreement adopted by Council on Thursday, May 9, 1991. He said in the Intergovernmental Agreement, four major steps and decision points in the study were defined: 1) adopting a citizen involvement process; 2) adopting a purpose and needs statement; 3) defining the alternatives to address the problem; and 4) approving the final recommended alternative.

Mr. Cotugno said the study will include the expected problems resulting from projected growth over the next twenty years. He said this is not an implementation plan, but a study. He noted resolves five, six, seven and eight were recommended additions by the Technical Policy Advisory Committee (TPAC) but the Joint Policy Advisory Committee on Transportation (JPACT) advised resolve number eight be removed. He said item eight would not be included in the version reviewed by the full Council.

Ms. Wert summarized the study's Purpose and Needs Statement. She stated the study area expected a 60 percent increase in population and a 73 percent increase in employment with the average trip length of six miles getting shorter. She indicated a purpose and needs statement was not usually adopted this early, but the information was being presented to the public to insure the public is comfortable with the study assumptions. She said the document will be included in the Environmental Impact Statement (EIS) as a summary of the goals and objectives.

Ms. Wert said ODOT was requesting the jurisdictions included in the study verify the accuracy of three primary assumptions: 1) regional population employment forecast; 2) Metro modelling process and the assumptions inherent in that process; and 3) the acknowledged land use plans. She indicated workshops, open houses, citizens advisory meetings, newsletters and other outreach measures had been conducted to include public involvement.

Councilor McLain expressed a concern that the Need Statement was narrow and did not include actual impacts on the environment, inclusion of Federal and State regulations, the Clean Air Act and the Regional Urban Growth Goals and Objectives (RUGGO). She said she wanted to see the whole problem, not a narrow part of it.

Ms. Wert indicated documents were referenced in the Purpose and Needs Statement and were available. She said the Statement combined those reports in a summary statement and incorporates the other documents by reference.

Transportation and Planning Committee Minutes
May 14, 1991
Page 4

Councilor McLain pointed out the material contained in the purpose and needs statement were specific facts, in depth. She said transportation and planning should be combined and other alternatives considered. She said she would like to see less depth and more variety.

Ms. Wert said the Purpose and Need Statement was only a look at the problem, not consideration of any other information. She said the statement did not include an environmental study because no proposal has been made on a preferred alternative. She said environmental impacts will be made later in the process.

Councilor McLain indicated she did not feel the problem was adequately defined and requested to speak to Ms. Wert outside the meeting format.

Councilor Devlin said the baseline is based on a no-build scenario and that no-build seems improbable. He said the citizens advisory committee (CAC), the technical advisory committee and the steering committee discussed what no-build meant. Ms. Wert indicated the process was very standard under the direction of the National Environmental Policy Act. She said the no-build scenario was everything on the ground in terms of transportation facilities and specifically committed funding, including the west side light rail project to 185th Street. She said a common set of anticipated improvements over the next 20 years will be included in each of the build scenarios, or with improvements close to, but less than those named in Metro's Regional Transportation Plan (RTP). She said two bypass studies were now underway: 1) intensive transit alternatives, and 2) arterial growth within the urban growth boundary (UGB). She said a combination of the two is also being considered. She said during development of alternatives, environmental questions would be answered.

Chair Gardner opened the meeting for public testimony. Meeky Blizzard, Executive Coordinator for Sensible Transportation Options for People (STOP), addressed concerns about ODOT's Statement of Purpose and Need. Ms. Blizzard said the document failed to recognize the traffic in Washington County, both now and in 2010, would be dominated by short trips. She said only three percent of the trips would be long distance trips. She felt this was a serious omission. She said the 2010 projections were made without considering existing regulations, the Federal Clean Air Act and the Transportation Planning Rule. Without these regulations, she said the report could not be accurate. She said the Statement of Purpose and Need did not address the goals and objectives raised by the public workshops, the CAC and the technical committee. She said the number one objective of the CAC and at the public workshop was to reduce reliance on the

automobile. She said these concerns should be addressed and included in the study now. She requested these issues be included before the study be allowed to progress.

No further public testimony was heard.

Councilor Devlin questioned if land use plans would be considered. Ms. Wert said the comprehensive land use plans would be included. She said all jurisdictions were requested to advise ODOT of any projected changes that might alter the study. She also indicated 1,000 Friends of Oregon had developed a concurrent project to examine land use alternatives in the Western Bypass Study area.

Councilor Devlin asked who named the Western Bypass Study. Ms. Wert said the citizens advisory committee named the study.

Councilor Gardner asked if federal monies would be used in developing the solution. Ms. Wert indicated federal money would likely be requested.

Councilor McLain asked why federal environmental regulations were not included in the Statement. Ms. Wert said the words would be incorporated in the future, but to change it now would start the process over. Ms. Wert pointed out Metro requested ODOT to conduct this study.

Councilor Gardner said he shared some of Councilor McLain's concerns surrounding projections. He said some changes are known and others are immeasurable or unknowns, making the process very difficult.

Ms. Wert spoke to problems in other projects and advised the Committee to reconsider resolve 8. She said the study's Purpose and Need Statement assumptions reflected federal regulations which ODOT needed to follow in order not to jeopardize any future funding for a resulting project. Councilor McLain said she felt resolve 8 was important to improve the quality of the project through coordination with other land use projects. Ms. Wert noted 1,000 Friends representatives were participating in ODOT's study and she sat on the 1,000 Friends study's technical advisory committee. Mr. Cotugno clarified that resolve 8 was removed, but JPACT requested a resolution be drafted to address the issue for every major project. Councilor Devlin pointed out "major" would need to be defined.

Motion: Councilor Devlin moved to recommend Resolution No. 91-1441, with the removal of resolve 8 as recommended by JPACT, and to direct the Transportation Planning Department to proceed with introduction of a resolution

addressing the issues identified in resolve 8, to the TPAC Committee within 60 days.

Vote: All those present voted aye. The vote was unanimous and the motion passed.

Councilor Van Bergen commented on the process of the meeting. He requested Councilor Gardner or Mr. Cotugno prepare a memorandum regarding Committee and Metro responsibilities in processing the Western Bypass Study. Mr. Cotugno said he would prepare such a statement.

5. Resolution No. 91-1442, Amending the Transportation Improvement Program and its Annual Element by Revisions to Tri-Met's Section 3 Discretionary and Trade Programs

Mr. Cotugno reported Resolution No. 91-1442 deals with grant applications for federal Section Three funds or capital funds. He said the resolution would amend projects for which funds are currently committed and accelerate the availability date on other funds to allow for a large bus order.

Mr. Cotugno noted TPAC had a concern about the buses needing to meet air quality standards under the new Air Quality Act. TPAC requested these issues be addressed before Tri-Met purchases future buses.

Motion: Councilor Devlin moved to recommend Resolution No. 91-1442 to full Council for adoption.

Vote: Councilors Devlin, Gardner and McClain voted aye. Councilors Bauer and Van Bergen were absent. The vote was unanimous and the motion passed.

6. Update on Metro Financing Options for Westside LRT Local Match

Mr. Cotugno distributed a draft copy of Resolution No. 91-1449, "For the Purpose of Authorizing the Execution of a Multi-Year Contract with Tri-Met for the Transfer of \$2,000,000 to Provide a Portion of the Local Match to Federal Funds for Financing the Westside Light Rail Project," a copy of which is included in the record of this meeting.

Mr. Cotugno said the resolution would affirm Metro's match for funding, identify the intended source of funds (Zoo parking fees) and recommend adoption by the Portland City Council, as Portland owns the property.

Mr. Cotugno said paid Zoo parking could also help to manage the parking problems that currently occur at peak Zoo attendance times and special events and problems which could occur with the light rail (such as commuters using the Zoo lot as a park-and-ride area).

Councilor Gardner noted the Regional Facilities Committee would also consider the resolution.

7. Review of State Legislation Relating to Committee Oversight Areas

Rich Carson, Planning Director, distributed and discussed a handout outlining urban growth management legislation, a copy of which is included in the record of this meeting. He specifically discussed Senate Bill (SB) 1017 providing for state acknowledgement of RUGGO, SB 1011 addressing Metro Housing Rule residential densities, and SB 91 and House Bill (HB) 3570 relating to secondary lands and urban growth boundaries.

8. Update on the Greenspaces Program, Review of Potential National Parks Service Work with Metro

Councilor Devlin informed the Committee the National Parks Service (NPS) had approached Metro in the past to participate in the Greenspaces program, but they were unable to get federal funding. Recently, he and Metro staff met with NPS Seattle staff to discuss NPS assistance in identifying appropriate roles and responsibilities for Metro and its local government partners in developing a Greenspaces plan. He said local governments had requested NPS not participate, but the Greenspaces Technical Advisory and Policy Advisory Committees requested NPS address the roles and responsibilities issues.

Pat Lee, Regional Planning Supervisor, reported anything NPS would do would be contingent on funding through the federal appropriations process. He said NPS has committed to holding a series (8 or 9) of public workshops during the week of July 15 to identify public concerns on the scope of the Greenspaces program.

He said NPS has suggested future programs to support public involvement, cultural resources and demonstrations grants. He said the requested NPS appropriation for next year is approximately \$294,000. He said congressional delegates were advised of the request.

9. Resolution No. 91-1453, Proclaiming the Week of June 2-9, 1991 Great Blue Heron Week

Transportation and Planning Committee Minutes
May 14, 1991
Page 8

Councilor Devlin said Great Blue Heron Week is a traditional event of the City of Portland. He said the event will also highlight the Greenspaces program.

Jessica Marlitt, Council Analyst, advised the Committee they may want to amend the resolution to "endorse and support" the City of Portland's event.

Motion: Councilor Devlin moved to recommend Resolution No. 91-1453, amending the "Be It Resolved," to read as follows:

"...the Council of the Metropolitan Service District endorses ~~does hereby proclaim~~ the week of June 2-9, 1991 as to be Great Blue Heron Week in the City of Roses and Herons, Portland, Oregon, USA and encourages all ~~invites our citizens...~~"

Vote: Councilors Devlin, Gardner and McClain voted aye. Councilors Bauer and Van Bergen were absent. The vote was unanimous and the motion passed.

Chair gardner adjourned the meeting at 9:10 p.m.

Respectively Submitted,



Susan Lee
Committee Clerk