

MINUTES OF THE COUNCIL TRANSPORTATION AND PLANNING COMMITTEE
OF THE METROPOLITAN SERVICE DISTRICT

July 14, 1992
Council Chamber

Committee Members Present: Richard Devlin (Chair), Susan McLain
(Vice Chair), Roger Buchanan

Committee Members Absent: Lawrence Bauer, Ed Washington

Other Councilors Present: Jim Gardner

Chair Devlin called the regular meeting to order at 6:15 p.m.

1. Informational Briefing: Major ODOT Projects in the Portland
Region - Western Bypass; Access Oregon Project; Mount Hood
Parkway; and Sunrise Corridor

Michal Wert, Oregon Department of Transportation (ODOT), and Bill Ciz, ODOT Project Coordinator, distributed material related to region transportation projects, copies of which are included in the record of this meeting.

The Committee discussed funding issues related to the projects.

The Committee discussed the Mount Hood Parkway project. Ms. Wert discussed proposed alternatives.

Mr. Ciz discussed the alternatives analysis project related to the Western Bypass project.

Chair Devlin recessed the meeting at 7:05 p.m. Chair Devlin reconvened the meeting at 7:15 p.m.

2. Consideration of Resolution No. 92-1637, For the Purpose of
Adopting the Greenspaces Master Plan

Andy Cotugno, Planning Director, presented the staff report. He discussed the overview process of the work plan development. He explained the resolution would approve the Greenspaces Master Plan. He noted a second resolution would be before the Finance Committee to address finance and operations issues.

Pat Lee, Regional Planning Supervisor, discussed the program review process. He highlighted changes made to the plan as a result of the public review process. He distributed and summarized a memorandum from Legal Counsel requesting changes, a copy of which is included in the record of this meeting.

Chair Devlin opened the public hearing.

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Randy Nicolay, 13445 SE King Rd., Portland, appeared to testify in support of the resolution. He specifically supported the trail alignment aspect of the plan.

Erna Barnett, Westmoreland, Portland, appeared to testify in support of the resolution. She discussed the sociological impact of the plan. She spoke to the environmental benefits of maintaining a regional parks system.

John Sherman, 1912 NW Aspen, Portland, appeared to testify in support of the resolution. He represented himself as a member of the Friends of Forest Park. He spoke in favor of a method to preserve creek systems originating from sources outside the Urban Growth Boundary (UGB).

Mike Houck, 5151 NW Cornell Rd., Portland, appeared to testify in support of the resolution. He represented the Portland Audubon Society. He noted the members in the audience wearing green ribbons were doing so to express their support of Greenspaces.

Patrick Wright, 2600 SE 98th Suite 100, Portland, appeared to testify in support of the resolution. He represented the United States Fish and Wildlife Service (USFW). He discussed the USFW participation in the development of the master plan. He spoke to the plan as a way to address inner city problems. He supported the educational opportunities the plan provided.

Barbara Hutchinson, Oregon Department of Fish and Wildlife (ODFW), Portland, appeared to testify in support of the resolution. She discussed the Nature Scaping program. She favored the opportunity the plan created to continue natural habitats. She discussed the educational elements of the plan.

Keith Hay, 15775 NE Ribbon Ridge Rd., Newberg, appeared to testify in support of the resolution. He spoke the project as a national model linking urban and rural landscapes. He discussed the Pacific Greenway project promoting an un-interrupted park system from Mount Hood to the Oregon Coast. He called the Greenspaces project, "a world class foresight."

Douglas Smithey, 11396 SW Ironwood Loop, Tigard, appeared to testify in support of the resolution. He noted the City of Tigard opposed the Greenspaces plan. He said they were, "concrete politicians." He spoke to wetlands conservation.

Jack Broome, Tualatin, appeared to testify in support of the resolution. He strongly urged the Council to adopt the resolution. He discussed the loss of natural spaces that occurred in the Forest Park area over the last two years. He noted the region did not have the luxury of time in this matter.

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Tim Ramis, 1727 NW Hoyt, Portland, appeared to testify on behalf of the Peterkort family. He distributed written testimony, a copy of which is included in the record of this meeting. He opposed the designation of the Peterkort property in the master plan.

Eric Carlson, Beaverton, Oregon appeared to testify on behalf of the City of Beaverton Mayor's office. He noted the roles and responsibilities of Metro and local jurisdictions needed further detail. He said the bond issue needed further discussion.

Dick Shook, 4815 SE Casa Del Rey Dr., Milwaukie, appeared to testify in support of the resolution. He spoke to preservation of watersheds in the Mt. Scott area. He supported stewardship of watersheds.

Avis Rana, Oregon City, appeared to testify in support of the resolution. She spoke to the cooperative approach used to prepare the plan.

Laura Di Trapani, 11055 NW Cornell Rd., Portland, appeared to testify in response to Mr. Ramis. She supported the resolution. She provided written testimony, a copy of which is included in the record of this meeting.

Troy Horton, 10136 SW Washington, Portland, appeared to testify in support of the resolution. He provided written testimony, a copy of which is included in the record of this meeting.

Tim Brittle, 672 NW 94th Terr, Portland, appeared to testify in support of the resolution. He noted light rail development can be compatible with Greenspaces preservation.

Don Cannarel, 2501 NE 57th, Vancouver, Washington, appeared to testify in support of the resolution. He discussed the participation process used to arrive at the work product.

Kelly Puteney, appeared to testify on behalf of the City of Vancouver, Washington in support of the resolution. She discussed Vancouver's projects related to Greenspaces preservation. She spoke to upcoming events related to the project.

Jeffry Gottfired, Portland, appeared to testify in support of the resolution. He represented himself as a member of Fans of Fanno Creek. He noted several areas designated in the plan had already been developed.

Elaine Rybak, 9635 SW Washington Place, Portland, appeared to testify in support of the resolution. She opposed Mr. Ramis's comments.

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Linda Robinson, 1115 NE 135th, Portland, appeared to testify in support of the resolution. She represented FAUNA.

Zephyr Moore, 2732 NE 15th, Portland, appeared to testify. She spoke to eliminating non-native vegetation from natural areas, specifically english ivy.

With no other citizens appearing to testify, Chair Devlin closed the public hearing.

Motion: Councilor McLain moved to recommend adoption of the resolution.

Motion to Amend: Councilor McLain moved to amend the resolution as suggested by General Counsel's memorandum.

The Committee discussed amendments offered by Mr. Ramis. The Committee chose not to take action on his proposed amendments at this time.

Councilor Gardner highlighted the acquisition process of the plan. He discussed the operation and management provisions of the plan. The committee discussed the operation and management provisions at length.

Vote on Motion to Amend: All those present voted aye. The vote was unanimous and the motion passed.

Vote on Main Motion: All those present voted aye. The vote was unanimous and the motion passed.

8. Work session to consider Resolution No. 92-1640, For the Purpose of Approving an Intergovernmental Agreement Between Metro and Tri-Met to Conduct a Work Plan Related to a Metro/Tri-Met Merger

The Committee held a work session to discuss Resolution No. 92-1640.

Tom Walsh, Tri-Met General Manager, was present.

Chair Devlin scheduled the item for further discussion at the next regular meeting of the Transportation and Planning Committee.

3. Consideration of Resolution No. 92-1627, For the Purpose of Endorsing Establishment of Region's Priority Congestion Mitigation/Air Quality Program Projects for Inclusion of ODOT Six-Year Highway Program

Mr. Cotugno presented the staff report. He said the resolution would establish the priority of the region for a new category of federal highway funds; Congestion Mitigation/Air Quality (CMAQ), created under the Intermodal Surface Transportation Act (ISTEA). He said the priority list was developed by the Transportation Policy Alternatives Committee (TPAC) Transportation Demand Management (TDM) subcommittee and approved by TPAC and the Joint Policy Advisory Committee on Transportation (JPACT).

Mr. Cotugno said the resolution was similar to the Council resolution related to Transportation Enhancement funds. He said the Oregon Transportation Commission funds the CMAQ program for a maximum of two years. He said recommendations from the Governor's Task Force on Automobile Emissions would complete the six year plan work program.

He said four proposed projects were consistent with the CMAQ funds: bicycle pedestrian, TDM, transit, and channelization. He said the projects were ranked with criteria orientated towards identifying projects that met the following: attainment of national ambient air quality standards, reduction of congestion, high degree of public commitment, and CMAQ fund critical (not available for other funding sources). He said some projects were not ranked due to insufficient time.

Mr. Cotugno noted TPAC tabled the resolution in May. He said they requested the subcommittee identify immediate needs projects, re-examine all projects for air quality benefits, and rank the unranked projects. He said these objectives were completed in June by the TPAC subcommittee.

He said the ODOT would decide how many years to fund such projects. He noted the two year fund was estimated at \$9.7 million and the six year fund at \$31 million.

Motion: Councilor Buchanan moved to recommend Council adoption of the resolution.

Vote: All those present voted aye. The vote was unanimous and the motion passed.

4. Consideration of Resolution No. 92-1646, For the Purpose of Endorsing Commitment of Tri-Met General Obligation Bonds to East Portland/Clackamas County LRT Development and Westside Credit Enhancement

Mr. Cotugno presented the staff report. He explained that two years ago, the Council endorsed a resolution urging Tri-Met to proceed with a \$110 million General Obligation Bond Measure for local match on the Westside Light Rail project. He said \$15

million for initial development of the Eastside project was included. He noted the \$15 million was received. He explained the resolution would allow the usage of the \$15 million received for the Eastside project to provide borrowing leverage for the Westside project. He noted the monies would be repaid as committed monies were released for the Westside project.

Councilor Buchanan questioned how the financing of the light rail would be provided. Mr. Cotugno explained a line of credit against the bonds from a banking institution would be sought. He discussed commercial paper and fund transfers.

Mr. Cotugno said an intergovernmental agreement (IGA) with Metro and the local jurisdictions involved provides that the Eastside money may be used on the Westside project, and visa versa. He noted approval would be required for such a transfer. He said the resolution would not approve the transfer of money from one project to another but allowed the funds to be used as collateral.

Motion: Councilor McLain moved to recommend Council adoption of the resolution.

Vote: All those present voted aye. The vote was unanimous and the motion passed.

5. Consideration of Resolution No. 92-1644, For the Purpose of Establishing Administrative Procedures Between Metro and ODOT for Use and Exchange of FAU, STP and State Funding

Mr. Cotugno presented the staff report. He said Metro was committed by statute of the Surface Transportation Program (STP) funds that are channeled through ODOT. He said the region had the authority to use the funds. He noted ODOT had the authority to manage the funds on a year to year basis.

Mr. Cotugno pointed out the resolution requested an administrative procedure to assure if in one year the region underspends, thereby allowing ODOT to overspend, that there was agreement that in subsequent years, it will counter-balance to guarantee the region reimbursement of those funds. He said the funds would flow dependent on projects. He said region projects related to individual schedules and costs. He noted expenditure of funds must be done on a yearly basis through a complicated process.

Motion: Councilor McLain moved to recommend Council adoption of the resolution.

Vote: All those present voted aye. The vote was unanimous and the motion passed.

6. Consideration of Resolution No. 92-1645, For the Purpose of Revising the Portland Metropolitan Area's Urbanized Transportation Boundary to Establish the Area Eligible for Metro STP Funds

Mr. Cotugno presented the staff report. He said the STP funds were allowed within a specific designated boundary. He said the current Federal-Aid Urban (FAU) boundary was adopted and parallels the UGB. He noted the territory must include the territory designated by the census as "urbanized."

He said the resolution enlarged the current boundary to coincide with the census definition. He noted the amendment included six area that go outside the current UGB, but remain in the Metro boundary.

Mr. Cotugno said a seventh area in Wilsonville, currently under discussion would be brought forth in another resolution. He explained Wilsonville was not currently part of the FAU boundary. He said it was designated as "urbanized" by the census but was not part because it was an "island." He noted the area was also within the UGB and the jurisdiction. He said the Planning department requested the area be included in the FAU boundary and receive funding under the FAU program.

Motion: Councilor McLain moved to recommend Council adoption of the resolution.

Vote: All those present voted aye. The vote was unanimous and the motion passed.

7. Consideration of Resolution No. 92-1647, For the Purpose of Accepting ODOT Six-Year Program Reductions

Mr. Cotugno presented the staff report. He explained ODOT released a draft six-year program in February. He said the plan was over-programmed by \$100 million. He said reductions were necessary to balance the budget. He noted the region asked ODOT to provide \$22 million for the Westside Light Rail Transit project. He noted the resolution would accomplish both the budget reduction and the light rail commitment.

Mr. Cotugno distributed a new Exhibit A with changes to the document.

Mr. Cotugno noted the region would take an approximate twenty-nine percent reduction in funding due to the over-programming.

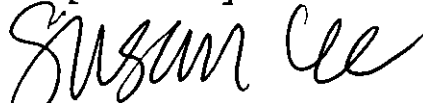
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Motion: Councilor Buchanan moved to recommend Council adoption of the resolution with the revised exhibit A.

Vote: All those present voted aye. The vote was unanimous and the motion passed.

With no further business before the Committee, Chair Devlin adjourned the meeting at 10:50 p.m.

Respectfully Submitted,



Susan Lee
Committee Clerk

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