

MINUTES OF THE COUNCIL TRANSPORTATION AND PLANNING COMMITTEE
OF THE METROPOLITAN SERVICE DISTRICT

September 24, 1991

Council Chamber

Committee Members Present: Jim Gardner (Chair), Lawrence Bauer,
Susan McLain, George Van Bergen

Committee Members Absent: Richard Devlin (Vice Chair)

Chair Gardner called the regular meeting to order at 6:00 p.m.

1. Consideration of the July 9, 1991 and July 23, 1991 Regular Meeting Minutes

Motion: Councilor Van Bergen moved to approve the July 9, 1991 and July 23, 1991 minutes as written.

Vote: The vote was unanimous and the minutes were adopted.

2. Informational Presentation on the Albina Community Plan

Michael Harrison, District Planning Manager, City of Portland, presented the Albina Community Plan, a copy of which is filed in the record of this meeting.

Mr. Harrison said the plan is part of Portland's comprehensive planning program. He said the initial document is intended to stimulate discussion. Councilor Van Bergen asked why the report was being presented to the Council. Mr. Harrison said the City might be requesting Metro to participate as a designated agency for portions of the plan, such as open spaces.

3. Consideration of Resolution No. 91-1501, For the Purpose of Amending the FY 92 Unified Work Program to Include the I-5/I-205 Portland/Vancouver Preliminary Alternatives Analysis

Andy Cotugno, Transportation Director, presented the staff report. He said the resolution amends the FY 92 Unified Work Program to include a preliminary alternatives analysis for a priority corridor to the north. He said an amendment is needed because the agreement with Clark County to coordinate light rail planning for this corridor occurred after the budget and unified work program was adopted.

Mr. Carson said Washington State is paying 80% of the project study. He said Metro would be the lead agency for Oregon and C-Tran would be the lead agency for Washington.

Chair Gardner noted an amended Resolution No. 91-1501A was submitted and before the Committee for consideration. He said the

amended version was a joint resolution of the Intergovernmental Resource Center and the Metro Council.

Councilor Van Bergen asked whether the Albina Community Plan had any bearing on the study. Mr. Cotugno said the Albina Community Plan considers additional alignment options which could be studied if requested. Mr. Cotugno also clarified the study would not displace the commitment to a southern corridor, which has been recognized and reconfirmed as a regional priority.

Motion: Councilor Van Bergen moved to recommend Council adopt Resolution No. 91-1501A.

Vote: All those present voted aye. The vote was unanimous and the motion passed.

4. 1991 RTP Revision

Mr. Cotugno advised the Committee a RTP Revision was forthcoming. He referred the Committee to his August 28, 1991 memorandum for specific changes, a copy of which is enclosed in the meeting record.

Mr. Cotugno said a comprehensive re-evaluation, addresses travel demand information, new programs in reduction of travel demand, updated cost of improvements and inclusion of the Region 2040 study, would be included in the RTP revision. He said confirmation of resolved issues would be included also.

5. Oregon Transportation Plan

Mr. Cotugno distributed a copy of a September 11, 1991 letter to the Oregon Department of Transportation (ODOT) Strategic Planning Section. He said ODOT is developing the Oregon Transportation Plan (OTP). He said ODOT plans to develop a policy element and a system element and explained the process that will occur before final adoption of the plan. He said ODOT solicited responses to the draft document and the letter was Metro's response.

Mr. Cotugno discussed points of interest. He said urban mobility should be emphasized as a state interest. He said the mode neutral plan should include policy addressing reasons that determine when a plan should be mode specific. Councilor McLain concurred and said this should be stressed as an important issue to be addressed in the policy document. Mr. Cotugno said the last item in his letter requested conformity between the state and urban plans and Metro's plan.

Mr. Cotugno noted discussion had occurred about amending the constitutional restriction on use of the Highway Trust Fund. He

said the first draft will be sent out without the recommendation for amendment. Mr. Cotugno said Metro may want to comment on this issue in the future.

6. Consideration of Resolution No. 91-1489, A Resolution Adopting By-Laws for the Regional Policy Advisory Committee

Ethan Seltzer, Land Use Planning Supervisor, presented his staff report. He reviewed the Regional Urban Growth Goals and Objectives (RUGGO's) process and explained the Regional Policy Advisory Committee (RPAC) was included in the RUGGO's. He highlighted the current structure of the RPAC Committee.

Chair Gardner opened the public hearing.

Alan Fletcher testified on the membership structure of the RPAC. He favored inclusion of a representative from the Special Districts Association of Oregon (SDAO). He noted with over 100 special districts in the region, representation would be appropriate at both the technical and policy committees. He also favored inclusion of Tri-Met on the RPAC Committee.

Dwayne Robinson concurred with Mr. Fletcher's comments. He supported one SDAO representative for each county. He also supported Tri-Met involvement. Councilor McLain asked whether the SDAO could nominate a person to be appointed. Mr. Robinson said the organization had the capacity to nominate a person.

G.B. Arrington, Tri-Met representative, reiterated Tri-Met's support for the RUGGO process and its interest in participating in implementation through RPAC. He said transportation is a strong tool to influence land use, and is the only tool the private sector does not control. He said while Tri-Met is represented on TPAC and JPACT, the RPAC would offer a more direct way to participate. He said Tri-Met contributes over \$100 million in transportation dollars to the region and wanted a way to guarantee participation in return on their investment.

Robert Liberty urged the committee to change the composition of RPAC to a citizen committee. He said making local government representatives a majority on RPAC would institutionalize local government and delegate power to it. He said this would be a step in the wrong direction. He said if the Council insisted on RPAC including local government, they should consider forming two committees, one comprised of citizens and one of local governments. He also suggested considering non-voting representation for Yamhill and Clark Counties. He said he supported membership on RPAC for special districts and for Tri-Met.

Mary Kyle McCurdy, Staff Attorney for 1,000 Friends of Oregon, supported Mr. Liberty's comments, and said ideally RPAC should be comprised of citizens. She said there is a concern that with the present composition, the Council will not go beyond RPAC recommendations to consider citizens views. She pointed out that citizens who testified on RUGGOs all spoke to the need to strengthen the ordinance, but that there has been little action, and the same danger exists for functional plans. She said citizens need to be involved from the beginning. She also supported representation for special districts and Tri-Met.

Eric Carlson, representing the City of Beaverton, said local comprehensive plans have been developed with extensive citizen input and it was an error to say local governments are the problem. He said RUGGOs are directed to cities and counties, and that the proposed RPAC membership includes representatives with broad experience in a wide variety of issues. He said the expertise of special districts and Tri-Met should be recognized by including them on the technical committees. He said neither special districts nor Tri-Met have comprehensive plan authority and Metro does not have authority over them to enforce compliance. He doubted the jurisdictions in Washington County would object to a separate citizen committee.

With no further persons appearing to testify, Chair Gardner closed the public hearing.

Councilor McLain said she agreed with the concern about lack of citizens, and that citizen involvement could be improved by including two citizens from each county and eliminating the reference to representatives from the largest city in each county. She said citizens have indicated the RUGGOs lack the teeth needed to enforce local compliance with functional plans. She thinks the RUGGOs contain the authority for enforcement and that Council should review this issue because citizens believe it is not stated strongly enough. She said based on public input, she hopes for amendments to the resolution relating to RPAC membership and functional plan implementation. She supported RPAC representation for special districts.

Councilor Bauer stated he supported representation of special districts. He said implementation of the RUGGOs would impact the service providers and they should be included. Chair Gardner noted the special districts would be included on technical committees, but that his views were not so strong on this issue to vote against an amendment.

Main Motion: Councilor Bauer moved to recommend Council adopt Resolution No. 91-1489.

First Motion to Amend: Councilor Bauer moved to include one special district representative from the Metro area, to be selected by the SDAO.

Councilor Van Bergen stated he opposed this amendment because the term "special districts" could include too wide a variety of groups.

Vote on First Motion to Amend: Councilors Bauer and Gardner voted aye. Councilor Van Bergen voted nay. Councilors McLain and Devlin were absent. The vote was 2/1 and the first motion to amend passed.

Chair Gardner spoke to the concerns about citizen involvement. He said he shared Councilor McLain's views. He suggested that with fine tuning the Citizen Involvement Committee could provide ample opportunity for involvement while retaining elected officials on RPAC, since they have implementation responsibility. He reserved the right to discuss the issue and to support further amendments before the Council.

Second Motion to Amend: Councilor Bauer moved to adopt amendments included in the September 17, 1991 memo, correcting technical errors and clarifying intent.

Vote on Second Motion to Amend: Councilors Bauer, Gardner and Van Bergen voted aye. Councilors Devlin and McLain were absent. The vote was 3/0 and the motion passed.

Vote on Main Motion: Councilors Bauer, Gardner and Van Bergen voted aye. Councilors Devlin and McLain were absent. The vote was 3/0 and the motion passed.

Ms. Forsythe noted the Resolution was now inconsistent with the Ordinance relating to RPAC membership. Mr. Shaw stated an amendment could be made at Council to correct the inconsistency.

With no further business before the Committee, Chair Gardner adjourned the meeting at 8:00 p.m.

Respectfully Submitted,



Susan Lee
Committee Clerk