MINUTES OF THE COUNCIL TRANSPORTATION AND PLANNING COMMITTEE OF THE METROPOLITAN SERVICE DISTRICT

November 12, 1991 Council Chamber

Committee Members Present: Jim Gardner (Chair), Richard Devlin

(Vice Chair), Susan McLain, and

George Van Bergen

Committee Members Absent: Larry Bauer

Chair Gardner called the regular meeting to order at 6:00 p.m.

1. Consideration of the Minutes of the October 8, 1991 meeting of the Transportation and Planning Committee

Motion: Councilor Van Bergen moved to approve the October

8, 1991 Transportation and Planning Committee

Minutes as written.

Vote: All those present voted aye. The vote was

unanimous and the motion passed.

2. Consideration of Resolution No. 91-1521, Supporting the Establishment of National Wildlife Refuge in the Vicinity of Sherwood, Oregon

Jim Rapp, City of Sherwood Manager, described the background and status of the proposed refuge. He noted the proposed area was a 3,000 acre site near Sherwood. He said a feasibility study had been completed by the U.S. Fish and Wildlife Service. He said their results confirmed the desirability and viability of a National Wildlife Refuge along the Tualatin River and its tributaries in the Sherwood area.

Councilor McLain asked for clarification of the relationship between the proposed Western Bypass and the proposed refuge. Mr. Rapp explained the Oregon Department of Transportation (ODOT) is conducting a corridor study, and the refuge is within true corridor. He said most of the refuge is wetlands, floodplain or river and the freeway will not cross them. He said there may be some marginal impact. He said a memorandum of understanding between U. S. Fish and Wildlife Service and ODOT is being prepared to address the issue and is anticipated to be completed shortly.

Councilor Van Bergen asked if the refuge was within the Urban Growth Boundary (UGB). Mr. Rapp explained that the Rock Creek corridor between Sherwood and Rock Creek Road was in the boundary; the rest of the refuge was not. He said most of the refuge would be in the Metropolitan Service District Boundary.

Councilor Van Bergen asked about the Council's authority to endorse projects outside the District's boundary. Councilor Gardner noted the resolution was not a binding one, but an expression of support. He noted the resolution was endorsed by the Greenspaces technical and policy advisory committees.

Councilor Devlin said the U. S. Fish and Wildlife seeks community support for activities of this nature, and support is beneficial to federal funding efforts. He noted it was directly adjacent to the UGB, and that there are only three facilities of similar size: Forest Park, Sauvie Island, and Smith and Bybee Lakes. He said it would be a loss to the region if the refuge was not created.

Councilor Van Bergen asked if Sherwood might later be concerned about lack of land for development. Mr. Rapp said some of the proposed property had been taken out of the UGB for the express purpose of preserving it, because it is in a flood plain.

Councilor McLain supported the project, citing it as a worthy one.

Motion: Councilor Devlin moved to recommend Council adoption of Resolution No. 91-1521.

<u>Vote</u>: All those present voted aye. The vote was unanimous and the motion passed.

3. Five Year Financial Planning, Phase I: Issues related to analysis of historical information -- Planning and Development Department

Pat Lee, Regional Planning Supervisor, gave a summary of the past financial history of the Planning Department. He highlighted projects underway and described the past increases in staff.

Chair Gardner asked if a buying and development fund would be necessary for the Greenspaces Program. Mr. Lee said further information would be provided at a future date.

4. Consideration of Resolution No. 91-1528, For the Purpose of Approving the FY 1991-1992 Emergency Management Work Plan (Earthquake Preparedness)

Becky Crockett, Regional Planning Supervisor, described the proposed work plan and reviewed the earthquake threat.

Ms. Crockett responded to questions raised by Karla Forsythe, Council Analyst. She said there was no relationship between the Regional Urban Growth Goals and Objectives (RUGGOs) and emergency management planning. She said the RUGGOs could be amended at a future date to include earthquake planning. She said Metro was in a position to assist emergency management planning entities, as well as local planners. She said local response planning lacked good data to be effective.

Councilor Devlin asked if all cities and counties have earthquake planning responsibilities. Ms. Crockett said the state allocates responsibility to cities and counties can obtain Federal Emergency Management Association (FEMA) funding through the state and coordinate with the cities. She said Washington County performs this function, and Tualatin Valley Fire and Rescue is a partner. She said Multnomah County is responsible for emergency management service for all cities except for Portland and Gresham which went directly to the state.

Councilor Devlin asked what level of resource is available in a city such as Tigard. Ms. Crockett responded that there was none. She said staff consist of one full time position which covers all emergency management services, not just earthquake planning.

Ms. Crockett said that comprehensive earthquake mapping could be complete in two or three years, depending on other agencies and funding sources. She said Metro's Planning Department has coordinated with Facilities Management and also with mapping in the Transportation Department. Ms. Crockett said assessment of regional seismic needs is unlikely to occur unless Metro takes a leadership role.

Chair Gardner asked about the budget projections. Ms. Crockett said the FY 1991-92 budget provides for one FTE funded by the excise tax and the \$16,000 FEMA grant. She said the department would like to include two more FTE's in the FY 1992-93 budget to add expertise in geology and land use, and \$350,000 to \$500,000 for mapping. She said funding sources had not been identified, but the department is looking for outside funding.

Chair Gardner asked the extent to which localities have requested Metro's help in this area. Ms. Crockett said localities are requesting the data, because they don't have the capacity to plan without it. She said they are concerned about Metro's involvement, although Multnomah County seems willing to transfer funds.

Motion: Councilor Devlin moved to recommend full Council

adopt Resolution No. 91-1528.

<u>Vote:</u> Councilors Devlin, McLain and Gardner voted aye. Councilor Van Bergen voted nay. The vote was 3/1

and the motion passed.

Councilor Van Bergen said he voted against the program in the budget, based in part on concerns about management of FEMA.

Councilor McLain asked if the work plan talks are prioritized. Ms. Crockett said they were not. Councilor McLain said tasks 1, 5 and 6 could be pursued without a great deal of money.

Councilor Devlin said that mapping was one of the most important elements, and could influence future investment of funds.

UNSCHEDULED ITEM

Rich Wiley, Procurement Officer, presented Resolution No. 91-1532, For the Purpose of Adopting Disadvantaged Business Program Goals for Fiscal Year 1990-91 and 1991-92 for consideration.

Mr. Wiley explained that federal law required adoption of DBE goals prior to distribution of federal transportation funds. He said Metro had been considering revisions to the Disadvantaged Business Enterprises (DBE) and Women Business Enterprises (WBE) programs under state law, adoption of the federally-required DBE goal had been delayed. He said on November 8, 1991, Metro was informed federal funds were withheld until the DBE goal for FY 91 and FY 92 were adopted. He said the Resolution set a 12 percent DBE goal, which was the level adopted by Metro in previous fiscal years.

Mr. Wiley said the Oregon Department of Transportation was taking the same action. Councilor Devlin noted the federal requirement stood alone and could be acted on separately.

Councilor McLain noted she supported the Resolution on an expedited basis, because federal DBE requirement was separate.

Motion: Councilor Devlin moved full Council adopt Resolution No. 91-1532.

The Committee agreed to have the Resolution be submitted by the Committee, since there was insufficient time to obtain the internal approvals normally required by teh Executive Officer.

<u>Vote</u>: All those present voted aye. The vote was unanimous and the motion passed.

Councilor Devlin noted the issue regarding local DBE/WBE requirements was under review by the Governmental Affairs Committee. Councilor Van Bergen expressed a desire to have the issue moved from Committee so it could be resolved.

With no further business before the Committee, Chair Gardner adjourned the meeting at 6:50 p.m.

Respectfully Submitted,

SUSUA Lee
Committee Clerk

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