



600 NE Grand Ave.
Portland, OR 97232-2736

Council meeting agenda

Thursday, September 29, 2022

10:30 AM

Metro Regional Center, Council chamber
and <https://zoom.us/j/615079992> (Webinar
ID: 615079992) or 929-205-6099 (toll free)

1. Call to Order and Roll Call

2. Public Communication

3. Resolutions

3.1 Resolution No. 22-5285, For the Purpose of Approving
Local Government Trails Projects Funded by the Parks and
Nature Bond Competitive Grant Program

RES 22-5285

Presenter(s): Jon Blasher (he/him), Metro
Robert Spurlock (he/him), Metro

Attachments: Resolution No. 22-5285
Exhibit A to Resolution No. 22-5285
Staff Report

4. Chief Operating Officer Communication

5. Councilor Communication

6. Adjourn

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**Resolution No. 22-5285 For the Purpose of Approving Local
Government Trails Projects Funded by the Parks and
Nature Bond Competitive Grant Program**

Resolutions

Metro Council Meeting
Thursday, September 29th, 2022

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF APPROVING LOCAL)	RESOLUTION NO. 22-5285
GOVERNMENT TRAILS PROJECTS FUNDED)	
BY THE PARKS AND NATURE BOND)	Introduced by Chief Operating Officer
COMPETITIVE GRANT PROGRAM)	Marissa Madrigal in concurrence with
)	Council President Lynn Peterson

WHEREAS, the Metro Council has taken a leadership role in protecting water quality and natural areas in greater Portland and providing access to nature for people through an interconnected system of parks, trails and natural areas; and

WHEREAS, on June 6, 2019, the Metro Council referred to the Metro area voters a ballot measure authorizing the issuance of general obligation bonds in an amount not to exceed \$475,000,000.00 for the purpose of funding natural area and water quality protection and to connect people to nature close to home (the “Bond Measure”); and

WHEREAS, at the general election held on November 5, 2019, the Metro Area voters approved the Bond Measure, thereby creating a program under which a portion of the total Bond Measure proceeds would be distributed by Metro, through a competitive grant program, to local government park providers to construct trail segments (the “Trails for Walking and Biking Program”); and

WHEREAS, Metro’s Chief Operating Officer recommends that the Metro Council approve the list of projects, attached as Exhibit A, for funding through the Bond Measure Trails for Walking and Biking Program; now therefore

BE IT RESOLVED that the Metro Council:

Approves the list of projects, attached as Exhibit A, for funding and directs Metro’s Chief Operating Officer to take all actions necessary, including without limitation establishing conditions of approval and executing intergovernmental agreements, to distribute the funds to local governments.

ADOPTED by the Metro Council this [insert date] day of [insert month] [insert year].

Lynn Peterson, Council President

Approved as to Form:

Carrie MacLaren, Metro Attorney

Exhibit A to Resolution 22-5285

Recommended for funding

The Metro Chief Operating Officer recommends the following twelve (12) proposals for funding to the Metro Council.

The Metro Council makes all final grant decisions and is scheduled to decide final grant awards on September 29, 2022.

Clackamas River Trail

Recipient: City of Happy Valley

Grant amount: \$671,629

Match: \$1,950,000

Summary: The recipient will build a 1,450-foot-long multi-use path along the riverbank in Carver.

Columbia Slough Trail: Cornfoot Road

Recipient: Portland Bureau of Transportation

Grant amount: \$4,653,578

Match: \$2,239,500

Summary: The recipient will build a major gap in Columbia Slough Trail within a multimodal freight corridor near Portland International Airport and industrial jobs.

Gresham-Fairview Trail

Recipient: City of Gresham

Grant amount: \$4,242,475

Match: \$748,672

Summary: The recipient will build a trail gap between Sandy Boulevard and Halsey Street, including a connection to I-84 Trail. This project will improve safety along a high crash street while leveraging past Bond investments.

Marine Drive Trail: I-205 to NE 122nd Avenue

Recipient: Portland Parks and Recreation

Grant amount: \$2,271,691

Match: \$973,582

Summary: The recipient will build a major gap in the 40-Mile Loop, replacing dangerous on-street bike lanes with a separated path, while leveraging past Bond investments.

North Portland Greenway: Kelley Point Park

Recipient: Portland Parks and Recreation

Grant amount: \$1,897,908

Match: \$813,389

Summary: The recipient will build a gap in the regional trail network, improving access to nature in a major employment area.

Sandy River Greenway

Recipient: City of Troutdale

Grant amount: \$1,951,945

Match: \$1,597,046

Summary: The recipient will build a riverfront path connecting downtown Troutdale to the 40-Mile Loop, Thousand Acres Natural Area and a major industrial employment area.

Trolley Trail

Recipient: North Clackamas Parks and Recreation District

Grant amount: \$658,027

Match: \$538,385

Summary: As part of the Milwaukie Bay Park project, this project will realign and improve a substandard section of the Trolley Trail along McLoughlin Blvd, and will improve safety and transit access.

Crescent Park Greenway Trail and Brookwood Ped Overpass

Recipient: City of Hillsboro

Grant amount: \$1,000,000

Match: \$176,471

Summary: The recipient will develop a preliminary design for a pedestrian overpass over Brookwood parkway and a new section of regional trail.

Emerald Necklace Trail

Recipient: City of Forest Grove

Grant amount: \$200,000

Match: \$163,636

Summary: The recipient will conduct community engagement and alignment planning for the remaining unbuilt half of an 11-mile loop trail encircling the city, the other half of which is already built.

Scott Creek Trail

Recipient: City of Happy Valley

Grant amount: \$200,000

Match: \$163,636

Summary: This project includes planning, preliminary engineering and right-of-way negotiation for a regional trail gap and safe crossing of a major arterial road.

Westside Trail: US 26 Bike/Ped Bridge

Recipient: Tualatin Hills Park and Recreation District

Grant amount: \$1,913,528

Match: \$820,083

Summary: The recipient will complete engineering for a bicycle and pedestrian bridge over Highway 26 to connect jobs, schools and parks.

Westside Trail: Segment 1

Recipient: City of King City

Grant amount: \$200,000

Match: \$163,636

Summary: The recipient will design the entire segment of trail within King City, including an enhanced crossing at Beef Bend Road and access to the Tualatin River.

STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 22-5285 FOR THE PURPOSE OF APPROVING LOCAL GOVERNMENT TRAILS PROJECTS FUNDED BY THE PARKS AND NATURE BOND COMPETITIVE GRANT PROGRAM

Date: September 29, 2022
Department: Parks and Nature
Prepared by: Robert Spurlock

Presenter(s): Jon Blasher, Robert Spurlock
Length: 25 minutes

ISSUE STATEMENT

In November 2019, voters in greater Portland approved a \$475 million bond measure to continue a three-decade effort to ensure that clean water, healthy fish and wildlife habitat and opportunities for people to connect with nature close to home remain a core part of greater Portland's identity. Thanks to the hard work of community members, partners and staff, the six program areas in the bond are advancing investments to protect the region's special places, support priority projects in communities across the region and ensure Metro sites are safe and welcoming for all.

The bond's walking and biking trails provides up to \$10 million to secure land from willing sellers and \$20 million to plan and build missing trail segments via a competitive grant program for local governments, fulfilling greater Portland's vision for a network of trails where people can relax, exercise and commute.

Staff are presenting for Council consideration and approval a recommended slate of projects for the trail grant funding. This staff report describes how Metro staff solicited grant applications from local governments and used a combination of policy direction, technical information and public input to develop a funding package recommendation for Metro Council approval. Council approval of this recommended slate will allow staff to work with grant recipients to advance these important projects that strengthen the regional trail network through IGA finalization and distribution of funds.

ACTION REQUESTED

Council consideration and approval of Resolution No. 22-5285, For the Purpose of Approving Local Government Trails Projects Funded By the Parks and Nature Bond Competitive Grant Program.

IDENTIFIED POLICY OBJECTIVES

Both the recommended slate of trail projects and the process over the last several months to solicit, review and select these projects are aligned with Council's direction in the bond measure to ensure bond funded programs and projects help advance racial equity, make our region more climate resilient and are built from meaningful community engagement as well as the nine program specific criteria for the walking and biking trails program. Examples of this alignment include:

- The development of an outcomes evaluation that is driven by bond and trail program specific criteria

- Partnering with agency staff and representatives from community-based organizations such as the Community Cycling Center and Oregon Walks to help develop the outcomes evaluation and technical review used to evaluate the projects
- The addition of a cultural resources assessment during the risk assessment phase to understand the potential for Tribal government review of ground disturbing activities
- The inclusion of a tiered structure for local match that provides an advantage to trail projects in higher need communities
- A public comment period, which offered opportunities to provide comment on the projects in five languages and elicited over 1500 comments

Parks and Nature staff will continue to work with grant recipients to ensure that the trail projects continue to advance the bond and program specific criteria.

STAFF RECOMMENDATIONS

Staff recommend Council approve Resolution No. 22-5285, For the Purpose of Approving Local Government Trails Projects Funded by the Parks and Nature Bond Competitive Grant Program.

BACKGROUND

In alignment with Metro Council direction to use funds efficiently, and make the application process seamless for local jurisdictions, the bond trails grants solicitation and selection processes were merged with the 2025-27 Regional Flexible Funds Allocation (RFFA). The only significant difference between the two processes is that the Joint Policy Advisory Committee on Transportation (JPACT) approves the recommended RFFA project list, while the final bond project list is entirely a Metro Council decision. JPACT played an advisory role in developing the bond project list.

In alignment with guidance provided by the trails grant handbook, local agencies submitted 29 applications in February 2022. Applicants were given the option of indicating their preferred funding source: RFFA, Trails Bond, or either source. The total requested amount was \$115,780,513. The following table shows the breakdown of funding category and requests:

Funding Category	Amount	Apps
RFFA	\$ 79,642,888	14
Trails Bond	\$ 9,611,009	7
Either	\$ 26,526,615	8

Selection process and information sources

Reaching a final recommendation for Council consideration on which projects to award funding involved gathering and reviewing the following information sources, along with Council direction provided at two work sessions this past summer.

Outcomes Evaluation –The Outcomes Evaluation is a technical report of the candidate projects’ ability to achieve the region’s investment priorities. Metro Council adopted these priorities through the 2018 Regional Transportation Plan (RTP) and in referring to the ballot the Parks and Nature Bond Measure, which voters approved in 2019. Subsequently, a

work group comprised of agency staff and community based organization representatives provided input to the development of performance measures and assisted in creation of the Outcomes Evaluation report.

The Outcomes Evaluation uses four criteria areas – Equity, Safety, Climate and Trails – to score the bond project proposals in comparison with each. These criteria are based on the walking and biking trail program criteria and the 2018 RTP investment priorities. Each criteria area was weighted equally for the purposes of the Outcomes Evaluation.

Risk Assessment – Following practice established for the 2022-2024 RFFA, Metro hired Kittelson and Associates to conduct a risk assessment of the project proposals. This evaluation measured the thoroughness of projects’ scoping, timeline and budget, and identified any associated risks to the project being completed as indicated in the proposal. The initial risk assessment findings were shared with applicants, providing them the opportunity to amend their proposal accordingly.

Public Comment – A 30-day public comment period concluded on June 21 provided the opportunity for members of the public, community organizations and local jurisdictions to provide insights and information beyond that included in the project application materials and to demonstrate support for specific projects. Metro received over 1,550 responses via a multi-lingual online survey tool, with more responses coming in via letter or email.

Coordinating Committee Prioritization –Coordinating committees received several updates on this process and meet multiple times to identify which of the projects submitted from their represented jurisdictions were their sub-region’s priorities to be considered for funding and articulated additional project benefits they believe were not adequately captured by the Outcomes Evaluation.