TLAND, OREGON 97232 2736 503 797 1797



MEETING:

METRO COUNCIL REGULAR MEETING

DATE:

December 21, 1995

DAY:

Thursday

TIME:

2:00 p.m.

PLACE:

Council Chamber

Approx. Time *			Presenter
2:00 PM		CALL TO ORDER AND ROLL CALL	
(5 min.)	1.	INTRODUCTIONS	
(5 min.)	2.	CITIZEN COMMUNICATIONS	8 ₈ .
(5 min.)	3.	EXECUTIVE OFFICER COMMUNICATIONS	
	4.	CONSENT AGENDA	
2:15 PM (5 min.)	4.1	Consideration of Minutes for the December 14, 1995 Metro Council Meeting.	
	5.	RESOLUTIONS	***
2:20 PM (90 min.)	5.1	Resolution No. 95-2243, For the Purpose of Studying the South/North Downtown Portland Alignment Options and an Amended North Terminus Option in the Deis, Concurring with the South/North Steering Group's Selection of Design Options, and Adopting the Major Investment Study Final Report PUBLIC HEARING	Monroe
3:50 PM (15 min.)	5.2	Resolution No. 95-2251, For the Purpose of Recommending Creation of the South/North Light Rail Public-Private Task Force	Kvistad
4:05 PM (5 min.)	5.3	Resolution No. 95-2245, For the Purpose of Authorizing Release of a Request for Proposals for a Multi-Year Study of Commercial Waste Generators and Authorizing the Executive Officer to Enter into a Contract	Kvistad
4:10 PM (5 min.)	5.4	Resolution No. 95-2248, For the Purpose of Declaring Certain Property Surplus and Authorizing the Execution of a Lease.	Kvistad

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^{*} All times listed on the agenda are approximate; items may not be considered in the exact order listed.

Approx. Time *			Presenter
4:15 PM (2 hr.)	5.5	Resolution No. 95-2244, For the Purpose of Amending Urban Reserve Study Areas	McLain
	6.	CONTRACT REVIEW BOARD	
6:15 PM (5 min.)	6.1	Resolution No. 95-2253, For the Purpose of Amending the Contract Between Metro and JHK and Associates (Contract No 903828) For Consultant Services Associated With the Completion of the Portland Metropolitan Area Congestion Management System Study	Washington
6:20 PM (5 min.)	6.2	Resolution No. 95-2247, For the Purpose of Authorizing change Order No. 18 to the Contract for Operating Metro South Station.	Kvistad
6:25 PM (10 Min.)	7.	COUNCILOR COMMUNICATIONS	

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6:35 PM

ADJOURN

^{*} All times listed on the agenda are approximate; items may not be considered in the exact order listed.

AGENDA ITEM 4.1 Meeting Date: December 21, 1995

Consideration of Minutes for the December 14, 1995 Metro Council Meeting.

AGENDA ITEM 5.1

Meeting Date: December 21, 1995

Resolution No. 95-2243, For the Purpose of Studying the South/North Downtown Portland Alignment Options and an Amended North Terminus Option in the Deis, Concurring with the South/North Steering Group's Selection of Design Options, and Adopting the Major Investment Study Final Report PUBLIC HEARING

TRANSPORTATION PLANNING COMMITTEE REPORT

CONSIDERATION OF RESOLUTION NO. 95-2243, FOR THE PURPOSE OF STUDYING THE SOUTH/NORTH DOWNTOWN PORTLAND ALIGNMENT OPTIONS AND AN AMENDED NORTH TERMINUS OPTION IN THE DEIS, CONCURRING WITH THE SOUTH/NORTH STEERING GROUP'S SELECTION OF DESIGN OPTIONS, AND ADOPTING THE MAJOR INVESTMENT STUDY FINAL REPORT

Date: December 20, 1995 Presented by: Councilor Monroe

<u>Committee Recommendation:</u> At the December 19 meeting, the Committee voted 2-1 to recommend Council adoption of Resolution No. 95-2243. Voting in favor: Councilors Monroe and Washington voted aye. Councilor Kvistad voted no.

Committee Issues/Discussion: Richard Brandman, Assistant Director, Transportation Planning presented the staff report and reviewed the purpose of the proposed resolution. He noted that the principal purpose was to identify the South/North light rail line alignment options that would be carried forward into the draft environmental impact statement (DEIS) process.

Brandman reviewed the areas along the proposed line where options would be examined in the DEIS. He explained that two options would be reviewed for the southern terminus near Clackamas Town Center, two options for the route through downtown Milwaukee, two options for the Willamette River crossing (Carruthers and Ross Island), two options near Union Station, and I-5 and Interstate Ave. options through North Portland including potential crossovers from one route to the other.

Brandman indicated that only one alignment for Downtown Portland would be addressed in the DEIS, along 5th and 6th Avenues (the current transit mall). He noted that this alignment choice had been unanimously approved by the Portland City Council, Multnomah County Board of Commissioners, the Tri-Met Board of Directors and JPACT. This alignment also was endorsed the the citizens oversight committee and the expert panel assisting with the planning process.

Brandman explained the the two principal alternatives to the selected alignment were a 4th and Broadway route and a 10th and 11th Avenue option. The 4th-Broadway route generated little support during the review process. Among the problems cited with this alignment were that these streets serve as major south and north streets in the downtown area and construction of a light rail line would eliminate one traffic lane and on-street parking along one side of each of these streets. A second argument was that development along 5th and 6th Avenues has been based on the assumption that access to parking facilities, hotels and businesses would continue to be provided from 4th and Broadway. Construction of a light rail line would reduce or eliminate this vital access.

The 10th-11th alignment has been promoted by Bill Naito, a Portland

businessman and a local citizens transit group. Naito contends that it would be difficult for the existing transit mall to accomodate both buses and light rail and that construction would disrupt the mall area. He further argues that a 10th-11th alignment would encourage downtown development into new areas. Brandman noted that there are several major impediments to a 10th-11th alignment. These include: 1) the cost of extending the line up from the river crossing to 10th and 11th instead of 5th and 6th, 2) actual construction which would require rebuilding both the streets and the adjacent sidewalks and 3) the route would be 4-5 blocks away from existing downtown development centered along the present transit mall.

Councilor Monroe asked about the oversight committee's vote on the proposed alternative alignments. Brandman indicated that the alternative proposals had each been defeated by about a 10-4 vote and that following these votes, the 5th-6th alignment had been unanimously approved.

Councilor Kvistad asked about the cost of including the 10th-11th alignment in the DEIS process. Brandman responded that the DEIS work would cost about \$500,000 and preliminary engineering work about \$3 million. He noted that the 10th-11th alignment had already been studied for two years prior to the decision not to include it in the DEIS process.

Councilor Kvistad indicated interest in continuing to study the 10th-11th alternative alignment, provided it does not "cost a fortune". He noted that some of the additional work might assist the city in its study of the use of 10th and 11th for a trolley line. Brandman indicated that information from a light rail study would not be applicable to a trolley line study due to the nature and timeline of the trolley proposal now under consideration by the city. He further noted that the Council, in December 1994, had directed staff to focus further study on the 5th-6th alignment.

Councilor Kvistad moved to add the 10th-11th alignment into the DEIS process, but his motion was defeated on a 2-1 vote.

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 95-2243 FOR THE PURPOSE OF STUDYING THE SOUTH/NORTH DOWNTOWN PORTLAND ALIGNMENT OPTIONS AND AN AMENDED NORTH TERMINUS OPTION IN THE DEIS, CONCURRING WITH THE SOUTH/NORTH STEERING GROUP'S SELECTION OF DESIGN OPTIONS, AND ADOPTING THE MAJOR INVESTMENT STUDY FINAL REPORT

Date: November 30, 1995 Presented by: Richard Brandman

PROPOSED ACTION

Adoption of this resolution would:

- Determine the alignment alternative and design options within downtown Portland that will be studied further within the Draft Environmental Impact Statement (DEIS);
 - 2. State Metro Council's concurrence with the design options selected by the South/North Steering Group for further study within the DEIS;
 - Determine, consistent with an action previously taken by the C-TRAN Board of Directors, that the Phase One terminus for study within the DEIS will be in the vicinity of the Veterans Administration Hospital and Clark College until the Clark County Transportation Futures process concludes; and
 - 4. Adopt the Major Investment Study Final Report documenting the South/North Tier I process, reports and conclusions, which included the locally preferred design concept and scope for the South/North Corridor.
 - 5. Direct staff to prepare travel demand forecasts for the South/North DEIS that use as a basis the 2015 household and employment forecast completed in December 1995 which assumes a 4,000-5,000-acre Urban Growth Boundary (UGB) expansion.

TPAC has reviewed the proposed South/North LRT options and accompanying reports and recommends approval of Resolution No. 95-2243.

The South/North Steering Group unanimously recommends approval of Resolution No. 95-2243.

BACKGROUND

Resolution No. 95-2243 would address four issues related to the South/North Transit Corridor Project: 1) Downtown Portland alignments; 2) Design option narrowing; 3) The northern Phase One

terminus for study in the DEIS; and 4) The Major Investment Study Final Report. Following is a discussion of each of those issues as they relate to the proposed resolution.

Downtown Portland Alignments

During the South/North Preliminary Alternatives Analysis, the Scoping Process and Tier I, a wide range of alternatives within downtown Portland was evaluated and screened from further study. That screening process reached a major milestone in December 1994, when the Metro Council and the C-TRAN Board of Directors adopted Resolution No. 94-1989 and Resolution No. BR-94-011, respectively, and the Tier I Final Report. Within the Final Report, the Metro Council and the C-TRAN Board selected a surface light rail alignment on 5th and 6th Avenues (the Transit Mall) as the alternative alignment within downtown Portland to advance into the DEIS for further study. The Tier I narrowing process also concluded that a subway alternative should be removed from further consideration.

In selecting the surface light rail alignment on 5th and 6th Avenues, Metro Council identified a list of conditions placed upon its action. In summary, it was determined that prior to initiating work on the DEIS, a six-month detailed study of the 5th/6th surface alternative be conducted to ensure that the selected alternative could adequately address various principles, most importantly, that light rail, buses, pedestrians and automobiles could be accommodated on the Transit Mall and that the economic vitality of downtown Portland would be preserved and enhanced. To ensure that a broad base of interests would be addressed in the study, the principles also stated that the downtown alignment study would be performed in close coordination with the downtown Portland community.

In January 1995, the South/North Steering Group initiated the Downtown Portland Alignment Study by appointing the Downtown Portland Oversight Committee. The Oversight Committee was made up of downtown property and business owners and downtown residents. A full listing of the committees' memberships can be found in Exhibit B.

Through the six-month study, the Downtown Oversight Committee adopted criteria and measures, identified design options, developed and evaluated a wide range of technical information on those options, participated in a field trip on the Mall during the peak evening rush hour and conducted a variety of public involvement activities. Details of the study process and results can be found in Exhibit B.

On June 29, 1995, following this extensive and detailed analysis, the Downtown Portland Oversight Committee unanimously adopted its recommendation that the surface light rail alternative on 5th and 6th Avenues be studied within the DEIS and that no other surface street or subway alternatives be studied further. The Committee

also recommended specific design options for each segment of downtown Portland that should be studied in greater detail within the DEIS. A detailed description of those recommended options can be found in Exhibit B.

The Committee based its recommendation on the recognition that the Downtown Portland Plan has been implemented through over 20 years of public and private investments in downtown Portland. Those investments have created a high density spine of development along 5th and 6th Avenues that is designed to be served by the Transit Mall. The Committee also noted strong concern about potential construction impacts. The Committee proposed a wide range of construction management and mitigation techniques that should be considered for inclusion within the South/North construction plan for downtown Portland.

Following the Oversight Committee, the South/North Project Management Group, the Citizens Advisory Committee and the Steering Group unanimously endorsed the Oversight Committee's recommendations. Recommendations from the Tri-Met Board of Directors and the City of Portland are scheduled to be adopted prior to consideration of this resolution by Metro Council.

Design Option Narrowing

The purpose of the design option narrowing process is to define in a higher level of detail the alignment options to be studied further within the DEIS. The corridor has been divided into eleven segments, with two to nine alignment design options in each segment. Data on the design options has been developed that addresses the various criteria and measures for design option narrowing, adopted by the South/North Steering Group in the Tier I Evaluation Methodology Report (Metro: December 1993). methods and data are documented in the Design Option Narrowing Technical Summary Report and the Design Option Narrowing Briefing The draft Technical Summary Report was reviewed by the Expert Review Panel in June 1995. The Panel found that the methods and data are appropriate and adequate for making the narrowing choices within this phase of the project. A listing of the design options considered and a summary of the data on each of the options is included within Exhibit A.

A 45-day public comment period was offered between June 1 and July 15, 1995, which included meetings conducted by the South/North Steering Group to receive public comment. In addition, public comments were received over the Metro Hotline, through the mail, at each of the CAC meetings and through a variety of community meetings held throughout the Corridor. Documentation of comments received concerning design option narrowing can be found in the Design Option Narrowing Public Comment Report (Metro: October 1995).

In September 1995, following review of the technical information and public comment, the PMG adopted the Design Option Narrowing

Final Recommendation Report which identified the design options within each segment proposed by the PMG to be studied further within the DEIS. The CAC considered the PMG recommendations and adopted its own independent recommendations in October 1995. The Steering Group considered both recommendations, public comment and the technical data and adopted the Design Option Narrowing Final Report which identifies the design options to advance into the DEIS for further study.

As indicated in the Evaluation Methodology Report, the Steering Group has the responsibility to determine which design options are to advance into the DEIS for further study. However, participating jurisdictions were afforded the opportunity to review and comment on those design options. Metro is one of several participating jurisdictions given the opportunity to review and comment on the Design Option Narrowing Final Report (Exhibit A). Approval of Resolution No. 95-2243 would voice Metro Council's concurrence with the set of design options selected by the Steering Group.

A detailed description of the options, the rationale for their selection and a listing of issues associated with the options are included within Exhibit A.

Northern Phase One Terminus

The Tier I Final Report identified the terminus options selected by Metro Council and the C-TRAN Board of Directors to be studied within the DEIS. It also noted that the South/North Corridor would be developed in two distinct phases. The Clackamas Town Center Area and the vicinity of 99th Avenue in Hazel Dell were selected as the southern and the northern termini for Phase One. The Phase Two termini were identified as Oregon City in the south and 134th Avenue in the north.

Subsequently, in August 1995, following an extensive public effort to initiate the Clark County Transportation Futures Process, the C-TRAN Board of Directors amended the Phase One terminus for study within the DEIS to be in the vicinity of the Veterans Administration Hospital and Clark College near I-5 just north of downtown Vancouver until the Transportation Futures Process concludes in 1996. The southern termini and the Phase Two northern terminus were unchanged.

MIS Final Report

The South/North Transit Corridor Study was initiated in April 1993 with the selection of the priority corridors by the Metro Council and the C-TRAN Board of Directors. In October 1993, the Federal Transit Administration (FTA) approved Metro's request to advance the Corridor into Alternatives Analysis and issued notification in the Federal Register of its intent to publish a South/North DEIS. Subsequently, in November 1993, FTA and FHWA issued the Metropolitan Planning Rule which established

guidelines for the Major Investment Study (MIS) process which replaced the Alternatives Analysis process previously used for light rail planning purposes.

The new guidelines also provided for consultations between local and federal governments to determine how studies initiated under the Alternatives Analysis guidelines (transitional projects) should be modified to comply with the MIS requirements. A consultation for the South/North study was held in December 1994, where it was determined that the South/North Study would conclude by addressing the MIS requirements, documented within an MIS Final Report. The report would document alternatives previously studied within the Corridor and the locally preferred design concept and scope selected by the study to be included within the Regional Transportation Plan.

The locally preferred design concept and scope was adopted through the Tier I process of Scoping and narrowing of alignment and terminus alternatives. The federally mandated financially constrained Regional Transportation Plan, which includes the locally preferred design concept and scope for the South/North Corridor, was adopted by Metro Council in May 1995.

Resolution No 95-2243 would adopt the MIS Final Report (Exhibit C) which documents the Tier I process leading to the selection of the locally preferred design concept and scope for the South/North Corridor, and subsequently included in the Regional Transportation Plan.

2015 Household and Employment Forecast for South/North DEIS

The Metro Growth Management staff have recently completed a month's long process in conjunction with the region's jurisdictions and government agencies to prepare a 2015 household and employment forecast that is consistent with the adopted 2040 Concept Plan. As an initial step, this process identified the overall regional level of household and employment growth and reached a regional consensus on the allocation of this growth to 20 districts throughout the region including Clark County, Washington.

Metro staff then worked closely with jurisdiction staff to further refine the growth allocation from the 20-district level to the 1260 transportation analysis zones (TAZ's) used for the travel demand modeling. This TAZ allocation process was completed in early December 1995 with the assumption of a 4,000-5,000-acre expansion of the UGB. Metro staff will continue to work with jurisdiction staff to develop a second round of TAZ growth allocations that are based on an assumption of no expansion of the UGB.

Metro staff have coordinated the development of a 2015 Clark County growth allocation with staff from the Southwest Washington Regional Transportation Council (RTC). RTC has worked with the jurisdictions in Clark County to prepare a TAZ allocation that is consistent with the allocation prepared for the Oregon portion of the region.

The South/North DEIS work needs to proceed as quickly as possible in order to meet key federal funding deadlines. A critical early task in the preparation of the DEIS is the production of travel demand forecasts. These forecasts are used in a wide range of analyses including traffic impacts, transit impacts, transit ridership, noise and vibration impacts, energy impacts and air quality impacts. For federal purposes, these forecasts could be considered conservative in that a smaller UGB expansion would slightly increase South/North Corridor transit ridership.

Resolution No. 95-2243 would direct staff to use the December 1995 TAZ allocation as the basis for travel demand forecasting for the South/North DEIS. This direction would apply to all of the evaluation measures in the South/North DEIS but would not apply to any other studies at this time. Use of this forecast for the South/North LRT DEIS would not preclude adoption by Metro Council of a forecast that assumes a smaller expansion of the UGB at a later date. The South/North Project Management Group, which consists of all the participating jurisdictions in the project, unanimously recommends this approach.

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF STUDYING THE) RESOLUTION NO. 95-2243
SOUTH/NORTH DOWNTOWN PORTLAND)
) Introduced by:
NORTH TERMINUS OPTION IN THE DEIS,) Councilor Monroe
CONCURRING WITH THE SOUTH/NORTH)
STEERING GROUP'S SELECTION OF)
DESIGN OPTIONS, AND ADOPTING THE)
MAJOR INVESTMENT STUDY FINAL REPORT)

WHEREAS, In April 1993, the Metro Council adopted Resolution No. 93-1784 and the C-TRAN Board of Directors adopted Resolution No. BR-93-9404 which selected the Milwaukie and I-5 North Corridors as the region's next high-capacity transit priority for study and combined them into the South/North Transit Corridor to be studied within a federal Draft Environmental Impact Statement; and

WHEREAS, In October 1993, the Federal Transit Administration approved the South/North application to initiate Alternatives Analysis/Draft Environmental Impact Statement and the South/North Preliminary Work Plan, and issued notification of intent in the Federal Register to publish a South/North Environmental Impact Statement; and

WHEREAS, In November 1993, the Federal Transit Administration and the Federal Highway Administration jointly issued the Metropolitan Planning Rule which included the Major Investment Study guidelines to replace the Alternatives Analysis guidelines and provided for consultations to determine how projects that had been initiated prior to the new rules would comply under the Major Investment Study guidelines; and

WHEREAS, In December 1994, a Major Investment Study consultation was held between Metro, the Federal Transit Administration and the Federal Highway Administration and it was determined that Tier I of the South/North Transit Corridor Study would conclude by addressing the Major Investment Study guidelines documented in a Major Investment Study Final Report; and

WHEREAS, The role of the Steering Group in the terminus and alignment alternative narrowing process is to forward its recommendations to participating jurisdictions for their consideration, that participating jurisdictions are to forward their recommendations to the C-TRAN Board of Directors and the Metro Council who are to make the final determination of the alternatives to advance into the Draft Environmental Impact Statement for further study; and

WHEREAS, The role of the South/North Steering Group in the design option narrowing process is to consider recommendations from the South/North Project Management Group and Citizen Advisory Committee and to select the design option(s) which will be studied further in the Draft Environmental Impact Statement; and

WHEREAS, In December 1994, the Metro Council adopted
Resolution No. 94-1989 and the C-TRAN Board of Directors adopted
Resolution No. BR-94-011 which identified the locally preferred
design concept and scope for the corridor (light rail transit,
the Phase One terminus alternatives and alignment alternatives)
to advance into the Draft Environmental Impact Statement and

Preliminary Engineering for further study; and

WHEREAS, In December 1994, within the same resolution, the Metro Council and the C-TRAN Board of Directors also determined that within the Portland central business district, a surface light rail transit alternative on 5th and 6th Avenues shall be developed based upon several principles and that if prior to initiation of the Draft Environmental Impact Statement it is concluded that a 5th/6th Avenue alignment cannot be developed that addresses those principles, other alternatives will be developed for further study in the Draft Environmental Impact Statement; and

WHEREAS, In March 1995, the South/North Steering Group selected both the Caruthers and Ross Island Crossing alternatives and both the I-5 and Interstate Avenue alignment alternatives for further study in the Draft Environmental Impact Statement; and

WHEREAS, In May 1995, Metro Council adopted Resolution No. 95-2138A which approved the federally-required financially constrained Regional Transportation Plan which included the locally preferred design concept and scope for the South/North Corridor; and

WHEREAS, In August 1995, the C-TRAN Board of Directors adopted resolution No. 95-048 which amended the Phase One northern terminus for study in the Draft Environmental Impact Statement from the vicinity of 99th Avenue in Hazel Dell, Washington to the Veterans Administration Hospital/Clark College in Vancouver, Washington until the Clark County Transportation Futures Process concludes; and

WHEREAS, The alignment design options currently under study have been developed and evaluated based upon the criteria and measures from the Evaluation Methodology Report and documented within various technical memoranda, including the South/North Design Option Narrowing Report and the Design Option Briefing Document; and

WHEREAS, A comprehensive public involvement program for the design option narrowing process was developed and implemented by the South/North Study that included, but was not limited to, numerous community meetings, a 45-day public comment period, public meetings for the Steering Group to receive oral comment and an ongoing Citizens Advisory Committee that provided regular public comment opportunities; and

WHEREAS, Various options for a 5th/6th Avenue surface light rail alignment were evaluated by the Downtown Portland Oversight Committee which concluded that the recommended design option on 5th/6th Avenues adequately addresses the criteria established by Metro Council, the C-TRAN Board of Directors and the Oversight Committee and should therefore be exclusively studied further within the Draft Environmental Impact Statement; and

WHEREAS, In October and November 1995, the Project
Management Group and the Citizens Advisory Committee formed
independent recommendations for both design option narrowing and
the downtown Portland alignment alternative and forwarded them to
the Steering Group for consideration; and

WHEREAS, In November 1995, the Steering Group adopted the South/North Design Option Narrowing Final Report (Exhibit A)

which identifies the design options that best meet the project's adopted goal and objectives and which will advance into the Draft Environmental Impact Statement for further study; and

WHEREAS, In November 1995, the Steering Group adopted the proposed light rail alignment design for 5th/6th Avenues in downtown Portland; and

WHEREAS, In December 1994 Metro adopted Resolution 94-2040C and the 2040 Concept Plan and directed staff to prepare 2015 household and employment forecasts consistent with the 2040 Concept Plan; and

WHEREAS, Metro staff coordinated with regional jurisdictions in the development of household and employment forecasts allocated to 1260 transportation analysis zones (TAZ's) and completed these allocations in December 1995 -- as summarized in Exhibit D; and

WHEREAS, The South/North DEIS must commence immediately in order to ensure timely completion; now, therefore

BE IT RESOLVED:

- 1. That Exhibit B is hereby adopted as the South/North

 Downtown Portland Tier I Final Report.
- 2. That the Metro Council has concluded in this Final Report that the downtown Portland design options, A-2, B-3, C-1, N-1, N-2, and S-1 described in Exhibit B, would generally retain current automobile access and pedestrian facilities; would generally provide for a lane of joint bus and light rail operations and a lane of exclusive bus operations on 5th/6th Avenues; adequately addresses the criteria established by

Resolution No. 94-1989 as adopted by the Metro Council and the C-TRAN Board of Directors; and shall therefore be exclusively studied further within the Draft Environmental Impact Statement.

- 3. That the Metro Council concurs with the design options selected by the South/North Steering Group for further study within the Draft Environmental Impact Statement as described in the Design Option Narrowing Final Report (Exhibit A) which are generally as follows:
 - a. Minimum Operable Segments. (1) a full-length project from the vicinity of the Clackamas Regional Center, through downtown Milwaukie, Portland and Vancouver, to the vicinity of the Veterans Administration Hospital/Clark College; (2) a bi-state minimum operable segment from the vicinity of downtown Milwaukie/Market Place station and park-and-ride lot to the vicinity of the Veterans Administration Hospital/Clark College; and (3) three Oregon-only minimum operable segments each with a southern terminus in the vicinity of the Clackamas Regional Center and a northern terminus at: a) the vicinity of the Rose Quarter; b) the vicinity of the Edgar Kaiser Medical Center; or c) the vicinity of the Expo Center.
 - b. South Terminus. North of Clackamas Town Center alignment with a Sunnyside Park-and-Ride Terminus east of I-205; and South of Clackamas Town Center alignment with a 93rd Avenue Town Center Area Terminus.
 - c. Railroad Avenue/Highway 224. Alignment adjacent to

Railroad Avenue.

- d. Downtown Milwaukie. McLoughlin Boulevard/Main Street with a Monroe Street Alignment; and Southern Pacific Branch Line with a Monroe Street alignment.
- e. Ross Island Crossing. North Ross Island Crossing alignment with a West of McLoughlin Boulevard sub-option.
- f. Caruthers Crossing and Southeast Portland. Caruthers
 Modified with a West of Brooklyn Yards alignment.
- g. Steel Bridge to Kaiser. East I-5/Kerby Avenue alignment; and Wheeler Avenue/Russell Avenue alignment.
- h. North Portland. All-I-5 alignment; and All-Interstate
 Avenue (Metro work with Tri-Met and City staff to
 evaluate as soon as the technical data for the DEIS is
 available which North Portland crossover option
 warrants further study; and staff will report back to
 the South/North Project Management Group, Citizen
 Advisory Committee and Steering Group).
- i. Hayden Island. West of I-5 (under ramps).
- j. Columbia River Crossing. Low-level lift span.
- k. Downtown Vancouver. Two-way on Washington Street.
- 4. That, consistent with an action taken by the C-TRAN
 Board of Directors in August 1995, the South/North Phase One
 northern terminus to be studied within the Draft Environmental
 Impact Statement is amended to be in the vicinity of the Veterans
 Administration Hospital and Clark College in Vancouver,
 Washington.

- 5. That Metro Council adopts the Major Investment Study
 Final Report (Exhibit C) documenting the South/North Tier I
 process, reports and conclusions which selected the locally
 preferred design concept and scope for the South/North Corridor
 and led to its inclusion within the Regional Transportation Plan
 addressing the federal Metropolitan Planning Rule and Major
 Investment Study guidelines.
- 6. Staff will prepare travel demand forecasts for the South/North DEIS that use as a basis the 2015 household and employment forecast completed in December 1995 (Exhibit D) which assumes a 4,000-5,000-acre Urban Growth Boundary expansion.

	ADOPTED	by	the	Metro	Council	this	day	of		
									. •	
1995	•				•					

J. Ruth McFarland, Presiding Officer

Approved as to Form:

Daniel B. Cooper, General Counsel

Exhibit One: Household and Employment Allocation Summary By 20 District and County 1994 and 2015 - 12/11/95 Approximate Aggregation from TAZ Level

County	District	hh94	adj94emp	tfhh15	tfemp15	dhh15-94	demp15-94
Multnomah	. 1	10242	148884	19437	214856	9195	65972
	. 2	123894	172225	142326	219685	18432	47460
	3	43798	81562	57633	98336	13835	16774
	4	35447	27916	49590	37387	14142	9471
	5	37783	42691	59228	77402	21445	34711
•	· 20	2376	1499	4536	1362	2161	-137
County Total	•	253540	474777	332750	649027	79210	174250
Clackamas	6	28931	31533	35497	47517	6567	15984
	. 7	12661	31099	25350	60521	12689	29422
	8		24445	26908	37626	. 6424	13181
	9	9918	13584	17855	22498	7937	8914
	10	12252	19327	24406	38444	12153	19117
	19	30035	22910	48915	39321	18879	16411
County Total		114282	142898	178932	245927	64650	103029
Washington	11	8703	23854	18366	43988		
	† 12	20389	48210	29892			
•	13	36569	59537				
*	14	35504	32575	72692	76565	37188	43990
	15	15180	26094		62273		36179
	16	8209	10215	13480			
	18	9322	9147	13806	19434	4484	
County Total		133874	209632	230764	381713	´ 96890	172081
Clark County	17	102664	123754	171842	206211	69178	82457
3 County		501697	827307	742446	1276667	240749	449360
Region Total		604361	951061	914288	1482878	309927	531817

Note - District and County Data are not precise due to aggregation. Source: Metro, DRC, 12/11/95

Clark county forecast data represent a "worst case" scenario for purposes of facilities planning and does not represent an official Clark County forecast.

rtz-		194	adj94emp		tfemp15		demp15-94
•	• 1	545	28521	1121	37839	576	9318
	2	12	8537	281	11419	269	2882
	3	14	1201	111	2669	97	1468
	4	302	1483	800	4846	498	3363
	5	5	457	149 376	1340 295	144 181	883 287
	6 7	195 0	. 8 756	422	3606	422	2850
	8	141	3703	826	5221	685	1518
	9	18	3866	954	4058	936	192
	10	1021	11734	1841	16095	820	4361
	11	1576	2432	2069	3053	493	621
	12	410	23248	957	29847	547	6599
	13	126	3900	266	6471	140	2571
	14	188	97	262	1155	. 74	1058
	15	1310	10090	2732	14120	1422	4030
	16	950	2800	1110	3861	160	1061
	· 17	677	8612	1127	11253	450	2641
	18	1644	6124	1713	6324	69	200
	19	103	9301	157	10252	54	951
	20	33	24		. 26	13	
	21	170	28		165	729	137
	22	72			68		
•	23	412			278		236
	24	159	22		193		
	25	32			2601	18	
	26	256			1249 267		
	27	301 351	109 79				
	28 29	4997			10163		
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	31	367			1206		
	32	123					
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	. 34	1977					18
	35	298	59	441	90	143	31
	36	101	11	235	39		
	37	446	89				
	38	436					
	39	383					
	40	1366					
	41	597					
	42	1168					
	43.	828 316					
	44 45	310					
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	47	661					
	48	241					
	49	427					
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	54	1308				4 368	
	55	1874	1178	3 , 203	1315		
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	58	180	26	200	36	20	10
	59	174	13	196	21	22	8
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	61	28	35	30	39	2	-4
	62	1100	342	1324	409	224	67
	63	676	134 533	. 817 317	164 587	141 · 49	30 54
	64 65	268 536	2490	641	2736	105	246
	66		41	573	201	97	160
	·67	888	• 64	957	79	69	15
	68	698	464	932	636	234	172
	69	586	2055	752	2503	166	448
	· 70	634	13	694	62	60	49
	71	257	18	390	46	133	28
	72	266	155	507	206	241	51
	73	297	1184	621	1253	324	69
	74	869	293	2116	732	1247	439
	75	1110	62		140	357	78
	76	1922	2033	2137	2280	215	247
	77	705	81	725	123	20	
	78	317	50	367	247	50	
	79	. 1015	122	1385	233	371	111
	80	626	4209	956		330	
	81	888	652	1065	862	. 177	
٠	82	784	147	896		112	
	83	624	286	781	519	157	•
	84	315		555 647		239	
	85	594	659	647			
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	88	1210	373	1593			
	89	555		735			
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	92	218		400			
	93	421					
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^	97	384	1978	453	2224	· 69	· 246
	98	510	1349	756	1904	246	555
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	115	480	2304	482	2503	2	199
	116	6	5358	6	6381	0	1023
	117	1555	900	1592	1087	37	187
	118	1037	90	1223	188	186	. 98
	119	437	70	490	139	53	69
	120	1175	119	1287	222	112	103
	121	867	170	956	246	. 89	. 76
	122	2352	937	2503	1258	151	321
	123	291	64	303	88	12	24
	124	108	164	258	514	150	350
•	125	132	1614	199	3414	67	1800
	126	219	2506	219	2878	, 0	372
	127	1531	342	1569	480	38	138
	128	1082	616	1681	1141	599	· 525
,	129	101	41	1200	165	1099	124
	130	339	18	595	78	256	60
	131	864	1135	1726	1819	862	684
	132	168	2178	328	2293	160	115
	133	1733	870	1910	1180	177	310
	134	738	33	738	3053	0	3020
	135	79	. 784	79	3655	0	2871
	136	41.	2574	41	3616	0	
	137	25	4395	1267	5150	1242	
	138	0	42	231	774		
	139	5	641	5	1312	0	
	140	31	834	805			
	141	406	392				
	142	150	611	284		134	
	143	285	404	658	705		
	144	429	74				
	145	681	415				
	146	1391	1184			- 60	
	147	573	27				
	148	980	164				
	149	489	62				
	150	685	960				
	151	922	144				
:	152	775	171				
•	153	784	79				
	154	1017					
	155	289	8				
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	168	226					
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	172	285	1608	665	2535	381	927
	173	181	3	541	46	360	43
	174	168	16	724	149	556	133
•	175	426	244	1828	1178	1402	934 ·
	176	218	10	711	132	493	122
	.177	427	427	596	1360	169	933
	178	349	313	483	443	133	130
	179	443	40	698	209	255	169
	180	791	340	988	485	198	145
	181	1261	178	2665	421	1404	243
_	182	1733	461	2457	.1063	724	602
•	183	681	148	929	742	248	594
	184	382	30	523	191	140	161
	185	325	199	376	237	52	38
	186	149	146	, 204	236	, 55	90
	187	90	- 604	106	823	16	219
	188	229	116	429	196	200	80
	189	129	200	375	315	246	115
	190	694	133	1511	478	817	345
	191	255	111	615	1815	360	1704
	192	380	50	880	165	500	115
	193	193	50	304	74	111	24
	194	252	20	256	40	4	20
	195	1	203	1	531	, O	328
	196	357	65	398	145	41	80
	197	1	63	1	1224	0	1161
	198	209	573	661	2101	452	1528
	199	86	. 0	222	39	136	39
	200	142	47	434	84	292	37
•	201	398			118	26	65
	202	359	. 17	359	. 58	0	41
	203	2					· ·
	204	1724	230	1984	417	260	187
	205	655					
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	207	377	45			286	485
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	228	167	7 120	1259	370	1092	2 250

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	229	788	633	1908	1401	1120	768
	230	1067	327	1466	471	399	144
	231	121	50	1434	. 980	1313	930
	232	23	5602	23	6998	0	1396
	233	359	117	359	898	0	781
	234	11	50	11	1003	0	953
	235	8	333	375	4425	366	4092
	236	191	72	355	411	164	
	237	20	1000	20	2106		1106
-		1	180	1	606	0	426
	238			635	112		
	239	426	31			509	
	240	959		1468		251	20
	241	595		846			
	242	989	1643	1338		349	
	243	1027	387		765		
	244	333					
	245	12					
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	247	10					
	248	- 38					
	249	562	760				
	250	31	655	31	1207	0	
	251	184	1709	188	2034	4	325
•	252	358	2921	578	3383	220	462
	253	608		. 1018	1906	410	. 564
	254	673				131	102
	255	121					4
	256	608					
	257	1251					
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	261	212					
	262	575					
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	264	392				•	
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	281	183					
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	286	877	1162	1646	2345	769	1183
	287 ·	165	254	237	351	. 72	97
	288	88	60	108	66	20	6
	289	208	97	228	105	20	8
	290	18	31	41	58	23	27
	291	63	35	83	38	20	. 3
	292	259	401	454	512	195	111
	293	244	93	284	106	40	13
	294	490	175	610	193	120	18 12
	295	357	370	404	383 308	47 25	13 6
	296 207	99	302 194	124 176	201	25 5	7
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	290 . 299	114	237	119	240	5	3
	300	144	22	148	29	4	7
	301	149	450	159	466	10	16
	302	65	9	68	14	3	5
	303	29	30	34	31	5	1
•	304	213	239	213	239	. 0	. 0
	305	323	143	393	200	70	57
	306	415	72	455	95	40	23
	307	116	15	146	2 2	30	7
	308	584	1671	796	2264	212	593
	309	428	47	475	96	47	49
	310	166	. 92	249	390	83	298
	311	141	964	256	1656	115	692
	312	221	4351	344	5190	123	839
	313	35	2516	108	2730	73	214
	314	924	2747	1146	3760	222	1013
	315	885	940	1159	1638	274	698
	316	105	746	105	1329	0 .	583
	317	1512	2118	1629	2338	117	220
	318	1357	118	1877	268 252	520 30	150 63
	319	220 705	290 2554	250 757	353 2674	52	120
	320 321	152	432	264	518	112	86
	322	836	578	1382	1061	545	483
	323	829	4386	1579	5901	750	1515
	324	469	169	574	362	105	193
	325	1150	.744	1250	1056	100	. 312
	326	631	927	706	1192	75	265
	327	2060	3111	2560	4544	· 500	1433
	328	423	252	473	341	50	89
	329	1021	4552	1146	6677	125	2125
	330	381	. 1078	481	2405	100	1327
•	331	547	1537	597	1774	50	237
	332	11	5354	73	6167	62	813
	333	634	193	973	473	339	280
	334	1921	276	2336	698	415	422
	335	671 707	64	979	142	308	.78
	336	767	721	955 547	941	189	220
	337	271	103	517	144 68	246 522	41 58
	338	208 971	10	730	223	522 495	117
	339 340	620	106 43	1466 1697	1082	1077	1039
	340 341	741	43 107	1674	241	933	134
	342	304	64	750	124	445	60
	U-12	5 0-7	07	, 55	127	770	

343 181 18 491 213 310 195 345 745 533 1008 690 262 157 346 506 58 970 522 464 464 347 334 1199 365 1200 31 1 348 258 994 464 1335 206 341 349 88 1346 210 1500 122 154 350 960 262 1010 417 50 155 351 323 1862 398 2403 75 541 352 960 262 1010 417 50 155 353 2012 510 2087 712 75 202 354 484 248 534 446 50 198 355 692 109 1682 1335 990 1226 355 682 <th>_4_</th> <th></th> <th>0.4</th> <th>- d:04</th> <th>46554 E</th> <th>Homo15</th> <th>dbb15-04</th> <th>demn15-04</th>	_4_		0.4	- d:04	46554 E	Homo15	dbb15-04	demn15-04
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rtz	hh9	1	adj94emp	tfhh15	tfemp15	dhh15-04	demp15-94
112	400	151	33	1801	981	1650	948
٠	401	210	89	466	296	256	207
	402	18	21	158	103	139	82
	403	249	51	1069	244	821	193
	404	352	29	392	93	40	64
	405	673	69	710	218	36	149
	406	489	918	615	2131	· 125	1213
	407	237	540	655	1269	418	729
	408	584	882	1343	2587	759	1705
	409	605	57	669	164	65	107
	410	665	110	739	685	74	575
	411	21	3947	48	4156	27	209
	412	369	316	398	560	29	244
	413	764	392	1618	1004	854	612
	414	628	425	651	456	23	31
	415	713	279	723	287	10	8
	416	342	644	371	791	29	147
	417	118	18	120	19	1	1.
	418	481	411	564	611	83	200
	419	243	. 77	268			
	420	200	1	214	19	14	18
	421	344	190	401	440	57	250
	422	681	154	861	404		
	423	557	24	707	64		
	424	40	425	104	798	64	373
	425	414	· 1566		1690	133	124
	426	817	108	902	158	85	50
	427	683	670	733	1070	50	400
	428	1410	1184	1560	1234	150	50
	429	973	214	1008	314	35	100
	430	657	1535	759	1844	102	309
	431	217	166	. 232	192	15	26
	432	293	51	320	151	27	100
	433	77	1159	125	1494	48	335
	434	6	1008				
	435	130	113				· ·
	436	645					
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	440	199					
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	430	303	262	2 387	7 338	3 24	4 76

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	457	1339	236	1390	275	51	39
	458	298	54	457	147	159	93
	459	1257	316	1457	616	200	300
	460	1249	410	1450	491	201	81
	461	162	1729	290	2141	128	412
	462	128	1101	235	1419	: 107	318
	463	355	1086	468		113	300
	464	34	5601	34	6601	0	1000
	465	424	7	810	2077	386	2070
	466	550	52	899	302	349	250
	467	181	. 56	450	256	269	200
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	469	189	410	548	692	360	282
	.470	320	186	1435	845	1115	659 600
	471	379	94	729	. 694	350	600
	472	618	480	968	630	350	150 · 117
	473	450	90	686	207	236 932	
	474	129	45	1061	508 675	932 484	325
	475 476	518			918	1654	735
	476	281	183		452	820	
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	483	172		422		250	
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	492	1090		1133	1246	43	174
	493	894		913	528	19	
	494	383	683	570			
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-	516	112	1560	396	2329	284	769
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	518	271	30	1415	551	1145	521
	519	184	19		44	55	25
	520	1535	387	1615	423	79	36
	521	4863	4586	8887	9506	4024	4920
	522	449	128	565	128	117	0
	523	433	217	1523	2045	1091	1828
•	524	245	27		169	248	142
	525	444	128	551	128	107	0
	526	471	2234	1418	3903	947	1669
	527	207	51	557	328	351	277
	528	696	349	1421	561	725	212
	529	373	114	594		220	0
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	531	270	91	444		174	0
	532		54	575		30	136
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	575	297	109	335	151	37	42
	576	861	231	1101	318	240	87
	577	250	78	264	91	13	13
	578	69	146	82	168	13	22 134
	<u>5</u> 79	209	246	339 621	380 99	130 .577	96
	580 581	44 348	3 68	899	213	550	
	582	59	. 25	1523	347	1464	322
	583	851	62	1074		223	66
	584	1195	203	1481	278	285	•
	585	1349	158	1508		159	329
	586	729	455	820		91	124
	587	240	68	262		23	
	588	229	64	302		73	39
	589	501	1380	517	1399	16	19
٠.	590	428	247	509	384	80	137
	591 .	189	4				
	592	206	56			15	
	593	364	138				122
	594	391	363				
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	609	560	104	570			
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	628	490	760	558	844	68	84
	629 ·	288	287	338	401	50	114
	630	38	1047	40	1113	2	66 584
	631	541	523	888	1104	348	581
	.632	80	32	343	1163	. 262 784	1131 1047
	633	146	129	930	1176	606	919
	634	215	1003	822 494	1922 1705	152	221 -
	635	341	1484 22	389	397	262	375
	636	127 847		1136	1104	289	621
	637 638	219				34	36
	639	599				173	225
	640	522				124	181
	641	217					
	642	382					
	643	102					1384
	644	427				12	4
	645	368			756	124	86
	646	44			558	220	
	647	8	0	562	2287	554	
	648	18	709	23			
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	650	14	29				
	651	751					
	652	618					
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	655	27					
	656	369					
	657	143					
	658	83					
	659	47					
	660	282			•		
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	686 687	108	920	162	1042	54	122
	688	52	320	78	17	26	14
	689	550	89	780	205	230	116
	690	194	· 57	1081	304	888	247
	691	361	79	830	227	470	148
•	692	. 97	194	326	268	229	74
	693	174	35	286	65	113	30
	694	2182	462	2492	622	310	160
	695	331	131	375	186	43	55
	696	47	1435	52	1436	5	. 1
	697	221	77	309	177	88	
	698	187	15	413	75	225	
	699	370	223	374		4	1
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AGENDA ITEM 5.2

Meeting Date: December 21, 1995

Resolution No. 95-2251, For the Purpose of Recommending Creation of the South/North Light Rail Public-Private Task Force

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 95-2251 FOR THE PURPOSE OF RECOMMENDING CREATION OF THE SOUTH/NORTH LIGHT RAIL PUBLIC-PRIVATE TASK FORCE

Date: December 4, 1995 Presented by: Andrew Cotugno

PROPOSED ACTION

This resolution would recommend the creation of a Public-Private Task Force to consider new financing sources for the construction of South/North Light Rail as called for in SB 1156, the South/North Light Rail funding legislation.

FACTUAL BACKGROUND AND ANALYSIS

The Oregon Legislature passed Senate Bill 1156 in 1995 which requires Tri-Met to identify new financing sources which could be utilized to reduce the state's share of South/North Light Rail construction costs by up to \$75 million. To accomplish this, Tri-Met will establish a Public-Private Task Force to make recommendations on new financing sources. The recommendations will be forwarded by Tri-Met to the 1997 Legislature in cooperation with Metro and the Joint Policy Advisory Committee on Transportation. Reduction of the state's share of South/North costs is contingent upon the granting of new authorities by the 1997 Legislature.

In addition to the statutory requirement contained in Senate Bill 1156, Tri-Met has a goal of using any new funding sources to reduce the burden on local taxpayers who have approved \$475 million in General Obligation bond authority for the project.

Tri-Met proposes to create a Task Force of 7-9 citizens, supported by ex-officio membership of Tri-Met and Metro. The Task Force report will be submitted to JPACT, which will conduct public review and submits its recommendations to Tri-Met and the Metro Council. This arrangement is intended to 1) stimulate development of innovative ideas from the private sector; 2) allow the Task Force to work rapidly; and 3) allow public review through the established JPACT process. The ex-officio public members of the Task Force will serve as support and resources rather than as participants.

Tri-Met Objectives

- 1. Identify alternative funding sources and methods for the South/North Light Rail Project which can be used to:
 - a) Meet the obligation to provide the Legislature with options for reducing the funding commitment for the South/North project made by the state and local taxpayers;

- b) Fill funding gaps due to shortfalls in public funds; and
- c) Improve cash-flow and construction flexibility.
- 2. Identify public and private mechanisms to capture a share of the value created by the South/North Light Rail Project.
- 3. Identify and review alternative financing methods for extending the line into Clark County.
- 4. Promote private sector investment along rail lines (increase and speed up creation of value which can be captured).

Organization of Task Force

The Task Force will comprise 7-9 citizens appointed by Tri-Met. The Task Force will include members with backgrounds in innovative project finance, real estate and development, and public-private partnerships.

The Tri-Met General Manager and Metro Executive will serve as exofficio members of the Task Force.

Tri-Met will provide a consultant to support the work of the Task Force and will provide technical assistance. Tri-Met and consultant will establish an interagency working group to ensure coordination between the Task Force and other related efforts, including the Governor's work on developing a new framework for transportation finance, regional funding initiatives, pursuit of public funding for the South/North project, and Metro's congestion pricing study.

The Task Force will issue its report to Tri-Met by July 15, 1996. Tri-Met will forward the report to the JPACT Finance Committee for review and recommendations to JPACT. The Task Force will participate with Tri-Met in presentation of the report to the Legislature.

Charge to the Task Force

The charge to the Task Force will include the following elements:

The Task Force should consider the full range of possibilities for funding the project but should develop full recommendations, including consideration of implementation issues, for those that have the most promise to significantly fulfill the state objectives. The project consists of the full South/North project from Clackamas County to Clark County, without limitation to proposed construction phases or segments.

The funding measures to be considered should include, but not be limited to, tolling, capturing of added property values, joint development of station areas, air rights, "super turn-key"

construction, tax-advantaged leasing (cross-border leasing), tax-advantaged debt financing, joint use of right-of-way and/or facilities, tax credits and exemptions.

Funding opportunities related to, but not specifically part of, the South/North project should be considered, but implications of such opportunities for other transportation projects and funding should be weighted.

EXECUTIVE OFFICER RECOMMENDATION

The Executive Officer recommends approval of Resolution No. 95-2251.

BEFORE THE METRO COUNCIL

) RESOLUTION NO. 95-2251
) Introduced by
) Councilor Rod Monroe, Chair

WHEREAS, The Oregon Legislature in 1995 adopted Senate Bill 1156 to provide state funding for the construction of the South/North Light Rail Project; and

WHEREAS, The Oregon Legislature, through the passage of SB 1156, directed Tri-Met to establish a Public-Private Task Force to identify up to \$75 million of new financing sources which could be authorized by the Legislature to reduce the state's share of the South/North project financing; and

WHEREAS, Senate Bill 1156 requires that the Public-Private Task Force identify and evaluate alternative funding sources, consider innovative funding mechanisms to capture the value created by transportation projects; and

WHEREAS, Tri-Met, in cooperation with Metro and the Joint Policy Advisory Committee on Transportation, is required to make recommendations on new financing sources to the 1997 session of the Oregon Legislature; and

WHEREAS, The reduction of the state's share of the South/
North project financing costs is contingent on the enactment of
financing authorities by the 1997 Legislature based on recommendations from the region; and

WHEREAS, Tri-Met proposes to create a Task Force of 7-9 citizens, supported by Tri-Met General Manager and Metro Executive serving as ex-officio members; and

WHEREAS, Tri-Met will provide support and technical assistance to the Task Force; and

WHEREAS, Tri-Met will establish an interagency working group to ensure coordination between the Task Force and other related efforts, including the Governor's work on developing a new framework for transportation finance, regional funding initiatives, pursuit of public funding for the South/North project, and Metro's congestion pricing study; and

WHEREAS, The Task Force will issue its report to Tri-Met by
July 15, 1996 and Tri-Met will forward the report to the JPACT
Finance Committee for review and recommendations to JPACT and the
Task Force will participate with Tri-Met in presentation of the
report to the Legislature; now, therefore,

BE IT RESOLVED,

- 1. That the Metro Council recommends that Tri-Met create a citizen task force on public-private finance mechanisms which includes the Metro Executive Officer as an ex-officio member for the South/North Light Rail Project to meet the requirements of SB 1156.
- 2. That the finance alternatives recommended by this committee be reviewed by the Joint Policy Advisory Committee on

Transportation and the Metro Council prior to a recommendation to the 1997 Legislature.

ADOPTED by the Metro Council this ____ day of _____

J. Ruth McFarland, Presiding Officer

Approved as to Form:

Daniel B. Cooper, General Counsel

95-2251.RES ACC:BB:lmk/12-6-95

AGENDA ITEM 5.3

Meeting Date: December 21, 1995

Resolution No. 95-2245, For the Purpose of Authorizing Release of a Request for Proposals for a Multi-Year Study of Commercial Waste Generators and Authorizing the Executive Officer to Enter into a Contract

REGIONAL ENVIRONMENTAL MANAGEMENT COMMITTEE REPORT

CONSIDERATION OF RESOLUTION NO. 95-2245, FOR THE PURPOSE OF AUTHORIZING RELEASE OF A REQUEST FOR PROPOSALS FOR A MULTI-YEAR STUDY OF COMMERCIAL WASTE GENERATORS AND AUTHORIZING THE EXECUTIVE OFFICER TO ENTER INTO A CONTRACT

Date: December 20, 1995 Presented by: Councilor McLain

<u>Committee Recommendation:</u> At the December 19 meeting, the Committee voted unanimously to recommend Council adoption of Resolution No. 95-2245. Voting in favor: Councilors Kvistad, McFarland and McLain.

Committee Issues/Discussion: Doug Anderson, Regional Environmental Management Program Supervisor, presented the staff report and reviewed the purpose of the resolution. Anderson noted that the resolution would authorize the release of a request for proposals for a contract to survey the disposal, waste reduction and recycling habits of commercial businesses throughout the metropolitan area. Metro initiated its survey program in 1992. To date, residential and multi-family surveys have been completed.

Anderson explained that the large scale waste characterization study conducted every five years provides excellent general data about the overall wastestream and how it is changing. But it provides little data by type of disposer or recycling habits. Anderson indicated that the data gathered in the proposed survey will be used in several ways. First, it will provide baseline data concerning commercial business disposal and recycling. This data can be used to structure programs targetting this sector as provided in the recently adopted Regional Solid Waste Management Plan. In addition, Metro and local jurisdictions can use the data to help assess the effectiveness of these programs. Anderson indicated that the data also will assist Metro in refining its tonnage forecasting model.

Anderson indicated that the proposed contract will be a multiyear contract. He noted that it is necessary for the survey work to be conducted for an entire year to permit the evaluation of seasonal fluctuations. It is anticipated that work under the contract will begin in the spring of 1996 and end in April or May of 1997. The cost of the survey will be up to \$121,000. This amount is larger than the cost of the residential (\$80,000) and multi-family (\$60,000) surveys because of the large number and types of commercial generators.

Councilor McLain noted that it is important to get "buy-in" and participation from local jurisdictions and to insure that the survey is regional in scope. Anderson responded that the resolution and proposed survey had been reviewed by the local government recycling coordinators.

STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 95-2245 FOR THE PURPOSE OF AUTHORIZING RELEASE OF A REQUEST FOR PROPOSALS FOR A MULTI-YEAR STUDY OF COMMERCIAL WASTE GENERATORS AND AUTHORIZING THE EXECUTIVE OFFICER TO ENTER INTO A CONTRACT.

Date: December 19, 1995

Presented by: Debbie Gorham

Douglas Anderson

SUMMARY

In FY 1995-96, Regional Environmental Management has budgeted \$121,000 for study of commercial solid waste generators. The FY 1995-96 Budget appropriates these monies for single-year personal services contracts. Resolution No. 95-2245 allows a multi-year contract for this study. This Staff Report explains why a multi-year (two-year) contract is the most cost-effective means of obtaining the services required. For background, the Staff Report also describes the Generator Survey Project and the proposed Commercial Generator Study. No additional appropriations are requested.

FACTUAL BACKGROUND AND ANALYSIS

In FY 1992-93, Regional Environmental Management began to measure waste generation characteristics of residents of the Portland metropolitan area. To date, surveys of single family generators and multifamily generators have been completed. In FY 1995-96 the third round of surveys is scheduled to begin. This time, commercial generators are proposed for study.

The Generator Survey Project consists of a series of sample surveys that measure waste, recyclables, and characteristics of individual generators. The goal is to provide a consistent and efficient process for monitoring changes in solid waste being generated and disposed in the region. Past surveys have contributed significantly to the Department's forecasting and planning efforts (and in particular, to specification and evaluation of RSWMP alternatives), among other applications.

There is still much to learn about the characteristics of commercial waste generation and related decision-making. The Commercial Generator Study is designed to provide objective measures of recycling and disposal rates by Standard Industrial Classification (SIC) codes. It will determine the relative amounts of waste and recyclables that are self-hauled, collected by commercial waste haulers, and collected by private recycling contractors. An additional project element is designed to reveal the criteria and methods that decision-makers utilize when choosing the level and type of waste reduction policies, recycling, and waste services for their firms.

A preliminary scope of work has been presented to representatives of local jurisdictions for comment on how this project could assist in their efforts to design and implement commercial recycling programs in general, and their Year Six Plans in particular. If Metro proceeds with this study, the information will be invaluable to local jurisdictions in their planning efforts. As an indicator of local support, Metro has received informal commitments of cooperation and assistance from local jurisdictions on this project.

This study will provide the benchmarks and initial data for measuring and monitoring the new Regional Solid Waste Management Plan. It will improve Metro's forecasting abilities by providing richer data than are currently available for linking projections of economic activity with future waste generation. It will guide implementation of regional and local plans for waste reduction and recycling by providing quantitative measures of waste flows, and important information on how decision-makers arrange for recycling and waste services.

This study was originally planned and budgeted to begin in FY 1994-95, and to be completed in FY 1995-96. The FY 1994-95 work was postponed while the Regional Solid Waste Management Plan was being developed, in order to ensure that the study would be consistent with RSWMP reporting schedules, benchmarks, and data requirements. Appropriations in the FY 1995-96 budget consist of two new single-year contracts, in the amounts of \$61,000 (personal services "A" contract appropriation carried over from FY 1994-95) and \$60,000 (new "B" personal services contract).

JUSTIFICATION FOR MULTI-YEAR CONTRACT

This project requires more than one year to complete. It consists of three general phases: start-up, field work, and completion activities. The field work alone takes one calendar year because each participating business in the study must be visited each quarter in order to measure seasonal effects. Additional time is required for the start-up and completion activities.

Considerable time and expense is involved in the start-up phase. The start-up work would be duplicated if this project were awarded to different contractors, as might be the case if the project is covered by two RFPs for separate single-year contracts. Accordingly, a multi-year (two-year) contract would ensure that start-up investments are incurred only once, and the balance invested in a larger sample during the field work phase.

BUDGET IMPACT

This project is budgeted at \$121,000 in the adopted FY 1995-96 Budget, consisting of:

FY 1994-95 carryover: \$61,000 Budgeted for FY 1995-96: \$<u>60,000</u> Total: \$121,000 Approximately 25% of the \$121,000, or \$30,000, is expected to be spent during FY 1995-96. The balance of \$91,000 will be spent in FY 1996-97. The \$91,000 balance will be carried over from FY 1995-96 to FY 1996-97. Accordingly, no new appropriations above the current budget level will be required in FY 1996-97.

STAFF RECOMMENDATION

Staff recommends approval of Resolution No. 95-2245.

EXECUTIVE OFFICER RECOMMENDATION

The Executive Officer recommends approval of Resolution No. 95-2245.

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BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AUTHORIZING RELEASE)	RESOLUTION NO. 95-2245
OF REQUEST FOR PROPOSAL #95R-24-SW)	
FOR A MULTI-YEAR STUDY OF)	Introduced by Mike Burton
COMMERCIAL WASTE GENERATORS AND)	Executive Officer
AUTHORIZING THE EXECUTIVE OFFICER)	
TO ENTER INTO A CONTRACT.)	

WHEREAS, The adopted FY 1995-96 Metro Budget appropriates \$121,000 for the study of commercial waste generators; and

WHEREAS, The study of commercial generators is the next phase in a planned series of studies by Metro that began in FY 1992-93 with a study of single family generators; and

WHEREAS, This study will provide benchmarks and initial data for measuring and monitoring the newly-adopted Regional Solid Waste Management Plan (RSWMP) according to the measurement plan that is contained within RSWMP; and

WHEREAS, This study will provide other data and information of significant use in solid waste planning and forecasting to Metro and its regional partners; and

WHEREAS, This study will be of more than one year duration; and

WHEREAS, It is most cost-effective to employ one contractor for the duration of this study; and

WHEREAS, The contractor will be selected by an open and competitive proposal and selection process; and

WHEREAS, The resolution was submitted to the Executive Officer for consideration and was forwarded to the Council for approval; now therefore,

BE IT RESOLVED, That the Metro Council authorizes release of

RFP #95R-24-SW for a multi-year contract to study Commercial Solid Waste Generators, and authorizes the Executive Officer to enter into a contract.

ADOPTED by the Metro Council this day of							
			•				
		J. Ruth Mc	Farland, Presiding O	fficer			
Approved as to Form:							
	•		•				
Daniel B. Cooper, General	Counsel	•					

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REQUEST FOR PROPOSALS

FOR

COMMERCIAL SOLID WASTE GENERATOR SURVEY

I. INTRODUCTION

The Regional Environmental Management Department of Metro, a metropolitan service district organized under the laws of the State of Oregon and the 1992 Metro Charter, located at 600 NE Grand Avenue, Portland, OR 97232-2736, is requesting proposals to conduct research on commercial solid waste generators in the Portland, Oregon metropolitan area. Proposals will be due no later than 3:00 p.m. Tuesday, January 30, 1996 in Metro's business offices at 600 NE Grand Avenue, Portland, OR 97232-2736. Details concerning the project and proposal are contained in this document.

II. OBJECTIVES AND BACKGROUND OF THE PROJECT

The primary objective of this study is to obtain characteristics of solid waste generation by businesses in the Portland metropolitan area. Also of interest is a profile of service arrangements in commercial waste hauling and disposal. Generation is defined to include all recycling and all disposal. "Characteristics" include quantitative measures of waste and recyclables by type of material, firm type and size; as well as qualitative information on recycling knowledge, waste prevention practices, and other "softer" data. As will be discussed below, local information on waste and recycling by material is not currently available for detailed industry types in a complete and consistent format. This study will fill this gap by studying business firms' solid waste behavior at a fine level of detail. Subject to logistic and other potential measurement barriers, this information is to be obtained by direct observation and sampling of the generating units themselves over the course of one year.

History of the Generator Survey Program. This project is the third round in the Generator Survey Program initiated during 1992 by the Solid Waste Department at Metro. The program consists of a series of sample surveys that measure waste, recyclables, and characteristics of individual solid waste generators. The program is intended to provide a consistent and efficient process for monitoring changes in solid waste generation, recycling, and disposal in the region. The first two generator surveys addressed single family households and multifamily residences, respectively. Surveys in this round will focus on non-residential generators, excluding construction-demolition-land clearing (CDL) events.

Size of the Business Sector. To give a sense of the size of the business sector, Table 1 shows the number of firms by employee size-class in the Portland tri-county area. There are over 560,000 wage-and-salary jobs in approximately 41,000 businesses. Over 470,000 persons are employed in medium-to-large firms (*i.e.*, those with 10 or more employees). See also Table 5 (p.12) for a breakdown of employment by industry.

Table 1
Number of Businesses and Employees
by Size of Firm in 1994
Portland, Oregon Tri-County Area

Size (Employees per Firm)	Number of Businesses	Number of Employees
1 and 2	14,674	14,689
3 and 4	10,543	32,852
5 to 9	7,064	44,192
10 to 19	3,960	53,175
20 to 49	2,930	90,604
50 to 99	1,025	70,692
100 to 249	596	89,902
250 to 499	149	51,282
500 and over	90	115,819
Total	41,031	563,207

Disposal by Businesses. Based on Metro's 1993-94 Waste Characterization Study, commercial generators disposed 465,000 tons of waste in 1994 (excluding construction and demolition debris), or 43 percent of all disposal in the Portland area. This same study showed that the principal materials remaining in the commercial waste stream are paper, food waste, wood, metals, and plastics. These statistics are based on retrospective sampling of mixed waste at disposal sites, rather than measurement at the point of generation. Therefore, information by detailed characteristics of generators (e.g., industry type, size of firm) is not available. One intended outcome of this study is detailed quantification of disposal by business generators.

Recycling by Businesses. Metro's 1993 Recycling Level Survey showed that over 710,000 tons of material were recycled, composted, or recovered for energy from all sources in 1993. It is known that 96,500 tons of these materials were recycled through residential (single and multifamily) curbside programs. The balance of 613,500 tons were obtained from a mix of non-curbside residential recycling, post-collection recovery, and commercial recycling. The exact amount of recycling by commercial generators is unknown. Examination of recyclables collected by commercial haulers suggests that the principal materials recycled by business generators are paper, yard debris, metals, and wood. One intended outcome of this study is detailed quantification of these factors.

Required Information and Data. Respondents to this RFP will be required to explain in detail their proposed procedures for completing the following elements of the study.

Information on commercial generation will be obtained by means of direct measurement of a sample of firms from the universe enumerated in Table 1.¹ The sample will be stratified by industry type (SIC code). Oversampling of certain industries (e.g., restaurants, grocery stores) is anticipated in order to enhance reliability of statistics for those industries. Other potential and desirable stratifiers include geographic location, firm size, land use, and building type. The degree of stratification is to be proposed by respondents to this RFP, and will be subject to the number of samples that can be obtained for the budget.

This project will obtain *quantitative* disposal and recycling characteristics of commercial waste generators in the Portland metropolitan area, together with other data on each generator such as firm size and type of activity. In addition, *qualitative* information on recycling practices is sought, such as levels of knowledge and methods of arranging for recycling services. Because the data must be obtained from direct measurement of generators, this project will entail a mix of physical measurements in the field (for example, weighing and sorting of waste and recyclables), sample surveys, and in-depth interviews.

Knowledge of the seasonality of waste and recyclables is important for this study. Accordingly, field work will be completed four times (once during each season) for each generator during the course of the year of study.

With the data from this project, Metro intends to develop a case-level data base on commercial disposal and recycling in the Portland area. No such data base currently exists. Subject to confidentiality issues, these data will be used over time for commercial program design, forecasting, and other applications by Metro, local governments, and the private sector. One immediate application will be to establish baselines for commercial benchmarks of *The Regional Solid Waste Management Plan*.

The basic information required from each generator in the sample is outlined in Table 2.

¹ Metro maintains an employment data base that can serve as the sample frame for this study. This data base includes the name, 4-digit SIC code, address, and size class of each business in the Portland area. Metro can make this data base available to the successful proposer on this project. Businesses are classified by nine size categories: 1 to 2 employees per firm, 3 to 4, 5 to 9, 10 to 19, 20 to 49, 50 to 99, 100 to 249, 250 to 499, and over 500.

Table 2 General Data Requirements 1996-1997 Commercial Generator Study

A. Quantitative Elements

- 1) Characteristics of Each Generator
 - a) Standard industrial classification (SIC) code
 - b) Number of employees; other firm-specific data.
 - c) Physical location (address)
 - d) Firm type (e.g., parent, subsidiary, division)
 - e) Land/building use (e.g., office tower, shopping center, freestand)
- 2) Disposal by Each Generator
 - a) By material and mode of collection (see Table 3)
 - b) Destination(s) where waste disposed (see Table 3)
 - c) Seasonal waste quantities
 - d) Service level:
 - i) Frequency of pickup
 - ii) Container sizes
 - III) Cost
- 3) Recycling by Each Generator
 - a) By material and mode of collection (see Table 3)
 - b) Destination(s) of recyclables (see Table 3)
 - c) Seasonal recycled quantities
 - d) Service level:
 - i) Frequency of pickup
 - ii) Container sizes
 - III) Cost

B. Qualitative Elements

Obtain characteristics of the generator's recycling system to gain an understanding of the considerations, constraints, and methods by which non-residential generators arrange for recycling services. Information to include at least:

- 1) Level of knowledge about recycling and waste reduction options available to the firm.
- 2) Barriers and inducements to implementing recycling and waste reduction practices by the firm, including prices and costs.
- 3) Waste prevention knowledge and policies, including information on purchasing policies (dictated by physical location or parent company).
- 4) Characterize existing service level: frequency of collection, reliability of service, provision of containers and other recycling aids
- 5) Decision criteria used for choosing what materials to recycle and how to go about doing it.
 - Specific reasons for choosing their current system and individual choice of recycler(s).

The quantitative data required for each generator for each season is displayed in Table 3. This table is a *conceptual* array, although it could be the basis of field forms. The data entered on the form is intended to illustrate concepts only.

The <u>first block</u> in each table shows the basic information on generator characteristics that must be obtained for each season.

The second block organizes data into the required categories:

- Material Categories: show the materials of primary interest to Metro.
 Respondents to this RFP will be required to explain in detail: (1) their
 proposal for weighing waste and recyclables; (2) their proposal for
 categorizing the components of mixed waste and recyclables. Examples of
 commonly-employed methods include: (a) "bag & tag" source separation,
 (b) post-collection sorting and weighing, (c) visual examination and
 estimation. The exact number and types of material categories will be
 negotiated in the scope of work, but respondents should bid on the basis of
 the categories listed in Table 3.
- Load: a separate field is indicated for each group of waste or recyclable material that is commingled for collection. The primary purpose is to track the degree of source separation, wet/dry collection, and full commingling of both waste and recyclable loads. The example data in Table 3 show a business with a wet/dry system waste system, recycling collection provided by both the hauler and a private collector, and some minor hauling by a landscaper. This firm is serviced by three firms that collect and haul by five modes. It is likely that field work will require close cooperation with generators and haulers to obtain these data.

The third block indicates information on each load from Block 2: general description of the type of load, hauler, and where each of the waste and recyclable loads will be delivered. That is, the name of the destination (market, processor, disposal facility, landfill) of each group is identified.

Table 3 <Example> Waste Accounting Sheet <Example> (Weight in Pounds)

Generator:	Fast Burger	Date:	May 15. 1996
Address:	123 SW Anyroad	SIC:	58 (fast food restaurant)
City, Zip:	Portland 97222	Employees:	12
Freestanding	building. 1200 square feet, part of	f a fast food ch	lain.

•	Load					Total
Material Categories	1	2	3	4	5	(Generation)
Paper	149.0	94.0	140.0			. 383.0
Corrugated		61.8	120.0	**************************************		181.8
Office paper		2.4				2.4
Low Grade		25.4				25.4
Newspaper		4.4	20.0			24.4
Nonrecyclable	101.2					101.2
Other	47.8	·				47.8
Plastics		63.9				63.9
Bottles		14.7	**************************************	**************************************		14.7
Other		49.2			·	49.2
Metal		15.0		25.0		40.0
Tin Containers		10.8	(·····································	{		10.8
Alum. Containers	;			25.0		25.0
Other		4.2				4.2
Glass Containers	***************************************	8.1	(15.0		23.1
Clear	************************	8.1			***************************************	8.1 ·
Colored				15.0		15.0
Organics	190.0	4.8	······································	45.0	23.2	263.0
Food	187.9			**************************************	**************************************	187.9
Yard Debris	·				23.2	23.2
Wood	,	4.8		45.0		49.8
Other	2.1				•	2.1
Other	175.0			A Maker of Street Age to badye sectory		175.2
Total	514.0	185.8	140.0	85.0	23.2	948.3

Load	Description	Hauler	Destination
- 1	Wet route waste	Waste Hauling Co.	Metro Central Transfer Station
2	Dry route waste	Waste Hauling Co.	Material Recovery Facility Co.
3	Private recycler route	Western Paper Collectors	Just Paper Recyclers
4	Hauler recycling route	Waste Hauling Co.	All Else Recycling & Recovery
5	Landscape service	7rim-Em Landscaper	Yard Debris Processor. Inc.

NOTE: Data in this table are provided to illustrate concepts only.

III. PROPOSED SCHEDULE AND SCOPE OF WORK

Table 4 Tentative Schedule Commercial Generator Survey 1996-1997

Date	•	<u>Activity</u>
JanMar. 1996		RFP released; selection and award of contract;
		Preparation and logistics: sampling plan,
	•	measurement plan, pilots.
AprJun. 1996		Spring season surveys and field work.
JulSep. 1996		Summer season surveys and field work.
OctDec. 1996		Fall season surveys and field work.
JanMar. 1997		Winter season surveys and field work.
AprMay 1997		Project completion

Scope of Work. Metro is seeking proposals from qualified firms to perform the following services and to deliver the products described:

A. Preparation and Logistics

- I. <u>Tasks</u>. The consultant will work closely with Metro staff on:
- 1. Sampling Plan
 - a) Develop survey instruments and administration procedures
 - b) Develop sample frame (Metro can provide assistance)
 - c) Develop list of generators to be surveyed
 - d) Develop selection procedures.
- 2. Field Work: Weight and Categorization by Material
 - a) Develop procedures
 - b) Make necessary contacts:
 - i) haulers
 - ii) local government representatives
 - iii) building owners/managers
 - iv) generators
 - v) other
- 3. Complete pilot projects designed to pre-test and refine:
 - a) survey instruments and procedures
 - b) weighing and categorization procedures

II. Deliverables:

- 1. Final survey instruments*
- Procedures manuals**
- Memorandum of results on pilots.

B. Seasonal Generator Surveys and Sampling

- I. <u>Tasks</u>. For each generator selected according to the sampling plan, the following measurements will be obtained for each season (Spring 1996, Summer 1996, Fall 1996, Winter 1997) according to agreed procedures:
- 1. Survey/update of generator characteristics.
- 2. Weight and categorization of discards by material (see Table 3).
- 3. Weight and categorization of recyclables by material (see Table 3).

II. Deliverables:

- Weekly progress report enumerating:
 - a. Generators for which weighing and sorting was completed
 - b. Generators for which surveying was completed
 - c. Issues and problems encountered
- 2. Quarterly report including:
 - Description of seasonal activities
 - b. Findings and other issues
 - c. All data collected during the season
 - d. All field and survey forms completed during the season

C. In-Depth Generator Survey

I. <u>Tasks</u>

- Interview Plan. The consultant will work closely with Metro staff on the following tasks:
 - a) Develop survey instruments and administration procedures
 - b) Pre-test and refine interview instruments and approach
 - c) Develop list of generators to be surveyed.

^{*}Must be approved by Metro before beginning pilot surveys.

^{**}Must be approved by Metro before beginning pilot field work.

2. Field Work: At least once during the course of this project, administer in-depth surveys to generators selected according to the sample plan.

This task is designed to obtain the qualitative information identified in Table 2.B. The survey should be administered during a period that is "representative" of the generator's disposal and recycling behavior. Respondents to this RFP are free to propose any approach that will best meet the data objectives for this task. In particular, it is acceptable to Metro that these surveys be of "executive interview" form. Metro will also consider without prejudice approaches that propose surveying a sub-sample of generators, provided the results can be shown to be representative of recycling practices in the region. The successful proposer should expect to complete approximately one-quarter of the surveys during each season.

II. Deliverables:

- 1. Quarterly progress report
 - a. Generators for which surveying was completed
 - b. Preliminary findings-in-progress.
 - c. Issues and problems encountered
- 2. Final report including:
 - a. Description of surveying activities
 - b. Narrative summary of findings
 - c. Tabulation of results
 - d. All completed survey forms

IV. QUALIFICATIONS/EXPERIENCE

Proposals will be considered only from firm(s) that are qualified to perform this work. Minimal qualifications include: (1) Demonstrated ability to coordinate and manage a large, multifaceted quantitative study or research project. (2) General solid waste experience in planning, management, operations, processing, or collection. Respondents must describe and explain if experience in other field(s) is to be substituted for solid waste experience. (3) Specific solid waste experience with waste characterization studies, and/or other types of quantitative field work; and (4) Experience managing or implementing sample surveys.

V. PROJECT ADMINISTRATION

Respondents must identify the person who is primarily responsible for management of this project, including management of sub-consultants, if any.

Metro's manager for this project is:

Douglas Anderson
Regional Environmental Management
Metro
600 NE Grand Avenue
Portland, OR 97232-2736

(503) 797-1788 (voice) (503) 797-1795 (FAX)

VI. PROPOSAL INSTRUCTIONS

A. Submission of Proposals

Nine (9) copies of the proposal shall be furnished to Metro, addressed to Douglas Anderson, Regional Environmental Management, at the address listed in Section V above.

B. Deadline

Proposals will not be considered if received after 3:00 p.m., January 30, 1996.

C. RFP as Basis for Proposals:

This Request for Proposals represents the most definitive statement Metro will make concerning the information upon which Proposals are to be based. Any verbal information which is not addressed in this RFP will not be considered by Metro in evaluating the Proposal. All questions relating to this RFP should be addressed to Douglas Anderson at (503) 797-1788. Any questions, which in the opinion of Metro, warrant a written reply or RFP amendment will be furnished to all parties receiving this RFP. Metro will not respond to questions received after 5:00 p.m., Friday, January 19, 1996.

D. Information Release

All proposers are hereby advised that Metro may solicit and secure background information based upon the information, including references, provided in

response to this RFP. By submission of a proposal all proposers agree to such activity and release Metro from all claims arising from such activity.

E. Minority and Women-Owned Business Program

In the event that any subcontracts are to be utilized in the performance of this agreement, the proposer's attention is directed to Metro Code provisions 2.04.100 & 200.

Copies of that document are available from the Risk and Contracts Management Division of Administrative Services Department, Metro, Metro Center, 600 NE Grand Avenue, Portland, OR 97232 or call (503) 797-1717.

VII. PROPOSAL CONTENTS

The proposal should concisely describe the ability of the consultant to perform the work requested, as outlined below. The proposal should be submitted on recyclable, double-sided recycled paper (post consumer content). No waxed page dividers or non-recyclable materials should be included in the proposal.

- A. <u>Transmittal Letter</u>: Indicate who will be assigned to the project, who will be project manager, and the length of time the proposal is valid (must be a minimum of ninety [90] days).
- B. <u>Understanding of Project</u>: State in one paragraph your understanding of this project. Include a re-statement of your understanding of objectives.
- C. <u>Approach/Project Work Plan</u>: Describe your proposed methodology for obtaining the data outlined in Section II of this RFP, and accomplishing the tasks described in the Scope of Work, Section III. Indicate how the work will be done within the given time frame and budget. Include a proposed work plan and schedule. Explain how you will monitor and implement the need for mid-course corrections. Describe the roles you propose or require for Metro staff and others not on the proposing team.

In addition, the following specific items must be addressed in this section:

1. State the number of generators (size of the sample) for which you propose to obtain data during each of the four seasons. This sample will be stratified by industry group such as shown in Table 5 (next page). Samples will be allocated to strata in proportion to employment in each industry group. Table 5 provides a guide to these proportions. Proposals should be based on an approximate oversampling rate of 3x for Eating & Drinking Establishments; and 2x each for Retail Building

Materials, Food/Grocery Stores, and Hotels & Lodging Places. You must include justification for proposals that involve any other type of primary stratification scheme.² Indicate if the proposed sample size and methodology will admit of pre- or post-stratification by location, firm size, building type, or land use.³

Table 5
Employment by Industry

Industry Group (SIC Based)	Approximate % of Employment
Construction*	5.1%
Durable Goods Manufacturing	11.1%
Non-Durable Goods Manufacturing	5.0%
Trucking & Warehousing	2.3%
Other TCU**	3.4%
Durable Goods Wholesaling	4.5%
Non-Durable Goods Wholesaling	3.0%
Retail Building Materials	0.7%
Food Stores	2.6%
Eating & Drinking Establishments	6.5%
General & Other Retail	8.0%
Finance, Insurance, Real Estate	7.7%
Hotels & Lodging Places	1.0%
Health Services	6.8%
Other Services	18.8%
Government	13.5%
TOTAL	100.0%

^{*}Waste and recyclables not related to construction site activities

- 2. Describe how you propose to obtain the weight of waste and recyclables of generators. Describe methodology, equipment, person(s) to be contacted for permissions and coordination, and approach to coordination, management and quality control. If methods vary by type of generator, explain each method and describe the generators to which each applies.
- 3. Describe how you propose to characterize the material composition of waste and recyclables of generators. Describe methodology, equipment, and approach to coordination, management and quality control. If methods vary by type of generator, explain each method and describe the generators to which each applies.

^{**} Transportation, Communication, Utilities

² Such a scheme might be based on land use or building type. The strata might include offices, warehouses, freestanding retail, retail malls, industrial buildings, institutions, restaurants, grocery stores, and so forth.

³ Samples and methods that can be reliably post-stratified on these variables within the primary strata are eligible for higher evaluation. See Section IX. Evaluation of Proposals.

- 4. Describe how you propose to conduct the quarterly surveys of each generator. Describe methodology (for example, telephone, face-toface, mail back), equipment, and approach to coordination, management and quality control. If methods vary by type of generator, explain each method and describe the generators to which each applies.
- 5. Describe how you propose to conduct the in-depth surveys of generators. State the number of generators proposed to be surveyed, and describe how they will be selected. Explain your proposed methodology (e.g., telephone, face-to-face; executive interview, focus group), person(s) to be interviewed, and approach to coordination, management, and quality control. If methods vary by type of generator, explain each method and describe the generators to which each applies.
- 6. Describe how your proposal will resolve the following measurement issues. These descriptions may stand alone, or be incorporated in responses to 1—5 above, as appropriate.
 - (a) The Many-to-One Problem. Business generators are often located in multiple user structures such as office buildings or shopping centers where solid waste and/or recycling is centrally managed and collected. Explain how you propose to measure waste generation for individual businesses in this situation.
 - (b) The Once-Removed Problem. The generator may have limited or no knowledge or control over waste and/or recycling collection, as when these services are arranged by the building manager or landlord. Explain how you propose to coordinate measurement of individual businesses in this situation.
 - (c) Methodological Bias. If your proposed solution involves direct intervention in the generator's waste stream (for example, a "bag & tag" approach), describe how you propose to control for potential changes in behavior due to the generator's knowledge of participation in the study.
 - (d) Short-Run Variability. Explain whether your proposed method would be affected by short-run (e.g., weekly) variation in generation or generator characteristics; or if different types of materials are collected at different times and/or at different frequencies. Explain how you propose to identify and control for these effects, if they are an issue.

- (e) Events. Explain how you propose to recognize and control for unique disposal events that may be commingled with the generator's normal waste (such as debris from a remodeling project), particularly if the sample is so small that such events would dominate results.
- D. <u>Staffing/Project Manager Designation</u>: Identify specific personnel assigned to major project tasks, their roles in relation to the work required, percent of their time on the project, and special qualifications they may bring to the project. Include resumes of individuals proposed for this contract.

Metro intends to award this contract to a single firm to provide the services required. Proposals must identify a single person as project manager to work with Metro. The consultant must assure responsibility for any subconsultant work and shall be responsible for the day-to-day direction and internal management of the consultant effort.

- E. Experience: List projects conducted over the past five years which involved services similar to the services required here. For each of these other projects, include the name of the customer contact person, his/her title, role on the project, and telephone number. Identify persons on the proposed project team who worked on each of the other projects listed, and their respective roles. Describe the manner in which your firm has gained the minimal qualifications in Section IV.
- F. <u>Cost/Budget</u>: Present the proposed cost of the project and the proposed method of compensation. List hourly rates for personnel assigned to the project, total personnel expenditures, support services, and subconsultant fees (if any). Requested expenses should also be listed. Metro has established a budget not to exceed \$121,000 for this project.
- G. Exceptions and Comments: To facilitate evaluation of proposals, all responding firms will adhere to the format outlined within this RFP. Firms wishing to take exception to, or comment on, any specified criteria within this RFP are encouraged to document their concerns in this part of their proposal. Exceptions or comments should be succinct, thorough and organized.

VIII. GENERAL PROPOSAL/CONTRACT CONDITIONS

- A. <u>Limitation and Award</u>: This RFP does not commit Metro to the award of a contract, nor to pay any costs incurred in the preparation and submission of proposals in anticipation of a contract. Metro reserves the right to waive minor irregularities, accept or reject any or all proposals received as the result of this request, negotiate with all qualified sources, or to cancel all or part of this RFP.
- B. <u>Billing Procedures</u>: Proposers are informed that the billing procedures of the selected firm are subject to the review and prior approval of Metro before reimbursement of services can occur. Contractor's invoices shall include an itemized statement of the work done during the billing period, and will not be submitted more frequently than once a month. Metro shall pay Contractor within 30 days of receipt of an approved invoice.
- C. <u>Validity Period and Authority</u>: The proposal shall be considered valid for a period of at least ninety (90) days and shall contain a statement to that effect. The proposal shall contain the name, title, address, and telephone number of an individual or individuals with authority to bind any company contacted during the period in which Metro is evaluating the proposal.

IX. EVALUATION OF PROPOSALS

- A. <u>Evaluation Procedure</u>: Proposals received that conform to the proposal instructions will be evaluated. The evaluation will take place using the evaluation criteria identified in the following section. Interviews may be requested prior to final selection of one firm.
- B. <u>Evaluation Criteria</u>: This section provides a description of the criteria which will be used in the evaluation of the proposals submitted to accomplish the work defined in the RFP.

Points (Sub-allocation of points in parentheses where appropriate.)

- 5 1. Demonstrated understanding of the project objectives.
- 30 2. Ability of the proposed approach to meet the stated objectives:
 - a. Waste and recyclable quantities linked to generator characteristics (10)
 - b. Waste and recyclable material characterization linked to generator characteristics (10)
 - c. Proportion of field work that is directly measured, as opposed to estimated or imputed (10).

- 35 3. Project staff experience.
 - a. Demonstrated ability to coordinate and manage a large, multifaceted quantitative study or research project (10).
 - b. General solid waste experience in planning, management, operations, processing, collection, or other specified fields (10)
 - c. Specific solid waste experience with waste characterization studies, and/or other types of quantitative field work (10).
 - d. Survey design and administration:
 - i. Using "objective" approaches; e.g., telephone surveys (2).
 - ii. Using "softer" approaches; e.g., executive interviews, focus groups (1).
 - iii. Demonstrated ability to achieve specified completion rates under the specified sampling plan (2).
- 55 4. Budget/Cost Proposal.
 - a. Commitment to budget parameters as laid out in proposal (5).
 - b. Commitment to schedule parameters (5).
 - c. Level of commitment to project by key personnel (5).
 - d. Projected cost/benefit of proposed approach (40). The cost/benefit ratio will be based on the number of samples that are proposed for the budget. For purposes of evaluation, the "number of samples" equals: (number of generators proposed for seasonal measurement) times 4, plus: (number of generators proposed for in-depth interviews). The "in-depth" generators must be drawn from the set of "seasonal" generators.
 - 5. Bonus Points.

A bonus point equal to one-quarter ($\frac{1}{2}$) of an evaluation point will be added for each additional stratum that can be *reliably achieved* within the primary strata. The additional strata eligible for bonus points are: location (minimally, each of the three counties and City of Portland), firm size, and land use/building type. For example, suppose you propose to stratify by 16 industry groups (see section VII.C.1, page 11–12, and Table 5, page 12, of this RFP). If you propose to provide sufficient samples to estimate reliable statistics for three classes of firm size within each industry group (for a total of 3 x 16 = 48 strata, or 32 additional strata), then you are eligible for 8 bonus points (= $\frac{1}{2}$ points per stratum X 32 additional strata).

125* TOTAL POINTS

* Excludes possible bonus points. See Section IX.B.5 immediately above.

X. NOTICE TO ALL PROPOSERS -- STANDARD AGREEMENT

The attached personal services agreement is a standard agreement approved for use by the Metro Office of General Counsel. This is the contract the successful proposer will enter into with Metro; it is included for your review prior to submitting a proposal.

PERSONAL SERVICES AGREEMENT

the laws of the State of Oregon and the 1992 Metro Charter, located at 600 NE Grand Avenue, Portland, Oregon 97232, and, referred to herein as "Contractor," located at
In exchange for the promises and other consideration set forth below, the parties agree as follows:
1. <u>Duration</u> . This personal services agreement shall be effective on the last signature date below and shall remain in effect until and including June 30, 1997, unless terminated or extended as provided in this Agreement.
2. <u>Scope of Work</u> . Contractor shall provide all services and materials specified in the attached "Exhibit A Scope of Work," which is incorporated into this Agreement by reference. All services and materials shall be provided by Contractor in accordance with the Scope of Work, in a competent and professional manner. To the extent that the Scope of Work contains additional contract provisions or waives any provision in the body of this Agreement, the Scope of Work shall control.
3. <u>Payment</u> . Metro shall pay Contractor for services performed and materials delivered in the amount(s), manner and at the time(s) specified in the Scope of Work for a maximum sum not to exceed
4. <u>Insurance</u> .
a. Contractor shall purchase and maintain at the Contractor's expense, the following types of insurance, covering the Contractor, its employees, and agents:
(1) Broad form comprehensive general liability insurance covering bodily injury and property damage, with automatic coverage for premises, operations, and product liability. The policy must be endorsed with contractual liability coverage; and
(2) Automobile bodily injury and property damage liability insurance.
b. Insurance coverage shall be a minimum of \$500,000 per occurrence. If coverage is written with an annual aggregate limit, the aggregate limit shall not be less than \$1,000,000.
c. Metro, its elected officials, departments, employees, and agents shall be named as ADDITIONAL INSUREDS. Notice of any material change or policy cancellation shall be provided to Metro 30 days prior to the change or cancellation.
d. Contractor, its subcontractors, if any, and all employers working under this Agreement that are subject employers under the Oregon Workers' Compensation Law shall comply with ORS 656.017, which requires them to provide Workers' Compensation coverage for all their subject workers. Contractor shall provide Metro with certification of Workers' Compensation insurance including employer's liability. If Contractor has no employees and will perform the

work without the assistance of others, a certificate to that effect may be attached, as Exhibit

B, in lieu of the certificate showing current Workers' Compensation.

- e. If required by the Scope of Work, Contractor shall maintain for the duration of this Agreement professional liability insurance covering personal injury and property damage arising from errors, omissions, or malpractice. Coverage shall be in the minimum amount of \$500,000. Contractor shall provide to Metro a certificate of this insurance, and 30 days' advance notice of material change or cancellation.
- 5. <u>Indemnification</u>. Contractor shall indemnify and hold Metro, its agents, employees and elected officials harmless from any and all claims, demands, damages, actions, losses and expenses, including attorney's fees, arising out of or in any way connected with its performance of this Agreement, or with any patent infringement or copyright claims arising out of the use of Contractor's designs or other materials by Metro and for any claims or disputes involving subcontractors.
- 6. <u>Maintenance of Records</u>. Contractor shall maintain all of its records relating to the Scope of Work on a generally recognized accounting basis and allow Metro the opportunity to inspect and/or copy such records at a convenient place during normal business hours. All required records shall be maintained by Contractor for three years after Metro makes final payment and all other pending matters are closed.
- 7. Ownership of Documents. All documents of any nature including, but not limited to, reports, drawings, works of art and photographs, produced by Contractor pursuant to this Agreement are the property of Metro, and it is agreed by the parties that such documents are works made for hire. Contractor hereby conveys, transfers, and grants to Metro all rights of reproduction and the copyright to all such documents.
- 8. <u>Project Information</u>. Contractor shall share all project information and fully cooperate with Metro, informing Metro of all aspects of the project including actual or potential problems or defects. Contractor shall abstain from releasing any information or project news without the prior and specific written approval of Metro.
- 9. Independent Contractor Status. Contractor shall be an independent contractor for all purposes and shall be entitled only to the compensation provided for in this Agreement. Under no circumstances shall Contractor be considered an employee of Metro. Contractor shall provide all tools or equipment necessary to carry out this Agreement, and shall exercise complete control in achieving the results specified in the Scope of Work. Contractor is solely responsible for its performance under this Agreement and the quality of its work; for obtaining and maintaining all licenses and certifications necessary to carry out this Agreement; for payment of any fees, taxes, royalties, or other expenses necessary to complete the work except as otherwise specified in the Scope of Work; and for meeting all other requirements of law in carrying out this Agreement. Contractor shall identify and certify tax status and identification number through execution of IRS form W-9 prior to submitting any request for payment to Metro.
- 10. Right to Withhold Payments. Metro shall have the right to withhold from payments due to Contractor such sums as necessary, in Metro's sole opinion, to protect Metro against any loss, damage, or claim which may result from Contractor's performance or failure to perform under this Agreement or the failure of Contractor to make proper payment to any suppliers or subcontractors.
- 11. State and Federal Law Constraints. Both parties shall comply with the public contracting provisions of ORS chapter 279, and the recycling provisions of ORS 279.545 279.650, to the extent those provisions apply to this Agreement. All such provisions required to be included in this Agreement are incorporated herein by reference. Contractor shall comply with all applicable requirements of federal and state civil rights and rehabilitation statutes, rules and regulations including those of the Americans with Disabilities Act.

- 12. <u>Situs</u>. The situs of this Agreement is Portland, Oregon. Any litigation over this agreement shall be governed by the laws of the state of Oregon and shall be conducted in the circuit court of the state of Oregon, for Multnomah County, or, if jurisdiction is proper, in the U.S. District Court for the District of Oregon.
- 13. <u>Assignment</u>. This Agreement is binding on each party, its successors, assigns, and legal representatives and may not, under any circumstance, be assigned or transferred by either party.
- 14. <u>Termination</u>. This Agreement may be terminated by mutual consent of the parties. In addition, Metro may terminate this Agreement by giving Contractor five days prior written notice of intent to terminate, without waiving any claims or remedies it may have against Contractor. Termination shall not excuse payment for expenses properly incurred prior to notice of termination, but neither party shall be liable for indirect or consequential damages arising from termination under this section.
- 15. <u>No Waiver of Claims</u>. The failure to enforce any provision of this Agreement shall not constitute a waiver by Metro of that or any other provision.
- 16. <u>Modification</u>. Notwithstanding any and all prior agreements or practices, this Agreement constitutes the entire Agreement between the parties, and may only be modified in a writing signed by both parties.

	METRO
Signature	Signature
Print name and title	Print name and title
Date	Date

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AGENDA ITEM 5.4 Meeting Date: December 21, 1995

Resolution No. 95-2248, For the Purpose of Declaring Certain Property Surplus and Authorizing the Execution of a Lease.

STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 95-2248 FOR THE PURPOSE OF DECLARING CERTAIN PROPERTY SURPLUS AND AUTHORIZING THE EXECUTION OF A LEASE

Date: November 30, 1995 Presented by: Terry Petersen

PROPOSED ACTION

Adoption of Resolution No. 95-2248, would authorize Metro to lease 175 sq. feet of office space to Jack Gray Transport, Inc. at Metro's office building located next to the Metro Central Transfer Station.

FACTUAL BACKGROUND AND ANALYSIS

Metro owns an office building on the site of the Metro Central Transfer Station located at 6161 NW 61st Avenue, Portland. The building was constructed in 1990 to provide office space for Metro's site supervisor and other personnel necessary to transfer station operations. The building has approximately 1,178 square feet of space, and is located in an area zoned "heavy industry."

For the past five years, Metro has leased 175 sq. feet of office space, in the office building referenced above, to Jack Gray Transport, Inc. (JGT). JGT leases the office space to facilitate shuttle operations and solid waste transport from the Metro Central Station. The current lease expires January 14, 1996. JGT has requested another five-year lease of the same office space.

It has been determined by Metro's Environmental Services Division that 175 sq. feet of office space in Metro's building is not immediately needed for public use and will not be needed for public use for at least the next five years. It is proposed that Metro lease this office space to JGT.

Metro's Property Services Division has reviewed the existing lease with JGT, has reviewed the market, and has recommended the rate per square foot for office space in the "heavy industry" area where Metro's office building is located. The highlights of the proposed lease are as follows:

* Office size: 9'2" x 19'1" (175 square feet)

* Rate per sq. foot: \$15.00

* Monthly rent: \$218.75

* Parking spaces: Two; \$35 each per month

* Term of Lease: Five years, from January 15, 1996

The monthly rent includes reasonably anticipated adjustments over the next five years, and is an average. This method was recommended by the Property Services Division to avoid administrative costs for annual market reviews.

BUDGET IMPACT

Annual revenue from the proposed office lease would be \$3,465 (\$2,625 for rent and \$840 for parking). Metro pays property taxes on the leased office space. The most recent tax bill was \$227.59, and the taxes due were taken into consideration in fixing the rental charge.

EXECUTIVE OFFICER RECOMMENDATION

The Executive Officer recommends approval of Resolution No. 95-2248.

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BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF DECLARING CERTAIN PROPERTY SURPLUS AND AUTHORIZING THE EXECUTION OF A LEASE) RESOLUTION NO. 95-2248) Introduced by Mike Burton) Executive Officer
WHEREAS, Metro owns an office building	ng located on the same property as the Metro
Central Transfer Station at 6161 NW 61st Avenue, Portla	nd, Oregon 97232; and
WHEREAS, Pursuant to ORS 271.310 (3) it has been determined that 175 sq. feet of office
space in the office building is not immediately needed for p	public use and will not be needed for public use for
at least the next five years; and	• •
WHEREAS, Pursuant to ORS 271.360 a	lease has been proposed with Jack Gray Transport,
Inc. for 175 sq. feet of office space, attached hereto as Ex	hibit "A," and incorporated herein; and
WHEREAS, The resolution was submitted	ed to the Executive Officer for consideration and was
forwarded to the Metro Council for their approval; now, t	herefore,
BE IT RESOLVED,	
1. That that portion of the property at 61	61 NW 61st Avenue described in the attached
Exhibit "A" is declared to be surplus property that is not	immediately needed for public use and will not be
needed for public use for at least the next five years.	
2. That the Metro Council authorizes the	Executive Officer to execute the attached Contract
with Jack Gray Transport, Inc. for lease of the surplus pro	operty.
ADOPTED by the Metro Council this	day of, 1995.
	J. Ruth McFarland, Presiding Officer
Approved as to Form:	
Daniel B. Cooper, General Counsel	

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EXHIBIT A OFFICE LEASE

This Lease is between METRO, a metropolitan service district organized under the laws of the State of Oregon and the 1992 Metro Charter, referred to herein as "OWNER," and Jack Gray Transport, Inc., referred to herein as "LESSEE."

In exchange for the promises and other valuable consideration set forth below, the parties agreed as follows:

- 1. <u>Premises Leased</u>. LESSEE hereby leases from OWNER a portion of an office building located at 6161 N.W. 61st Avenue, Portland, Oregon. OWNER's building in which the premises are located is a single-story, 1,178 square foot building. The "Premises" leased herein is a 175 square foot office (approximately 9' 2" x 19' 1") in the northwest corner of the above-described building, identified as "Room Number One." LESSEE shall also have use of certain common areas in the building, to the extent such use does not conflict with the use of such areas by the OWNER, or third parties using such common areas with the consent of OWNER. The leased premises and common areas are shown in the diagram attached as Attachment "A" and made part of this Lease by reference.
- 2. <u>Term of Lease</u>. The term of this Lease commenced on January 15, 1996, and shall end on January 14, 2001, unless terminated sooner or extended in accordance with the provisions of this Lease.
- 3. Rent. LESSEE shall pay to OWNER as rent, without deduction, set off, notice, or demand, at 600 NE Grand Avenue, Portland, Oregon 97232-2736, or at such Place as the OWNER designate from time to time by notice to LESSEE, the following sums:
 - (a) During the first through fifth year of the term the sum of \$218.75 per month in advance on the first day of each month of the term. (The rental amount is based upon a rate of \$15.00 per square foot per year on a 175 square foot of leased space. Leased floor space in subparagraph 3-B includes a 10 percent load factor for use of common areas.)
 - (b) LESSEE shall pay to OWNER upon execution of this Lease all rent that has accrued under this Lease since January 15, 1996, plus the sum of \$218.75 for the last month of the term. If LESSEE fails to pay rent or other charges when due under this Lease, or fails to perform any of its obligations thereunder, OWNER may use or apply all or any portion of the last month rent for the payment of any rent or other amount when due and unpaid, for the payment of any other sum for which OWNER may become obligated by reason of LESSEE's default or breach, or for any loss or damages sustained by OWNER as a result of LESSEE's default or breach. If OWNER so uses any portion of the last month rent, LESSEE shall,-within ten (10) days after written demand by OWNER, restore the last month rent to the full amount originally deposited, and LESSEE's failure to do so shall constitute a default under this Lease. OWNER shall not be required to keep the last month rent separate from its general accounts, and shall have no obligation or liability for payment of interest on the last month rent. In the event the OWNER assigns its interests in this Lease, OWNER shall deliver to its assignee so much of the last month rent as is then held by OWNER.

- (c) LESSEE shall have the right to lease up to two parking spaces and hereby leases the two spaces as of January 15, 1996, the rate for each space shall be \$35.00 per month for the first year, with all amounts accruing for the use of the spaces since January 15, 1996, due upon execution of this Lease. OWNER may increase the rent per space by written notice, thirty (30) days in advance, but the rate shall not be increased more than ten percent of each year after the first year. Rent for each space leased shall be due and payable on the fifteenth day of the month. LESSEE may terminate lease of either of the parking spaces by giving OWNER written notice thirty (30) days in advance of LESSEE's intent to terminate.
- 4. <u>Use of Premises</u>. The premises shall be used by LESSEE as office space to facilitate its operations at the Metro Central Transfer Station and for no other purpose. Smoking shall not be allowed in the-building, and LESSEE shall take reasonable steps to ensure that its invitees, employees, agents, and others under LESSEE's control do not smoke in the building. Use of the common areas of the building shall be limited to the office staff and shuttle drivers of LESSEE employed on site, and shall not extend to other employees of LESSEE. In all other respects, LESSEE shall ensure that its activities in the premises are in compliance with all applicable laws and regulations.

5. Repairs and Maintenance.

- 5.1 OWNER shall be responsible for all costs of repair and maintenance of the leased premises, except to the extent that repairs or maintenance are not necessitated by ordinary wear and tear and are necessitated by an act of LESSEE, its employees, invitees, agents, contractors, or other persons operating under LESSEE's control. It shall be LESSEE's responsibility to exercise due diligence in reporting to OWNER conditions, which if not remedied, will exacerbate OWNER's repair or maintenance expenses.
- 5.2 Any repairs, replacements, alterations, or other work performed on or around the leased premises by OWNER shall be done in such a way as to interfere as little as reasonably possible with the use of the premises by LESSEE. LESSEE shall have no right to an abatement of rent nor any claim against OWNER for any inconvenience or disturbance resulting from OWNER's activities performed in conformance with the requirement of this provision.
- 5.3 OWNER shall have the right to inspect the premises at any reasonable time or times to determine the necessity of repair. Whether or not such inspection is made, the duty of OWNER to make repairs shall not mature until a reasonable time after OWNER has received from LESSEE notice in writing of the repairs that are required.
- 6. <u>Alterations</u>. LESSEE shall make no improvements or alterations on the leased premises of any kind without first obtaining OWNER's written consent. All improvements and alterations performed on the leased premises by either OWNER or LESSEE shall be the property of OWNER when installed unless otherwise specified between the parties in writing.
- 7. Assignment and Subletting. LESSEE shall not assign this Lease or sublet all or any part of the premises without the prior written consent of OWNER.

8. Insurance.

- 8.1 LESSEE shall maintain for the term of this Lease insurance coverage for bodily injury and property damage liability for a minimum amount of \$500,000.00. LESSEE shall have OWNER named as an additional insured on any liability insurance coverage LESSEE carries for activities conducted on the premises. LESSEE shall deliver proof of this insurance to OWNER.
- 8.2 Neither party shall be liable to the other (or to the other's successors or assigns) for any loss or damage caused by fire or any of the risks enumerated in an all risk fire insurance policy and in the event of insured loss neither party's insurance company shall have a subrogated claim against the other. LESSEE shall be responsible for any of the OWNER's deductibles if loss or fire damage results from the LEESSEE's actions.
- 9. <u>Indemnification</u> Throughout the term of this Lease, LESSEE shall indemnify and save harmless OWNER, its officers, elected officials, agents, employees and assigns from and against all claims and actions, and all expenses reasonably and necessarily incurred as a party to an action or claim, whether or not suit is filed, to the extent arising out of or based upon damage or injuries to persons or property caused by any act, omission or fault of LESSEE.
- 10. Attorney's Fees. In the event of any suit or action by either party to enforce any provision of this Lease, or in any other suit or action arising out of or in connection with this Lease, the prevailing party shall be entitled to recover its cost of suit or action and reasonable attorney fees whether at trial or on appeal.

11. Damage or Destruction.

- 11.1 If the leased premises are partly damaged and 11.2 below does not apply, the property shall be repaired by OWNER at OWNER's expense. Repairs shall be accomplished with all reasonable dispatch subject to interruptions and delays from labor disputes and matters beyond the control of OWNER.
- percent of the value of the structure before the damage, either party may elect to terminate the Lease as of the date of the damage or destruction by notice given to the other in writing not more than 45 days following -the date of damage. In such event all rights and obligations of the parties shall cease as of the date of termination, and LESSEE shall be entitled to the reimbursement of any amounts prepaid by LESSEE and attributable to the anticipated term. If neither party elects to terminate, OWNER shall proceed to restore the leased premises to substantially the same form as prior to the damage or destruction. Work shall be commenced as soon as reasonably possible and thereafter shall proceed without interruption except for work stoppages on account of labor disputes and matters not under the control of OWNER.
- 11.3 Rent shall be abated during the repair of any damage to the extent the premises are untenantable, except that there shall be no rent abatement when the damage occurred as a result of the fault of LESSEE.

- 12. <u>Liens</u>. Except with respect to activities for which OWNER is responsible, LESSEE shall pay as due all claims for work done on and for services rendered or materials furnished to the leased premises and shall keep the premises free from any liens. If LESSEE fails to pay any such claims or to discharge any lien, OWNER may do so and collect the cost as additional rent Any amount so added shall bear interest at the rate of nine percent per annum from the date expended by OWNER and shall be payable on demand Such action by OWNER shall not constitute a waiver of any right or remedy which OWNER may have on account of LESSEE's default
 - 13. Default. The following shall be events of default:
 - (a) Failure of LESSEE to pay any rent or other charge within ten days after it is due.
 - (b) Failure of LESSEE to comply with any term or condition or fulfill any obligation of the Lease (other than the payment of rent or other charges) within twenty (20) days after written notice by OWNER specifying the nature of the default with reasonable particularity. If the default is of such a nature that it cannot be completely remedied within the twenty (20) day period, this provision shall be complied with if LESSEE begins correction of the default within the twenty (20) day period and thereafter proceeds with reasonable diligence and in good faith to effect the remedy as soon as practicable.
 - (c) Insolvency of LESSEE; an assignment by LESSEE for the benefit of creditors; the filing by LESSEE of a voluntary petition in bankruptcy; an adjudication that LESSEE is bankrupt or the appointment of a receiver of the properties of LESSEE; the filing of any involuntary petition of bankruptcy and failure of LESSEE to secure a dismissal of the petition within thirty (30) days after filing attachment of the levying of execution on the leasehold interest and failure of LESSEE to secure discharge of the attachment or release of the levy of execution within ten (10) days. If the Lease has been assigned, the events of default so specified shall apply only with respect to the one then exercising the rights of LESSEE under the Lease.
 - (d) Sublet or assignment of this lease without OWNER's advance permission.
 - (e) Failure of LESSEE for thirty (30) days or more to occupy the property for one or more of the purposes permitted under this Lease, unless such failure is excused under other provisions of this Lease, shall be an abandonment of the property and default under this lease.

14. Remedies on Default.

14.1 In the event of a default, the Lease may be terminated at the option of OWNER by notice in writing to LESSEE. If the Lease is not terminated by election of OWNER or otherwise, OWNER shall be entitled to recover damages from LESSEE for the default. If the Lease is terminated, LESSEE's liability to OWNER for damages shall survive such termination, and OWNER may re-enter, take possession of the premises, and remove any persons or property by legal action or by self help with the use of reasonable force and without liability for damages.

- 14.2 Following re-entry or abandonment, OWNER may re-let the premises and in that connection may make any suitable alterations or refurbish the premises, or both, or change the character or use of the premises, but OWNER shall not be required to re-let for any use or purpose other than that specified in the Lease or which OWNER may reasonably consider injurious to the premise, or to any tenant that OWNER may reasonably consider objectionable OWNER may re-let all or part of the premises, alone or in conjunction with other properties, for a term longer or shorter than the term of this Lease, upon any reasonable terms and conditions, including the granting of some rent free occupancy or other rent concession.
- 14.3 In the event of termination on default, OWNER shall be entitled to recover immediately, without waiting until the due date of any future rent or until the date fixed for expiration of the lease term, the following amounts as damages:
 - (a) The loss of reasonable rental value from the date of default until a new tenant has been, or with the exercise of reasonable efforts could have been, secured.
 - (b) The reasonable costs of re-entry and reletting including without limitation the costs of any clean up, refurbishing, removal of LESSEE's property and fixtures, and any other expense occasion by LESSEE's failure to quit the premises upon termination and to leave them in the required condition, any remodeling costs, attorneys' fees, court costs, broker commissions, and advertising costs.
 - (c) Any excess of the value of the rent and all of LESSEE's other obligations under this Lease over the reasonable expected return of the premises for the period commencing on the earlier of the date of trial or the date the premises or reletting continued through the end of the term. The present value of future amounts will be computed using a discount rate equal to the prime loan rate of major Oregon banks in effect on the date of trial.
- 14.4 OWNER may sue periodically to recover damages during the period corresponding to the remainder of the Lease term, and no action for damages shall bar a later action for damages subsequently accruing.
- 14.5 The foregoing remedies shall be in addition to and shall not exclude any other remedy available to OWNER under applicable law.

15. Surrender at expiration

15.1 Upon expiration of the lease term or earlier termination on account of default, LESSEE shall deliver all keys to OWNER and surrender the leased premises in good condition and broom clean. Alterations constructed by LESSEE with permission from OWNER shall not be removed or restored to the original condition unless the terms of permission for the alteration so require. LESSEE's obligations under this paragraph shall be subordinate to the provisions of this Lease related to destruction of the premises.

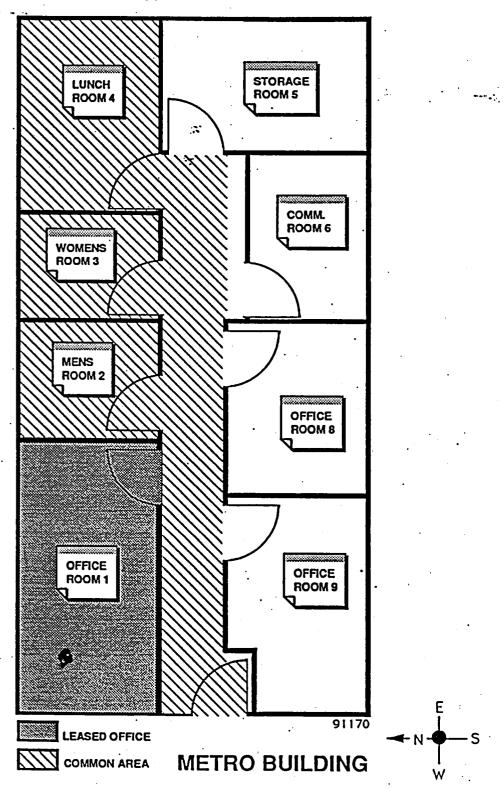
- 15.2 (a) All fixtures placed upon the leased premises during the term, other than LESSEE's trade fixtures, shall, at OWNER's option, become the property of OWNER. If OWNER so elects, LESSEE shall remove any or all fixtures which would otherwise remain the property of OWNER, and shall repair any physical damage resulting from the removal. If LESSEE fails to remove such fixtures, OWNER may do so and charge the costs to LESSEE with interest at the legal rate from the date of expenditure
 - (b) Prior to expiration or termination of the lease term, LESSEE shall remove all furnishings, furniture and trade fixtures which remain its property. If LESSEE fails to do so, this shall be an abandonment of the-property, and OWNER may retain the property and all rights of LESSEE with respect to it shall cease or, by notice in writing given to LESSEE within twenty (20) days after removal was required, OWNER may elect to hold LESSEE to its obligation of removal. If OWNER elects to require LESSEE to remove, OWNER may effect a removal and place the property in public storage for LESSEE's account. LESSEE shall be liable to OWNER for the cost of removal, transportation to storage, and storage, with interest at the legal rate on all such expenses from the date of expenditure by OWNER.
- 15.3 (a) If LESSEE does not vacate the leased premises at the time required, OWNER shall have the option to treat LESSEE as a tenant from month to month, subject to all of the provisions of this Lease except for the provisions for term and renewal, and at a rental rate equal to 150 percent of the rent last paid by LESSEE during the original term. Failure of LESSEE to remove fixtures, furniture, furnishings, or trade fixtures which LESSEE is required to remove under this Lease shall constitute a failure to vacate to which this paragraph shall apply if the property not removed would substantially interfere with occupancy of the premises by another tenant or with occupancy by OWNER for any purpose including preparation for a new tenant.
 - (b) If a month to month tenancy results from a holdover by LESSEE under this paragraph 15.3, the tenancy shall be terminable at the end of any monthly rental period on written notice from OWNER given not less than ten (10) days prior to the termination date which shall be specified in the notice LESSEE waives any notice which would otherwise be provided by law with respect to a month-to-month tenancy
- 16. Nonwaiver. Waiver by either party of strict performance of any provision of this Lease shall not be a wavier of or prejudice the parties right to require strict performance of the same provision in the future or of any other provision.
- 17. Notices. Any notice required or permitted under this Lease shall be given when actually delivered or forty-eight (48) hours after deposited in the United States mail as certified mail addressed to the address listed with each party's name below, or such other address as may be specified from time to time by either of the parties in writing.
- 18. <u>Succession</u>. Subject to the above-stated limitations on transfer of LESSEE's interest, this Lease shall be binding upon and inure to the benefit of the parties, their respective successors and assigns.

- 19. Right to Cure Defaults If LESSEE fails to perform any obligation under this Lease, OWNER shall have the option to do so after thirty (30) days written notice to LESSEE and without prior notice in case of an emergency. All of OWNER's expenditures to correct the default shall be reimbursed by LESSEE on demand with interest at the rate of nine percent per annum from the date of expenditure by OWNER.
- 20. <u>Inspection</u>. OWNER shall the right to enter upon the premises at any time to determine LESSEE's compliance with this Lease, to make necessary repairs to the building or to the premises, or to show the premises to any prospective tenant or purchaser, and in addition shall have the right, at any time during the last two months of the term of this Lease, to place and maintain upon the premises notices for leasing or selling of the premises.
- 21. Interest on Rent and Other Charges. Any rent or other payment required of LESSEE by this Lease, shall, if not paid within ten (10) days after it is due, bear interest at the maximum legal rate of 18% per annum from the due date until paid (but not in any event at a rate greater than the maximum rate of interest permitted by law).
- 22. <u>Proration of Rent</u>. In the event of commencement or termination of this Lease at a time other than the beginning or end of one of the specified rental periods, the rent shall be prorated as of the date of commencement or termination and in the event of termination or reasons other than default, all prepaid rent shall be refunded to LESSEE or paid on its account

The parties agree, as specified above, this	day of, 1996.	
JACK GRAY TRANSPORT, INC.	METRO	
Ву:	By:	
Title:	Title:	
Date:	Date:	
Address (for notice purposes):	Address (for notice purposes)	
	Metro	
	600 NE Grand Avenue	
	Portland, OR 97232-2736	

RRB: aey SISHAREBARKCONTRACTUGTLEASE.DOC Printed: 1207/95 10:38 AM

ATTACHMENT A



TRANSMITTAL SUMMARY

HORTHEAST GRAND AVENUE | PORTLAND, OREGON 97232 2736
TEL 503 797 1700 | FAX 503 797 1799



To: HISK and Contra	icts management				
From:		Date Nove	mber 30, 1995	<u>Vendor</u>	Jack Gray Transport Inc
Department REM		Subject	•		4600 E 15th Avenue
Division Environmental Services		Bid	. XX Contro		Gary, Indiana 46403
Name Ray Barke	<u> </u>	RFP	Other		
Title Management	Assistant	Ригрове _	· ·	Contrac	et no. 904695
Extension 1694		Le	ase office spa tro Central of		ay Transport Inc at
Expense Procurement	Personal/profession	onal services	Services (L/M)) Constr	ruction
Revenue	Budget code(s)		Price ba	asis	Contract term
XX Contract Grant	. 531–310205–347	7221-75000	\$2	prices, NTE 218.75/month task	Completion*
Other	This project is listed 199_5199_6_bud	in the	, —	aViump sum	XX Multi-year* January 15, 1996 Beginning date*
• .	XX Yes XX] Туре A] Туре В	· <u> </u>	np sum gress payments	January 14, 2001 Ending date
Total commitment	Original amount			s 1	7,325.00
	Previous amendmen	ts		<u>\$</u>	
	This transaction			<u>s</u> .	
	Total	•	•	<u>\$ 1</u>	7,325.00
	A. Amount of contra	्र to be spent fi	scal year	<u> </u>	N/A
. •	B. Amount budgeted	I for contract	· · · · · · · · · · · · · · · · · · ·	<u> </u>	_N/A
	C. Uncommitted/disc	cretionary funds	remaining as of	<u> </u>	N/A
Aprovals		Mil	1 /	B	
Project manager		Division rhan	nager	Depar	tment director
riscal	(4)	Budget man	ager	Hisk	se charges te lance
Legal			. •		te lunar_

 $\stackrel{\text{\tiny occ}}{=}$ if A or B is greater than C, and other line liem(s) used, attach explanation/justification.

AGENDA ITEM 5.5 Meeting Date: December 21, 1995

Resolution No. 95-2244, For the Purpose of Amending Urban Reserve Study Areas

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING)	RESOLUTION NO. 95-2244
URBAN RESERVE STUDY AREAS)	Introduced by Councilor McLain
	j.	•

WHEREAS, Resolution No. 94-2040C established a 2040 Growth Concept proposal that included initial urban reserve <u>study</u> areas for further analysis; and

WHEREAS, Resolution No. 94-2040C anticipated that adoption of an amended Regional Urban Growth Goals and Objectives (RUGGO) ordinance including the 2040 Growth Concept text and map would be completed at the same time in 1995 that final urban reserves would be designated; and

WHEREAS, Analysis to date indicates a need to revise urban reserve study areas for continued study prior to designation of final urban reserves; and

WHEREAS, Maintaining these <u>study</u> areas on 2040 Growth Concept maps is helpful for illustrative purposes prior to designation of final urban reserves; now, therefore,

BE IT RESOLVED,

1. That the urban reserve <u>study</u> areas indicated in Exhibit "A" attached shall be the subject of Metro's continued study for possible designation as urban reserve areas consistent with the Land Conservation and Development Commission's Urban Reserve Rule.

2. That Metro's continued stud	dy of these area	s does not preclu	de presentation o
any better case or better data relating to d	esignation of ce	ertain of these stu	dy areas or other
areas as urban reserve areas prior to Metr	o's designation	decision.	
ADOPTED by the Metro C	Council this	day of	1995.
		•	
	J. Ruth McFa	rland, Presiding	Officer
Approved as to Form:			
Daniel B. Cooper, General Counsel			•
kaj 1250			

Urban Reserve Study Area Criteria

The Growth Management Committee, a subcommittee of the full Metro Council agreed at their November 2, 1995 meeting with the staff recommendation for urban reserve study area criteria (which primarily follows the State Urban Reserve Rule which in turn cites factors 3 through 7 of State Goal 14, Urbanization) as follows:

- a) Factor 3 "Orderly and economic provision of public facilities and services".. (Proximity to the UGB and Access to Arterials were used to quantify this factor);
- b) Factor 4 "Maximum efficiency of land uses within and on the fringe of the existing urban area" (Proximity to Urban Centers was used to quantify this factor);
- c) Factor 5 "Environmental, energy, economic and social consequences" (Terrain, floodplains, wetlands and riparian areas were mapped to quantify this factor);
- d) Factor 6 "Retention of agricultural land as defined, with Class I beign the highest priority for retention and Class IV the lowest priority; " (Soil classification and exception lands were used for this factor);
- e) Factor 7 "Compatibility of the proposed urban uses with nearby agricultural activities" (existence of a natural barrier watercourse, change in terrain, etc. was used to quantify this factor);
- f) from the Metro Regional Urban Growth Goals and Objectives (RUGGO), we included a consideration of separation of community;
- g) from the RUGGO we included a consideration of a balance of jobs and housing.
- h) a policy of no net gain in Urban Reserve Study Areas (if new areas are added, an equal amount is deleted) is recommended. In addition, a no net gain policy in EFU lands is recommended.

AGENDA ITEM 6.1 Meeting Date: December 21, 1995

Resolution No. 95-2253, For the Purpose of Amending the Contract Between Metro and JHK and Associates (Contract No 903828) For Consultant Services Associated With the Completion of the Portland Metropolitan Area Congestion Management System Study

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 95-2253 FOR THE PURPOSE OF AMENDING THE CONTRACT BETWEEN METRO AND JHK & ASSOCIATES (CONTRACT NO. 903828) FOR CONSULTANT SERVICES ASSOCIATED WITH THE COMPLETION OF THE PORTLAND METROPOLITAN AREA CONGESTION MANAGEMENT SYSTEM STUDY

Date: December 8, 1995 Presented by: Andrew Cotugno

PROPOSED ACTION

Approval to amend the existing contract (Contract No. 903828) between Metro and JHK & Associates for consultant services associated with the completion of the Portland Metropolitan Area Congestion Management System (CMS) study. This resolution would increase the contract value by \$25,000.

FACTUAL BACKGROUND

Amendment of the existing contract (Contract No. 903828) is necessary due to redefinition of some work tasks, project management changes and project interruptions. In July 1994, Metro executed a contract with JHK & Associates for \$99,890 for consultant services for the CMS study. Through July and August 1995, as work progressed on the Interim CMS document, Metro Regional Transportation Planning staff reached the conclusion that additional consultant resources would be necessary to complete scope of work tasks related to network definition, performance measures, and data collection and monitoring.

As the study progressed, the importance of the CMS regulatory element became more apparent and additional coordination with ODOT and local jurisdictions ensued. At the same time, task coordination benefits were realized on identification of critical areas and single occupancy vehicle project analysis.

In November 1995, as work progressed on the Final CMS document, work scope tasks to identify, evaluate and implement sample strategies were redefined to focus on finalizing the regulatory element and preparing regulatory element examples. Considerable work remains on defining how the CMS performance measures and criteria will be used to select projects and establish priorities. Also, regulatory element examples must be developed to guide CMS implementation.

The original consultant contract budget for CMS was established in conjunction with other management system studies required by the Intermodal System Transportation Efficiency Act (ISTEA) and the state Transportation Planning Rule. There was some anticipation that budget adjustments would be necessary as the various management system studies progressed. As a result, the Public

Transit Management System study would be reduced by \$25,000 and the CMS consultant contract would be increased by \$25,000 to a new total of \$124,900. This represents a shift in existing or available resources and is not a request for new funds. Also, it should be noted that JHK & Associates has performed the requested Scope of Work to Metro's specification within the terms of the contract.

Section 2.04.054(a) (3) of the Metro Code requires that, "For Personal Services contracts, any contract amendment or extension exceeding \$10,000 shall not be approved unless the Contract Review Board shall have specifically exempted the contract amendment from the competitive procurement procedures of Section 2.04.53."

Metro Council, acting as Contract Review Board, is hereby requested to specifically exempt this amendment from competitive procurement procedures of Section 2.04.053 and thereby authorizes the Executive Officer to execute this contract amendment.

EXECUTIVE OFFICER RECOMMENDATION

The Executive Officer recommends approval of Resolution No. 95-2253.

· AMENDMENT NO. 1 CONTRACT NO. 903828

This Agreement hereby amends the above titled contract between Metro, a metropolitan service district, and JHK & Associates, hereinafter referred to as "Contractor."

This amendment is a change order to the original Scope of Work as follows: Item 1. Duration: This contract, entered into July 1, 1994, shall be extended from the expiration date of December 31, 1995 to June 30, 1996. Item 2. Scope of Work: Work tasks and budgets shall be adjusted according to Attachment Al. Item 2. Payment: The contract amount of \$99,890.00 shall be increased by \$25,000 bringing the adjusted total to \$124,890.00.

Except for the above, all other conditions and covenants remain in full force and effect.

In Witness to the above, the following duly authorized representatives of the parties referenced have executed this agreement:

CONTRACTOR:	JHK & Associates	METRO	·
SIGNATURE	DATE	SIGNATURE	DATE
NAME		NAME	<u> </u>
TITLE		TITLE	

PORTLAND METROPOLITAN AREA CMS PROJECT STATUS REVIEW

TASK	STATUS	ORIGINAL BUDGET	REVISED BUDGET	REASONS/COMMENTS
1. CMS Definitions	Mostly Complete. Need to finalize "Significant SOV Capacity Increase" Product: Appendix to Interim and Final CMS (draft submitted)	\$3,141	\$3,600	Increase needed to cover inefficiencies related to change in project management and project interruptions.
2. Review of Current Policies	Complete. Product: Discussion within Interim CMS	\$6,514	\$7,500	Increase needed to cover inefficiencies related to change in project management and project interruptions.
3. Interim CMS	In Progress. Metro to lead remaining effort with minor Consultant involvement. Product: Draft document submitted.	\$5,515	\$12,000	Consultant scope increased. Also inefficiencies related to change in project management and project interruptions.
4. Relationship to Other Initiatives	"Picture" is clear, need to finalize. Product: Description to be included in Final CMS document.	\$4,596	\$5,400	Increase needed to cover inefficiencies related to change in project management and project interruptions.
5. Network Definition	Nearly Complete. Metro to refine corridors. Products: Technical memo (draft submitted). Section in Final CMS document.	\$5,039	\$10,100	Increase needed to cover inefficiencies related to change in project management and project interruptions (needed to revisit issues and concepts with staff and TAC).
6. Performance Measures	Nearly Complete. Need to address issue of potential future measures. Products: Technical memo (draft submitted). Section in Final CMS document.	\$9,492	\$15,000	Increase needed to cover inefficiencies related to change in project management and project interruptions (needed to revisit issues and concepts with staff and TAC).

7. Data Collection & Monitoring	Considerable work remains. Need to develop plan for data collection and data management. Significant input from subconsultants. Products: Technical memo (draft submitted). Section in Final CMS document.	\$9,023	\$14,800	Scope of task expanded, also inefficiencies related to change in project management and project interruptions.
8. Identify Critical Areas	Task Redefined. Focus on assessment using existing data. Significant portion Completed with Task 9. Metro to lead additional work. Products: Section within Phase I Compliance report (submitted). Appendix in Final CMS.	\$6,870	\$2,400	Task coordination benefits realized. Resources applied to other tasks.
9. Phase I Compliance	Complete. Product: Phase Compliance report (submitted).	\$6,934	\$7,500	Increase needed to cover inefficiencies related to change in project management and project interruptions.
10. Identify & Evaluate Sample Strategies 10. Define Regulatory Element	Task redefined. Partially complete. Work on Sample strategies undertaken with Task 3. Metro to finalize table. Regulatory element definition to be finalized. Products: Strategies Section in Interim CMS document (submitted). Evaluation table (to be completed by Metro). Section in Final CMS document.	\$10, 582	\$13,500	Scope of task was redefined as project progressed.
11. SOV Project Analysis	Nearly Complete, Coordinated with Task 3. Product: Section in Final CMS document.	\$6,391	\$3,500	Task coordination benefits realized. Resources applied to other tasks.

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12. Implementation of Strategies 12. Prepare Regulatory Element Examples	Task Redefined. Considerable Work Remains. Need to define how CMS and CMS measures are used to select projects and establish priorities. Metro to take lead. Need to develop Regulatory element examples as guides for CMS implementation. Products: Sections in Final CMS document.	\$7,216	\$11,000	Scope of task was redefined as project progressed.
13. Process to Evaluate Impacts	Considerable Work Remains. Need to identify measures useful for evaluating individual measures and strategies. Product: Section in Final CMS document.	\$6,364	\$6,400	
14. Final CMS	Partially Complete: To be finalized when other tasks are completed. Product: Final CMS document.	\$12,213	\$12,200	
TOTAL .		\$99,890	\$124,900	

(50053/files/terry/status.tb1)

CHANGE ORDER SUMMARY

CHANGE ORDER NO:/	INITIATION DATE: $12/11/95$
CONTRACT NO: 903828 PROJECT:	Congestion Management System
CONTRACTOR: QHK+ ass	o ciates VENDOR #
PROPOSED BY: A Cotugno / PROJECT MANAGER/DE	Transpartation
FINANCIAL IMPACT BUDGET CODE/TITLE: 140 172100 5	24190 44290
Original Contract Sum:	\$ 99,890
Net Change Orders to Date:	\$
Contract Sum Prior to this C/O:	\$
This Change Order Request:	\$ 25,000
New Contract Sum, Post C/O:	\$ 124,890
Fiscal Year 9 <u>5</u> - <u>9</u> 6 Appropriation \$ <u>25, 070</u>	· · · · · · · · · · · · · · · · · · ·
Contract, Paid to Date:	\$ <u>79,370</u>
Est. Appropriation Remaining:	\$ <u>45,429</u>
EFFECTIVE DATE(S): <u>1-1-94</u> - 6	<u>-30-96</u>
REVIEW & APPROVAL:	
DIVISION MANAGER DATE	FISCAL DATE
DEPARTMENT DIRECTOR DATE	BUDGET (MULTI-YEAR ONLY) DATE
DIRECTOR GENERAL SERVICES DATE	LEGAL DATE

BEFORE THE CONTRACT REVIEW BOARD

FOR THE PURPOSE OF AMENDING THE)
CONTRACT BETWEEN METRO AND JHK)
& ASSOCIATES (CONTRACT NO. 903828)
FOR CONSULTANT SERVICES ASSOCIATED)
WITH THE COMPLETION OF THE PORT-)
LAND METROPOLITAN AREA CONGESTION)
MANAGEMENT SYSTEM STUDY

RESOLUTION NO. 95-2253

Introduced by

Mike Burton Executive Officer

WHEREAS, Metro executed Contract No. 903828 with JHK & Associates in 1994; and

WHEREAS, Additional consultant services are necessary to complete scope of work tasks; and

WHEREAS, Work scope tasks have been redefined to focus on the Congestion Management System regulatory element; and

WHEREAS, This request represents a shift in existing or available resources and is not a request for new funds; and

WHEREAS, The Regional Transportation Planning Section of the Transportation Department has established that JHK & Associates has performed the work as specified and satisfactorily within the terms of the contract; and

WHEREAS, The Metro Council as Public Contract Review Board may declare that it is in the public's interest for this work on the Congestion Management System Study to move forward in the most expedient manner, accepts those findings and waives competitive bidding; and

WHEREAS, This resolution was submitted to the Executive
Officer for consideration and is forwarded to the Metro Council
for approval; now, therefore,

BE IT RESOLVED,

That the Metro Contract Review Board hereby exempts Change Order No. 1 to Contract No. 903828 with JHK & Associates from the competitive procurement procedures of Metro Code provision 2.04.053 and authorizes the execution of the change order pursuant to the terms of Metro Code Sections 2.04.054(a)(2) and (3) by increasing the contract value by \$25,000.

ADOPTED by the Metro Council this _____ day of _____, 1995.

J. Ruth McFarland, Presiding Officer

Approved as to Form:

Daniel B. Cooper, General Counsel

WDB:hmk 95-2253.RES 12-8-95

AGENDA ITEM 6.2

Meeting Date: December 21, 1995

Resolution No. 95-2247, For the Purpose of Authorizing change Order No. 18 to the Contract for Operating Metro South Station.

STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 95-2247 FOR THE PURPOSE OF AUTHORIZING CHANGE ORDER NO. 18 TO THE CONTRACT FOR THE OPERATION OF METRO SOUTH STATION

Date: November 29, 1995 Presented by: Terry Petersen

PROPOSED ACTION

Adoption of Resolution No. 95-2247, authorizing Change Order No. 18 to the contract between Metro and Waste Management of Oregon for the operation of Metro South Station. Change Order No. 18 provides improvements to the existing load checking program and extends the termination date for Change Orders No. 2, 13, 14, 16, and 17.

FACTUAL BACKGROUND AND ANALYSIS

Metro entered into a contract with Waste Management of Oregon (WMO) for the operation of the Metro South Station for the period of October 1989 through December 31, 1994. On September 22, 1994, the Metro Contract Review Board adopted Resolution No. 94-2003 which extended the termination date of the contract from December 31, 1994 to no later than October 1, 1996.

The termination dates for the following Change Orders (attached) need to be extended to coincide with the termination of the contract for the operation of the Metro South Station: Change Order No. 2 regarding overloads and bonus tons; Change Order No. 13 which reflects language changes regarding unacceptable waste, waste inspections, and coordinating activities of station operator and waste transporter; Change Order No. 14 which provides for loading, hauling and processing of yard debris; Change Order No. 16 regarding asphalt repairs; and Change Order 17 regarding load seals. Only Change Order No. 14 involves any additional costs. The estimated total cost of extending Change Order No. 14 (yard debris) is \$9,000 (\$6,300 in FY 1995-96). This assumes the Metro South Station operating contract will expire October 1, 1996. Change Order No. 18 would extend the termination dates for the above Change Orders to coincide with the termination of the contract for the operation of Metro South Station.

Change Order No. 18 would also amend the Metro South Station Operations Contract to provide improvements to the existing load checking program and the management of unacceptable waste. Recent incidents involving medical waste and other unacceptable waste at the transfer stations indicate the need for improvements to the load checking program. Change Order No. 18 provides that the Contractor, (WMO), shall provide one trained Hazardous Material (Hazmat) Technician during all hours of waste acceptance, seven days per week. Trained Hazmat Technicians shall be available to perform load checks and/or manage other wastes as requested beyond the two load

checks per day stated in the original contract. Hazmat Technicians shall conduct a load check on any incoming vehicle which appears to contain Unacceptable Waste or Suspicious Waste or specific loads as directed by Metro; otherwise, Hazmat Technicians shall conduct load checks on incoming vehicles selected at random.

The estimated total cost of the load check program improvements is \$30,000 (\$21,000 for FY 1995-96). This assumes the Metro South Station operating contract will expire October 1, 1996. Metro would be billed at the rate of \$23.50 per hour for labor and \$5.00 per load for equipment. These rates apply to load checks and the management of unacceptable waste.

BUDGET IMPACT

The total cost of the proposed contract modifications included in Change Order No. 18 is estimated to be \$39,000. The estimated cost for 1995-96 is \$27,300. A total of \$5,236,211 is budgeted for the Metro South Station operations contract in FY 1995-96.

EXECUTIVE OFFICER RECOMMENDATION

The Executive Officer recommends approval of Resolution No. 95-2247.

RB:ay
sisharebarkireportsistaffrptistafii?

MODIFICATION TO THE CONTRACT BETWEEN METRO AND WASTE MANAGEMENT OF OREGON FOR THE OPERATION OF METRO SOUTH STATION

METRO POC:

Sam Chandler, Operations Manager

CONTRACTOR POC:

Dan Dudley, Operations Manger

COMPLETION DATE:

December 31, 1994

This Agreement is dated as of the last signature date below and is entered into between Metro and Waste Management of Oregon, referred to herein as "Contractor," pursuant to Article 17, Paragraph A, page V-20 of the Metro South Station operations contract dated October, 1989.

1. Section 10.0 C. on page IV-19 is amended to delete certain language from the last sentence of this section. The language to be deleted is struck through:

A Metro employee and the Contractor's inspector will both sign the record form to verify that the waste inspected or found was delivered by the named hauler.

The last sentence of Section 10.0 C. on page IV-19 is deleted in favor of the following:

The Contractor's inspector will sign the record form to verify that the waste inspected or found was delivered by the named hauler.

2. The first sentence of the first paragraph in Section 10.2 on page IV-20 is amended; the language to be deleted is struck through and the language to be added is underlined:

If any inspection or testing performed or caused to be performed by the Contractor (or any governmental authority or agency having jurisdiction over unacceptable waste) reveals that any waste which is delivered to the Metro South Station is unacceptable waste, the Contractor shall place such Unacceptable Waste in a designated storage area. Metro shall perform the cleanup of such Unacceptable Waste in accordance with all requirements of law. Metro will reimburse the Contractor for one hundred percent (100%) of the cleanup costs (see definitions) which the Contractor reasonably incurs under this section, except as provided in (E) below:

CHANGE ORDER NO. 2 TO THE CONTRACT BETWEEN WASTE MANAGEMENT OF OREGON & THE METROPOLITAN SERVICE DISTRICT FOR OPERATION OF THE METRO SOUTH STATION

The work described in the Metro South Station Operations Contract is hereby modified to incorporate the changes described below. This Change Order amends the Contract to provide the Contractor reasonable incentive to maximize the transporter's payloads. The cost savings realized by Metro when payloads exceed 28 tons per load shall be shared with the Contractor, as reflected by the prices denoted in this Change Order. This Change Order shall be in effect from April 1, 1990 through December 31, 1994.

- 1. SPECIFICATION 7.0, page IV-13, ADD to the bottom of the page:
 - 4. Overloads (OL) = Quantity of loads overloaded during the month, with "overloads" defined as those containers which require load redistribution or partial unloading.
 - 5. Compaction maximization bonus = [(TT BT) + (Bonus tons from previous month)] x \$5.93 (OL x \$11.28)
- 2. SPECIFICATION 7.0, page IV-14, DELETE the first paragraph, top of page, and INSERT the following:

If "bonus tons" is greater than zero, the Contractor receives a per ton bonus equal to \$5.93 per ton for each "bonus ton" for that month, less the overload deduction of \$11.28 per load overloaded, and "bonus tons from the previous month" is equal to zero for the following month. If bonus tons is less than zero, then it is carried forward in equation three as "bonus tons from previous month" to reduce any "bonus tons" accrued during the following month. If the "compaction maximization bonus" is an amount less than zero, no payment for "bonus tons" shall be made to Contractor, and no value (except bonus tons, as outlined above) is carried forward for consideration in any succeeding month.

The \$5.93 bonus ton and \$11.28 overload deduction shall be adjusted annually, consistent with Article 15 D. of the Contract, to reflect changes in the cost of doing business.

3. All other terms and conditions of the original contract and prior amendments remain in full force and effect.

Waste Management of Oregon	Metropolitan Service District
By: Man	By: Thehe D Englum
(print name and title)	
(print name and title) /	(print name and title)
Date: (10,1 13 1990)	Data: (1801) 27 1990

BL: wmo\change.no2 April 5, 1990

The first sentence of the first paragraph in Section 10.2 on page IV-20 is deleted in favor of the following:

If any inspection or testing performed or caused to be performed by the Contractor (or any governmental authority or agency having jurisdiction over Unacceptable Waste) reveals that any waste which is delivered to the Metro South Station is Unacceptable Waste, the Contractor shall place such Unacceptable Waste in a designated storage area. Metro shall perform the cleanup of such Unacceptable Waste in accordance with all requirements of law.

- 3. The last sentence of the first paragraph in Section 21.0 on page IV-29 is amended; the list of materials the recycling station will handle is expanded to include <u>used oil filters and</u> used antifreeze.
- 4. The fifth sentence of the first paragraph in Section 27.1 on page IV-32 is amended; the language to be deleted is struck through and the language to be added is underlined:

The manifest is to be signed by the Contractor Waste Transport Services Contractor.

The fifth sentence of the first paragraph in Section 27.1 on page IV-32 is deleted in favor of the following:

The manifest is to be signed by the Waste Transport Services Contractor.

5. Section 30.1 on page IV-35 and paragraph 2 of Addendum No.2 are both deleted in favor of the following:

On-site fuel storage is available for use by the Contractor and the Waste Transport Services Contractor. Contractor has a 1,000 gallon fuel tank available at Metro South Station.

6. The first sentence of the first paragraph in Section 37.0 on page IV-42 is amended; the language to be to be added is underlined:

The Metro South Contractor will be responsible for coordinating its activities with the waste transporter: Metro will indicate the time at which the Waste Transport Services Contractor's daily operations will begin.

The first sentence of the first paragraph in Section 37.0 on page IV-42 is deleted in favor of the following:

The Metro South Contractor will be responsible for coordinating its activities with the waste transporter; Metro will indicate the time at which the Waste Transport Services Contractor's daily operations will begin.

WASTE MANAGEMENT OF OREGON

By: Lary L. Penning

Garry L. Penning

Print name and title

Date of signature: 8/10/43

Date of signature: 8/10/43

All other terms and conditions of the original agreement and previous change orders

MODIFICATION TO THE CONTRACT BETWEEN METRO AND WASTE MANAGEMENT OF OREGON FOR THE OPERATION OF METRO SOUTH STATION

PROJECT:

Operation of Metro South Station

METRO POC:

Sam Chandler, Facilities Manager

CONTRACTOR POC:

Dan Dudley, Operations Manager

COMPLETION DATE:

December 31, 1994

This Agreement is entered into between Metro and Waste Management of Oregon, hereinafter referred to as "Contractor", pursuant to Article 17, Paragraph A, page V-20 of the Metro South Station operations Contract dated October, 1989.

- 1. Contractor agrees to perform the following additional work and/or provide the following items: See Attachment "A", Scope of Work.
- 2. Metro agrees to pay the contractor \$55.00 per hour for approximately 150 hours of loading source-separated yard debris into 40-yard drop boxes at Metro South Station.
- 3. Metro agrees to pay the Contractor \$61.00 per ton for hauling and processing approximately 300 tons of source -separated yard debris from the Metro South Station.
- 4. The maximum term established by this Change Order is February 1, 1994 through December 31, 1994. However, it may be terminated at any time prior to said deadline upon ten (10) days written notice to Contractor.
- 5. All other terms and conditions of the original Agreement and previous Change Orders remain in full force and effect.

DouglasE Butter Director, Regional Facilities Dept

Print Name, Title

ATTACHMENT A

- 9. Loaded drop boxes shall be covered by a tarp during transport of material from transfer station to processing facility.
- 10. Once the material has been removed from the transfer station, none of the material covered under this Agreement shall be landfilled or burned in a solid waste mass incinerator. Except for these restrictions, Contractor may handle the final processed product in any lawful manner that Contractor deems appropriate.
- 11. Contractor shall be solely responsible for processing the material into final usable products.
- 12. No material shall be stockpiled by Contractor in an unprocessed form for longer than twelve (12) months.
- 13. Any contaminates contained in the material may be disposed at Metro disposal facilities at Contractor's expense.

RBCLK contract@01106.c11 Change Order Number 16 Metro Contract 901106

MODIFICATION TO THE CONTRACT BETWEEN METRO AND WASTE MANAGEMENT OF OREGON FOR THE OPERATION OF METRO SOUTH STATION

METRO POC:

Sam Chandler, Operations Manager

CONTRACTOR POC:

Dan Dudley, Operations Manger

COMPLETION DATE:

December 31, 1994

This Agreement is dated as of the last signature date below and is entered into between Metro and Waste Management of Oregon, referred to herein as "Contractor," pursuant to Article 17, page V-20 of the Metro South Station operations contract dated October, 1989.

- 1. Specification 32.11 requires Contractor to maintain in good repair the asphalt at the facility. Certain repairs to the asphalt were required in April, 1994.
- 2. Metro and Contractor have agreed that operations at the facility are best served if the asphalt is repaired in a more comprehensive and long lasting fashion than is required of Contractor under Specification 32.11. Contractor performed these more comprehensive repairs and Metro will compensate Contractor for the value of the useful life of the repairs remaining (if any), after the termination of the Contract, as more fully set forth below.
- 3. Metro and Contractor agree that the asphalt repairs have a useful life of 5 years beginning in April, 1994, and that these repairs have a value of \$28,756.00. If the operations contract, or any successor contract with Contractor, ends for any reason before the end of the useful life of the asphalt repairs in March, 1999, then upon receipt of Contractor's invoice

Metro will pay Contractor a percentage of the value which is equivalent to the percentage of the useful life remaining after the contract termination date.

All other terms and conditions of the original agreement and previous change orders remain in full force and effect.

WASTE MANAGEMENT OF OREGON	METRO
Signature J. Penning	Signature Signature
Print Name and Title	Print Name and Title OFFICER
8/17/44 Date	8 2. 2- 4 Y Date

lewilwmolmod.10

MODIFICATION TO THE CONTRACT BETWEEN METRO AND WASTE MANAGEMENT OF OREGON FOR THE OPERATION OF METRO SOUTH STATION

METRO POC:

Sam Chandler, Operations Manager

CONTRACTOR POC:

Dan Dudley, Operations Manger

COMPLETION DATE:

December 31, 1994

This Agreement is dated as of the last signature date below and is entered into between Metro and Waste Management of Oregon, referred to herein as "Contractor," pursuant to Article 17, page V-20 of the Metro South Station operations contract dated October, 1989.

- 1. Specifications 7.0 (p. IV-14, ¶ 4) and 27.1 (p. IV-32) require that the seal on each load of waste be verified as intact and then broken by the "disposal site operator." The "disposal site operator" is Oregon Waste Systems, Inc. (OWS).
- Metro and Contractor agree that load seals will be handled in accordance with the "JGT Entrance Policy" prepared by OWS and attached as Exhibit A to this Change Order 17.

Except as modified herein, all terms and conditions of the original agreement and previous change orders remain in full force and effect.

WASTE MANAGEMENT OF OREGON	METRO
Lany R. Penning	H Carlos
Signature Carry L. Penning Division Rusilint	Signature Rooseve H Carter acting Solid Waste Drector
Print Name and Title	Print Name add Title
9/2/94	9/14/94
Date 1	Date

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Exhibit A to Change Order 17

JGT ENTRANCE POLICY

Drivers will radio in to scale house on CB channel 10 the following information:

- Truck Number
- Container Number
- Metro Ticket Number

Only after radio confirmation from the office will driver proceed up the hill.

OWS gate clerk will fill out scale ticket with the information supplied by the JGT driver and date/time stamp.

In the IGT yard, driver will fill in the four areas on the Metro ticket that OWS had previously completed (see starred areas on attached example). The ticket will then be placed with the container for tipping.

JGT will remove seal at tipper and will keep seals sorted by day with a copy of the tip log. Should any discrepancy occur regarding a seal number, OWS will need to verify the actual seal. Seals may be discarded after each months close or after verifying with OWS that they may be discarded. JGT will not tip anything without a seal. OWS must be notified immediately if any container is brought to the site without a seal or if any ticket contains conflicts.

- On a daily basis (during the swing or graveyard shift), the yellow copies of Metro tickets that were tipped that day are to be turned in to the OWS office.
- At night, JGT drivers must realize that our gate clerk may not hear radio (on break, in bathroom, etc.) and must receive radio verification from gate house prior to proceeding up the hill.
- Should the situation ever arise where JGT driver is unable to get radio confirmation from the OWS scale house, the driver will stop at the scale house for ticket preparation.
 - If OWS determines that a load contains potentially unacceptable waste, IGT must immediately provide the OWS lower office with the Metro ticket set for that load.

Exhibit A to Change Order 17

01:17:94

17:09

2503 454 2133

OR WASTE SYST

12003



METRO

2021 S. W. First Avenue Purture, OR 97201-5398 5(1-221-1646



Solid Waste Transport Invoice

Note: If waste is unacceptable, note such on back of invoice. Sign, list date and time, notify Mevo immediately.

Transaction number	_Time Hours Min.	Date Month Day Year	Truck number	Trailer number	Computer operator	Seal number	Special waste?	Përmit number
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BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AUTHORIZING)	RESOLUTION NO. 95-2247
CHANGE ORDER NO. 18 TO THE)	•
CONTRACT FOR OPERATING METRO)	Introduced by Mike Burton,
SOUTH STATION)	Executive Officer

WHEREAS, Metro entered into a contract with Waste Management of Oregon for the operation of the Metro South Station for the period of October 1989 through December 31, 1994; and

WHEREAS, The Metro Contract Review Board adopted Resolution No. 94-2003 which extended the termination date of the contract for operating the Metro South Station from December 31, 1994, to no later than October 1, 1996; and

WHEREAS, The termination dates of Change Orders No. 2, 13, 14, 16, and 17 must be extended to coincide with the termination of the Metro South Station operating contract; and

WHEREAS, In the interest of public health and safety, the contract for operating the Metro South Station must be amended to provide for improvements to the existing load checking program and the management of unacceptable waste; and

WHEREAS, Change Order No. 18, attached as Exhibit "A," provides the necessary modifications to the contract for the operation of Metro South Station; and

WHEREAS, The resolution was submitted to the Executive Officer for consideration and was forwarded to the Metro Council for their approval; now therefore,

BE IT RESOLVED,

- 1. That the Metro Council approves Change Order No. 18 to the contract between Waste Management of Oregon for the Operation of Metro South Station attached as Exhibit "A."
- 2. That the Metro Council authorizes the Executive Officer to execute Change
 Order No. 18 to the contract between Waste Management of Oregon for the Operation of
 Metro South Station.

ADOPTED by the Metro Council thi	is day of, 1995.
	J. Ruth McFarland, Presiding Officer
Approved as to Form:	•
Daniel B. Cooper, General Counsel	

RRB:gbc S:\SHARE\BARK\RESOLUTI\SW952247.RES

CHANGE ORDER SUMMARY

•	CHANGE	OKDEK 30	JIVIIVIAR X	15.224
CONTRACTOR:	Waste Mana	gement of (Oregon	75.229
PROJECT:	Metro South	Station Op	perations	
PURPOSE:	Extension of	Services; A	Additional Service	es
CONTRACT NO.:	901106	BUDGE	T NO. 531-31029	4-526610-75000
DEPARTMENT:	Solid Waste	ACCOU	NT NAME Oper	rating
THIS REQUEST IS	FOR APPRO	VAL OF (CHANGE NUME	BER: 18
1. The original contract s	um was	•		\$7,325,414.00
2. Net change by previou	sly authorized char	nge order	•	\$469,428.96
3. The contract sum prior	to this request wa	s		\$7,794,842.96
4. Total amount of this ch	nange order reques	t		\$39,000.00
5. The new contract sum,	, including this cha	nge order		\$7,833,842.96
6. The contract sum paid	in FY 92-93 in FY 93-94 in FY 94-95		·	\$1,426,036.87 \$1,599,414.19 \$1,608,741.74 \$1,683,830.56 \$420,289.13
7. Fiscal Year appropriate Line item name: Dispo				\$5,236,211.00
Estimated appropriation	n remaining as of	11/10/95	•	\$3,992,338.93
8. Start Date: 12/1/95	Expire Date: 10	/1/96		
REVIEW AND AP	PROVAL:			•
Manager Environmental l	Mgmnt.	1/28/95 Date	Fiscal Review	12/01/95 Date
Birector, Environmental P	Mgmnt.	12/4/95 Date	Budget Review	Date
Director, Administrative S	Services	Date	Legal Review	Date

MODIFICATION TO THE CONTRACT BETWEEN METRO AND WASTE MANAGEMENT OF OREGON FOR THE OPERATION OF METRO SOUTH STATION

METRO POC:

Terry Petersen, Environmental Services Manager

CONTRACTOR POC:

Dan Dudley, Operations Manager

This Agreement is dated as of the last signature date below and is entered into between Metro and

Waste Management of Oregon, referred to herein as "Contractor," pursuant to Article 17, page V-20 of

the Metro South Station operations contract dated October, 1989.

- 1. Change Orders Extended. Metro has extended the termination date of this contract from December 31, 1994 until the earlier of October 1, 1996, or the date Metro awards a new Metro South Station Operations Contract subsequent to a competitive bidding process; the competitive bidding process shall not occur before July 1, 1995. Certain Change Orders may have terminated because they anticipated a contract termination date of December 31, 1994. The following change orders are extended from December 31, 1994 until the termination of the contract: Change Order 2 regarding overloads and bonus tons; Change Order 13 which reflected several operational changes; Change Order 14 regarding yard debris; Change Order 16 regarding asphalt repairs; and Change Order 17 regarding load seals.
- 2. Yard Debris Handling. Change Order 14, under which Contractor provides for the loading, hauling and processing of yard debris, shall be amended as follows: (1) the tonnage estimate in paragraph 1 of the scope of work is deleted; (2) all invoices must include Metro weight tickets for each load reflected in the invoice; and (3) all invoices must include total yard debris tonnage for the month.
- 3. Load Checking Program and Management of Unacceptable Waste. Metro and Contractor are beginning the Load Checking Program and management of unacceptable waste described in Exhibit A, which is incorporated herein by this reference. Metro and Contractor shall provide the services described in Exhibit A, and Metro shall compensate Contractor as provided in Exhibit A.

Except as modified herein, all terms and conditions of the original agreement and previous change orders remain in full force and effect.

WASTE MANAGEMENT OF OREGON	METRO
Signature	Signature
Print Name and Title	Print Name and Title
Date	Date

Exhibit A to Change Order 18

Transfer Station Load Checking Program And Management of Unacceptable Waste

SERVICES PROVIDED BY CONTRACTOR.

- A. Contractor shall provide one trained hazardous material employee ("hazmat technician") during all hours of waste acceptance, seven days per week. The primary job responsibility of hazmat technicians shall be to perform the duties described in this program. Trained hazmat technicians shall be available to perform load checks and/or manage unacceptable wastes as requested beyond the two load checks per day stated in the original contract. Hazmat technicians shall be trained in methods of: detecting Suspicious and Unacceptable Waste, and documenting the generators of such waste.
- B. Contractor shall provide to all hazmat technicians the equivalent of Occupational Safety and Health Administration (OSHA) 40-hour hazardous waste and emergency response training. Contractor shall submit documentation certifying that all hazmat technicians have met any and all training and/or medical monitoring required by Metro, OSHA, or other regulatory agencies for Emergency Response, Hazard Communication, or Blood-bome Pathogens. Contractor shall follow Metro's written Emergency Action Plan for Metro South Station ("MSS").
- C. Hazmat technicians shall conduct a load check on any incoming vehicle which appears to contain Unacceptable Waste or Suspicious Waste or specific loads as directed by Metro; otherwise, hazmat technicians shall conduct load checks on incoming vehicles selected at random. If a vehicle driver fails to cooperate with load inspectors, Contractor will immediately notify Metro.
- D. Metro will prepare a Procedures Manual that will specify standards and operating procedures in detail for conducting load checks and managing unacceptable waste. Contractor shall follow all procedures contained in the Procedures Manual.
- E. Contractor shall be responsible for providing all personal protective equipment, respirators, uniforms, gloves, aprons, sorting tools, and any other equipment necessary or required by Metro, OSHA, or other regulatory agencies. Such equipment and tools shall be subject to Metro review and approval.
- F. Contractor shall maintain and submit to Metro a daily log that includes time sheets for all work conducted under this Change Order. The dally logs shall include the date and time the hazmat technician began and completed each load check, a description of any Unacceptable Waste or Suspicious Waste as defined in the original contract (including estimated quantities), name of hauler company and driver, and name and address of generator.
 - G. Contractor's employee shall wear personal protective equipment throughout the work day.
- H. Trained Contractor employees may participate in Emergency Response Team clean-up actions as directed by the Metro Incident Commander.
- I. Contractor will continue all work as specified in the original Contract and Change Orders, and maintain current levels of staff and work.

II. SERVICES PROVIDED BY METRO.

- A. Metro shall provide Contractor's hazmat technicians with 40 hours of initial health and safety and site-specific training during one or two training sessions at no cost to the Contractor.
- B. Metro shall provide space for collection of hazardous materials and shall purchase any permanent containers necessary.
- C. The Metro supervisor or Incident Commander in charge shall resolve any disputes regarding Emergency Response and Emergency Clean-up.
- D. Metro will provide spill remediation kits out at the beginning of this Change Order. Contractor will be responsible for replenishing supplies.
- III. PAYMENT PROVISIONS FOR THE LOAD CHECKING PROGRAM AND THE MANAGEMENT OF UNACCEPTABLE WASTE
- A. Metro shall be billed for time actually worked at the rate of \$23.50 per hour for labor and \$5.00 per load for equipment. These rates apply to load checks and to handling of unacceptable waste. All Contractor invoices relating to the load checking program and the management of unacceptable waste must be accompanied by daily logs covering all services reflected in the invoice.
- B. Metro will not pay costs for any time periods during which loads are not being checked or unacceptable waste is not being handled.

RB:gbc s:\share\bark\contract\901106.c18

MEMORANDUM

600 NORTHEAST GRAND AVENUE | PORTLAND, OREGON 97232 2736 TEL 503 797 1700 | FAX 503 797 1797



December 22, 1995

TO:

Lindsay Ray

Council Assistant for

Metro Councilor Patricia McCaig

District Seven

FM:

Susan McLain

Metro Councilor

District Four

RE:

PRINTED MATERIALS FROM THE COUNCIL MEETING OF DECEMBER 21,

1995

You were the Council Assistant responsible for staff coverage of and recording of the Council Meeting of December 21, 1995. You also have been assigned the responsibility for assisting Metro Councilor Patricia McCaig. For these reasons I am asking that you assemble copies of all the documents distributed at the Council Meeting of December 21, 1995, today, December 22, 1995. Please leave all documents on Councilor McCaig's chair so she will be aware of the input received at the Council Meeting of December 21, 1995.

I have also left this message on your voice mail.

Susan Mc Zan

Thank you.

c: Councilor Patricia McCaig

METRO COUNCIL RESOLUTION NO. 95-2243

Exhibits

- 1. Tier I Technical Summary Report South/North Steering Group, September 14, 1994
- 2. Assessment of Alternative Alignments for Light Rail Transit in Downtown Portland, Bureau of Planning, Portland, Oregon, May 8, 1979
- 3. South-North Downtown Alignment Assessment, Background Report, May 1993, prepared by City of Portland Office of Transportation
- 4. Portland CBD Pre-AA Study, First Screening on Candidate Alignments Technical Memorandum, March 9, 1993
- 5. The South/North Transit Corridor Study, Portland Central Business District Report, Final Draft, June 14, 1994
- 6. Scoping Process Narrowing Report, December 17, 1993
- 7. South/North Scoping Comments Report, December 1993
- 8. Downtown Light Rail Alignment Study, Background Report for Downtown Rail Alignment Committee, December 1989, prepared by City of Portland Office of Transportation
- 9. Downtown Portland Tier I Final Report, South/North Steering Report, December 1, 1995
 - 10. Design Option Narrowing Final Recommendation Report, South/North Project Management Group, October 19, 1995
- ∠ 11. Major Investment Study Final Report, November 28, 1995
- 12. Design Option Narrowing Final Report, South/North Steering Group, November 20, 1995
- 13. Testimony of Dan L. McFarling, 20585 S.W. Cheshire Court, Aloha, Oregon 97007
- √ 14. Testimony of Citizens for Better Transit, 6110 S.E. Ankeny Street, Portland, Oregon 97215-1245 (R.J. Polani, Chair)

REGIONAL ENVIRONMENTAL MANAGEMENT COMMITTEE REPORT

CONSIDERATION OF RESOLUTION NO. 95-2247, FOR THE PURPOSE OF AUTHORIZING CHANGE ORDER NO. 18 TO THE CONTRACT FOR OPERATING METRO SOUTH TRANSFER STATION

Date: December 20, 1995

Presented by: Councilor McLain

Committee Recommendation: At the December 20 meeting, the Committee voted unanimously to recommend Council adoption of Resolution No. 95-2247. Voting in favor: Councilors Kvistad, McFarland and McLain.

<u>Committee Issues/Discussion:</u> Ray Barker, Regional Environmental Management Operations Staff, presented the staff report and explained the purpose of the proposed resolution. Barker noted that the proposed change order would modify the existing load checking procedures to improve the ability to identify and handle unacceptable wastes. The contractor (Waste Management of Oregon) will be required to have a hazardous material technician available during all hours of operation, seven days a week. The technician would inspect all loads suspected of containing unacceptable The staff report noted that the cost of this change would be \$30,000 for the remainder of the contract (October 1, 1996). But, Barker noted that because the implementation of the program has been delayed for one month, the estimated cost is now \$27,000.

In 1994, the Council extended the expiration date of the contract from December 31, 1995 to no later than October 1, 1996. of the existing change orders to the contract did not have their expiration dates modified to reflect this extension. These orders (#'s 2, 13, 14, 16 and 17) are scheduled to expire on December 31. The resolution would extend this termination date to correspondence with the expiration of the overall contract. Change Order #14, authorizing the contractor to accept and dispose of yard debris will cost an additional \$9,000 over the life of the contract.

Barker also noted that the reference in the staff report to \$5,236,211 for disposal costs at Metro South Station is actually the budgetted amount for both transfer stations. The amount for Metro South is \$1,691,285.

REGIONAL ENVIRONMENTAL MANAGEMENT COMMITTEE REPORT

CONSIDERATION OF RESOLUTION NO. 95-2248, FOR THE PURPOSE OF DECLARING CERTAIN PROPERTY SURPLUS AND AUTHORIZING THE EXECUTION OF

Date: December 21, 1995 Presented by: Councilor Kvistad

<u>Committee Recommendation:</u> At the December 19 meeting, the Committee voted unanimously to recommend Council adoption of Resolution No. 95-2248. Voting in favor: Councilors Kvistad, McFarland and McLain.

<u>Committee Issues/Discussion:</u> Ray Barker, Regional Environmental Management Operations Staff, presented the staff report and explained the purpose of the resolution. Barker noted that for the past five years, Metro has leased surplus office space at the Metro Central Station to Jack Gray Transport (JGT). The space is used by JGT to manage their shuttle and transport operations at the station. The current lease will expire on December 31, 1995. The proposed resolution would authorize Metro to enter into a new fiveyear lease for this office space and two parking spaces at the station. The lease rate will be \$15/sq. ft., an increase from the the current rate of \$14/sq. ft. The new rate is based on a market survey of rates in the nearby industrial area.

Councilor McLain asked if the lease would be affected by the upcoming rebidding of the operating contract at the station. Barker responded that JGT would remain as the contractor for waste transportation and would require space to manage its operations.

TRANSPORTATION PLANNING COMMITTEE REPORT

CONSIDERATION OF RESOLUTION NO. 95-2251A, FOR THE PURPOSE OF RECOMMENDING CREATION OF THE SOUTH/NORTH LIGHT RAIL PUBLIC-PRIVATE TASK FORCE

Date: December 20, 1995

Presented by: Councilor Washington

<u>Committee Recommendation:</u> At the December 19 meeting, the Committee voted unanimously to recommend Council adoption of Resolution No. 95-2251A. Voting in favor: Councilors Kvistad, Monroe and Washington.

Committee Issues/Discussion: Andy Cotugno, Transportation Planning Director, presented that staff report and reviewed the purpose of the resolution. He noted that legislation authorizing the state's contribution to the South/North Light Rail Project included a requirement that a task force be established to identify types of public-private funding partnerships that could be utilized to reduce the state share by up to \$75 million. The proposed task force would report its findings to Tri-Met, JPACT and the Metro Council. Final recommendations concerning such partnerships are to be presented by Tri-Met to the 1997 Legislative Assembly. The proposed resolution would indicate Metro's support for the creation of the task force.

The staff report indicates that the task force would include 7-9 persons with backgrounds in innovative project financing, real estate and development and public-private partnerships. The Tri-Met General Manager and the Metro Executive Officer would serve as ex-officio members of the task force.

Councilor Washington asked if the task force would include members of the general public. Cotugno responded that the task force was intended to be a technical group relying on the expertise of its members in the specialized areas of finance and public-private partnerships. Washington expressed concern that the general citizenry would be asked to finance the cost of the project and therefore should be represented on the task force.

Councilor Washington moved that the resolution be amended to provide for one or more lay citizens on the task force. The motion was unanimously approved by the committee.

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF RECOMMENDING)	RESOLUTION NO. 95-2251A
CREATION OF THE SOUTH/NORTH)	
LIGHT RAIL PUBLIC-PRIVATE TASK)	Introduced by
FORCE)	Councilor Rod Monroe, Chair
	JPACT

WHEREAS, The Oregon Legislature in 1995 adopted Senate Bill 1156 to provide state funding for the construction of the South/North Light Rail Project; and

WHEREAS, The Oregon Legislature, through the passage of SB 1156, directed Tri-Met to establish a Public-Private Task Force to identify up to \$75 million of new financing sources which could be authorized by the Legislature to reduce the state's share of the South/North project financing; and

WHEREAS, Senate Bill 1156 requires that the Public-Private Task Force identify and evaluate alternative funding sources, consider innovative funding mechanisms to capture the value created by transportation projects; and

WHEREAS, Tri-Met, in cooperation with Metro and the Joint Policy Advisory Committee on Transportation, is required to make recommendations on new financing sources to the 1997 session of the Oregon Legislature; and

WHEREAS, The reduction of the state's share of the South/
North project financing costs is contingent on the enactment of
financing authorities by the 1997 Legislature based on recommendations from the region; and

WHEREAS, Tri-Met proposes to create a Task Force of 7-9 citizens, supported by Tri-Met General Manager and Metro Executive serving as ex-officio members; and

WHEREAS, Tri-Met will provide support and technical assistance to the Task Force; and

WHEREAS, Tri-Met will establish an interagency working group to ensure coordination between the Task Force and other related efforts, including the Governor's work on developing a new framework for transportation finance, regional funding initiatives, pursuit of public funding for the South/North project, and Metro's congestion pricing study; and

WHEREAS, The Task Force will issue its report to Tri-Met by July 15, 1996 and Tri-Met will forward the report to the JPACT Finance Committee for review and recommendations to JPACT and the Task Force will participate with Tri-Met in presentation of the report to the Legislature; now, therefore,

BE IT RESOLVED.

- 1. That the Metro Council recommends that Tri-Met create a citizen task force on public-private finance mechanisms which includes the Metro Executive Officer as an ex-officio member for the South/North Light Rail Project to meet the requirements of SB 1156. The Council recommends that the Task Force include one or more lay citizens.
- 2. That the finance alternatives recommended by this committee be reviewed by the Joint Policy Advisory Committee on

Transportation and the Metro Council prior to a recommendation to the 1997 Legislature.

ADOPTED by the Metro Council this ____ day of _____

J. Ruth McFarland, Presiding Officer

Approved as to Form:

Daniel B. Cooper, General Counsel

95-2251A.RES ACC:BB:lmk/12-21-95

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 95-2251A FOR THE PURPOSE OF RECOMMENDING CREATION OF THE SOUTH/NORTH LIGHT RAIL PUBLIC-PRIVATE TASK FORCE

Date: December 4, 1995 Presented by: Andrew Cotugno

PROPOSED ACTION

This resolution would recommend the creation of a Public-Private Task Force to consider new financing sources for the construction of South/North Light Rail as called for in SB 1156, the South/North Light Rail funding legislation.

FACTUAL BACKGROUND AND ANALYSIS

The Oregon Legislature passed Senate Bill 1156 in 1995 which requires Tri-Met to identify new financing sources which could be utilized to reduce the state's share of South/North Light Rail construction costs by up to \$75 million. To accomplish this, Tri-Met will establish a Public-Private Task Force to make recommendations on new financing sources. The recommendations will be forwarded by Tri-Met to the 1997 Legislature in cooperation with Metro and the Joint Policy Advisory Committee on Transportation. Reduction of the state's share of South/North costs is contingent upon the granting of new authorities by the 1997 Legislature.

In addition to the statutory requirement contained in Senate Bill 1156, Tri-Met has a goal of using any new funding sources to reduce the burden on local taxpayers who have approved \$475 million in General Obligation bond authority for the project.

Tri-Met proposes to create a Task Force of 7-9 citizens, supported by ex-officio membership of Tri-Met and Metro. The Task Force report will be submitted to JPACT, which will conduct public review and submits its recommendations to Tri-Met and the Metro Council. This arrangement is intended to 1) stimulate development of innovative ideas from the private sector; 2) allow the Task Force to work rapidly; and 3) allow public review through the established JPACT process. The ex-officio public members of the Task Force will serve as support and resources rather than as participants.

Tri-Met Objectives

- 1. Identify alternative funding sources and methods for the South/North Light Rail Project which can be used to:
 - a) Meet the obligation to provide the Legislature with options for reducing the funding commitment for the South/North project made by the state and local taxpayers;

- b) Fill funding gaps due to shortfalls in public funds; and
- c) Improve cash-flow and construction flexibility.
- 2. Identify public and private mechanisms to capture a share of the value created by the South/North Light Rail Project.
- 3. Identify and review alternative financing methods for extending the line into Clark County.
- 4. Promote private sector investment along rail lines (increase and speed up creation of value which can be captured).

Organization of Task Force

The Task Force will comprise 7-9 citizens appointed by Tri-Met. The Task Force will include members with backgrounds in innovative project finance, real estate and development, and public-private partnerships.

The Tri-Met General Manager and Metro Executive will serve as exofficio members of the Task Force.

Tri-Met will provide a consultant to support the work of the Task Force and will provide technical assistance. Tri-Met and consultant will establish an interagency working group to ensure coordination between the Task Force and other related efforts, including the Governor's work on developing a new framework for transportation finance, regional funding initiatives, pursuit of public funding for the South/North project, and Metro's congestion pricing study.

The Task Force will issue its report to Tri-Met by July 15, 1996. Tri-Met will forward the report to the JPACT Finance Committee for review and recommendations to JPACT. The Task Force will participate with Tri-Met in presentation of the report to the Legislature.

Charge to the Task Force

The charge to the Task Force will include the following elements:

The Task Force should consider the full range of possibilities for funding the project but should develop full recommendations, including consideration of implementation issues, for those that have the most promise to significantly fulfill the state objectives. The project consists of the full South/North project from Clackamas County to Clark County, without limitation to proposed construction phases or segments.

The funding measures to be considered should include, but not be limited to, tolling, capturing of added property values, joint development of station areas, air rights, "super turn-key"

construction, tax-advantaged leasing (cross-border leasing), tax-advantaged debt financing, joint use of right-of-way and/or facilities, tax credits and exemptions.

Funding opportunities related to, but not specifically part of, the South/North project should be considered, but implications of such opportunities for other transportation projects and funding should be weighted.

EXECUTIVE OFFICER RECOMMENDATION

The Executive Officer recommends approval of Resolution No. 95-2251A.

TRANSPORTATION_PLANNING COMMITTEE REPORT

CONSIDERATION OF RESOLUTION NO. 95-2253, FOR THE PURPOSE OF AMENDING THE CONTRACT BETWEEN METRO AND JHK & ASSOCIATES (CONTRACT NO. 903828) FOR CONSULTANT SERVICES ASSOCIATED WITH THE COMPLETION OF THE PORTLAND METROPOLITAN AREA CONGESTION MANAGEMENT SYSTEM STUDY

Date: December 20, 1995 Presented by: Councilor Kvistad

Committee Recommendation: At the December 19 meeting, the

Committee Recommendation: At the December 19 meeting, the Committee voted unanimously to recommend Council adoption of Resolution No. 95-2253. Voting in favor: Councilors Kvistad, Monroe and Washington.

Committee Issues/Discussion: Bill Barber, Senior Transportation Planner, presented the staff report and reviewed the purpose of the proposed resolution. Barber noted that federal law requires the completion of a congestion management system study for the Portland metropolitan area. At the time the study was initiated, federal requirements relating to the contents of the study were unclear. As the study has proceeded, federal requirements have become better defined. As a result, Metro staff determined that there was a need for additional consultant services related to network definition, performance measures and data collection and monitoring.

The proposed resolution would amend the existing contract to define these additional work tasks and increase the contract value by \$25,000 (from \$99,900 to \$124,900). Funding would come from a \$25,000 reduction in funding for the public transit management system study. Metro staff has determined that much of the public transit study work has already been completed by Tri-Met and therefore overall funding for this study could be reduced.

Councilor Washington asked if this would be the final adjustment in the cost of the contract for this study. Barber responded that it would be the final adjustment.

Councilor Kvistad asked when the study would be completed. Barber indicated that it would be completed by March or April 1996.

D

OGC # 7.4.A.38

Date:

December 7, 1995

To:

Councilor Susan McLain, Chair

Growth Management Committee

From:

Larry Shaw, Senior Assistant Counsel /s/ LARRY SHAW VX

Regarding:

Requested RUGGO Ordinance and Text Amendments

Our file; 7.§4.A/7.§2.DD

RUGGO Ordinance Amendments.

As shown on page 2 of the draft Ordinance attached, separate mention of urban reserve study areas is now made in the "Ordains" section, subsection 2. That language explicitly states that study areas are shown on the 2040 Growth Concept Map for illustrative purposes only and refers to the draft resolution on that subject. My November 28 memo, distributed to the Metro Council, explained the desirability of adopting that supplementary resolution at the same Council meeting as the RUGGO ordinance, for legal clarity. If the Council acts December 7, you have agreed to introduce that resolution. If the RUGGO ordinance is adopted December 14, the Council Growth Management Committee can consider the resolution at its regular December 12 meeting.

2. In addition to explicitly distinguishing urban reserve study areas, subsection 2 of the "Ordains" section of the attached draft Ordinance now incorporates two pages of maps in Exhibit B. This includes Exhibit B, page 1, the general 2040 Growth Concept Map; and Exhibit B, page 2, a Regional Trails Map that was added to the 2040 Growth Concept Map in December 1994, but does not show up well on the small version of the 2040 Growth Concept Map.

RUGGO Text Amendments (Amends RUGGO Ordinance Exhibit A)

1. Future Vision Ordinance reference added to (November 1 version) line 466:

"The Future Vision (adopted by Ordinance 95-605) was prepared by * * * "

- 2. Telecommunications added to (November 1 version) in two places:
 - a. line 824: "* * * sewerage systems, telecommunications and energy transmission and distribution systems * * *"

Councilor Susan McLain December 7, 1995 Page 2

- b. lines 2029-2030: "* * * systems for storm drainage, telecommunications and energy transmission and distribution systems, bridges * * *"
- → 3. Urban Reserve Study Areas may be reviewed every five years, rather than "at any time": change at (November 1 version) lines 1113-1114:
 - "* * * may be identified at any the time of the 5-year regional forecast of population and employment for a Metro work program."

This policy further defines RUGGO 22.3 at line 1080, which repeats the LCDC Urban Reserve Rule requirement that urban reserve areas must be reviewed at least every 15 years.

- 4. Freight movement and intermodal transfer points must be "protected," but not every project in an RTP must "enhance" them: change at (November 1 version) line 869:
 - "19.ii. Recognizes and Pprotects and enhances freight movement * * *"

Change at (November 1 version) line 888:

- "19.x. identifies and protects and enhances intermodal transfer points."
- 5. Employment areas text and glossary are made consistent at lines 1756 and 1969 with the change (November 1 version) as follows:

Page 46, lines 1756-1761 to read:

"Employment areas would be expected to include some limited retail commercial uses sized primarily to serve the needs of the people working and or living in the immediate employment area, not larger market areas outside the employment area. Exceptions to this general policy can be made only for certain areas, indicated in a functional plan. low traffic generating commercial uses with low parking needs which have a community or region wide market."

Page 52, lines 1969-1971 to read:

"Exceptions to this general policy can only be made for example, land consumptive commercial uses which have a community or region wide market for certain areas. indicated in a functional plan."

kaj2114

cc: Mike Burton, John Fregonese, Mark Turpel