



600 NE Grand Ave.
Portland, OR 97232-2736

Council Work Session Meeting Agenda

Tuesday, April 25, 2023

10:30 AM

Metro Regional Center, Council chamber

<https://zoom.us/j/615079992>

[https://www.youtube.com/watch?](https://www.youtube.com/watch?v=QAe6Gx4_EO8)

**[v=QAe6Gx4_EO8](https://www.youtube.com/watch?v=QAe6Gx4_EO8) or 877-853-5257 (toll
free) (Webinar ID: 615079992)**

This meeting will be held electronically and in person at the Metro Regional Center Council Chamber.

You can join the meeting on your computer or other device by using this link:

https://www.youtube.com/watch?v=QAe6Gx4_EO8

10:30 Call to Order and Roll Call

Parks and Nature bond large scale community visions
program pilot

[23-5855](https://www.youtube.com/watch?v=QAe6Gx4_EO8)

Attachments: [Work Session Worksheet.pdf](#)

Presentations

11:15 Housing Department Budget Presentation

[23-5856](https://www.youtube.com/watch?v=QAe6Gx4_EO8)

Attachments: [Staff Report](#)

12:15 P'5 Budget Presentation

[23-5857](https://www.youtube.com/watch?v=QAe6Gx4_EO8)

Attachments: [Staff Report](#)

1:15 Chief Operating Officer Communication

1:20 Councilor Communication

Adjourn

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Ogeysiiska takooris la'aanta ee Metro

Metro waxay ixtiraamtaa xuquuqda madaniga. Si aad u heshid macluumaad ku saabsan barnaamijka xuquuqda madaniga ee Metro, ama aad u heshid warqadda ka cabashada takoorista, booqo www.oregonmetro.gov/civilrights. Haddii aad u baahan tahay turjubaan si aad uga qaybqaadatid kullaan dadweyne, wac 503-797-1700 (8 gallinka hore illaa 5 gallinka dambe maalmaha shaqada) shan maalmo shaqa ka hor kullanka si loo tixgaliyo codsashadaada.

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សេចក្តីជូនដំណឹងអំពីការមិនរើសអើងរបស់ Metro

ការគោរពសិទ្ធិពលរដ្ឋរបស់ ១ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលបានការបណ្តឹងរើសអើងសូមចូលទស្សនាគេហទំព័រ www.oregonmetro.gov/civilrights។
បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃធ្វើការ) ប្រាំពីរថ្ងៃ មុនថ្ងៃប្រជុំដើម្បីអាចឱ្យគេសម្រួលតាមសំណើរបស់លោកអ្នក។

إشعار بعدم التمييز من Metro

تحتزم Metro الحقوق المدنية. للمزيد من المعلومات حول برنامج Metro للحقوق المدنية أو لإيداع شكوى ضد التمييز، يُرجى زيارة الموقع الإلكتروني www.oregonmetro.gov/civilrights. إن كنت بحاجة إلى مساعدة في اللغة، يجب عليك الاتصال مقدماً برقم الهاتف 503-797-1700 (من الساعة 8 صباحاً حتى الساعة 5 مساءً، أيام الاثنين إلى الجمعة) قبل خمسة (5) أيام عمل من موعد الاجتماع.

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Parks and Nature Bond's Large Scale Community Visions Pilot
Program: Update and Next Steps
Work Session Worksheet

Metro Council Work Session
Tuesday, April 25, 2023

WORKSESSION WORKSHEET

PARKS AND NATURE BOND'S LARGE SCALE COMMUNITY VISIONS PILOT PROGRAM: UPDATE AND NEXT STEPS

Date: April 4, 2023

Prepared by: Beth Cohen, Parks and Nature

Department: Parks and Nature

Presenters: Jon Blasher, Parks and Nature
Director and MG Devereux, Parks and Nature
Deputy Director

Meeting: April 25, 2023

ISSUE STATEMENT

In November 2019, voters in greater Portland overwhelmingly approved a \$475 million parks and nature bond to protect and connect nature and people. All six programs in the bond are launched and Metro bond funds are making investments in parks, trails and natural areas across the region.

The Metro Council created the bond measure's advancing large scale community visions program to support large-scale projects that uplift communities by leveraging nature to achieve benefits such as job opportunities, affordable housing, and safe reliable transportation. In 2022, the Metro Council approved a pilot program handbook to govern an initial solicitation of up to \$10 million for projects that meet the bond measure and program criteria and goals. Staff have compiled information and evaluation from the applications submitted for Council consideration and review so that Council can make a determination on project selection for this pilot round.

Detailed applications have been submitted to document alignment with Council approved bond measure criteria, eligibility and program requirements. Parks and Nature staff have reviewed the applications and will be prepared to share a summary at the work session, address Council questions and concerns and discuss next steps for the pilot round.

ACTION REQUESTED

Review the evaluation results of the four applications submitted for the pilot round of the large scale community visions program and describe additional information, considerations and next steps needed before Council will be ready to make a determination on project selection.

IDENTIFIED POLICY OUTCOMES

Direction from the Metro Council has and will continue to shape the large scale community visions program to help deliver significant investment in habitat preservation, restoration, and access to nature in coordinated and visionary capital projects. The table below summarizes the Council direction on bond and program criteria that has led to this point.

Date	Document/activity	Metro Council direction
2019	Council approves Parks and Nature bond	Ensure outcomes for bond funded projects protect natural areas across the region, improve water quality,

	measure, creates advancing large scale community visions program	<p>fish and wildlife habitat, and culturally significant plant communities, advance racial equity, serve community through inclusive engagement and create opportunities for community climate resilience.</p> <p>Projects funded by the large scale community visions program must satisfy at least one of the following criteria:</p> <ul style="list-style-type: none"> • Improve access to nature for people • Protect and reclaim rivers, increase tree canopy and/or restore or improve other important natural features in urban areas for the benefit of people and wildlife • Create access to nature in a regional or town center, employment area or other areas identified as a priority for investment in Metro's 2040 Growth Concept • Foster partnerships between public agencies and between the public and private sectors and/or catalyze private investment by focusing public investments and efforts on specific priority projects • Meet a need identified by communities of color, Indigenous communities, people with low incomes and other historically marginalized communities • Complement investments in affordable housing and transit or active transportation projects
Fall 2020	Metro Council work session on community visions	Council affirmed a phased approach to the program, starting with an initial funding round to better understand project opportunities and identify lessons learned in order to shape future funding rounds
Fall 2021/Spring 2022	Briefings with Metro Councilors on direction for pilot handbook	Council emphasized additional themes for pilot handbook including racial equity criteria, creating opportunities for historically marginalized communities to participate, emphasizing opportunities for tree canopy, ensuring that operability can be considered in program selection and agreements. Council also asked staff to prioritize projects that are regional in nature and to work with the Planning and Development department to leverage expertise and resources.
June 2022	Consideration and approval of large scale community visions pilot program handbook	Clarified and documented the pilot program intention, criteria and process. Established specific matching requirements for program costing at least \$6 million with two contiguous components including habitat restoration with a minimum cost of \$2 million and a

		housing and/or transportation and/or commercial improvements
February 2023	Briefings with Metro Councilors on letter of intent submissions	Councilors directed staff to move all four letters of intent into a detailed application phase and emphasized the importance of having community vision guiding each of the potential projects
<i>Post-pilot awards</i>	<i>Follow up with Metro Council</i>	<i>Post-pilot round funding awards, Council can provide direction on how to update and evolve the program so that it may best serve the goals of the bond measure, continue to address Metro Council's direction and meet the needs of the community in the future.</i>

STRATEGIC CONTEXT AND FRAMING COUNCIL DISCUSSION

Broader Parks and Nature bond context

The six programs in the parks and nature bond measure provide a range of strategies to protect habitat and increase access to nature across the region. In particular, the bond's local share, Nature in Neighborhoods capital grants, Community Choice grants and large scale community visions programs as well as eligibility for a community-led racial equity focused land acquisition pilot within the protect and restore land program provide opportunities for partnering with jurisdictional and private partners on priority projects that achieve nature uplift and community benefits. What distinguishes the bond's large scale community visions program is the scale of the potential grant awards and required nexus to housing, workforce and transportation elements.

Community voice shaping projects and process

The Metro Council has directed that the large scale community visions program pilot round be driven by community voice in innovative ways. During the solicitation of letters of intent, Parks and Nature staff reached out to the region's park providers, jurisdictions and community based organizations to understand project opportunities that may be eligible for the pilot round. The application for the large scale community visions process requires project proposers to describe how the project has been shaped by meaningful community engagement and how community will continue to shape the project through prioritization or site activation activities.

With the completion of this pilot round and future funding rounds of large scale community visions, there will be additional opportunities to tailor the program to better meet communities' priorities for projects across the region and to help support community organizations in refining projects to be eligible for funding. In addition, community engagement in other bond funded grant programs may provide opportunities to identify important community priorities that may be a good fit for future rounds of large scale community visions funding.

Opportunities to ensure pilot program is in alignment with bond and agency-wide goals

This pilot round is built to maximize opportunities to advance agency priorities on urban development, housing, workforce and transportation. Parks and Nature staff have leveraged inter-departmental coordination with various departments across Metro to launch this pilot round, solicit letters of intent and review applications. Staff will track the effectiveness of the proposed process over the course of the first year of the program, develop a summary of what worked and

what didn't, identify changes that might improve the overall program, and present recommended program changes to Metro Council prior to future funding rounds.

Project readiness and risk identification and mitigation

The legal requirements of the general obligation bond stipulate that any bond funded project must result in a capital asset in public ownership. The applications submitted describe complex projects that may require multiple steps to formalize a public private partnership and advance a capital asset. Parks and Nature staff will describe for Council consideration the readiness of each applicant project in meeting these essential requirements to better understand Council's comfort level with risk and uncertainty inherent in these type of complex public/private partnerships.

BACKGROUND

The large scale community visions program is intended to provide \$50 million in bond funds¹ to help deliver significant investment in habitat preservation, restoration, and access to nature. Council direction has further defined a large scale community visions project as a capital investment that uplifts community by returning natural environment to a central role in projects that seek to address job opportunities, affordable housing and safe, reliable transportation. These projects are transformative projects of regional significance that increase access to nature for people in urban areas and/or improve the resilience of urban natural areas. By leveraging other public and private investments, these capital projects will also support improvements in affordable housing and safe, reliable transportation, and job creation.

In spring 2022, Metro Council approved a handbook for a pilot project solicitation of up to \$10 million and Metro Parks and Nature staff have been working with a variety of community organizations and public entities to solicit responses.

In fall 2022, the notice of funding award solicitation elicited four letters of intent. Each has been invited to submit a detailed application due in early April.

- Trust for Public Lands/Oregon State University – site acquisition in the Tualatin Mountains area
- Portland Botanical Gardens – Site acquisition on the Willamette River near Willamette Cove
- OMSI/CRTFIC Waterfront Education Park and OMSI district catalyst on the Willamette River
- Albina Vision Trust – Site acquisition adjunct to Willamette River

Since summer 2022, Parks and Nature staff have been in close contact with these four entities in the following ways:

- *Summer/fall 2022*: During the solicitation window, staff connected with each of the four entities to talk about submitting a letter of intent and providing guidance on how to submit.
- *December 2022 and January 2023*: Staff met with each of the entities and hear their formal presentation. Each presentation was recorded to share with Councilors and staff as needed.
- *February/March 2023*: Staff met once with each entity to discuss the opportunities and challenges with the letter of intent and areas to focus on for the detailed application.
- *March/April 2023*: During the detailed application stage, which closed on April 7, Parks and Nature staff communicated at least once with each of the applicants to provide guidance and answer questions about the application.

¹ Out of the \$50 million in bond funds, \$20 million is earmarked for Willamette Falls Legacy Project

Housing Department Budget
Work Sessions

Metro Council Work Session
Tuesday, April 25, 2023

STAFF REPORT

DEPARTMENT BUDGET PRESENTATION: HOUSING

Date: April 4, 2023

Prepared by:
Patrick Dennis, Budget Coordinator

Department: Housing

Presented by:
Patricia Rojas, Housing Director

Meeting date: April 25, 2023

Length: 60 minutes

ISSUE STATEMENT

This meeting will provide Council, acting as the Budget Committee, the opportunity to hear how the Housing Department's FY 2023-24 budget aligns with Council priorities, strategic framework, racial equity outcomes, and climate action goals. Information shared at this meeting will help guide the development of the FY 2023-24 Approved Budget.

ACTION REQUESTED

Council discussion and feedback regarding the Housing Department's FY 2023-24 proposed budget.

IDENTIFIED POLICY OUTCOMES

Development of a FY 2023-24 Metro budget that aligns with Council priorities.

POLICY QUESTIONS

What are the policy implications and tradeoffs that will result from the department's budget?

Specific factors for Council consideration *may* include:

- How well do the department's programs align with Council priorities and direction?
- Does the budget represent a good investment in, and advance, the Council priorities?
- Has the department demonstrated sufficient planning to successfully implement any new programs and/or projects?

POLICY OPTIONS FOR COUNCIL TO CONSIDER

Each department's budget has individual items that should achieve outcomes specifically addressed by Council through the strategic framework. Council can support the budget in whole or in part and modify individual items or larger program requests.

STAFF RECOMMENDATIONS

The Chief Operating Officer and Chief Financial Officer recommend that Council hear all the department presentations prior to determining their support for each department's proposed budget.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

Each department's FY 2023-24 base budget was developed following the Chief Financial Officer's budget instructions released in early December 2022. The base budgets allow the departments to continue existing programs and projects as adjusted for various factors such as inflation, COLAs, etc.

New programs, projects, additional appropriations, and FTE are requested through the department's budget modification request process. These requests were reviewed and analyzed by the Chief Operating Officer, Deputy Chief Operating Officers, and Chief Financial Officer. Approved requests were built into the FY 2023-24 Proposed Budget, released on April 7, 2023, and presented by the Chief Operating Officer, acting as the Budget Officer, on April 11, 2023, with their Budget Message.

Legal Antecedent

The preparation, review and adoption of Metro's annual budget is subject to the requirements of Oregon Budget Law, ORS Chapter 294. The Chief Operating Officer, acting in their capacity as the designated Budget Officer, is required to present a balanced budget to Council, acting in their capacity as Metro's Budget Committee.

BACKGROUND

Each department will provide information pertaining to their proposed budget, that includes budget modification requests approved by the Chief Operating Officer.

PARKS AND NATURE BOND'S LARGE SCALE COMMUNITY VISIONS PILOT PROGRAM: UPDATE AND NEXT STEPS

Work Session

Metro Council Work Session
Tuesday, April 25, 2023

STAFF REPORT

DEPARTMENT BUDGET PRESENTATION: PORTLAND'S CENTERS FOR THE ARTS

Date: April 6, 2023

Prepared by:
Patrick Dennis, Budget Coordinator

Department: Visitor Venues - Portland's
Centers for the Arts

Presented by:
Robyn Williams, Portland's Centers for the
Arts Executive Director

Meeting date: April 25, 2023

Length: 40 minutes

ISSUE STATEMENT

This meeting will provide Council, acting as the Budget Committee, the opportunity to hear how the Portland's Centers for the Arts' FY 2023-24 budget aligns with Council priorities, strategic framework, racial equity outcomes, and climate action goals. Information shared at this meeting will help guide the development of the FY 2023-24 Approved Budget.

ACTION REQUESTED

Council discussion and feedback regarding the Portland's Centers for the Arts' FY 2023-24 proposed budget.

IDENTIFIED POLICY OUTCOMES

Development of a FY 2023-24 Metro budget that aligns with Council priorities.

POLICY QUESTIONS

What are the policy implications and tradeoffs that will result from the department's budget?

Specific factors for Council consideration *may* include:

- How well do the department's programs align with Council priorities and direction?
- Does the budget represent a good investment in, and advance, the Council priorities?
- Has the department demonstrated sufficient planning to successfully implement any new programs and/or projects?

POLICY OPTIONS FOR COUNCIL TO CONSIDER

Each department's budget has individual items that should achieve outcomes specifically addressed by Council through the strategic framework. Council can support the budget in whole or in part and modify individual items or larger program requests.

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