



Agenda

Meeting: Regional Waste Advisory Committee
Date: Thursday, February 16, 2023
Time: 8:30 a.m. to 10:30 a.m.
Place: Zoom virtual meeting
Purpose: *The purpose of the Regional Waste Advisory Committee is to provide input on certain policies, programs, and projects that implement actions in the 2030 Regional Waste Plan, as well as to provide input on certain legislative and administrative actions that the Metro Council or Chief Operating Officer will consider related to the implementation of the 2030 Regional Waste Plan.*

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| 8:30 a.m. | Welcome | Pam Peck, Metro |
| 8:35 a.m. | Public Comment Period | |
| 8:40 a.m. | Large Household Item Reuse Market Study
<i>Purpose: Informational</i>
Update on engagement and research for expanding the capacity of local reuse and repair markets for large household items. | Carl Grimm,
Metro |
| 9:15 a.m. | Community-Based Collection Events
<i>Purpose: Informational</i>
An update on our small-scale, partner-led household hazardous waste collection events. | Jennifer Payne,
Metro |
| 9:45 a.m. | Bulky Waste Policy Project Phase One Finding
<i>Purpose: Informational</i>
The project co-leads will present the findings of the phase one current landscape analysis and engagement organized into barriers and opportunities. | Sara Kirby, Metro
Heather Robinson,
Washington
County |
| 10:25 a.m. | Consideration and approval of items* | |
| 10:30 a.m. | Adjourn | |

* Material will be distributed at the meeting.

Upcoming RWAC Meeting: Thursday, March 16, 2023, from 8:30 a.m. to 10:30 a.m.

For agenda and schedule information:

Carly Tabert: carly.tabert@oregonmetro.gov

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Regional Waste Advisory Committee

Schedule of Topics

Schedule of Topics | 2023-24

Date	Topic	Regional Waste Plan	Decision Type
February 2023	• Bulky waste policy project research results	Goal 10	Consult/Advise
	• Community collection events	Goal 10	Informational
	• Bulky waste reuse project introduction	Goal 10	Informational
March 2023	• Waste prevention and reuse program efforts	Goal 8	Informational
	• WPES education program update	Goal 6, 9	Informational
	• Recycling Modernization Act (SB582)	Goal 15	Consult/Advise
April 2023	• Regional Garbage and Recycling System Facilities Plan	Goal 16	Consult/Advise
	• Metro Budget Update	Goals 1-19	Informational
	• Recycling Modernization Act (SB582)		
May 2023	• Community clean-up initiatives: RID, regional refresh sponsorships, state funding	Goals 2, 8, 10, 11	Informational
June 2023	NO MEETING		
July 2023	• Regional Garbage and Recycling System Facilities Plan	Goal 16	Consult/Advise
	• 2025 Updates to Community Enhancement Program	Goal 13	Informational/Consult

The schedule is subject to change.

REGIONAL WASTE ADVISORY COMMITTEE

Meeting Worksheet

PRESENTATION DATE: 2/16/23

LENGTH: 20 min

PRESENTATION TITLE: Large Household Item Reuse Market Study Update

DECISION TYPE: Informational

RELATED REGIONAL WASTE PLAN GOALS: Goal 8, Goal 10, Goal 16

PRESENTER(S): Carl Grimm

PURPOSE OF PRESENTATION

- Provide an update on the Large Household Item Reuse Market Study including key findings and draft recommendations. Provide an opportunity for questions and discussion.

ACTION REQUESTED

- This item is informational

BACKGROUND

- Reuse and repair of large household items can deliver a wide range of benefits to our environment, communities and economy. This is documented in part in the 2030 Regional Waste Plan which guides us in Goal 8 to increase the reuse, repair and donation of materials and consumer products. Actions identified in the plan to achieve this include establishing partnerships with reuse and repair organizations and investing in neighborhood-scale reuse and repair services and infrastructure.
- The Large Household Item Reuse Market Study, led by Start Consulting Group, conducted in-depth interviews with eight leading nonprofit reuse and repair organizations. The goals of the project were to identify opportunities for expanding reuse markets for large household items and for strengthening relationships between Metro and reuse organizations and businesses.
- The findings and recommendations from this study will provide information for the Garbage and Recycling System Facilities Plan and the work of the local government-Metro led Bulky Waste Policy Project that is identifying opportunities for collection system improvements. What is unique about this reuse study is its primary focus on reuse market development for large household items to help achieve Regional Waste Plan Goal 8 for increasing reuse, repair and donation in our region.

STUDY FINDINGS

- Usable discarded large household items are particularly difficult to return to the economic stream for reuse. Community organizations and businesses in our region have a long history of delivering reuse and repair services supported in part by grants and fundraising. The key gaps Study participants identified in their ability to deliver and expand reuse services, particularly for large household items, are: 1) facilities for processing, storage and retail, 2) collection, delivery and repair services, 3) funding to increase equitable access to reuse and

repair services and reusable items and 4) public awareness. These and other issues and opportunities are identified and described in the Study along with an assessment of 2021 sales, tonnage, employment and waste disposal in the nonprofit reuse sector of our region.

- Participants in the Study reported selling or distributing an estimated 14,000 tons of large household items for reuse in 2021. Several participants also reported high demand for more of these items from their customers and clients indicating an opportunity for market expansion. Collectively, these organizations employed 1,600 people in reuse and repair, managed 97,000 hours of volunteer work, and generated an estimated \$19M in large household item sales in 2021.

Draft recommendations

These draft recommendations to Metro and local governments highlight the need for public investment and support to close gaps and scale up services and facilities for collection, processing, selling and donating large household items in our region.

1. Prioritize reuse and repair opportunities in culturally relevant public communications and marketing.
2. Provide leadership and coordination and continue to meaningfully engage and partner with reuse organizations, community members, local governments, regulated and third-party haulers to inform program and policy development.
3. Continue to support the expansion of reuse and repair market capacity through Investment and Innovation grants and expand investment through disposal fee waivers and identification and implementation of best options for funding collection for reuse, operations and workforce development.
4. Support and invest in the provision of facilities for storage, processing, retail and distribution spaces for reuse and repair. Explore options for establishment of distributed hubs or centers for reuse and repair organizations and businesses to share resources and deliver services.
5. Advance policy and research including the following.
 - Establish a standard for reusability and repairability and use it to assess generation of reusable and repairable items by households in the region.
 - Explore legislative opportunities to establish producer responsibility for furniture and other large household items that includes reuse, durability and repairability provisions, and support right to repair legislation.
 - Explore and implement best options to ensure collection of large household items for reuse achieves the highest possible standards for service equity, affordability, convenience, safety, climate pollution reduction and environmental health while opening opportunities for local BIPOC- and women-owned businesses.

QUESTIONS FOR CONSIDERATION

- No specific questions for consideration

NEXT STEPS

- When the Study is completed, it will be shared with this Committee.

ATTACHMENTS

- None

REGIONAL WASTE ADVISORY COMMITTEE

Meeting Worksheet

PRESENTATION DATE: 2/16/23 **LENGTH:** 15 min incl questions

PRESENTATION TITLE: Community-Based Collection Events Update

DECISION TYPE: n/a

RELATED REGIONAL WASTE PLAN GOALS: Goal 10

PRESENTER(S): KAYLA SCHEAFER AND JENNIFER PAYNE

PURPOSE OF PRESENTATION

- Update on small-scale household hazardous waste community collection events with partners.

ACTION REQUESTED

- Informational

BACKGROUND

- Community HHW collection events began organically to meet the request of existing partners to help dispose of common household items like batteries, medications and sharps. This program is different than our large HHW collection events in that the location, audience, and materials collected are driven by our partners, and the small-scale events are intended for these specific audiences to meet the needs of underserved communities. In 2021 we hired a program coordinator to offer more events and add occasional other services like bulky waste. In 2022, the number of events more than doubled from the previous year.
- 10.4: Provide convenient, accessible, and equitable collection of hazardous waste from households and Conditionally Exempt Generators, prioritizing communities with greatest need.
- We provided information on the program most recently to RWAC in 2022.

QUESTIONS FOR CONSIDERATION

- Do you have community partners, multifamily properties or others we should connect with to offer a small-scale event in your community?

NEXT STEPS

- We have recently hired a coordinator to focus on the large HHW collection events. Now with all the staff in place we will be engaging in a planning process for an overall framework for collection events to meet the needs of our region. We look forward to requesting feedback from this committee once that process is underway this coming fall.

- n/a

ATTACHMENTS

- Include any supplemental information including overview or FAQ sheets

REGIONAL WASTE ADVISORY COMMITTEE

Meeting Worksheet

PRESENTATION DATE: 12/15/22 **LENGTH:** 30 mins (15 presentation / 15 Q&A)

PRESENTATION TITLE: Bulky Waste Policy Project Findings: Barriers and Opportunities

DECISION TYPE: Informational

RELATED REGIONAL WASTE PLAN GOALS: Goal 10, Provide regionally consistent services for garbage, recyclables, and other priority materials that meet the need of all users.

PRESENTER(S): SARA KIRBY, METRO; HEATHER ROBINSON, WASHINGTON COUNTY;

PURPOSE OF PRESENTATION

- This presentation will provide an informational update on the findings of the Bulky Waste Policy Project, a collaborative project, including Clackamas and Washington counties, the cities of Beaverton, Gresham and Portland, and Metro, to implement 2030 Regional Waste Plan (RWP) action 10.5.

ACTION REQUESTED

- None, informational only.

BACKGROUND

- Starting in 2015 local governments and Metro have worked together to better understand and address the issues and challenges associated with multifamily garbage and recycling services.
- Most recently local government, Clackamas and Washington Counties, and the cities of Beaverton, Gresham and Portland, and Metro, staff are working together on the Bulky Waste Policy Project. The goal is to implement 2030 RWP Action 10.5, regularly occurring bulky waste service with an emphasis on multifamily communities and lower income households. The project is taking a close look at the bulky waste collection services currently available for single-family and multifamily homes, where the service may not be meeting the needs of community and identifying collective opportunities to do better.
- The Bulky Waste Policy Project includes five phases. We are nearing the end of phase one.
 - Phase one: research and engagement on the current bulky waste collection landscape and recommendation of collection scenarios; *June 2022 – March 2023*
 - Phase two: additional analysis and engagement of collection scenarios being consider for pilot; *April 2023 – June 2023*
 - Phase three: conduct pilot; *July 2023 – March 2024*
 - Phase four: policy drafting, determine the essential minimum consistent elements; *March 2024 – Sept. 2024*
 - Phase five: policy adoption, potentially, an update of Metro administrative rule 5.15-2040(4); *Sept. 2024 – June 2025*
- The project team worked with two consultant firms for solid waste analysis, and engagement and outreach services. From the consultants' activities the Bulky Waste Policy

Project team came to consensus on the findings, categorized as barriers and opportunities. The consultants completed a landscape analysis of services offered today including, customer experience evaluation and an inventory of national bulky waste collection programs. Additionally, consultants supported outreach and engagement activities with community members through community-based organizations, hosted and facilitated a listening session with certificated, franchised and licensed collection companies as well as outreach to cities and counties about the project.

- From the research and engagement work the project team identified three major barriers within the current landscape and four opportunities to leverage in considering large unwanted household item collection. The presentation will provide additional detail on analysis and engagement work, and fully discuss the findings shared in brief below.
 - Barriers
 - Lack of adequate vehicle to self-haul large unwanted household items.
 - Lack of direct access for tenants to collection services provided by collection companies regulated by local governments via certificate, franchise or license.
 - Variability in multiple dimensions for large unwanted household item collection including materials collected, services provided, cost and space constraints and for people living in multifamily homes this variability is exacerbated by high turnover of residents and property managers.
 - Opportunities:
 - Local governments and Metro can lead in service equity for people living in multifamily homes.
 - Minimum consistent elements will reduce current service variability while retaining flexibility for local governments to implement these services in their local communities.
 - The certificated, franchised and licensed collection system currently provides similar services.
 - Extended Producer Responsibility (EPR) program for mattresses will be established in Oregon and should alleviate mattress disposal costs.
- The findings will be used to inform future collection scenarios that will be considered for piloting. In turn, the collection pilots will help inform potential future service standards that could be incorporated in Metro administrative rule.

QUESTIONS FOR CONSIDERATION

- No specific questions for consideration

NEXT STEPS

- Metro staff can provide a written update, or an additional informational presentation once bulky waste collection pilots are underway and/or at the conclusion of the pilots during the policy drafting phase.

ATTACHMENTS

- none