



600 NE Grand Ave.
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oregonmetro.gov

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION (JPACT)

Meeting Minutes

July 20, 2023

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Juan Carlos González
Christine Lewis
Travis Stovall
Paul Savas
Nafisa Fai
Carley Francis
Anne McEnery-Ogle
Mingus Mapps
Sam Desue
Joe Buck
Curtis Robinhold
Susheela Jayapal
Ali Mirzakhilili

AFFILIATION

Metro Council
Metro Council
Cities of Multnomah County
Clackamas County
Washington County
Washington State Department of Transportation
City of Vancouver
City of Portland
TriMet
Cities of Clackamas County
Port of Portland
Multnomah County
Oregon Department of Environmental Quality

MEMBERS EXCUSED

Rian Windsheimer
Steve Callaway
Shawn Donaghy
Ashton Simpson

AFFILIATION

Oregon Department of Transportation
Cities of Washington County
C-Tran
Metro Council

ALTERNATES PRESENT

Chris Ford
Jef Dalin
Brett Sherman
JC Vannatta
Scott Patterson
Scott Langer

AFFILIATION

Oregon Department of Transportation
Cities of Washington County
Cities of Clackamas County
TriMet
C-Tran
Washington State Department of
Transportation

OTHERS PRESENT: Carmen Merlo, Miles Pengilly, Derek Bradley, Erin Doyle, Taylor Steenblock, Shannon Carney, Mat Dolata, Dwight Brashear, Mary Baumgardner, Jessica Pelz, Nathan Sykes, Mark Ottenad, Brenda Bartlett, Sara Ryan, Sara Wright, Monica Krueger, Jean Senechal Biggs, Will Farley, Greg Leo, Jaimie Lorenzini, Sarah Paulus, Dave R., Isiah Jackman, Stephen Roberts, Sarah Iannarone, Kyle Hauger, Karen Buehrig, Jeff Owen, John Charles, Shoshana Cohen, Tara O'Brien, Jamie Stasny, Ari Del Rosario, Ethan Rohrbach, Jeff Gudman, Gerik Kransky, Michaela Barton, Derek Bradley, Allison Boyd, Kate Hawkins, Eric Hesse, Tom Markgraf, Sandy Glantz, Jess Zdeb, Mike Bezner, Laurie Lebowsky-Young, Mike McCarthy, Katherine Kelly, Chris Smith, Cody Field

STAFF: Connor Ayers, Jeff Kain, Andrea Pastor, Sebrina Owens-Wilson, Carrie MacLaren, Andre Bealer, Anneliese Koehler, Tim Collins, Tom Kloster, Eryn Kehe, Michelle Bellia, Catherine Ciarlo, Summer Blackhorse, Ted Leybold, Lisa Hunrichs, Eduardo Ramos, Grace Cho, Victor Sin, Marielle Bossio, Eliot Rose, Malu Wilkinson, Jaye Cromwell, Kim Ellis, Ally Holmqvist, John Mermin

1. CALL TO ORDER AND DECLARATION OF A QUORUM

JPACT Chair Juan Carlos Gonzalez (he/him) called the meeting to order at 7:30 am.

Chair Gonzalez called the role and declared a quorum.

2. PUBLIC COMMUNICATION ON AGENDA ITEMS

There was no public testimony.

Metro Staff Connor Ayers noted that a written testimony was submitted past the submission deadline, noting that this document will be included in the JPACT follow-up email.

3. UPDATES FROM THE CHAIR

Metro Planning and Development Department Director Catherine Ciarlo (she/her) shared the names and ages of traffic victims during the month of June:

Clark Jakob Soden, 62, Larry Valdez, 22, Adrian Gama, 22, Lorn A. Thompson, 47, Lorenzo Porter, 58, Cordell Dylan Tate, 23, Adrian Trujillo, 26, Jennifer Leigh Parise, 40, Travis Philmlee Jr., 26, and four unidentified victims.

Having no further updates to provide, Chair Gonzalez moved to the next agenda item.

4. CONSENT AGENDA

Chair Gonzalez noted that there are two items on the consent agenda, Resolution No. 23-5335 For the Purpose of Adopting the 2024-2027 Metropolitan Transportation Improvement Program (MTIP), and Consideration of the June 15, 2023 JPACT minutes.

MOTION: City of Vancouver Mayor Anne McEnerny-Ogle moved to approve the consent agenda seconded by TriMet General Manager Sam Desue.

ACTION: With all in favor, consent agenda passed.

5. INFORMATION/DISCUSSION ITEMS

5.1 Legislative Update

Chair Gonzalez introduced Metro Staff Anneliese Koehler (she/her), Washington County Staff Erin Doyle, Multnomah County Staff Taylor Steenblock, Clackamas County Staff Chris Lyons, TriMet Staff Miles Pengilly, Port of Portland Staff Carmen Merlo, and City of Portland Staff Derek Bradley.

Koehler briefly spoke about the latest legislative session, noting that each presenter will speak about a certain legislative topic or issue. Merlo provided information on the I-5 Bridge Replacement Project. Doyle explained the legislative efforts to address issues concerning urban arterial roads. Steenblock commented on developments to the Earthquake Ready Burnside Bridge Project. Lyons discussed the current state of tolling in the legislature. Bradley explained House Bill 3014 (HB3014), which would allow Oregon school districts to use up to 5% of their transportation grant on alternative transportation investments. Pengilly remarked on the possibility of a 2025 transportation package.

Clackamas County Commissioner Paul Savas discussed accountability measures for the allocation of gas tax dollars. He briefly commented on alternative funding methods in lieu of declining gas tax revenues.

Oregon Department of Environmental Quality Air Quality Administrator Ali Mirzakhilili questioned if there is another state or jurisdiction that we can look to for a model of how to address declining gas tax revenues.

Pengilly discussed the viability of road user charges to replace these lost funds. He noted that this issue will continue to be discussed in the legislature in future sessions. Steenblock added that Oregon's lack of a sales tax limits the state's flexibility in generating revenue.

Multnomah County Commissioner Susheela Jayapal thanked the presenters for their work and highlighted the importance of centering regional success.

Seeing no further discussion, Chair Gonzalez moved onto the next agenda item.

5.2 Regional Freight Delay and Commodities Movement Study: Draft Findings

Chair Gonzalez introduced Metro staff Tim Collins (he/him).

Metro staff Tom Kloster provided context for the presentation, detailing the growth of the freight industry and commenting on its importance to the region's economy.

Collins explained the scope and objectives of the study, noting that the findings of the study will be used to make recommendations for future freight policy. He discussed the impact of e-commerce on the transportation system, the effect of COVID-19 on deliveries, and other related trends in the industry. He noted that the study will be completed in Fall of 2023 and that the final report with findings will be presented to JPACT as a part of the Regional Transportation Plan (RTP) adoption process.

Commissioner Savas requested clarification on the dollar amounts of goods delivered using I-5 and I-205.

Collins explained that the model is able to differentiate between shipping trucks that are delivering goods to the region and those that are merely passing through.

Commissioner Savas questioned the trend of fewer commerce shipping through the port in stead of more trucking and freight shipping.

Collins noted that the model does not currently include rail mode as a factor, then highlighting that container

services at the port have been increasing. Port of Portland Executive Director Curtis Robinhold confirmed this increase in container services, as well as remarking that most truck movement is not connected to Terminal 6 at the port.

Oregon Department of Transportation (ODOT) Region 1 Policy and Development Manager Chris Ford requested clarification on how much time will be available to consider the results of this study and incorporate them into the RTP.

Metro staff Tom Kloster noted that a draft findings report for this study will be available in mid-August, and that they will be reviewed by TPAC and JPACT in September.

Mayor McEnery-Ogle highlighted the quantity of goods going over the I-5 bridge daily.

Mirzakhali, discussing the utilization of dark stores as warehouse spaces, asked staff how they intent to balance competing interests between maximizing these opportunities and other factors.

Kloster remarked that the results of this study, and the policy recommendations that will follow it, will have sweeping effects on other sectors outside of transportation. Collins clarified that while dark stores offer a unique opportunity for growth, that they will be weighed against relevant land use discussions before being widely implemented.

Robinhold shared his comments from the chat, stating that the importance of Terminal 6 is connecting Oregon manufacturers to foreign trade. He then discussed a new logistics development for the Port of Portland in Gresham that centers the needs of the community while also expanding economic development.

Seeing no further discussion, Chair Gonzalez moved onto the next agenda item.

5.3 TOD Update

Chair Gonzalez introduced Metro staff Eryn Kehe (she/her) and Andrea Pastor (she/her).

Key elements of the presentation and member discussion included:

The presentation overviewed the Transit Oriented Development Program, focusing on the program's strategic plan and policy recommendations. Pastor provided several examples of transit-oriented communities around the metropolitan area, explaining how the developments serve to boost housing affordability and transit access. Staff then discussed engagement efforts surrounding this program with community members, as well as stakeholders. Key components of the strategic plan were examined, primarily project outcomes, requirements, and timelines.

Commissioner Savas expressed concerns that investments like this may result in displacement. He questioned if there is a specific percentage of low-income housing units compared to the total housing pool that would minimize displacement. He then remarked on the importance of home ownership in building wealth, asking staff if there is any plans to have ownership incorporated into these developments.

Pastor explained that this project aims to fund projects that may not be eligible for other sources of funding.

She stated that they are targeting an affordability requirement that 50% of units would be affordable at 80% of the area's median income (AMI). As for home ownership, Pastor detailed that the program has attempted to incorporate home ownership models into the project's scope and that they will continue to examine this opportunity.

Commissioner Savas questioned if TOD housing developments are viewed as entire project areas or just the properties themselves.

Kehe clarified that the project's acquisition program allows for the purchasing and holding of property before a transit investment is made, allowing staff to have more control over the future direction of the area.

Mayor McEnery-Ogle informed the committee of the Transportation Infrastructure Finance and Innovation Act (TIFIA), which could serve as an additional funding source for this project.

Mirzakhilili questioned what the budget for the program is.

Pastor stated that the TOD program has a budget of \$3.5 million dollars annually.

Seeing no further discussion on the topic, Chair Gonzalez moved to the next agenda item.

5.4 Construction Careers Pathways Program (C2P2) Update

Chair Gonzalez introduced Metro staff Sebrina Owens-Wilson (she/her) and Andre Bealer (he/him).

Key elements of the presentation and member discussion included:

Owens-Wilson began the presentation by providing a comprehensive overview of the C2P2 program, detailing the project's desired outcomes, partner agencies, and background. Bealer discussed the implementation roadmap for the project. The presentation concluded with staff highlighting the next steps for the C2P2 program.

City of Lake Oswego Mayor Joe Buck questioned the capacity of the apprenticeship programs, asking how they have changed over the past decade.

Bealer remarked that the first year of funding for C2P2 will serve to find a baseline for capacity, which will then be expanded upon in subsequent years. Owens-Wilson clarified that through workforce agreements staff has added new standards for the union apprenticeship selection process.

Metro Councilor Christine Lewis spoke to the importance of pre-apprenticeship. She suggested that the anti-bullying and harassment components of the C2P2 should be implemented more widely on all Metro public investment worksites.

TriMet General Manager Sam Desue shared his excitement and dedication to this project.

City of Gresham Mayor Travis Stovall remarked that we should be trying to build out an infrastructure of assistance that allows diverse companies to compete for construction bids.

Commissioner Savas recognized the importance of trade schools in providing options for low-income communities to find high paying work.

Mirzakhali stated that he would like to work with staff to integrate similar strategies in the C2P2 program to create a stronger pipeline for diverse workforces into other industries.

Seeing no further discussion on the topic, Chair Gonzalez moved onto the next agenda item.

6. UPDATES FROM JPACT MEMBERS

Carly Tabert alerted the committee that the roadway to Seattle will be limited to two lanes from August to September.

7. ADJORN

Chair Gonzalez adjourned the meeting at 9:21 AM.

Respectfully Submitted,



Jeffrey Kain
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF JULY 20, 2023

ITEM	DOCUMENT TYPE	DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
3.0	Presentation	07/20/2023	Fatal Crash Slide	072023-01
5.2	Presentation	07/20/2023	JPACT Freight Presentation	072023-02
5.3	Presentation	07/20/2023	2024-2027 MTIP – Overview of Adoption Draft	072023-03
5.4	Presentation	07/20/2023	C2P2 Presentation	072023-04
	Testimony	07/20/2023	Sharon Nasset Testimony	072023-05
	Email	07/20/2023	2023 RTP Public Comment Period Email	072023-06