



600 NE Grand Ave.  
Portland, OR 97232-2736

## Council meeting agenda

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Thursday, December 14, 2023

10:30 AM

Metro Regional Center, Council Chamber,

[https://www.youtube.com/watch?](https://www.youtube.com/watch?v=rdj72mVzM00)

[v=rdj72mVzM00,](https://www.youtube.com/watch?v=rdj72mVzM00)

<https://zoom.us/j/615079992> Webinar ID:

615 079 992 or 888-475-4499 (toll free)

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### 1. Call to Order and Roll Call

### 2. Public Communication

Public comment may be submitted in writing. It will also be heard in person and by electronic communication (video conference or telephone). Written comments should be submitted electronically by emailing [legislativecoordinator@oregonmetro.gov](mailto:legislativecoordinator@oregonmetro.gov). Written comments received by 4:00 p.m. the day before the meeting will be provided to the council prior to the meeting. Testimony on non-agenda items will be taken at the beginning of the meeting. Testimony on agenda items generally will take place during that item, after staff presents, but also may be taken at the beginning of the meeting.

Those wishing to testify orally are encouraged to sign up in advance by either: (a) contacting the legislative coordinator by phone at 503-813-7591 and providing your name and the agenda item on which you wish to testify; or (b) registering by email by sending your name and the agenda item on which you wish to testify to [legislativecoordinator@oregonmetro.gov](mailto:legislativecoordinator@oregonmetro.gov). Those wishing to testify in person should fill out a blue card found in the back of the Council Chamber.

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### 3. Consent Agenda

3.1 Consideration of the November 9, 2023 Council Meeting Minutes [23-5984](#)

Attachments: [Minutes](#)

3.2 Consideration of the November 16, 2023 Council Meeting Minutes [23-5985](#)

Attachments: [Minutes](#)

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- 3.3 Resolution No. 23-5368 For the Purpose of Reappointing 4 Members to the Metro Affordable Housing Bond Oversight Committee [RES 23-5368](#)
- Attachments: [Resolution No. 23-5368](#)  
[Exhibit A](#)  
[Staff Report](#)
- 3.4 Resolution No. 23-5369 For the Purpose of Reappointing 5 Members to the Supportive Housing Services Regional Oversight Committee [RES 23-5369](#)
- Attachments: [Resolution No. 23-5369](#)  
[Exhibit A](#)  
[Staff Report](#)
- 3.5 Resolution No. 23-5370 For the Purpose of Appointing Members to the Committee on Racial Equity (CORE) [RES 23-5370](#)
- Attachments: [Resolution No. 23-5370](#)  
[Staff Report](#)  
[Attachment 1](#)

#### 4. Resolutions

- 4.1 Resolution No. 23-5362, For the Purpose of Adopting Metro's Strategic Targets [RES 23-5362](#)
- Presenter(s): Andrea Celentano (she/her), Policy Advisor, Metro  
Val Galstad (they/them), Program Director, Metro  
Ina Zucker (she/her), Program Director, Metro
- Attachments: [Resolution 23-5362](#)  
[Staff Report](#)

#### 5. Ordinances (First Reading and Public Hearing)

- 5.1 Ordinance No. 23-1505 For the Purpose of Amending Metro Code to Repeal Section 10.03.130 (Blue Lake Boating Restrictions) [ORD 23-1505](#)
- Presenter(s): Jon Blasher (he/him), Parks and Nature Director, Metro  
Olena Turula (she/her), Regional Planner, Metro
- Attachments: [Ordinance No. 23-1505](#)  
[Staff Report](#)  
[Attachment 1](#)
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- 6. Chief Operating Officer Communication**
- 7. Councilor Communication**
- 8. Adjourn**

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ការគោរពសិទ្ធិពលរដ្ឋរបស់ ។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលបានការប្រឹក្សាស្តីពីការរើសអើងសូមទូរស័ព្ទទៅលេខ 503-797-1700 ។ [www.oregonmetro.gov/civilrights](http://www.oregonmetro.gov/civilrights) ។ បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃធ្វើការ) ប្រាំពីរថ្ងៃ ថ្ងៃធ្វើការ មុនថ្ងៃប្រជុំដើម្បីអាចឲ្យគេបកប្រែសម្រាប់លោកអ្នក ។

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**Consideration of the November 9, 2023 Council Meeting Minutes**  
*Consent Agenda*

Metro Council Meeting  
Thursday, December 14, 2023

# Metro

600 NE Grand Ave.  
Portland, OR 97232-2736  
[oregonmetro.gov](http://oregonmetro.gov)



Metro

## Minutes

Thursday, November 9, 2023

10:30 AM

Metro Regional Center, Council chamber,  
[https://www.youtube.com/live/mNytBeDvVck?  
si=AzyduWnk4oKGVzdr](https://www.youtube.com/live/mNytBeDvVck?si=AzyduWnk4oKGVzdr), <https://zoom.us/j/615079992> Webinar ID:  
615 079 992 or 888-475-4499 (toll free)

**Council meeting**

This meeting will be held electronically and in person at the Metro Regional Center Council Chamber. You can join the meeting on your computer or other device by using this link: <https://www.youtube.com/live/mNytBeDvVck?si=AzyduWnk4oKGVzdr>, <https://zoom.us/j/615079992>, or 877-853-5257 (toll free) (Webinar ID: 615079992).

**1. Call to Order and Roll Call**

**Present:** 6 - Council President Lynn Peterson, Councilor Christine Lewis, Councilor Juan Carlos Gonzalez, Councilor Mary Nolan, Councilor Duncan Hwang, and Councilor Ashton Simpson

**Excused:** 1 - Councilor Gerritt Rosenthal

**2. Public Communication**

Deputy Council President Lewis opened the meeting to members of the public wanting to testify on a non-agenda items.

Mathias Quackenbush:

Mathias shared his frustration about how road safety measures weren't being done right and why it is important to do so.

Anna Kurdinsky, who's the Director of the Community Warehouse, talked about Metro's facilities plan. She gave a proposal from her team to redo Metro's transfer stations or build new ones. The plan included working with nonprofits to collect and fix reusable items, with a focus on helping marginalized communities.

Then, Jackie Curockfran, the Executive Director of the Rebuilding Center, spoke about how they can't afford property because of high rent. She explained why her organization and others need more funding to support the community. Jackie asked Metro to step up and help out

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### 3. Presentations

#### 3.1 City of Portland Safe Rest Villages Update

Attachments: [Safe Rest Villages 22-23 Annual Report](#)

Deputy Council President Peterson introduced Dan Ryan, City of Portland Commission to present on the Safe Rest Village FY22-23 Annual Report.

Staff pulled up the presentation to present to Council.

Ryan went over his personal story and how it impacted his vision to strive for a change in the city, and how important it is to build these new homes as it provides support and safety to those who live on the street.

Brandy Westerman, Emergency Humanitarian director for the city of Portland, went over presentation and shared the current locations of the safe rest villages, and announced 169 documents were provided with personal information



such as social security cards, and birth certificates in order to access jobs, and houses to those who are in need.

Westerman then announced that 345 people were given shelter and a total budget for the safe rest villages from the years 2021-2024 is \$56.3 million and a majority of that came from the American Rescue Plan Act (\$52.3 million) and that it costs \$19.6 million to operate the 7 shelters yearly.

Andy Goebel, Director of All Good Northwest, spoke about what his organization does, and announced his organization housed 44 people, but mentioned how important it is to keep supporting those who received housing in order to build Resiliency.

Staff then pulled up a video showcasing the work done at the safe rest villages.

Ryan mentioned how important it is for the city to keep investing into homelessness and thanked council for their time.

Council Discussion:

President Peterson acknowledged how important it is now more than ever to keep this work going.

Councilor Nolan asked if a case manager is included, and if the 169 documents include social security income (SSI) and access to the Oregon Health Plan (OHP).

Goebel, explained that case managers are involved and they mitigate the barriers to help those in need to apply for SNAP and other state services.

Jake Budlaser replied by stating that most often homeless people are missing ID's and in order to start with getting

them services such as SSI and SNAP they must provide them with the basic documents first.

Councilor Hwang asked staff how the community feels about the villages being so close in their communities.

Ryan explained that he was expecting push back from neighbors and he found that most of the neighbors had a change of heart about the villages being so close to them as it has done more good than bad.

Goebel mentioned that there is a phone line open 24/7 for the community to call incase of emergency and opportunities for neighbors to volunteer.

Councilor Simpson asked what the plan is to ramp up homeless people into shelter now that winter is approaching.

Ryan noted that they are proposing a new site to help the community receive these assets, and that these shelters have provided permanent housing to the people using the services.

Councilor Lewis thanked staff for all the work they accomplished and then acknowledged that Metro has limited funds and mentioned that its funds is set aside for data research and if staff would like to speak more about data then they should approach council from that view.

Councilor Gonzalez offered his respect and admiration for the achievements accomplished.

Councilor Nolan asked staff to give a follow up about the housing units per acre at the various sites to get an idea of how much it costs.

Westerman noted she will come back with that information.

End of discussion.

**4. Consent Agenda**

4.1 **Resolution No. 23-5358**, For the Purpose of Completing Required Transition Actions to the New 2024-27 MTIP Including Adding Nine New Projects and updating Two Existing Projects to Enable Future Federal Fund Obligations to Occur

Attachments: [Resolution 23-5358](#)  
[Exhibit A](#)  
[Staff Report](#)

**A motion was made by Councilor Lewis, seconded by Councilor Simpson, that this item be approved. The motion passed by the following vote:**

**Aye:** 6 - Council President Peterson, Councilor Lewis, Councilor Gonzalez, Councilor Nolan, Councilor Hwang, and Councilor Simpson

**Excused:** 1 - Councilor Rosenthal

**5. Ordinances (Second Reading)**

5.1 Ordinance No. 23-1503 For the Purpose of Amending Metro Code Chapters 7.05 (Income Tax Administration) and 7.06 (Personal Income Tax) to Add Certain Clarifications and Make Housekeeping Updates

Attachments: [Ordinance No. 23-1503](#)  
[Exhibit A](#)  
[Exhibit B](#)  
[Exhibit C](#)  
[Staff Report](#)

**A motion was made by Councilor Simpson, seconded by Councilor Nolan, that this item be approved. The motion passed by the following vote:**

**Aye:** 6 - Council President Peterson, Councilor Lewis, Councilor Gonzalez, Councilor Nolan, Councilor Hwang, and Councilor Simpson

**Excused:** 1 - Councilor Rosenthal

**6. Other Business**

6.1 Council Procedures Update

Attachments: [Staff Report](#)  
[Attachment 1](#)  
[Attachment 2](#)  
[Attachment 3](#)

Deputy Council President Peterson introduced Ina Zucker (she/her) council office program Director, and Anne Buzzini (she/her) policy advisor, metro, to present on the council procedure update

Staff pulled up the presentation

Summary of presentation:

Zucker thanked councilors for submitting comments, and mentioned that she is excited to keep this topic moving forward.

Buzzini went over the purpose and updates and noted that the last council procedure was updated in the year 2013, then went over the procedures to adopt by resolution, summary of proposed updates, and policy questions.

Council discussion:

President Peterson explained that this change is meant to manage a better environment to deal with the hybrid work schedule.

Councilor Nolan mentioned It is perfectly reasonable to have that much flexibility. Nolan then explained that it would be better to have council deliberation 3 days in advance to give council time to absorb the information given to them.

Zucker mentioned that staff strives to get materials in a week in advance even though that is not going in the council procedure documents however they can put 72 hours instead of 48 hours in the document.

President Peterson asked for clarification.

Councilor Nolan explained that her comment was meant to ask for materials to be submitted 72 hours before a council meeting.

President Peterson apologized and noted she misunderstood.

Councilor Gonzalez asked if the hours are business hours or general hours

Buzzini explained it is business hours and they will clarify that in the document.

Councilor Gonzalez mentioned that he appreciates the shared agreements as a council.

President Peterson asked for a clarification about the cameras being on during a meeting.

Buzzini mentioned that a camera must be on during the entire duration of the meeting.

Councilor Gonzalez explained that there should be an

exemption for technical difficulties implemented in the document.

Councilor Hwang asked for more information about the 2 hour of agency work time mentioned in the document and who the arbiter is.

Zucker mentioned that the council office is not part of the 2 hour rule.

Councilor Lewis thanked Buzzini for reading her notes.

## 6.2 Waste Prevention and Environmental Services (WPES): The Garbage and Recycling System Facilities Plan Proposed Scenarios

Attachments: [Staff Report](#)  
[Attachment 1](#)

Deputy Council President Peterson introduced Marta McGuire (she/her) WPES director, Metro, Estee Segal (she/her) Principle Planner, Metro, and Luis Sandoval (he/him), Principle Planner, Metro to present on the Garbage & Recycling System Facilities Plan

Summary of presentation:

McGuire went over the first part of the presentation and mentioned that the first symposium kick off was a success and thanked those who attended. McGuire then went over the discussion guide.

Segal then went over the project purpose and mentioned that it is meant to reduce waste to landfill, improve access to facilities, keep services affordable and to improve system resilience. Segal then finished up by going over the project phases and building the scenarios from baseline, full service, distributed to no-build.

Lindsey Lopez (she/her), then went over the building the scenarios portion of the presentation, the baseline map that shows the overview, the costs & waste reduction in 2040 and mentioned that the average garbage collection bill is expected to increase to \$39. Lopez then went over the full-service portion of the presentation and mentioned that the average garbage & collection bill will be \$41.80 which is the second highest across all the scenarios and 1.29 million tons of materials will be recovered yearly for reuse, recycling, and composting.

Sandoval then went over the distributed portion of the presentation and mentioned that Metro will build a network of mid size facilities which will include 3 medium sized transfer stations and 4 reuse facilities.

Segal then spoke about the next steps which include phase 3 (engagement summary, scenario elements), phase 4 (draft plan elements & implementation strategy components) and phase 5 (final plan & adoption).

Council discussion:

Councilor Gonzalez asked for a clarification about the star ratings and if they include just metros ratings or rates from other departments.

Lopez explained that most of the criteria focuses on the Metro regional area.

Councilor Gonzalez asked if they are looking at jobs that pertain to Metro.

Lopez explained that the jobs criteria looks at Metro jobs and other jobs that are a result of changes such as private and re-use entities where the jobs will be and the details of the criteria are in the memo.

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Councilor Hwang asked how the process fits into the bigger picture, how the scenarios will impact tonnage allocations and if Metros partners have the capacity to engage all these levels during the next 12 months.

McGuire explained that there is no data for the cost of service for WET waste for private facilities and part of the plan is to get that information.

Sandoval explained the scenarios are meant to address facility gaps, and how to address cost differences across the region and a way to do that is by setting a set price.

Councilor Hwang asked if Metro would reconsider the impact of private facilities.

Sandoval noted that they can not anticipate the pricing positions from the private facilities if Metro would increase or decrease tonnage however, they do have experience with the tonnage allocation program and explained that they have noticed some facilities have seen increases and decreases in facility tonnages however, Sandoval mentioned that the pricing behavior hasn't changed much overtime.

President Peterson explained that councilor Hwang is pointing out a key aspect that was not in the values and outcomes section and asked staff if they want to keep the rates low and tonnage constant or raise the rates a little and mentioned that it all comes down to how Metro phases it and how to keep the rates down.

COO Marissa Madrigal explained that it would be helpful to hear from what council wants

President Peterson explained she does not know what



keeping the metro rate as low as possible means just yet and does not have an answer. She then asked if keeping metro tonnage constant and what it means should be a question and what is Metro getting out of the goals-based tonnage.

Councilor Hwang noted that as council they should look at what they want to achieve together and noted that he is not sure how to best facilitate that.

Lopez explained that the goal is to reduce waste, increase access, and affordability and then asked council if that sounds right.

Councilor Lewis explained that she looks at tonnage as the capacity issue and some of the most important things to work on is interactions, and the need for public service is what Metro needs to invest in and that includes bulky waste, and reuse and repair is part of that infrastructure and that is where Metro should grow the system.

Sandoval noted that one of the main issues they have right now is that they don't know how much the producers are paying for the infrastructure related to the RMA, he noted they do know Metro will pay a fee.

Councilor Lewis noted that she knows they can't guess how much it will cost however she would like to see a future vision of what the plan would look like.

Sandoval explained that even with all 4 scenarios mentioned in the presentation, Metro will still have a role in the RMA.

Councilor Lewis emphasized she is having trouble understanding where Metro is going.

Councilor Gonzalez noted that it wasn't clear how the costs are absorbed and who absorbs the costs.

McGuire stated that the point of this presentation was to start a conversation and that they still have a very long way to go.

Councilor Gonzalez replied to McGuire's response and mentioned that he feels misled from the information given to him and that the future around producer responsibility is still not clear.

McGuire stated that it is not her intentions to not be misleading and that the westside is a great example to make good choices as there is a gap in that region and that there are implications to build a new facility there.

President Peterson clarified what she heard from the council discussion and what she feels that needs to come out of the conversation is what scenerios they are leaning towards.

Councilor Simpson asked if there is a 5th scenario that is balanced and that he would like Metro to have its own paint facility and that his neighbor showed him their waste management bill at \$40 per month.

McGuire stated that it may be 2 months combined and not monthly.

Councilor Simpson noted that it was monthly, and they are elderly on a fixed income.

McGuire stated that is a lot.

Councilor Nolan stated that a top priority for her is reduction in WET waste.

President Peterson asked staff pull up the presentation to go

over the building Scenario slide.

President Peterson announced that they already pulled back from the 2030 waste plan and asked if there is a scenario in this presentation that calls for the entire 2030 waste plan.

McGuire answered by stating the guidance in the regional waste plan doesn't get to a specific scenario.

President Peterson asked council to state which of the four scenarios they are leaning towards (baseline, full service, distributed, no build) and then explain why.

Councilor Hwang stated that he wants to explore the distributed scenario more as it provides the most coverage with potential collaborations with re use partners.

Councilor Nolan stated that she does not like any of the scenarios and she wants a scenario that will get to 2 million tons diverted however she noted that she would choose the no build scenario.

Councilor Lewis noted that she is interested in distributed scenario and that the facilities don't need a large or small building but instead a medium sized one.

Councilor Simpson stated that he is between distributed and no build scenarios.

Councilor Gonzalez noted that he is leaning towards distributed however he likes some aspects of the no build scenario.

President Peterson noted that she also is between distributed and no build for the same reasons the councilors stated.

COO Marissa Madrigal asked if staff should come back with variable scenarios and go through them with council, such as waste reduction, affordability, and tonnage.

President Peterson explained that filling in the gaps at a particle size is what she needs to hear more about and that council is not opposed to making the facilities safer.

End of discussion.

**7. Chief Operating Officer Communication**

**8. Councilor Communication**

Councilors provided updates on the following meetings and events:

- Councilor Simpson announced last night he attended the Rise of Community Enhancement grant and to reach out to those who served in honor of veteran's day.

**9. Adjourn**

There being no further business, Deputy Council President Lewis adjourned the Metro Council Meeting at 12:42 p.m.

Respectfully submitted,

*Sermad Mohamad*

Sermad Mohamad, Legislative Assistant

**Consideration of the November 16, 2023 Council Meeting Minutes**  
*Consent Agenda*

Metro Council Meeting  
Thursday, December 14, 2023

# Metro

600 NE Grand Ave.  
Portland, OR 97232-2736  
[oregonmetro.gov](http://oregonmetro.gov)



Metro

## Minutes

Thursday, November 16, 2023

10:30 AM

Metro Regional Center, Council chamber,  
<https://www.youtube.com/watch?v=Y94uzYNZQsk>,  
<https://zoom.us/j/615079992>, or 877-853-5257 (toll free) (Webinar  
ID: 615079992)

**Council meeting**

**1. Call to Order and Roll Call**

Council President Peterson called the Metro Council Meeting to order at 10:34 a.m.

**Present:** 7 - Council President Lynn Peterson, Councilor Christine Lewis, Councilor Juan Carlos Gonzalez, Councilor Mary Nolan, Councilor Gerritt Rosenthal, Councilor Duncan Hwang, and Councilor Ashton Simpson

**2. Public Communication**

Council President Peterson opened the meeting to members of the public wanting to testify on a non-agenda items. Three people testified.

Lynn Handlin, Portland:

Handlin explained that she works for Extinction Rebellion and was here to talk about the Regional Transportation Plan. She noted that this plan fails to meet the climate smart strategy goals, and more importantly, it fails to boldly address the climate crisis beyond those goals. The crisis of climate change means that the Council needs to take bold action. She discussed that there was a decision to widen Powell Boulevard and cut down large, mature trees in the process, and the Powell Project was described as safety improvements, and there were some safety improvements, but part of it was removing trees to increase the line of sight so people can drive fast safely. Handlin suggested that they should lower the speed limit and save lives and save the trees. She added that they need a plan for livable future, safety and justice, and a planet that is not burnt up for the future generations. Handlin asked the Council to follow the science, follow what the public is calling for, and do the right thing. She requested that the Council vote down this plan and come up with a plan for a livable future.

John Giacoppe, Portland:

Giacoppe identified himself as a resident of District 6 and stated that he was here to talk about the 2023 Regional Transportation Plan. He stated that this plan should be amended before its passage due to the current traffic safety crisis, which is not mitigated in the Plan, and mentioned that there is a record number of road deaths. He mentioned that in Districts 3 and 4, walking and biking is extremely difficult, and it is dangerous for people to bike or walk in many areas. He noted that he would like this plan to center bikers and pedestrians, not just drivers. He stated that bigger roads lead to more emissions and less space for other modes of transit. He urged the Council to deny project approval if it is a harmful project. He mentioned Chapter 4 of the plan, which discussed equitability in terms of what projects are approved and noted that equity is only in the plans, not the projects. He recognized that it is a huge step to apply it on a project level, but urged Council to begin considering this, warning that otherwise, they will not meet their goals and they will not get the kind of Portland that they need.

Kathryn Maack, Oak Grove:

Maak stated that the RTP should be rejected and called it unprincipled. Maak stated that the plan's details do not address climate change, nor the transportation industry's contributions to it. Maak discussed page 350 of the plan, which says that less than 1% of ODOT's \$12.61 billion constrained project list is being allocated towards walking and biking. Maak added that Oregon's goals are to reduce emissions to 10% below 1990 levels by 2020, and 75% below 1990 levels by 2050, and that they are failing to meet those goals, which could mean they could fail to reach the 2050 as well. Maak stated that they cannot put their faith in idealized consumer behavior to solve a problem as dire as carbon emissions. Maak also urged the council to cut the funding of the I-5 corridor expansion. Maak also requested that projects should be individually evaluated based on



Metro's safety, climate, and equity criteria. Maak finally stated that the bulk of the funding should be put towards biking and public transportation.

There being no further people who wished to testify, Council President Peterson moved on to the next agenda item.

**3. Presentations**

3.1

Parks and Nature Annual Report FY 22/23

Attachments: [Staff report](#)

Council President Peterson introduced Jon Blasher to present the Nature Annual Report FY 22/23

Staff pulled up Parks and Nature Annual Report FY 22/23 PowerPoint to present to Council.

Presentation Summary:

The presenter discussed the Parks and Nature annual report, which includes the renovation of Blue Lake Park. The presenter shared information on the budgeting for restoration and maintenance, stating that the money went towards 103 habitat and water improvement projects, 6,751 acres with restoration projects underway, 15 planting projects, and 80 weed treatments. They discussed park improvements, how their work has an emphasis on diversity, equity, and inclusion, and the implementation of meaningful community engagement programs that make sure the barriers to Metro spaces are easily accessible to all. The funds also worked on diversity, equity, and inclusion in contracting and protecting the land. The presenter shared that they had 159 total burials and 66 burial purchases. The presenter addressed the total spending for the year, and their follow-ups on the audit. They have a work plan for the audit which is already underway. The presenter then discussed the next steps.

*Council Discussion*

Councilor Lewis thanked Jon Blasher for the report and asked about future opportunities, asking if there will be expanded opportunities for community engagement, and noting that she wants to see the community engagement accelerated.

Blasher stated that yes, the team has been looking into this, and the quality of the interactions is something the team is working on to be as thoughtful and strategic as possible.

Councilor Lewis noted that water safety issue is important, through life jackets, but also through helping save lives and increasing access to recreation.

Councilor Rosenthal noted that Blue Lake Park is a part of major access, and asked if the restoration will impact the ability for people to access and utilize it for educational purposes.

Blasher addressed this, noting that a lot of the renovation is maintenance with bathrooms and other amenities. In addition to that, Blasher noted that they are laying the groundwork for utilities, and the community will have input on how they want to access the lake and more opportunities for recreation on the water. In terms of access that will be aided to get to the park, they are looking at transportation to getting there, which is a bit out of scope for the project but something they are also considering. They also have funds in the bond to update the infrastructure to ensure people can connect to amenities, as well as more ADA accessibility.

Councilor Rosenthal asked if there is a tool that helps people best find, access, and plan trips to parks and recreation in the region.

Blasher responded that they do have a website where the parks are, but he will investigate that to see if there is something that can be shared out publicly regarding that.

Councilor Gonzalez added that this is very important, thanked the team, and asked about how COVID procurement has been growing over time and what practices they are employing to support that growth.

Blasher responded that the procurement team conducts a lot of outreach, and they work to have a variety of scale of projects that they work on. He noted that the COVID procurement statistics ebb and flow, but they are intentional about it and ensuring environmental and cultural equity. Blasher also stated that the team is continuing to learn and grow.

Councilor Hwang mentioned fiscal stewardship for this, and asked if there is a long-term plan for this to sustain the programs and maintenance.

Blasher responded that yes, there is a long-term plan, and they are looking at options for long-term sustainable funding. Blasher added that there is a potential strategic roadmap underway, and they are exploring different avenues for implementation. They want to make sure they update their equity and accessibility plan, their Tribal engagement plan, as well as their capital asset and maintenance plan.

Council President Peterson noted that there are some things

they need to do before they see the engagement plan and asked to set something up for that discussion in the future.

There being no further discussion, Council President Peterson moved onto the next agenda item.

**4. Consent Agenda**

Council President Peterson called for a motion to approve the Consent Agenda.

- 4.1 Resolution No. 23-5367 For the Purpose of Authorizing Metro to Enter into a Grant Agreement with the State of Oregon for the 82nd Avenue Property Acquisition Fund

Attachments: [Resolution 23-5367](#)  
[Staff Report](#)

- 4.2 Consideration of the October 12, 2023 Council Meeting Minutes

Attachments: [Minutes](#)

- 4.3 Consideration of the October 19, 2023 Council Meeting Minutes

Attachments: [Minutes](#)

- 4.4 Consideration of the October 26, 2023 Council Meeting Minutes

Attachments: [Minutes](#)

**A motion was made by Councilor Rosenthal, seconded by Councilor Gonzalez, to adopt items on the consent agenda. The motion passed by the following vote:**

**Aye:** 7 - Council President Peterson, Councilor Lewis, Councilor Gonzalez, Councilor Nolan, Councilor Rosenthal, Councilor Hwang, and Councilor Simpson

Councilor Lewis stated that the passage of Resolution No. 23-5367 is a huge deal for investment and for opportunity. She thanked Councilor Hwang and congratulated him.

Councilor Hwang added that they are really excited for the 82nd avenue passage and they have just started their first home ownership opportunities.

## 5. Resolutions

- 5.1 Resolution No. 23-5359 For the Purpose of Proclaiming Support for Congressional Legislation to Establish the Truth and Healing Commission on Federal Indian Boarding School Policies Act

Attachments: [Resolution No. 23-5359](#)  
[Staff Report](#)  
[Attachment 1](#)  
[Attachment 2](#)

Council President Peterson called on Katie McDonald (she/her), Tribal Liaison, Metro, and other staff to present to Council on Resolution No. 23-5359 For the Purpose of Proclaiming Support for Congressional Legislation to Establish the Truth and Healing Commission on Federal Indian Boarding School Policies Act.

Presentation Summary:

Presenters depicted the horrific treatment of American Indians, Alaska Natives, and Hawaiian Natives inflicted by white colonizers. Children experienced physical, sexual, spiritual, and mental torture. They have since identified over 500 boarding schools, and Oregon is home to the first federally funded boarding school west of the Mississippi river, called the Forest Grove Industrial Indian Training School. There is an enormous number of people who went

to these schools who died and went missing, and the generational trauma is severe. Presenters hope that this resolution will highlight the impact that these boarding schools have had on Indigenous community members, and work towards giving more resources to Indigenous people. Presenters noted that there is a large intersection between the understanding that could come from the passage of this resolution and what they could do in their work at Metro.

*Council Discussion:*

Councilor Gonzalez thanked the presenters for their leadership and remarked that he was proud to support this Resolution.

Councilor Hwang agreed with Councilor Gonzalez and thanked them presenters for continuing this work. Councilor Hwang also asked what the Council's role is in asking for the support of partners to have conversations about this, and what the role of education is to make sure these conversations happen.

McDonald remarked that they would be more than happy to help start the conversation and support connections and education with partners.

Councilor Lewis added that the letter will be powerful to educate the community. Councilor Lewis also thanked the presenters for their hard work and labor, acknowledging that she wanted to help support them in the future. She also noted that this bill number should be on the top of the Federal agenda.

Councilor Rosenthal agreed with the other Councilors who spoke and noted that he supports the resolution.

Council President Peterson agreed with Councilor Lewis,

thanking the presenters, and added that they do not need another work session on the letter.

McDonald added that on November 28th, there will be people who will present on the Indigenous Child Welfare Act after the work session and invited the Council to attend.

Seeing no further discussion on the topic, Council President Peterson moved on to the next agenda item.

**A motion was made by Councilor Gonzalez, seconded by Councilor Lewis, that this item be adopted. The motion passed by the following vote:**

**Aye:** 7 - Council President Peterson, Councilor Lewis, Councilor Gonzalez, Councilor Nolan, Councilor Rosenthal, Councilor Hwang, and Councilor Simpson

## 6. Ordinances (Second Reading)

6.1 Ordinance No. 23-1502 For the Purpose of Annexing to the Metro District Approximately 23.71 Acres Located on the North Side of NE Evergreen Rd, East of NE 30th Ave, and West of NE Starr Blvd

Attachments: [Ordinance No. 23-1502](#)  
[Exhibit A](#)  
[Staff Report](#)  
[Attachment 1](#)

Council President Peterson called Glen Hamburg (he/him), Regional Planner, Metro to present to Council on Ordinance No. 23-1502 For the Purpose of Annexing to the Metro District Approximately 23.71 Acres Located on the North Side of NE Evergreen Rd, East of NE 30th Ave, and West of NE Starr Blvd.

**Public Hearing:**

Council President Peterson opened the meeting to members of the public wanting to testify on Ordinance No. 23-1502. There were none.

Seeing no further discussion on the topic, Council President Peterson moved on to the next agenda item.

**A motion was made by Councilor Gonzalez, seconded by Councilor Rosenthal, that this Ordinance was adopted. The motion carried by the following vote:**

**Aye:** 7 - Council President Peterson, Councilor Lewis, Councilor Gonzalez, Councilor Nolan, Councilor Rosenthal, Councilor Hwang, and Councilor Simpson

#### **7. Chief Operating Officer Communication**

Deputy COO Andrew Scott provided an update on the following events or items:

There were none.

#### **8. Councilor Communication**

Councilors provided updates on the following meetings and events:

- Councilor Simpson noted that he went on a trip with Councilor Gonzalez to LA and highlighted that they want to make sure to prioritize taking care of their vulnerable communities.
- Councilor Lewis noted that the EXPO Futures Sport committee had a meeting yesterday and they had a good discussion. The group had a good discussion regarding historical legacy. They will be sending a few delegates to Spokane in the second week of December to look at a podium.
- Councilor Gonzalez added that they had a spirited and robust conversation at JPACT this morning about the RTP and they agreed to approve and forward their recommendation.
- Councilor Lewis added that the JPACT meeting this morning was important because it confronted the transportation future and how they pay for it. There



was a last-minute amendment proposed that discussed how they would strive for a regionally balanced system, but that was turned down to encourage equity to be the priority.

- Council President Peterson went to the swearing in of their new commissioner in Multnomah County and it was a good energy in the room.

**9. Adjourn**

There being no further business, Council President Peterson adjourned the Metro Council Meeting at 11:49 a.m.

Respectfully submitted,



Georgia Langer, Legislative Assistant

**Resolution No. 23-5368 For the Purpose of Reappointing 4 Members to  
the Metro Affordable Housing Bond Oversight Committee**  
*Consent Agenda*

Metro Council Meeting  
Thursday, December 14, 2023

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF REAPPOINTING FOUR	)	RESOLUTION NO. 23-5368
MEMBERS TO THE METRO AFFORDABLE HOUSING	)	
BOND MEASURE PROGRAM COMMUNITY	)	Introduced by Chief Operating
OVERSIGHT COMMITTEE	)	Officer Marissa Madrigal with the
	)	Concurrence of Metro Council
	)	President Lynn Peterson

WHEREAS, at the general election held on November 6, 2018, the Metro Area voters approved a ballot measure authorizing the issuance of general obligation bonds in an amount not to exceed \$652,800,000.00 for the purpose of funding affordable housing (the “Metro Affordable Housing Bond Measure”); and

WHEREAS, Metro Code Chapter 2.19 establishes the Metro Affordable Housing Bond Measure Program Community Oversight Committee, whose members are appointed by the Metro Council President subject to confirmation by the Metro Council; and

WHEREAS, the Metro Council President has reappointed four members of the Metro Affordable Housing Bond Committee Oversight Committee; and

WHEREAS, the Metro Council desires to confirm those reappointments; now therefore

BE IT RESOLVED that the Metro Council confirms the reappointments to the Metro Affordable Housing Bond Community Oversight Committee as set forth on Exhibit A, attached hereto.

ADOPTED by the Metro Council this 14th day of December 2023.

\_\_\_\_\_  
Lynn Peterson, Council President

Approved as to Form:

\_\_\_\_\_  
Carrie MacLaren Metro Attorney

**Exhibit A to the Resolution No. 23-5368**

**Affordable Housing Bond Community Oversight Committee  
Committee Member Reappointments and Terms**

The following four persons will each serve one additional term of two years starting February 1, 2024 and ending on January 31, 2026.

Karen Shawcross

Mara Romero

Ann Leenstra

Andrea Sanchez

IN CONSIDERATION OF RESOLUTION NO. 23-5368 FOR THE PURPOSE OF  
REAPPOINTING FOUR MEMBERS TO THE METRO AFFORDABLE HOUSING BOND  
MEASURE PROGRAM COMMUNITY OVERSIGHT COMMITTEE

Date: November 11, 2023  
Department: Housing  
Meeting date: December 14, 2023

Prepared by: Alison Wicks

**ISSUE STATEMENT**

Resolution No. 23-5368 reappoints four members to serve two-terms on the Metro Affordable Housing Bond Community Oversight Committee.

Metro staff have confirmed interest and availability of the following Oversight Committee members to be reappointed to serve an additional two years.

1. Karen Shawcross
2. Mara Romero
3. Ann Leenstra
4. Andrea Sanchez

**Current and past committee members**

Below is a summary of current members and their terms. Current members who are reappointed through this resolution are in bold.

<b>Committee members</b>	<b>Appointment</b>	<b>Final term ends</b>
Jenny Lee, Co-Chair	Appointed to a two-year term in 2019; stepped into Co-Chair role when Shannon Singleton stepped down in 2019; second term expired January 2023, expected to serve pending a replacement to be appointed no later than January 2025	January 2025, pending appointment of replacement
Steve Rudman, Co-Chair	Appointed 2019 to a two-year term; reappointed in 2021; second term expired January 2023, expected to serve pending a replacement to be appointed no later than January 2025	January 2025, pending appointment of replacement
Juan Ugarte Ahumada	Appointed 2021 to a two-year term; reappointed in 2023 for an additional two-year term	January 2025
Scott Greenfield	Appointed 2023 to a two-year term; eligible to be reappointed for an additional two-year term	January 2027

<b>Ann Leenstra</b>	<b>Appointed 2022 to a two-year term; eligible to be reappointed for an additional two-year term</b>	<b>January 2026</b>
<b>Mara Romero</b>	<b>Appointed 2022 to a two-year term; eligible to be reappointed for an additional two-year term</b>	<b>January 2026</b>
<b>Andrea Sanchez</b>	<b>Appointed 2022 to a two-year term; eligible to be reappointed for an additional two-year term</b>	<b>January 2026</b>
<b>Karen Shawcross</b>	<b>Appointed 2022 to a two-year term; eligible to be reappointed for an additional two-year term</b>	<b>January 2026</b>

One member resigned from the committee (Willie Poinsette), three members will leave at the end of their term (Kira Cador, Brandon Culbertson, and Trinh Tran), and one member stepped down due to a job change (Nicole Stingh).

**Recruitment**

In fall 2023 staff began work on a joint recruitment process with the Metro Supportive Housing Services Community Oversight Committee, and the Tri County Planning Body to recruit members for all three committees. Metro Council Ordinance No. 19-1430, which established the Oversight Committee, states that the Committee will be composed of no fewer than 7 and no more than 15 members, to be appointed by the Metro Council President subject to Metro Council confirmation. The Committee’s members must represent a diversity of perspectives, geographic familiarity, demographics, and technical expertise, including finance, housing development, housing policy, and experience working with impacted communities. Committee members will be appointed to serve two-year terms and may be reappointed to serve up to two (2) additional 2-year terms.

Staff anticipates returning to council in early 2024 with a request to appoint 4-7 new members. Focus of this recruitment for the Affordable Housing Bond Community Oversight Committee includes increasing representation of:

- People with lived experience with homelessness or living in affordable housing
- People who are Black, Indigenous or other persons of color, or from another oppressed group
- People with technical expertise in housing development and affordable housing finance
- People who live or work in Clackamas or Washington counties

**ACTION REQUESTED**

Adopt Resolution No. 23-5368, reappointing 4 members to the Affordable Housing Bond Community Oversight Committee for a two-year term. Through adoption of this resolution, the new term for these 4 members will be February 1, 2024 - January 31, 2026.

### **IDENTIFIED POLICY OUTCOMES**

The Community Oversight Committee performs the following duties as charged by the Metro Council:

- Reviewing local implementation strategies for alignment with the expectations set forth in the Housing Bond Program Work Plan;
- Monitoring program expenditures and outcomes and providing an annual report and presentation to Metro Council;
- Recommending changes to implementation strategies as necessary to achieve Unit Production Targets and other priority outcomes, such as advancing racial equity.

### **STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION**

The proposed Resolution is based on numerous policies previously adopted by the Metro Council, including but not limited to:

- Ordinance No. 19-1430 amending Metro Code Chapter 2.19 to establish the Community Oversight Committee, and describing the committee makeup, terms and charge
- Resolution No. 19-4957 confirming 13 members and co-chairpersons initially appointed by the Council President to serve on the Affordable Housing Bond Community Oversight Committee
- Resolution No. 23-5309 appointing 2 new members and reappointing 2 members to the Affordable Housing Bond Community Oversight Committee

**Resolution No. 23-5369 For the Purpose of  
Reappointing 5 Members to the Supportive Housing  
Services Regional Oversight Committee**  
*Consent Agenda*

Metro Council Meeting  
Thursday, December 14, 2023



BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF REAPPOINTING FIVE ) RESOLUTION NO. 23-5369  
MEMBERS TO THE METRO SUPPORTIVE HOUSING )  
SERVICES COMMUNITY OVERSIGHT COMMITTEE ) Introduced by Chief Operating  
 ) Officer Marissa Madrigal with the  
 ) Concurrence of Metro Council  
 ) President Lynn Peterson

WHEREAS, Metro’s Supportive Housing Services Program has a Regional Oversight Committee to oversee the program, with the following responsibilities: reviewing local implementations plans, accepting and reviewing annual reports from the local implementation partners, monitoring financial aspects of program administration, and providing annual reports to the Metro Council; and

WHEREAS, the Regional Oversight Committee’s membership is governed by Metro Code Section 2.19.280; and

WHEREAS, the Regional Oversight Committee is composed of 15 members (five each from the three counties in the region) along with one representative each from the Clackamas, Multnomah and Washington County Boards of Commissioners, Portland City Council and Metro Council; and

WHEREAS, Metro Code Section 2.19.280 authorizes the Metro Council President to reappoint members to the Regional Oversight Committee; and

WHEREAS, the Metro Council President has reappointed five members to the Regional Oversight Committee with terms to begin on January 1, 2024, and to end on December 31, 2025; and

WHEREAS, these reappointed committee members satisfy the membership attributes set forth in Metro Code Section 2.19.280; and

WHEREAS, the Metro Council desires to confirm those reappointments; now therefore

BE IT RESOLVED:

1. That the Metro Council confirms the reappointments of certain members to the Supportive Housing Services Regional Oversight Committee to a two-year term as set forth on Exhibit A attached to this Resolution. The term will begin on January 1, 2024, and end on December 31, 2025.

ADOPTED by the Metro Council this 14th day of December 2023.

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Lynn Peterson, Council President

Approved as to Form:

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Carrie MacLaren Metro Attorney

**Exhibit A to the Resolution No. 23-5369**

**Supportive Housing Services Regional Oversight Committee  
Committee Member Reappointments**

The following five persons served an initial term of one-year from two-years from November 19, 2020 to November 18, 2021. With Council approval of an extended first term through December 31, 2021, they were reappointed for a second, two-year term, which they are currently serving through December 31, 2023. They will then serve a second, final two-year term from January 1, 2024 through December 31, 2025.

1. Dan Fowler
2. Mandrill Taylor
3. Jenny Lee
4. Carter MacNichol
5. Felicita Monteblanco

**Resolution No. 23-5370 For the Purpose of  
Confirming the Appointment of Members to the  
Metro Committee on Racial Equity (CORE)**  
*Consent Agenda*

Metro Council Meeting  
Thursday, December 14, 2023

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF CONFIRMING THE ) RESOLUTION NO. 23-5370  
APPOINTMENT OF MEMBERS TO THE )  
METRO COMMITTEE ON RACIAL EQUITY ) Introduced by Council President Lynn  
(CORE) Peterson

WHEREAS, in compliance with Metro’s Strategic Plan to Advance Racial Equity, Diversity and Inclusion (“Strategic Plan”) the Metro Council created the Committee on Racial Equity (“CORE”), approved its charter and confirmed the appointment of its two founding co-chairs on March 16, 2017; and

WHEREAS, the CORE is a Metro Advisory Committee under Metro Code Chapter 2.19.270; and

WHEREAS, by a fair and open process, Metro has recruited applicants for the CORE and the Metro Council President has appointed selected applicants consisting of members of the public who have a commitment to advancing racial equity and the skills, knowledge and lived experience to assist Metro Council and staff on the implementation and evaluation of the Strategic Plan; and

WHEREAS, Metro Code Chapter 2.19.030 requires that the Metro Council confirm appointments made by the Council President to Metro’s Advisory Committees; now therefore,

BE IT RESOLVED that the appointments of Keisha Brewster, Quintin Kinnard, Temmecha Turner by the Metro Council President to the CORE are hereby confirmed to serve for two-year terms through December 14 of 2025.

ADOPTED by the Metro Council this 30th day of November, 2023.

\_\_\_\_\_  
Lynn Peterson, Council President

Approved as to Form:

\_\_\_\_\_  
Carrie MacLaren, Metro Attorney

IN CONSIDERATION OF RESOLUTION NO. 23-5370 FOR THE PURPOSE OF  
CONFIRMING THE APPOINTMENT OF MEMBERS TO THE METRO COMMITTEE ON  
RACIAL EQUITY (CORE)

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Date: 11/27/2023  
Department: Diversity, Equity, and  
Inclusion  
Meeting Date: 12/07/2023

Prepared by: Amy Trieu;  
amy.trieu@oregonmetro.gov

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**ISSUE STATEMENT**

Resolution No. 23-5370 requests the confirmation of the appointment by the Metro Council President of three new members to Metro’s Committee on Racial Equity (CORE). These appointments ensure that the CORE can continue to fill its advisory role to Metro Council and staff on the advancement of the Strategic Plan to Advance Racial Equity, Diversity and Inclusion (Strategic Plan).

**ACTION REQUESTED**

The Metro Council confirm the appointment of three new members to Metro’s Committee on Racial Equity for two-year terms.

**IDENTIFIED POLICY OUTCOMES**

This action ensures that CORE continues to fill its role in advising Metro Council and staff on the implementation of the Strategic Plan and the agencies racial equity strategies more broadly. The appointment of the three new members supports CORE’s representation of diverse lived experiences and will contribute an array of skills and knowledge to support CORE’s mission.

**STAFF RECOMMENDATIONS**

Staff recommends that the Metro Council confirm the appointment of three new members to Metro’s Committee on Racial Equity for two-year terms. The members recommended for appointment, county of residence, and term end date are detailed in Attachment 1 to this Staff Report.

**STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION**

The CORE is a committee that was created by the Metro Council in 2017 to advise the Council and staff in advancing racial equity to fulfill the purpose of good government, which is to serve all people effectively and create greater opportunities for people of color to thrive in the region. Further, the CORE was added to Metro Code as a permanent advisory committee in 2020. The CORE’s purpose is to:

- Advise Metro Council on the implementation of the [Strategic Plan to Advance Racial, Equity, Diversity, and Inclusion](#) and other racial equity strategies and initiatives,
- Provide the opportunity to meaningfully engage powerful community advocates,
- Maintain relationships and building trust with communities of color,
- Provide a concrete mechanism for keeping Metro accountable to its racial equity goals, and
- Play a critical advisory role in fulfilling the agency's commitments to Black, Indigenous and people of color communities.

## **BACKGROUND**

In September 2023, DEI staff began broad outreach to recruit community members from across the region to fill three vacant seats and received 11 applications. The CORE co-chairs (Jamila Dozier and Tristan Penn) and three Metro staff (Anne Buzzini, Tabitha Miles-Kingrey, and Sabine Rear) reviewed and evaluated the applications received using the criteria in the CORE bylaws. After thoughtful consideration and deliberation, the evaluators recommend three community members, listed in Attachment 1, to the Metro Council President for appointment.

## **ATTACHMENTS**

Attachment 1 to Staff Report on Resolution No. 23-5370, For the Purpose of Confirming the Appointment of Members to the Metro Committee on Racial Equity (CORE)

**Attachment 1 to Staff Report on Resolution No. 23-5370, For the Purpose of Confirming the Appointment of Members to the Metro Committee on Racial Equity (CORE)**

**Appointments to Metro’s Committee on Racial Equity**

December 14, 2023

Table 1. Community members recommended for appointment to CORE

Name	County	End of term
Keisha Brewster	Clackamas	December 2025
Quintin Kinnard	Multnomah	December 2025
Temmecha Turner	Multnomah	December 2025



**Resolution No. 23-5362 For the Purpose of  
Adopting Strategic Targets**  
*Resolutions*

Metro Council Meeting  
Thursday, December 14, 2023

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF ADOPTING METRO’S STRATEGIC TARGETS ) RESOLUTION NO. 23-5362 ) Introduced by Chief Operating Officer Marissa Madrigal in concurrence with Council President Lynn Peterson )

WHEREAS, the Metro Council directed staff to develop five-year strategic targets in the areas of economy, environment, and housing; and

WHEREAS, the Metro Council directed staff to work with partners and stakeholders from around the region to develop these targets; and

WHEREAS, these strategic targets will guide Metro’s future work; and

WHEREAS, staff developed and executed an expedited but robust engagement process in the development of these targets; and

WHEREAS, staff engaged a variety of stakeholders from different areas including business and industry, community-based organizations, local government administration and elected offices, environmental advocacy organizations, and labor and workforce groups; and

WHEREAS, Metro staff with expertise in the three target areas worked cross-departmentally to ground the draft targets with metrics supported by existing data to measure performance over the five years; and

WHEREAS, the Metro Council received an update and reviewed the progress of the strategic targets project at the October 3<sup>rd</sup> 2023 work session; and

WHEREAS, the Metro Council held a public town hall to get input from members of the public on the draft targets at an October 12<sup>th</sup> 2023 meeting; and

WHEREAS, the Metro Council held a second work session on the strategic targets project at the October 19<sup>th</sup> 2023 Council meeting; now therefore,

BE IT RESOLVED that the Metro Council adopts the strategic target “Meeting our Climate and Resilience Goals”, in the area of environment, with the following description: “In the face of a changing climate, we must reduce greenhouse gas emissions, be more sustainable, and build resilience to safeguard nature and people.”

BE IT RESOLVED that the Metro Council adopts the strategic target “A Resilient Economy for All”, in the area of economy, with the following description: “Position the Metro region to take advantage of future growth opportunities, by helping both people and businesses thrive.”

BE IT RESOLVED that the Metro Council adopts the strategic target “Housing for All”, in the area of housing, with the following description: “The market provides ample housing at all income levels and everyone in the region can access services that meet their needs.”

ADOPTED by the Metro Council this 14th day of December 2023.

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Lynn Peterson, Council President

Approved as to Form:

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Carrie MacLaren, Metro Attorney

**IN CONSIDERATION OF RESOLUTION NUMBER 23-5362, FOR THE PURPOSE OF ADOPTING METRO'S STRATEGIC TARGETS**

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Date: 11/30/2023  
Department: Council/COO  
Meeting Date: 12/8/2023

Length: 15 mins

Prepared by: Cathy Love, Ina Zucker, 971-500-0726, cathy.love@oregonmetro.gov

Presenters:  
Andrea Celentano, Policy Advisor (she/her)  
Val Galstad, Program Director (they/them)  
Ina Zucker, Program Director (she/her)

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**ISSUE STATEMENT**

In a November 2022 budget meeting, Council gave direction that Metro as an organization needed a set of region-wide strategic targets to guide Metro's work for the next five years. At that meeting and again in February 2023, Council directed staff to engage stakeholders and develop strategic targets in the areas of environment, economy, and housing, by which Metro can measure the region's progress toward these targets and develop a shared vision for the future of greater Portland.

Since April 2023, staff have been working to implement this direction by engaging stakeholders and partners, consulting subject matter experts both internally and externally, and getting additional feedback and direction from Metro Council through briefings. Staff incorporated stakeholder feedback and Council direction in the development of the draft strategic targets. Two work sessions and a town hall on this topic were held in October 2023.

**ACTION REQUESTED**

Approval of the resolution adopting Metro's Strategic Targets.

**IDENTIFIED OUTCOMES**

- Council will provide direction to the agency by adopting the resolution setting Metro's Strategic Targets.
- Council will provide direction to the COO to implement Metro's Strategic Targets by developing departmental workplans and a communications plan.

**STAFF RECOMMENDATIONS**

Staff recommends adoption of the resolution.

## **STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION**

Metro's 2021 Strategic Framework affirmed a commitment to public service, safety and resilience. Metro embodies those values through organization-wide guiding principles that define the meaning and scope of those values: Racial Justice, Climate Justice and Resilience, and Shared Prosperity. The strategic targets developed in the areas of environment, economy, and housing specifically speak to these values and will help further Metro's goals.

This work builds on critical plans and priority setting tools previously developed, including: the Strategic Framework, the Strategic Plan to Advance Racial Equity, Diversity and Inclusion, and the racial equity framework. The Strategic Targets project gives Metro a guide for our progress towards a shared regional vision. This project also marks further progress in Metro's strategic planning efforts and will guide the organization towards achieving critical goals in priority focus areas.

Based on Council direction, these targets have been developed to be high impact, composite and multivariate in nature. These targets are also designed to have a Metro-specific component but to be bigger than Metro alone to help inspire regionwide efforts and promote collaboration with our regional partners. Metro can and will work towards each of these targets as an organization, but more progress will be made if we can work with our partners from across the region towards a common goal. More work, engagement and collaboration will be needed with stakeholders and partners once the targets are adopted to establish specific goals in each of the three areas.

With the final adoption of these strategic targets in the current resolution, Metro will have visionary outcomes to guide and support each department's work and future planning. Council will have additional opportunities to decide future policy and give additional direction in the implementation of the strategic targets throughout the budget process in spring 2024, and beyond.

## **BACKGROUND**

In budget meetings in late 2022 and early 2023, Council directed staff to develop strategic targets in the areas of environment, economy and housing to guide future budgeting and policymaking. To implement this direction, a task force of Metro staff members was formed. Metro also hired the Drawbridge Innovations consulting firm to assist with the development of the targets. Metro staff worked with Drawbridge to develop the project's design and a project plan to achieve Council's vision.

Metro staff, with the help of Drawbridge, first engaged external stakeholders and partners in "blue sky" visioning sessions to solicit ideas in the three target areas. Participants were asked, "What is your vivid 5-year vision for the Metro region – especially focused on strategic outcomes under Housing, Environment and the Economy?" Participants included labor and workforce trades, equity leaders, community-based organizations,

environmental advocates, conservation organizations, elected officials, local government leaders, business interests and economic development stakeholders.

Following the visioning sessions, Metro assembled groups of internal subject matter experts from across the agency into “Tiger Teams”. These teams met several times and worked to take the feedback from the visioning sessions and translate these big ideas into strategic targets with measurable metrics that would support the outcomes identified by our stakeholders and partners. Stakeholders and partners were then re-convened for additional input and feedback in a series of workshops.

Councilors received regular status updates on this project and offered direction and feedback throughout the development of the strategic targets. The internal Tiger Teams and Metro task force incorporated feedback from stakeholders and partners and direction from Council into the resolution.

This item came to Council in a work session on October 3, 2023 for input and guidance, and a town hall on strategic targets was held on October 12, 2023. Finally, this item returned to Council for a second work session on October 19, 2023, to review feedback and polling from the town hall and to respond to Council questions and input from the first work session.

## **ATTACHMENTS**

None.

**Ordinance No. 23-1505 For the purpose of  
amending Metro Code chapter 10.03 to repeal  
section 10.03.130 Blue Lake Boating Restrictions**  
*Ordinances*

Metro Council Meeting  
Thursday, December 14, 2023

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING )  
METRO CODE TO REPEAL SECTION )  
10.03.130 (BLUE LAKE BOATING )  
RESTRICTIONS) )  
 )  
 )  
 )

ORDINANCE NO. 23-1505  
  
Introduced by Chief Operating Officer  
Marissa Madrigal in concurrence with  
Council President Lynn Peterson

WHEREAS, Metro Code Title X sets forth regulations governing Metro owned parks, cemeteries, and natural areas, including Metro Code Chapter 10.03 (Rules and Regulations); and

WHEREAS, Metro Code Section 10.03.130 (Blue Lake Boating Restrictions) restricts access to boating on Blue Lake through size and horsepower restrictions, and prohibits access for members of the public seasonally between May 1 and September 30, while exempting residents of the Interlachen Homeowners Association (HOA) from these restrictions; and

WHEREAS, the access restrictions date back to the transfer of management and operations of Blue Lake Regional Park from Multnomah County to Metro in 1994, when Metro incorporated Multnomah County park regulations into Metro Code through Ordinance No. 96-659A; and

WHEREAS, application and enforcement of the code section has resulted in inequitable access opportunities through the park to Blue Lake for boating and recreation, including prohibiting the general public from accessing the lake for watercraft recreation during the summer months; and

WHEREAS, Metro staff has engaged with HOA representatives to clarify roles, rights, and regulatory authority with respect to lake management, water quality, and recreational uses, as well as changes to Title X and boat ramp access; and

WHEREAS, after Blue Lake Boating restrictions are removed from Metro Code, Metro staff will regulate boating access through park operational rules, as done at other Metro parks and facilities; and

WHEREAS, Metro Code section 10.03.130 should be repealed; now therefore,



THE METRO COUNCIL ORDAINS AS FOLLOWS:

1. Metro Code section 10.03.130 is repealed in its entirety.
2. The Metro Attorney is authorized to take any action reasonably necessary to correct and update any code chapter or code section reference to implement this ordinance.

ADOPTED by the Metro Council this 14th day of December, 2023.

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Lynn Peterson, Council President

Attest:

Approved as to Form:

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Connor Ayers, Recording Secretary

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Carrie MacLaren, Metro Attorney

IN CONSIDERATION OF ORDINANCE NO. 23-1505, FOR THE PURPOSE OF  
AMENDING METRO CODE CHAPTER 10.03 TO REPEAL SECTION 10.03.130 BLUE  
LAKE BOATING RESTRICTIONS

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Date: November 27, 2023  
Department: Parks and Nature  
Meeting Date: December 14, 2023

Prepared by: Olena Turula, Principal  
Regional Planner  
[Olena.turula@oregonmetro.gov](mailto:Olena.turula@oregonmetro.gov)  
Presenter: Jon Blasher, he/him, Parks and  
Nature Director  
Length: 30 minutes

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## **ISSUE STATEMENT**

Title X sets forth the regulations governing Metro owned parks, cemeteries, and natural areas. Adoption of Ordinance No. 23-1505 will amend Metro Code Chapter 10.03 to remove section 10.03.130 Blue Lake Boating Restrictions.

Management and operation of Blue Lake Regional Park was passed from Multnomah County to Metro in 1994. When ownership was transferred in 1996, Metro adopted certain sections of Multnomah County code, including section 10.03.130.

Metro Code Section 10.03.130 restricts access to boating on Blue Lake through size and horsepower restrictions, and prohibits access for members of the public seasonally between May 1 and September 30. The code exempts residents whose watercraft are identified by a decal issued by the Interlachen Homeowners Association (HOA) from these restrictions. The result is that HOA members have enjoyed year-round access through the park to boat, while the general public has been limited to the now discontinued paddle boat vendor, but otherwise prohibited from accessing boating on the lake during the summer season.

The existing code differentiates between the HOA and members of the general public and offers privileged access for the park's neighboring HOA while restricting general public access to the lake. Removing Metro Code Section 10.03.130 will remove differential treatment of HOA members and the general public, and enable Metro to allow recreational access to the lake for the general public during the summer season.

As directed by Metro Council, staff have engaged with HOA representatives to agree on a transition plan that addresses potential impacts to residents with lake front property. A memorandum of understanding (MOU), which details the transition plan as well as other mutual understandings, was signed by the HOA and Metro in October 2023.

## **ACTION REQUESTED**

Adopt Ordinance No. 23-1505, which amends Title X to remove section 10.03.130 Blue Lake Boating Restrictions.

## **IDENTIFIED POLICY OUTCOMES**

Removing section 10.03.130 has the following policy outcomes:

- Removes differential treatment of Blue Lake neighbors and the general public from Title X.
- Enables Metro to invite public access for non-motorized watercraft during the summer months.
- Enables boating access through the park to be regulated through operational rules, which is consistent with other Metro parks and facilities, such as Oxbow Regional Park, Farmington paddle launch, and Metro’s marine parks and boat launches.
- Addresses potential conflicts with state laws governing regulation and use of public bodies of water.

## **POLICY OPTIONS FOR COUNCIL TO CONSIDER**

There are three options for Council to consider:

1. Approve the amendment to Title X as presented. This will remove differential treatment of HOA members and the general public from Metro code and enable Metro to make rules to provide for recreational lake access for the public during the summer season, beginning in May 2024.
2. Reject the amendment. Rejecting the amendment will continue differential treatment of HOA members and the general public. Staff would continue to enforce the code as is. The status quo would continue, under which some residents of the Interlachen HOA have privileged year-round lake access for boating, while restrictions prohibiting public access would remain.
3. Direct staff to evaluate additional considerations. Staff would undergo that effort and bring back updated Title X language for consideration. This process would take some months and be unlikely to conclude and returned to Council in time to allow implementation prior to the 2024 recreational boating season.

## **STAFF RECOMMENDATIONS**

Staff recommends that Metro Council adopt the Title X amendments to repeal section 10.03.130.

## **STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION**

Parks and Nature’s mission is to protect water quality and wildlife habitat and provide opportunities to connect with nature close to home.

Blue Lake Regional Park has over 300,000 visitors a year and is currently undergoing infrastructure renovations funded by the 2019 Parks and Nature bond, and planning for

future improvements to park amenities. Racial equity and climate resilience are the guiding principles of the 2019 bond measure.

#### *Partner and community engagement*

Through community engagement both leading up to the 2019 bond measure and during bond refinement, Metro staff have heard that access to water is a community priority. In community engagement specifically about Blue Lake Regional Park, community has expressed a desire to access non-motorized boating on the lake during the summer. Perpetuating the status-quo in which neighbors have privileged access to boating on Blue Lake through the park would be inconsistent with community priorities and with Metro values.

Staff engaged with HOA representatives to clarify roles, rights, and regulatory authority of the HOA, Metro, and state agencies with respect to lake management, water quality, and recreational uses. Metro and the HOA signed an MOU in October 2023 (Exhibit A).

The MOU details historical context and articulates understandings around: 1) proposed changes to Metro Code Title X; 2) HOA motorized boat ramp access; 3) Oregon State Marine Board (OSMB) boating regulation and safety; and 4) continued communication and information sharing about lake water quality. The MOU documents mutual understandings to provide for a safe and smooth transition for proposed changes to Title X, and resulting operational changes to lake access through the park.

Metro engaged with staff from OSMB to inform them of the MOU, and proposed amendment to Title X. OSMB staff expressed support for the approach, and Metro will continue to engage with OSMB for review and guidance as new rules are developed and go into effect.

Metro informed City of Fairview staff of ongoing negotiations with HOA and proposed changes to Title X.

#### *Legal antecedents*

Blue Lake was mapped by the General Land Office survey, which would indicate that Blue Lake would be state owned under ORS 274.430 and held in public trust. However, a property dispute between two private parties over ownership interest in parcels adjacent to Blue Lake led to an Oregon Supreme Court determination that the lands underlying the lake were privately owned.

In that case, *Luscher v. Reynolds*, the Supreme Court held that Blue Lake was navigable in fact, and title to the bed of the lake was held by adjacent property owners subject to the superior right to water for purposes of commerce and transportation (including recreational purposes).

Resolution 93-1877, an Intergovernmental agreement between Multnomah County and Metro, transferred regional parks, including Blue Lake, natural areas, golf courses, cemeteries, and trade/spectator facilities from Multnomah County to Metro.

Ordinance 96-659A: For the Purpose of Adopting Metro Code Title X, Metro Regional Parks and Greenspaces.

*Anticipated Effects*

If Metro Council approves ordinance 23-1505, Metro will develop rules regarding boating access through the park, consistent with the approach for its other parks and boating facilities. It is anticipated that the public will have access to launch non-motorized watercraft on the lake from the park in summer season 2024.

Public access to the lake with motorized boats launched from trailers will continue to be restricted.

OSMB will consult with Metro and HOA representatives, monitor boating use of the lake and regulate activities as authorized.

To allow for a transition period through December 2025, as detailed in the MOU, HOA boat owners will be able to access the boat ramp by notifying and coordinating with staff ahead of time. Beginning January 2026, launching motorized boats will be restricted for all and only allowed with a SUP.

It is anticipated that beginning in summer 2024 Blue Lake Regional Park will see an increase in visitors accessing the lake for paddle activities such as canoeing, kayaking and paddle boarding, resulting in more people recreating on the lake in the summer months. That increased activity provides an increase in public benefit due to increased recreational activities on the lake. There is also inherent risk in paddle activities and water sports, as well as potential conflicts between uses, which will need to be monitored by staff and partner agencies. While Metro doesn't have regulatory authority over activities once people are on the lake, due to our proximity, staff are often first responders in the event of an emergency.

*Financial implications*

Financial implications are anticipated to be minor. They include cost of new signs, and additional staff time for visitor engagement on rules, expectations, safety awareness and potential user conflicts, as well as to process Special Use Permit requests.

Access to launch non-motorized boats on Blue Lake is also an opportunity to provide inclusive accessible paddle access and staff anticipate developing accessible paddle launch facilities as part of the Blue Lake Regional Park Renovation project. Those facilities would likely be funded by the 2019 Parks and Nature bond, or through supplemental grant funding if available.

**BACKGROUND**

Metro's Blue Lake Regional Park is on the north and west shore of Blue Lake, located in the City of Fairview. The Interlachen residential neighborhood includes residences along other portions of the Blue Lake shoreline, and the Interlachen HOA represents interests of the

Interlachen neighborhood. Multnomah County purchased Blue Lake Park from a private owner in 1960; management of the park was transferred from Multnomah County to Metro in 1994, while ownership transfer was completed in 1996.

In 1975, the county code regulated recreational activities, including boating on Blue Lake, prohibiting general public boat and watercraft access, powered or not, unless boats were owned by property owners at Blue Lake or were rented from the park. In 1982, the county code was amended to focus on motor-powered watercraft, and was later amended to include further public restrictions and limitations on all watercraft, including periods of use. After the park transfer, Metro adopted the County rules and have continued to restrict public access since.

Under Multnomah County operations, management of the lake, water quality and recreational uses were coordinated between the County and the Interlachen HOA. After the park was transferred to Metro, a level of coordination continued with the HOA through a series of park managers and directors. Metro now wants to transition away from informal coordination and to clarify roles, rights and authority of the HOA, Metro, and state agencies with respect to lake management, water quality and recreational uses.

Metro regulates public recreational access to the lake from Blue Lake Park, while the Oregon State Marine Board has authority to regulate watercraft usage on the lake. The State of Oregon is responsible for water quality management in the lake. The HOA and Blue Lake homeowners have a vested interest in shared water quality management with the State of Oregon and provide annual funding to support this effort.

In 2022 Council directed staff to work with Interlachen HOA to reach an agreement on updates to lake access policies and procedures. That agreement is included as Attachment A: Memorandum of Understanding. Metro now wishes to remove sections of Title X pertaining to boating restrictions on Blue Lake that differentiate between residents of the Interlachen neighborhood and members of the general public. If the code change is approved by Council, Metro plans to make operational changes to allow non-motorized boat (e.g., canoe, kayak, paddleboard) access to the lake through the park year-round, which will be accomplished through engagement with neighbors and stakeholders. These changes would be phased in over time. The waterfront, including the boat ramp area, will be renovated through the ongoing planning and design process, and Metro has committed to provide temporary access for the HOA members until the boat ramp is closed for park renovation construction activities or through the end of 2025, whichever comes first.

## **ATTACHMENTS**

- Memorandum of Understanding

**MEMORANDUM OF UNDERSTANDING**  
**Lake access for boats through Blue Lake Regional Park**

This Memorandum of Understanding (“MOU”) is between Metro and Interlachen, Inc., an Oregon Nonprofit Corporation (“Interlachen HOA”), in Fairview, Oregon.

**RECITALS**

WHEREAS, Blue Lake Regional Park is on the north and west shore of Blue Lake, and the Interlachen residential neighborhood includes residences along other portions of the Lake shoreline; and

WHEREAS, Management of Blue Lake Regional Park (“Park”) was transferred from Multnomah County to Metro in 1994, and ownership of the Park was transferred to Metro in 1996; and

WHEREAS, Multnomah Co. purchased Blue Lake Park from a private owner (1960). In 1975, Multnomah County’s code regulated recreational activities, including boating on Blue Lake (“Lake”), prohibiting general public boat and watercraft access, powered or not, unless boats were owned by property owners at Blue Lake or rented from the Park. In 1982, the County code was amended to focus on motor-powered watercraft. The County Code was later amended to include further public restrictions and limitations on all watercraft, including periods of use, as reflected currently in Metro’s code; and

WHEREAS, Under Multnomah County operations, management of the lake, water quality and recreational uses were coordinated between the County and the Interlachen HOA; and

WHEREAS, After the park was transferred to Metro, a level of coordination continued with the HOA through a series of park managers and directors; and

WHEREAS, Metro wants to transition away from informal coordination and clarify roles, rights and authority of the HOA, Metro and state agencies with respect to lake management, water quality and recreational uses; and

WHEREAS, The Interlachen HOA represents the interests of the Interlachen neighborhood; and

WHEREAS, The Oregon Supreme Court has ruled that Title to the Blue Lake lakebed belongs to the adjacent landowners, subject however to the superior right of the public to use the water. The public has an easement to use the waters for the purposes of navigation and commerce, and the court recognized navigation to include pleasure seeking, and therefore recreation; and

WHEREAS, Metro regulates public recreational access to the Lake from its property and provides certain supportive facilities; and

WHEREAS, The Oregon State Marine Board (“OSMB”) has authority to regulate watercraft usage on the Lake; and

WHEREAS, The State of Oregon is responsible for water quality management in the Lake. The HOA and Blue Lake Homeowners have a vested interest in shared water quality management with the State of Oregon and provide annual funding to support this effort; and

WHEREAS, Metro operates a boat ramp (“Boat Ramp”) within the Park; and

WHEREAS, Current Metro rules limit public use of the Boat Ramp between May 1 and Sept 30, but exempts from those limitations residents of the Interlachen neighborhood who obtain HOA-issued permits; and

WHEREAS, Current Metro rules restrict access to the Lake through the Park for all public watercraft (motorized and non-motorized) between May 1 and Sept 30; and

WHEREAS, These Metro rules have been in place since Multnomah County owned and operated the Park; and

WHEREAS, Metro wishes to remove or modify sections of Title X pertaining to Boating Restrictions on Blue Lake that differentiate between residents of the Interlachen neighborhood and members of the public; and

WHEREAS, The Boat Ramp is currently the only operational boat ramp for qualified Interlachen residents to access the Lake with motorized watercraft; and

WHEREAS, The Boat Ramp and access routes to its location were not specifically designed, engineered or maintained to provide heavy public use safely, including both for users of the facility and the surrounding general public; and

WHEREAS, The parties desire to work together to provide a safe and smooth transition for proposed changes to Title X, and resulting operational changes to lake access through the Park; and

WHEREAS, The parties desire to work together to take a holistic and coordinated approach to water quality, using an approach that is informed by science and to work with and follow federal and state laws and guidance on maintaining the Lake’s water quality;

THEREFORE, The parties desire to enter into this MOU to provide for the understandings of the parties with respect to the changes to Metro Code Title X, implementation of operational changes and communication with OSMB on OSMB’s regulatory activities.

## **UNDERSTANDINGS**

This MOU memorializes understandings between Metro and the Blue Lake Homeowners of the Interlachen HOA with respect to Lake access for boats through the Park, including proposed changes to Metro Code Title X, implementation of operational changes and communication with OSMB on OSMB’s regulating activities.

This MOU is a statement of the good faith effort of the parties and is not a binding legal agreement. The MOU will serve to help the parties to proceed on the following action items:

### **1) Proposed change to Metro Code Title X**

Proposed Title X code change will remove the following section, 10.03.130 Blue Lake Boating Restrictions, from Title X.



### **“10.03.130 Blue Lake Boating Restrictions**

It is unlawful to bring into or launch any watercraft of any type from Blue Lake Park, except as provided in subsections (a) through (c), below. All boating activities must be in accordance with applicable rules of the State of Oregon.

- (a) Watercraft belonging to residents whose property adjoins Blue Lake. Such watercraft must be identified by the current decal and number of the Interlachen Homeowners Association, or its successor organization.
- (b) Watercraft for rent at Blue Lake Park.
- (c) Privately-owned watercraft between October 1st and April 30th of each year provided that they do not exceed 14 feet in length or 17 feet for canoes, and 3.0 horsepower in motor capability. [Ord. 96-659A, Sec. 1; Ord. 18-1419.]”

If this code change is approved by Metro Council, Metro plans to make operational changes to allow non-motorized boat (ex: canoe, kayak, paddleboard) access to the Lake through the Park year-round, which will be accomplished in consultation with the neighbors and stakeholders.

Restrictions on watercraft access through the Park will be maintained through operations rules, like special use permits, signage and enforcement. Metro will continue to provide information and resources to educate park visitors and promote safety and responsible recreation in and on the lake, for example encouraging park visitors who are swimming to stay within an area designated for swimming on the state’s waters, and to respect areas that are private property. Metro will engage the HOA for input in the development of these operational changes and rules.

## **2) HOA Motorized Boat Ramp Access**

Interlachen HOA acknowledges that Metro plans to phase out general public use of the existing Boat Ramp for motorized boats, including for members of the HOA who are currently exempt from seasonal Boat Ramp closures.

To allow for a transition period, Metro will provide for temporary access to the Boat Ramp for the Interlachen HOA members until the Boat Ramp is closed for the purposes of park renovation construction activities or through December 31, 2025, whichever comes first. At a minimum, Metro commits to providing temporary Boat Ramp access through December 31, 2024. Metro and the Interlachen HOA will work on access solutions to ensure public safety, including times and dates for launching and removing watercraft to and from the Lake through the Park.

While the Boat Ramp exists, Metro will continue to allow the ramp to be used for special events and special purposes through Metro’s Special Use Permit process, where Metro controls the who, what, and when for operational efficiencies and public safety. Metro will update review guidance for staff and expectations for the public and HOA to request permits for Boat Ramp use until such time as the Boat Ramp is closed for renovation. Interlachen HOA may submit one Special Use Permit application on behalf of HOA members on an annual basis. With the caveat that there are many unknowns and considerations, insured HOA boat owners (or HOA on their behalf) qualify for a Special Use Permit to use the boat ramp. All members of the public will be required to fill out SUP requests for use of the boat ramp.

The pending planning and design process is going to result in a renovated waterfront, with features and amenities that will be determined through an open, public process. At a minimum, improvements to support emergency and operational boat access to the lake will be developed. The function of that infrastructure to support additional public uses will be determined during the planning and design process.

Once renovation occurs, Metro's special use permit process will still be available for use by the public, including the HOA. Permit applications would be reviewed on a case-by-case basis. Interlachen HOA may submit one Special Use Permit application on behalf of HOA members on an annual basis. See Exhibit B for more details on Special Use Permits. The type of infrastructure constructed and level of access it is able to support, which are currently not known, as well as the access requested, will be factors in reviewing those permit requests. With the caveat that there are many unknowns and considerations, insured HOA boat owners (or HOA on their behalf) qualify for a Special Use Permit to use the boat ramp.

Metro pledges to engage with the HOA as part of the overall park renovation community engagement process, and include an HOA representative on the project's Technical Advisory Committee. The function of waterfront infrastructure to support additional public uses will be determined during the planning and design process. Metro acknowledges HOA's unique perspective and desires with respect to boat access, which will be factored into planning and design alongside other park needs and priorities. Metro will engage with the HOA and the HOA's stated desire for a suitable boat ramp location will be considered as part of the feedback and priorities of the region's broader community of park visitors and potential park visitors.

### **3) OSMB boating regulation, and safety**

Metro and Interlachen HOA acknowledge that OSMB has sole authority to regulate boating on the Lake.

Metro takes responsibility for coordination and communication with OSMB with respect to Metro's intent to support year-round public access for non-motorized watercraft to the Lake through the Park. The HOA reserves the right to coordinate and communicate their interests directly to the OSMB with regard to private access to Blue Lake.

In good faith, Metro supports the desire of Interlachen HOA's proposal to self-regulate and maintain use of motorized watercraft subject to HOA and OSMB regulations.

Metro and HOA defer to OSMB's authority and expertise with respect to boating rules, safety protocols, and procedures to keep all Lake users safe and minimize opportunities for conflicts.


### **4) Continued communication and information sharing about Lake water quality**

Oregon DEQ has sole authority to regulate water quality of the Lake. The Interlachen HOA and Blue Lake Improvement Association reserve the right to work with the Oregon DEQ and follow their guidelines and recommendations for maintaining and improving lake water quality.

Both parties are committed to ongoing communication and information sharing with respect to the Lake's water quality and pledge to work together on environmental stewardship.

### AUTHORIZATION

Each Party represents that this document has been signed by a duly authorized representative.

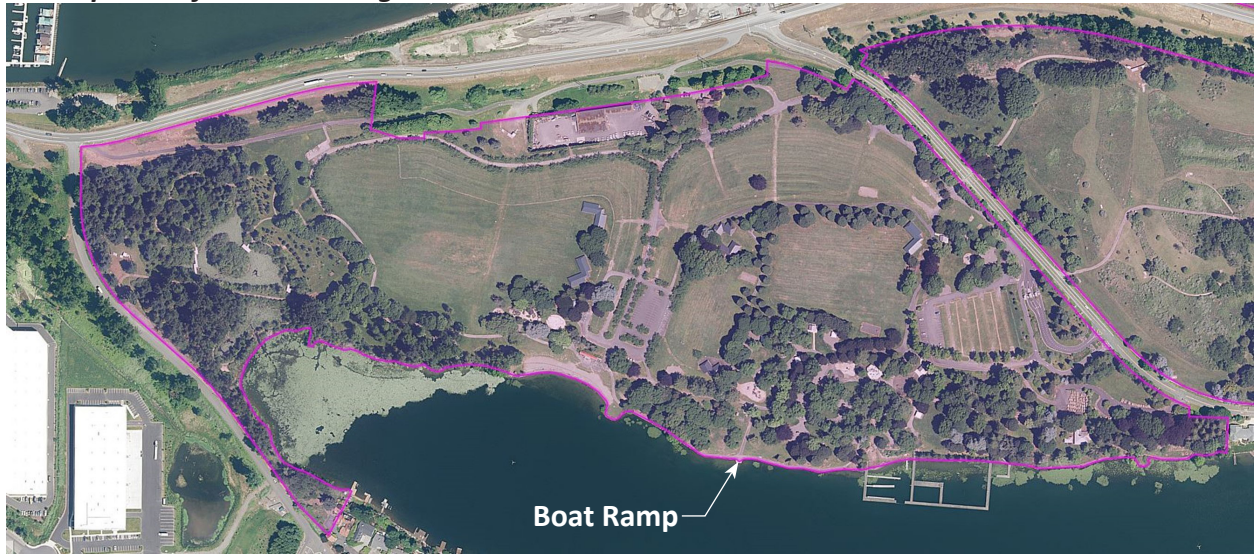
**Metro** DocuSigned by:  
By:   
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Print Name: Jon Blasher  
Title: Parks and Nature Director  
Date: October 26, 2023

**Interlachen Inc** DocuSigned by:  
By:   
074426E0EF6D4C6...  
Print Name: Michael vest  
Title: President, Interlachen HOA  
Date: October 26, 2023



**EXHIBIT A**  
**Aerial photos and photos of Boat Ramp**

***Aerial photo of Blue Lake Regional Park***



***Aerial photo of Blue Lake Regional Park Boat Ramp***



***Boat Ramp***



***Boat Ramp access path***







# Special-use permit: Terms and Conditions

THE SIGNED PERMIT MUST BE ON SITE DURING THE REGULATED ACTIVITY OR USE.

## General terms and conditions

**Permitted activities:** Permittee is allowed to conduct the above described activity at listed location(s) and will notify listed Metro contact if: any conditions of this permit cannot be met, issues or questions develop during permitted activity, or access other than foot access is necessary for the activity. Permittee agrees not to bring anything that may damage Metro property or endanger the health or safety of site users, animals, or Metro staff.

**Activity report:** If accessing the site to study, monitor, or otherwise collect data, permittee must provide Metro a summary or report of the monitoring data, upon request.

**Site closures:** Areas under restoration may be off limits and marked "Closed" through signage or as directed by staff/contract crews. Any area markers including flagging, corner posts, signage, and whisker flags are not to be removed or disturbed.

**Access:** Access to the site(s) is permitted on foot only and limited to existing trails; no new trails may be formed as a result of permitted activities.

**Material collection:** Removing, collecting, or disturbing biological materials (plant material, soil, water, etc.) is prohibited unless specifically allowed by this permit.

**Invasive species prevention:** Before entering and leaving the site, the permittee is required to clean all boots, clothing and equipment to ensure it is free of seeds, dirt, plant matter or other debris in order to prevent spread of invasive species (seed or plant matter). If available, permittee is required to use provided boot brushes to clean boots before entering and leaving the site.

**Resource damage:** Metro considers its natural area sites sensitive areas as defined by Oregon Department of Fish and Wildlife. Permitted activity must be done in a way that prevents habitat/resource damage.

**Equipment and garbage:** Permittee must immediately remove all items and debris that permittee has placed or allowed to be placed on or at the site. All garbage must be disposed of in provided containers. If no containers are provided at a site, permittee must remove garbage and litter daily or upon completion of activity, whichever is sooner. Any equipment or property of the permittee, its contractors, agents, employees, guests, or invitees, remaining at the site at the end of the permit period is considered abandoned and, at Metro's sole discretion, may be possessed and disposed of by Metro at permittee's expense. Metro assumes no responsibility for abandoned property or losses suffered by permittee, its contractors, agents, employees, guests, and invitees, including that which occurs by theft, disappearance, or otherwise.

**Additional permissions:** The signer of this permit is responsible for obtaining any and all required approvals and/or permits from other agencies and/or property owners.

**EXHIBIT B1**  
**Special Use Permit terms and conditions (2023)**

**Laws and Metro Code:** This permit incorporates by reference Metro Parks and Nature's rules and regulations. The signer of this permit is responsible for understanding parks and natural area rules as set forth in Metro Code Title X, Metro Rules and Regulations, including the "NO PETS" regulation, and ensuring that users under the permit comply. A copy of all park rules and regulations can be found at: [www.oregonmetro.gov](http://www.oregonmetro.gov). Permittee must promptly comply and cause its contractors, agents, employees, guests, and invitees to comply with all Metro, federal, state, and local laws, rules, regulations, and policies. Metro may, within its discretion, impose additional terms and conditions on any permit.

**Event signage:** Any signs, banners or other items set up must be approved by Metro and taken down and removed by the end of the event. Permittee must not fasten signs with nails, hooks, adhesive fasteners, tacks, screws or other device that may damage Metro property.

**Permit possession:** A copy of this signed permit must be in the possession of the permittee while on Metro property.

**Non-exclusive use:** Metro has the right to use or permit the use of any portion of the site not reserved by permittee under this permit, regardless of the nature of the use.

**Termination:** This permit may be terminated by Metro if permittee fails to comply with a term or condition, if any part of the site or property is damaged or if in Metro's discretion, use of the site is not in the best interests of Metro. If this permit is terminated for any reason, permittee waives and releases Metro from any claims for damages or compensation, including special, incidental, or consequential damages.

**Responsibility:** Permittee expressly assumes full responsibility and liability for the conduct of all users, guests, invitees, contractors, and agents accessing and/or using the site under the permit. Any person whose conduct violates any rules or regulations, or is objectionable, disorderly, or threatening to Metro's staff, Metro's use, or site users will be immediately ejected from the site and property. Permittee must restore any area used by permittee to the same condition in which it existed prior to use. Permittee is responsible for any costs to repair or replace Metro property damaged or defaced due to the actions of permittee, its contractors, agents, employees, guests, invitees, and attendees. Permittee is not responsible for normal wear and tear.

**Indemnification:** Permittee agrees to indemnify, hold harmless, and defend Metro, its elected officials, agents, and employees from and against any and all liabilities, damages, actions, costs, losses, claims and expenses (including attorneys' fees) on account of personal injury, death, damage to, or loss of property, or profits arising out of or relating in whole or in part from any action, use, omission, negligence, fault, or violation of law or ordinance by permittee, its contractors, agents, employees, guests, and invitees, or any other person entering Metro property with the implied or express permission of permittee.

**Miscellaneous:** This permit is the entire and exclusive agreement between the parties. This permit may not be assigned or transferred by permittee without Metro's prior written approval. If any term or condition is held invalid or unenforceable, the validity of the remaining provisions is not affected. Failure at any time to require performance of any provision does not limit a party's right to enforce the provision. Any waiver of any breach is not a waiver of any succeeding breach or a waiver of any provision. Time is of the essence with respect to every term, condition, obligation, and provision. No rights in the public or third parties are created. This permit may only be amended in writing, signed by all parties.

## EXHIBIT B1 Special Use Permit terms and conditions (2023)

**Health and Safety:** Permittee and site use must comply with State of Oregon, Oregon Health Authority, and Center for Disease Control (CDC) current safety and health requirements and guidelines, as well as all rules and policies adopted by Metro governing use of Metro property and designed to protect the safety and health of Metro employees and the public, as applied to permittee and the use, including any requirements adopted during the term of this permit. Permittee is responsible for researching, understanding, implementing, and keeping up to date on current requirements, guidance and guidelines. Permittee must ensure all visitors are aware of and follow requirements.

### Insurance requirements

If Metro or permit conditions require, the permittee must purchase and maintain at permittee's expense the following types of insurance covering the permittee and its employees and agents:

Broad form of comprehensive general liability insurance covering personal injury, property damage and bodily injury, for "Special Events", with automatic coverage for premises and operations and product liability. The policy must be endorsed with contractual liability coverage. If coverage is written with an annual aggregate limit, the limit shall not be less than \$1,000,000.

Metro, its elected officials, departments, employees, and agents must be added as ADDITIONAL INSURED. Notice of any material change or policy cancellation must be provided to Metro thirty (30) days prior to the change.

### Permit fees

Permit fees and associated costs are identified in the current Metro's Special Use Permit Fee Schedule. Permit fees indicated in your permit must be paid prior to the activity or event. Permits are not issued until payment is received.

**Security deposits:** Metro may require a security deposit in your stated permit fees. If a security deposit is included, a portion or all of it may be retained by Metro to cover damages and unexpected expenses resulting from your permitted activity or event, including but not limited to additional staff time or damage to park property or natural resources.

**Impact fees:** For activities or events with known impacts to Metro staff or resources, Metro's stated permit fees may include an impact fee. An impact fee is in addition to any security deposit required. Impact fees are non-refundable after an activity or event has occurred.

**Post-activity fees:** In addition to the above, Metro reserves the right to assess permittee for damages and unexpected expenses resulting from your permitted activity or event, including but not limited to additional staff time or damage to park property or natural resources. These include expenses above and beyond a security deposit and/or those included in an impact fee.

**Payment of fees:** Within 30 days of the event or activity, Metro will provide an invoice accounting for the security deposit and any post-activity fees assessed. Permittee must pay the invoiced amount within 30 day of receipt.

**Cancellation and refunds:** Metro will provide a full refund if a) a permittee cancels a permitted activity 31 days or more in advance, b) if Metro cancels a permit, or c) if Metro closes a property on the day of a permitted activity. If a permittee cancels a permit fewer than 31 days before a

**EXHIBIT B1**  
**Special Use Permit terms and conditions (2023)**

permitted activity, shelter fees will not be refunded. Metro may, at its discretion, retain all or a portion of other permit fees (impact fees, direct fees, additional fees, and security deposits) if needed to reimburse Metro for costs and expenses incurred and resulting from the permit. Metro will provide an accounting if other fees are retained. To the extent not retained, Metro will refund other permit fees (impact fees, direct fees, additional fees and security deposits).

### **Metro Historic Cemetery permit conditions**

**Parking:** Permit holder is responsible for ensuring that attendees park on pavement and are not blocking any roadways.

**Filming/photography of graves:** Monuments with dates more recent than 50 year prior to activity date cannot be filmed or photographed.

**Burial services:** Metro will contact permittee if there are scheduled burial services or other activities at the cemetery on the permitted activity date. In the event that there is a burial service, permittee will arrange activities such that they will not interfere nor detract from the burial service.

**Metro Cemetery Code:** The signer of this permit is responsible for understanding specific cemetery rules as set forth in Metro Code Title 10.05 (Historic Cemeteries) and seeing that the rules are abided by. A copy of cemetery rules and regulations can be found at: [www.oregonmetro.gov](http://www.oregonmetro.gov).

### **Regional recreation area and nature park permit conditions**

**Parking:** Permit does not cover vehicle fees. Every vehicle entering a site with a parking fee (Oxbow Regional Park, Blue Lake Regional Park, Chinook Landing Marine Park, M. James Gleason Memorial Boat Ramp, Broughton Beach) is required to pay the parking fee (\$5.00 per car, \$7.00 per 12-person capacity or larger van/bus). Annual parking passes are also accepted. Vehicles must park in designated areas. Pre-paid parking passes may be purchased at least **10 business days** before the permitted activity or event. This includes passes bought online, over the phone and in person at the Blue Lake or Oxbow park office. The permit holder is responsible for distribution of passes to attendees prior to the reservation. No exceptions. Vehicles fees may be pre-purchased in advance or paid at the gate on arrival.

**Vendors/caterers:** Vendors and caterers are prohibited at this event without an additional permit. To authorize a vendor/caterer, permittee and vendor/caterer are required to obtain a Vendor/Caterer Permit from Metro and comply with permit conditions, including providing Metro with a Certificate of Liability Insurance. Access will be provided by an approved park staff member for set up and tear down only and access is not guaranteed. Vehicles are not allowed to remain in areas not designated for parking.

**Amplified sound:** Permittee will be allowed to have amplified music or sound but should direct all sound so as to not disturb other park user to the north. Music/sound levels must not exceed 75 decibels. Music must be discontinued immediately following the event.

**Alcohol:** Alcohol use at this event is prohibited without an additional permit. To authorize alcohol use, permittee must obtain an Alcohol Permit from Metro and comply with all Oregon Liquor Control Commission requirements. Alcohol must remain within the permitted area. No alcohol is allowed on any other area in the park.



**EXHIBIT B1**  
**Special Use Permit terms and conditions (2023)**

**Natural area permit conditions**

**Parking:** If permitted site is open to the public, vehicles must park in designated parking areas. If permitted site is not open to the public, all vehicles must park in a location approved by Metro and in a manner that prevents habitat/resource damage.

**Access:** Permittee must notify listed Metro contact in advance of property access as indicated above. This is to ensure coordination among permittee and other activities and users on the property. The permitted activity will be conducted during the hours indicated on the permit.

**Fire protection requirements:** Permittee is required to monitor fire season leading up to the date of their permitted activity using the Oregon Department of Forestry IFPL/Fire Season Information and Map: <https://gisapps.odf.oregon.gov/firerestrictions/ifpl.html>.

West side of the Willamette River: Permittee must reference NW-3 Forest Grove to determine if fire season is in effect.

East side of the Willamette River: Permittee must reference CM-1 Mollala to determine if fire season is in effect.

If the site is in fire season on the date of permitted access, permittee must not park in dry grass and permittee is required to carry the following equipment at all times:

- Fire extinguisher in all vehicles and heavy equipment being staged and/or working on project site
- 5 gallons of water
- Shovel with 8" wide blade

**If a fire occurs, the permittee must promptly report the fire to 911 and Metro contact listed on this permit.**



## EXHIBIT B2 Special Use Permit webpage (2023)



### ALERT



## PICNICS AND SPECIAL USE

[MORE IN THIS SECTION](#)

Home > Parks > Picnics and special use

# Special-use permits

Get up to speed on hosting special events or projects at Metro's regional parks, natural areas and cemeteries.

### How do I get a special-use permit?

Start the permit process by completing a special-use permit intake form **at least 30 days prior to your planned activity**. The information you provide will help us begin to evaluate your request related to location, type of activity and requested dates.

Don't worry if you don't have all the information when completing the form. You can contact the special-use permit coordinator at any time with questions or expedited requests at [SpecialUsePermits@oregonmetro.gov](mailto:SpecialUsePermits@oregonmetro.gov) or 503-349-7087.

Forms submitted more than 365 days before the requested event will not be accepted.

[Apply now](#)

Are you hoping to film a movie, lead a class or host a sporting event at a Metro-managed property? Then you probably need a special-use permit. These contractual agreements give you permission to use one of Metro's regional parks, natural areas or historic cemeteries for a special activity – and help ensure a safe and successful event.

## Examples of activities requiring a special-use permit

- Festivals and fundraisers
- Self-guided school field trips
- Sporting events such as runs and disc-golf tournaments
- Operation of fee-based classes and camps
- Commercial, documentary or student videography or photography ([read Filming FAQs](#))
- Access to and use of a Metro natural area that isn't open to the public
- Biological research, scientific collection and harvesting of biological materials
- Organized gatherings of more than 25 people that do not include use of a picnic shelter.

The special-use permit coordinator can help determine if your event requires a permit and guide you through the intake process.

## Why do these types of activities require a permit?

## EXHIBIT B2

### Special Use Permit webpage (2023)

6/16/23, 4:55 PM

Special-use permits | Metro

Metro Parks and Nature protects clean water, restores fish and wildlife habitat and connects people with nature close to home. Special-use permits are agreements that define how we can protect the land and ensure the safety of those in our parks while helping you carry out your activity or event. A special-use permit provides conditional and temporary approval for activities that are typically prohibited by [Metro Code Title X](#).

### How much does it cost?

Cost depends on the activity or project and can range from free to more than \$1,000. The special-use permit fee schedule will give you an idea of what different types of activities might cost. The special-use permit coordinator will work with you to explain any estimated fees.

#### [Special-use permit fee schedule](#)

272.09 KB Adobe Acrobat PDF | Published Apr 13, 2023

### What else do I need to know about special-use permits?

- Some permitted activities will require proof of insurance. The special-use permit coordinator will walk you through the process if proof of insurance is required.
- Members of the Native American community seeking access to Metro's parks, natural areas, historic cemeteries or other locations for cultural events, culturally significant plant material harvesting, or ceremony space can visit [Metro's Intertribal cultural resources webpage](#) for information and contact information for the Indigenous community liaison coordinating these events.
- Some activities may not need a permit, but simply a [picnic reservation](#).
- Metro's Community Education and Stewardship team provides [programming for groups](#) at Metro sites.
- All special-use permit requests are reviewed by a team of stakeholders that have in-depth knowledge of specific Metro locations and different types of activities. Approval or denial of a special-use permit will be based on several considerations including, but not limited to conflicts with other Metro activities such as herbicide treatment, tour and/or event, or cemetery burial service, and the extent to which the regulated use is consistent with the highest and best use of Metro's parks, natural areas and historic cemeteries.

### RELATED DOCUMENTS

### EXHIBIT B2 Special Use Permit webpage (2023)



Special-use permit fee schedule

Apr 2023 | PDF

Special-use permit standard terms and conditions

Mar 2022 | PDF

## CONTACT

Special use permits

503-349-7087

specialusepermits@oregonmetro.gov

Is this page helpful?

Did you find the information you were looking for on this page? \*

- Yes
- No

## EXHIBIT B2

### Special Use Permit webpage (2023)

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Portland Expo Center  
Portland's 5 Centers for the Arts  
Data Resource Center  
Garbage and recycling facilities  
Metro cemeteries

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Metro Auditor  
MERC  
Committees  
Who's my councilor?


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Whether your roots in the region run generations deep or you moved to Oregon last week, you have your own reasons for loving this place – and Metro wants to keep it that way. Help shape the future of the greater Portland region and discover tools, services and places that make life better today.

#### CONTACT METRO

 503-797-1700

 503-797-1804 TDD

 Send a message

## **EXHIBIT B2**

### **Special Use Permit webpage (2023)**

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