



600 NE Grand Ave.
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oregonmetro.gov

METRO POLICY ADVISORY COMMITTEE (MPAC)

Meeting Minutes
October 25, 2023

MEMBERS PRESENT

Vince Jones-Dixon (Chair)
Alex Howard
Gordon Hovies
Brett Sherman
Gerritt Rosenthal
Sherry French
Nadia Hasan
Mark Shull
Duncan Hwang
Kirstin Greene
Tim Rosener
Pam Treece
Ed Gronke
Joe Buck
Mary Nolan
Omar Qutub
Thomas Kim
Sharon Meieran
Glen Yung
Luis Nava
Carmen Rubio

MEMBERS EXCUSED

Ted Wheeler
Brian Cooper
Brian Hodson
James Fage
Susan Greenberg
Kim Harless
Terri Preeg Riggsby
Steve Callaway
Denyse McGriff

AFFILIATION

City of Gresham, Second Largest City in Multnomah County
Port of Portland
Special Districts in Washington County
City of Happy Valley, Other Cities in Clackamas County
Metro Council
Special Districts in Clackamas County
City of Beaverton, Second Largest City in Washington County
Clackamas County
Metro Council
Oregon Department of Land Conservation and Development
Other Cities in Washington County
Washington County
Citizen of Clackamas County
City of Lake Oswego, Largest City in Clackamas County
Metro Council
Citizen of Multnomah County
TriMet
Multnomah County
Clark County
Citizen of Washington County
City of Portland

AFFILIATION

City of Portland
City of Fairview, Other Cities in Multnomah County
City of Canby, City in Clackamas County outside UGB
City of North Plains, City in Washington County outside UGB
Beaverton School Board, Governing Body of a School District
City of Vancouver
Special Districts in Multnomah County
Largest City in Washington County
City of Oregon City, Second Largest City in Clackamas County

ALTERNATES PRESENT

Mike Mitchel

Anthony Martin

Rebecca Stavenjord

Laura Kelly

AFFILIATION

City of Oregon City, Second Largest City in Clackamas County

Largest City in Washington County

Other Cities in Clackamas County

Oregon Department of Land Conservation and Development

OTHERS PRESENT: Joseph Cortright, Sarah Iannarone, Jessica Pelz, Stephen Roberts, Jean Senechal Biggs, Dan Rutzick, Adam Barber, Tom Armstrong, COHV, Medha, Jamie Stasny, Annadiana, Denyse McGriff, Mat Dolata

STAFF: Connor Ayers, Jemeshia Taylor, Roger Alfred, Ina Zucker, Catherine Ciarlo, Roger Alfred, Tom Kloster, Tim Collins, Kim Ellis, Ted Reid, Jaye Cromwell, Malu Wilkinson,

1. CALL TO ORDER, INTRODUCTIONS, CHAIR COMMUNICATIONS

MPAC Chair Vince Jones-Dixon called the Zoom meeting to order at 5:00 PM.

Metro staff Connor Ayers (he/him) called the role.

2. PUBLIC COMMUNICATION ON AGENDA ITEMS

Chair Jones-Dixon read aloud the instructions for providing public testimony.

Joseph Cortright provided testimony regarding the Climate analysis in the Regional Transportation Plan (RTP).

Sarah Iannarone provided testimony regarding RTP Investment priorities and the importance of oversight such as the MTIP process. She mentioned that the three measures in the mobility policy must be together and that they support having a JPACT subcommittee.

3. COMMITTEE MEMBER COMMUNICATIONS

Tomas Kim mentioned that the red line resuming service to and from the airport and that the extension to Hillsborough will be completed in August 2024. He also mentioned that current and former members of US Armed Forces qualify for discounted fare starting on Veteran's Day and public comment on forward-together transit service improvements.

City of Beaverton Councilor Nadia Hasan suggested that they check in on their neighbors because of international events and some threats to religious centers in the area.

4. COUNCIL UPDATES

Metro Councilor Duncan Hwang gave several updates including the 1000th unit of affordable housing, the 10/25/2023 MPAC

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final round of voting for community choice grants, the closure of Blue Lake Park for upgrades, and a recent land acquisition.

Metro Councilor Gerritt Rosenthal mentioned that there was support for a bill to reintroduce a study for the extension of commuter rail from Wilsonville down to Salem.

5. CONSENT AGENDA

5.1 Consideration of the September 27, 2023 MPAC Minutes

Chair Jones-Dixon called for a motion to approve the consent agenda.

MOTION: City of Beaverton Councilor Nadia Hasan moved to approve the consent agenda. Washington County Commissioner Pam Treece seconded.

ACTION: With all in favor, the consent agenda was approved.

6. ACTION ITEMS

6.1 MPAC Recommendation on Regional Transportation Plan (RTP)

Chair Jones-Dixon introduced Metro staff Kim Ellis (she/her) and Catherine Ciarlo (she/her).

Ciarlo explained that they will review the MTAC recommendation and some of the next steps for the consideration of the RTP by TPAC, JPACT and the Metro Council.

Ellis discussed the RTP update timeline and the engagement work that has been done. She mentioned the two parts of staff recommendations, the individual key policy topics, and bundled consent items. The policy topics she discussed were investment emphasis, pricing policy, regional transportation funding, climate tools and analysis and mobility policy implementation. Ellis discussed Ordinance No. 23-1496 and the final steps towards adoption.

Chair Jones-Dixon explained the voting process for the RTP.

Metro staff Roger Alfred explained the process for amendments.

City of Happy Valley Councilor Brett Sherman clarified that they need to initially vote before having an amendment. He also asked if this was standard Robert's rules of order.

Alfred explained that the MTAC recommendation needed to be on the table first and then they can amend. He confirmed that it was standard Robert's rules.

Chair Jones-Dixon called for a motion to approve Action One: Consent Items.

MOTION: Councilor Hasan moved to approve Action One. Seconded by City of Portland Commissioner Carmen Rubio.

ACTION: Commissioner Sherry French opposed, with all else in favor the motion to approve Action One passed.

Chair Jones-Dixon called for a motion to approve Action Two: Investment Emphasis.

Ellis clarified that this vote was on the Investment Emphasis in Discussion Topic One.

MOTION: City of Hillsboro Councilor Anthony Martin moved to approve the Action Two. Seconded by Councilor Hasan.

Councilor Sherman proposed to amend Action Two to include a reference to the Regional Mobility Pricing Project in recommendation #1, remove the word “adopted” in recommendation #1 and to add “mobility and economic development” into the list of impacts in recommendation #4.

MOTION: Councilor Sherman moved to amend the motion. Seconded by Commissioner Shull.

Commissioner Shull mentioned that Clackamas County supports the amendment and the importance of collaboration between MTAC and ODOT.

ACTION: Commissioner French opposed, with all else in favor the motion was amended.

Alfred reiterated the next step in the amendment process.

Councilor Rosenthal asked if the amendment could be summarized since it is a public meeting.

Ellis summarized Councilor Sherman’s amendment.

Chair Jones-Dixon called for a motion to approve Action Two: Investment Emphasis with Councilor Sherman’s amendment.

City of Lake Oswego Mayor Joe Buck raised concerns about all phases of the RMPP project being added to the constrained list. He proposed to amend the constrained project list to include only the PE phase of the RMPP.

Ellis noted that it would be better to propose the amendment during the Pricing Policy Implementation Action.

Kristen Greene asked what project it is.

Mayor Buck clarified that it was the Region Mobility Pricing Plan.

Treece asked if there was a motion on original motion that was amended.

Councilor Sherman rephrased Commissioner Treece’s question by asking if there was a first and second on the original motion as amended.

Alfred explained that they had approved the amendment to the original motion and that they can vote on the original motion as amend without a separate action.

In the chat, Commissioner French stated “For the record, all I hear are maybes and proposals, no definite answers. I vote no on all presented tonight.”

ACTION: Commissioner French opposed, with all else in favor the motion as amended was passed.

Chair Jones-Dixon called for a motion to approve Action 3: Pricing Policy Implementation.

MOTION: Councilor Hasan moved to approve Action Three. Seconded by Councilor Sherman.

Mayor Buck restated his amendment to amend the constrained project list to include only the PE phase of the RMPP. He mentioned that they want ODOT to continue to engage with other jurisdictions through the RMPP.

MOTION: Mayor Buck moved to amend the motion. Seconded by City of Sherwood Mayor Tim Rosener.

Councilor Sherman asked if this project would be separated out and each one is added as a singular item.

Mayor Buck explained that ODOT would come back with amendments as they add future phases.

Councilor Martin asked if the intent was to make sure that ODOT comes back to Metro to update the RTP for any given RMPP related item.

Mayor Buck confirmed that was the intent.

Ellis explained how that process could be done, including several options. She explained that to get Federal funding, projects must be in the financial constrained list.

Commissioner Shull asked if this would be a good time for a question about safety details on the RTP constrained projects list.

Ellis explained that they might add an additional action to policy topic 2 to make the project list change.

Alfred suggested that they finish the discussion from Mayor Buck’s amendment.

Commissioner Treece emphasized that it is a 20-year list.

Councilor Hwang noted that Metro Councilors do not vote but do take their advice. He asked if JPACT will receive MPAC’s amendments as a proposal. Councilor Hwang raised concerns about feasibility to the procedure perspective of JPACT and the Metro Council and feasibility to the project delivery.

Ellis explained that TPAC will receive the MPAC recommendation and TPAC will make their recommendation to JPACT. She mentioned that ODOT will be at TPAC and JPACT, but Metro staff would work with them on technical details such as cost and the description of phases.

Mayor Rosener liked Mayor Buck's amendment.

Commissioner Rubio asked if they went forward with the amendment if it would slow down acquiring any federal funds.

Ellis mentioned that they will need to talk with ODOT staff.

Chair Jones-Dixon called for a vote to approve Action 3 with Mayor Buck's amendment.

ACTION: Commissioner French left the meeting prior to the vote. Commissioner Rubio, Commissioner Treece, Councilor Hasan, and Councilor Martin opposed. With all else in favor, the motion was amended.

Commissioner Treece asked if they can still take a vote from Commissioner French.

Alfred stated that they cannot take a vote from Commissioner French.

Commissioner Shull raised concerns about safety details in the description of the I-205 Tolling project (Project# 12099). He proposed that the phrase "due to the proposed highway improvements, tolling and lane configuration changes, the number of crashes in I 205 in the project area, including crashes resulting in fatalities and injuries is expected to be 20%. lower, representing 144 crashes" be removed from the Project# 12099 description. Commissioner Shull raised concerns about how the information was obtained and that diversion onto side streets will cause many accidents.

Ellis noted that the project description was provided by ODOT for the I-205 Widening project and the information was to demonstrate that the project would address safety needs in that corridor.

MOTION: Commissioner Shull moved to amend the motion. Seconded by Mayor Buck.

Councilor Sherman asked if this amendment fits inside of this policy topic. He asked if they take a vote on the amendment if it will be a part of this policy topic.

Ellis noted it was more of a project list change than pricing policy implementation. She stated that they can treat the vote separately.

Commissioner Treece stated that Commissioner Shull's amendment was not related to policy topic #2. She noted that they can table it.

Councilor Martin suggested that Action Seven would be the place for Commissioner Shull's amendment.

Alfred stated that the vote on Commissioner Shull's amendment should be at the end.

MOTION: Treece moved to table to Commissioner Shull's amendment. Seconded by Councilor Sherman.

ACTION: With all in favor, Commissioner Shull's amendment was tabled.

Councilor Sherman proposed to amend Policy Topic Two to remove the phrase "...specific allocation decisions regarding the revenues from toll projects are made by the OTC using an extensive public engagement process." He also proposed to create bullet points and add the phrase "ODOT has made a series of commitments to ensure that pricing projects contained in ODOT's Urban Mobility Strategy align with the Pricing Policy in the 2023 RTP as documented in Appendix X. To ensure continuing accountability with those commitments..." to section a.i.ii. In section a.i.ii, Councilor Sherman proposed to add "(including ODOT)" after "region partners", to replace "their proposed" with "the collaboratively developed" and to include "and ODOT shall present the approach to the OTC for consideration prior to January 1, 2026" after "toll revenue sharing approach."

Councilor Sherman also proposed that they replace "Requirements. ODOT/RMPP technical team should produce" with "requirements additional commitments made by ODOT referenced in Key Policy Topic 2 Recommended Action 1.a. Consistent these commitments and to inform decisionmaking, ODOT shall provide participating agencies with technical information regarding anticipated short- and long- term safety and mobility impacts resulting from tolling, including but not limited to". He suggested to remove "in the project area" from section D, to replace "should" with "shall" in section E, to replace "adopted by JPACT and" with "with" in section E and to change "consideration" to "consider" in section E.

MOTION: Councilor Sherman moved to amend the motion. Seconded by Mayor Buck.

Councilor Hasan asked staff about the impacts of this amendment.

Ellis mentioned that it provides more clarity around the original recommendations that were brought forward from Metro Staff to MTAC, TPAC and MPAC. She noted that the amendment to subsection two regarding ODOT's commitments means that they are going to work together.

Commissioner Treece asked if the RTP can direct ODOT to do this type of work.

Ciarlo explained that the RTP sets out the expectation that regional partners are a part of the discussion, but it cannot usurp ODOT's authority.

Ellis agreed with Ciarlo.

Commissioner Treece raised concerns about the word "shall" and recalled a time when ODOT was telling them what to do.

Ciarlo mentioned that MPAC's recommendation will be talked about at TPAC, and their recommendation will go to JPACT, where the vote will happen.

Councilor Martin mentioned the January 1, 2026, timeline, and the Mayor Buck's amendment. He asked

if those amendments together would affect ODOT's ability to expend funds or obligate Metro to do anything by a certain date.

Ellis believed that the January 1st deadline is tied to the Governor's pause on tolling. She explained that if there is not an agreed approach upon by that date, then there cannot be testimony in support or on behalf of that approach.

Councilor Martin raised concerns about continuing to make amendments and producing unintended consequences.

Mayor Buck mentioned that they are memorializing the commitments that ODOT has already made in to the RTP. He mentioned that Councilor Sherman's amendments are working to bring them closer to what Metro staff recommended and what they have heard from the community.

Chair Jones-Dixon called for a vote on Councilor Sherman's amendment.

ACTION: Kim opposed, with all else in favor the motion was amended.

Chair Jones-Dixon called for a vote on the original motion as amended.

ACTION: With all in favor, the original motion with Mayor Buck's and Councilor Sherman's amendments was passed.

Chair Jones-Dixon called for a motion to approve Action Four: Regional Transportation Funding.

MOTION: Councilor Sherman moved to approve Action Four, Seconded by Councilor Hasan.

ACTION: With all in favor, the motion passed.

Chair Jones-Dixon called for a motion to approve Action Five: Climate Tools and Analysis.

MOTION: Councilor Sherman moved to approve Action Five Seconded by Commissioner Treece.

ACTION: With all in favor, the motion passed.

Chair Jones-Dixon called for a motion to approve Action Six: Mobility Policy Implementation.

MOTION: Councilor Hasan moved to approve Action Six. Seconded by Mayor Buck.

ACTION: With all in favor, the motion passed.

Chair Jones-Dixon called for a motion to approve Final Action: Overall Recommendation.

Commissioner Shull summarized his amendment regarding removing safety details from the description of the I-205 Tolling project (Project# 12099).

MOTION: Commissioner Shull moved to include the amendment. Seconded by Mayor Buck.

Councilor Martin asked what the intention of the amendment.

Commissioner Shull noted that those safety details do not describe what they believe will happen if tolling occurs.

Mayor Buck mentioned that there are questions about the level of detail and about the facts in the project description.

Commissioner Treece asked Metro staff if they can explain why. She also asked how they can challenge ODOT's or if it was just accepted.

Ellis explained that ODOT provided the information to demonstrate how the project would improve safety. She noted that the information from ODOT was accepted and was based on ODOT's analysis.

Mayor Rosener mentioned that safety on their highways is better than on their local streets. He asked if the amendment was to make sure they talk about the diversion impacts when they discuss safety.

Commissioner Shull confirmed that Mayor Rosener was correct.

ACTION: Multnomah County Commissioner Sharon Meieran left the meeting prior to the vote. Omar Qutub abstained. Councilor Martin, Councilor Hasan, and Kim opposed. With all else in favor, the motion was amended.

Chair Jones-Dixon called for a motion to approve the Action Seven: Overall Recommendation as amended.

MOTION: Commissioner Treece moved to approve the Action Seven as amended. Seconded by Mayor Buck.

ACTION: With all in favor, Action Seven as amended was passed.

Treece thanked Metro staff and other staff for their work.

Chair Jones-Dixon also thanked Metro staff.

Seeing no further discussion, Chair Jones-Dixon moved onto the next agenda item.

6.2 MPAC Recommendation on High Capacity Transit Strategy

Chair Jones-Dixon introduced Metro staff Ally Holmqvist (she/her).

Holmqvist discussed the draft report milestones and how the committee feedback was incorporated. She explained the changes to the public review draft, the draft milestones, and the public comments on the draft. Holmqvist explained the recommendations for the final strategy, Resolution No. 23-5348 and when the HTC Strategy adoption will be considered by the other committees and the Metro Council.

Chair Jones-Dixon called for a motion to approve the High-Capacity Transit Strategy and Resolution No. 23-5348.

MOTION: Councilor Hasan moved to approve the High-Capacity Transit Strategy and Resolution No. 23-5348. Seconded by Councilor Sherman.

Commissioner Shull mentioned that the high-capacity transit corridors south of the Clackamas Town Center or the Park Avenue Light Rail Station are either tier 3 or tier 4. He raised concerns about the prioritization of funding and that there is not enough funding going to other areas in the region.

Councilor Sherman suggested that Metro incorporate clear metrics of how projects move to different tier, an application process for jurisdictions and an internal review process.

Councilor Hasan mentioned that Beaverton staff are supportive of the work Metro has done.

ACTION: Commissioner Shull opposed, with all else in favor the motion passed.

Chair Jones-Dixon noted that item 7.1 would be saved for their next meeting on November 8, 2023.

Councilor Rosenthal thanked staff for responding to public comments and the technical work. He mentioned that the process of amending the RTP must be dealt with and that they need a regional tolling plan.

Ellis noted that the MPAC's recommendation will be considered by the Metro Council regardless of whether TPAC takes it forward to JPACT. She mentioned that differences between the MPAC and JPACT recommendation will be presented to the Metro Council.

ADJOURN

Chair Jones-Dixon adjourned the meeting at 6:53 PM.

Respectfully Submitted,



Jemeshia Taylor
Recording Secretary

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ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF October 25, 2023

ITEM	DOCUMENT TYPE	DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
5.1	Presentation	10/25/2023	Adoption of the 2023 Regional Transportation Plan Presentation	102523m-01
5.2	Presentation	10/25/2023	HCT Strategy Adoption Presentation	102523m-02
5.3	Document distributed to MPAC during the meeting	10/25/2023	Changes to the Policy Topic 1 and 2 as proposed by Councilor Brett Sherman	102523m-03