#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF ENCOURAGING GOVERNOR	)	RESOLUTION NO. 98-2623A
KITZHABER TO CONSIDER THE LOCATION OF A	)	
WOMEN'S PRISON AND INTAKE CENTER AT THE	)	Introduced by Mike Burton
PROPOSED ALTERNATE SITE LOCATED IN AN	)	Executive Officer
AREA OF METRO'S URBAN RESERVE AREA (RURAL	)	
INDUSTRIAL ZONE)	)	

WHEREAS, on January 30, 1998, at the request of the president of the Oregon Senate, the City of Wilsonville presented to the Legislative Emergency Board an alternative to the Dammasch site, which is commonly known as the Wilsonville Industrial Site, located in unincorporated Washington County just outside of the northwest city limits of Wilsonville and bounded on the east by Graham's Ferry Road, on the north by Clay Street, on the west by Burlington Northern Railroad right-of-way, and on the south by Elligsen Way; and

WHEREAS, on January 30, 1998, Oregon Senate President Brady Adams, Oregon Senate Majority Leader Gene Derfler, Oregon Speaker of the House Lynn Lundquist, and Oregon House Majority Leader Lynn Snodgrass officially submitted a letter to Governor Kitzhaber urging him to give careful consideration to the suggestions brought forward by the citizens of the Wilsonville community for alternative siting of the women's prison and intake center; and

WHEREAS, on February 11, 1998, the Superintendent of the West Linn-Wilsonville School District 3jT urged Governor Kitzhaber in a letter to reconsider his proposed prison site in Wilsonville, and urged that this is an opportunity for all of us as leaders to move to a higher level of action that sends a strong message about the value of a democratic process; and

WHEREAS, on February 13, 1998, the Clackamas County Commissioners wrote Governor Kitzhaber to support examination of the alternative site proposed by the City of Wilsonville, as a site zoned more appropriate to an institutional use such as a prison; and

WHEREAS, on February 17, 1998, the Wilsonville Chamber of Commerce officially urged Governor Kitzhaber to support the city of Wilsonville's proposal to relocate the prison from the "Dammasch" site to the light industrial site to the northwest of Wilsonville; and

WHEREAS, on March 2, 1998, the city of Wilsonville formally adopted a resolution of interest declaring that the city council of the City of Wilsonville offers no objection to the siting of an inmate intake center and medium security women's prison on the property commonly known as the Wilsonville Industrial Site; and

WHEREAS, on March 2, 1998, the City of Wilsonville formally adopted a resolution of interest opposing the siting and construction of an inmate intake center and medium security women's prison on the Dammasch State Hospital property; and

WHEREAS, the Wilsonville Industrial Site is primarily zoned rural industrial and located inside Metro's Urban Reserve Area; and

WHEREAS, there are few residences in close proximity to the Wilsonville Industrial Site and future development in that area is likely to be industrial in nature; and

WHEREAS, the closest school to the Wilsonville Industrial Site (Tualatin High School) is 1.2 miles by air and 1.8 miles by road; and

WHEREAS, the Wilsonville Industrial Site offers closer and easier access to I-5 than does the Dammasch property; and

WHEREAS, construction of a prison on the Wilsonville Industrial Site would benefit surrounding properties by bringing needed infrastructure to the area, thus facilitating future industrial development; and

WHEREAS, the majority of property owners on the Wilsonville Industrial Site either have their property for sale or have indicated that they are willing sellers; and

WHEREAS, one of the desirable siting criteria states that a proposed site for a facility have "natural buffers from surrounding lands uses such as lakes, rivers or ridges," and

WHEREAS, one of the desirable siting criteria states that a proposed site for a facility "not be adjacent to a developed single-family or multi-family residential area, unless the parcel is buffered;" and

WHEREAS, one of the desirable siting criteria states that a proposed site for a facility is "perceived as beneficial by local jurisdiction and local community;" and

WHEREAS the 1992 Metro Greenspaces Master Plan identifies a future regional trail that connects the Tualatin River National Wildlife Refuge to the Willamette River near Wilsonville and passes through the Tonquin Geologic Area and the Dammasch State Hospital property before joining the Willamette Greenway Trail; and

WHEREAS, the City of Wilsonville, Metro, Department of Land Conservation and Development, Division of State Lands, Housing and Community Services Division, Department of Administrative Services, Mental Health and Developmental Disabilities Division, and Department of Transportation have been working together to create a transportation efficient land use plan for the Dammasch property; and

WHEREAS, the recommended land use plan for the Dammasch State Hospital property is a residential mixed-use community with a village center that accommodates a concentration of shops, services, employment facilities and civic uses and activities that support the region's growth management policies embodied in the adopted 2040 Growth Concept and the goals expressed in the Memorandum of Understanding signed by the participating entities; and

WHEREAS, this land use plan represents a unique opportunity for the City of Wilsonville to offer housing and jobs in a land use pattern that minimizes auto trips, maximizes the potential for non-auto modes of transportation, meets the community's population and employment targets, and helps to build community and a sense of place as the City of Wilsonville grows; and

WHEREAS, location of the correctional facility on the Dammasch property would function to further isolate the land uses, force local trips onto the regional transportation facility I-5 and require reexamination of how the City of Wilsonville will meet the regional growth management goals; and

WHEREAS, there is little flexibility in where and how the region accommodates new households and jobs. New households and jobs must be accommodated inside of the Urban Growth Boundary (UGB). Metro is working with local governments to improve the efficiency of how land is developed inside the UGB through increases in density and changes in the land use pattern which focuses on centers and corridors; and

WHEREAS, selection of the Dammasch State Hospital property would undermine basic land-use and environmental protection principals which are critical to the quality of life for all Oregonians.

WHEREAS, if the Department of Corrections indeed selects the Wilsonville Industrial Site, the Metro Council will strive to take the necessary steps to allow for use of the Wilsonville Industrial Site as a correctional facility as consistent with Oregon land use law.

NOW, THEREFORE, BE IT RESOLVED

The Metro Council recommends careful consideration of the proposed alternative site located in an area in Metro's Urban Reserve Area (Rural Industrial Zone) in Wilsonville.

ADOPTED by the Metro council on this 19th day of March, 1998

Jon Kvistad, Presiding Officer

Approved as to Form:

Daniel B. Cooper, General Counsel

## Staff Report

CONSIDERATION OF RESOLUTION NO. 98-2623A FOR THE PURPOSE OF ENCOURAGING GOVERNOR KITZHABER TO CONSIDER THE LOCATION OF A WOMEN'S PRISON AND INTAKE CENTER AT THE PROPOSED ALTERNATE SITE LOCATED IN AN AREA OF METRO'S URBAN RESERVE AREA (RURAL INDUSTRIAL ZONE).

Date: March 9, 1998 Presented by: Mike Burton

## PROPOSED ACTION

Resolution No. 98-2623A requests that the Metro Council recommend strong consideration of the proposed alternative site located in an area in Metro's Urban Reserve Area (Rural Industrial Zone) in Wilsonville.

# **BACKGROUND AND ANALYSIS**

For the reasons set forth in Resolution No. 98-2623A, the Dammasch State Hospital property is not a suitable site for an inmate intake center, a medium security women's prison or any other correctional facility. The proposed Wilsonville Industrial Site is primarily zoned rural industrial and located inside Metro's Urban Reserve Area.

# **Executive Officer's Recommendation**

The Executive Officer recommends passage of Resolution No. 98-2623A.

CONSIDERATION OF RESOLUTION NO. 98-2623A FOR THE PURPOSE OF ENCOURAGING GOVERNOR KITZHABER TO CONSIDER THE LOCATION OF A WOMEN'S PRISON AND INTAKE CENTER AT THE PROPOSED ALTERNATE SITE LOCATED IN AN AREA OF METRO'S URBAN RESERVE AREA (RURAL INDUSTRIAL ZONE).

WHEREAS, on January 30, 1998, at the request of the president of the Oregon Senate, the City of Wilsonville presented to the Legislative Emergency Board an alternative to the Dammasch site, which is commonly known as the Wilsonville Industrial Site, located in unincorporated Washington County just outside of the northwest city limits of Wilsonville and bounded on the east by Graham's Ferry Road, on the north by Clay Street, on the west by Burlington Northern Railroad right-of-way, and on the south by Elligsen Way; and

WHEREAS, on January 30, 1998, Oregon Senate President Brady Adams, Oregon Senate Majority Leader Gene Derfler, Oregon Speaker of the House Lynn Lundquist, and Oregon House Majority Leader Lynn Snodgrass officially submitted a letter to Governor Kitzhaber urging him to give careful consideration to the suggestions brought forward by the citizens of the Wilsonville community for alternative siting of the women's prison and intake center; and

WHEREAS, on February 11, 1998, the Superintendent of the West Linn-Wilsonville School District 3jT urged Governor Kitzhaber in a letter to reconsider his proposed prison site in Wilsonville, and urged that this is an opportunity for all of us as leaders to move to a higher level of action that sends a strong message about the value of a democratic process; and

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WHEREAS, the Wilsonville Industrial Site is primarily zoned rural industrial and located inside Metro's Urban Reserve Area; and

WHEREAS, there are few residences in close proximity to the Wilsonville Industrial Site and future development in that area is likely to be industrial in nature; and

WHEREAS, the closest school to the Wilsonville Industrial Site (Tualatin High School) is 1.2 miles by air and 1.8 miles by road; and

WHEREAS, the Wilsonville Industrial Site offers closer and easier access to I-5 than does the Dammasch property; and

WHEREAS, construction of a prison on the Wilsonville Industrial Site would benefit surrounding properties by bringing needed infrastructure to the area, thus facilitating future industrial development; and

WHEREAS, the majority of property owners on the Wilsonville Industrial Site either have their property for sale or have indicated that they are willing sellers; and

WHEREAS, one of the desirable siting criteria states that a proposed site for a facility have "natural buffers from surrounding lands uses such as lakes, rivers or ridges;" and

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WHEREAS the 1992 Metro Greenspaces Master Plan identifies a future regional trail that connects the Tualatin River National Wildlife Refuge to the Willamette River near Wilsonville and passes through the Tonquin Geologic Area and the Dammasch State Hospital property before joining the Willamette Greenway Trail; and

WHEREAS, the City of Wilsonville, Metro, Department of Land Conservation and Development, Division of State Lands, Housing and Community Services Division, Department of Administrative Services, Mental Health and Developmental Disabilities Division, and Department of Transportation have been working together to create a transportation efficient land use plan for the Dammasch property; and

WHEREAS, the recommended land use plan for the Dammasch State Hospital property is a residential mixed-use community with a village center that accommodates a concentration of shops, services, employment facilities and civic uses and activities that support the region's growth management policies embodied in the adopted 2040 Growth Concept and the goals expressed in the Memorandum of Understanding signed by the participating entities; and

WHEREAS, this land use plan represents a unique opportunity for the City of Wilsonville to offer housing and jobs in a land use pattern that minimizes auto trips, maximizes the potential for non-auto modes of transportation, meets the community's population and employment targets, and helps to build community and a sense of place as the City of Wilsonville grows; and

WHEREAS, location of the correctional facility on the Dammasch property would function to further isolate the land uses, force local trips onto the regional transportation facility I-5 and require reexamination of how the City of Wilsonville will meet the regional growth management goals; and

WHEREAS, there is little flexibility in where and how the region accommodates new households and jobs. New households and jobs must be accommodated inside of the Urban Growth Boundary (UGB). Metro is working with local governments to improve the efficiency of how land is developed inside the UGB through increases in density and changes in the land use pattern which focuses on centers and corridors; and

WHEREAS, selection of the Dammasch State Hospital property would undermine basic land-use and environmental protection principals which are critical to the quality of life for all Oregonians.

WHEREAS, if the Department of Corrections indeed selects the Wilsonville Industrial Site, the Metro Council will strive to take the necessary steps to allow for use of the Wilsonville Industrial Site as a correctional facility as consistent with Oregon land use law.

#### NOW, THEREFORE, BE IT RESOLVED

The Metro Council opposes and objects to the siting of an inmate intake center, a medium security women's prison, a men's medium security complex or any other correctional facility on the Dammasch State Hospital property.

The Metro Council recommends strong careful consideration of the proposed alternative site located in an area in Metro's Urban Reserve Area (Rural Industrial Zone) in Wilsonville.

ADOPTED by the Metro council on this	_day of, 1998.
	Jon Kvistad, Presiding Officer
Approved as to Form:	
Daniel B. Cooper, General Counsel	