

Metro Policy Advisory Committee (MPAC) agenda

Wednesday, October 23, 2024

5:00 PM

https://zoom.us/j/95889916633 (Webinar

ID: 958 8991 6633)

1. Call To Order, Declaration of a Quorum & Introductions (5:00PM)

Please note: This meeting will be held online. You can join the meeting on your computer or other device by using this link: https://zoom.us/j/95889916633 or by calling +1 669 900 6128 or +1 877 853 5257 (Toll Free).

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2. Public Communication on Agenda Items (5:05PM)

Public comment may be submitted in writing and will also be heard by electronic communication (video conference or telephone). Written comments should be submitted electronically by mailing legislativecoordinator@oregonmetro.gov. Written comments received by 4:00 pm on the Wednesday before the meeting will be provided to the committee prior to the meeting.

Those wishing to testify orally are encouraged to sign up in advance by either: (a) contacting the legislative coordinator by phone at 503-813-7591 and providing your name and the item on which you wish to testify; or (b) registering by email by sending your name and the item on which you wish to testify to legislativecoordinator@oregonmetro.gov.

Those requesting to comment during the meeting can do so by using the "Raise Hand" feature in Zoom or emailing the legislative coordinator at legislative coordinator@oregonmetro.gov. Individuals will have three minutes to testify unless otherwise stated at the meeting.

- 3. Councilor Communication and Urban Growth Expansion Proposal Recommendation Update (5:10PM)
- 4. Committee Member Update (5:20)
- Information/Discussion Items (5:25PM)

5.1 Garbage and Recycling System Facilities Plan- Phase 4

<u>COM</u>

Draft Plan (5:25PM)

24-0836

Presenter(s): Marta McGuire (she/her), Director of Waste Prevention and

Environmental Services, Metro

Estee Segal (she/her), Principal Solid Waste Planner, Metro Luis Sandoval (he/him), Principal Solid Waste Planner,

Metro

Attachments: MPAC Worksheet

Attachment A - SFP Values and outcomes summary

5.2 Future Vision: Work plan review (5:55PM)

<u>COM</u> 24-0842

Presenter(s): Malu Wilkinson (she/her), Deputy Director of Planning,

Development & Research, Metro

Jessica Zdeb (she/her), Principal Regional Planner, Metro

Attachments: MPAC Worksheet - Future Vision

5.3 2040 Planning & Development Grants Program Updates

COM

(6:35PM)

<u>24-0845</u>

Presenter(s): Serah Breakstone, Principal Regional Planner, Metro

Attachments: MPAC Worksheet

6. Adjourn (7:00PM)

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www.oregonmetro.gov/civilrights។
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January 2021

2024 MPAC Work Program

As of 09/05/24

Items in italics are tentative

September 11, 2024 (virtual)

- Metro Technical Advisory Committee (MTAC)
 Nominations for Member/Alternative Member
 Positions (consent)
- UGM COO recommendation review and public comment feedback (Eryn Kehe, she/her and Ted Reid, he/him, Metro; 45 min)

September 25, 2024 (in person)

- Metro Technical Advisory Committee (MTAC)
 Nominations for Member/Alternative Member
 Positions (consent)
- Consideration of the July 24, 2024 MPAC Minutes
- UGB Expansion Recommendation to Metro Council (action) (Eryn Kehe, she/her and Ted Reid, he/him, Metro; 45 min)
- WPES: System Facilities Plan Update (Marta McGuire (she/her), Metro, Estee Segal (she/her), Metro; 45 min)

November 13 2024 (in person)

- Follow up on UGB process (Ted Reid, he/him, Metro; 20 min)
- Regional Housing Coordination Strategy (Eryn Kehe (she/her) & Emily Lieb (she/her), Metro; 30 min)
- Future Vision: Work plan recommendation (Jess Zdeb, she/her, Metro; 30 min)

October 23, 2024 (online)

- WPES: System Facilities Plan Update (Marta McGuire (she/her), Metro, Estee Segal (she/her), Metro; 30 min)
- Future Vision: Work plan review (Jess Zdeb, she/her, Metro; 40 min)
- 2040 Grant Update (Serah Breakstone, Metro; 20 min)

December 11, 2024 (online)

- Montgomery Park Streetcar Title 4 map update (action) (City of Portland staff TBD)
- Housing funding update (Marissa Madrigal (she/her/ella), Metro)
- Future Vision: Future Vision Commission planning (Jess Zdeb, she/her, Metro; 30 min)
- Introduction to the Community Connector Transit Study (Ally Holmqvist, Senior Transportation Planner, Metro; 30 minutes)

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4.1 Garbage and Recycling System Facilities Plan- Phase 4 Draft Plan	
Information/Discussion Items	
Metro Policy Advisory Committee Wednesday, October 23rd, 2024	•

MPAC Worksheet

Agenda Item Title: Garbage and Recycling System Facilities Plan - Phase 4 Draft Plan

Presenters: Marta McGuire, Estee Segal, Luis Sandoval

Contact for this worksheet/presentation: Estee Segal

Purpose/Objective

Share an update on the Regional System Facilities Plan, including a brief overview of the draft plan, opportunities to provide input this fall, and timing for finalizing the plan for Metro Council to consider for adoption.

Outcome

This item is informational for MPAC members to understand the contents of the draft plan and how to provide input.

What has changed since MPAC last considered this issue/item?

Staff presented the results of project partner engagement completed in Phase 3 to MPAC in February 2024. This engagement was focused largely on <u>four scenarios</u> to address gaps and modernizing the system through different combinations of regulation, facilities and investments. Comparing the scenarios brought forth larger questions about Metro's role and how different policies could address gaps in the system.

In Spring 2024, Metro Council reviewed input on the scenarios gathered through engagement and discussed their priorities and policy preferences to further guide the development of the preferred investments and policy actions in the following areas: community drop off depots, reuse and repair, organics, commercial transfer stations, wet waste tonnage flow and private facility regulation. Metro Council agreed that Metro should increase its role in filling gaps in the garbage and recycling system by focusing on providing accessible services in the region that are not widely supported by the private sector such as reuse, recycling, self-haul and household hazardous waste.

Staff submitted documentation to return to MPAC to provide an update on plan progress, prior to the Council work session in July, but there was not sufficient time available on the July MPAC meeting agenda.

At the July Council work session, Councilors were presented options in the form of specific facility and program investments in the six key areas outlined above, along with their targets, outcomes, and costs. Councilors discussed options and provided direction to develop a draft plan prioritizing the following investments:

- **Community drop-off depots:** Developing a network of six community drop-off depots, at least one in each Metro Council District. These depots would provide places for residents and small businesses to take multiple materials such as recycling, items for reuse and household hazardous waste.
- **Reuse and repair:** Providing stable funding to reuse and repair businesses building a regional reuse warehouse and a reuse mall.

- **Organics**: Investing in Metro Central to make it a regional organics hub and improving the transfer and processing capacity of organics in the region including exploring public-private-partnerships.
- **Commercial transfer stations:** Finding a new location in Clackamas County to relocate commercial wet waste from the existing Metro South Transfer Station, to allow its eventual conversion to a community drop-off depot.

In addition to making investments as outlined above, Metro Council identified two supporting policy actions:

- **Wet waste tonnage allocations:** Assess the impact of lowering or removing Metro's tonnage guarantee, including evaluation of the wet waste tonnage allocation program.
- **Private facility regulations:** Evaluate options to modify, add, or remove regulations for private facilities to better serve the public interest. The implementation of this action will be coupled with the assessment of the wet waste tonnage allocation approach.

The investments and policy areas for further study will be outlined in the draft plan available for public review and comment in late September.

What packet material do you plan to include?

1. SFP values and outcomes summary flyer

Attachment 1:



Garbage and Recycling System Facilities Plan

Phase 1: Developing values and outcomes

Overview

Metro's 2030 Regional Waste Plan set a vision to reduce waste, protect the environment and human health and provide excellent services for everyone. Facilities such as transfer stations or repair, reuse and recycling centers play a key role in managing the things we all throw away.

As the greater Portland region grows, the Garbage and Recycling System Facilities Plan will look at where we can invest in public, private or non-profit facilities or services to make our system work better for everyone.

What is guiding the development of this plan?

The values and racial equity principles of the 2030 Regional Waste Plan guide this work. The plan also includes a new value reflecting Metro's commitment to seek Tribal government consultation. From these values, staff created desired outcomes specific to this new plan. Together, the values and outcomes will steer the development of an investment plan that includes:

- a focus on reducing waste through infrastructure improvements
- improved quality and access to services
- · affordable services for everyone

These values and outcomes will guide evaluation of service gaps and investment options and will be used to measure the overall success of the plan over the next 20 years.

The values and outcomes were shaped with input from multiple groups, including Metro Council and four advisory committees: Metro's Committee on Racial Equity, the Metro Policy Advisory Committee, the Regional Waste Advisory Committee and a newly formed community advisory group.

A focus on waste reduction

This plan will outline the infrastructure investments necessary to help the region reuse, repair and recycle more materials in order to reduce the negative health and environmental impacts of waste.

New facilities could help the region recover more waste through recycling, composting or energy recovery, instead of sending it to the landfill.

We can have an even greater impact on health and the environment by building infrastructure to reuse and repair more. Reusing and repairing materials not only avoids the health and environmental impacts from landfilling, but helps reduce the need to manufacture new products.



Garbage and Recycling System Facilities Plan

Summarized Values and Outcomes:



Healthy people and environment

- Minimize the negative health and environmental impacts of facilities by incorporating innovative sustainability practices as outlined in Metro's green building policy
- Develop good neighbor agreements between communities and facilities



Resource conservation

- Identify the items the plan needs to target for reuse, repair, recycling or composting

 and the infrastructure needed to manage them
- Increase access to donate and buy used items
- Provide workspace, reclaimed materials and other types of support to regional reuse and repair initiatives



Environmental literacy

- Provide learning opportunities at facilities through tours, displays, exhibits, viewing rooms
- Develop programming with organizations focused on waste prevention and environmental justice



Economic well-being

- Provide jobs with living wages, benefits, and safe work environments
- Recruit and retain workers who are underrepresented in the garbage and recycling industry
- Create opportunities within the garbage, recycling, reuse and repair sectors for people with barriers to employment



Excellent service and equitable system access

- Develop a network of facilities to provide equitable system access
- Establish direction for Metro transfer stations and Metro solid waste facilities
- Keep facility-based services affordable for low-income customers
- Make public facilities accessible for people with disabilities and people who rely on transit
- Develop multilingual and culturally relevant communication tools for facilities



Operational resilience

- Develop funding options that advance waste reduction and affordability goals
- Design efficient facilities to serve people quickly and recover useful materials
- Identify facility investment needs for natural hazard resilience
- Shape garbage and recycling system with key elements from regional transportation and land use planning efforts



Community restoration

- Evaluate potential facility benefits and burdens using a climate justice lens
- Incorporate the needs of marginalized communities in the planning process



Community partnerships

- Create a Community Advisory Group that works with staff to develop the plan
- Involve community-based organizations in decision-making of facility projects
- Partner with Black, Indigenous, People of Color Communities and immigrant-led organizations to support reuse and repair projects at new facilities



Community investment

- Develop Community Benefits Agreements to ensure benefits are equitably shared and address community needs
- Provide community gathering spaces such as parks and meeting rooms at public facilities that serve residential customers



Tribal consultation

- Seek to consult with Tribal governments to advance shared priorities such as cultural and historic resource protection, environmental protection and resources conservation.
- Establish partnerships with Tribes through government-to-government engagement



oregonmetro.gov/ systemfacilitiesplan



4.2 Future Vision: Work Plan Review

Information/Discussion Items

Metro Policy Advisory Committee Wednesday, October 23rd, 2024

MPAC Worksheet

Agenda Item Title: Future Vision: Work plan review

Presenters: Malu Wilkinson, Jess Zdeb

Contact for this worksheet/presentation: Jess Zdeb, jessica.zdeb@oregonmetro.gov

Purpose/Objective

Share an overview of the draft work plan for the upcoming Future Vision project, including how MPAC will be engaged in the process. Seek MPAC members' comments on the draft work plan.

Outcome

MPAC members are informed regarding the draft work plan, and staff receive feedback to consider in updating the work plan and its engagement strategy.

What has changed since MPAC last considered this issue/item?

This is the first time this item has come before MPAC.

Pursuant to its charter, Metro adopted a document entitled Future Vision as a guiding, non-regulatory statement in 1995. While this Vision remains in effect, its update is overdue. Metro's charter requires an update every 15 years, and while many of the underlying values expressed in the Vision remain consistent with Metro's activities today, the language is dated, and some key regional priorities do not appear in the Vision. The Metro Council and local partners have expressed an interest in updating the Future Vision to ensure it is relevant to policy making today.

Our current phase of work focuses on updating the Future Vision. Updates to the Growth Concept, Framework Plan, and other Metro policies, plans, and programs will follow a renewed regional Vision. Per Metro's charter, the creation of an updated Future Vision will be guided by a Future Vision Commission, appointed by Council.

The Future Vision is intended to inform the Regional Framework Plan, a document also required in Metro's charter, and which serves as Metro's comprehensive plan under state law. Metro's charter identifies a clear role for MPAC in creating and updating the Framework Plan, stating that the committee will advise Metro Council on the matter.

What packet material do you plan to include?

No packet materials. PowerPoint presentation can be provided after the meeting.

4.3 2040 Planning & Development Grants Program Updates

Information/Discussion Items

Metro Policy Advisory Committee Wednesday, October 23rd, 2024

MPAC Worksheet

Agenda Item Title: 2040 Planning & Development Grants Program Updates

Presenters: Serah Breakstone

Contact for this worksheet/presentation: Serah Breakstone

Purpose/Objective

Provide an update on refinements to the 2040 Planning & Development grants program and an overview of applications received in the current grant cycle.

An updated grants handbook is available here: https://www.oregonmetro.gov/sites/default/files/2024/05/22/2040-Grants-2024-handbook_final_updated.pdf

Outcome

Awareness of the 2040 grants program updates and new quarterly cycles, information that can be provided to MPAC members' networks.

What has changed since MPAC last considered this issue/item?

A number of refinements to the program have occurred since the last update to MPAC. Refinements were the result of outreach to grant users and were intended to improve flexibility, effectiveness, and responsiveness of the program.

What packet material do you plan to include? None.

Materials following this page were distributed at the meeting.



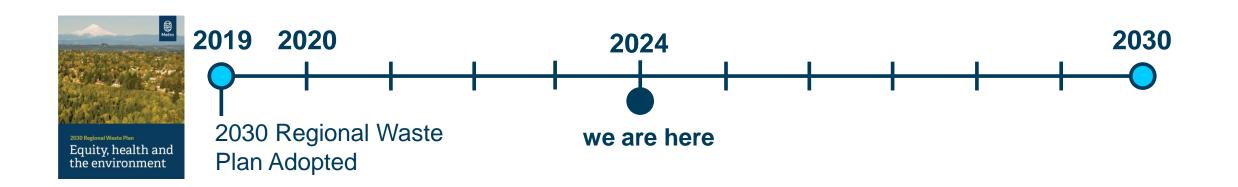
Metro Waste Prevention and Environmental Services
October 2024

The Regional Waste Plan guides our work

Waste prevention and healthy environment

Excellent, accessible and resilient garbage and recycling system

Shared prosperity

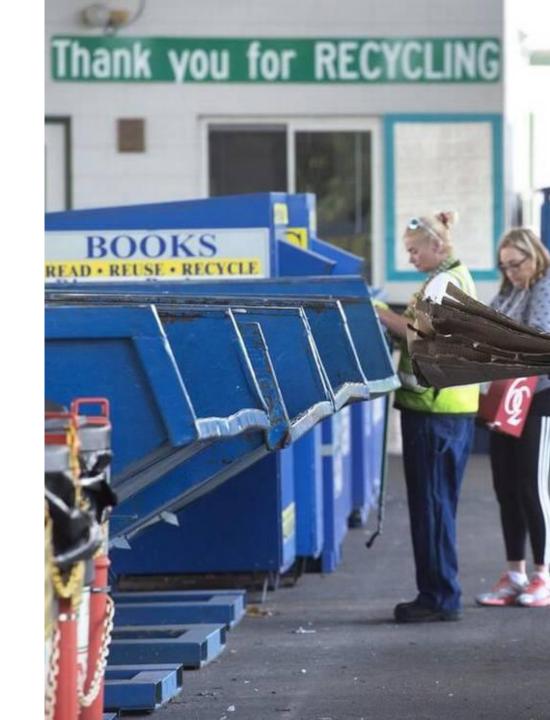






Regional System Facilities Plan

- Sets 20-year vision and blueprint for investments to improve the reuse, recycling and garbage system
- Focused on waste reduction, increased access, and affordability
- Identifies areas where more study, analysis and discussion are needed



Plan phases and engagement



Partner Engagement

PHASE 1	PHASE 2	PHASE 3	PHASE 4 and 5
 Community Advisory Committee Metro Mayors Consortium Regional Waste Advisory Committee Committee on Racial Equity Metro Policy Advisory Committee 	 Community Advisory Committee Regional Waste Advisory Committee Committee on Racial Equity Metro Policy Advisory Committee 	 Community Advisory Committee Metro Mayors Consortium Regional Waste Advisory Committee Committee on Racial Equity Metro Policy Advisory Committee 	 Community Advisory Committee Metro Mayors Consortium Regional Waste Advisory Committee Committee on Racial Equity Metro Policy Advisory Committee
Roundtables with: • Local governments • Reuse organizations • Industry business		Roundtables with: • Local governments • Reuse organizations • Community organizations	Roundtables with: • Local governments • Reuse organizations • Industry business
		International Symposium Industry interviews	

Draft Plan Outline

- Introduction
- Values and outcomes
- Existing system and gaps
- Investment strategy
- Supporting policy actions
- Phasing, cost and financing
- Implementation and monitoring



Draft plan - key investments



Community drop-off depots

Building six new depots for reuse, recycling, hazardous waste, compost and self-haul garbage services



Reuse and repair

Funding local reuse and repair businesses and building a regional reuse warehouse and a reuse mall



Organics

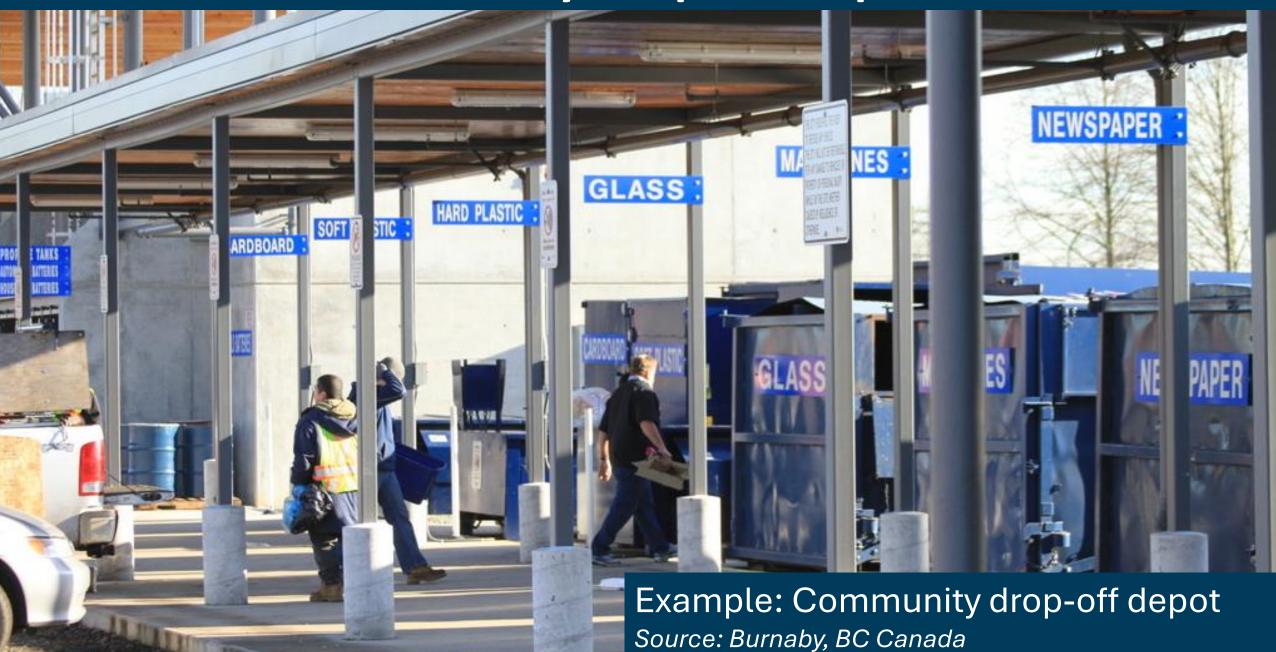
Converting Metro Central into a regional hub for food waste and yard debris and investing in local private organics facilities



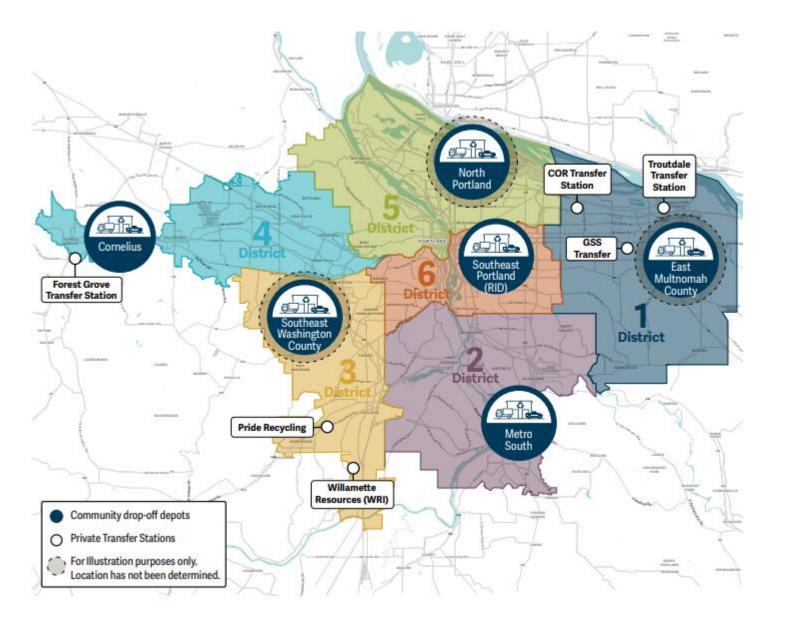
Commercial tranfer stations

Partnering with private facilities to provide more infrastructure for garbage from commercial haulers

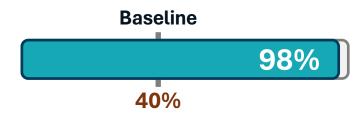
Community Drop-off Depots



Community drop-off depots



Share of people within 20minute drive of nearest depot



Reuse, recycling and composting tons per year



Metro depots per 250,000
people
Baseline

1.1
0.3

Reuse and Repair



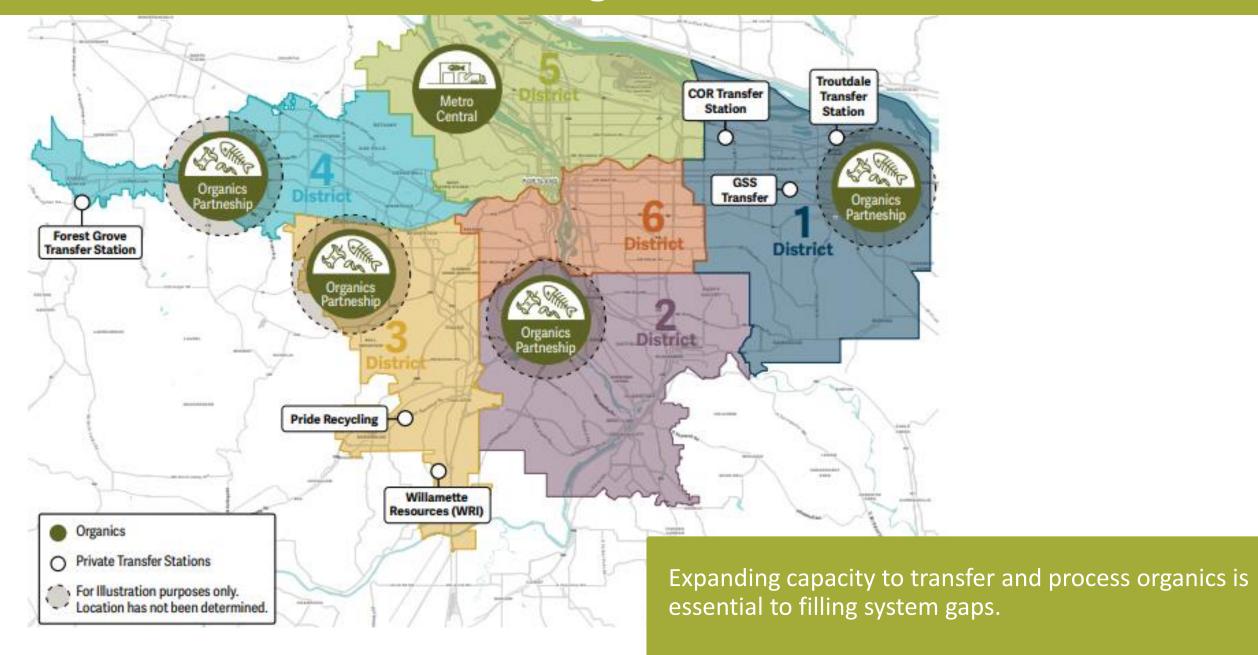
Organics

- Invest in Metro Central as a processing hub
- Partner with the private sector to increase access and capacity to transfer and process organics



Senator Merkley touring Metro Central in support of investment for new equipment to remove contaminants from food waste.

Organics



Commercial Transfer Stations



Wet waste tonnage flow



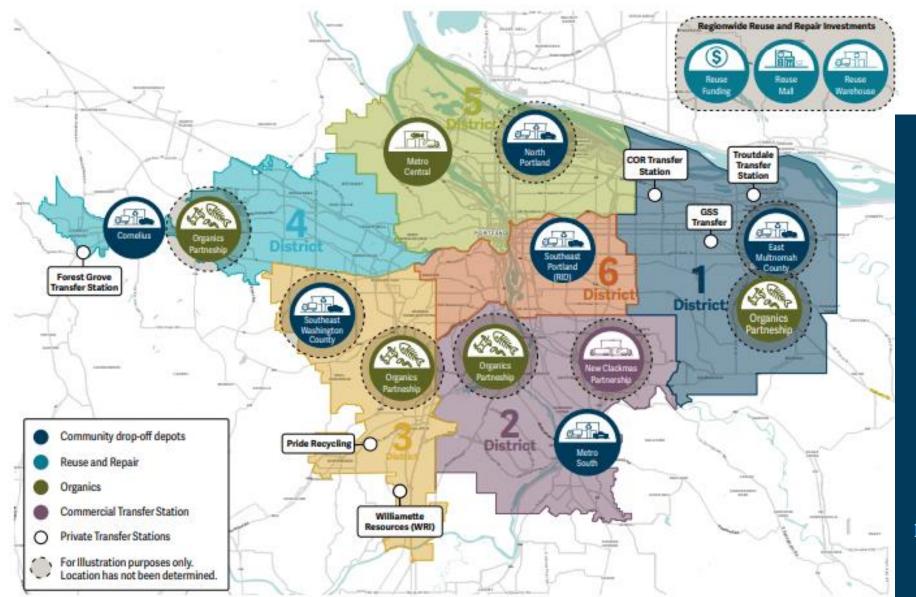
Private facility regulation

Supporting Policy Actions

Evaluate and assess:

- Impact of lowering or removing Metro tonnage guarantee, including evaluation of wet waste tonnage allocation program
- Options for private facility regulation to best serve the public interest

Draft plan - investment summary



Plan Benefits



Over 100,000 more tons of waste recovered per year



Up to 98% of people will live near a depot



Easier access for hard to recycle or dispose of items



Increased investment in public-private partnerships

Draft plan investment costs

	Capital Infrastructure projects	Estimated capital costs (in 2024 dollars)
Community drop-off depots	6 community drop- off depots	\$194 million
Reuse and repair	Reuse warehouse and mall	\$37 million
Organics	Metro Central organics hub	\$30 million
Commercial transfer stations	Clackamas public- private partnership	\$12 million
	Total	\$273 million

\$1.50 - \$2.00 estimated increase to average monthly single-family bill

Financing Approach

- Financed through revenue bonds
- \$1.50 \$2.00 estimated average increase to monthly single-family garbage bill
- Fee setting guided by solid waste fee policy with input from Regional Waste Advisory Committee



What's Next: Draft Plan Review



- Public comment period in October
- Opportunity for local briefings
- There are two ways to provide feedback on the draft plan:
 - leave a public comment
 - take an online survey

www.oregonmetro.gov/facilitiesdraftplan

Questions

What questions do you have about the draft plan?

Is there specific input you would like us to share with Metro Council on the draft plan?

oregonmetro.gov



Renewing our
Future Vision:
Introduction and
work plan outline

October 23, 2024



Agenda

- 1. Future Vision background and context
- 2. Future Vision Commission
- 3. Project engagement and work plan outline

Where were we in 1995?

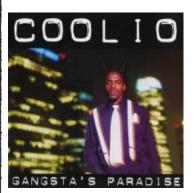


Reuters/Jeff Vinnick, via The Atlantic



Downtown Inset-Fareless Square

Steel Bridge
Transfer Point
Transfer Point
Transfer Point
Transfer A Riso
Tran



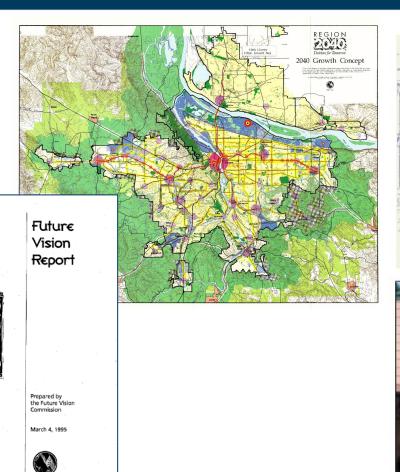


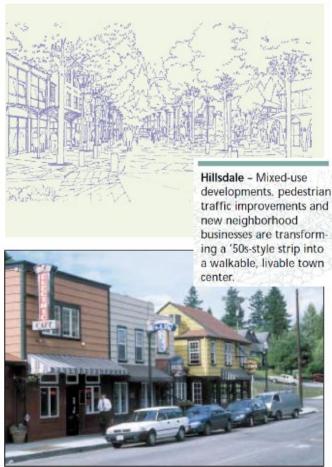


David Ake | AFP | Getty Images, via cnbc.com

Visioning in 1995







Why update the vision?

- While many values remain similar, some 1995 language and strategies are out of step with current regional priorities
- Current vision has little to say about climate change and racial equity, key regional issues and Metro values
- Opportunity to reflect Metro's current responsibilities and more closely tie policies and plans to a vision

Charter context: Future Vision

- "The Future Vision is a long-term, visionary outlook for at least a 50-year period."
- "The Future Vision is not a regulatory document."
- "The Council shall appoint a commission to develop and recommend" a Future Vision

Renewing our Regional Vision Six Out

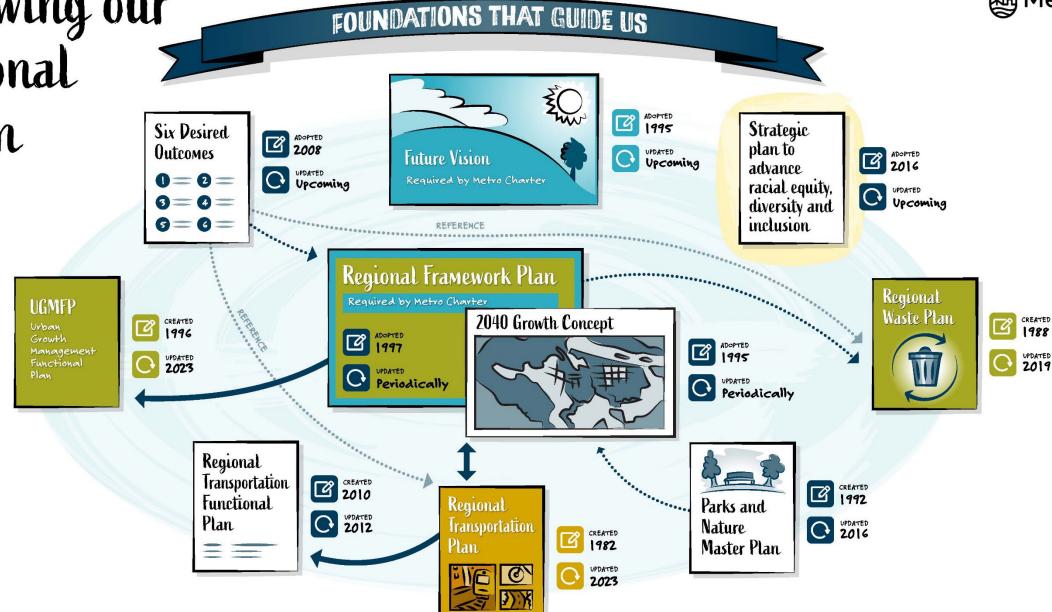
REQUIRED BY

METRO CHARTER

FULFILLS STATE

REQUIRED BY





Coordination with other efforts

- Within Metro, examples
 - Regional Housing Coordination Strategy (new, state mandated)
 - Cooling corridors study (new)
 - Climate Smart Strategy update
- Other partners, examples
 - Comprehensive Economic Development
 Strategy (CEDS) update
 - Portland Central City Plan update
 - Forest Grove Community Vision





GREATER
PORTLAND'S
REGIONAL
PROSPERITY
PLAN

2023-2021



Commission Charter context

- "The Council shall appoint a commission to develop and recommend" a Future Vision
- Membership requirements
 - Public and private sectors, including academic community
 - At least one member from outside the "Metro Area"

The 1995 Commission

- 14 members, three alternates
- Three government members
- Civic leaders and community activists
- Environmental and land use advocates
- Agricultural, real estate, investment interests

FUTURE VISION COMMISSION

Judy Davis, Urban Planner
Mike Gates, former Metro Councilor
Mike Houck, Urban Naturalist
Wayne Lei, Environmental Manager, Portland General Electric

Robert Liberty, Director, 1,000 Friends of Oregon

Len Freiser, Chair, Future Vision Commission

Peggy Lynch, Community Activitist

John Magnano, Clark County Board of Commissioners Chair

Peter McDonald, Farmer

Susan McLain, Vice Chair, Future Vision Commission and Metro Councilor

Alice Schlenker, Mayor of Lake Oswego

Rod Stevens, Financier

Robert B. Textor, Futures Anthropologist

Marilyn Wall, Attorney

Alternates

Linda Peters, Washington County Board of Commissioners Chair

Ted Spence, Transportation Planner

Fred Stewart, Realtor

Commission charge

Recommend a Future Vision to Council

Seek relevant information and "consider all relevant information and public comment"

Meet in person, monthly for 18 months (~Jan 2025-May 2026)

Future Vision Report



Prepared by the Future Vision Commission

March 4, 1995



Commission: desired member characteristics

- Range of representation
 - Stage of life
 - Transportation mode(s) used
 - Housing tenure (rent vs. own)
 - Housing status
 - Income
 - Ability/disability
 - Racial identity
 - Gender identity

- Approach to problem solving
 - Systems thinkers
 - Collaborative
 - Bringing in new voices to Metro
 - "Thoughtful contrarian"

Engagement



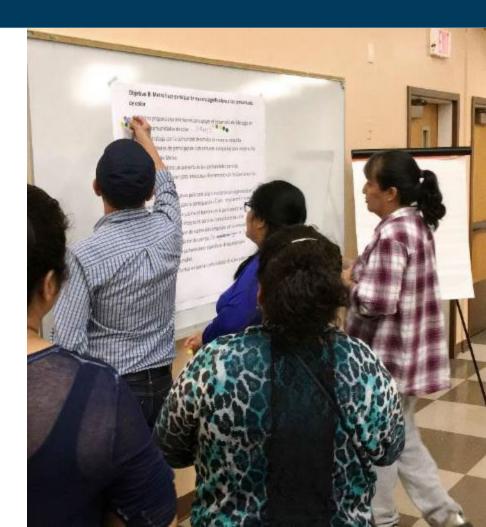
Metro's engagement outcomes

- People have accessible information and meaningful opportunities to participate in programs, services, or decision-making processes at Metro.
- Metro creates welcoming spaces that encourage civic leadership and connection through community-led activities and building capacity for ongoing engagement.
- The Metro Council makes decisions that are well-informed and responsive to the needs and perspectives of the diverse communities of greater Portland.

Who is engaged?

Broad outreach region wide to residents, business community, historically under-represented groups, youth, others

Partner agencies through MPAC/MTAC and convening conversations, e.g., focus groups



What we heard from Council: key additional topics

Racial equity

Climate adaptation and resiliency

Arts and culture

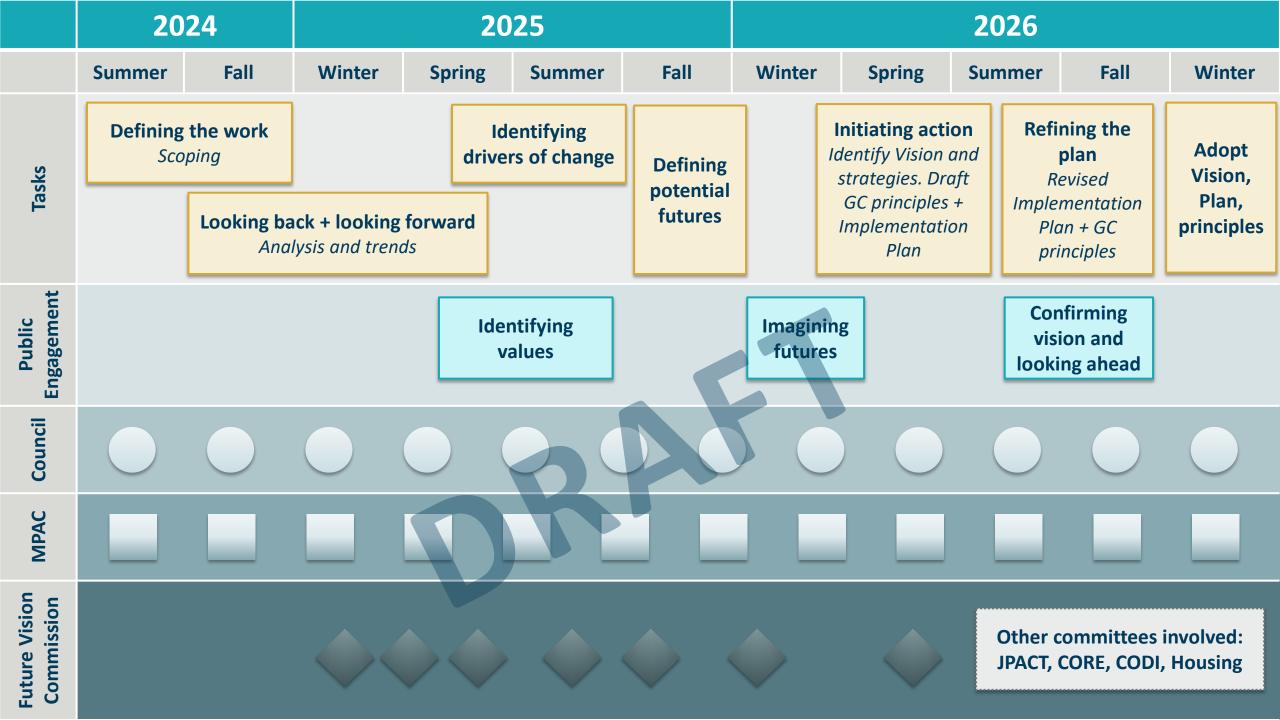
Changing demographics

Indigenous perspectives

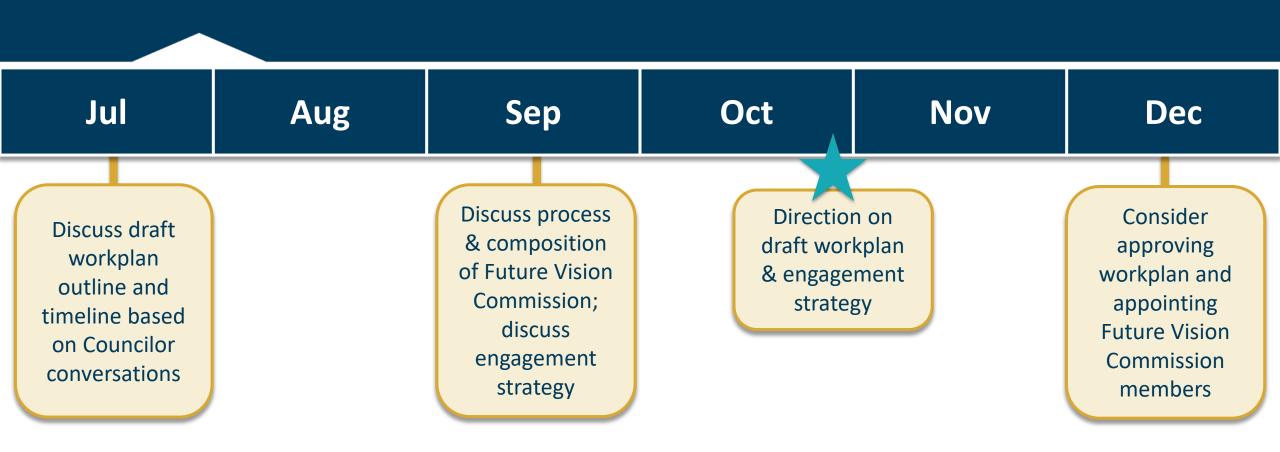


What we've heard from Council: general guidance

- Future Vision should better reflect Metro's purview today
- Work must encompass and reflect the whole region,
 critical to recognize the current place/role of suburbs
- Growth Concept work is a tweak, not a re-envisioning
- Youth voice must be strong



Council scoping touchpoints: 2024



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2040 Planning & Development Grants – Program Updates







2040 Grants - Program overview

- Implements Metro's 2040 Growth Concept
- Remove barriers to development & redevelopment
- Advance equity goals
- > Funded through construction excise tax
- Since 2006, over 130 projects (\$30 million)
- Available to cities and counties in Metro



2040 Grants – Program Refresh

- User survey + stakeholder conversations
- Improvements for effectiveness, responsiveness, flexibility, streamlining
- Focus on:
 - Expanded opportunities
 - Ease of use
 - Providing more support



2040 Grants - New in 2024!

- Rolling cycle with quarterly awards
- Grants available for Tribes
- Grants available for unincorporated areas for annexation planning
- Simplified grant categories, clear criteria
- Up to 20% of grants can be used for local government staff time

2040 Grant Categories

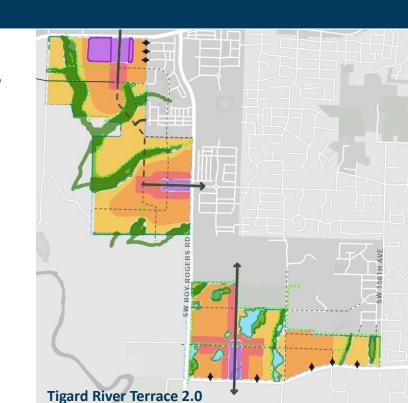
Grant categories:

- Concept planning
- Planning inside the UGB

\$4 million available each year

2040 Grants – Concept Planning

- Planning for urban reserve areas per Metro's Title 11
- Focus on complete communities
- Robust community engagement
- Plan for implementation
- Open to cities and counties with urban reserves



2040 Grants – Planning Inside UGB

- Facilitate development or redevelopment per Metro's 2040 Growth Concept
- > Equitable & livable communities
- Support economic growth & stability
- Intended for cities, counties, Tribes, and unincorporated communities who want to incorporate/annex



2040 Grants – General Criteria

- Facilitates development or redevelopment
- Project readiness
- Meaningful community engagement
- Aligns with Metro 2040 Growth Concept goals



2040 Grants – 2024 Q4 Cycle

- Letters of interest due: June 21 (8 received)
- Optional meetings with Metro staff: July
- > Full applications due: September 6 (4 received)
- > Application evaluation: September/October
- Council awards: November 14 (tentative)
- Final scoping & agreements: December

Thank you!

Questions or comments?





Arts and events
Garbage and recycling
Land and transportation
Oregon Zoo
Parks and nature

oregonmetro.gov