

# **REGIONAL POLICY ADVISORY COMMITTEE**

**WEDNESDAY, APRIL 14, 1993  
5:00-6:30 P.M. ROOM 440, METRO CENTER**

## **AGENDA:**

**I. APPROVAL OF RPAC MINUTES FOR MARCH  
10, 1993 MEETING (MATERIALS ATTACHED)**

**II. COMMUNICATIONS FROM THE PUBLIC**

**III. DISCUSSION OF AMENDMENT OF RUGGO,  
REPLACING RPAC FOR MPAC**

**IV. DISCUSSION OF EVALUATION CRITERIA  
(MATERIALS ATTACHED)**

**V. OTHER**

**All parking spaces are available for public use at 5:00 pm. Please let us  
know if you cannot make it. Thanks!!!**

# METRO

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# Memorandum

DATE: April 7, 1993  
TO: RPAC and MPAC members  
FROM: John Fregonese, Land Use Supervisor  
SUB: April 14 meetings

As you may know, RPAC and MPAC are both scheduled to meet at 5:00 pm April 14th. In discussions with committee chair and to facilitate a large agenda and a smooth meeting, it has been concluded that the following schedule would be used for the meetings:

1. RPAC convenes.
2. RPAC minutes are approved.
3. Communications from the Public are taken.
4. RUGGO amendment discussion/recommendation.
5. Discussion of evaluation criteria/process.
6. RPAC adjourns.
7. MPAC convenes.
8. MPAC minutes are approved.
9. Communications from the Public are taken.
10. Discussion of proposed Multnomah County/Greenspaces merger.
11. Other.
12. MPAC adjourns.

MPAC and RPAC members are encouraged to attend both meetings.

A resolution concerning the status of RPAC is expected to be concluded by the Metro Council in the near future.

Thank you.



## RPAC MEETING

### Summary

March 10, 1993

The meeting was convened by Chairman Gardner at 5:11 p.m.

RPAC members or alternates in attendance: Chairman Jim Gardner, Jerry Arnold, Heather Chrisman, Richard Devlin, Chris Foster, Darlene Hooley, Gretchen Kafoury, Richard Kidd, Robert Liddell, Susan McLain, Linda Peters, Jim Zehren.

Others in attendance: Peggy Lynch, John Kvistad, John Reeves, George Van Bergen, Brent Curtis, Barbara Duncan, John Fregonese, Ken Gervais, Dave Nadel, Vergie Ries, Al Siddall, Mark Turpel, Mary Weber.

Chairman Gardner stated there had been questions as to why this meeting was being held. He responded that RPAC has duties which are not yet assigned to MPAC. He stated that until MPAC meets, adopts By-Laws and gets on its feet, he recommended that there be no further RPAC meetings unless there is something that requires RPAC action. The next RPAC meeting might be to comment to Council on the ordinance change that would transfer RPAC duties to MPAC. RPAC might then recommend that RPAC cease to exist, and that would be the last RPAC meeting.

### I. Approval of Minutes

Mark Turpel stated there was a correction needed on page 10 on the Government Dues vote, Darlene Hooley had voted no, the vote was not unanimous.

Jim Gardner stated that on pg. 2, Peggy Lynch's comment should read:

"...the Chairman is not an ~~RPAC~~ MPAC member.."

and on pg. 4, Councilor McLain's comment should read:

"... Metro Councilors ... would be added to the membership of ~~RPAC~~ MPAC.."

and on pg. 6, Commissioner Hooley's comment should read:

"... Metro staff and ~~RPAC~~ MPAC members ..."

John Reeves stated that he was left off the attendance list in error.

Peggy Lynch stated that on pg. 1 her comment should read:

"... and their appointment to MPAC was ..."

Mayor Kidd stated that on pg. 11, the title should read:

"Mayor ~~Councilor~~ Kidd asked ..."

The minutes were unanimously adopted as corrected.

## II. Communications from the Public

Peggy Lynch stated she was distressed that RPAC was suspended until MPAC gets up and running because of work needed on 2040 and Future Vision integration. The role of RPAC may not be directly rolled over to MPAC. She stated that item 26 on the Region 2040 Planning Process timeline, the development of evaluation criteria, is the most important thing to work on. She stated that Region 2040 should not be put on hold.

Councilor McLain stated that she was also concerned that there would be no other RPAC meetings. She agreed with Peggy Lynch that developing an evaluation criteria was a major responsibility. Councilor McLain stated that the question of attendance had been raised at the FOCUS group meeting and she was surprised that more of those people were not here tonight.

Jim Zehren agreed with Councilor McLain's concern and stated he was concerned that there would be no more RPAC meetings until MPAC was up and running. He stated his concern that staff have the input of the local officials in this time period.

Councilor Devlin stated that RUGGO has to come back to RPAC for a recommendation, then to the Planning Committee and then to Council. It would probably need two readings because it is an ordinance and this process would take, at best, two months. Councilor Devlin stated the earliest they might expect action would be late April, more likely early May.

Chairman Gardner stated he was thinking of the best case scenario on how quickly MPAC could get going. If MPAC did take two or three meetings to get going then he agreed RPAC would still have work to do. He stated that the attendance demonstrated that many MPAC members are not willing to continue meeting as RPAC.

Commissioner Kafoury stated that she was not willing to keep attending if there was to be more discussion on appointments, By-Laws etc. She stated that Commissioners Hales and Blumenauer agreed they are not willing to go to 2 meetings a month.

Chairman Gardner stated that he had received the same message from other people.

Peggy Lynch asked if all the MPAC members were willing to take on the duties.

Mayor Liddell stated that one month had been lost for RPAC due to last month's joint meeting. He stated that what should have happened was one hour of RPAC business and then switch over to MPAC. Mayor Liddell agreed that no one wants to attend more meetings than they already are but RPAC needs to keep working. RPAC is moving ahead full speed and MPAC just getting started. He stated that it may take two or three months for MPAC to get through their By-Laws and up to speed, so there would be a period of the two running parallel and when MPAC By-Laws and amendments are ready then we can move forward.

Councilor McLain stated that the amendments were important for Council to have before dissolving RPAC. She stated a concern mentioned in a FOCUS group minority report that if MPAC takes on all RPAC duties will MPAC duties get lost under all the RPAC duties.

Mayor Liddell stated that MPAC has no designated staff member yet and paperwork takes time to get to members.

Chairman Gardner stated that the speed in which By-Laws and paperwork is settled may determine the timeline on which RPAC becomes MPAC.

Mayor Liddell stated that the MPAC By-Laws will be coming back at the March 24th meeting at the Convention Center.

Councilor Devlin stated that a target date should be set for merging the two committees, perhaps not earlier than May.

Mayor Liddell stated that MPAC may have to meet more than once to get going.

Chairman Gardner stated that he hoped MPAC would keep in mind they could meet more frequently than monthly particularly at the organization stage.

Councilor McLain stated that the FOCUS group had added another layer to the process and that keeping the process understandable to local jurisdictions as well as the public was important. Councilor McLain stated this subject was on the agenda for the meeting on the 18th. She stated that people who are not able to attend that meeting should give comments on that subject to Councilor Devlin, Chairman Gardner or herself.

Chairman Gardner stated he had intended for this subject to be on the agenda tonight as a discussion item.

Jim Zehren asked if Commissioner Kafoury meant that Portland representatives would not attend any more meetings.

Commissioner Kafoury responded that she would attend if Region 2040 would be discussed, but not if it would be a meeting discussing procedures like last months joint meeting. She stated that a lot of work could be done by smaller sub-committees.

Chairman Gardner stated that until MPAC was up and running he did not feel RPAC needed to discuss those issues anymore.

Commissioner Hooley agreed that if RPAC is to meet, it should be to discuss Region 2040, not procedures and By-Laws.



### III. Integration of Region 2040 and Future Vision Work Efforts

John Fregonese introduced the memo, included in the meeting packet, that was presented to the Council and though not officially approved, has been used as a working document on the integration of the 2040 and Future Vision projects. He stated that the Charter was a very powerful document and gave clear direction to Metro to develop a set of specific documents. He further stated that Region 2040 has contained elements of both a Future Vision and a Regional Framework Plan. He stated that Metro had looked at the two documents and compared them.

John Fregonese stated that the Future Vision was the end goal. Region 2040 did contain some long range elements as well as some specific short term decisions, e.g. transportation plans. John Fregonese stated that the Future Vision did not contain any mandatory compliance measures, and he felt the Charter Committees intention was to not have the Future Vision in the courts. In contrast, the Regional Framework Plan does require mandatory compliance with the land use act, it requires acknowledgement and it requires coordination with the local governments.

John Fregonese stated that the Future Vision is a 50 year outlook and is only updated every 15 years, which implies that these are the kind of values that do not change much over time. The Regional Framework Plan is how to accomplish that vision. The Future Vision has its own commission that advises the Council on its adoption. The MPAC, however, is clearly an important advisory body for the creation of the Regional Framework Plan. When you look at RUGGO, it is clear that that is the kind of role RUGGO intended for RPAC as well as advising the Council on any kind of document that was going to effect local governments.

John Fregonese stated that the Future Vision is very general in terms of topic areas. In contrast the Regional Framework Plan is specific and lists nine areas to be addressed. He stated that the Regional Framework Plan may have other responsibilities added with the advice of MPAC. Future Vision covers a large area and specifically says to look outside the Metro boundary, while the Regional Framework Plan is only implemented within Metro boundaries, though there is some mention of urban reserves and Clark County coordination.

John Fregonese stated that in trying to integrate Region 2040 into this, the thinking is that Region 2040 is a process that will develop several products. Region 2040 will produce the same products originally intended - urban growth boundary decisions, regional transportation plan decisions, but it also needs to point to long range decisions needed in Regional Framework Plan and Future Vision. This needs to be accomplished within budget constraints. This is a new planning mandate and the most must be made of existing funded programs. To do that Council gave a clear directive to integrate Future Vision with the Region 2040 process. John Fregonese stated that to do that, Region 2040 is now being thought of as a process, where it was previously thought of as a plan that would lead to one product. The process will lead to several work products, some short term products will be information to be used in the regional transportation plan and urban growth boundaries. But it also informs Future Vision, and will lead eventually to Regional Framework Plan. Of the nine topics specified, five are directly related to Region

2040.

John Fregonese pointed to the "Analysis of Concepts" section on the Planning Process timeline graph. This is the technical work of analyzing how growth can be accommodated in each of the concepts and providing criteria with which to compare them. John Fregonese stated the next section on the timeline, called "Future Vision Activities" will inform Future Vision but are also integral to Region 2040. John stated that under "Future Vision Commission" the first action item is to appoint the commission and mentioned that nomination forms are now being circulated. The next items will be to look at other vision plans that have already been done so as not to duplicate efforts and a population forecast study and a carrying capacity study. John pointed out that this portion of the process was parallel to the "Analysis of the Concepts" work and that they will both be done by the end of 1993.

John Fregonese explained that the Future Vision Commission cannot adopt the Future Vision plan until 1995. Yet there are decisions needed in 1994 that Future Vision needs to inform, for example the regional transportation plan, urban reserves. So the UGB question must be answered before Future Vision can be finished. John stated that the goal is to have Future Vision decide the big questions such as carrying capacity and how are we going to grow.

Councilor Devlin asked John Fregonese to explain the reason Future Vision cannot be implemented until 1995.

John Fregonese responded that the Charter states the Future Vision plan cannot be adopted before January 1995 or after July 1995, so that the smaller new Council would be adopting the Future Vision plan. John stated that the next section on the timeline involved some key decision points. He stated that some other decisions would have to be added to that list of decisions, including evaluation criteria. He stated that in the Fall we have to make a decision on the concepts, and where the growth would go under the four concepts. We have to start holding the concepts constant so that we can take a detailed look at what the differences are between them. We will need to look at the modeling in terms of harder to define quality of life issues as well as the technical issues.

John Fregonese pointed out the "Interim Concept Choice" to be decided in May 1994. That is the latest date at which the Council can adopt concept A, B, C or X. He stated he felt that likely a combination of the best elements of the concepts would be adopted. That will decide urban growth boundaries, urban reserves and also give direction to the Regional Transportation Plan. Then the Future Vision Commission goes on to study economic and educational resources for that concept decision. At the same time the technical analysis looks at local plans to see how far they are from the chosen concept, and how would we implement it, what tools or codes might be needed. John stated that there will be a Concept Choice document produced at the same time as the Future Vision document. He stated Council deliberation is shown lasting three months, with final adoption in the first half of 1995.

John Fregonese pointed out the "Unified Public Involvement" program that needs to include Region 2040 as part of Future Vision. The next public involvement piece is now being prepared that will explain to the public what is going on and what the activities will be.

John Fregonese stated that next month we will have a public involvement strategy and some requests for proposals that will describe technical assistance needed for evaluation. The Future Vision workplan will probably have been reviewed and adopted by Council. We will also have the sketch evaluation criteria. John stated that at the modeling level, RUGGO is being used as a goal and seeing which RUGGO goals can be evaluated easily with this model. He stated that we can measure numerical things such as vehicle miles traveled, air quality information and urban density. But other things in RUGGO are harder to measure and will wait until the fine modeling stage. The consultant contract will be evaluating those quality of life issues in the Fall. He stated that in the short term we want involvement on the evaluation criteria.

Peggy Lynch stated that she felt it was a good idea for people to read through RUGGO again.

Mayor Liddell stated he felt a workshop was necessary to get everyone up to speed, which may take a whole Saturday, but should happen in the next couple months.

Peggy Lynch asked that the RUGGO document be mailed to all MPAC members. She stated the MPAC members may also want to look at RUGGO in order to decide if this is what they expected their job would be.

Chairman Gardner stated that RUGGO could be mailed to them, though most may already have it.

Jim Zehren stated that he felt the description of the vision, on page 2 of the memo, sounded like it was about the physical place. He stated that he hoped when considering the vision we not just have pretty maps but also a vision of the harder to define things e.g., quality of life, affordability housing, and what its like to live here on a daily basis.

John Fregonese responded that it was not his intent. He stated that the first thing included was a value system. He agreed that a Future Vision probably would not contain a map, that it should not be that detailed. The values are things that do not change much over time and a detailed map would be inappropriate.

Councilor Devlin stated that he felt the Council was concerned that Region 2040 should lead to two products: Future Vision and Regional Framework plans. He stated the Council was having a problem funding the planning that is presumed to occur in the Charter, they want to be sure Future Vision isn't funded to a point of driving the budget of the agency and funding areas that will not assist in production of framework plan and divert funds from other areas.

Mayor Liddell stated that it may be a very large effort to get everyone (JPAC, TPAC, etc.)



involved in the Saturday workshop, but would be worthwhile so that down the road the different groups don't find they have been duplicating work.

Jim Zehren stated that it was not clear to him the relationship between the middle section of the chart, the Future Vision activities, and the upper portion of more technical items such as cull variations. He stated that the middle portion seemed more value oriented, while the upper portion seems more technical and numerically oriented. He stated he was concerned and hoped that we will be looking at what we care about, and that the data we need to decide what we care about then apply that data to the concepts.

John Fregonese stated that the top portion of the chart, the numerical, technical portion, would give us growth scenarios, applying projected numbers to the four concepts, showing outcomes. It is intended that RPAC/MPAC be involved in the technical portion as well as the value based decisions. John Fregonese stated that the two sections are happening simultaneously.

Councilor McLain stated that the intent was to have Future Vision folded in so as not to be redundant, and so that work already done would be used. The chart shows that the processes are parallel, where they had been independent but are now integral. She stated that it looked like at the beginning B was coming before A.

John Fregonese responded that the chart is used for scheduling purposes and that they need to do better describing the relationships between these projects.

Jim Zehren stated that we should not underestimate the time it might take to get everyone to get consensus on the regional values, and one Saturday might just get us started.

John Fregonese stated that it was important to remember that we are not starting from scratch, we have RUGGOs, that they are the foundation we start from. Also other work that has been done can be helpful.

Commissioner Hooley stated that she felt it would be helpful to have that workshop, to get everyone brought up to the same point. Also helpful would be a description of what the Future Vision Commission will do and what Region 2040 will do for comparison.

Chairman Gardner stated that a Future Vision workplan is going to be complete in a few weeks.

Linda Peters stated that the Future Vision Commission will be working on a farther out future. The values and work that was hammered out before will be used in this next generation of decisions.

Peggy Lynch asked where are we on the evaluation criteria?

Chairman Gardner stated that it was helpful to look at how things line up vertically on the

timeline.

John Fregonese stated that there are two types of evaluation, one will give us a quick look at how different variations match up with our goals. He stated that the initial task was to evaluate based on the numbers that the computers give us, looking at vehicle miles traveled, what it does not evaluate is the quality of life. There will be an in house document called "Sketch Evaluation Criteria" done in April that can be used to compare the concepts. He stated that there will be a consultant contract, for about \$100,000, to help us develop more refined evaluation criteria and to measure the consequences of different and to do a systematic evaluation of qualitative criteria. John Fregonese stated that the Regional Framework Plan will be available for review in April. The consultants will provide the numbers and the qualitative information. In December we should have, for each concept, a good idea of what it would look like, how it would feel to live there, and how much it costs. The question then will be "what do we want to do now?".

Peggy Lynch asked how does someone tell us or do the consultants tell us how to judge the non-numerical qualities. She stated that to her that is what evaluation criteria are.

John Fregonese agreed and responded that we would have consultants to help us with that. He stated that you have evaluate based on your goals and we will use RUGGOs. Some goals may need to be added but RUGGO is the starting point.

Councilor McLain stated that either at the proposed Saturday workshop or at the next RPAC we need to review what the RUGGO goals are, have them on one page, and then look at the "hard" numbers and the "soft" numbers. She stated that rather than have the consultant do evaluation in isolation, we need to review the goals before it goes to the consultant.

Jim Zehren asked when the workshop could be scheduled and added that it couldn't happen too soon. He stated that he wished Dick Benner were present because he has been working on a livable communities package for the state.

Chairman Gardner stated that yes, there is a presentation planned in the near future.

Jim Zehren stated it would be helpful if the RUGGO discussion could happen at the same time as the livable communities presentation.

Mayor Liddell stated that we need a dimensional document to be able to view it all together, and have enough facilitator that the information will get across.

Councilor Devlin stated that it is better to have a workshop format rather than a decision making format, to avoid a meeting like last month, and invite all the new members of MPAC so everyone is up to speed at once.

Peggy Lynch stated that she thought MPAC members were to be attending tonight to listen.

John Reeves stated that yes, that is why he attended tonight.

Chairman Gardner stated that the MPAC By-Laws subcommittee had made a decision that MPAC should meet separately.

Peggy Lynch stated that they were invited to sit and listen, not sit at the table, to avoid what happened last time.

Chairman Gardner stated he interpreted the proposed workshop would be more of an MPAC workshop, because those members may be less familiar with the RUGGO and other documents and existing regional policies.

Mayor Liddell stated he was thinking it would be all of the groups, JPAC, RPAC etc. so that everyone can let John Fregonese know what their thinking is. It will be hard to orchestrate but is very necessary.

Chairman Gardner stated that among all those people, the new MPAC members probably need it the most.

Peggy Lynch announced that she had a copy of the draft bill that may be going to the legislature to add school in high growth areas to the land use planning process and anyone interested may contact her.

Chairman Gardner announced that nominations and applications are being actively sought for the Future Vision Committee, the deadline for both is April 2nd. Gail Ryder at Metro is the contact. He stated that in April they will sift through the applications and start interviewing in hopes of getting the commission appointed by the first Council meeting in May. Chairman Gardner adjourned the meeting at 6:32 p.m.

MT:bd  
S:\PD\RPACMIN



## RPAC/MPAC JOINT MEETING

### Summary

FEBRUARY 10, 1993

The meeting was convened by RPAC Chairman Gardner at 5:06 p.m.

RPAC Members in attendance: Chairman Jim Gardner, Richard Benner, Rod Drake, Peggy Lynch, Susan McLain, Alice Schlenker, Chris Utterback.

MPAC Members in attendance included: Bud Farm, Judith Fessler, Charlie Hales, Bonnie Hays, Robert Mitchell, Chuck Peterson, Arnold Polk, Sandra Suran, Loren Wyss.

MPAC/RPAC Members in attendance included: Gary Hansen, Darlene Hooley, Gretchen Kafoury, Richard Kidd, Robert Liddell, Gussie McRobert, Bruce Thompson, Jim Zehren.

Others in attendance included: Mike Gates, Greg Chew, Jeff Condit, Brent Curtis, John Fregonese, Ken Gervais, Noel Klein, Mike McKeever, Vergie Ries, Gail Ryder, Larry Shaw, Bob Stacey, Mark Turpel, Caryl Waters, Mary Weber and Barbara Duncan.

**I Welcome and Introductions.** Questions were raised about the process for new member appointments. Chairman Gardner stated that on the membership list distributed, those with an asterisk were considered to be official.

Peggy Lynch stated she had attended a Washington County meeting and their appointment was Bonnie Hays as the member with Roy Rogers as an alternate.

Mayor Schlenker stated that letters had been sent by Clackamas County cities appointing Bob Liddell to MPAC.

Darlene Hooley also indicated that a letter had been sent for her appointment.

Chairman Gardner responded that the Charter requires a government representative to be appointed by that governmental body. An appointment is official when a copy of minutes or a showing the action or a copy of a resolution is received by Metro. A letter alone is not sufficient. This is to protect from possible later legal challenges about the appointments.

**II Approval of Minutes** of January 13th RPAC meeting.

Mayor McRobert stated she had a correction on pg. 2, paragraph 6. She was not a Charter Committee member. The corrected sentence should read "Mayor McRobert stated that the Charter Committee felt...".

Minutes were unanimously adopted as corrected.

**III Communications from the Public** There were no communications from the public.

**IV Discussion of Implementing MPAC.** Materials distributed included a proposed draft MPAC By-laws by Metro staff, a FOCUS steering committee "Commentary and Suggested Amendments to Draft By-laws", and minutes of Charter Committee July 21, 1992 meeting.

Chairman Gardner stated these proposed By-laws were developed by looking at RPAC By-laws and making a few changes. By-laws are not to be adopted tonight, but discussed. He stated that the Charter does require MPAC to adopt By-laws. He asked for changes proposed.

Commissioner Hooley asked if it was required to adopt the By-laws before making changes.

Chairman Gardner responded that the Charter was unspecific on which action had to come first.

Mayor McRobert asked if MPAC would be official without By-laws?

Larry Shaw stated that the two items were separate in the Charter, and changing the composition of MPAC did not affect the adoption of By-laws.

Arnold Polk stated that without By-laws, however, MPAC wouldn't know what is required for MPAC to take an action.

Larry Shaw responded that in the Charter the initial membership is specifically defined. A separate section in the Charter states that a majority of MPAC members and a majority of Council can decide to change the composition of the group, with no mention of whether By-laws have to come first.

Mayor McRobert stated that the language of the Charter was different from the language in the by laws. She felt it would be less subject to challenge if the mission statement used the Charter language.

Peggy Lynch stated that the Chairman is not an RPAC member, she asked how can he conduct the meeting, and asked whether there are enough MPAC members present to take any actions?

Mayor McRobert stated the groups are still a hybrid.

Chairman Gardner stated that due to all the appointments not being official yet, a majority was not present. Discussion was intended, not a vote.

Mayor McRobert suggested the language used in the mission statement-Article 2, section 1 should read "MPAC shall perform the duties assigned to it in this Charter and any other duties the Council prescribes" instead of what is in RPAC By-laws.

Councilmember Hales stated that the problem with the draft before them is that it is a version of RPAC By-laws and does not necessarily conform with the Charter. He stated that they should



try to keep it simple to avoid conflict and confusion.

Councilor McLain stated that it was important that MPAC won't lose ground that RPAC had, that was intention in keeping the By-laws similar.

Mayor McRobert agreed, stated that its safer to use the language in the Charter.

Chairman Gardner stated that By-laws would be unclear if someone didn't have Charter to look at also.

Mayor McRobert stated that it becomes clear in article 2.

Jim Zehren asked if the draft is repeating the language of the Charter and if so, why?

Mayor McRobert stated that they are not identical

Councilor McLain asked (regarding the FOCUS group document pg.1A, bottom paragraph) if MPAC mission and purposes are "not specifically described in the Charter itself", are 1-6, (article 2, mission of the FOCUS group document), intended as a reflection of the Charter?

Mike McKeever responded that the language on pg. 1A was not verbatim, but very close to the Charter.

Mayor McRobert asked if the language in items 1-6 was identical to the language in the Charter.

Mike McKeever responded that the language was very close.

Charlie Hales stated that grouping items 1-6 together made sense, rather than having them scattered as the Charter document does.

Mayor Liddell asked if the next meeting could include the exact Charter language.

Chairman Gardner stated that the items listed (in draft) were same as those previously prescribed to RPAC by the Council. It assumes the same duties will be given to MPAC.

Arnold Polk asked if the items on pg. 1B (of FOCUS group document) were in the grant authority of the Charter?

Chairman Gardner stated they were included as other duties the Council might assign, in RPAC, but not in the Charter.

Charlie Hales stated that the items included a projection that the Council would assign the same duties to MPAC as it had to RPAC.



Arnold Polk asked if that was assuming too much to adopt anything before the authority is clear.

Chairman Gardner responded that that was possible, but many things were unclear at this point. It was not their intention to adopt By-laws tonight.

Larry Shaw offered some clarification based on what had been discussed at earlier meetings. The draft was put together with the assumption that the RPAC duties given by Council and in the RPAC By-laws, as well as the more extensive duties of RPAC enabled by the Charter and RUGGO would continue, substituting MPAC for RPAC. It was thought some Council members and members from the State Growth Agency (?) would join the MPAC membership.

Peggy Lynch stated that the ordinance distributed in the packet would substitute MPAC for RPAC in the RUGGO. She stated that she hoped that duties RPAC had would not be lost if it was decided to dissolve RPAC.

Mayor McRobert stated that it was logical that the duties would remain the same for MPAC as RPAC.

Councilor McLain agreed. She stated that if MPAC and RPAC are going to be joined, that Metro has assumed an ongoing process involving everyone. The Councilor didn't understand leaving the decision regarding whether a Metro Councilor(s), perhaps non-voting, would be added to the membership of RPAC, for later.

Peggy Lynch responded that she had heard legal advise that membership should not be amended until MPAC was official formed, and that advice was different from what Larry Shaw had stated.

Larry Shaw responded that he was in agreement that membership could not be adjusted until MPAC was constituted, which is when there is a meeting of the appointed membership, not necessarily when By-laws are adopted.

Commissioner Hooley agreed with Councilor McLain in that it is hoped that in the By-laws there would be 2 liaison or non-voting member positions from Metro.

Mayor McRobert agreed and explained that the reason there were 2 positions because 1 position from Multnomah County had been given up and one position for Tri-Met had been added.

Chairman Gardner stated that there had been conflict because there was to be "broad geographical representation" with only 2 positions.

Mayor McRobert stated that perhaps one of the positions should be a councilor from Multnomah County, since it would be non-voting, which would give us even numbers.

Commissioner Hooley stated she would also like one position to be from the State Growth Agency, and that it should be specifically someone from LCDC.

Mayor McRobert agreed and but stated that if we continue to receive state funds, we have to show how we are benefiting the state as well as the region.

Mayor Liddell suggested the position could be rotating.

Mayor McRobert stated that we have to be careful to not talk too much about the process instead of the results.

Chairman Gardner stated that this was too much detail for tonight, should look at the items with limited discussion until we're at a point of voting.

Councilmember Hales asked if the Council had the authority to remove items from the RPAC/MPAC By-laws that are not from the Charter.

Chairman Gardner stated the Council had the authority to dissolve RPAC and probably would. Metro does not have the authority to approve or change the By-laws, but authority described in the By-laws that is not in the Charter would have no legal basis. The Charter gives specific powers to MPAC and states that others may be added by the Council.

Peggy Lynch stated that to move forward there was a need to see an original document with MPAC basics with amendments separate from the original which could include changes to membership, dissolution of RPAC, etc.

Councilor Gates stated it would probably be recommended that Metro would have to, by ordinance or resolution, give duties to MPAC that are outside of the By-laws.

Arnold Polk stated that those who were not on RPAC would greatly benefit from a document as suggested by Peggy Lynch.

Chairman Gardner requested a document that lists only what was specifically mentioned in the Charter, the documents available now both have assumptions about membership and duties of MPAC.

Peggy Lynch clarified that she was not suggesting another draft By-laws document, rather to have amendments available so that when By-laws are passed, as listed in the Charter, the next steps of amending membership could be taken.

Richard Kidd stated that that would have the advantage of the work done by the FOCUS group. We still need to assume that Council will assign the same duties to MPAC as were had by RPAC.



Arnold Polk asked if it would be appropriate to have a FOCUS group of RPAC/MPAC members meet together to report back at the next meeting to bring the new MPAC members up to speed.

Chairman Gardner agreed that would be appropriate and that the FOCUS committee was serving as that function already.

Peggy Lynch asked if an amendment would take a majority of MPAC members and Metro Council members.

Mayor Schlenker asked that the 3 part document have the original Charter language, and on a separate page, the changes proposed and by whom. She also asked that it be clear what is needed to have appointed people be official members so that there is a quorum by the next meeting in order to deal with By-laws.

Chairman Gardner responded that the letter from Councilor Wyers told what was needed - a copy of a resolution or minutes showing the action.

Mayor Schlenker asked if the Council could be asked to act on the "other prescribed duties" before the next meeting.

Chairman Gardner responded that he couldn't guarantee that the Metro Council would be ready to act that quickly.

Councilor McLain stated that a 3 column document is needed so everyone can see the original Charter document in one column and the other columns showing the amendments and who they were proposed by. She also stated that RPAC shouldn't disappear until it is assured that RPAC powers won't be lost. Perhaps the groups need to be flexible enough to meet together, even if only MPAC votes.

Councilor Fessler agreed that paperwork needs to be settled to ensure a quorum before next meeting.

Greg Hansen suggested that the first action after MPAC adopts By-laws should be request that Council transfer the duties of RPAC to MPAC. He stated the only disputed item might be whether the Council members would be voting or not.

Commissioner Hooley stated agreement that a FOCUS committee should work with Metro staff and RPAC members to get a clear document together.

Chairman Gardner stated that having MPAC members who were not on RPAC on this committee would be helpful to those "new members".

Peggy Lynch asked that the alternates issue be resolved in an amendment. She asserted that the

Charter didn't call for any alternates.

Mayor McRobert stated that item 3A should be deleted.

Mayor Liddell mentioned Article 4 regarding rules on quorum and meeting cancellation.

Councilor McLain asked if Metro staff could bring an agenda item to the Chair.

Mayor McRobert responded yes, that was appropriate. She asked about what was required for a quorum.

Chairman Gardner stated that the Charter required a majority of the members of MPAC for a quorum. (Page 4A. article 4B).

Mike McKeever stated that a majority of members was a quorum, and a majority of those present constituted an action. For the special case of voting to regionalize a local service the rules would be different.

Chairman Gardner stated that a majority of members is required to take such a vote as well as to change or adopt By-laws.

Arnold Polk questioned if it is wise or normal that if 10 members were there of the 19, 6 of them could adopt an action?

Chairman Gardner responded yes, that was a normal procedure with the exception of the actions mentioned previously. He stated it was an incentive for attendance.

Mayor Liddell asked if there would be a budget to pay for staff.

Mayor McRobert stated MPAC didn't have the authority to require Metro to staff.

Councilor McLain asked if MPAC would annually propose a budget to Council?

Councilor Gates asked if it could be made clear by the next meeting what authority MPAC has to raise its own funds.

Commissioner Hansen stated that MPAC should be cautious about hiring its own staff, especially regarding the legal implications to members concerning potential lawsuits.

Mayor McRobert clarified that if MPAC wanted outside staff, Metro would not pay for that, MPAC would.

Commissioner Hansen asked if MPAC could contract or be an employer separate from Metro?

Commissioner Kafoury stated that this discussion was not the best use of time and should continue in a sub-committee.

Mayor Liddell asked if a By-laws committee could be appointed.

Chairman Gardner asked for volunteers for a sub-committee and that the members should include people who were on the By-laws drafting FOCUS steering committee.

Arnold Polk, Commissioner Hooley, Mayor Liddell, Mayor McRobert, Councilor McLain, Councilor Fessler volunteered and it was recommended that Commissioner Hays also be included. It was also concluded that Mayor McRobert would convene the meeting which would be held at Metro. Notice will go out to all members.

Mayor Schlenker asked if the By-laws group or another group, could be formed to discuss budget issues due to time crunch.

Councilor McLain asked if some legal staff could also join the group.

Chairman Gardner proposed that Larry Shaw attend.

Mayor Schlenker proposed that Lake Oswego City Attorney Jeff Condit also attend as legal staff.

#### **V Local Government Dues**

Chairman Gardner introduced the topic with RPAC and TPAC recommendations and January 26 memo from Dan Cooper which were in the packet along with a copy of the minutes of Charter Committee discussion of dues issue. Historically, because of a state statute, Metro has used local government dues. This legislation expires this Fiscal Year. He asked whether the dues should be extended. He asked whether the Charter prohibits or intend that to continue? He asked about the viability of voluntary dues.

Chairman Gardner stated that the materials distributed explain the expenditures and the assessment process, based on population, at current level of \$0.43 per capita.

Mayor McRobert asked if the Charter eliminates local dues.

Larry Shaw's stated that the Charter was silent on the issue. He further stated that the legislation authority ends June 30, 1993. TPAC and RTAC both recommended the dues continue on a mandatory basis to resolve any potential inequities between those districts who do pay to those who don't. He stated that present statutes require Metro to give legal notice to local governments if there is going to be mandatory dues in the next year.

Mayor McRobert stated that Gresham City Council was willing to pay, voluntarily, the dues for a half year, until the Charter authorized revenues were in place, or a whole year's dues if there



would be a refund of the portion not spent.

Councilor McLain requested some legal response to be sure the level of funding was appropriate for those governments who would pay voluntarily without legislation.

Commissioner Kafoury stated that it should go through the legislature in Salem. She asserted that voluntary payment of dues may not be an equitable way to go.

Chairman Gardner stated that the governments would need to be a unified for it to get through the legislature.

Commissioner Kafoury asked if a motion by RPAC could be made to go to the legislature for a 2 year authority extension?

Greg Hansen seconded the motion. He asked that Metro also send out a notice of the action that would serve as a dues notification as it will not be resolved by the legislature by March 1.

Chairman Gardner agreed that a notice needs to be out by March 1, even if it was later concluded that the dues would be voluntary.

Mayor Schlenker asked if it would not be easier for MPAC membership to agree to keep a budget going for 6 months, rather than go through the legislature.

Peggy Lynch stated that the citizens just wanted the planning to continue and perhaps going to the legislature is the easiest way for that to happen. She asked if the rate recommendation was also needed tonight?

Chairman Gardner responded yes. He also stated that a refund process should be included in the legislation.

Commissioner Wyss stated he was not opposed to continuing to fund. However, he stated that a 1 year extension is a better incentive to find new funding sources than 2 year extension.

Commissioner Kafoury questioned what would happen if the extension wasn't granted?

Commissioner Wyss responded that the group would vote to continue if the legislation didn't go through.

Chairman Gardner stated that 6 months was not practical, as a metro ordinance would not take effect for 90 days.

Commissioner Hooley stated she had no consensus and couldn't vote on it tonight.



Chris Utterback asked if we could vote to say the amount should stay the same or be less?

Chairman Gardner responded the statute has a \$0.51 maximum, for the last two years it had been down to \$0.43.

Mayor Schlenker stated she could vote yes only in concept tonight in order to get it moving.

Chairman Gardner stated the vote was only advisory tonight.

Mayor Liddell stated that he hadn't polled the citizens and would not be comfortable voting tonight, but wants it to move towards the legislature.

Commissioner Wyss asked if it was a high priority, wouldn't it be taken care of before 2 years elapsed?

Chairman Gardner responded that it was the number 1 priority. He stated that other Metro activities have funding sources. He stated that regional planning is the only Metro activity without a specific funding source. He added that local government dues are only a small part of current funding of Metro planning activities.

Peggy Lynch suggested a vote.

Chairman Gardner requested only RPAC members vote. The motion passed unanimously.

#### **VI. UGB & Columbia River Shoreline**

John Fregonese stated that there was a multijurisdictional problem relating to the exact location of the urban growth boundary along the Columbia River. He stated that the confusion about the exact location was due to the dated method of applying tape to a map to show placement of the Urban Growth Boundary (UGB) along the Columbia River Shoreline in the area south of Government Island. The maps are unclear as to whether the UGB includes houseboat moorage which extend into the river or whether the UGB only includes the shoreline. He stated that Metro's Executive Officer has the authority to make an interpretation without any public hearing. An option used elsewhere in similar situations is to define the UGB as being at the high water line. This is a line well established by the Corp of Engineers. There would be exceptions drawn around existing urbanization. A justification for this executive interpretation is that no net developable acreage is added to the area within the UGB.

Commissioner Hansen asked if additional moorages would require an exception amendment?

John Fregonese responded yes.

Councilor Fessler asked whether this action would "grandfather" existing moorages?

John Fregonese responded yes, that was the intended action.

Jim Zehren asked if there were other areas with similar questions about the UGB?

John Fregonese stated no, that the UGB was drawn along property lines or right of way. He further stated that for other areas along other bodies of water, there were no moorages or major uses which conflicted with a shoreline definition of the boundary.

Mayor Schlenker asked why not follow city limits line which is in the middle of the river?

Mayor McRobert responded that no, in Gresham's area the city limits went to the end of the houseboats, not river center.

John Fregonese explained that some city limits extended outside the UGB, although urban uses could not be granted.

Sandra Suran asked why the line wouldn't be drawn at the end of the houseboats.

John Fregonese responded that they need to have a legally clear line to prevent challenges and problems. The intent is to include the houseboats, not to include land the cities didn't want included. He stated that staff was asking the governments involved where they want the line.

Mayor McRobert asked what keeps more houseboats from being added?

John Fregonese responded that you can densify and add to currently urbanized areas. New areas would need an amendment to be added to UGB.

Councilor Kidd asked if this process could be applied as a way to avoid potential problems along other areas of the river?

John Fregonese responded that yes, it would be a good idea to have a written legal document describing where the UGB is.

Chairman Gardner set the next meeting for March 10th and adjourned the meeting at 7:00 p.m.

MT:bd  
S:\PD\MRPAC



BEFORE THE METRO COUNCIL

WCC # 1.32.Y.6  
**DRAFT**

AN ORDINANCE AMENDING THE  
REGIONAL URBAN GROWTH GOALS  
AND OBJECTIVES (RUGGO)  
ORDINANCE TO SUBSTITUTE MPAC  
FOR RPAC

) ORDINANCE NO. \_\_\_\_\_  
)  
) Introduced by  
) \_\_\_\_\_  
)

WHEREAS, The Regional Urban Growth Goals and Objectives (RUGGO) in Metro Ordinance No. 91-418B were adopted September 21, 1991; and

WHEREAS, Goal I, Objective 2 establishes a Regional Policy Advisory Committee (RPAC) for a regional partnership approach; and

WHEREAS, The 1992 Metro Charter made a new Metro Policy Advisory Committee (MPAC) effective January 1, 1993; and

WHEREAS, MPAC has approved a change of composition under Metro Charter Section 27(2); and

WHEREAS, The Metro Council desires to substitute MPAC for RPAC as the regional partner advisory committee in RUGGO; now, therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

Section 1. RUGGO, Goal I, Objective 2 is amended to read:

**"Objective 2. Regional Metro Policy Advisory Committee**

The 1992 Metro Council shall Charter has established a Regional the Metro Policy Advisory Committee to:

- 2.i. assist with the development and review of Metro's regional planning activities pertaining to land use and growth management, including review and implementation of these goals and objectives, present and prospective functional planning, and management and review of the region's urban growth boundary;
- 2.ii. serve as a forum for identifying and discussing areas and activities of metropolitan or subregional significance; and
- 2.iii. provide an avenue for involving all cities and counties and other interests in the development and implementation of growth management strategies.

2.1. **Regional Metro Policy Advisory Committee Composition.** The Regional ~~initial Metro~~ Policy Advisory Committee (RMPAC) shall be chosen according to the ~~by laws adopted by the Metro Council. The voting membership shall include elected officials of cities, counties and the Metro Council, as well as representatives of the state of Oregon and citizens~~ Metro Charter and, thereafter, according to any changes approved by majorities of MPAC and the Metro Council. The composition of the Committee shall reflect the partnership that must exist among implementing jurisdictions in order to effectively address areas and activities of metropolitan significance, ~~with a majority of the voting members being elected officials from within the Metro district boundaries.~~

2.2. **Advisory Committees.** The Metro Council, or the Regional ~~Metro~~ Policy Advisory committee consistent with the RMPAC by-laws, shall appoint technical

advisory committees as the council or the Regional Metro Policy Advisory Committee determine a need for such bodies.

**2.3. Joint Policy Advisory Committee on Transportation (JPACT).** JPACT, with the Metro Council, shall continue to perform the functions of the designated Metropolitan Planning Organization as required by federal transportation planning regulations. JPACT and the Regional Metro Policy Advisory Committee shall develop a coordinated process, to be approved by the Metro Council, to assure that regional land use and transportation planning remains consistent with these goals and objectives and with each other."

Section 2. RUGGO, Goal I, Objective 3.iii. is amended to read:

"3.iii. The Regional Metro Policy Advisory Committee may identify and propose issues of regional concern, related to or derived from these goals and objectives, for consideration by cities and counties at the time of periodic review of their adopted and acknowledged comprehensive plans."

Section 3. RUGGO, Goal I, Objective 3.3 is amended to read:

"3.3. **Periodic Review of Comprehensive Land Use Plans.** At the time of periodic review for comprehensive land use plans in the region the Regional Metro Policy Advisory Committee:

3.3.1. Shall assist Metro with the identification of functional plan provisions or changes in functional plans adopted since the last periodic review for inclusion in periodic review notices as changes in law; and

3.3.2. May provide comments during the periodic review of adopted and acknowledged comprehensive plans on issues of regional concern."

Section 4. RUGGO, Goal I, Objective 5.2 is amended to read:

"5.2. New Functional Plans. New functional plans shall be proposed from one of two sources:

5.2.1. The Regional Metro Policy Advisory Committee may recommend that the Metro Council designate an area or activity of metropolitan significance for which a functional plan should be prepared; or

5.2.2. The Metro Council may propose the preparation of a functional plan to designate an area or activity of metropolitan significance, and refer that proposal to the Regional Metro Policy Advisory Committee.

Upon the Metro Council adopting factual reasons for the development of a new functional plan, the Regional Metro Policy Advisory Committee shall oversee participate in the preparation of the plan, consistent with these goals and objectives and the reasons cited by the Metro Council. After preparing preparation of the plan and seeking broad public and local government consensus, using existing citizen involvement processes established by cities, counties, and Metro, the Regional Metro



Policy Advisory Committee shall ~~present~~ review the plan and its ~~make a~~ recommendations- to the Metro Council. The Metro Council may act to resolve conflicts or problems impeding the development of a new functional plan and may act to ~~oversee preparation of the plan should such conflicts or problems prevent~~ complete the plan if the Regional Metro Policy Advisory Committee ~~from completing its work~~ is unable to complete its review in a timely ~~or orderly~~ manner.

The Metro Council shall hold a public hearing on the proposed plan and afterwards shall:

- 5.2.A. Adopt the proposed functional plan; or
- 5.2.B. Refer the proposed functional plan to the Regional Metro Policy Advisory Committee in order to consider amendments to the proposed plan prior to adoption; or
- 5.2.C. Amend and adopt the proposed functional plan; or
- 5.2.D. Reject the proposed functional plan. The proposed functional plan shall be adopted by ordinance and shall include findings of consistency with these goals and objectives."

Section 5. RUGGO, Goal I, Objective 5.3.2. through 5.3.4 is amended to read:

"5.3.2. After Metro staff review, the Regional Metro Policy Advisory Committee shall consult the affected jurisdictions and attempt to resolve any apparent or potential inconsistencies.

5.3.3. The Regional Metro Policy Advisory Committee shall conduct a public hearing and make a report to the Metro Council regarding instances and reasons why a city or county has not adopted changes consistent with recommendations in a regional functional plan.

5.3.4. The Metro Council shall review the Regional Metro Policy Advisory Committee report and hold a public hearing on any unresolved issues. The council may decide to:

5.3.4.a. Amend the adopted regional functional plan; or

5.3.4.b. Initiate proceedings to require a comprehensive plan change; or find there is no inconsistency between the comprehensive plan(s) and the functional plan."

Section 6. RUGGO, Goal I, Objective 6 is amended to read:

**"Objective 6. Amendments to the Regional Urban Growth Goals and Objectives**

The Regional Urban Growth Goals and Objectives shall be reviewed at regular intervals or at other times determined by the Metro Council after consultation with or upon the suggestion of the Regional Metro Policy Advisory Committee. Any review and amendment process shall involve a broad cross-section of citizen and jurisdictional interests and shall ~~be conducted by~~ involve the Regional Metro Policy Advisory Committee consistent with Goal I: Regional Planning Process. Proposals for amendments shall receive broad public and local government review prior to final Metro Council action.

**6.1. Impact of Amendments.** At the time of adoption of amendments to these goals and objectives, the Metro Council shall determine whether amendments to adopted functional plans or the acknowledged regional urban growth boundary are necessary. If amendments to adopted functional plans are necessary, the Metro Council shall act on amendments to applicable functional plans. The council shall request recommendations from the Regional Metro Policy Advisory Committee before taking action. All amendment proposals will include the date and method through which they may become effective, should they be adopted. Amendments to the acknowledged regional urban growth boundary will be considered under acknowledged urban growth boundary amendment procedures incorporated in the Metro Code.

If changes to functional plans are adopted, affected cities and counties shall be informed in writing of those changes which are advisory in nature, those which recommend changes in comprehensive land use plans and those which require changes

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in comprehensive plans. This notice shall specify the effective date of particular amendment provisions."

ADOPTED by the Metro Council this \_\_\_\_ day of \_\_\_\_\_, 1993.

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Judy Wyers, Presiding Officer

ATTEST:

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Clerk of the Council

dr  
1113

To: John Fregonese  
From: Ken Gervais  
Re: Evaluation (the throes, agony and heartbreak thereof)  
April 7, 1993

After review of many examples of evaluation criteria, including those from Toronto, Seattle, and our own Oregon Benchmarks, and RUGGO, I continue to have more questions than answers.

These questions range from the most general, what is "good"?, to the most specific, how much weight to give specific elements in air quality for individuals with particular health situations? Let's begin with some of the more general ones.

What is the purpose of articulating evaluation criteria? Is it to provide a frame of reference which we use in actually modeling various scenarios and for measuring and keeping track of the effects of choices, to be sure that we have given consideration to enough and the right factors? Or is the purpose to enable some sort of ranking to answer the question of which scenario is best overall or best in terms of some specific performance measure?

How should decision makers balance public and private "goods" where they are in conflict? If one solution is cheaper for us as a whole is it ok to reduce the welfare of some individuals?

How are the criteria summed? How do we deal with the fact that some criteria overlap others or that some are quantifiable and others not?

How do we account for the fact that people's preferences are held with varying degrees of intensity and that their values are changing and relative to what is happening to them at a particular point in their lives?

There are virtually endless ways of combining and separating evaluation criteria and their resulting measures. Making them exclusive (not overlapping) and inclusive (covering everything of importance) is a real challenge. Enclosed are examples of some of the work from some of the jurisdictions mentioned above and a Venn diagram representing my effort to visualize proposed criteria.

I talked to Jim Zehren this morning about some of these questions and recommend that we continue these discussions with the RPAC/MPAC on April 14. Let's see where people think we should be headed.

Enc:



# EXHIBIT 6 GTA URBAN STRUCTURE CONCEPTS COMPARISON MEASURES TABLE

CRITERIA		MEASURES	1. SPREAD	2. CENTRAL	3. NODAL
1. Urban Structure	1.1 Amenities and diversity	Low impact on existing community character	●	●	●
		High range of community sizes	○	●	●
		High range of community diversity	●	●	●
	1.2 Integration and efficiency	High utilization of existing infrastructure	●	●	●
		High regional/local balance of people and jobs	○	●	●
2. Economic Impetus	2.1 Economic growth opportunities	Low risk of land price increases due to government regulation	●	●	●
		Low land development costs which contribute to economic efficiency	○	●	●
	2.2 Impact on Agriculture	Low encroachment on agricultural land	○	●	●
	2.3 Impact on Natural Resources	Low impact on forest resources	○	●	●
		Low impact on mineral resources	●	●	●
3. Transportation	3.1 Choice of modes and service levels	High transit accessibility and service level	○	●	●
		High road accessibility and service level	●	○	●
		High effectiveness of intercity connections	●	●	●
		High population accessibility to rural areas	●	●	●
	3.2 Transportation efficiency/costs	Low average trip times, distances and costs	○	●	●
		High proportion of each Region's work trips remain in the Region	○	●	●
		High transit efficiency and cost recovery	○	●	●
		Reduced road traffic congestion growth	●	●	●
		Reduced requirements for school busing	○	●	●
		Better opp'y to provide handicapped transit	●	●	●
4. Hard Services	4.1 Trunk water and sanitary sewerage systems	Low transportation capital costs	●	●	●
		Low transportation operating costs	○	●	●
	4.2 Solid waste management	Low water/sewer trunk costs	●	●	●
5. Greening/Environment	4.3 Land development and redevelopment	Low costs for solid waste disposal systems	●	●	●
		Low capital costs for land development and redevelopment re local services	○	●	●
	5.1 Greening	High compatibility with regional greenlands concept	○	●	●
		High available amount of passive open space (eg. river valleys and conservation areas)	●	○	●
		High ease of disposal of contaminated soils	●	○	●
		High potential for cleanup of contaminated soil	●	●	●
	5.2 Sustainable development	High potential for improving quality of stormwater drainage	●	●	●
		Reduced atmospheric quality degradation (eg. low transportation emissions)	○	●	●
		Low level of transportation energy consumption	○	●	●
6. Human Services	6.1 Level of service, accessibility, efficiency and capital costs of human services	Effectiveness/efficiency of health services	●	●	●
		Effectiveness/efficiency of education services	●	●	●
		Effectiveness/efficiency of cultural and recreational services	●	●	●
		Effectiveness/efficiency of social services	●	●	●
		Effectiveness/efficiency of protection services	●	●	●
7. Ext. Impacts	7.1 Nature/extent of impacts on the adjacent hinterland	Low pressure for overspill development	○	●	●
		Low growth of GTA oriented road traffic	○	●	●
8. Overall Infra-structure Costs	8.1 Capital costs	Low overall transportation, hard services, greening/environment and human services capital costs	●	●	●
	8.2 Operating Costs	Low operating costs	○	●	●
		Human services operating cost implications	●	●	●

## LEGEND: Relative Rating Symbols

- High Rating ●
- Medium-High Rating ●
- Medium Rating ○
- Medium-Low Rating ●
- Low Rating ○



FIGURE 2

## EXAMPLES OF HOW SECTORAL POLICIES AND PROGRAMS AFFECT LIVEABILITY

Components of Liveability

SECTORS	ENVIRONMENTAL INTEGRITY	SOCIAL WELL-BEING	ECONOMIC VITALITY
Housing	<ul style="list-style-type: none"> <li>• design</li> <li>• density</li> <li>• location</li> <li>• energy source &amp; consumption</li> </ul>	<ul style="list-style-type: none"> <li>• affordability</li> <li>• availability</li> <li>• options</li> <li>• sense of community</li> </ul>	<ul style="list-style-type: none"> <li>• labour force availability</li> <li>• employment opportunities</li> <li>• infrastructure investment</li> <li>• materials availability</li> </ul>
Physical Infrastructure	<ul style="list-style-type: none"> <li>• land use pattern</li> <li>• modal split</li> <li>• energy source &amp; consumption</li> <li>• design</li> <li>• technology</li> <li>• efficiency</li> </ul>	<ul style="list-style-type: none"> <li>• affordability</li> <li>• comfort, safety &amp; health</li> <li>• access to transit</li> <li>• availability of options</li> <li>• mobility</li> </ul>	<ul style="list-style-type: none"> <li>• capacity</li> <li>• alignment</li> <li>• goods mobility</li> <li>• infrastructure investment</li> </ul>
Natural Environment	<ul style="list-style-type: none"> <li>• productivity</li> <li>• diversity</li> <li>• viability of processes</li> <li>• conservation</li> <li>• preservation techniques</li> </ul>	<ul style="list-style-type: none"> <li>• health &amp; safety</li> <li>• recreation/leisure</li> <li>• options</li> <li>• aesthetics</li> <li>• climate</li> <li>• resource availability</li> </ul>	<ul style="list-style-type: none"> <li>• resource availability</li> <li>• employment opportunities</li> <li>• product diversity</li> <li>• research &amp; development</li> <li>• leisure/tourism industry</li> <li>• natural asset protection</li> </ul>
Employment and Commerce	<ul style="list-style-type: none"> <li>• design</li> <li>• density</li> <li>• efficiency</li> <li>• waste production</li> <li>• resource consumption</li> <li>• location</li> </ul>	<ul style="list-style-type: none"> <li>• income independence</li> <li>• options</li> <li>• work environment</li> </ul>	<ul style="list-style-type: none"> <li>• infrastructure investment</li> <li>• variety</li> <li>• competitiveness</li> <li>• activity level</li> </ul>
Social Infrastructure	<ul style="list-style-type: none"> <li>• design</li> <li>• location</li> <li>• environmental sensitivity</li> </ul>	<ul style="list-style-type: none"> <li>• availability</li> <li>• independence</li> <li>• opportunity for cultural expression</li> <li>• options</li> </ul>	<ul style="list-style-type: none"> <li>• labour force satisfaction</li> <li>• leisure/tourism industry</li> </ul>
Education	<ul style="list-style-type: none"> <li>• information</li> <li>• awareness</li> <li>• behavioural change</li> </ul>	<ul style="list-style-type: none"> <li>• opportunity for personal development</li> <li>• health protection</li> </ul>	<ul style="list-style-type: none"> <li>• training</li> <li>• research &amp; development</li> </ul>

Outdoor Recreation	1970	1980	1990	1992	1995	2000	2010
17. Acres of primitive and wilderness public land in Oregon (millions)	15.7	16.1	17.1	17.1			
18. Acres of multi-purpose public land available for recreation in Oregon (millions)	25.8	25.4	24.4	24.4	24.8	24.8	24.8
19. Acres of Oregon parks and protected recreation land per 1,000 Oregonians			157		160	160	160

*Developed Environment Which Is Convenient, Affordable, Accessible, and Environmentally Sensitive*

Community Design	1970	1980	1990	1992	1995	2000	2010
20. Percentage of new developments where occupants are within ½ mile of a mix of stores and services, transit, parks, and open spaces							
21. Percentage of existing developments where occupants are within ½ mile of a mix of stores and services, transit, parks, and open spaces							
22. Percentage of development in Oregon per year occurring within urban growth boundaries				89%			
23. Residences per acre within urban growth boundaries							
24. Number of Oregonians (in thousands) with drinking water that does not meet health standards		250	160	75	45	0	0
25. Number of Oregonians (in thousands) with sewage disposal that does not meet government standards			200	143	134	67	0
26. Percentage of total land within the Portland metropolitan area which is open space				20%			
27. Percentage of total land within the Portland metropolitan area preserved as open space				3%			
28. Acres of community parks, designated recreation areas and designated open space per 1,000 Oregonians living in communities			16		18	20	20

Transportation	1970	1980	1990	1992	1995	2000	2010
29. Percentage of Oregonians who commute (one-way) within 30 minutes between where they live and where they work			88%	88%	88%	88%	88%
30. Percentage of miles of limited access highways in Oregon metropolitan areas that are not heavily congested during peak hours		93%	65%	66%	60%	60%	60%
31. Access to alternative transportation modes:							
a. Transit hours per capita per year in Oregon metropolitan areas	0.4	1.3	1.0	1.2	1.3	1.5	1.7
b. Percentage of streets in urban areas that have adequate pedestrian and bicycle facilities							
32. Percentage of Oregonians who commute to and from work during peak hours by means other than a single occupancy vehicle				29%	29%	33%	38%
33. Vehicle miles travelled per capita in Oregon metropolitan areas (per year)			7,764	7,957	8,256	8,778	7,848

Housing	1970	1980	1990	1992	1995	2000	2010
34. Percentage of Oregon households that can afford the median-priced Oregon home for sale			47%		50%	50%	50%
35. Home Renters: Percentage of Oregon households below median income spending less than 30 percent of their household income on housing (including utilities)							
a. Overall			41%		60%	68%	75%
b. African-Americans							
c. American Indians							
d. Asians							
e. Hispanics							
f. Whites							



Emergency Preparedness	1970	1980	1990	1992	1995	2000	2010
44. Property damage per year in Oregon due to wildfires (millions of 1989 dollars; 5-year rolling average)	\$5.23	\$2.84	\$14.25	\$13.90	\$10.0	\$7.0	\$2.5
45. Structure fire damage per year in Oregon (millions of 1989 dollars; 5-year rolling average)		\$89.42	\$82.44	\$72.52			
46. Percentage of Oregonians living within any local government jurisdiction which has an emergency management program incorporated into its basic governing structure				53%	75%	100%	100%
47. Percentage of Oregonians living within jurisdictions with the capability to respond to a disaster, coordinate multi-jurisdictional resources, and assist communities to recover fully from the effects							

*Communities That Are Safe, Enriching, and Participative, With Access to Essential Services*

Public Safety	1970	1980	1990	1992	1995	2000	2010
48. Index crimes rate per 1,000: Willful murder, aggravated assault, burglary, larceny, motor vehicle theft, arson							
a. Overall		64.1	63.1	57.8	44	28	22
b. Urban areas		70.7	70.1	64.3	49	32	24
c. Rural areas		52.1	48.2	44.1	34	22	17
49. Other crimes punishable by statute rate per 1,000 (e.g., negligent homicide, kidnapping, simple assault, forgery, fraud, vandalism, weapon laws, drug and liquor laws, prostitution)							
a. Overall		69.6	80.4	80.5	56	36	28
b. Drug crimes		3.5	5.8	4	4	2.6	2
50. Juvenile arrests per 1,000 juvenile Oregonians per year		32	38	49	35	20	10
51. Average rate of reincarceration of paroled offenders within three years of initial release				41%	35%	20%	15%
52. Rate of arrestees who have one or more drugs in their system at time of arrest				30%-60%			
53. Percentage of parole revocations involving substance abuse problems				67%			

59. Victimization rates: Hate crimes (rate per 100,000 population)							
a. African-Americans			361.1	317.0			
b. American Indians			9.6	43.2			
c. Asians			23.7	35.5			
d. Hispanics			45.2	66.9			
e. Whites			5.9	14.1			

Access to Cultural Enrichment	1970	1980	1990	1992	1995	2000	2010
60. Number of arts events attended per capita in Oregon per year		1.4	1.7	3.1	2.0	3.0	5.0
61. Rank in per capita arts funding							
a. State funding (out of 56 states and territories)	38th	46th	41st	39th	35th	30th	25th
b. Private funding							
62. Percentage of counties with significant cultural exchange opportunities							
63. Percentage of Oregonians served by a public library which meets minimum service criteria		73%	86%	83%	88%	95%	100%

Sense of Community	1970	1980	1990	1992	1995	2000	2010
64. Percentage of eligible Oregonians registered to vote	80%	79%	70%	78%	80%	90%	100%
65. Percentage of eligible Oregonians who vote	62%	61%	58%	62%	65%	75%	85%
66. Oregon's rank among states in percentage of adults who vote		15th	14th		10th	5th	1st
67. Percentage of Oregonians who volunteer at least 50 hours of their time per year to civic, community, or nonprofit activities							
a. All Oregonians				30%	60%	80%	100%
b. Age 18 and under							100%
c. Age 65 and over				31%			100%
d. African-Americans				36%			100%
e. American Indians				32%			100%



Table 2 - Other Possible Criteria and Proposed Responsibilities

Criteria	Criteria created by:	Criteria measured/assessed by:
12. Energy Costs (except transportation - see 7b)		
a. Construction Costs	Private utilities? ODOE?	same?
b. Utility Extension and Ongoing operation costs	Private utilities? ODOE	same?
13. Public Safety		
a. Personal security	MPAC and Metro Council (with coordination with police and sheriffs from cities and counties?)	same?
b. Fire safety	MPAC and Metro Council (with coordination with cities, counties and fire districts?)	same?
c. Emergency preparedness	Cities and counties, State and Metro	same
14. Overall Tax Burden	MPAC and Metro Council	Metro
15. Liberty/Minimization of Government/Freedom	MPAC and Metro Council	same
16. Private Costs	MPAC and Metro Council	same
17. Human Services	MPAC and Metro Council (with cooperation of cities, counties State and social service agencies?)	same? with consultant assistance?
18. Noise	MPAC and Metro Council	consultant
19. Solid Waste	Metro Council	Metro
20. Arts/Culture	MPAC and Metro Council (with assistance of arts groups?)	same?



Table 1. RUGGO Based Criteria and Proposed Responsibilities<sup>1</sup>

Criteria	Criteria created by <sup>2</sup> :	Criteria measured/assessed by <sup>3</sup> :
<b>NATURAL ENVIRONMENT</b>		
1. Water		
a. Supply	Cities, counties, special districts and Metro	same, with consultant assistance
b. Quality	Cities, counties, special districts and Metro	same, with consultant assistance
2. Air	Metro, DEQ	same
3. Natural Areas, Parks and Wildlife Habitat	Metro, cities and counties, special districts, State and Federal agencies, environmental organizations.	same
4. Agriculture and Forest Land Protection	Counties, Farm Bureau, Soil Conservation Service	same, with consultant assistance
<b>BUILT ENVIRONMENT</b>		
5. Housing		
a. Choice and fair share	MPAC and Metro Council	Metro staff
b. Affordability	Consultant in cooperation with Homebuilders, realtors, local housing authorities/agencies and Metro.	Consultant
6. Public Services and Facilities		
a. Sanitary sewers	Cities and counties, special districts and Metro.	same, with consultant assistance
b. stormwater drainage	Cities and counties, special districts and Metro.	same, with consultant assistance
c. schools	school districts?	same? with consultant assistance?

<sup>1</sup> This is based on the Regional Urban Growth Goals and Objectives, unless otherwise noted.

<sup>2</sup> Criteria will be subject to review and possible revision by MPAC and Metro Council.

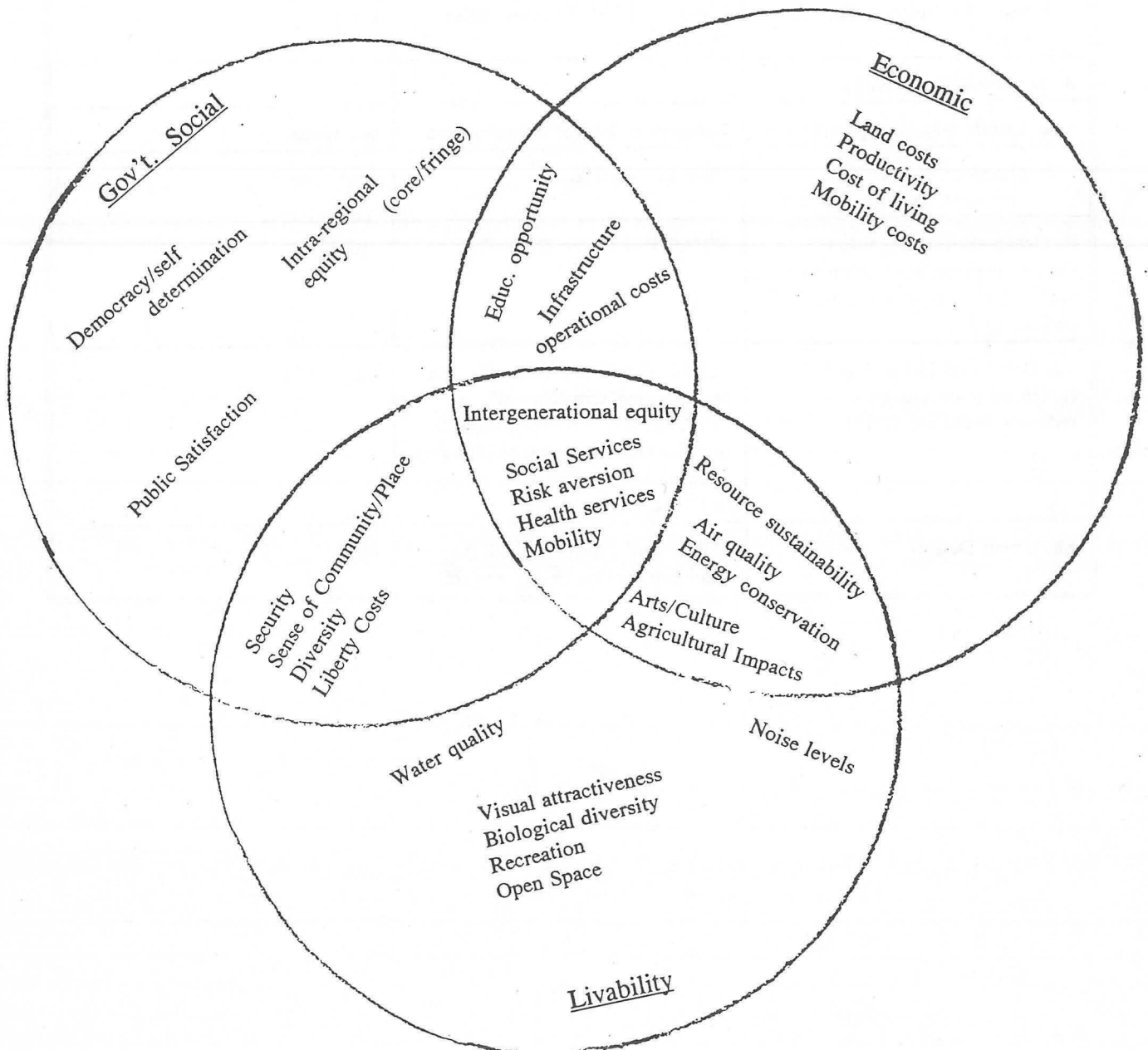
<sup>3</sup> Measurements are forecasts or best estimates of expected performance.

Table 1 (continued)

Criteria	Criteria created by <sup>4</sup> :	Criteria measured/assessed by:
7. Transportation		
a. mode balance and mobility	Metro	Metro
b. energy efficiency, facility costs	Metro, ODOT, Tri-Met, cities and counties	same
8. Economic Opportunity		
a. Family wage job potential	Business and labor organizations	consultant
b. Development/market potential/business climate	Business organizations	consultant
9. Urban /Rural Transition (Sense of place, promotion of clear distinction between urban and rural)	MPAC and Metro Council	same
10. Developed Urban Land (potential to encourage redevelopment and infill)	MPAC and Metro Council (with coordination with City of Portland, City of Beaverton, City of Milwaukie and other cities and counties with redevelopment and infill interests)	same
11. Urban Design	MPAC and Metro Council (see Regional Design Image project)	same

<sup>4</sup> Criteria will be subject to review and possible revision by MPAC and Metro Council.

Ken Gervais 3/93





*Request for Proposals*

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*Growth Analysis:  
An Examination  
of Alternatives*

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April 1993

Planning Department

**METRO**

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  - Personal Services Agreement

# **REQUEST FOR PROPOSALS**

## **GROWTH ANALYSIS: AN EXAMINATION OF ALTERNATIVES**

### **I. KEY OBJECTIVES**

This work effort is intended to provide a better understanding of land development growth dynamics and the costs and consequences of changing growth rates.

### **II. INTRODUCTION**

Metro, through its Planning Department, is requesting proposals from firms to complete a Growth Analysis. Metro is the contracting agent and client. Metro is providing funding as well as Tri-Met, the Oregon Department of Transportation and the cities and counties of the region. In addition, Federal STP funds are also being used. The work will be a 3-4 month effort, from the time of contract approval, initiated as a fixed-price personal services contract, not to exceed \$19,332. A consultant is sought to provide the following products:

- Products:
- An analysis of the potential risks and consequences of either increasing or decreasing the rate of population and employment growth in the region;
  - Draft conclusions and recommendations concerning the viability of trying to influence the rate of growth; and
  - A final report for the public, the Metro Council and its advisory committees.

This project will be completed using a combination of Metro staff and consultants. Consultant assistance is sought for Work Elements 9, 10 and 12, only. See the description below, for an details about the purpose and tasks.

**Proposals are due on ???? , 1993 at 4:30 p.m. (PDT) at the Planning Department office, 600 NE Grand Avenue, Portland, Oregon 97232-2736. All proposals should be clearly marked "Proposal - Growth Analysis" on the envelope containing copies of the proposal.**



### III. BACKGROUND/HISTORY OF PROJECT

During Phase I of the Region 2040 project conducted in the summer and fall of 1992, the public was presented with the basic message that the region had a fundamental choice - it could either grow up or out. Some of the public did not like either higher densities or expansion of the urban growth boundary and challenged the population and employment projections as being artificially high. Others wondered why the region shouldn't simply choose to accommodate less people, even if the projections were not purposely inflated. Some expressed specific concerns including:

- an assertion that growth is being substantially subsidized by existing residents, particularly by property taxes and public utility fees - or that by allowing some types of development, property values are diminished and they are subsidizing and encouraging growth;
- a concern that additional growth will result in unacceptable levels of service for existing public facilities (particularly street, highway and freeways systems, but also schools, water supplies and other public services) - because growth will outstrip the public's ability to provide sufficient additional facilities in a timely way;
- a fear that presently scarce natural resources (open spaces, the airshed, water quality, etc.) will become further degraded and overburdened;
- a worry that the larger the region, the worse the quality of life. Commonly cited specific concerns include such factors as increased crime, pollution and noise;
- a belief that more people means a more complex region and that this will reduce personal freedom, require more regulation and dictate more complex governmental and social organizations and conventions.

In response to the above concerns, others have indicated:

- an opinion that actions to slow growth will result in unacceptable consequences including higher housing costs and employment/economic conditions which will substantially lower living standards in the region.
- a conviction that growth can have positive results including more people to support cultural events, better, more and diverse private sector services, etc.
- a concern that trying to slow growth will not work and will divert time and energy from the root issue - protection of the region's quality of life.

- a question as to whether it is even legally possible to restrict growth.

These concerns are further complicated by understanding that growth is a dynamic process, always changing in response to internal and external forces. Some people have pointed out that if the region is successful in protecting its quality of life, "the region will become an even stronger 'attractor' for immigration than it has been".

It has also been suggested that any analysis is further complicated by the fact that the impact of population growth differs based on lifestyles. For example, heavy auto dependent lifestyles prevalent in some areas of the country would have a substantially different impact from those lifestyles that "left their cars behind".

Discussions with Metro advisory committees including the Regional Policy Advisory Committee (RPAC) and the Joint Policy Advisory Committee on Transportation (JPACT), as well as the Metro Council, ultimately resulted in the adoption of Metro Resolution 92-1712. On page 4, resolve 5, the Council directed a study of "growth pressures". The resolution states: "The first part will identify and analyze factors, both internal and external, which influence growth and describe how the growth options respond. The second part of the study will identify possible actions which may be taken to discourage or encourage growth and the feasibility of application."

As there is an extensive public involvement effort planned in the fall for the second phase of Region 2040, the analysis of growth should be completed no later than August, 1993. A 100 day effort may need to be mounted to accomplish this objective.

#### **IV. PROPOSED SCOPE OF WORK**

##### **General Comments:**

Following are work elements including a purpose statement and expected products. The elements are listed generally in the order in which they are expected to be completed. **The consultant will be expected to complete work elements 9, 10 and 12 only.**

Although specific tasks are included in each work element, those responding to the request for proposal are free to propose a different approach, tasks, or sequence of tasks as part of their proposal.

Metro expects that the consultant will complete a final work plan for work elements 9, 10 and 12 for review and approval within two weeks after contract signature.

##### **Work Element 1      Advocate Participation**

**Purpose:** To provide an opportunity for slow growth and fast growth advocates to participate in the creation of the growth analysis report, making sure that issues of concern from all interests are adequately represented and included.

**Tasks:** This work element will be conducted by representatives of advocate groups supported by Metro staff. Representatives from citizen groups, individual citizens, resource agencies and representatives from Home Builders, Chambers of Commerce, economic development organizations will be sought for participation in this review. Tasks include: 1) constituting the committee; 2) inventorying concerns about high rates of growth; 3) inventorying concerns with slow rates of growth; 4) participating in the completion of the analysis in the work elements described below.

**Products:** 1) an inventory of concerns about fast and slow growth.

##### **Work Element 2      Growth Projection Review**

**Purpose:** To familiarize the advocates about the facts and limitations of the population and employment forecasts for the Metro region.

**Tasks:** This work element will be conducted by Metro staff. Tasks will include: 1) completion and distribution of the Population and Employment Forecast White Paper; 2) an explanation of the methods and results of population and



employment forecasts, including the range of forecasts; 3) a review of how the forecasts have been used in the past and are proposed to be used in the future with regard to Metro projects including management of the urban growth boundary, development of urban reserves, completion of the Regional Transportation Plan and other relevant projects; 4) a demonstration of the sensitivity of forecast results to changes in variables; 5) an analysis of the growth variables into categories such as those factors which government could possibly regulate or influence (eg, increasing safety measures to increase longevity and reduce current death rate) and those factors which government cannot regulate or it is not desirable to regulate (eg, birth control regulations).

**Products:** 1) completion of the Population and Employment White Paper; 2) an understanding of Metro forecasting methods, variables and projection conclusions.

### **Work Element 3            Current Growth Influences**

**Purpose:** To understand what actions are currently being taken at the Federal, State and local levels as well as non-profit and private efforts to influence the amount and type of growth in the region.

**Tasks:** This task will be completed through the combined efforts of local organizations and agencies as well as Metro staff. Tasks will include: 1) compiling a list of Federal, state and local agencies that have policies and actions which may significantly influence growth in the region; 2) completing a list of actions taken by non-profit and private agencies that influence growth in the region; 3) roughly estimating the impact of these actions on growth in the region; 4) comparing these impacts with the impacts of changes to the growth forecast variables.

**Products:** 1) a list of present growth influencing policies and actions; 2) an estimate of the impact of these policies and actions.

### **Work Element 4            Carrying Constraints Review**

**Purpose:** To compile existing information about the current carrying constraints of the region.

**Tasks:** This task will be completed primarily by Metro staff with participation of various local and state agencies. Tasks will include: 1) a review of the inventory of buildable land and the capacity of existing comprehensive plans to

accommodate growth; 2) a review of carrying constraint factors, such as water supply, as may be available; 3) a review of factors which could change the region's demands upon carrying constraints; and 4) a compilation of advocates opinions concerning the degree to which carrying constraint factors may be amenable to mitigation or resolution.

**Products:** 1) a compilation of known facts concerning the region's current carrying constraint.

#### **Work Element 5          Growth Control - Other Communities' Experiences**

**Purpose:** To understand how other communities have addressed growth rate concerns and to learn about technique outcomes.

**Tasks:** This work element will be conducted by Metro staff, with the review of technical groups from the region. Tasks will include: 1) preparation of a literature search; 2) preparation of a summary of techniques used and technique track records; 3) review of materials by advocate group.

**Products:** 1) a literature review of growth analysis techniques, particularly those used in the United States in the past decade.

#### **Work Element 6          Legal Framework**

**Purpose:** To understand how Oregon law and Federal statutes limit local jurisdictions ability to regulate growth.

**Tasks:** This work element will be conducted by the Office of General Counsel, Metro. Specific tasks will include: 1) a *Lexis* search for appropriate key words and terms for Federal issues; 2) a review of Federal statutes and cases, 3) a review of Oregon statutes and rulings; 4) a report outlining legal restrictions to growth controls.

**Products:** 1) An analysis of Federal Constitutional issues including the right to travel, interstate commerce rights, exclusionary prohibitions, equal protection provisions, the general welfare test, inverse condemnation and other issues as may be deemed applicable; and 2) An explication of Oregon laws and policies including restrictions on moratoria and a summary of State Land Use Planning Goals as they relate to requirements to demonstrate how a community will "accommodate long-range urban population growth", as provided in Goal 14.



## **Work Element 7**

### **Understanding Individual and Employers Locational Decisions**

**Purpose:** To gain some understanding about why people and employers migrate to the region, what factors influence their decisions to stay or leave the region and their process for locating within the region.

**Tasks:** This work element will be completed by the consultant with the assistance of Metro staff and interested persons. This work element will not be a primary research effort, but will rely on secondary research and anecdotal information sources for developing a sense of potential motivating factors. Tasks will include: 1) research concerning possible major motivating factors for migrating to the region and staying in the region; 2) creating a list of major motivating factors with short (perhaps 1 paragraph) descriptions of the factors; 3) advocate group review of the list; 4) advocate group creation of possible policies which would influence migration decisions.

**Products:** 1) a list of potential major factors which influence migration decisions; 2) a list of possible policies which could alter migration decisions.

Suggested Work Element Budget: \$2,000

## **Work Element 8**

### **Development of Growth Dynamics**

**Purpose:** To develop a list of possible growth rate dynamics which could increase or decrease the rate of growth in the region.

**Tasks:** This work element would be completed by the consultant, with the assistance of Metro staff. Tasks would include: 1) preparing a brief analysis of growth dynamics including international, national and regional forces; 2) completion of a list of possible growth rate factors based on products from work elements 7 and 8; ; 3) review and revision of the list by the advocate group; 4) refinement of the list to those factors most desirable for analysis.

**Product:** 1) a brief summary of international, national and regional growth pressures and dynamics; 2) a list of growth rate factors for analysis.

Suggested Work Element Budget: \$5,000

## **Work Element 9**

### **Coordination with Metro Council and its Advisory Committees**



**Purpose:** To provide project progress reports and to seek technical and policy directions from the Metro Council, its Planning Committee and Metro advisory committees including the Future Vision Commission, RPAC, MPAC, JPACT, RTAC, TPAC and the Management Committee.

**Tasks:** This work element will be conducted primarily by Metro staff. On occasion, advocate group members may be requested to participate in briefings.

**Products:** 1) regular updates to the groups listed above; 2) secure technical and policy directives from the groups.

#### **Work Element 10      Examining the Consequences of Trying to Influence Growth Rates**

**Purpose:** To understand the consequences of using public methods, including regulation and incentives, to influence the rate of growth of population and employment.

**Tasks:** This work element will be completed by the consultant. Tasks will include: 1) analysis of the costs and consequences of selected growth influencing policies; 2) review by the advocate group; 3) revision as necessary.

**Products:** 1) an analysis of the risks and potential consequences of using the growth rate factors in the region.

Suggested Work Element Budget: \$7,332

#### **Work Element 11      Conclusions and Recommendations**

**Purpose:** To provide 1) a set of conclusions about the facts and opinions expressed during the course of the project and 2) recommendations to Metro about possible responses to concerns and potential policies to explore affecting the rate of future growth.

**Tasks:** This work element will be completed by the consultant. Tasks will include: 1) compiling all information made available during the study; 2) completing a draft of proposed conclusions and recommendations; 3) review by the advocate group.

**Products:** 1) draft conclusions and recommendations.

Suggested Work Element Budget: \$2,000

## **Work Element 12      Expert Panel Review**

**Purpose:** To independently review the economic facts and conclusions of the analysis, to allow examination of the work products free from possible Metro or advocate influence.

**Tasks:** It is anticipated that this work element will be completed by the cooperation of local experts associated with academic institutions and possibly private or non-profit agencies with Metro staff providing organizational support. Tasks will include: 1) selection of panel members; 2) review of materials by panel members; 3) organization of symposium; 4) conduct symposium; and 5) complete symposium proceedings.

**Product:** An open public symposium, allowing panel members to discuss their observations, followed by questions from the advocates and the public.

## **Work Element 13      Completion of Final Report**

**Purpose:** To document project facts, findings and conclusions. The final report should provide a summary of facts and concerns gathered through the project and help provide responses to concerns about growth and possible policies for consideration to lessen the impact of additional population - or other conclusions that may be reached by the advocate group.

**Tasks:** This work element will be completed by the consultant. Tasks will include: 1) compiling all materials, facts, findings and conclusions created throughout the project operation. 2) preparation of a draft report; 3) presentation of the draft report to Metro staff, advocates, the Management Committee, Metro Council and designated advisory committees; 4) report revision, completion of a final report and delivery of 25 paper copies, 1 copy in electronic form and a camera-ready original to Metro staff.

**Products:** 1) A final report for the public, the Metro Council and its advisory committees.

**Suggested Work Element Budget:** \$3,000

*Request for Proposals*

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*Regional Design  
Images*

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Planning Department

**METRO**



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  - Draft List of Possible Open Space Types
  - Metro Code Excerpts
  - Personal Services Agreement

## REQUEST FOR PROPOSALS REGION 2040: REGIONAL DESIGN IMAGES

### I. KEY OBJECTIVES

This project intends to inform the public and policy makers about how alternative regional growth alternatives might look and function if selected and implemented. The basic task will be to provide graphic images that clearly illustrate significant aspects of public spaces and private developments that are likely to occur with each regional growth alternative. This will need to be done in a way that readily communicates to the broadest possible spectrum of the public. The budget available for basic tasks is \$55,000. **The Consultant will be responsible for Work Elements 3 and 5 only and participate in Work Element 4.**

In addition, Metro may choose to add additional tasks and funds as follows:

1. Metro would like to have the ability to add an additional site or sites to the work effort, if additional funds are secured, for 3 ground level and 3 oblique perspective drawings, or multiples thereof. Cost quotes in addition to the basic tasks and budget are also requested.
2. The consultant should also provide cost quotes for completing 1 ground level and 1 oblique perspective drawing for up to five West Side Light Rail Station locations.

### II. INTRODUCTION

Metro is requesting proposals from firms to produce images for depicting how alternative regional growth alternatives might look like in the future. Specific products to be produced by the consultant for the basic package include:

- a report compiling national examples of illustrations of spaces and places that may have usefulness in portraying aspects of the regional growth alternatives.
- up to 12 ground level viewpoint illustrations,
- up to 12 oblique perspective view illustrations.

Proposals are due on ?????? at 4:30 p.m. at the Planning and Development Department office, 600 N.E. Grand Avenue, Portland, Oregon 97232-2736. All proposals should be clearly marked "Proposal - Region 2040/ Regional Design Element"

### III. BACKGROUND/HISTORY OF THE PROJECT

The intent of Phase II of the Region 2040 project is to answer questions about how to manage expected future growth. If the region is to "grow out", what would it be like? Alternatively, if the region is to "grow up", how could it be described? This project asserts that one of the most effective means of describing possible alternatives to the public and policy makers is to provide images of possible futures.

There is an extensive body of work illustrating possible future development images that have been completed by many agencies and organizations in the region . A partial list includes the Sunrise Corridor neotraditional new town, the LUTRAQ project, the City Club's transit/compact urban form study of a site in Gresham, the *Ten Essentials of a Quality Regional Landscape*, materials from the City of Portland's Livable City project and the Regional Rail Summit, the recently completed Visual Preference Survey™, Tri-Met's transit-oriented development handbook, as well as smaller site development plans done for individual properties for development interests.

Another important aspect of public concern is the resulting quality of life after development. How open spaces will be included and integrated into development patterns and transportation systems will be important to illustrate. Some work on a regional scale has already been completed, including the Greenspaces Master Plan. Other local jurisdictions have completed or are working on efforts to meet Goal 5 requirements. Regardless, this aspect of the project will be successful to the extent that the open space portion of the images convey how the day-to-day routine of individuals may be touched by many different types of open spaces - active (parks, etc.) or passive (natural areas) (see list in appendix). In addition, the role that open space could play in defining the urban form should be recognized in those locations where there is a transition from urban to rural uses.

As part of a separate Metro project, work will be done to show how the region looked 50 years ago. To the extent that the historical images can be integrated into the work depicting possible futures 50 years ahead, a more interesting and thought-provoking picture of change can be made available to the public and policy makers.

Several different types of images may be effective. Ground level photographs of existing, local development can be used to depict existing patterns or suggest new patterns in undeveloped areas. The advantages of using photos of existing local development are numerous. First, it increases the possibility that the particular use illustrated could actually be replicated. Second, it provides an opportunity for skeptics to visit a site and gain a more detailed impression of the development type. Photographs of existing developments outside the region may be useful because they can show development types not locally available, but they do not have the advantages of photos of local developments.



Alternatively, sketches or drawings of possible development patterns can depict land use or transportation features or designs that may not exist locally or nationally. Renderings also may be constructed to provide views or perspectives that may be difficult to capture with a photograph.

Whatever the media used, the purpose of this project work is to find effective ways to communicate information about different alternatives for future development of the region. Although all alternatives will speculate on the nature of the region and its development, this project will aspire to depict fairly each alternative. This will allow the public the opportunity to voice its concerns and hopes about aspects of each regional growth alternative and for policy makers to conclude which alternative, or combination of features from several alternatives, best meets the region's needs.

#### **IV. PROPOSED SCOPE OF WORK**

Metro expects that the consultant will provide a final work plan that details how the consultant proposes to complete work elements, the timing of the work tasks and the cost of each element. This final work plan will be presented to Metro for review and approval for those elements for which the consultant will be responsible within two weeks of signing a contract.

Following are work elements that include a purpose statement, likely tasks and expected products.

##### **Work Element 1      Non Graphic Description of Alternatives**

**Purpose:** To provide the factual and policy base for graphic images.

**Tasks:** This work element would be conducted by Metro staff. However, review and direction would be given to staff by Metro Council and the policy and technical committees which advise it. Tasks would include: 1) development of a statement outlining important features and factors needed to be communicated to the public completed by public involvement staff; 2) definition of the categories of places to be depicted, (e.g., the kinds of residential structures/ densities/ features, the types of industrial uses, etc.), for each regional growth alternative; 3) definition of the transportation facilities to be illustrated (e.g., freeways, bus stops, line rail stations, etc.) and a recommendations for which facilities would be combined with land use types; 4) definition of the activities people would likely be conducting outside buildings to be depicted if drawings are used; 5) determination of how to depict open spaces, particularly those with multiple values; 6) definition of the season, weather and time of day that should be used in illustrations; 7) review of the regional growth alternatives; 8) writing a brief (1-2 page) description of what life may be like under each regional growth alternative; 9) review by technical and policy committees, Metro Council.

**Product:** 1) a detailed set of parameters to be used in designing regional growth alternative images.

##### **Work Element 2      Local Project Compilation & Analysis**

**Purpose:** To ensure that already completed projects that may be useful in describing possible futures are gathered and analyzed for their potential for use in describing an alternative regional future.

**Tasks:** This effort would be completed by Metro staff in conjunction with other public agency staffs as available and appropriate. Tasks would include: 1) gathering

images and any accompanying descriptions of projects depicting potential future developments; 2) cataloguing the images by type and applicability to alternative growth concepts; 3) analyzing whether the images are suitable for use in Region 2040; 4) securing approvals for reproduction; 5) completing a draft report; 6) reviewing the proposed findings with technical and advisory groups and the Metro Council.

**Product:** 1) a report listing projects and including reproductions of images that depict land use developments and transportation systems consistent with regional growth alternatives.

### **Work Element 3 National Example Investigation**

**Purpose:** To examine non-local examples of images of potential land use development patterns or transportation systems that may have use in the region.

**Tasks:** This work element will be completed by Metro staff. Tasks would include: 1) contacting localities and organizations likely to have images (for example, one possible source for development examples could be the Urban Land Institute and its *Project Reference Files*™ which illustrate developments and for which cost data are also available - open space examples could be sought from the East Bay Regional Park District and the Mid-Peninsula Park District); 2) analyzing images for applicability; 3) securing reproduction rights where appropriate; 4) completing a report.

**Product:** 1) a report including national examples of significant designs and images.

### **Work Element 4 Regional Growth Alternatives - Site Interpretation**

**Purpose:** To devise planning maps that show the land development pattern and transportation system to be studied for each site.

**Tasks:** This work element will be completed by Metro advisory committees, with the assistance of Metro staff, particularly the RLIS staff. The work element will use specific sites where local jurisdictions, otherwise, generalized locations will be used. Sites will need to be 400 - 700 acres in size. The same 3 sites will be used for each regional growth concept. Suggested site characteristics should include: a) a site which has large amounts of vacant buildable land and is or will be served by a freeway or parkway, b) a site which has between 40 and 60 percent of its buildable land developed in urban uses and c) a site which includes the central city of Portland. Tasks will include: 1) inviting local jurisdictions to nominate sites for study; 2) facilitation of selection of specific sites by Metro



Council (if enough nominations are made); 3) generation of generalized sites if one or more of the required types of sites is not nominated; 4) review of the products of work elements 1-3, as well as regional growth alternatives; 5) create a local review committee if specific site(s) are used, including interested citizens, local elected officials and local staffs wish to participate; 6) review local and national reports as developed in earlier work elements; 7) link the site with all historical research about the site conditions up to 50 years ago which may be developed for Metro; 8) create land use and transportation systems for each site which embody the intent of each regional growth alternative; 9) review by local parties and Metro advisory committees; 10) revision as appropriate.

**Product:** 1) Up to 12 plan view maps showing land use development and transportation system elements which carry out the intent of each regional growth alternative.

### **Work Element 5 Design Perspectives**

**Purpose:** To create or collect images that show how the regional growth alternative site interpretations may look.

**Tasks:** This work element will be completed by the consultant. Work tasks will include 1) develop quick sketches in meeting with local review committee and interested persons; 2) develop draft sketches including a ground level perspective and an perspective views for each site; 3) review by Metro Council and its advisory committees; 4) revision as appropriate.

**Product:** 1) Up to 12 ground level and 12 oblique perspective illustrations. (These will depict each of the 3 sites for up to 4 regional growth alternatives.)

### **Optional Additional Packages**

1. Proposals should include the additional cost that the consultant would charge to add an additional site or sites to the project. That is, Metro would like to have the ability to add an additional site or sites to the work effort, if additional funds are secured, for 3 ground level and 3 oblique perspective drawings, or multiples thereof. Cost quotes are accordingly sought.

2. The consultant should also provide cost quotes for completing 1 ground level and 1 oblique perspective drawings or multiples, for West Side Light Rail Station areas.

MT: H\rfp\urbande..rfp

Appendix - A list of possible open space types that could be included in images:

Linear Landscapes

Street Trees

Park Blocks

Parkways

Streamside Parks

Riverfront Parks

Spacial Landscapes

Neighborhood playgrounds (swings and slides)

Urban parks (plazas, fountains)

Community parks (ball fields, swimming centers, etc.)

Regional Parks (camping, swimming)

Cultural Landscapes

Farmland

Forested lands

Pioneer Cemeteries

Natural Landscapes

Remnant wetlands and woods (neighborhood scale and larger)

Wildlife sanctuaries (scenic backdrops)

Regionally significant natural areas

Greenbelts/Greenways

(draft list from David Ausherman, Metro)

# **Metro Policy Advisory Committee**

**April 14, 1993 Meeting**

**5:00pm - Metro Center  
Room 440  
2000 SW First Avenue**

## **Agenda**

**1.Approval of MPAC March 24th Meeting  
Summary (materials attached)**

**2.Communications from the Public**

**3.Multnomah County Parks/ Metro Greenspaces  
merger**

**4.Other**

*All parking spaces are for public use at 5:00 pm. Please let us know if you cannot attend the meeting. Thanks!!*



## METRO POLICY ADVISORY COMMITTEE

Meeting Summary, March 24, 1993

The meeting was called to order by Mayor Gussie McRobert at 5:05 p.m.

MPAC Members in attendance were: Rob Drake, Judith Fessler, Gretchen Kafoury, Charlie Hales, Gary Hansen, Darlene Hooley, Bob Liddell, Gussie McRobert, Rob Mitchell, Chuck Peterson, Arnold Polk, Bill Robertson, Alice Schlenker, Sandra Suran, Jim Zehren

Others in attendance included: Jim Gardner, Richard Devlin, Barbara Duncan, John Fregonese, Ken Gervais, Larry Shaw, Mark Turpel, Mary Weber

Mayor McRobert asked if since she was the chair of the By-Laws committee it would be appropriate for her to report on the By Laws? Seeing a consensus agreement, she outlined the subcommittee recommendations memorialized in the draft.

A point of order was raised that it would be easier to conduct the meeting with an elected Chair and Officers.

### 1. Election of MPAC Officers

Commissioner Kafoury nominated Mayor Gussie McRobert for MPAC Chairperson. Mayor Liddell seconded the nomination. The motion passed unanimously.

Chuck Peterson nominated Rob Mitchell for Vice Chair. Mayor Drake seconded the nomination. The motion was passed unanimously.

Rob Mitchell nominated Mayor Bob Liddell for second Vice Chair. Mayor Drake seconded it. The motion passed unanimously.

Chairperson McRobert stated that there has been concern regarding the delay of the committee transition process. Portland Future Focus representatives have asked to speak to MPAC. She introduced Steve Schell.

Steve Schell stated that he was the Chairperson of the Growth Management Committee of Portland Future Focus. He stated concern regarding the delay in action while groups are reorganizing. He stated that Portland Future Focus is working on the assumption that there will be 500,000 more people in the Portland Metro region by 2010. He stated that if getting the Future Vision Commission took until 1995 to get started, and if it will be 2000 before the comprehensive plans get completed, the additional residents will already be here. Steve Shell urged MPAC to move more quickly.

MPAC Meeting

March 24, 1993

Page 1

Councilor Fessler asked what the difference was between the Region 2040 and Future Vision programs.

Steve Schell responded that they were not exactly the same but related. Future Vision Commission looks at the whole region and may include areas outside the Portland Metro area.

Chairperson McRobert thanked Steve Schell for coming. She stated that an item that needs to be discussed is the forming of a sub-committee to work on rules and procedures for MPAC, but for now suggested items be addressed through the Chair. Chairperson McRobert stated that the minutes from the last RPAC meeting were distributed for informational purposes only.

Councilor Gardner stated that Steve Schell had raised some valid concerns, but he felt some of what was said was based on Portland Future Focus not having talked with Metro, particularly what Steve Schell had said about Future Vision not moving fast enough. Jim Gardner stated that the timeline for Future Vision was spelled out in the Charter.

Chairperson McRobert asked can't the Charter be amended?

Jim Gardner stated that yes, it could, but that would have to wait until the 1994 ballot. He stated further that he will ask Steve Schell to meet with Metro for a Future Vision update.

Chairperson McRobert stated that Steve Schell could be appointed to the Future Vision Committee.

## 2. By Laws

Commissioner Hansen asked who had done the By-Laws.

Chairperson McRobert responded that it was a combination of work done by the FOCUS committee, Gail Ryder of Metro staff and the MPAC By-Laws sub-committee which consisted of Arnold Polk, Mayor Liddell, Chuck Petersen, Councilor Fessler, Councilor McLain and herself.

Arnold Polk asked about Article II, Section 2, number 4. Could the wording be changed to:  
"Approving or disapproving an authorization for Metro to provide or regulate a local government service..."

Commissioner Hooley asked about Article III regarding committee membership. She stated that it was termed negatively the members would "serve until removed" and there should be another way to end ones committee service.

Jim Zehren stated that the term of service was two years and at the end of that period the

members would have to be reappointed by the organization they represent.

Councilor Fessler stated that "for a two year term" should be added to the first section of Article III.

Commissioner Hooley agreed and added it should read "the member and alternate will serve two year terms and may be removed at any time".

Jim Zehren stated that as a citizen member that section was a concern to him and felt it might be limiting to the person who appointed him. He asked if MPAC could remove a member?

Larry Shaw responded that the removal of members is covered under item "d" of Section 1, Article III.

Jim Zehren stated that when he was appointed, he was told there was no term when he was appointed.

Rob Mitchell stated that there was a problem in using the word "member" to describe the Metro Councilor positions on MPAC as you would have to distinguish each time between voting and non-voting members.

Chairperson McRobert stated the non-voting members should be called "liaisons".

Commissioner Hooley asked if there should be a special section that deals with the Metro Councilors specifically.

Rob Mitchell asked if Metro takes over Tri-Met, would the Tri-Met representative position on the committee need to be changed?

Mayor Liddell stated that the amendments should be dealt with as they come up.

Chairperson McRobert asked for discussion on Article IV.

Commissioner Hooley asked why three members were required to get a non action item on the agenda (Article V, item "b").

Chairperson McRobert stated that the intent of the By-laws committee was that it require three or more members to call a special meeting.

Arnold Polk asked how to get a regular item on the agenda.

Chairperson McRobert stated that question would be answered by the rules and procedures sub-committee.

MPAC Meeting

March 24, 1993

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Arnold Polk stated that the second sentence of Article V, item "b", should be deleted.

Jim Zehren asked about sub-committees, ....

Commissioner Hansen stated that MPAC is a local government advisory committee and asked why this advisory committee would have an advisory committee.

Ken Gervais stated that if MPAC takes over RPAC, RPAC has TPAC to advise them on technical issues and MPAC will likely want technical advice also.

Chuck Petersen suggested "as approved" be added.

Sandra Suran asked why was there Article VI, why not have that included under Article IV, item "c"?

Chairperson McRobert agreed, delete Section VI and add advisory committees to Article IV, item "c".

Commissioner Hooley asked about Article IV, item "a", regarding emergency meetings.

Rob Mitchell stated that an emergency meeting is now called by seven members.

Chairperson McRobert stated that these items should be worked out by the rules and procedures sub-committee, and asked for comment on Article VII.

Mayor Drake asked if item "a" meant a quorum or the full membership?

Commissioner Hooley stated that you just need a majority.

Chairperson McRobert asked if that was specified in the Charter.

Mayor Liddell stated that it had been discussed by the By-laws committee that it should not state a specific number of members required as that would necessitate a By-laws change if the size of the membership changed, but should be a percentage.

Commissioner Kafoury asked why this item was a problem.

Mayor Schlenker responded that the Charter's intent was for the full membership to be required for a quorum.

Mayor Drake asked if it was physically possible for everyone to be in one place.

Arnold Polk stated that if a majority was required, ten members (half plus one of the full 19 members) could take an action.

Councilor Fessler stated that it should read "total membership" (as defined in Article III).

Mayor Drake asked if a majority of the members was a quorum.

Mayor Liddell stated that it is explained if you read further, a majority of the MPAC membership means one more than half the members.

Arnold Polk stated that a majority meant a majority of those present, which could be as few as six members if ten were present. He stated concern about a minority controlling the actions. He asked if a minority of the members could approve Metro taking over a local government service and stated that is what we want to avoid.

Larry Shaw stated that in the Charter Chapter II, Section 7, Item 2a, a majority of MPAC and a majority of the Council is required for a change of MPAC composition.

Jim Zehren stated the same language should be used in the By-laws.

Chairperson McRobert stated that it was the same language.

Larry Shaw stated yes it was the same except for "full membership...".

Chairperson McRobert asked for any further comment on the By-laws.

Commissioner Hooley made a motion to adopt the By-laws as amended. Commissioner Kafoury seconded the motion.

Jim Gardner stated the section regarding Metro Councilors was not settled.

Chairperson McRobert stated that an addition could be added to item "a" of Article III, Section 1, or an item "e" could be added.

Jim Zehren stated that Article III is about committee membership.

Mayor Liddell stated that since Article VI had been deleted, there is space, why not have an article to deal with the Metro Councilors issue.

Rob Mitchell moved that the By-laws be adopted as amended. The motion was seconded by Jim Zehren. The motion passed unanimously.

Commissioner Kafoury moved that the Officers be ratified. Commissioner Hooley seconded the motion. The motion passed unanimously.

### 3. Future Meetings Schedule

Chairperson McRobert stated the meetings should not be scheduled for the night before the early morning JPACT meetings. She stated the meetings would be held on the 2nd Wednesday of the month from 5:00 to 6:30 p.m. The meetings are to be held at Metro.

John Fregonese stated that a meeting schedule needs to be made in order to reserve the Metro meeting rooms in advance.

Mark Turpel stated that 2nd Wednesday at 5:00 is the RPAC meeting time.

Chairperson McRobert stated she understood. She asked for volunteers to work on the Rules and Procedures sub-committee. Councilor Fessler, Arnold Polk and Mayor Liddell were named. Chairperson McRobert stated that MPAC should make a recommendation to Council that the RUGGO responsibilities be transferred from RPAC to MPAC.

Commissioner Kafoury moved that MPAC make such a recommendation to Council. Commissioner Hooley seconded the motion. The motion passed unanimously.

Arnold Polk made a motion to have three Metro liaison positions on MPAC. The motion was seconded and passed unanimously.

### 4. Future Vision Commission Appointments

John Fregonese stated that the Future Vision Commission has two positions to be appointed by MPAC. The matter is timely as they hope to start meeting by May or June.

Chairperson McRobert made a motion to appoint Gresham City Council member Lisa Barton-Mullins.

Mayor Liddell nominated Mayor Schlenker. Councilor Fessler seconded the nomination.

Commissioner Hales stated that he was concerned as the structure of the Future Vision Commission seemed to be following the typical Citizen Involvement committee structure. He stated that the Charter Committee's intent was for this commission to be a regional think tank, and to involve visionary thinkers from outside the usual government involvement circles. Commissioner Hales stated concern over the categories for the nominees and asked how some of the people who would be great for the committee could get on if they did not fit into one of the categories.

Jim Zehren stated that he had the same reaction as Commissioner Hales when he saw the



application materials, for example, the application question asking "what is your experience in land use issues?". He stated concern that the very kind of person the commission is looking for would be turned off by the application and may not apply.

Jim Gardner stated that seven seats are specific, but the important word in the section about the categories of the other eight nominations is "collectively". The intent was not to find one person for each category, but that collectively, the commission would represent all of the categories.

Commissioner Hooley stated that it was not clear.

Mayor Liddell asked if there could be more than eight seats for nominated people?

Jim Gardner responded that the number of seats had been a compromise. Arguments could be made for a larger group due to the number of qualified people who could participate, but it will be a year and a half process and due to the length, the commission size of 15 was agreed to.

Mayor Liddell stated that MPAC could suggest that there be more nominations.

Commissioner Hales stated that it was important that this commission not be made up of the usual committee type people, but be a unique, visionary brain trust type of group.

Mayor Schlenker stated that the nominations are already happening and she has heard the commission being mentioned at many committee meetings, people are looking for nominees.

Jim Gardner stated that the packet had been widely distributed.

Councilor Devlin stated that as of today, nominations and letters of support have been received, but no formal applications yet. The application is extensive and does not need to be completely filled out if sections don't apply to the applicant. He stated that the deadline for nominations is April 2nd.

Jim Gardner stated that there is also a parallel process of nominations, not just the application. He stated that he hoped that both MPAC and RPAC are sending in names of nominees.

Commissioner Hooley stated that it was good to be able to nominate people rather than just having to pressure them to apply themselves.

Jim Gardner stated that Metro will contact the people who have been nominated and convince them that this is something they want to do.

Jim Zehren stated that the written materials were poor and would turn off the people they were looking for.

Councilor Fessler asked how much time the commission duties would take.

Jim Gardner responded that the commission would probably set the frequency of meetings for themselves, but it would likely be once a month at first, and meeting more often as they get closed to the end.

Commissioner Hooley asked if the April 2nd deadline was absolute, could it be extended?

Jim Gardner responded that other groups are urging them to move quickly, and April is needed for contacting the nominees.

GM made a motion to nominate Mayor Schlenker to the Future Vision Commission. The motion was passed unanimously.

Commissioner Hales asked if we wanted to nominate an MPAC member?

Sandra Suran asked if it was intended that commission representatives would report to MPAC?

Chairperson McRobert responded yes, there would be reports from the commission.

Bill Robertson moved that Councilor Mullins be nominated to the commission. Arnold Polk seconded the motion. It was passed unanimously.

Commissioner Hales suggested that MPAC recommend to the Metro Council that in order to get the non-insider, fresh perspective people with diverse backgrounds on the commission, there should be an active recruitment for the visionary type of person needed to think about the future of this region.

Mayor Liddell suggested that Commissioner Hales draft an ordinance and get it back to MPAC, and that his statement may have been just that.

Mayor Schlenker stated that there needs to be a balance of reality people with the visionaries on the committee from non-governmental circles and suggested John Escalon of US Bank and George Crandall.

Commissioner Hales moved that a MPAC send a resolution on this matter to the Council. Mayor Drake seconded the motion. It was passed unanimously.

#### 5. Items for Future Agendas

Commissioner Hansen stated that in early March, the Association of Oregon Counties met to discuss the Multnomah Parks and Metro merger and thought that this should be brought to MPAC for discussion, informational only, at the next meeting.

MPAC Meeting

March 24, 1993

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Chairperson McRobert asked if a staff report was needed on it?

Ken Gervais stated that MPAC should use caution here because the Charter says that the Council refers items to MPAC and MPAC should be careful about deciding on its own to hear issues.

Chairperson McRobert stated that this discussion was for informational purposes only.

Councilor Devlin stated that he had wanted this item to be on tonight's agenda. He stated that no decision had been made, but it will be made in 4-6 weeks, so is a timely matter. He stated that according to the Charter, this type of item is not required to go to MPAC, but that the Council would like MPAC to comment on it. He stated that it is presumed that members can bring items to the committee.

Chairperson McRobert asked who would provide a staff report?

Commissioner Hansen stated that he would take care of that.

Jim Gardner stated that Metro staff who have been involved would also provide a report.

Mayor Liddell asked if this could be discussed at the rules and procedures meeting.

Chairperson McRobert asked if there were any other items for future agendas?

Jim Zehren stated that he was a member of both MPAC and RPAC and that it was a mistake to have both exist. The most important thing was to have the staff keep working on evaluation criteria. At the next meeting MPAC should start doing what RPAC has been doing.

Chairperson McRobert stated that they had passed motions to disband RPAC and to transfer RUGGO to MPAC, what else could be done?

Jim Gardner stated that at the last RPAC meeting it was decided that RPAC should exist for at least another month, and RPAC has a meeting set for the exact time and place as the next MPAC meeting. On the agenda for that RPAC meeting was (is) the Region 2040 concepts and a base case ..... Jim Gardner stated that to disband RPAC takes time, As an ordinance, it requires two readings before Council, at least two weeks apart.

Jim Zehren stated that no actions were to be taken at the next meeting. He moved that all the items on RPACs April 14th agenda be included on MPACs April 14th agenda.

Mayor Drake seconded the motion. The motion passed unanimously.

Commissioner Hansen asked how many MPAC members were past or present members of RPAC? (More than half of the people raised their hands). He stated that for new members, a



work session might be appropriate to bring them up to speed on RUGGOs, etc.

Mayor Liddell stated that a Saturday workshop for all the advisory committees was proposed at the last RPAC, to be held as soon as possible.

Jim Gardner stated that the Council may have the language on the transfer of duties from RPAC to MPAC by the next meeting.

Chairperson McRobert stated that the Rules and Procedures committee would need to discuss how MPAC is to interface with Metro's Committee for Citizen Involvement.

Councilor Devlin stated that the CCI has been appointing its members to sit in on the various committees, and they will probably have someone to sit in on the MPAC meetings soon.

Rob Mitchell asked if the alternates receive the same information packet as the members do.

Chairperson McRobert responded yes.

Mayor Drake stated that Councilor Leslie Like has resigned from the Beaverton Council, and that a formal motion to change the alternate member will be ready by the next meeting.

Chairperson McRobert adjourned the meeting at 6:35 p.m.

Respectfully submitted by Barbara Duncan.

MT:bd  
S:\PD\MarkT\RPACMIN



METRO

March 31, 1993

Honorable Judy Wyers, Presiding Officer  
Metro  
2000 SW First Avenue  
Portland, OR 97201

Dear Presiding Officer Wyers

At our MPAC meeting held on March 24, 1993, the membership of MPAC took several actions. First, committee officers were selected. I am honored to have been selected Chair of the committee. Commissioner Robert Mitchell of the Tualatin Valley Water District was selected First Vice-Chair and Mayor Robert Liddell of West Linn was chosen Second Vice-Chair.

In addition, we adopted bylaws, adding 3 Metro Councilors. In order to ensure clarity in voting issues, our bylaws refer to the Metro Council representatives as liaisons. However, we believe that active participation by Metro Councilors in MPAC activities will substantially improve the committee's work effort.

The Committee also unanimously recommends to the Metro Council that RPAC should be dissolved. We also recommend to you that MPAC should assume the advisory responsibilities now listed in the Regional Urban Growth Goals and Objectives.

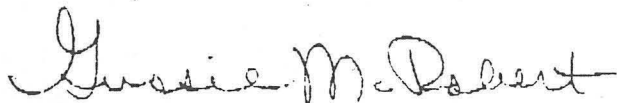
We also want to urge the Metro Council to devote substantial thought and effort to finding suitable members of the Future Vision Commission. This Commission will be working on a project which could provide the region with bold and thoughtful ideas about how to meet the future. To the extent that fresh perspectives are allowed to be expressed and creative and critical arguments about our future are made, the vision is strengthened. We have named Mayor Alice Schlenker, Lake Oswego and Councilor Lisa Barton-Mullins, Gresham, as our representatives. We recognize that we also share the responsibility for helping to find and encourage creative and thoughtful representatives and have and will pursue this assistance.

Judy Wyers, Presiding Officer  
March 31, 1993  
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I would be happy to discuss any aspect of these recommendations at your convenience.

Thank you for your consideration of these matters.

Sincerely

A handwritten signature in cursive script that reads "Gussie McRobert". The signature is written in dark ink and is positioned above the printed name and title.

Gussie McRobert,  
MPAC Chair

c: MPAC membership , Andy Cotugno, Gail Ryder, Larry Shaw



**METRO POLICY ADVISORY COMMITTEE (MPAC) BY-LAWS**  
(Adopted 3/24/93)

**Article I**

This Committee shall be known as the METRO POLICY ADVISORY COMMITTEE (MPAC) created by Section 27 of the 1992 Metro Charter.

**Article II**  
**Mission and Purpose**

Section 1. The MPAC shall perform the duties assigned to it by the 1992 Metro Charter and any other duties the Metro Council prescribes.

Section 2. The purposes of MPAC are as follows:

- a. MPAC shall perform those duties required by the Charter, including:
  1. Providing consultation and advice to the Council on the Regional Framework Plan (Section 5 (2));
  2. Providing consultation and advice to the Council on the possible inclusion in the Regional Framework Plan of other growth management and land use planning matters, determined by the Council to be of metropolitan concern, which will benefit from regional planning, other than those specifically identified in Charter Section 5 (2) (b);
  3. Providing consultation and advice to the Council on any amendments to the Regional Framework Plan (Section 5 (2) (d));
  4. Approve or disapprove the authorization for Metro to provide or regulate a local government service, as defined in Charter Section 7 (2), in those cases in which Metro does not seek or secure such approval directly from the voters;
  5. Providing advice to the Council before it adopts an ordinance authorizing provision or regulation by Metro of a service which is not a local government service as defined by the Charter (Section 7 (3)); and

6. Providing advice to the Council on a study of the Portland Metropolitan Area Local Government Boundary Commission (Section 7 (5)).
- b. Other duties prescribed by the Council.

Article III  
Committee Membership

Section 1. Membership

- a. The Committee will be made up of representatives of the following:

Multnomah County Commission	1
Second Largest City in Multnomah County	1
Other Cities in Multnomah County	1
Special District in Multnomah County	1
City of Portland	2
Clackamas County Commission	1
Largest City in Clackamas County	1
Other Cities in Clackamas County	1
Special District in Clackamas County	1
Washington County Commission	1
Largest City in Washington County	1
Other Cities in Washington County	1
Special District in Washington County	1
Tri-Met	1
Citizens of Metro	3
State Agency Growth Council	<u>1</u>
Total	19

- b. Members representing jurisdictions shall be appointed from among members of the governing body.
- c. Alternates qualified to be members shall be appointed to serve in the absence of the regular members.

- d. Metro Councilors will participate with the Committee membership with three non voting liaison delegates appointed by the Metro Council.
- e. The composition of the MPAC may be changed at any time by a vote of both a majority of the MPAC members and a majority of all Metro Councilors (Section 27 (2)).

Section 2.     Appointment of Members and Alternates

- a. Members and alternates will be initially appointed to serve for two years. Members and alternates from the City of Portland, the counties of Multnomah, Clackamas, and Washington, and the largest cities of Multnomah, Clackamas, and Washington Counties, excluding Portland, shall be appointed by the jurisdiction. Members and alternates may be removed by the appointing jurisdiction at any time.
- b. Members and alternates from the cities of Multnomah, Clackamas, and Washington Counties, excluding Portland and the remaining largest city from each county, will be appointed jointly by the governing bodies of those cities represented. The member and alternate will be from different jurisdictions. The member and alternate will serve two-year terms unless other action is taken by the appointing authority. In the event the member's position is vacated, the alternate will automatically become the member and complete the original term of office.
- c. Members and alternates from the special districts with territory in Multnomah, Clackamas, and Washington Counties will be appointed by special district caucus. The member and alternate will serve two-year terms unless other action is taken by the appointing authority. In the event the member's position is vacated, the alternate will automatically become the member and complete the original term of office.
- d. Metro Council delegates will be appointed by the Presiding Officer of the Metro Council and will represent each county in the region. The delegates may be removed by the Presiding Officer of the Metro Council at any time.
- e. Members and alternates representing citizens will be appointed by the Metro Executive Officer and confirmed by the Metro Council consistent with Section 27 (1) (m) of the 1992 Metro Charter.
- f. Members and alternates from the Tri-County Metropolitan Transportation District of Oregon (Tri-Met) will be appointed by the governing body of that District. The member and alternate will serve until removed by the governing body.



- g. Members and alternates from the State Agency Growth Council will be chosen by the Chairperson of that body. The member and alternate may be removed by the Chairperson at any time.

#### Article IV Meetings, Conduct of Meetings, and Quorum

- a. A regular meeting date, time and place of MPAC shall be established by the MPAC Chair. Special or emergency meetings may be called by the Chair or a third of the members of MPAC.
- b. A majority of the members (or designated alternates) shall constitute a quorum for the conduct of business. The act of a majority of those voting members present at meetings at which a quorum is present shall be the act of MPAC, except in exercising the duty of authorizing Metro to provide or regulate a local government service as described in Section 7 (2) of the 1992 Metro Charter. In these cases a majority vote of all voting MPAC members is required.
- c. Subcommittees or advisory committees to develop recommendations for MPAC may be appointed by the Chair. The Chair will consult with the full membership of MPAC at a regularly scheduled meeting on subcommittee membership and charge. Subcommittee and advisory committee members may include MPAC members and/or alternates and outside experts.
- d. All meetings shall be conducted in accordance with Robert's Rules of Order, Newly Revised.
- e. MPAC may establish other rules of procedure as deemed necessary for the conduct of business.
- f. Unexcused absence from regularly scheduled meetings for three (3) consecutive months shall require the Chair to notify the appointing body with a request for remedial action.
- g. MPAC shall make its reports and findings, including minority reports, public and shall forward them to the Metro Council.
- h. MPAC may receive information and analysis on issues before it from a variety of sources.

- i. MPAC shall provide an opportunity for the public and the Metro Committee for Citizen Involvement (Metro CCI) to provide comment on relevant issues at each of its regularly scheduled meetings.
- j. MPAC shall provide a minimum of seven days notice to members of any regular or special meetings.
- k. MPAC shall abide by ORS chapter 192, which provides for public records and meetings.

#### Article V Officers and Duties

- a. A Chair, 1st Vice-Chair, and 2nd Vice-Chair shall be elected by a majority of the voting members for a one year term of office ending in January of the year following appointment. A vacancy in any of these offices shall be filled by a majority vote of MPAC, for the remainder of the unexpired term.
- b. The Chair shall set the agenda of and preside at all meetings, and shall be responsible for the expeditious conduct of MPAC's business. Three members can cause a special meeting to be called with a minimum of seven days notice.
- c. In the absence of the Chair, the 1st Vice-Chair, and then the 2nd Vice-Chair shall assume the duties of the Chair.

#### Article VI Amendments

- a. These By-Laws may be amended by a majority vote of the MPAC membership, except that Article III related to the MPAC membership may not be amended without the concurrence of the majority of the Metro Council.
- b. Written notice must be delivered to all members and alternates at least 30 days prior to any proposed action to amend the By-Laws.

# METRO

Planning Department  
2000 S.W. First Avenue  
Portland, OR 97201-5398  
503/ 221-1646 FAX 273-5585

# Memorandum

DATE: April 7, 1993

TO: MPAC members

FROM: MPAC Procedures Subcommittee members, Judith Fessler, Robert Liddell and Arnold Polk

RE: Proposed MPAC organizational procedures

After meeting on March 30, we subcommittee members recommended to MPAC the following procedures:

## 1. Agendas

- a. Items may be placed on the MPAC agenda by: the MPAC Chair, other MPAC members, the Metro Presiding Officer, the Metro Executive Officer or the Metro Auditor.
- b. The Chair will decide the order of the items on the agenda, within the overall format and sequence of agenda subjects listed in #2, below. If the list of items is to be placed on the agenda or the expected length of time for presentation or discussion of an item or items is thought to be too lengthy for a single meeting, the Chair may decide which items shall be placed on the next available agenda and those that are placed on future meeting agenda.
- c. Deadlines for placing items on agendas will be 2 weeks prior to the regularly scheduled meeting date.
- d. An agenda setting subcommittee will be formed. Meetings of the committee will be conducted by the Chair, unless waived by the subcommittee members.
- e. Agenda packets will be mailed to MPAC members and interested parties 1 week prior to the scheduled meeting.
- f. The MPAC committee may choose to add additional items to the agenda at the meeting upon a majority vote of the membership.

## 2. Agenda Format



The format for MPAC agendas is recommended to include the following:

1. Call to Order
2. Roll Call
3. Recognition
4. Visitors Comments on Items not on the Agenda
5. Consent Agenda
6. Public Hearings
7. Resolutions
8. Old Business
9. New Business
10. Committee Business
11. Other

### 3. Subcommittees

The MPAC may from time to time choose to appoint subcommittees for specific tasks. The Chair of the subcommittee shall not be the Chair of MPAC, except upon the agreement of a majority of the membership. In addition, for any subcommittee created by MPAC as advisory to MPAC, the chair of the subcommittee shall not be an MPAC member.

### 4. Meeting Date

The MPAC shall regularly meet on the second Wednesday of each month at 5:00 pm.

# **PUBLIC TESTIMONY FORM**

**For testimony before the Metro Policy Advisory Committee (MPAC)**

(Please print or write clearly - this document will become part of the Public Record)

Name: \_\_\_\_\_

Street Address or Mailing Address: \_\_\_\_\_

City, State and Zip Code: \_\_\_\_\_

Date: \_\_\_\_\_

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Metro Policy Advisory Committee (MPAC) By-Laws

Article I

This Committee shall be known as the METRO POLICY ADVISORY COMMITTEE (MPAC) created by Section 27 of the 1992 Metro Charter (Exhibit A).

Article II  
Mission and Purpose

Section 1. The MPAC shall perform the duties assigned to it by the 1992 Metro Charter and any other duties the Metro Council prescribes.

Section 2. The purposes of MPAC are as follows:

- a. MPAC shall perform those duties required by the Charter, including:
  1. Providing consultation and advice to the Council on the Regional Framework Plan (Section 5 (2));
  2. Providing consultation and advice to the Council on the possible inclusion in the Regional Framework Plan of other growth management and land use planning matters, determined by the Council to be of metropolitan concern, which will benefit from regional planning, other than those specifically identified in Charter Section 5 (2) (b);
  3. Providing consultation and advice to the Council on any amendments to the Regional Framework Plan (Section 5 (2) (d));
  4. Approving the authorization for Metro to provide or regulate a local government service, as defined in Charter Section 7 (2), in those cases in which Metro does not seek or secure such approval directly from the voters;
  5. Providing advice to the Council before it adopts an ordinance authorizing provision or regulation by Metro of a service which is not a local government service as defined by the Charter (Section 7 (3)); and



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6. Providing advice to the Council on a study of the Portland Metropolitan Area Local Government Boundary Commission (Section 7 (5)).
- b. Other duties prescribed by the Council.

Article III  
Committee Membership

Section 1.          Membership

- a. The Committee will be made up of representatives of the following:

Multnomah County Commission	1
Second Largest City in Multnomah County	1
Other Cities in Multnomah County	1
Special District in Multnomah County	1
City of Portland	2
Clackamas County Commission	1
Largest City in Clackamas County	1
Other Cities in Clackamas County	1
Special District in Clackamas County	1
Washington County Commission	1
Largest City in Washington County	1
Other Cities in Washington County	1
Special District in Washington County	1
Tri-Met	1
Metro Council (non-voting)	3
Citizens of Metro	3
State Agency Growth Council	<u>1</u>
Total          (3 non-voting)	22

- b. Members representing jurisdictions shall be appointed from among members of the governing body.
- c. Alternates qualified to be members shall be appointed to serve in the absence of the regular members.
- d. The composition of the MPAC may be changed at any time by a vote of both a majority of the MPAC members and a majority of all Metro Councilors (Section 27 (2)).

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Section 2.      Appointment of Members and Alternates

- a.    Members and alternates from the City of Portland, the counties of Multnomah, Clackamas, and Washington, and the largest cities of Multnomah, Clackamas, and Washington Counties, excluding Portland, shall be appointed by the jurisdiction. The member and alternate will serve until removed by the appointing jurisdiction.
- b.    Members and alternates from the cities of Multnomah, Clackamas, and Washington Counties, excluding Portland and the remaining largest city from each county, will be appointed jointly by the governing bodies of those cities represented. The member and alternate will be from different jurisdictions. The member and alternate will serve two-year terms unless other action is taken by the appointing authority. In the event the member's position is vacated, the alternate will automatically become the member and complete the original term of office.
- c.    Members and alternates from the special districts with territory in Multnomah, Clackamas, and Washington Counties will be appointed by special district caucus. The member and alternate will serve two-year terms unless other action is taken by the appointing authority. In the event the member's position is vacated, the alternate will automatically become the member and complete the original term of office.
- d.    Members and alternates from the Metro Council will be appointed by the Presiding Officer of the Metro Council and will represent each county in the region. The members and alternates will serve until removed by the Presiding Officer of the Metro Council.
- e.    Members and alternates representing citizens will be appointed by the Metro Executive Officer and confirmed by the Metro Council consistent with Section 27 (1) (m) of the 1992 Metro Charter.
- f.    Members and alternates from the Tri-County Metropolitan Transportation District of Oregon (Tri-Met) will be appointed by the governing body of that District. The member and alternate will serve until removed by the governing body.
- g.    Members and alternates from the State Agency Growth Council will be chosen by the Chairperson of that body. The member and alternate will serve until removed by the Chairperson.



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Article IV  
Meetings, Conduct of Meetings, and Quorum

- a. A regular meeting date, time and place of MPAC shall be established by the MPAC Chair. Special or emergency meetings may be called by the Chair or a third of the members of MPAC.
- b. A majority of the members (or designated alternates) shall constitute a quorum for the conduct of business. The act of a majority of those voting members present at meetings at which a quorum is present shall be the act of MPAC, except in exercising the duty of authorizing Metro to provide or regulate a local government service as described in Section 7 (2) of the 1992 Metro Charter. In these cases a majority vote of all voting MPAC members is required.
- c. Subcommittees to develop recommendations for MPAC may be appointed by the Chair. The Chair will consult with the full membership of MPAC at a regularly scheduled meeting on subcommittee membership and charge. Subcommittee members shall include MPAC members and/or alternates, and can include outside experts.
- d. All meetings shall be conducted in accordance with Robert's Rules of Order, Newly Revised.
- e. MPAC may establish other rules of procedure as deemed necessary for the conduct of business.
- f. Unexcused absence from regularly scheduled meetings for three (3) consecutive months shall require the Chair to notify the appointing body with a request for remedial action.
- g. MPAC shall make its reports and findings, including minority reports, public and shall forward them to the Metro Council.
- h. MPAC may receive information and analysis on issues before it from a variety of sources.
- i. MPAC shall provide an opportunity for the public and the Metro Committee for Citizen Involvement (Metro CCI) to provide comment on relevant issues at each of its regularly scheduled meetings.
- j. MPAC shall provide a minimum of seven days notice to members of any regular or special meetings.
- k. MPAC shall abide by ORS Chapter 192, which provides for



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public records and meetings.

#### Article V Officers and Duties

- a. A Chair, 1st Vice-Chair, and 2nd Vice-Chair shall be elected by a majority of the voting members for a one year term of office ending in January of the year following appointment. A vacancy in any of these offices shall be filled by a majority vote of MPAC, for the remainder of the unexpired term.
- b. The Chair shall set the agenda of and preside at all meetings, and shall be responsible for the expeditious conduct of MPAC's business. Three members can cause the addition of non-action agenda items with fourteen (14) days notice.
- c. In the absence of the Chair, the 1st Vice-Chair, and then the 2nd Vice-Chair shall assume the duties of the Chair.

#### Article VI Advisory Committees

MPAC shall solicit and take into consideration the alternatives and recommendations of appropriate advisory committees in the conduct of its business.

#### Article VII Amendments

- a. These By-Laws may be amended by a majority vote of the full membership of MPAC, except that Article III related to MPAC membership may not be amended without the concurrence of the majority of the Metro Council.
- b. Written notice must be delivered to all members and alternates at least 30 days prior to any proposed action to amend the By-Laws.

## **1992 METRO CHARTER**

**Filed by the Metro Charter Committee with the elections officer of the Portland area metropolitan service district, pursuant to ORS 268.730, for approval or rejection by district voters at the November 3, 1992 general election.**

## PREAMBLE

We, the people of the Portland area metropolitan service district, in order to establish an elected, visible and accountable regional government that is responsive to the citizens of the region and works cooperatively with our local governments; that undertakes, as its most important service, planning and policy making to preserve and enhance the quality of life and the environment for ourselves and future generations; and that provides regional services needed and desired by the citizens in an efficient and effective manner, do ordain this charter for the Portland area metropolitan service district, to be known as Metro.

## CHAPTER I NAMES AND BOUNDARIES

Section 1. Title of Charter. The title of this charter is the 1992 Metro Charter.

Section 2. Name of Regional Government. The Portland area metropolitan service district, referred to in this charter as the "Metropolitan Service District", continues under this charter as a metropolitan service district with the name "Metro."

Section 3. Boundaries. The Metro area of governance includes all territory within the boundaries of the Metropolitan Service District on the effective date of this charter and any territory later annexed or subjected to Metro governance under state law. This charter refers to that area as the "Metro area". Changes of Metro boundaries are not effective unless approved by ordinance. No change of Metro boundaries requires approval by a local government boundary commission or any other state agency unless required by law. The custodian of Metro records shall keep an accurate description of Metro boundaries and make it available for public inspection.

## CHAPTER II FUNCTIONS AND POWERS

Section 4. Jurisdiction of Metro. Metro has jurisdiction over matters of metropolitan concern. Matters of metropolitan concern include the powers granted to and duties imposed on Metro by current and future state law and those matters the council by ordinance determines to be of metropolitan concern. The council shall specify by ordinance the extent to which Metro exercises jurisdiction over matters of metropolitan concern.



## Section 5. Regional Planning Functions.

(1) Future Vision. (a) Adoption. The council shall adopt a Future Vision for the region between January 15, 1995 and July 1, 1995. The Future Vision is a conceptual statement that indicates population levels and settlement patterns that the region can accommodate within the carrying capacity of the land, water and air resources of the region, and its educational and economic resources, and that achieves a desired quality of life. The Future Vision is a long-term, visionary outlook for at least a 50-year period. As used in this section, "region" means the Metro area and adjacent areas.

(b) Matters addressed. The matters addressed by the Future Vision include but are not limited to: (1) use, restoration and preservation of regional land and natural resources for the benefit of present and future generations, (2) how and where to accommodate the population growth for the region while maintaining a desired quality of life for its residents, and (3) how to develop new communities and additions to the existing urban areas in well-planned ways.

(c) Development. The council shall appoint a commission to develop and recommend a proposed Future Vision by a date the council sets. The commission shall be broadly representative of both public and private sectors, including the academic community, in the region. At least one member must reside outside the Metro area. The commission has authority to seek any necessary information and shall consider all relevant information and public comment in developing the proposed Future Vision. The commission serves without compensation.

(d) Review and amendment. The Future Vision may be reviewed and amended as provided by ordinance. The Future Vision shall be completely reviewed and revised at least every fifteen years in the manner specified in subsection (1)(c) of this section.

(e) Effect. The Future Vision is not a regulatory document. It is the intent of this charter that the Future Vision have no effect that would allow court or agency review of it.

(2) Regional Framework Plan. (a) Adoption. The council shall adopt a regional framework plan by December 31, 1997 with the consultation and advice of the Metro Policy Advisory Committee (MPAC) created under section 27 of this charter. The council may adopt the regional framework plan in components.

(b) Matters addressed. The regional framework plan shall address: (1) regional transportation and mass transit systems, (2) management and amendment of the urban growth boundary, (3) protection of lands outside the urban growth boundary for natural resource, future urban or other uses, (4) housing densities, (5) urban design and settlement patterns, (6) parks, open spaces and recreational facilities, (7) water sources and storage, (8) coordination, to the extent feasible, of Metro growth management and land use planning policies with those of Clark County, Washington, and (9) planning responsibilities mandated by state law. The regional framework plan shall also address other growth management and land use planning matters which the council, with the consultation and advice of the MPAC, determines are of metropolitan concern and will benefit from regional planning. To encourage regional uniformity, the regional framework plan shall also contain model terminology, standards and



procedures for local land use decision making that may be adopted by local governments. As used in this section, "local" refers only to the cities and counties within the jurisdiction of Metro.

(c) Effect. The regional framework plan shall: (1) describe its relationship to the Future Vision, (2) comply with applicable statewide planning goals, (3) be subject to compliance acknowledgement by the Land Conservation and Development Commission or its successor, and (4) be the basis for coordination of local comprehensive plans and implementing regulations.

(d) Amendment. The council may amend the regional framework plan after seeking the consultation and advice of the MPAC.

(e) Implementation. To the maximum extent allowed by law, the council shall adopt ordinances: (1) requiring local comprehensive plans and implementing regulations to comply with the regional framework plan within three years after adoption of the entire regional framework plan. If the regional framework plan is subject to compliance acknowledgement, local plans and implementing regulations shall be required to comply with the regional framework plan within two years of compliance acknowledgement; (2) requiring the council to adjudicate and determine the consistency of local comprehensive plans with the regional framework plan; (3) requiring each city and county within the jurisdiction of Metro to make local land use decisions consistent with the regional framework plan until its comprehensive plan has been determined to be consistent with the regional framework plan. The obligation to apply the regional framework plan to local land use decisions shall not begin until one year after adoption and compliance acknowledgement of the regional framework plan; and (4) allowing the council to require changes in local land use standards and procedures if the council determines changes are necessary to remedy a pattern or practice of decision making inconsistent with the regional framework plan.

(3) Priority and funding of regional planning activities. The regional planning functions under this section are the primary functions of Metro. The council shall appropriate funds sufficient to assure timely completion of those functions.

**Section 6. Other Assigned Functions.** Metro is also authorized to exercise the following functions: (1) Acquisition, development, maintenance and operation of: (a) a metropolitan zoo, (b) public cultural, trade, convention, exhibition, sports, entertainment, and spectator facilities, (c) facilities for the disposal of solid and liquid wastes, and (d) a system of parks, open spaces and recreational facilities of metropolitan concern; (2) Disposal of solid and liquid wastes; (3) Metropolitan aspects of natural disaster planning and response coordination; (4) Development and marketing of data; and (5) Any other function required by state law or assigned to the Metropolitan Service District or Metro by the voters.



## **Section 7. Assumption of Additional Functions.**

(1) Assumption ordinance. The council shall approve by ordinance the undertaking by Metro of any function not authorized by sections 5 and 6 of this charter. The ordinance shall contain a finding that the function is of metropolitan concern and the reasons it is appropriate for Metro to undertake it.

(2) Assumption of local government service function. (a) An ordinance authorizing provision or regulation by Metro of a local government service is not effective unless the ordinance is approved by the voters of Metro or a majority of the members of the MPAC. Voter approval may occur by approval of a referred measure (1) authorizing the function or (2) relating to finances and authorizing financing or identifying funds to be used for exercise of the function. As used in this section, "local government service" is a service provided to constituents by one or more cities, counties or special districts within the jurisdiction of Metro at the time a Metro ordinance on assumption of the service is first introduced.

(b) An ordinance submitted to the MPAC for approval is deemed approved unless disapproved within 60 days after submission.

(c) No approval under this subsection is required for the compensated provision of services by Metro to or on behalf of a local government under an agreement with that government.

(3) Assumption of other service functions. The council shall seek the advice of the MPAC before adopting an ordinance authorizing provision or regulation by Metro of a service which is not a local government service.

(4) Assumption of functions and operations of mass transit district. Notwithstanding subsection (2) of this section, Metro may at any time assume the duties, functions, powers and operations of a mass transit district by ordinance. Before adoption of this ordinance the council shall seek the advice of the Joint Policy Advisory Committee on Transportation or its successor. After assuming the functions and operations of a mass transit district, the council shall establish a mass transit commission of not fewer than seven members and determine its duties in administering mass transit functions for Metro. The members of the governing body of the mass transit district at the time of its assumption by Metro are members of the initial Metro mass transit commission for the remainder of their respective terms of office.

(5) Boundary commission functions. The council shall undertake and complete a study of the Portland Metropolitan Area Local Government Boundary Commission, with advice of the MPAC, by September 1, 1995. The council shall implement the results of the study and shall seek any legislative action needed for implementation.



**Section 8. Preservation of Authority to Contract.** All Metro officers shall preserve, to the greatest extent possible, the ability of Metro to contract for all services with persons or entities who are not Metro employees.

**Section 9. General Grant of Powers to Carry Out Functions; Construction of Specified Powers.** When carrying out the functions authorized or assumed under this charter: (1) Metro has all powers that the laws of the United States and this state now or in the future could allow Metro just as if this charter specifically set out each of those powers, (2) the powers specified in this charter are not exclusive, (3) any specification of power in this charter is not intended to limit authority, and (4) the powers specified in this charter shall be construed liberally.

### **CHAPTER III FINANCE**

**Section 10. General Authority.** Except as prohibited by law or restricted by this charter, Metro may impose, levy and collect taxes and may issue revenue bonds, general and special obligation bonds, certificates of participation and other obligations. The authority provided under this section supplements any authority otherwise granted by law.

**Section 11. Voter Approval of Certain Taxes.** Any ordinance of the council imposing broadly based taxes of general applicability on the personal income, business income, payroll, property, or sales of goods or services of all, or a number of classes of, persons or entities in the region requires approval of the voters of Metro before taking effect. This approval is not required (1) to continue property taxes imposed by the Metropolitan Service District, (2) for the rate or amount of any payroll tax imposed by a mass transit district as of June 1, 1992, if the functions of that district are assumed by Metro, or (3) for additional payroll tax revenues for mass transit imposed to replace revenues lost by withdrawal of any locality from the service area of the mass transit district after June 1, 1992. For purposes of sections 11, 13 and 14 of this charter, "taxes" do not include any user charge, service fee, franchise fee, charge for the issuance of any franchise, license, permit or approval, or any benefit assessment against property.

**Section 12. Voter Approval of General Obligation Bonds.** Issuance of general obligation bonds payable from ad valorem property taxes requires the approval of the voters of Metro.



**Section 13. Prior Consultation for Tax Imposition.** Before imposing any new tax for which voter approval is not required, the council shall establish and seek the advice of a tax study committee that includes members appointed from the general population, and from among businesses and the governments of cities, counties, special districts and school districts, of the Metro area.

**Section 14. Limitations on Expenditures of Certain Tax Revenues.**

(1) Generally. Except as provided in this section, for the first fiscal year after this charter takes effect Metro may make no more than \$12,500,000 in expenditures on a cash basis from taxes imposed and received by Metro and interest and other earnings on those taxes. This expenditure limitation increases in each subsequent fiscal year by a percentage equal to (a) the rate of increase in the Consumer Price Index, All Items, for Portland-Vancouver (All Urban Consumers) as determined by the appropriate federal agency or (b) the most nearly equivalent index as determined by the council if the index described in (a) is discontinued.

(2) Exclusions from limitation. This section does not apply to (a) taxes approved by the voters of Metro or the Metropolitan Service District and interest and other earnings on those taxes, (b) payroll taxes specified in section 11 of this charter, and (c) tax increment financing charges on property.

**Section 15. Limitations on Amount of User Charges.** Except to the extent receipts in excess of costs from food and beverage sales, parking and other concessions are dedicated to reducing charges for the provision of goods or services to which the concession directly relates, charges for the provision of goods or services by Metro may not exceed the costs of providing the goods or services. These costs include, but are not limited to, costs of personal services, materials, capital outlay, debt service, operating expenses, overhead expenses, and capital and operational reserves attributable to the good or service.

**CHAPTER IV  
FORM OF GOVERNMENT**

**Section 16. Metro Council.**

(1) Creation and Powers. The Metro council is created as the governing body of Metro. Except as this charter provides otherwise, and except for initiative and referendum powers reserved to the voters of Metro, all Metro powers are vested in the council.



(2) Composition. Beginning January 2, 1995, the council consists of seven councilors, each nominated and elected from a single district within the Metro area. Until that date the council consists of the 13 members of the governing body of the Metropolitan Service District whose terms begin or continue in January 1993 and whose districts continue until replaced as provided in this section. The terms of those members expire January 2, 1995.

(3) Apportionment of council districts. (a) Creation and appointment of apportionment commission. A Metro apportionment commission of seven commissioners is created. To appoint the commission the council shall divide itself into five pairs of councilors and one group of three councilors. Each pair and group of councilors shall be from contiguous districts and appoints one commissioner. The presiding officer appoints one commissioner and the commission chair. At least two commissioners must be appointed from each of the three counties within the Metro area, and each commissioner appointed by a pair or group of councilors shall reside in one of the districts from which the councilors making the appointment are elected or appointed. All appointments to the commission shall be made by February 1, 1993.

(b) Appointment by executive officer. If all appointments to the commission are not made by February 1, 1993, the executive officer shall appoint all commissioners and designate its chair by March 1, 1993. The executive officer shall appoint at least two commissioners from each of the three counties within the Metro area and may not appoint more than one commissioner from a single council district.

(c) Disqualifications from commission membership. No commissioner, or his or her spouse, children, or stepchildren may (1) be a Metro councilor, executive officer or employee, (2) be an elected officer or employee of any city, county or special district, (3) have an economic interest which is distinct from that of the general public in any policy or legislation adopted by Metro or the Metropolitan Service District within the previous two years or which is being considered for adoption, or (4) be engaged, directly or indirectly, in any business with Metro which is inconsistent with the conscientious performance of the duties of commissioner. No commissioner may be a candidate for the office of councilor or executive officer in the first primary and general elections after adoption of this charter. Any challenge of the qualifications of a commissioner shall be made by May 1, 1993.

(d) Commission vacancies. A vacancy on the commission is filled by action of the authority that appointed the commissioner whose position is vacant.

(e) Filing of apportionment plan. Not later than July 1, 1993, the commission shall adopt and file with the council an apportionment plan dividing the Metro area into seven council districts. Councilors from those districts are first elected in the first statewide primary and general elections after adoption of this charter for a term of office beginning January 2, 1995. The affirmative vote of four commissioners is required to adopt the apportionment plan.

(f) Appointment of apportionment referee. If the commission fails to file an apportionment plan by July 1, 1993, the council shall appoint an apportionment referee by July 15, 1993. The provisions of subsection (3)(c) of this section apply to appointment of the



referee. The referee shall prepare and file with the council an apportionment plan within 60 days after his or her appointment.

(g) Effective date of apportionment plan. An apportionment plan filed under this subsection becomes effective on the 30th day after filing unless a voter of Metro petitions for judicial review of the plan as provided by law.

(h) Criteria for districts. As nearly as practicable, all council districts shall be of equal population and each shall be contiguous and geographically compact. The council may by ordinance prescribe additional criteria for districts that are consistent with the requirements of this subsection.

(i) Appropriation of funds. The council shall appropriate sufficient funds to enable the commission and referee to perform their duties under this section.

(j) Abolition of commission. The commission is abolished upon filing the apportionment plan required by this section or on July 2, 1993, whichever is earlier.

(k) Repeal of subsection. Subsection (3) of this section is repealed January 1, 1994. Upon repeal its provisions shall be stricken from this charter and the other subsections of this section renumbered.

(4) Initial terms of office. The terms of office of the four councilors receiving the highest number of votes among the seven councilors elected in 1994 end January 4, 1999. The terms of office of the other three councilors end January 6, 1997. Thereafter the term of office of councilor is four years.

(5) Council presiding officer. At its first meeting each year the council shall elect a presiding officer from its councilors.

(6) Council meetings. The council shall meet regularly in the Metro area at times and places it designates. The council shall prescribe by ordinance the rules to govern conduct of its meetings. Except as this charter provides otherwise, the agreement of a majority of councilors present and constituting a quorum is necessary to decide affirmatively a question before the council.

(7) Quorum. A majority of councilors in office is a quorum for council business, but fewer councilors may compel absent councilors to attend.

(8) Record of proceedings. The council shall keep and authenticate a record of council proceedings.

## **Section 17. Metro Executive Officer.**

(1) Creation. The office of Metro executive officer is created. The executive officer is elected from the Metro area at large for a term of four years. The executive officer serves



full time and may not be employed by any other person or entity while serving as executive officer.

(2) Duties. The primary duty of the executive officer is to enforce Metro ordinances and otherwise to execute the policies of the council. The executive officer shall also: (a) administer Metro except for the council and the auditor, (b) make appointments to Metro offices, boards, commissions and committees when required to do so by this charter or by ordinance, (c) propose for council adoption measures deemed necessary to enforce or carry out powers and duties of Metro, (d) prepare and submit a recommended annual Metro budget to the council for approval, and (e) keep the council fully advised about Metro operations.

(3) Transition from Metropolitan Service District. The Metropolitan Service District executive officer in office when this charter takes effect is the Metro executive officer until January 2, 1995 when his or her term expires. The Metro executive officer is elected in the first statewide primary or general election after adoption of this charter for a term beginning January 2, 1995.

(4) Veto. (a) Except as provided in this subsection, the executive officer may veto the following legislative acts of the council within five business days after enactment: (1) any annual or supplemental Metro budget, (2) any ordinance imposing, or providing an exception from, a tax, and (3) any ordinance imposing a charge for provision of goods, services or property by Metro, franchise fees or any assessment. (b) The council, not later than 30 days after a veto, may override a veto by the affirmative vote of (1) nine councilors while the council consists of 13 positions and (2) five councilors after the council consists of seven positions as provided by section 16(2) of this charter. (c) A legislative act referred to the voters of Metro by the council is not subject to veto.

## **Section 18. Metro Auditor.**

(1) Creation. The office of Metro auditor is created. The auditor is elected from the Metro area at large for a term of four years. The auditor serves full time and may not be employed by any other person or entity while serving as auditor.

(2) First election; disqualification for other Metro elected offices. The auditor is first elected in the first statewide primary or general election after adoption of this charter for a term beginning January 2, 1995. During the term for which elected, and for four years thereafter, the auditor is ineligible to hold the offices of Metro executive officer or Metro councilor.

(3) Duties. The auditor shall: (a) make continuous investigations of the operations of Metro including financial and performance auditing and review of financial transactions, personnel, equipment, facilities, and all other aspects of those operations, and (b) make reports to the Metro council and executive officer of the results of any investigation with any



recommendations for remedial action. Except as provided in this section, the auditor may not be given responsibility to perform any executive function.

**Section 19. Term of Office.** The term of office of an officer elected at a primary or general election begins the first Monday of the year following election and continues until a successor assumes the office.

## **CHAPTER V OFFICERS, COMMISSIONS AND EMPLOYEES**

### **Section 20. Qualifications of Elected Officers.**

(1) **Councilor.** A councilor shall be a qualified elector under the constitution of this state when his or her term of office begins and shall have resided during the preceding 12 months in the district from which elected or appointed. When the boundaries of that district have been apportioned or reapportioned during that period, residency in that district for purposes of this subsection includes residency in any former district with area in the district from which the councilor is elected or appointed if residency is established in the apportioned or reapportioned district within 60 days after the apportionment or reapportionment is effective.

(2) **Executive officer and auditor.** The executive officer and auditor shall each be a qualified elector under the constitution of this state when his or her term of office begins and shall have resided during the preceding 12 months within the boundaries of Metro as they exist when the term of office begins. At the time of election or appointment the auditor shall also hold the designation of certified public accountant or certified internal auditor.

(3) **Multiple elected offices.** A Metro elected officer may not be an elected officer of the state, or a city, county or special district during his or her term of office. As used in this charter, special district does not include school districts.

(4) **Judging elections and qualifications.** The council is the judge of the election and qualification of its members.

### **Section 21. Compensation of Elected Officers.**

(1) **Council.** The salary of the council presiding officer is two-thirds the salary of a district court judge of this state. The salary of every other councilor is one-third the salary of a district court judge of this state. A councilor may waive a salary.



(2) Executive officer. The salary of the executive officer is the salary of a district court judge of this state.

(3) Auditor. The salary of the auditor is eighty percent of the salary of a district court judge of this state.

(4) Reimbursements. The council may authorize reimbursement of Metro elected and other officers for necessary meals, travel and other expenses incurred in serving Metro.

**Section 22. Oath.** Before assuming office a Metro elected officer shall take an oath or affirm that he or she will faithfully perform the duties of the office and support the constitutions and laws of the United States and this state and the charter and laws of Metro.

**Section 23. Vacancies in Office.**

(1) Councilor. The office of councilor becomes vacant upon the incumbent's: (a) death, (b) adjudicated incompetency, (c) recall from office, (d) failure following election or appointment to qualify for the office within 10 days after the time for his or her term of office to begin, (e) absence from all meetings of the council within a 60 day period without the council's consent, (f) ceasing to reside in the district from which elected or appointed, except when district boundaries are reapportioned and a councilor is assigned to a district where the councilor does not reside and the councilor becomes a resident of the reapportioned district within 60 days after the reapportionment is effective, (g) ceasing to be a qualified elector under state law, (h) conviction of a felony or conviction of a federal or state offense punishable by loss of liberty and pertaining to his or her office, (i) resignation from office, or (j) becoming an elected officer of the state or a city, county or special district.

(2) Executive officer and auditor. The offices of executive officer or auditor become vacant in the circumstances described in subsection (1)(a)-(d) and (g)-(j) of this section, or if the executive officer or auditor ceases to reside in the Metro area. The office of auditor also becomes vacant if the incumbent ceases to hold the designation of certified public accountant or certified internal auditor.

(3) Vacancy after reapportionment. If a councilor vacancy occurs after the councilor has been assigned to a reapportioned district under section 32 of this charter, the vacancy is in the district to which that councilor was assigned.

(4) Determination of vacancy. The council is the final judge of the existence of a vacancy.



**Section 24. Filling Vacancies.** A majority of councilors holding office shall fill a vacancy by appointment within 90 days after it occurs. The term of office of the appointee runs from the time he or she qualifies for the office after appointment until a successor is duly elected and qualifies for the office. If the vacancy occurs more than 20 days before the first general election after the beginning of the term for that office, the term of office of the appointee runs only until the first council meeting in the year immediately after that election. A person shall be elected for the remainder of the term at the first primary or general election after the beginning of the term.

**Section 25. Limitations of Terms of Office.** No person may be elected councilor for more than three consecutive full terms. No person may be elected executive officer for more than two consecutive full terms. The limitations of this section apply only to terms of office beginning on or after January 2, 1995.

**Section 26. Appointive Offices and Commissions.**

(1) **Appointments and confirmation.** The executive officer appoints all employees in the office of the executive officer, all department directors, and all other positions this charter or ordinance requires the executive officer to appoint. Appointments of department directors are subject to council confirmation. The council by ordinance may require confirmation of other positions.

(2) **Removal.** Employees in the office of the executive officer and department directors serve at the pleasure of the executive officer. Staff employed by the council serve at the pleasure of the council. The executive officer may remove his or her other appointees as provided by ordinance.

**Section 27. Metro Policy Advisory Committee.**

(1) **Creation and composition.** The Metro Policy Advisory Committee (MPAC) is created. The initial members of the MPAC are:

(a) One member of each of the governing bodies of Washington, Clackamas and Multnomah Counties appointed by the body from which the member is chosen;

(b) Two members of the governing body of the City of Portland appointed by that governing body;

(c) One member of the governing body of the second largest city in population in Multnomah County appointed by that governing body;

(d) One member of the governing body of the largest city in population in Washington County appointed by that governing body;



(e) One member of the governing body of the largest city in population in Clackamas County appointed by that governing body;

(f) One member of a governing body of a city with territory in the Metro area in Multnomah County other than either the City of Portland or the second largest city in population in Multnomah County, appointed jointly by the governing bodies of cities with territory in the Metro area in Multnomah County other than the City of Portland or the second largest city in population in Multnomah County;

(g) One member of a governing body of a city with territory in the Metro area in Washington County other than the city in Washington County with the largest population, appointed jointly by the governing bodies of cities with territory in the Metro area in Washington County other than the city in Washington County with the largest population;

(h) One member of a governing body of a city with territory in the Metro area in Clackamas County other than the city in Clackamas County with the largest population, appointed jointly by the governing bodies of cities with territory in the Metro area in Clackamas County other than the city in Clackamas County with the largest population;

(i) One member from the governing body of a special district with territory in the Metro area in Multnomah County appointed jointly by the governing bodies of special districts with territory in the Metro area in Multnomah County;

(j) One member from the governing body of a special district with territory in the Metro area in Washington County appointed jointly by the governing bodies of special districts with territory in the Metro area in Washington County;

(k) One member from the governing body of a special district with territory in the Metro area in Clackamas County appointed jointly by the governing bodies of special districts with territory in the Metro area in Clackamas County;

(l) One member of the governing body of Tri-County Metropolitan Transportation District of Oregon appointed by the governing body of that district; and,

(m) Three persons appointed by the executive officer and confirmed by the council. No person appointed under this part of subsection (1) may be an elected officer of or employed by Metro, the state, or a city, county or special district. Each person appointed under this part of subsection (1) shall reside in the Metro area during the person's tenure on the MPAC.

(2) Change of composition. A vote of both a majority of the MPAC members and a majority of all councilors may change the composition of the MPAC at any time.

(3) Duties. The MPAC shall perform the duties assigned to it by this charter and any other duties the council prescribes.

(4) Bylaws. The MPAC shall adopt bylaws governing the conduct and record of its meetings and the terms of its members.



**Section 28. Metro Office of Citizen Involvement.**

(1) Creation and purpose. The Metro office of citizen involvement is created to develop and maintain programs and procedures to aid communication between citizens and the council and executive officer.

(2) Citizens' committee in office of citizen involvement. The council shall establish by ordinance (a) a citizens' committee in the office of citizen involvement and (b) a citizen involvement process. The council shall appropriate sufficient funds to operate the office and committee.

**CHAPTER VI  
ELECTIONS AND REAPPORTIONMENT**

**Section 29. State Law.** Except as this charter or a Metro ordinance provides otherwise, a Metro election shall conform to state law applicable to the election.

**Section 30. Elections of Metro Officers.**

(1) Generally. Except for certain elections to fill a vacancy in office, the first vote for councilor, executive officer or auditor occurs at an election held at the same time and places in the Metro area as the statewide primary election that year. If one candidate for a Metro office receives a majority of the votes cast at the primary election for all candidates for that office, that candidate is elected. If no candidate receives a majority of the votes cast at the primary election, the candidates receiving the two largest numbers of votes cast for the office are the only names to appear on the general election ballot that year as candidates for that office. The candidate who receives the largest number of votes cast at the general election for that office is elected.

(2) Nonpartisan offices. All elections of Metro officers are nonpartisan. Election ballots shall list the names of candidates for Metro offices without political party designations.

**Section 31. Multiple Candidacies.** No person may be a candidate at a single election for more than one Metro elected office.

**Section 32. Reapportionment of Council Districts After Census.**

(1) General requirements. Within three months after an official census indicates that the boundaries of council districts deny equal protection of the law, the council shall change the boundaries to accord equal protection of the law and shall assign councilors to the reapportioned districts. As nearly as practicable, all council districts shall be of equal population and each shall be contiguous and geographically compact. The council may by ordinance specify additional criteria for districts that are consistent with this section.

(2) Failure to reapportion. If the council fails to establish council district boundaries as provided by this section, the executive officer shall establish the boundaries within 60 days.

**Section 33. Recall.**

(1) Generally. An elected officer of Metro may be recalled in the manner and with the effect described by the constitution and laws of this state.

(2) Effect of reapportionment. Upon the effective date of a council reapportionment under section 32 of this charter, a councilor is subject to recall by the voters of the district to which the councilor is assigned and not by the voters of the district of that councilor existing before the reapportionment.

**Section 34. Initiative and Referendum.** The voters of Metro reserve to themselves the powers of initiative and referendum. The council may provide for the exercise of those powers in a manner consistent with law.

**Section 35. Amendment and Revision of Charter.** The council may refer, and voters of Metro may initiate, amendments to this charter. A proposed charter amendment may embrace only one subject and matters properly connected with it. The council shall provide by ordinance for a procedure to revise this charter.

**CHAPTER VII  
ORDINANCES**

**Section 36. Ordaining Clause.** The ordaining clause of an ordinance adopted by the council is: "The Metro Council ordains as follows:". The ordaining clause of an initiated or referred ordinance is: "The People of Metro ordain as follows:".



### Section 37. Adoption by Council.

(1) General requirements. The council shall adopt all legislation of Metro by ordinance. Except as this charter otherwise provides, the council may not adopt any ordinance at a meeting unless: (a) the ordinance is introduced at a previous meeting of the council, (b) the title of the ordinance is included in a written agenda of the meeting at which the ordinance is adopted, (c) the agenda of that meeting is publicized not less than three business days nor more than ten days before the meeting, and (d) copies of the ordinance are available for public inspection at least three business days before that meeting. The text of an ordinance may be amended, but not substantially revised, at the meeting at which it is adopted.

(2) Immediate adoption. The provisions of this section do not apply to an ordinance adopted by unanimous consent of the council and containing findings on the need for immediate adoption.

(3) Vote required. Adoption of an ordinance requires the affirmative votes of (a) seven councilors while the council consists of 13 positions, and (b) four councilors after the council consists of seven positions as provided by section 16(2) of this charter.

**Section 38. Endorsement.** The person presiding over the council when an ordinance is adopted shall endorse the ordinance unless the council prescribes a different procedure by general ordinance.

### Section 39. Effective Date of Ordinances.

(1) Generally. An ordinance takes effect 90 days after its adoption unless the ordinance states a different effective date. An ordinance may state an earlier effective date if (a) an earlier date is necessary for the health, safety or welfare of the Metro area, (b) the reasons why this is so are stated in an emergency clause of the ordinance, and (c) the ordinance is approved by the affirmative vote of two-thirds of all councilors. An ordinance imposing or changing a tax or charge, changing the boundaries of Metro, or assuming a function may not contain an emergency clause.

(2) Vetoed and referred ordinances. If the executive officer vetoes an ordinance and the council overrides the veto, the date of adoption is the date on which the veto is overridden. If the council refers an ordinance to the voters of Metro, the ordinance effective date is the 30th day after its approval by a majority of the voters voting on the measure unless the ordinance specifies a later date. If a referendum petition is filed with the filing officer not later than the 90th day after adoption of an ordinance, the ordinance effective date is suspended. An ordinance is not subject to the referendum after it is effective. An ordinance referred by a referendum petition (a) does not take effect if a majority of the voters voting on the measure reject it and



(b) takes effect, unless the ordinance specifies a later date, on the date the results of the election are certified if a majority of the voters voting on the measure approve it.

**Section 40. Content of Ordinances.** Each ordinance may embrace only one subject and all matters properly connected with it. The council shall plainly word each ordinance and avoid technical terms as far as practicable.

**Section 41. Public Improvements and Special Assessments.** General ordinances govern the procedures for making, altering, vacating or abandoning a public improvement and for fixing, levying and collecting special assessments against real property for public improvements or services. State law governs these procedures to the extent not governed by general ordinances.

## CHAPTER VIII MISCELLANEOUS PROVISIONS

**Section 42. Transition Provisions.** All legislation, orders, rules and regulations of the Metropolitan Service District in force when this charter takes effect remain in force after that time to the extent consistent with this charter and until amended or repealed by the council. All rights, claims, causes of action, duties, contracts, and legal and administrative proceedings of the Metropolitan Service District that exist when this charter takes effect continue and are unimpaired by the charter. Each is in the charge of the officer or agency designated by this charter or by its authority to have charge of it. The unexpired terms of elected officers of the Metropolitan Service District continue as provided by this charter. Upon the effective date of this charter, the assets and liabilities of the Metropolitan Service District are the assets and liabilities of Metro.

**Section 43. Effective Date.** This charter takes effect January 1, 1993.

**Section 44. Severability.** The terms of this charter are severable. If a part of this charter is held invalid, that invalidity does not affect any other part of this charter unless required by the logical relation between the parts.

**Section 45. State Legislation.** By adopting this charter the voters of Metro direct the council to seek, and request the Legislative Assembly of this state to enact, any legislation needed to make all parts of this charter operative.





METRO

March 3, 1993

Metro Policy Advisory Committee  
c/o Metro Planning Department  
2000 SW First  
Portland, OR 97201

Dear MPAC Members:

Enclosed please find a copy of Resolution 93-1755B which was approved by the Metro Council on February 25, 1993. This resolution sets forth the process for selection of the Future Vision Commission which is one of the results of passage of the 1992 Metro Charter last November.

The Charter requires Metro to establish a Future Vision Commission to develop and recommend a proposed "Future Vision" by a date the Council sets. The Council is required to adopt the final "Future Vision" between January 15, 1995 and July 1, 1995.

As you can see in Resolve 2, two of the members of the Commission are to be local government officials, appointed by the Metro Policy Advisory Committee (MPAC). The qualifications of the remaining members, that are appointed directly by the Metro Council and the respective governors of Oregon and Washington, are described within the resolution.

We are hoping to have our portion of the selection completed by mid April. It is our hope that your appointment will coincide with this schedule. If this schedule is difficult or you have any questions please feel free to contact me or Gail Ryder at 221-1646.

Sincerely,

Councilor Judy Wyers  
Presiding Officer

JW:gr - fvcproc.1tr  
enclosure



BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF )  
IMPLEMENTING CREATION OF THE )  
FUTURE VISION COMMISSION )  
AS REQUIRED BY THE 1992 METRO )  
CHARTER )

RESOLUTION NO. 93-1755B

Introduced by  
the Planning Committee

WHEREAS, on November 3, 1992, the voters of the Metro district approved the 1992 Metro Charter; and

WHEREAS, Section 5 (1) of the 1992 Metro Charter requires the Metro Council to, between January 15, 1995 and July 1, 1995, adopt a "Future Vision"; and

WHEREAS, the Charter describes "Future Vision" as "a conceptual statement that indicates population levels and settlement patterns that the region can accommodate within the carrying capacity of the land, water and air resources of the region, and its educational and economic resources, and that achieves a desired quality of life. The "Future Vision" is a long-term, visionary outlook for at least a 50-year period"; and

WHEREAS, the Charter describes the matters to be addressed by the "Future Vision" to include but not be limited to: "1) use, restoration and preservation of regional land and natural resources for the benefit of present and future generations, 2) how and where to accommodate the population growth for the region while maintaining a desired quality of life for its residents, and 3) how to develop new communities and additions to the existing urban areas in well-planned ways"; and

WHEREAS, the 1992 Metro Charter, requires the Metro Council to

appoint a Future Vision Commission to develop and recommend a proposed "Future Vision" by a date the Council sets; and

WHEREAS, the Charter states, the Future Vision Commission "shall be broadly representative of both public and private sectors, including the academic community, in the region. At least one member must reside outside the Metro area"; and

WHEREAS, as stated in the Charter, "the commission has authority to seek any necessary information and shall consider all relevant information and public comment in developing the proposed Future Vision", now, therefore,

BE IT RESOLVED,

1. That the Metro Council shall, upon passage of this resolution, begin advertisement for recruitment of potential members of the Future Vision Commission by means of a simultaneous process of application and nomination. This process is to allow interested individuals to seek appointment to the commission by filing an application, while also allowing individuals or interest groups to nominate potential candidates.

2. The Future Vision Commission will be composed of a total of 15 members, seven of which include:

a. Two members of the Metro Council, appointed by the Metro Presiding Officer;

b. Two local government officials, appointed by the Metro Policy Advisory Committee (MPAC);

c. One resident of the State of Washington, appointed

by the Governor of the State of Washington; and

d. One resident of the State of Oregon that resides outside the Metro boundary, appointed by the Governor of the State of Oregon; and

e. One representative of the academic community, appointed by the Metro Council.

3. The remaining eight members are to be appointed by the Metro Council to collectively represent the following perspectives:

- a. infrastructure/technical/transit;
- b. livability;
- c. land development;
- d. financial;
- e. the arts;
- f. human services;
- g. neighborhoods; and
- h. natural resources.

4. The Council Planning Committee shall screen the list of applicants and nominees, actively recruit and interview those individuals of greatest interest, and present its final recommendations to the Metro Council.

5. Upon final selection of the membership of the Commission and after consulting with the Metro Council, the Metro Presiding Officer shall appoint the Chairperson of the Commission. The chairperson shall not be a Metro Councilor or a local government representative.

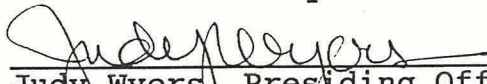
6. The term of office shall begin upon appointment and shall



continue until completion of the project. The Metro Council reserves the right to remove any member of the Commission for non-performance of duty or other cause found sufficient by the Council. The Commission shall serve without compensation.

7. Metro will integrate the work of the Future Vision Commission with the Region 2040 process.

ADOPTED by the Metro Council this 25th day of February, 1993.

  
\_\_\_\_\_  
Judy Wyers, Presiding Officer

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2/25/93